

CLACKAMAS COUNTY BOARD OF COUNTY COMMISSIONERS
Policy Session Worksheet

Presentation Date: May 10, 2016 **Approximate Start Time:** 10:30am

Approximate Length: 30 minutes

Presentation Title: Commercial Sexual Exploitation of Children

Department: Juvenile Department; Health, Housing, and Human Services; Sheriff's Office

Presenters: Ellen Crawford, Christina McMahan, Jana Wiseman, Richard Swift, Sheriff Craig Roberts

Other Invitees: Oregon Department of Human Services Representative

WHAT ACTION ARE YOU REQUESTING FROM THE BOARD?

For the Board to gain increased awareness of the issue of Commercial Sexual Exploitation of Children (CSEC in Clackamas County) and understanding of the support needed for victims of human trafficking, as well as the collaborative efforts taking place in Clackamas County.

EXECUTIVE SUMMARY (why and why now):

The purpose of the presentation is to provide information about the issue of Commercially Sexually Exploited Children in Clackamas County, and to inform the Commissioners about the current work and collaboration under way in Clackamas County, and ideas for addressing this serious issue in the future. The CSEC Coalition in Clackamas County was formed in Spring of 2011 with dedicated resources from Clackamas County Juvenile Department, and the Children, Youth, and Families (CYF) of Health, Housing, and Human Services (H3S) to explore the development of resources to address the CSEC problem in Clackamas County. A Training Team was formed as part of the CSEC Coalition and since February, 2013 over 2,500 individuals have received educational training on CSEC. Training that increases awareness and knowledge of anti-trafficking laws and allows individuals to notice and identify some attributes of trafficked individuals is an important step in ending the sex trafficking business. The CSEC Coalition has worked to develop a victim-centered approach to treatment, public awareness, and outreach efforts for those affected by human trafficking. In 2015, a two-year contract was signed with the Sexual Assault Resource Center (SARC) for a pilot project to assist Clackamas County stakeholders in establishing a comprehensive system of care and embed services in Clackamas County. Primary areas of focus include coordination of community partners, development of resources, training, case management, and crisis response.

FINANCIAL IMPLICATIONS (current year and ongoing):

Is this item in your current budget? YES NO

What is the cost? \$37, 207 for Year 1 (FY2015-16) and \$67,256 for Year 2 (FY2-6-2017 Proposed)

What is the funding source? The Juvenile Department, H3S, and Sheriff's Office have pooled resources (County General Fund), and the Oregon Department of Human Services has contributed financial resources as well.

STRATEGIC PLAN ALIGNMENT:

- How does this item align with the County's Performance Clackamas goals?
Ensure safe, healthy, and secure communities

LEGAL/POLICY REQUIREMENTS:

The law enforcement agencies in Clackamas County recognize the serious criminal and societal problems posed by CSEC. It is estimated that 26% to 40% of sexual assault victims access legal assistance in pursuit of prosecution or related advice. Victims of CSEC have experienced significant trauma and injury. There is a critical need for trained professionals in the public safety and social services arenas to address their needs.

PUBLIC/GOVERNMENTAL PARTICIPATION:

Juvenile Department, H3S, Sheriff's Office, Oregon Department of Human Services, law enforcement agencies throughout Clackamas County, District Attorney's Office.

RECOMMENDATION:

Clackamas County continues to collaborate and allocate resources to combat human trafficking and support the needs of CSEC victims.

ATTACHMENTS:

CSEC Study Session Memorandum

CSEC: Myths and Facts

Prezi presentation "Commercially Sexually Exploited Children"

SUBMITTED BY:

Division Director/Head Approval _____

Department Director/Head Approval: CLM/clm, Juvenile Department

County Administrator Approval _____

For information on this issue or copies of attachments, please contact Christina McMahan@ 503-655-8342, ext 3171_____

MEMORANDUM

May 10, 2016

Study Session
Clackamas County Board of Commissioners

Re: Commercial Sexual Exploitation of Children (CSEC)

Presented by: Ellen Crawford, Retired Clackamas County Juvenile Director; Christina McMahan, Clackamas County Juvenile Director; Jana Wiseman, Juvenile Counselor/CSEC Coordinator; Sheriff Craig Roberts; Richard Swift, Director Clackamas County Health, Housing and Human Services

Introduction

Clackamas County lacks adequate resources in dealing with the commercial sexual exploitation of children (CSEC). Nationally, one count estimates sex trafficking to victimize more than 200,000 children in the United States annually (The Polaris Project 2012). In Clackamas County 35 identified CSEC victims have been counted from July 2012 to present. Multnomah County has worked 469 unduplicated CSEC victims from July 2013 to present. Identifying victims of CSEC and sex trafficking can be difficult because of a general lack of public awareness about the issues; the reluctance of many exploited children to identify themselves as victims; and the extreme measures taken by exploiters to hide their victims and their crimes. (Walker 2013; President's Interagency Taskforce to Monitor and Combat Trafficking in Persons 2014).

The CSEC Coalition in Clackamas County was formed in Spring of 2011 with dedicated resources from Clackamas County Juvenile Department and the Children, Youth and Families Division (CYF) of Health, Housing and Human Services (H3S). Its membership includes: Oregon Department of Human Services; Clackamas County Juvenile Department; Clackamas County Children, Youth and Families; North Clackamas School District; Clackamas County Behavioral Health; NW Family Services; Clackamas County District Attorney; Clackamas County DA Victim Assistance; Clackamas County Sheriff's Office; Children's Center; Clackamas Woman's Services; FBI Victim Assistance; U.S. Attorney's Office Victim Advocate; OLCC; Sexual Assault Resource Center; Washington County Juvenile Dept; Youth Village Residential Treatment; NW Behavioral Residential Treatment; Village for One; Oregon Health Plan-Family Care Representative; and Lake Oswego/West Linn Soroptimist.

The Training Team of the CSEC Coalition have presented to roughly 2500 individuals throughout the state since February of 2013. These trainings have been educational in nature. Training that increases awareness and knowledge of anti-trafficking laws and allows individuals to notice and identify some attributes of trafficked individuals is just one step in ending the sex trafficking business. (OJJDP News, Literature Review, Sept/Oct 2014). There remain numerous barriers to the identification of sex trafficking victims. Victims are often unaware where to report their abuse, or they may be so traumatized that they cannot vocalize their experiences.

The President's Interagency Taskforce to Monitor and Combat Trafficking in Person outlined four major goals in the effort to create a victim-centered approach to treatment, public awareness and outreach efforts for those affected by human trafficking:

- Align efforts: Promote a strategic, coordinated approach to the provision of services for victims of human trafficking at the federal, regional, state, territorial, tribal and local levels
- Improve understanding: Expand and coordinate human trafficking-related research, data, and evaluation to support evidenced-based practices in victim services
- Expand access to services: Provide and promote outreach, training and technical assistance to increase victim identification and expand the availability of services
- Improve outcomes: Promote effective, culturally appropriate, trauma-informed services that improve short and long-term health, safety, and well-being of victims (President' Interagency Taskforce to Monitor and Combat Trafficking in Persons 2014).

Purpose

Clackamas County has continued exploration to meet the goals of creating a victim-centered approach to treatment, public awareness and outreach. The Sexual Assault Resource Center, (SARC) a private non-profit agency currently provides many of these services and was approached to lead this effort in Clackamas County. Their program in Multnomah County includes 24 hour crisis line for law enforcement; case management services; clinical treatment; support groups; prevention programs; confidential advocate for victims; and emergency services such as health care not provide by insurance.

SARC presented their services to the Chiefs of Police in November 2014 in which all the Chiefs present indicated a desire to discuss further how these services could be accessed in Clackamas County. Additionally, the Oregon Department of Human Services, the County Sheriff and the Directors of Clackamas County H3S and Juvenile

Department indicated a willingness to collaborate and commit financial resources to further explore bringing this service to Clackamas County.

Project Description

In 2015 a two-year contract was signed with SARC. This pilot project is designed to assist Clackamas County stakeholders in establishing a comprehensive system of care and embed these services in Clackamas County. To accomplish this SARC will provide .5 FTE for the first 6 months to assist in training law enforcement officers and lead the planning and development stages to implement a service delivery system for identified sexual trafficked victims. Coordination efforts will lay the groundwork for direct service provision and will focus on five primary areas: coordination of community partners; development of resources; training; location and logistics for limited crisis response services and case management.

SARC input will increase to 1.0 FTE starting in month seven to provide supportive case management and advocacy for a caseload of up to 12 clients. In addition the Juvenile Department has dedicated .5 FTE to actively work on this project with the SARC advocate.

The following objectives will be *delivered* for these primary areas:

Participate in coordination of Community Partners:

- Participate in the identification and coordination of key community stakeholders for implementation workgroup
- Collaboration with Clackamas County CSEC MDT Coalition; gain membership on CSEC MDT Coalition
- Ongoing Communication and Collaboration with Key Stakeholders
- Assist in convening of Key Stakeholders in the development and implementation of services
 - Outputs
 - Participate in and co-facilitate monthly meetings with key stakeholders
 - Participate in monthly CSEC MDT Coalition
 - Provide quarterly update at Chiefs of Police Meeting

Development of resources:

- Participate in the identification of after hour resources for shelter and emergency services.
- Participate in the identification and development of medical resources and protocols
 - Outputs

- # of health providers identified with established protocols for system delivery
- # of mental health providers identified with established protocols for system delivery
- # of emergency shelter resources identified with established protocols for system delivery

Training:

- Assist with identification priorities for training law enforcement
- Assist in conducting trainings for law enforcement in collaboration with CSEC MDT Coalition members
- Identify existing resources for training, i.e. video, verbal presentations, etc.
- Co-Facilitate training in identification and intervention for victims with Oregon Department of Human Services case managers in collaboration with CSEC MDT Coalition members
- Co-Facilitate training in identification and intervention services for coordinated case management with Juvenile Department Juvenile Counselors in collaboration with CSEC MDT Coalition members
- Explore existing Training Resources and systems among key stakeholders and collaborate with existing resources
 - Outputs
 - # of Trainings conducted
 - # of Law enforcement personnel trained
 - # of Community Stakeholders trained

Case Management:

- Provide case management and support for designated caseload of up to 12 clients, ages 12-18. Includes rapport building, facilitating regular meetings, safety planning, triaging for needs, and all other activities that assist youth in identifying and meeting their own goals.
- Apply understanding of assertive engagement, trauma-informed care and dynamics of CSEC to youth interactions in order to support their safety and transition out of the life.
 - Outputs
 - # of victims served
 - # of service referrals
 - # of clients receiving more than 2 hours case management services monthly

Crisis Response:

- 24/7 callout for law enforcement
 - Care systems and services will need to be in place before callout is implemented. Overlying caution will be to make sure identified victims have resources available.
- Prioritize law enforcement agencies to receive services
- Coordination of emergency placement services
- Coordination of medical services
 - Outputs
 - # of crisis call outs
 - # of victims assisted
 - # of law enforcement agencies assisted
 - # of emergency placements
 - # of medical referrals
 - # of mental health referral

As the pilot project nears completion of year 1, Clackamas County Sheriff, Clackamas County H3S and Juvenile Department and the State Department of Human Services have committed financial resources to fulfill the project goals for year 2 with the goal of having fully embedded resources existing in the County to carry this critical project forward.

References

OJJDP News @ A Glance. Robert L. Listenbee, Administrator. OJJDP's Model Programs Guide Literature Review. *Commercial Sexual Exploitation of Children/Sex Trafficking*. September/October 2014.

President's Interagency Taskforce to Monitor and Combat Trafficking in Persons. 2014. *Federal Strategic Action Plan on Services for Victims of Human Trafficking in the United States 2013-2017*. Washington, D.C.: U.S. Department of Justice, U.S. Department of Health and Human Services, and U.S. Department of Homeland Security.
<http://www.ovc.gov/pubs/FederalHumanTraffickingStrategicPlan.pdf>.

The Polaris Project. 2012. *Human Trafficking Cheat Sheet*. Washington, D.C.: Polaris Project.

Walker, Kate. 2013. *Ending the Commercial Sexual Exploitation of Children: A Call for Multisystem Collaboration in California*. Sacramento, Calif.: California Health and Human Services Agency, California Child Welfare Council.

Commercial Sexual Exploitation of Children: Myths and Facts

Myth: Sexually exploited youth knew what they were getting into.

Fact: Victims of commercial sexual exploitation are often seduced, coerced, tricked or forced into prostitution. Pimps seek out youths' vulnerabilities and exploit their hope for love, desire for security/protection, and need to obtain basic needs (i.e. food, shelter, and clothing).

Myth: Sexually exploited youth are criminals.

Fact: Sexually exploited youth are victims of commercial sexual exploitation or sex trafficking.

Myth: The sexually exploited youth was paid for his/her services.

Fact: All or most of the money earned by commercial sexual exploited youth goes directly to the pimp/trafficker. The youth are sometimes provided with just enough money to purchase the food or clothing items that they need, but only with the pimp/trafficker's permission. It is rare that the child victim gets to keep any money.

Myth: Sexually exploited youth have freedom of movement and can escape if they want to.

Fact: Victims of commercial sexual exploitation are often subjected to ongoing physical, sexual, and psychological abuse, threats and

intimidation. They are kept in physical and emotional bondage and are often not free to leave.

Myth: U.S. citizens cannot be victims of sex trafficking.

Fact: Any child who is forced to perform a commercial sex act for the benefit or gain of a pimp/trafficker is a victim of sex trafficking. Victims can be U.S. citizens or non U.S. citizens.

Myth: Sexually exploited youth who are trafficked within a state do not qualify for federal victim assistance.

Fact: Sexually exploited youth are victims of human sex trafficking. All victims of human trafficking qualify under federal law for victim assistance.

Myth: It's not trafficking when the trafficker/pimp and the victim are related.

Fact: Anytime someone profits from the sale of a child for a commercial sex act, that person is a trafficker.

Myth: It's not trafficking unless victims are moved across borders.

Fact: Trafficking refers to the act of benefitting from the commercial sexual exploitation of a child, not the act of moving a child.

CSEC Questions:

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