

# CLACKAMAS COUNTY BOARD OF COUNTY COMMISSIONERS

## Policy Session Worksheet

**Presentation Date:** October 11, 2023 **Approx. Start Time:** 10 AM **Approx. Length:** 60 minutes

**Presentation Title:** Community Road Fund/HB2017 Update

**Department:** Transportation and Development

**Presenters:** Dan Johnson, Director; Mike Bezner, Assistant Director

**Other Invitees:** N/A

### WHAT ACTION ARE YOU REQUESTING FROM THE BOARD?

No action is requested. This is informational.

### EXECUTIVE SUMMARY:

The Department of Transportation tracks funding for all road-related work under the following unique categories:

- General Road Fund,
- House Bill 2017 (HB 2017) and
- Community Road Fund.

The following provides a general overview of these three unique funding categories.

State Highway Fund: Counties receive funding primarily from the State Highway Fund, which includes revenue from gas taxes, fees, and truck weight-mile taxes. The State Highway Fund is dedicated road funding protected by the Oregon Constitution and provides funding for the state, counties, and cities and is shared 50 percent, 30 percent, and 20 percent respectively. The majority of these funds that come to Clackamas County are used for road maintenance and operations.

HB 2017: Transportation funding increases approved by the State legislature in 2017 that have the same constitutional limitations as the rest of the State Highway fund. The majority of this additional funding is set aside for annual paving packages.

Community Road Fund: Adopted in 2019, Clackamas County's local vehicle registration fee (VRF) is the first and only countywide locally generated road fund in Clackamas County. Before this, Clackamas County was the only county in the Portland metropolitan area without a local source of funds to maintain its roads and build improvements. Per the Board's ordinance that created it, the VRF collects \$30 per year for most passenger vehicles, \$15 per year for motorcycles, and \$5 per year for light trailers (reduced from \$30 per year by the BCC in January 2023). The funds are dedicated to the county (50%), cities in the county (40%, distributed according to population), and a strategic investment fund for county-city partnership projects and jurisdictional transfers (10%).

The County's portion of the local VRF (approximately \$5.5 million per year) funds a program called the Community Road Fund (CRF). The CRF extensively leverages other funding sources- most notably System Development Charges (SDCs)- and can be distributed on urban or rural projects. Per the County Code, the CRF funds:

- Congestion relief projects from the Transportation System Plan (TSP) that are proposed by the Community Road Fund Advisory Committee (CRFAC) and approved by the BCC. Staff meets semi-annually with the CRFAC and brings any proposed adjustments to the Board for final consideration.

- Safety projects from the Traffic Safety Action Plan (TSAP) with input from the Traffic Safety Commission (TSC).
- Local road paving projects from the Network-Level Five-Year Maintenance and Rehabilitation Plan.

Prior to the adoption of this program, there was extensive public outreach to the public and businesses throughout the county and these were the focus areas most supported.

**Attachment A** is a status update for Community Road Fund projects.

**Attachment B** is a map illustrating the completed and future Community Road fund projects. Please note that Attachment B also shows paving and safety projects funded by the County's share of increased road funding from HB 2017. Between these two funding sources, the County has been able to build a variety of projects distributed throughout the rural and urban areas.

**FINANCIAL IMPLICATIONS (current year and ongoing):**

Is this item in your current budget?    YES             NO

What is the cost? Annual revenue of approximately \$5.5 million      What is the funding source? Local VRF

**STRATEGIC PLAN ALIGNMENT:**

- How does this item align with your Department's Strategic Business Plan goals?  
The Transportation Line of Business's purpose is to provide safety, maintenance, engineering, construction and operation services to users of the transportation service so they can travel safely and efficiently in Clackamas County.
- How does this item align with the County's Performance Clackamas goals?  
This project aligns with the goals of:  
    Build public trust through good government  
    Build a strong infrastructure  
    Ensure safe, healthy and secure communities

**LEGAL/POLICY REQUIREMENTS:**

Community Road Funds are limited by the Oregon Constitution to be spent for road purposes.

**PUBLIC/GOVERNMENTAL PARTICIPATION:**

CRFAC and TSC meetings are noticed public meetings. The CRF ordinance was adopted by the BCC after public hearings and public meetings throughout the County.

**OPTIONS: N/A**

**RECOMMENDATION: N/A**

**ATTACHMENTS:**

Attachment A: Status of Community Road Fund Projects  
Attachment B: CRF/HB2017 Project Maps

**SUBMITTED BY:**

Division Director/Head Approval \_\_\_\_\_  
Department Director/Head Approval \_\_\_\_\_  
County Administrator Approval \_\_\_\_\_

**Congestion Relief Projects**

*Notes: Cost estimates reflect only the amount of **CRF funds** committed to the project.*

PROJECT	STATUS	CURRENT CRF FUNDING	ORIGINAL ESTIMATE OF CRF FUNDING	CURRENT PLANNED YEAR OF CONSTRUCTION	ORIGINAL PLANNED YEAR OF CONSTRUCTION	NOTES
<b>Barlow Road/Highway 99E (C-14)*:</b> Initial project scoping	COMPLETE	\$40,000	\$1,015,000	n/a	n/a	--
<b>Canby-Marquam Highway / Lone Elder Road (C-2) **:</b> Reconstruct; add turn lanes	Construction	\$664,000	\$370,000	2023	2022	Construction is substantially complete
<b>Redland Road (C-4):</b> Add turn lanes at Ferguson and Bradley	Construction	\$1,400,000	\$1,200,000	2023	2023	Construction proceeding
<b>Stafford Road (C-5)**:</b> Remove skew, add turn lanes & signals at Childs and Johnson; add paved bikeway from Pattulo Way to Rosemont	Design	\$8,677,000	\$6,900,000	2024 or 2025	2024	Design proceeding; initiating ROW phase
<b>Amisigger Road/Highway 224 (C-38):</b> Construct roundabout; add turn lanes	Design	\$5,400,000	\$3,400,000	2025	2024	Design is at 60%; ROW phase to be initiated soon
<b>Welches Road, US 26 to Birdie Lane (C-10) **:</b> Add sidewalks and paved shoulders	RFP*** being developed	\$2,700,000	\$3,130,797	2026	2025	Design work expected to begin in early 2024
<b>Stafford Road/Elligsen Road/65<sup>th</sup> Ave:</b> Construct a roundabout	RFP*** being developed	\$7,000,000	\$XX	2027	2027	Design work expected to begin in early 2024

\* This project also has House Bill 2017 (HB2017) or Countywide Road Fund project contributions.

\*\* This project also has Transportation System Development Charge (TSDC) project contributions.

\*\*\*Request for Proposals

**Safety Projects**

PROJECT	TOTAL PROJECT COST ESTIMATE - CURRENT \$	STATUS
Johnson Creek Blvd @ Bell Ave Safety Improvements	\$81,299	COMPLETE
Johnson Creek Blvd. @ Linwood Ave. Safety Improvements	\$82,261	COMPLETE (some scope moved to future Linwood Ave capital project)
Bob Shumacher & Causey Rd Safety Improvements	\$68,170	COMPLETE
282nd & Haley Intersection Safety Improvements	\$16,628	COMPLETE
Bluff & 327 <sup>th</sup> Intersection Enhancements	\$113,663	Alternative analysis initiated
School Beacon Upgrades	\$578,680	Design
Barnards Road Delineators	\$40,000	Design
Oatfield Jennings Signal Rebuild	\$1,970,000	Design work expected to begin in early 2024
Radar Feedback Signs (Beavercreek and Barlow)	\$370,000	Design contract being awarded

**Local Road Paving Projects**

PROJECT	TOTAL PROJECT COST ESTIMATE	STATUS
Carus Road (MP 0-1.65)	\$306,000	COMPLETE
Ferguson Road	\$743,000	COMPLETE
Arista Area Package	\$355,000	COMPLETE
Thiessen Area Package	\$625,000	COMPLETE
Boyer / King Rd Area Package	\$1,300,000	COMPLETE
McLoughlin Neighborhood Package	\$1,000,000	COMPLETE
Webster Area Package	\$1,100,000	COMPLETE
Mulino Airport Area Package	\$907,000	Under construction
Mt Talbert Package	\$810,000	Scheduled for summer of 2025
Royal View Package	\$1,362,288	Scheduled for summer of 2026



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### Projects Funded through Community Road Fund and HB 2017

October 2023

#### CRF Projects

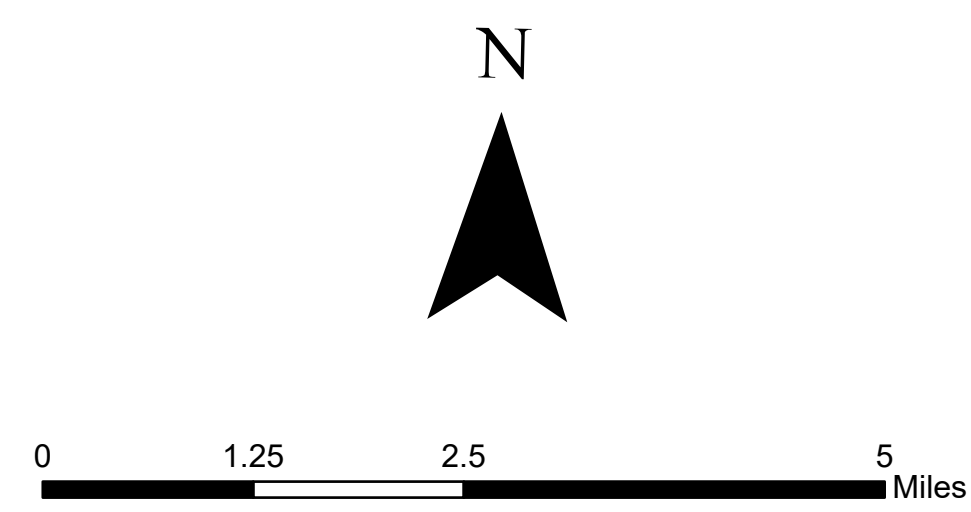
- Completed
- Underway/Upcoming

#### HB 2017 Projects

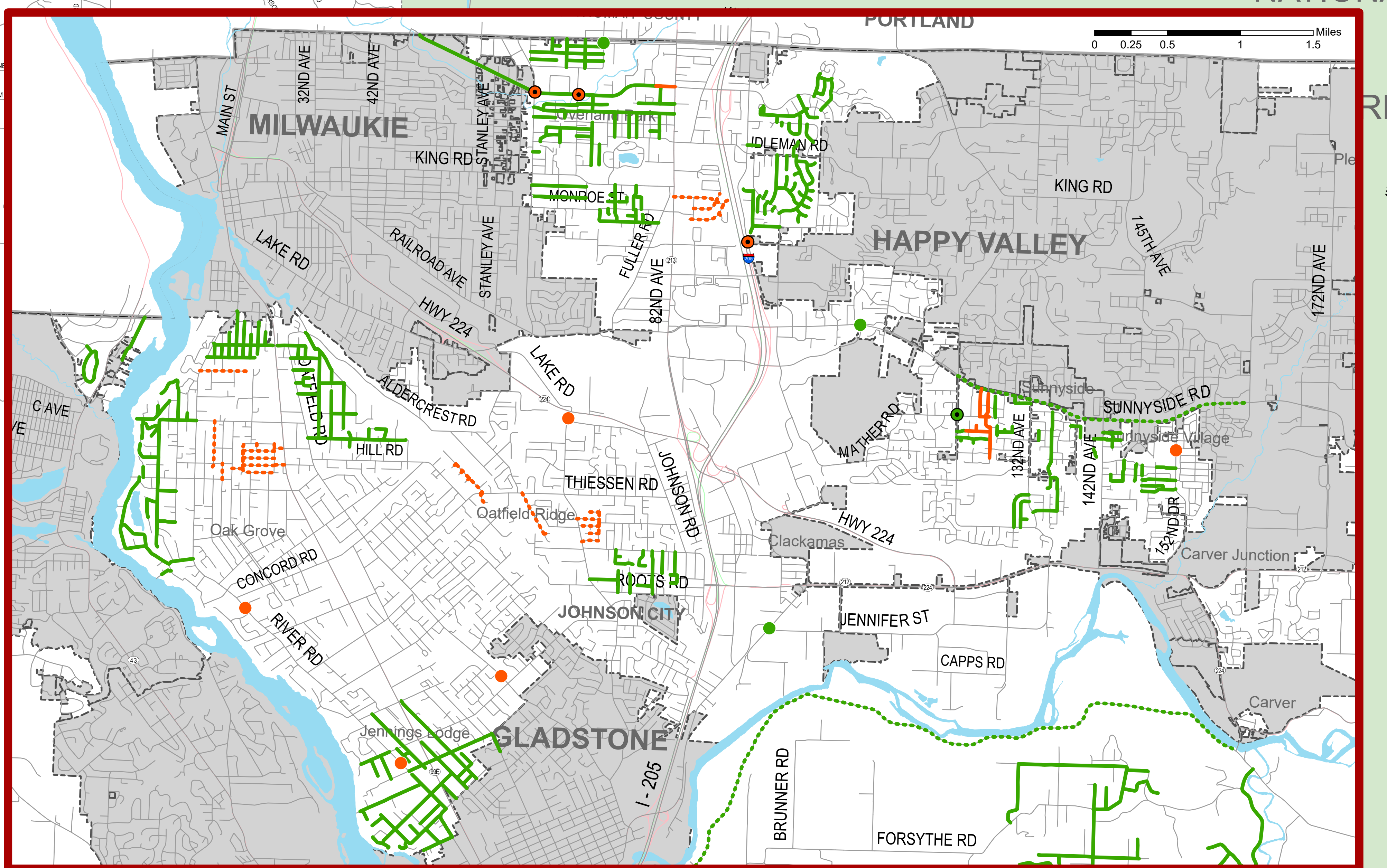
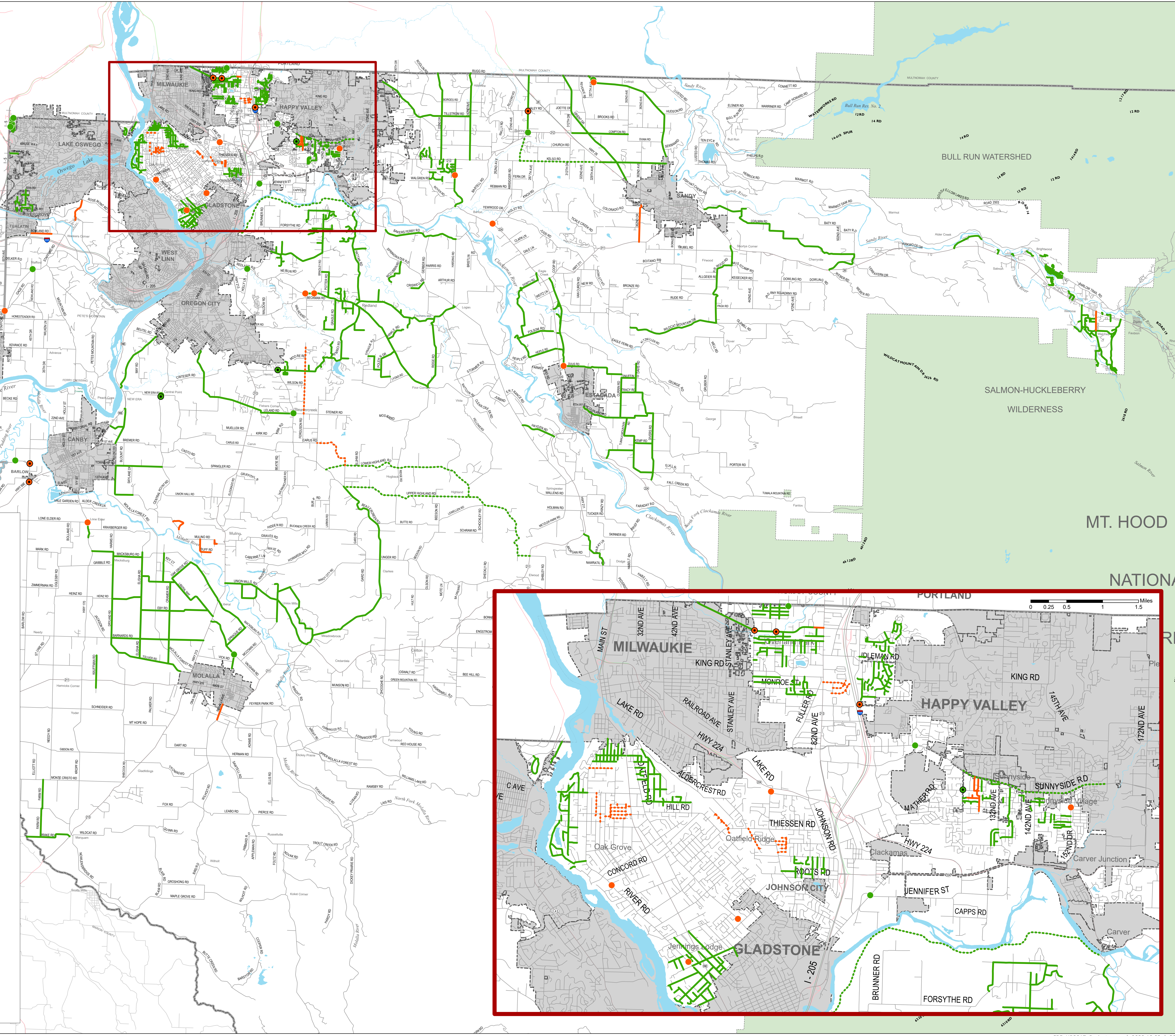
- Completed
- Underway/Upcoming

#### Boundaries

- City Boundary
- Mt Hood National Forest
- County Boundary



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# List of Projects Funded through Community Road Fund and HB 2017

## CRF Projects

*Project Name (Zone)*

### Completed

282nd & Haley Intersection Safety Improvements (5)  
Arndt Road Extension - Goal Exception & Engineering Study (17)  
Contract Paving: Arista Area Package (3)  
Contract Paving: Boyer / King Road Area Package (3)  
Contract Paving: Carus Road (MP 0-1.65) (13)  
Contract Paving: Ferguson Road (13)  
Contract Paving: McLoughlin Neighborhood Package (3)  
Contract Paving: Webster Area Package (3)  
Johnson Creek Blvd @ Bell Ave Safety Improvements (3)  
Johnson Creek Blvd @ Linwood Ave Safety Improvements (3)  
Schumacher/Causey Safety Improvements (4)  
Thiessen Area Package (3)

*CRF Projects - Completed Count: 12*

### Underway/Upcoming

362 Paved Shoulders & Safety Improvements (5)  
Amisigger Rd @ OR224 Intersection Imp (5)  
Barnards Road Delineators (not shown on map)  
Bear Creek Bridge & Molalla Ave Shoulders (19)  
Bluff / 327th Intersection Enhancements (5)  
Borland - Bike/Ped to Rolling Hills (1)  
Canby-Marquam Hwy @ Lone Elder Rd Intersection (17)  
Clackamas County School Beacon Upgrades (3,4,5)  
Contract Paving: Mt Talbert Package (4)  
Duus Rd/Eagle Creek Rd Intersection, Relocation & Turn Lanes (11)  
Johnson Creek Blvd (79th Pl - 82nd Ave) (3)  
Mulino Airport Area Paving Package (15)  
Oatfield Jennings Signal Rebuild-Safety Work (3)  
Radar Sign Project: Beaver Creek & Barlow (not shown on map)  
Redland Rd Turn Lanes @ Ferguson & Bradley (12)  
Stafford Rd (Pattulo Wy To Rosemont Rd) Imp (2)  
Stafford-65th-Elligsen Roundabout (1)  
Welches Road Bike/Ped (9)

*CRF Projects - Underway/Upcoming Count: 18*

*CRF Projects - Total Count: 30*

## HB 2017 Projects

*Project Name (Zone)*

### Completed

122nd & Mather Intersection Control Feasibility Study (4)  
ADA Ramps #3: Sunnyside Rd (122 - 132) (4)  
ADA Ramps Project #2: Sunnyside Rd (132nd Ave-162nd Ave) (4)  
Beavercreek Rd & Henrici Rd Safety Improvements (13)  
Contract Paving: Clackamas River Drive (12)  
Contract Paving: Kelso / Richey Road Package (5)  
Contract Paving: Lower Highland Package (14)  
Contract Paving: Sunnyside Rd. (122 - 132) (4)  
Contract Paving: Sunnyside Rd. (132 - 162) (4)  
Contract Paving: Upper Highland Road Package (13)  
S Central Point Rd And S New Era Rd Intersection Realignment (15)

*HB 2017 Projects - Completed Count: 11*

### Underway/Upcoming

72nd & Luther Intersection Safety Improvements (3)  
ADA: Southwood Park Area (2)  
Airport Rd @ Miley Rd: Traffic Safety & Capacity Imp (16)  
AR Cape Seal: Southwood Park Area (2)  
Canby-Marquam Hwy MP 5.05 - MP 5.35 Safety Improvements (17)  
Chip Seal: Cherryville to Welches Package (7,9,10)  
Chip Seal: Estacada Eagle Creek Package (10,11)  
Chip Seal: Mackburg/Union Mills Package (14,17)  
Chip Seal: Park Place Project (12,13)  
Chip Seal: Rosewood Package (2)  
Chip Seal: Wilsonville Package (1)  
Contract Paving: Marquam Package (18)  
Contract Paving: Bakers Ferry Road Package (12)  
Contract Paving: Bonita Road Package (2)  
Contract Paving: Fischers Mills Package (12)  
Contract Paving: Haines Road Package (15)  
Contract Paving: Hillockburn Rd Project (13,20)  
Contract Paving: Lake Oswego - Birdshill Package (2)  
Contract Paving: Lake Oswego - Pilkington Package (2)  
Contract Paving: Mulino Package (15,17,19)  
Contract Paving: Overland Park Package (3)  
Contract Paving: River Road Package (3)  
Contract Paving: West Clackamas Package (3)  
Contract Paving: Wildcat Mountain Drive Package (10)  
Intersection Design Studies: Six Intersections (5,12,13,16,17,19)  
Jennifer Rd & Evelyn Rd Safety Improvements (4)  
Johnson Creek Blvd (79th Pl To ECM) Improvements (3)

## HB 2017 Projects (continued)

*Project Name (Zone)*

Knights Bridge & Arndt Safety Improvement Project (17)  
Radar Sign Project (1,5,15)  
Recessed Reflectorized Pavement Markings (5,10,13,14,15,16,17)  
Slurry Seal: Happy Valley Package (4,5)  
Slurry Seal: Jennings Lodge Package (3)  
Slurry Seal: Mt Scott Package (4)  
Slurry Seal: Oakgrove Package (3)  
Slurry Seal: Overland Park Area (3)  
Sunnyside Rd at Sunnybrook Blvd Safety Improvements (4)

*HB 2017 Projects - Underway/Upcoming Count: 36*

*HB 2017 Projects - Total Count: 47*



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**October 2023**

# Projects Funded through Community Road Fund and HB 2017



October 2023

## ZONE 1




### CRF Projects

-  Completed
-  Underway/Upcoming

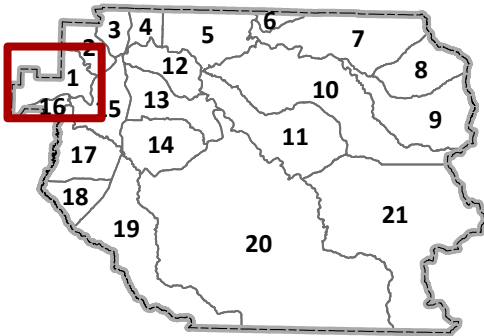
### HB 2017 Projects

-  Completed
-  Underway/Upcoming

### Boundaries

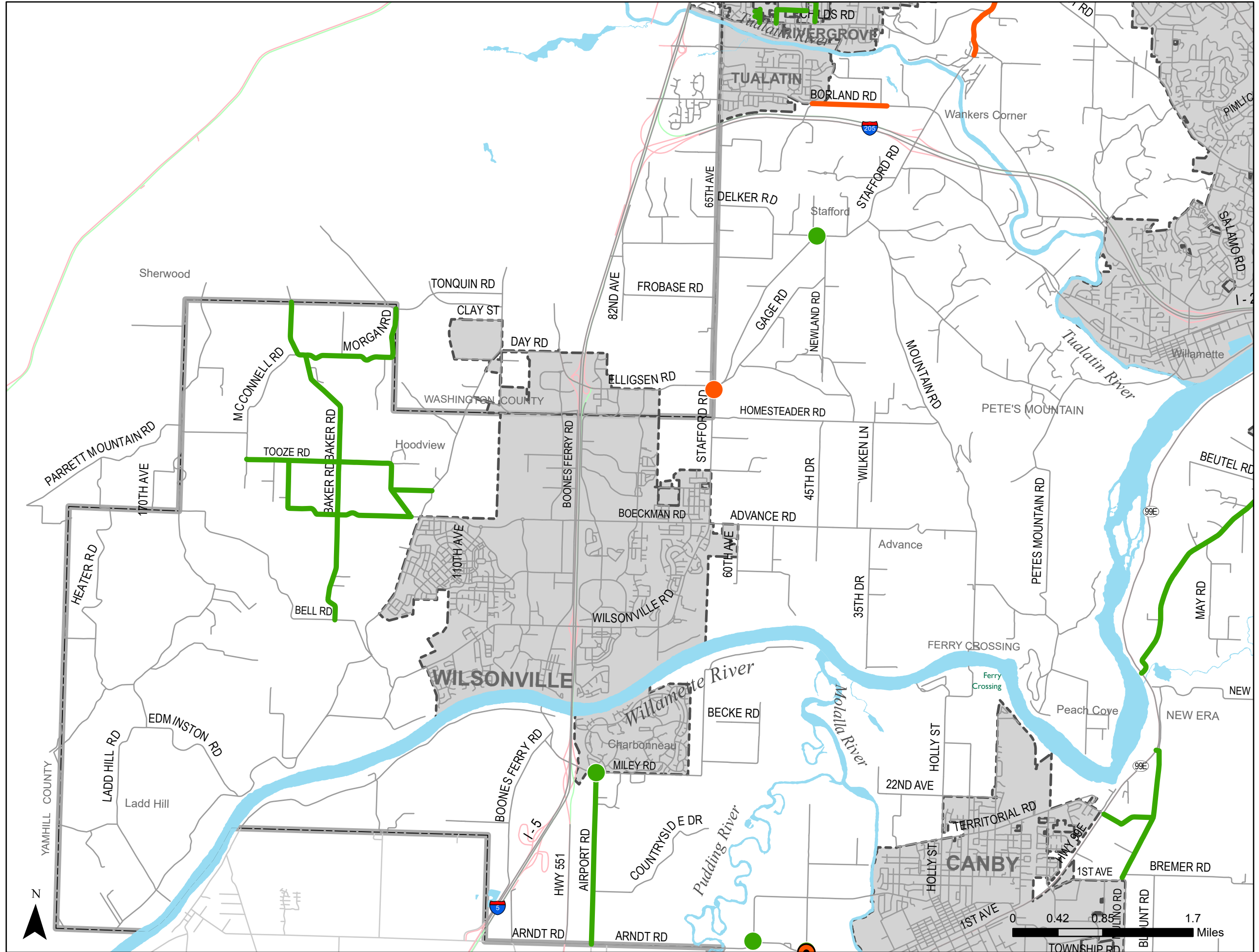
-  City Boundary
-  Mt Hood National Forest
-  County Boundary

### Maintenance Zones



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**Projects Funded through  
Community Road Fund  
and HB 2017**



October 2023

**ZONE 2**




**CRF Projects**

-  Completed
-  Underway/Upcoming

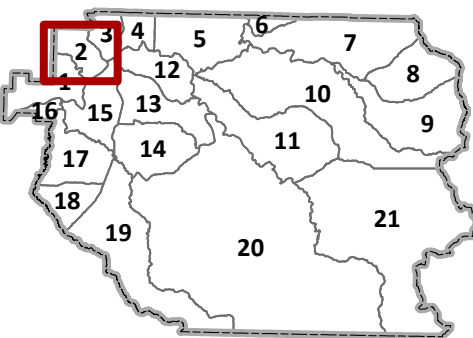
**HB 2017 Projects**

-  Completed
-  Underway/Upcoming

**Boundaries**

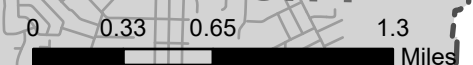
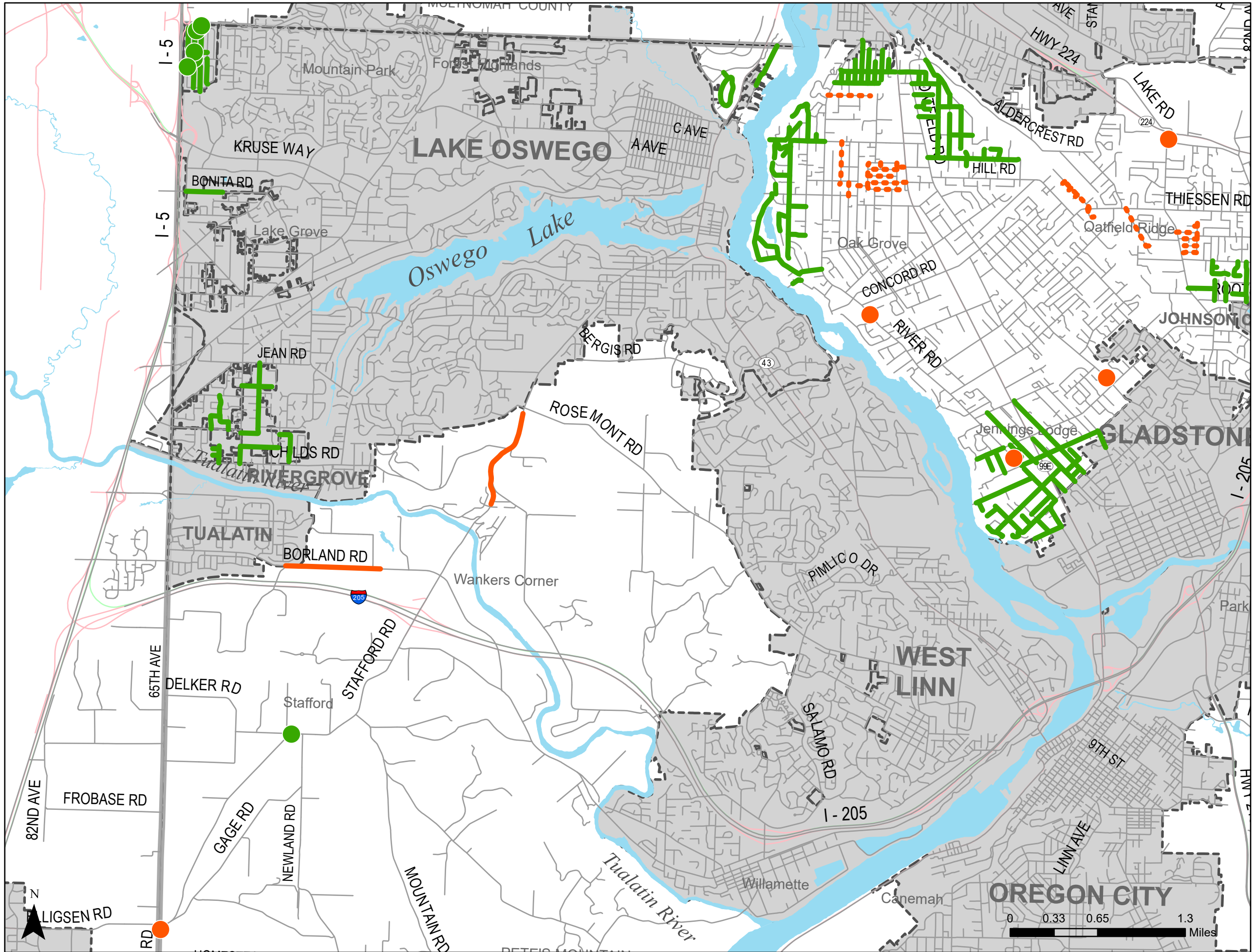
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**Maintenance Zones**



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**Projects Funded through  
Community Road Fund  
and HB 2017**



October 2023

**ZONE 3**




**CRF Projects**

-  Completed
-  Underway/Upcoming

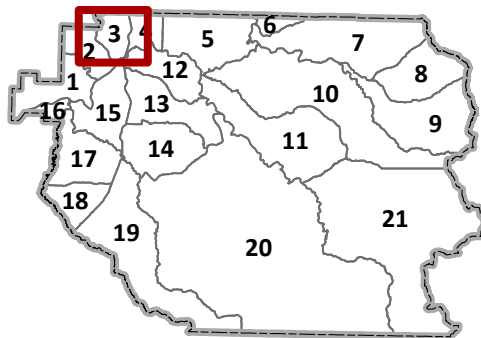
**HB 2017 Projects**

-  Completed
-  Underway/Upcoming

**Boundaries**

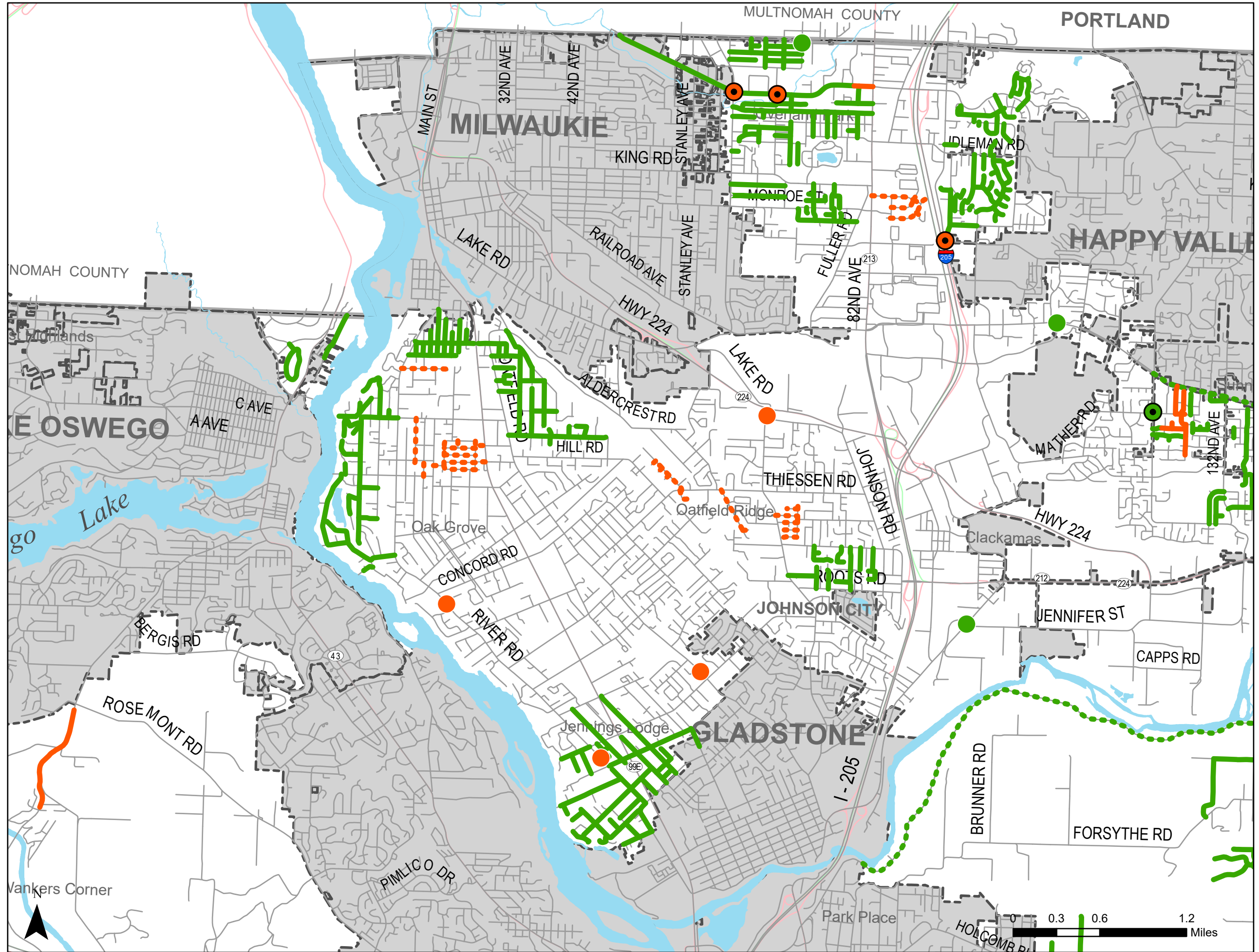
-  City Boundary
-  Mt Hood National Forest
-  County Boundary

**Maintenance Zones**



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**Projects Funded through  
Community Road Fund  
and HB 2017**



October 2023

**ZONE 4**




**CRF Projects**

-  Completed
-  Underway/Upcoming

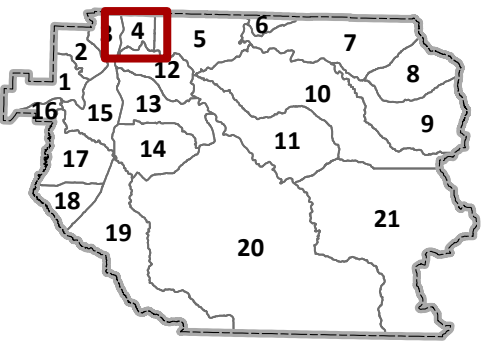
**HB 2017 Projects**

-  Completed
-  Underway/Upcoming

**Boundaries**

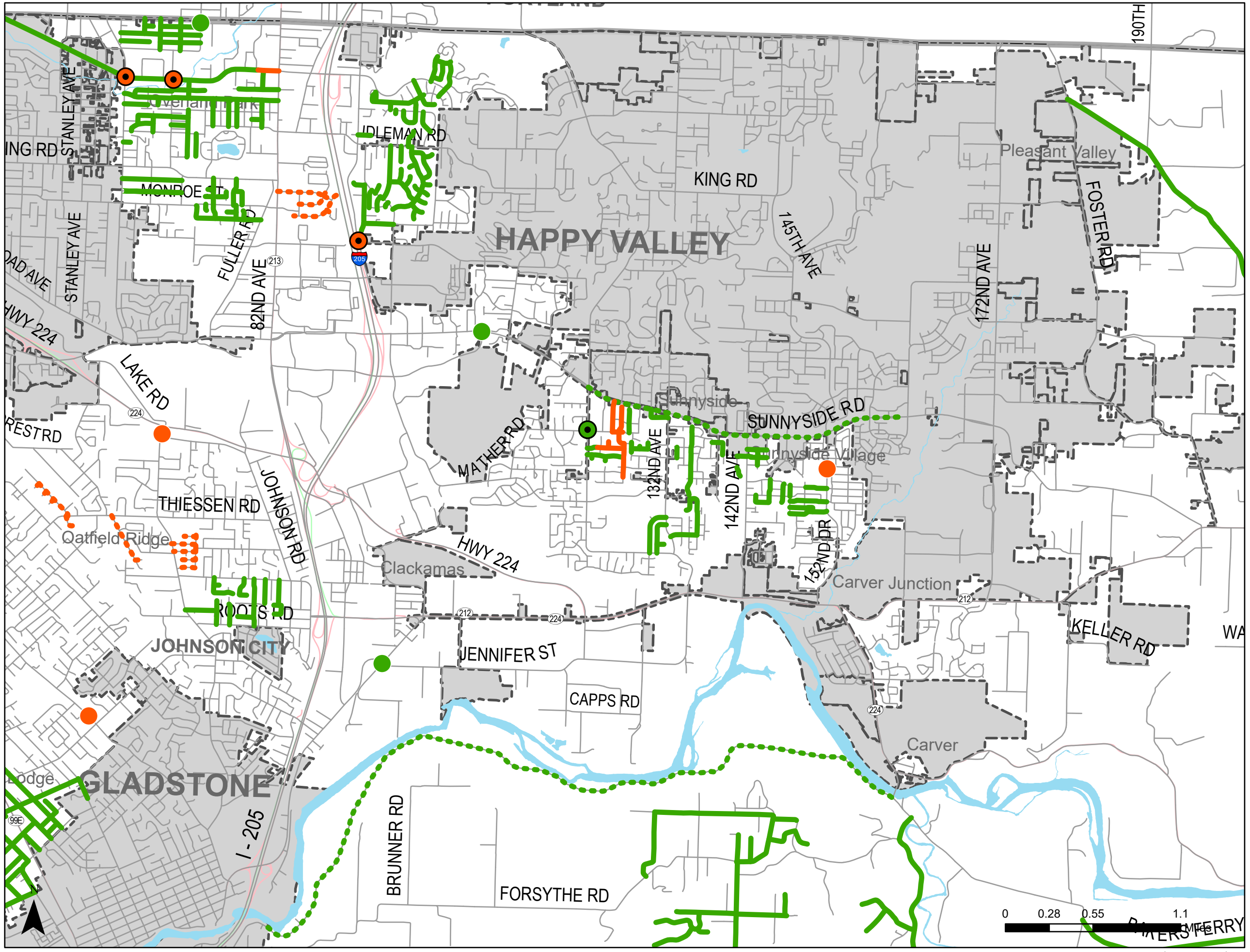
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-  County Boundary

**Maintenance Zones**



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# Projects Funded through Community Road Fund and HB 2017



October 2023

## ZONE 5




### CRF Projects

-  Completed
-  Underway/Upcoming

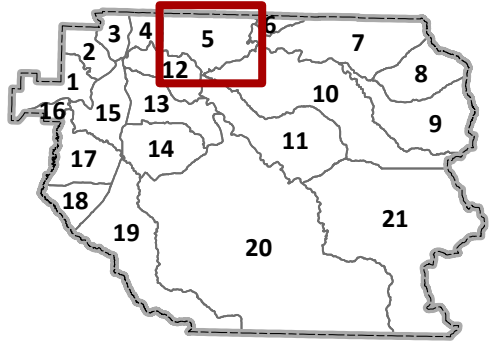
### HB 2017 Projects

-  Completed
-  Underway/Upcoming

### Boundaries

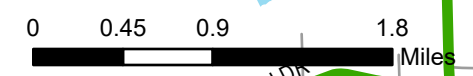
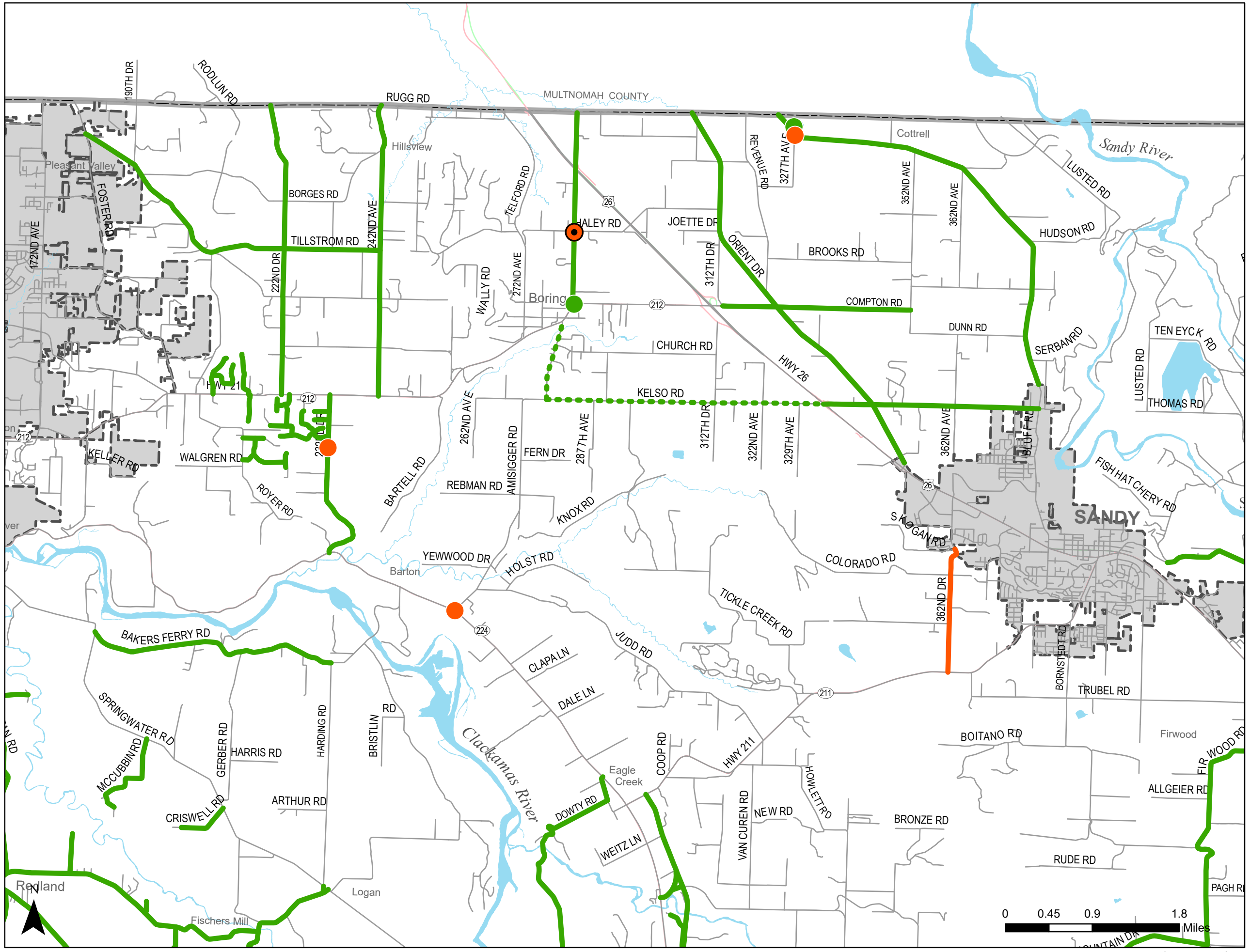
-  City Boundary
-  Mt Hood National Forest
-  County Boundary

### Maintenance Zones



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# Projects Funded through Community Road Fund and HB 2017



October 2023

## ZONE 7




### CRF Projects

-  Completed
-  Underway/Upcoming

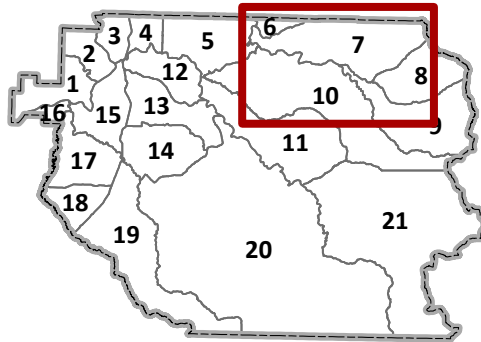
### HB 2017 Projects

-  Completed
-  Underway/Upcoming

### Boundaries

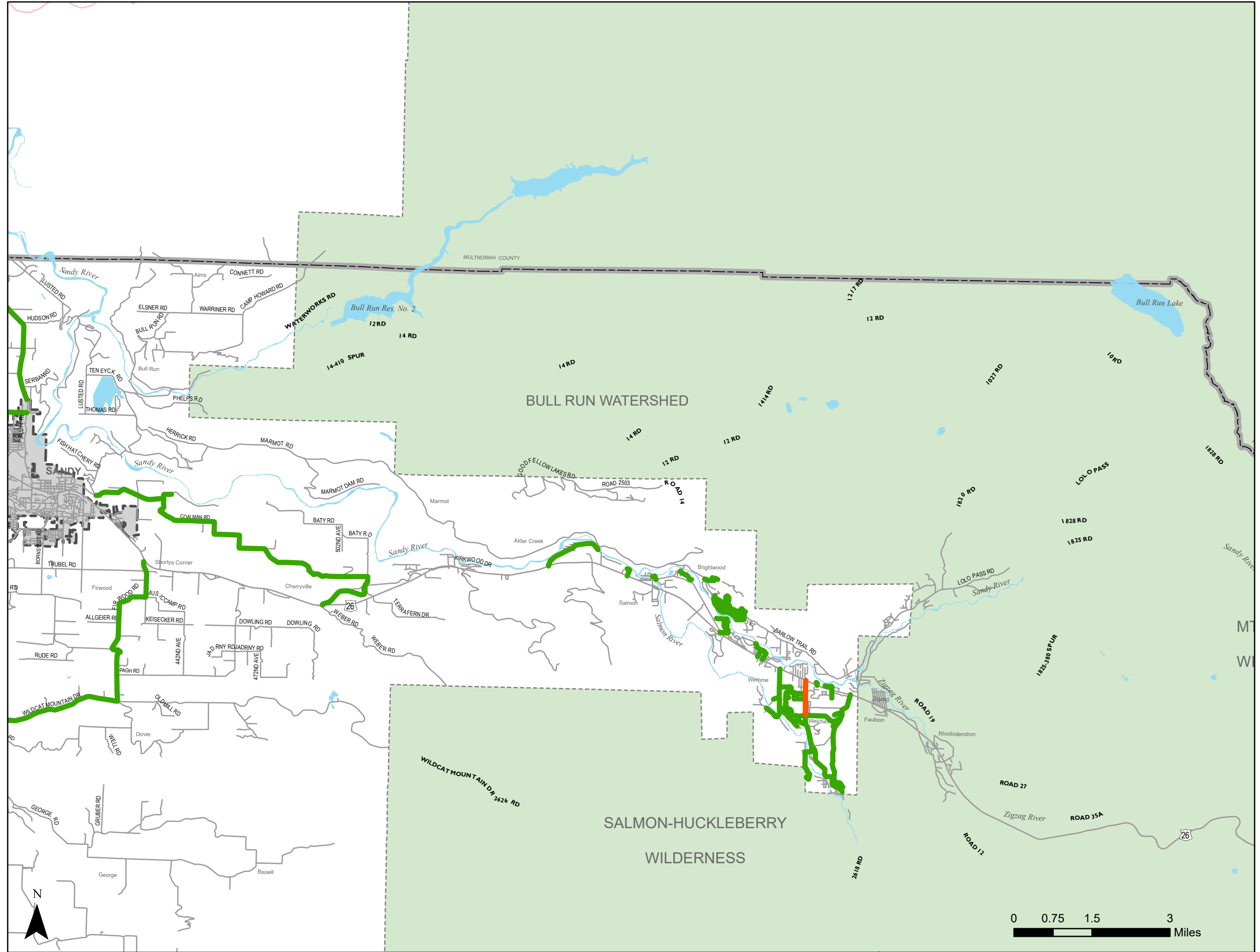
-  City Boundary
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**Projects Funded through  
Community Road Fund  
and HB 2017**



October 2023

**ZONE 9**




**CRF Projects**

-  Completed
-  Underway/Upcoming

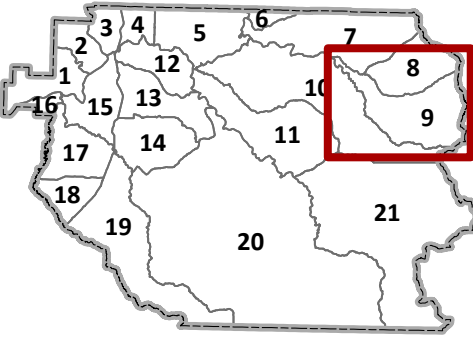
**HB 2017 Projects**

-  Completed
-  Underway/Upcoming

**Boundaries**

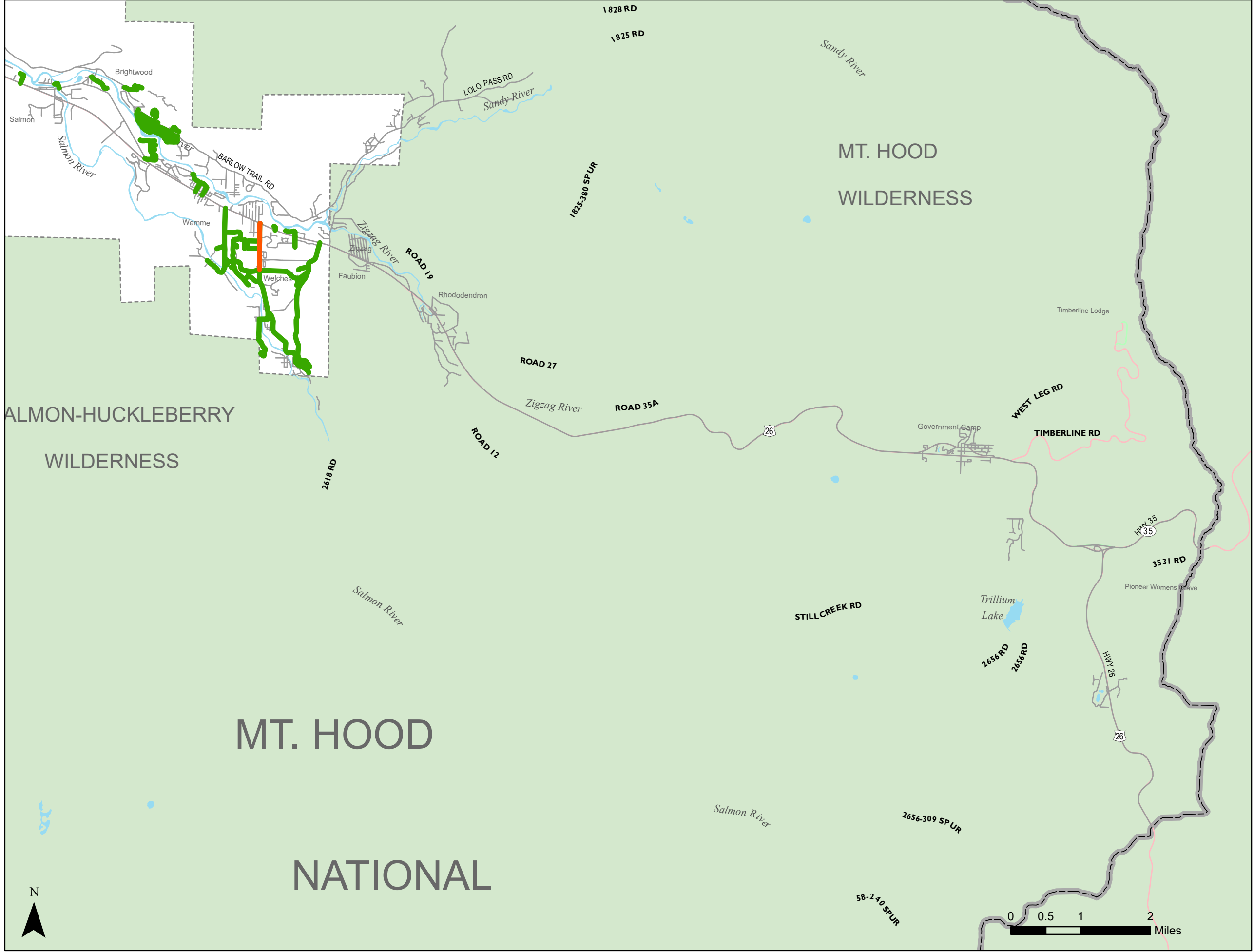
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**Maintenance Zones**



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**Projects Funded through  
Community Road Fund  
and HB 2017**



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**ZONE 10**




**CRF Projects**

-  Completed
-  Underway/Upcoming

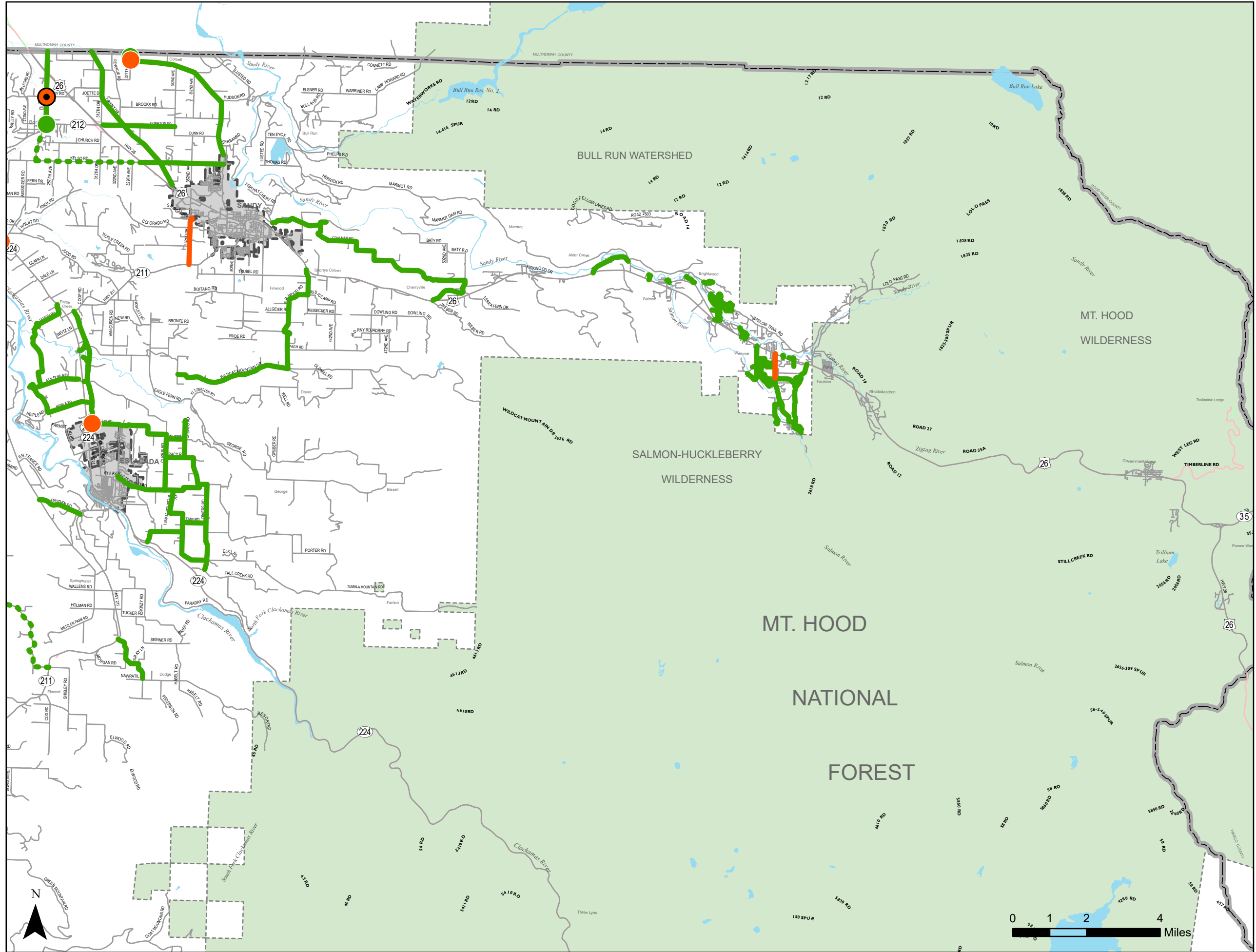
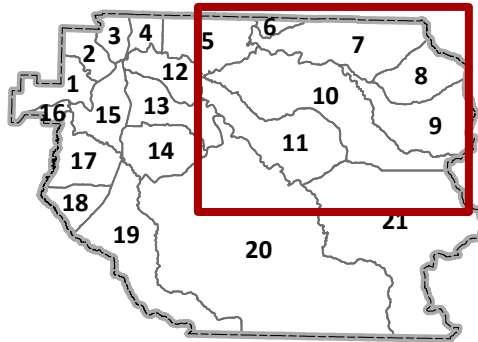
**HB 2017 Projects**

-  Completed
-  Underway/Upcoming

**Boundaries**

-  City Boundary
-  Mt Hood National Forest
-  County Boundary

**Maintenance Zones**



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# Projects Funded through Community Road Fund and HB 2017



October 2023

## ZONE 11




### CRF Projects

-  Completed
-  Underway/Upcoming

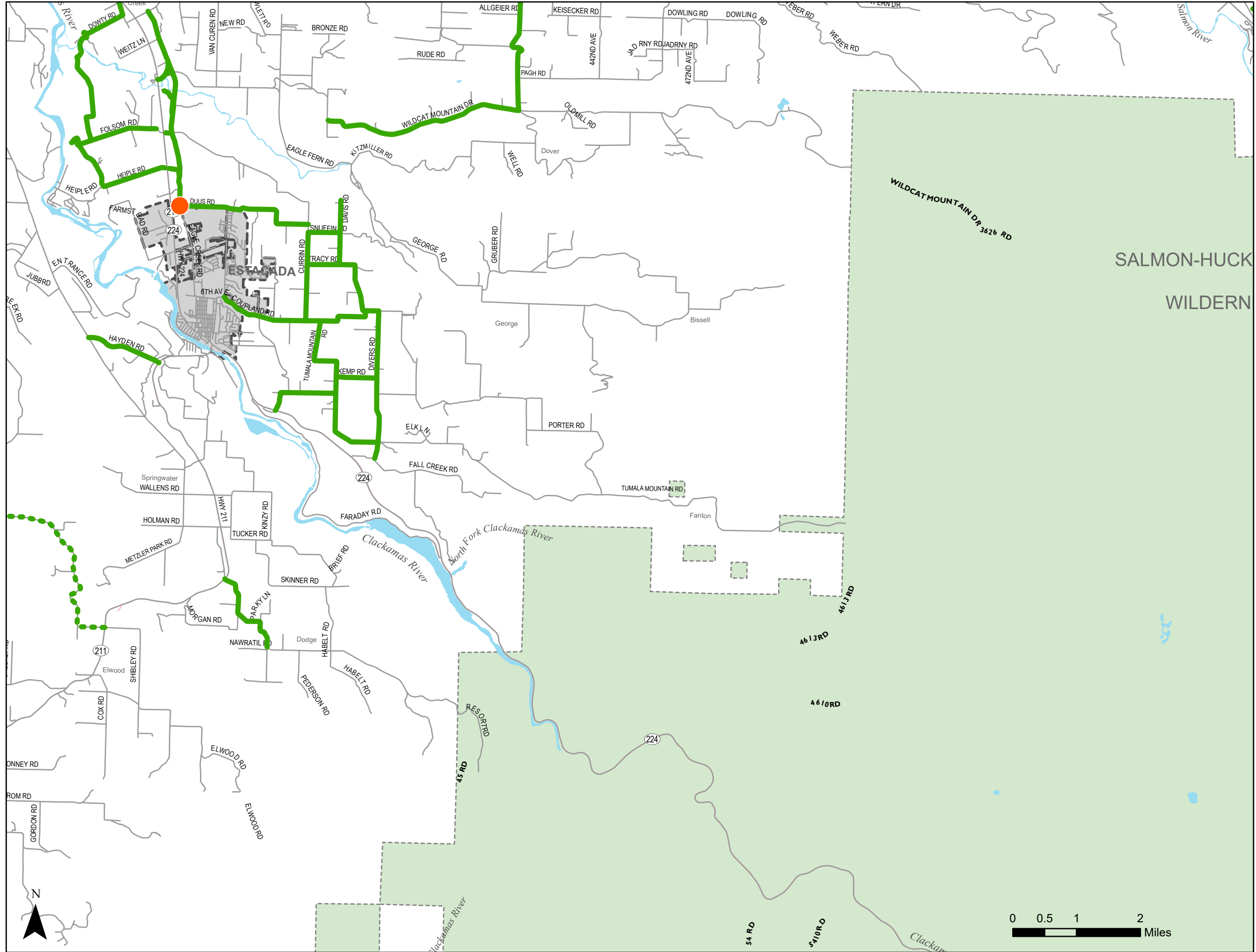
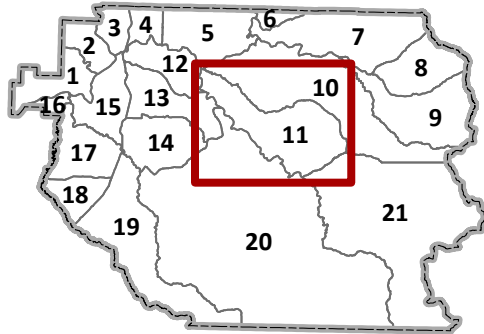
### HB 2017 Projects

-  Completed
-  Underway/Upcoming

### Boundaries

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-  County Boundary

### Maintenance Zones











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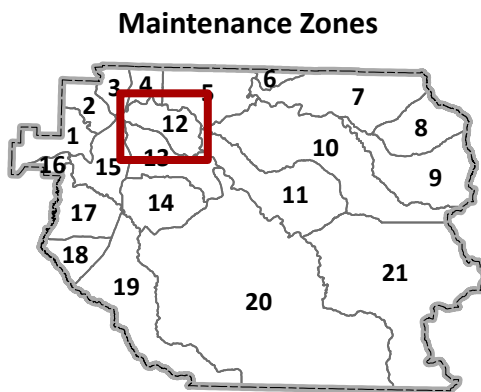
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**Projects Funded through  
Community Road Fund  
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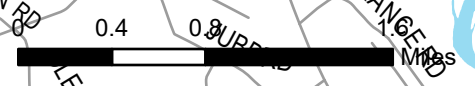
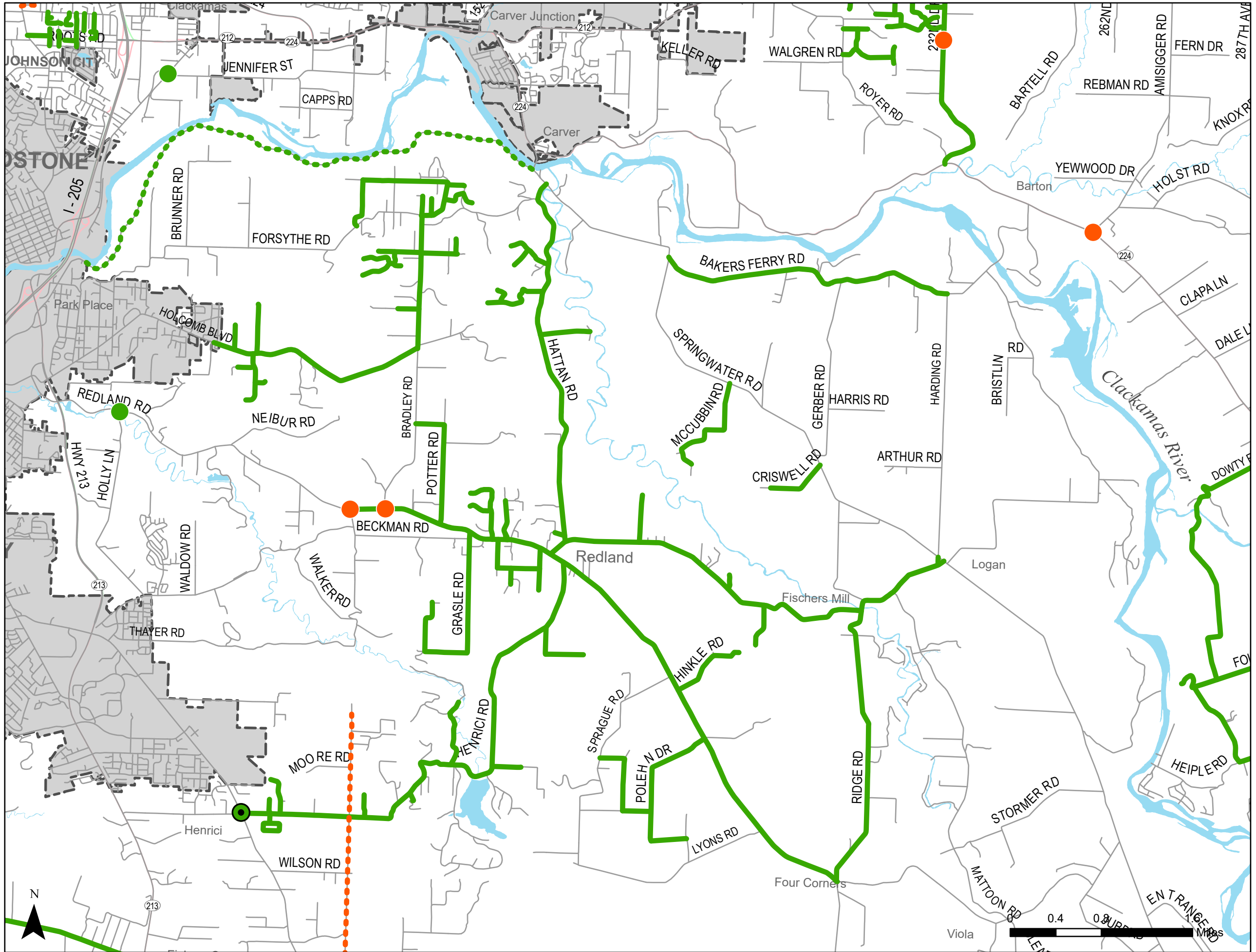
**ZONE 12**

- CRF Projects**
-  Completed
  -  Underway/Upcoming
- HB 2017 Projects**
-  Completed
  -  Underway/Upcoming
  -  Underway/Upcoming
- Boundaries**
-  City Boundary
  -  Mt Hood National Forest
  -  County Boundary



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**Projects Funded through  
Community Road Fund  
and HB 2017**



October 2023

**ZONE 13**




**CRF Projects**

-  Completed
-  Underway/Upcoming

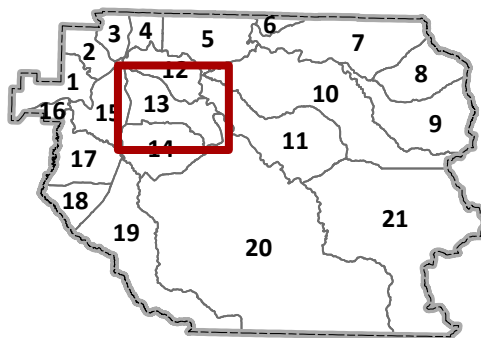
**HB 2017 Projects**

-  Completed
-  Underway/Upcoming

**Boundaries**

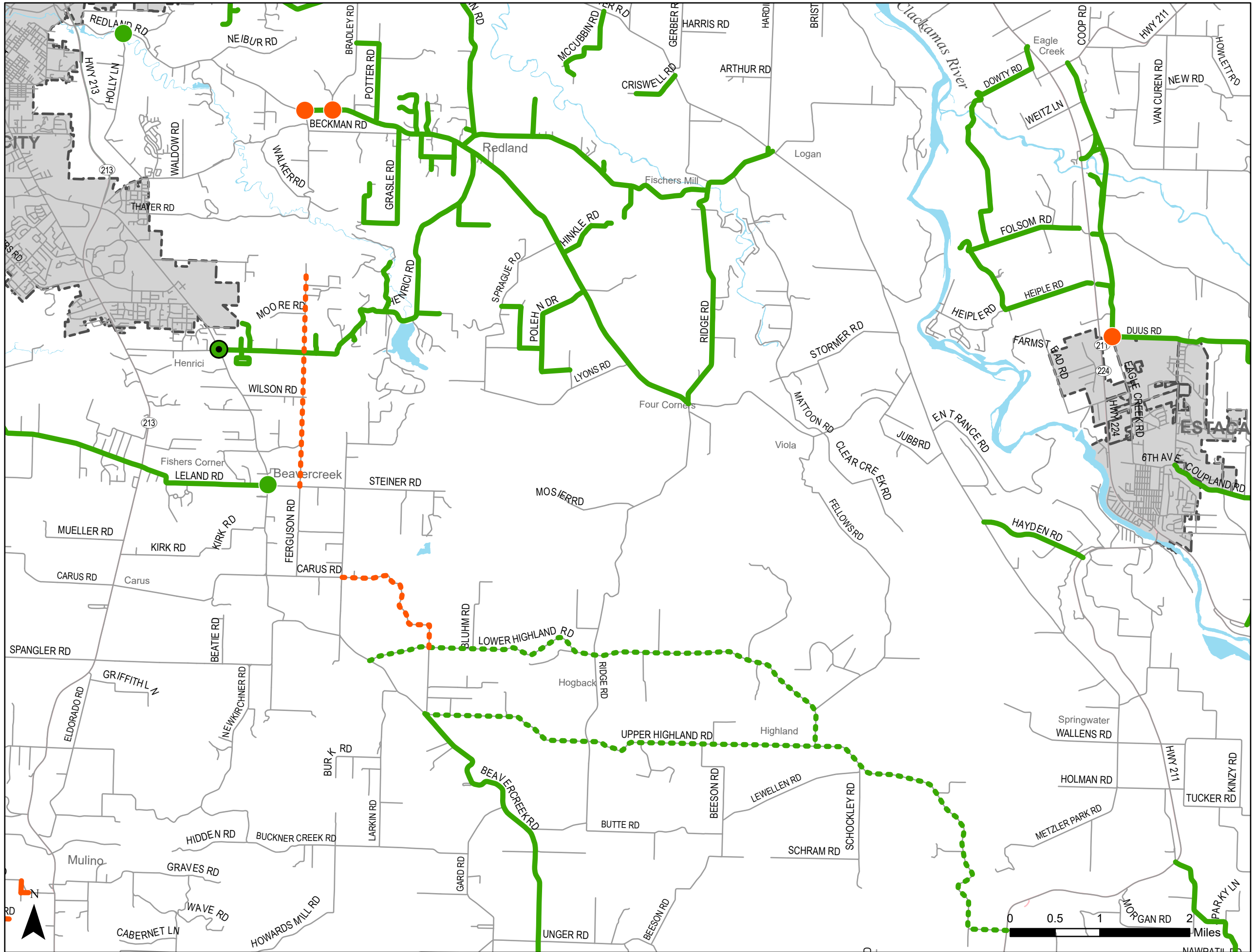
-  City Boundary
-  Mt Hood National Forest
-  County Boundary

**Maintenance Zones**



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0 0.5 1 2 Miles

**Projects Funded through  
Community Road Fund  
and HB 2017**



October 2023

**ZONE 14**




**CRF Projects**

-  Completed
-  Underway/Upcoming

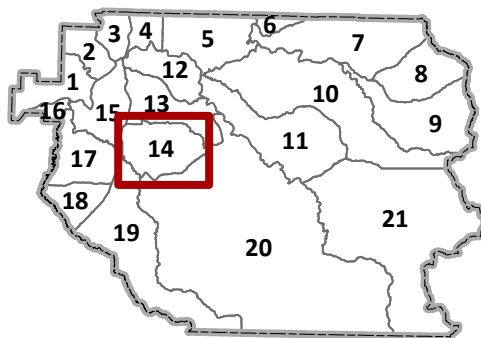
**HB 2017 Projects**

-  Completed
-  Underway/Upcoming

**Boundaries**

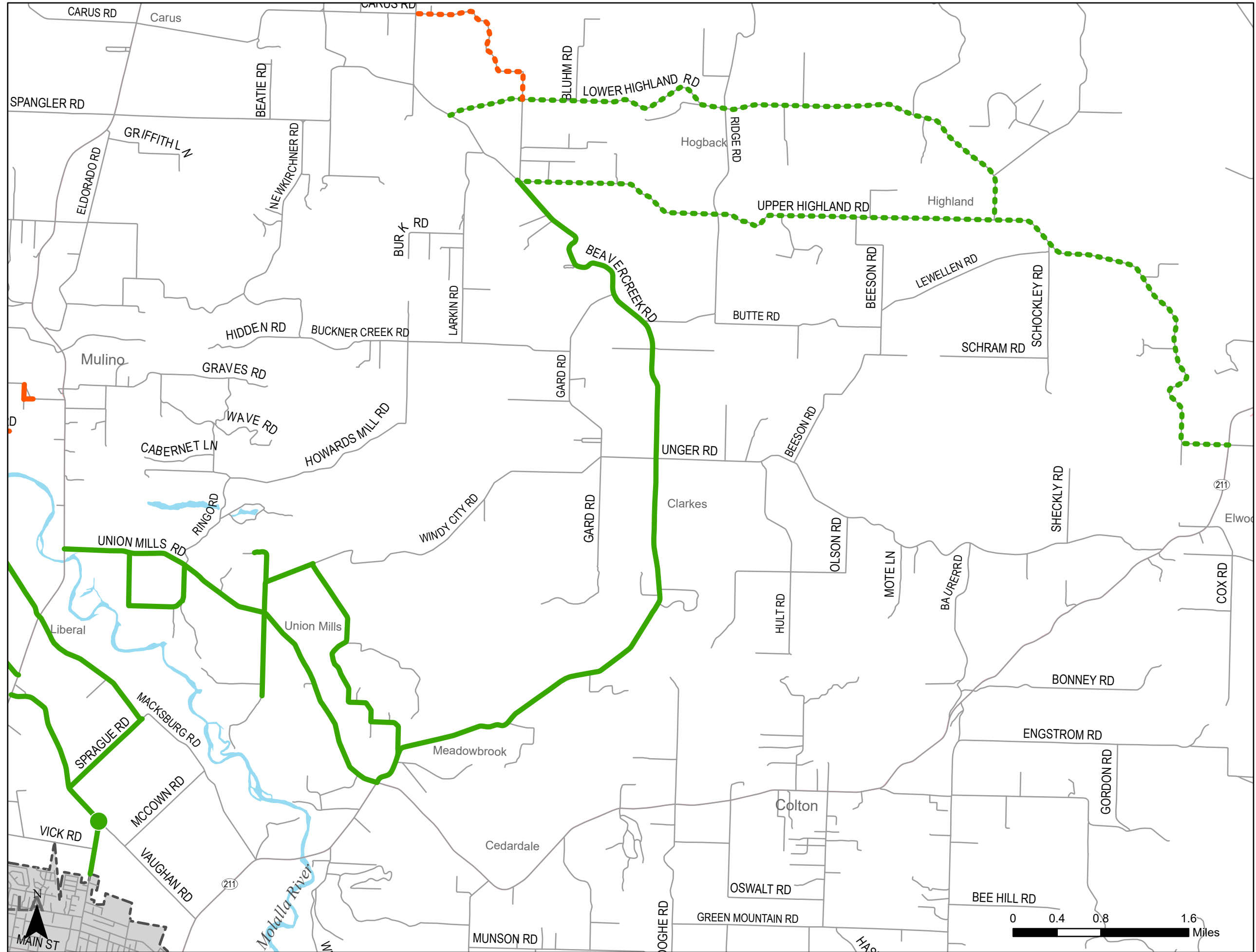
-  City Boundary
-  Mt Hood National Forest
-  County Boundary

**Maintenance Zones**



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**Projects Funded through  
Community Road Fund  
and HB 2017**



October 2023

**ZONE 15**




**CRF Projects**

-  Completed
-  Underway/Upcoming

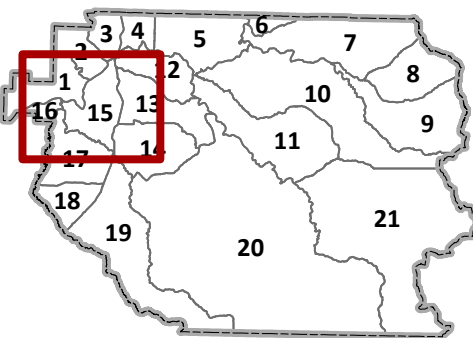
**HB 2017 Projects**

-  Completed
-  Underway/Upcoming

**Boundaries**

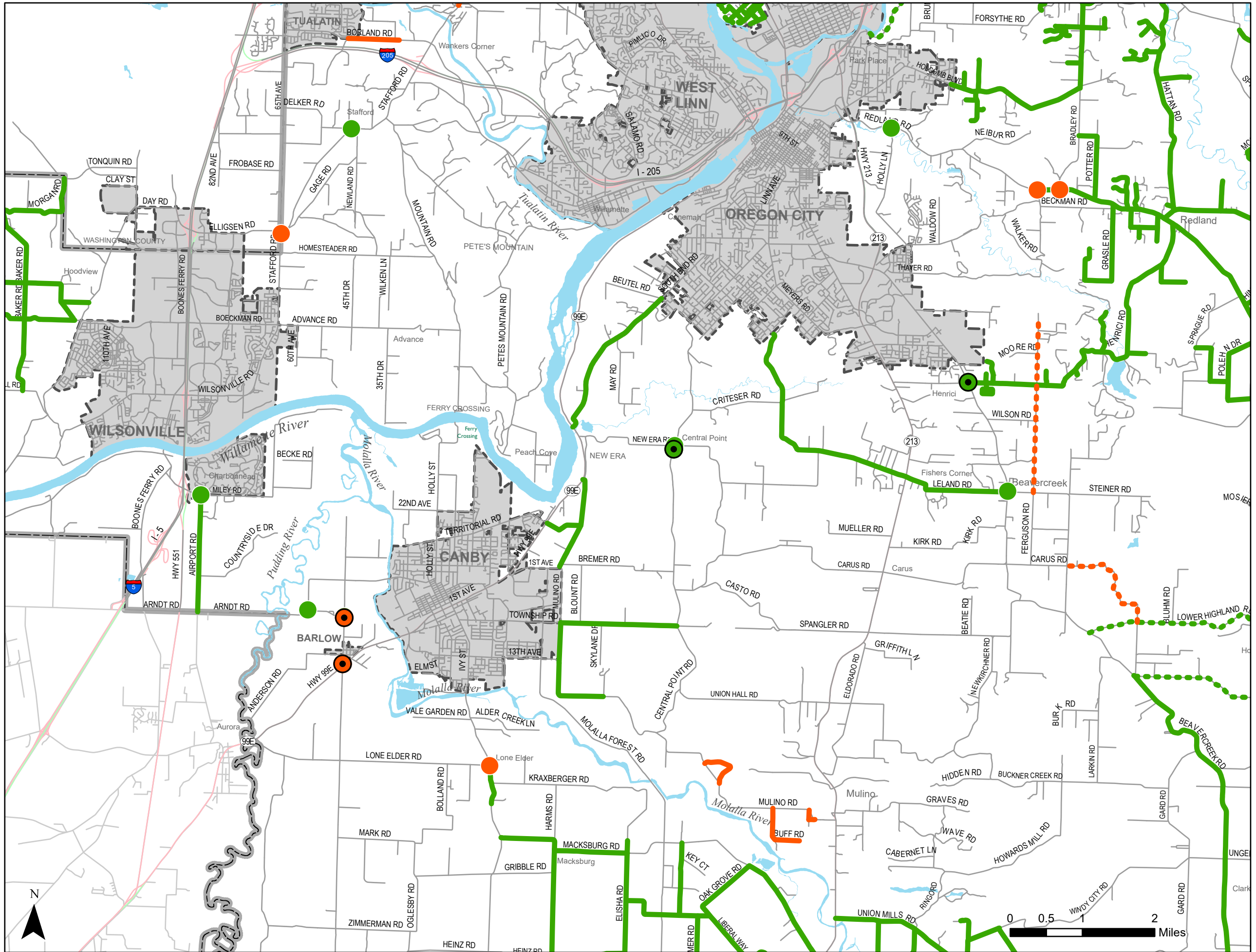
-  City Boundary
-  Mt Hood National Forest
-  County Boundary

**Maintenance Zones**



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**Projects Funded through  
Community Road Fund  
and HB 2017**



October 2023

**ZONE 16**




**CRF Projects**

-  Completed
-  Underway/Upcoming

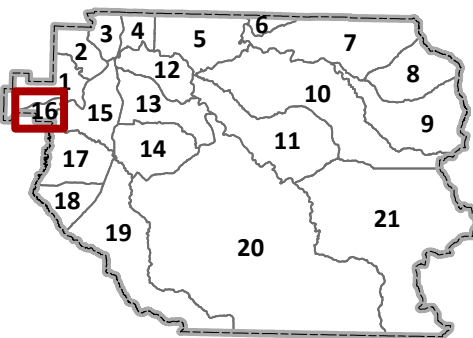
**HB 2017 Projects**

-  Completed
-  Underway/Upcoming

**Boundaries**

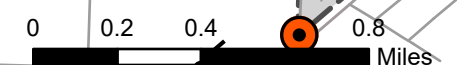
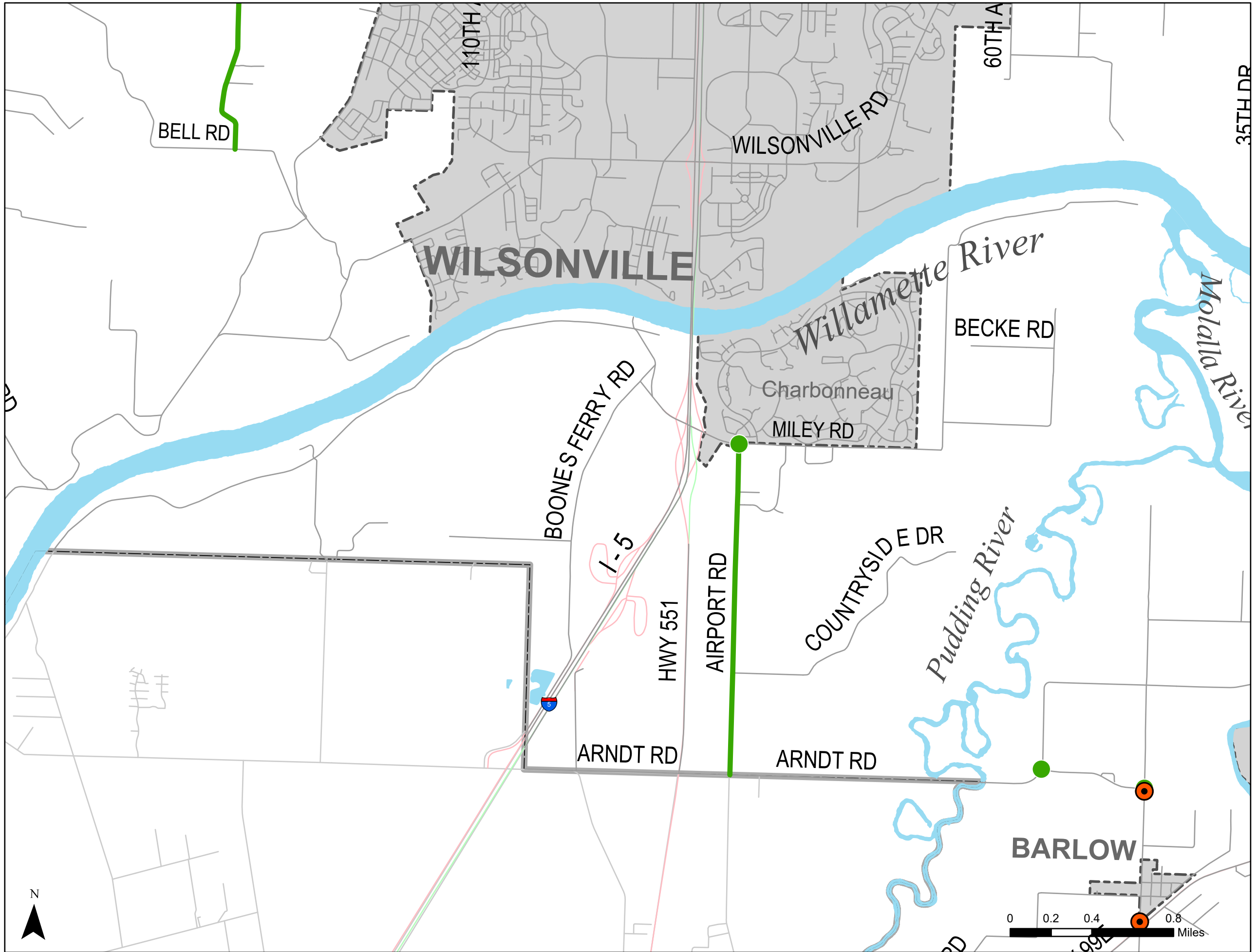
-  City Boundary
-  Mt Hood National Forest
-  County Boundary

**Maintenance Zones**



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**Projects Funded through  
Community Road Fund  
and HB 2017**



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**ZONE 17**




**CRF Projects**

-  Completed
-  Underway/Upcoming

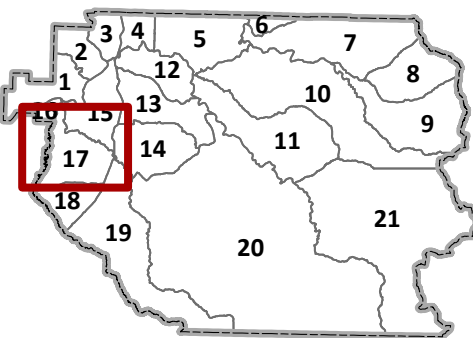
**HB 2017 Projects**

-  Completed
-  Underway/Upcoming

**Boundaries**

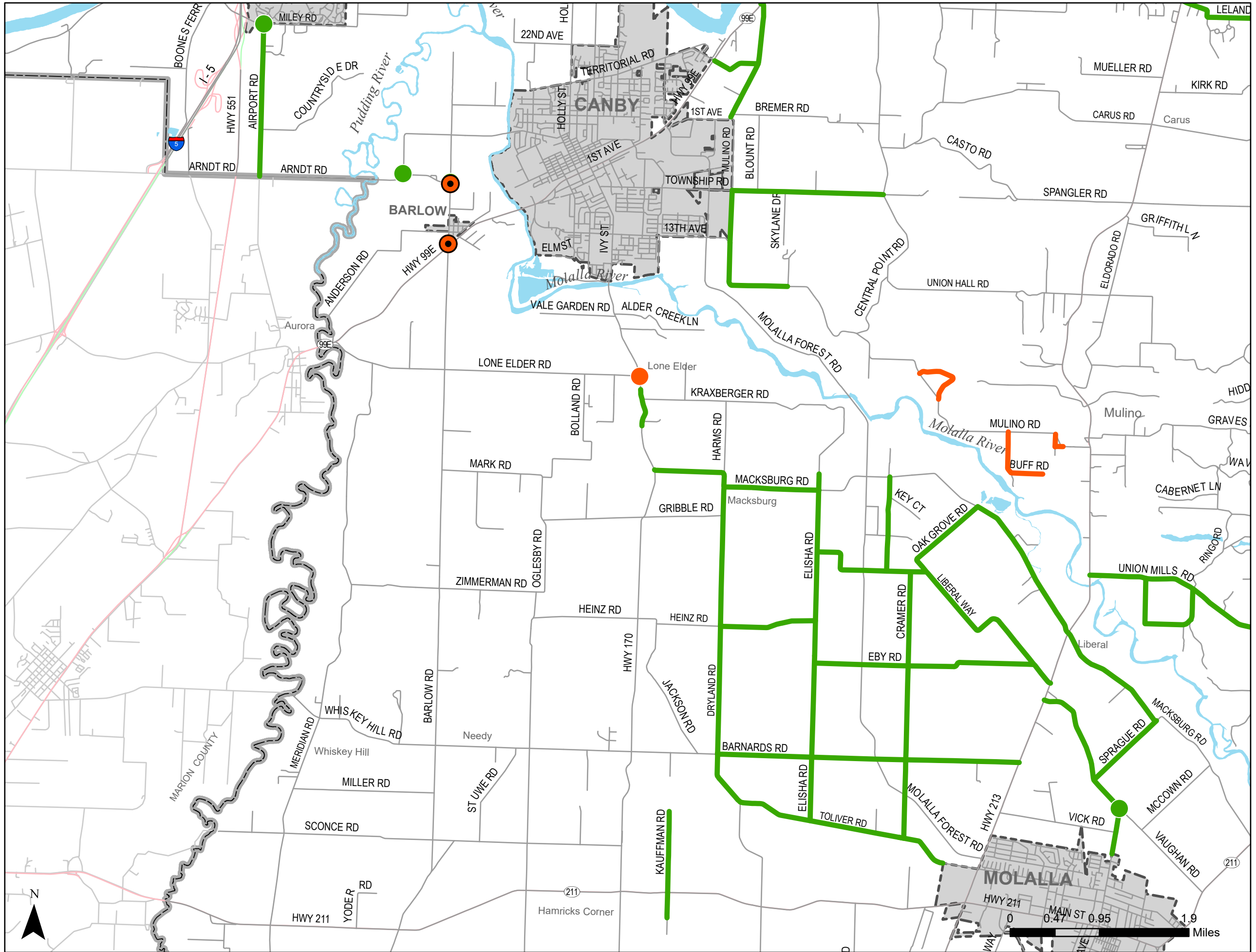
-  City Boundary
-  Mt Hood National Forest
-  County Boundary

**Maintenance Zones**



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**Projects Funded through  
Community Road Fund  
and HB 2017**



October 2023

**ZONE 18**




**CRF Projects**

-  Completed
-  Underway/Upcoming

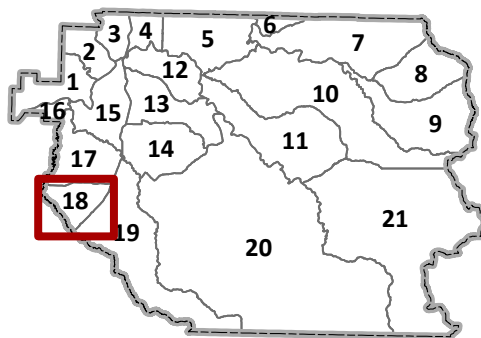
**HB 2017 Projects**

-  Completed
-  Underway/Upcoming

**Boundaries**

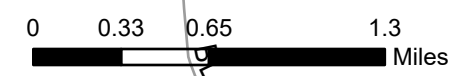
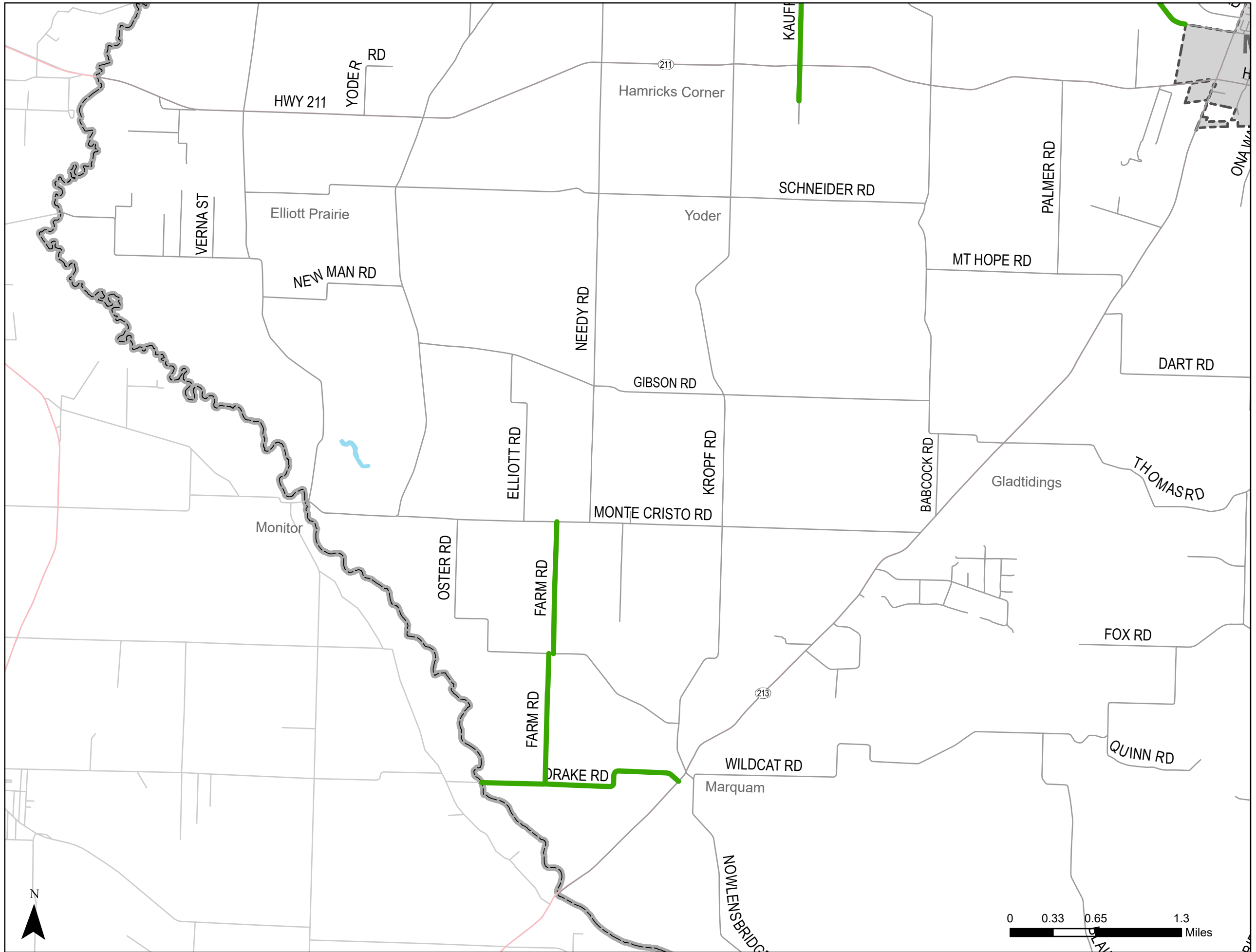
-  City Boundary
-  Mt Hood National Forest
-  County Boundary

**Maintenance Zones**



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# Projects Funded through Community Road Fund and HB 2017



October 2023

## ZONE 19




### CRF Projects

-  Completed
-  Underway/Upcoming

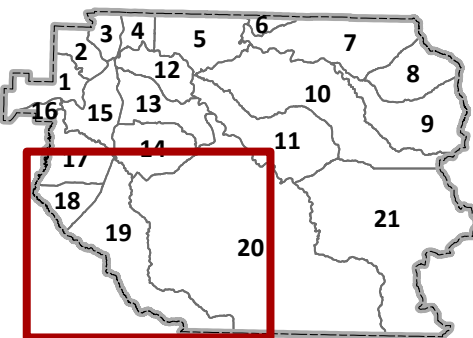
### HB 2017 Projects

-  Completed
-  Underway/Upcoming

### Boundaries

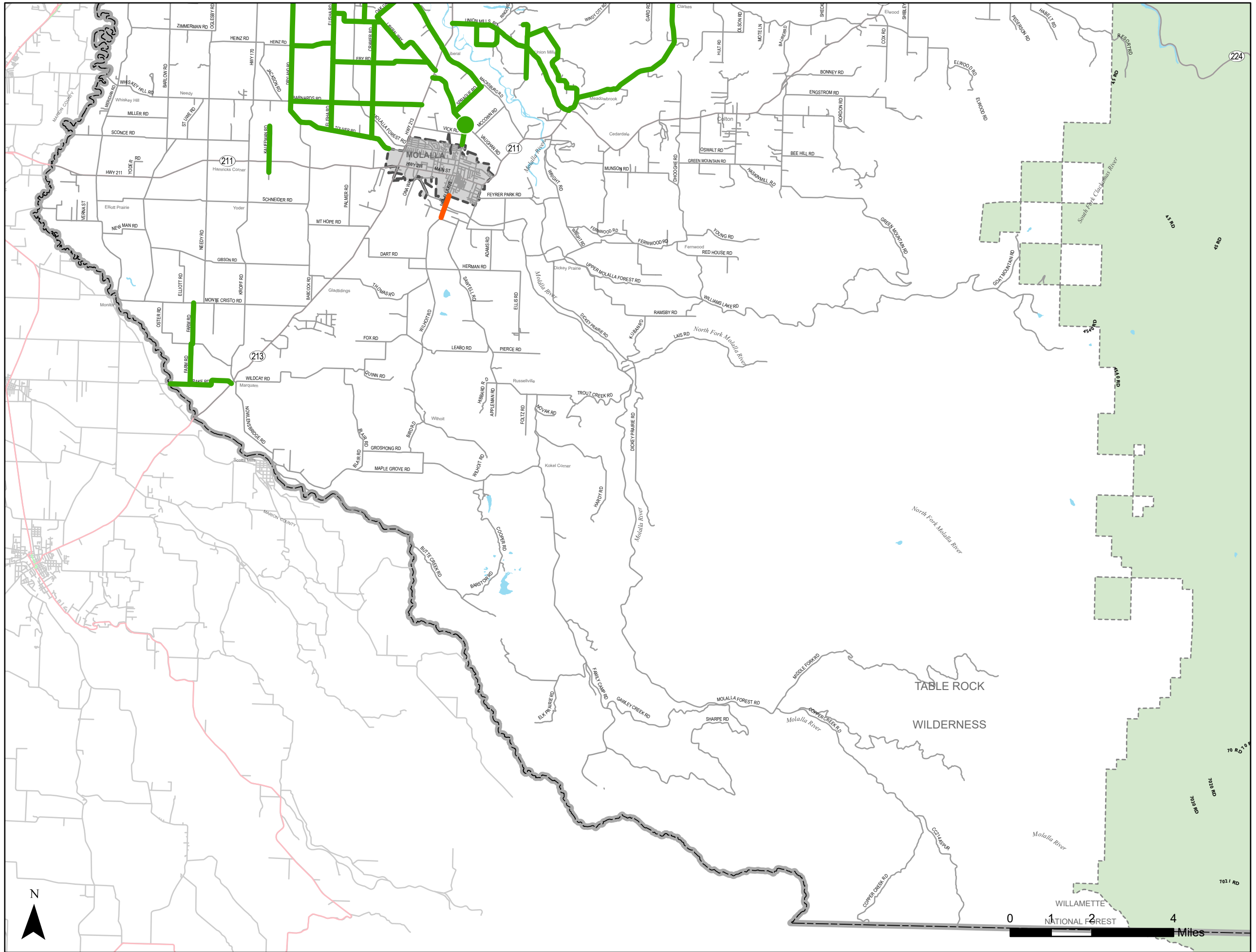
-  City Boundary
-  Mt Hood National Forest
-  County Boundary

### Maintenance Zones



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**Projects Funded through  
Community Road Fund  
and HB 2017**



October 2023

**ZONE 20**




**CRF Projects**

-  Completed
-  Underway/Upcoming

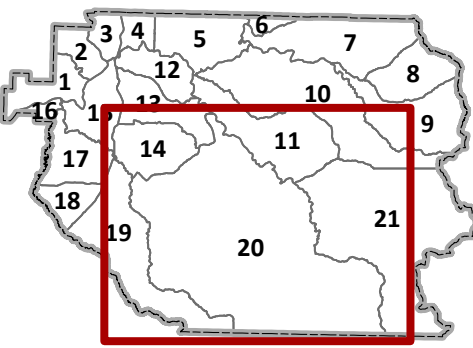
**HB 2017 Projects**

-  Completed
-  Underway/Upcoming

**Boundaries**

-  City Boundary
-  Mt Hood National Forest
-  County Boundary

**Maintenance Zones**



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