



Capt. Malcolm McDonald
Director

CLACKAMAS COUNTY COMMUNITY CORRECTIONS
1024 MAIN STREET • OREGON CITY • OREGON • 97045
TELEPHONE 503-655-8603 • • • FAX 503-650-8942

August 1, 2019

Board of County Commissioners
Clackamas County

Members of the Board:

Approval to Apply for a Grant between Criminal Justice Commission, Justice Reinvestment and Clackamas County to Continue the Pretrial Program

Purpose/Outcome	Continue the Pretrial Program and expanded Short-Term Transition Leave and Clackamas Substance Abuse Programs.
Dollar Amount and Fiscal Impact	\$2,347,060
Funding Source	Criminal Justice Commission
Duration	July 1, 2019-June 30, 2021
Previous Board Action/Review	2017-2019 biennial Justice Reinvestment Grant approved to develop Pretrial Program and expand Short-Term Transition Leave and Clackamas Substance Abuse Programs.
Strategic Plan Alignment	Provide supervision, resources, intervention, and treatment services. Ensure Safe, Healthy and Secure Communities
Contact Person	Captain Malcolm McDonald, Director, Community Corrections – 503-655-8717

BACKGROUND: Community Corrections, the Court, and District Attorney’s Office developed a Pretrial Program during the 2017-2019 biennium with Justice Reinvestment (JRI) grant funding. That funding also allowed expansion of the Short-Term Transitional Leave (STTL) program and Clackamas Substance Abuse Program (CSAP). The STTL program provides housing and resources for people releasing from prison with up to 120 days remaining on their sentence. Community Corrections provides supervision, housing, and resources to assist these clients in their transition into the community. The CSAP program increased residential treatment beds and programming services from 56 to 80 clients at the Residential Treatment & Counseling locations in Milwaukie. The 2019-2021 JRI grant funding will allow Community Corrections to maintain the current service levels of these programs. The Pretrial Program and expanded STTL and CSAP programs are showing positive results toward reducing recidivism and the prison population while increasing public safety and offender accountability. The pretrial program had a swift impact to the jail forced releases. Forced releases have remained under 10 percent throughout the first half of 2019 compared to a rate of 15-21 percent prior to the pretrial program. The STTL program continues to increase the number of prison days saved and the program had an 82.9% success rate in 2018. Only 6.6% of those enrolled in STTL in 2018 were removed from the program due to a new crime. During the 2017-2019 biennium, 83% of clients who entered CSAP successfully completed the program.

Ten percent of the award will support Victim Services programs and 3% will be dedicated back to the Criminal Justice Commission for a Random Control Trial.

RECOMMENDATION: Community Corrections respectfully requests that the Board of County Commissioners approve the grant application to the Criminal Justice Commission, Justice

Reinvestment, to maintain the Pretrial Program, STTL, and CSAP services to clients in our community.

Grant Lifecycle form attached.

Respectfully submitted,



Captain Malcom McDonald
Director, Community Corrections

August 1, 2019

Criminal Justice Commission
885 Summer St NE
Salem, Oregon 97301

This letter is to inform you that on August 1, 2019 the Clackamas County Board of Commissioners reviewed the 2019-2021 Criminal Justice Commission, Justice Reinvestment Grant application. On August 1, 2019 at the Board of County Commissioners Business Meeting, the Board officially approved the application between Clackamas County and the Criminal Justice Commission, Justice Reinvestment and submission of the application for grant funding. (BCC Agenda item #XXX).

Thank you.

Sincerely,

**CLACKAMAS COUNTY
BOARD OF COMMISSIONERS**

Jim Bernard, Chair
On Behalf of the Clackamas County Board of Commissioners

Grant Application Lifecycle Form

Use this form to track your potential grant from conception to submission.

Sections of this form are designed to be completed in collaboration between department program and fiscal staff.

** CONCEPTION **

Note: The processes outlined in this form are not applicable to disaster recovery grants.

Section I: Funding Opportunity Information - To be completed by Requester

Lead Department: Community Corrections Grant Renewal? Yes No

Name of Funding Opportunity: Criminal Justice Commission Justice Reinvestment Grant

Funding Source: Federal State Local: _____

Requestor Information (Name of staff person initiating form): Nora Jones

Requestor Contact Information: 503-655-8780

Department Fiscal Representative: Nora Jones

Program Name or Number: Pre-Trial Program/Short Term Transitional Leave, Corrections Substance Abuse Program expansion

Brief Description of Project:

Clackamas County has previously applied for and received Justice Reinvestment (JRI) dollars over the past 2 biennium. The goals of the JRI grants are to reduce recidivism, reduce prison populations, and increase public safety and to hold offenders accountable. The proposal for the 2019-2021 biennium is to continue to fund 3 programs. With the passing of HB3078 the term that inmates can be released early into the community has increased from 90 days to 120 days. Community Corrections will continue to dedicate beds for those releases at the residential center. The request to increase public safety is to continue operations of the expanded program to include a dedicated Probation Officer to work with this population post release to ensure the safest, most successful transition back into the community. CSAP is a long standing program in Clackamas County that provides substance abuse treatment and addresses criminogenic needs in a residential treatment setting. This request is to continue the expansion of treatment beds from 56 to 80 treatment beds. This meets the goals of the grant by increasing public safety, reducing recidivism, reducing prison beds and holding offenders accountable. The last program that we are requesting continued funding for is our Pretrial Service program. The Clackamas County Courts, District Attorney's Office, Jail, Clackamas Indigent Defense, and Community Corrections are partnering to ensure that better release decisions are being made, public safety is being upheld and failures to appear and forced release are being minimized. Pretrial programs have shown to increase public safety and hold offenders accountable.

Name of Funding (Granting) Agency: Criminal Justice Commission

Agency's Web Address for Grant Guidelines and Contact Information:

<http://www.oregon.gov/cjc/jri-grant/Pages/default.aspx>

OR

Application Packet Attached: Yes No

Completed By: Malcolm McDonald Date: 7/16/2019

**** NOW READY FOR SUBMISSION TO DEPARTMENT FISCAL REPRESENTATIVE ****

Section II: Funding Opportunity Information - To be completed by Department Fiscal Rep

Competitive Grant Non-Competing Grant/Renewal Other Notification Date: 7/1/2019

CFDA(s), if applicable: _____

Announcement Date: 7/1/2019 Announcement/Opportunity #: _____

Grant Category/Title: _____ Max Award Value: \$2,347,060

Allows Indirect/Rate: _____ Match Requirement: n/a

Application Deadline: 8/28/2019

Grant Start Date: 7/1/2019

Grant End Date: 6/30/2021

Completed By: Nora Jones

Pre-Application Meeting Schedule: _____

Other Deadlines: _____

Other Deadline Description: _____

7/9/2019

Section III: Funding Opportunity Information - To be completed at Pre-Application Meeting by Dept Program and Fiscal St:

Mission/Purpose:

1. How does the grant support the Department's Mission/Purpose/Goals?

It is the mission of Clackamas County Community Corrections is to provide supervision, resources, intervention, treatment & victim services to justice involved individuals and crime victims so they can experience and contribute to a safe community. The tenets of the Justice Reinvestment grant and the programs that Community Corrections plans to fund meet and serve the mission statement.

2. How does the grant support the Division's Mission/Purpose/Goals? (If applicable)

The Divisions mission matches the Departments.

3. What, if any, are the community partners who might be better suited to perform this work?

There are no community partners better suited to perform this work, however many community partners will be involved.

4. What are the objectives of this grant? How will we meet these objectives?

The objectives are to 1) Reduce recidivism, which will be accomplished through a continued expansion of CSAP which has a 83% success rate. 2) Reduce prison population, which will be accomplished through the continued expansion of CSAP. Clients that at highest risk of revocation to prison will continue to be offered CSAP as a "last chance" option. Research also suggests that as more people are released to pretrial supervision they are less likely to go to prison. 3) Increase public safety, which will be accomplished through all three programs. Offenders engaged in residential treatment are not in the community and are less likely to commit crimes. Pretrial programs keep high risk offenders in jail and release lower level offenders into the community allowing them to continue using their community supports. Increased supervision and structure of newly released inmates increases their chances for success. 4) Hold offenders accountable, which again is accomplish through increased supervision for sentenced offenders and more accountability for pretrial clients.

5. Does the grant proposal fund an existing program? If yes, which program? If no, what should the program be called and what is its purpose?

The grant will enhance CSAP and Short Term Transitional Leave, which are existing programs.

Organizational Capacity:

1. Does the organization have adequate and qualified staff? If yes, what types of staff are required? If no, can staff be hired within the grant timeframe?

Community Corrections does have adequate and qualified staff to meet the needs of the programs.

2. Is there partnership efforts required? If yes, who are we partnering with, what are their roles and responsibilities, and are they committed to the same goals?

The pretrial program requires partnerships with the Courts, the District Attorney's Office, the Jail and the Defense. All parties have attended a 1 week training to prepare for a pretrial program. All parties are committed to working together in order to ensure the success of the pretrial program.

3. If this is a pilot project, what is the plan for sunseting the program or staff if it does not continue (e.g. making staff positions temporary or limited duration, etc.)?

It is not a pilot project.

4. If funding creates a new program, does the department intend that the program continue after initial funding is exhausted? If so, how will the department ensure funding (e.g. request new funding during the budget process, discontinue or supplant a different program, etc.)?

Community Corrections will continue to fund the most successful programs that it offers. Community Corrections Act funds and continued JRI funding will fund successful programs in the future.

Collaboration

1. List County departments that will collaborate on this award, if any.

Clackamas County Jail, Clackamas County Courts, Clackamas County District Attorney's Office, and Clackamas Indigent Defense.

Reporting Requirements

1. What are the program reporting requirements for this grant?

Grantees will be required to submit semi-annual progress reports.

2. What is the plan to evaluate grant performance? Are we using existing data sources? If yes, what are they and where are they housed? If not, is it feasible to develop a data source within the grant timeframe?

Community Corrections has dedicated a Policy, Performance and Research Analyst position to gathering and evaluating data for the 3 projects. The grant will also fund a validation study to ensure that the Domestic Violence pretrial risk assessment that will be implemented this biennium is working at predicting risk.

3. What are the fiscal reporting requirements for this grant?

Grantees will be required to report program expenditures quarterly.

Fiscal

1. Will we realize more benefit than this grant will cost to administer?

Yes.

2. What other revenue sources are required? Have they already been secured?

Community Corrections will provide additional resources to the short term transitional leave program and the CSAP program. These are already existing programs that will be enhanced by JRI funding.

3. Is there a match requirement? If yes, how much and what type of funding (CGF, Inkind, Local Grant, etc.)?

No

4. Is this continuous or one-time funding? If one-time funding, how will program funding be sustained?

Community Corrections will continue to fund the most successful programs that it offers. Community Corrections Act funds and continued JRI funding will fund successful programs in the future

5. Does this grant cover indirect costs? If yes, is there a rate cap? If no, can additional funds be obtained to support indirect expenses and what are they?

The grant allows for 10% of operating costs.

Program Approval:

Name (Typed/Printed)


Date

Signature

**** NOW READY FOR PROGRAM MANAGER SUBMISSION TO DIVISION DIRECTOR ****

Section IV: Approvals

DIVISION DIRECTOR OR ASSISTANT DIRECTOR (or designee, if applicable)		
Name (Typed/Printed)	Date	Signature

DEPARTMENT DIRECTOR		
Malcolm McDonald	7/17/2019	
Name (Typed/Printed)	Date	Signature

IF APPLICATION IS FOR FEDERAL FUNDS, PLEASE SEND COPY OF THIS DOCUMENT, BY EMAIL OR BY COURIER, TO FINANCE. ROUTE ORIGINAL OR SCANNED VERSION TO COUNTY ADMIN.

Section V: Board of County Commissioners/County Administration

(Required for all grant applications. All grant awards must be approved by the Board on their weekly consent agenda regardless of amount per local budget law 294.338.)

For applications less than \$150,000:

COUNTY ADMINISTRATOR	Approved: <input type="checkbox"/>	Denied: <input type="checkbox"/>
Name (Typed/Printed)	Date	Signature

For applications greater than \$150,000 or which otherwise require BCC approval:

BCC Agenda item #:

Date:

OR

Policy Session Date:

County Administration Attestation

County Administration: re-route to department contact when fully approved.

Department: keep original with your grant file.