

CLACKAMAS COUNTY BOARD OF COUNTY COMMISSIONERS

Policy Session Worksheet

Presentation Date: 01/12/21 **Approx. Start Time:** 2:15 p.m. **Approx. Length:** 30 mins.
Presentation Title: Approval of 2021 State and Federal Legislative Agendas
Department: Public and Government Affairs
Presenters: Sue Hildick, Chris Lyons and Trent Wilson
Other Invitees: Department Directors and County Elected Officials

WHAT ACTION ARE YOU REQUESTING FROM THE BOARD?

Public and Government Affairs (PGA) is seeking final adoption from the Board of County Commissioners (BCC) of the county's state and federal legislative priorities for 2021. PGA will also review the county's legislative process and messaging for the 2021 legislative session.

EXECUTIVE SUMMARY:

PGA is presenting final drafts of the county's 2021 State and Federal Legislative Agendas for Board review and approval.

In August and September 2020, PGA worked with each county department to understand anticipated 2021 state and federal policy and funding priorities and build draft state and federal legislative agendas. PGA staff also have met with each Commissioner regarding potential 2021 legislative priorities.

This January 12, 2021 policy session includes final drafts of the county's 2021 state and federal legislative agendas, which reflect BCC and department feedback. Also included is a copy of the county's legislative process and messaging document for review.

The 2021 state legislative session will convene on January 19, 2021 and adjourn no later than June 27, 2021. The 117th Congress convened on January 3, 2021.

FINANCIAL IMPLICATIONS (current year and ongoing):

The county's state legislative agenda supports continued state/county shared revenue agreements and other funding streams that support major county programs and services. Loss of these revenues would result in potential cuts to county programs and services. The county's federal legislative agenda also pursues additional funding and grants for county programs and priorities.

STRATEGIC PLAN ALIGNMENT:

- This item aligns with the Public and Government Affairs Strategic Business Plan goals to provide intergovernmental connections and relationship building, strategic policy development and messaging, legislative, advocacy, and outreach services to county elected officials and departments so they can build key partnerships to achieve policy goals important to Clackamas County, with special emphasis on the strategic results in the BCC Strategic Plan.
- This item aligns with all five of the county's Performance Clackamas goals:
 - Build public trust through good government;
 - Grow a vibrant economy;
 - Build a strong infrastructure;
 - Ensure safe, healthy, and secure communities; and
 - Honor, utilize, promote, and invest in our natural resources.

LEGAL/POLICY REQUIREMENTS:

N/A

PUBLIC/GOVERNMENTAL PARTICIPATION:

PGA continues to maintain close working relationships with the county’s legislative delegation and staff at both the state and federal levels, who will be instrumental in helping to advance the county’s legislative priorities.

OPTIONS:

1. Adopt the 2021 State and Federal Legislative Agendas as drafted
2. Amend the 2021 State and Federal Legislative Agendas as drafted

RECOMMENDATION:

1. Adopt the 2021 State and Federal Legislative Agendas as drafted

ATTACHMENTS:

- Clackamas County Legislative Process and Messaging
- Draft 2021 State Legislative Policy Agenda
- Draft 2021 Federal Legislative Policy Agenda
- PowerPoint Presentation

SUBMITTED BY:

Division Director/Head Approval _____

Department Director/Head Approval s/Sue Hildick

County Administrator Approval _____

For information on this issue or copies of attachments, please contact Sue Hildick @ 503-742-5900

Clackamas County Legislative Process and Messaging

Legislative Process

For issues on the County's Legislative Agendas:

- PGA coordinates with departments and affiliates
- BCC updated weekly at a minimum, if not more frequently depending on legislative action.

For issues **NOT** on the County's Legislative Agenda that require county action:

- PGA Director determines if issue is major or minor.
 - If major, PGA Director brings to BCC if time allows. If time does not allow, PGA Director convenes a Special Operations Committee to assess issues and determine county position so that PGA staff can carry out lobbying activities quickly and effectively. This Committee will be comprised of the County Chair, County Vice Chair, County Administrator, County Counsel, PGA Government Affairs staff, and the subject-matter department director.
 - If minor, PGA Director approves County position.
- BCC informed of any new county positions and is updated weekly after that at a minimum.

Messaging

Policy Statements/Letters:

Per feedback from legislators, PGA is minimizing the use of formal county letters and will instead communicate official county positions through verbal communications and/or concise policy statements that will be delivered by the county lobbyist. These policy statements will be vetted and approved by PGA, in consultation with appropriate county department director or designee, and will adhere to the county's legislative agenda or other board approved positions. Should a letter be written, it will be signed by the Chair on behalf of the entire BCC without need for formal approval from all BCC.

Testimony:

- Testimony will adhere to the county's legislative agenda or other board approved positions
- Testimony will be vetted and approved by PGA, in consultation with appropriate county department director or designee
- Testimony may be given without need for approval from all BCC
- Testimony will be available for review by all BCC

Individual Commissioner Letters/Testimony

- Individual commissioners may sign letters and/or provide testimony in support or opposition to non-county legislative agenda issues
- Individual commissioners should not write a dissenting letter or provide dissenting testimony that is in opposition to the county's legislative agenda or other board approved positions
- Letters/testimony will note that opinion is that of individual commissioner, not the entire BCC
- Letters/testimony does not need prior approval from all BCC
- Signed letter/testimony will be shared with BCC and PGA

2021 Clackamas County State Legislative Policy Agenda

COUNTY INITIATIVES

Courthouse Replacement Project

Support the Oregon Judicial Department's budget request of \$94.5 million in bond funding to support the replacement of the 83-year old, structurally-deficient Clackamas County Courthouse. This final installment of funds from the Oregon Legislature will support the design, engineering, and construction phases of the project to construct a new, modern courthouse that serves the needs of all county residents.

I-205 Bottleneck Funding

Advocate for state funding to support a third lane of capacity in each direction of I-205 from Stafford Road to OR 213, including seismic improvements to the Abernethy Bridge. The Oregon portion of I-205 is a federally designated High Priority Corridor and is vital to both the Portland metropolitan region and users statewide. Without additional travel lanes, this section of I-205 will be overwhelmed by forecasted traffic volumes and will negatively impact regional freight mobility.

COUNTY PRIORITIES

- Support funding and constituent relief to protect public health and ensure a full recovery from the **COVID-19 pandemic**
- Support policies and funding to ensure a quick and robust recovery from the 2020 **wildfires** and prevention of future wildfires
- Support the repair and reopening of the **Willamette Falls Locks**
- Support funding to establish a vision plan for the **Sunrise Gateway Corridor** that addresses mobility, livability, industrial, employment, and housing needs
- Support policies and funding to address the **housing crisis** and improve housing stability for low income households, including supportive housing services

LEGISLATIVE PRINCIPLES

Clackamas County's policy positions will be guided by the five strategic goals below. The County also will center carbon neutrality and equity, diversity, and inclusion in all policy decisions.

Grow a Vibrant Economy

The county supports legislation that incentivizes businesses to grow and prosper. Successful legislation will ensure the county has dedicated resources for attracting and growing industries and workforce, and has access to an adequate supply of shovel-ready employment lands to expand economic development opportunities.

Build a Strong Infrastructure

The county supports legislation that encourages long-term investments in major infrastructure projects to improve the quality of life of county residents. Successful legislation will ease congestion, enhance seismic resiliency, spur economic growth in employment areas including the Sunrise Gateway Corridor, broaden telecommunication access, and promote science-based and ratepayer-minded water quality protections.

Honor, Utilize, Promote & Invest in our Natural Resources

The county supports legislation that ensures effective and sustainable management and conservation of our abundant natural and agricultural resources. Successful legislation will stimulate and preserve the integrity of our natural resource-based economy, incentivize the production of mass timber, reduce and sequester carbon emissions, and adhere to the public process of Oregon's land use system.

Ensure Safe, Healthy, and Secure Communities

The county supports legislation that improves the health, safety, and wellbeing of all county residents and communities. Successful legislation will support access to community assets, such as parks and libraries, and assist vulnerable populations including residents who are facing homelessness, substance abuse and addictions, behavioral health challenges, and public health threats. Legislation also should help to reduce the crime rate and recidivism, promote and sustain best practices for justice-involved individuals, improve emergency communications and disaster preparedness, and protect survivors of domestic violence.

Build Public Trust through Good Government

The county supports legislation that fairly allocates sufficient resources to enable delivery of effective, reliable, and equitable services to county residents. Successful legislation will maintain the county's financial sustainability, provide funding for county needs including the Courthouse Replacement Project, preserve state and county shared revenue agreements, support county efforts to attract and retain qualified employees, and not preempt local tax sources or restrict local government authority.

2021 Clackamas County Federal Legislative Policy Agenda

COUNTY INITIATIVE

- Federal funding to support the **I-205 Widening and Seismic Improvements Project**

COUNTY PRIORITIES

- Direct federal funding to counties to ensure a robust response to and full recovery from the **COVID-19 pandemic**
- Funding and legislation to support the repair and ownership transfer of the **Willamette Falls Locks**
- Legislation for the responsible and sustainable **management of federal forest lands**, including O&C Lands, and **wildfire prevention**
- Permanent reauthorization or extension of the **Secure Rural Schools and Community Self-Determination Act (County Payments)** or similar legislation
- Funding to support redevelopment of the **Sunrise Gateway Corridor**
- Legislation to support **Mt. Hood** recreation, access, and protection
- Policies and funding to address the **housing crisis, permanent supportive housing, and human services programs** that are reliant on federal resources

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Honor, Utilize, Promote & Invest in our Natural Resources

The county supports legislation that ensures effective and sustainable management and conservation of our abundant natural and agricultural resources. Successful legislation will stimulate our natural resource-based economy, incentivize the production of mass timber, reduce wildfire risk, and improve the financial stability of counties by creating a predictable and long-term solution to county revenue needs.

Ensure Safe, Healthy, and Secure Communities

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2021 Legislative Agenda Approval Policy Session

Sue Hildick, Chris Lyons, and Trent Wilson
Public & Government Affairs

January 12, 2021



Key Dates and Process

Congress

- Began Jan. 3; Ends Jan. 3, 2023
- Democratic control of House and Senate

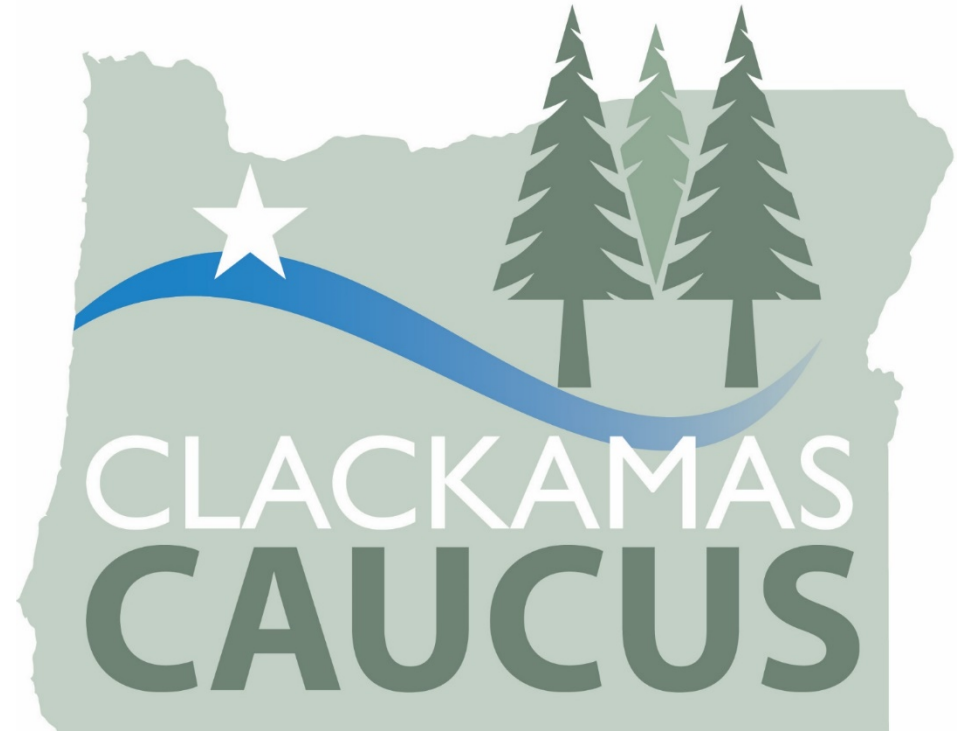
State Legislature

- Begins January 19, Adjourns by June 27
- Democratic supermajorities in House and Senate
- Importance of committees and public input
- Approx. 3,000 bills, subject to bill deadlines
- 2021: virtual hearings, in-person voting
- Capitol open only to authorized personnel while Marion Co. remains in extreme, high, or moderate risk



Clackamas Caucus


- Established in 2018
- 16 bicameral and bipartisan legislators
- Mission: “Collective commitment to collaboration intended to support and achieve success on chosen specific legislative priorities that help the needs of Clackamas county.”
- 2021 Co-Chairs: Reps. Mark Meek & Rick Lewis



Clackamas County Legislative Agendas and Advocacy



- Led by Public and Government Affairs (PGA) staff
- Process begins in the fall and includes consultation with the BCC and all Departments
- Finalized by BCC adoption in Dec/Jan prior to session

2020 Clackamas County
State Legislative Policy Agenda



Oregon counties and the state are partners
in delivering vital public services

Clackamas County is truly urban, suburban, rural, and wild. We are dedicated to welcoming new residents and businesses, and committed to delivering community services that are dependable, accessible, and equitable to the public.



Clackamas County Board of Commissioners
Jim Bernard – Chair Sonya Fischer Ken Humberston Paul Savas Martha Schrader

2020 Clackamas County
Congressional Briefing



Clackamas County Board of Commissioners
Jim Bernard – Chair Sonya Fischer Ken Humberston Paul Savas Martha Schrader

Clackamas County Legislative Initiatives/Priorities & Principles

Legislative initiatives/priorities are specific, concrete issues on which the county is advocating

- Ex: Funding for the I-205 Widening Project
- Typically, these are unique to Clackamas County

Legislative principles outline what the county stands for, at a high level, and are framed around the Board's five strategic priorities

- Ex: Ease congestion, enhance seismic resiliency
- Guide the county's positions during session
- Diversity, equity, and inclusion + carbon neutrality are centered in county's policy positions



Draft 2021 State Agenda – Initiatives/Priorities

Initiatives

- Courthouse Replacement Project
- I-205 Bottleneck Funding



Priorities

- Support funding and constituent relief to protect public health and ensure a full recovery from the **COVID-19 pandemic**
- Support policies and funding to ensure a quick and robust recovery from the 2020 **wildfires** and prevention of future wildfires
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Draft 2021 Federal Agenda – Initiative/Priorities

Initiative

- Federal funding to support the **I-205 Widening and Seismic Improvements Project**

Priorities

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Draft 2021 Federal Agenda – Principles



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Draft 2021 Federal Agenda – Principles



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County Legislative Process and Messaging

- Legislative Process
- Messaging
 - Policy Statements/Letters
 - Testimony
- Individual Commissioner Letters/Testimony

