

# CLACKAMAS COUNTY BOARD OF COUNTY COMMISSIONERS

## Study Session Worksheet

**Presentation Date:** April 18, 2017    **Approx. Start Time:** 11:00 am    **Approx. Length:** 45 minutes.

**Presentation Title:** Measuring Crime and Recidivism

**Department:** District Attorney

**Presenters:** District Attorney John Foote

**Other Invitees:**

### WHAT ACTION ARE YOU REQUESTING FROM THE BOARD?

This is an informational session intended to inform the Board of Commissioners regarding crime rates and recidivism, particularly with respect to setting goals and measures in the updated County Strategic Plan.

### EXECUTIVE SUMMARY:

In September, 2014 the Board of Commissioners adopted Performance Clackamas, a strategic plan and management system. The Board of Commissioners adopted 28 goals or outcomes across 5 Areas of Strategic Focus:

- **Build public trust through good government.**
- **Grow a vibrant economy.**
- **Build a strong infrastructure.**
- **Ensure safe, healthy and secure communities.**
- **Honor, utilize, promote and invest in our natural resources.**

Under Safe Health and Secure Communities, the Board adopted measurements, goals and definitions regarding crime and recidivism. The goals from the 2014 plan, and annual reports on each goal can be found at [www.clackamas.us/performance](http://www.clackamas.us/performance)

The BCC is in the process of updating those goals and measures. If the BCC chooses to continue to have goals around crime and recidivism, there are choices to be made regarding which crimes are included in the crime rates, and how to measure and report on recidivism.

In order for the BCC to better understand the issues and options, the District Attorney and the Sheriff will be making presentations to the Commission. This is the first presentation.

**FINANCIAL IMPLICATIONS (current year and ongoing):**

Is this item in your current budget?       YES      X NO

**STRATEGIC PLAN ALIGNMENT**

- How does this item align with the County's Performance Clackamas goals?

This item is part of the County's 2017 Performance Clackamas update.

**LEGAL/POLICY REQUIREMENTS:**

n/a

**ATTACHMENTS:**

- a. Power Point presentations from District Attorney.

**SUBMITTED BY:**

Division Director/Head Approval \_\_\_\_\_

Department Director/Head Approval \_\_\_\_\_

County Administrator Approval \_\_\_\_\_

For information on this issue or copies of attachments, please contact Dan Chandler @ 503-742-5394
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March 2017

# Ensure Safe, Healthy & Secure Communities.

Additional Slides Proposed by the Clackamas County District Attorney's Office Regarding Crime Measurements

**Performance Clackamas**

**Delivering Results for Our Community.**

**Performance Clackamas** is a strategic planning process that ensures the County generates measureable results for its customers. We have five priority areas:

- Honor, Utilize, Promote and Invest in our Natural Resources**  
Honoring our treasured resources by securing them for generations to come.
- Grow a Vibrant Economy**  
Growing prosperity through supporting job growth, affordable housing, business investment and employment lands.
- Ensure Safe, Healthy and Secure Communities**  
Ensuring community well-being by providing medical care, addressing homelessness and preventing crime.
- Build a Strong Infrastructure**  
Building roads and facilities that enhance commercial enterprise and deliver services to all customers.
- Build Public Trust Through Good Government**  
Building public trust through accountability and transparency by detailing our goals and results.

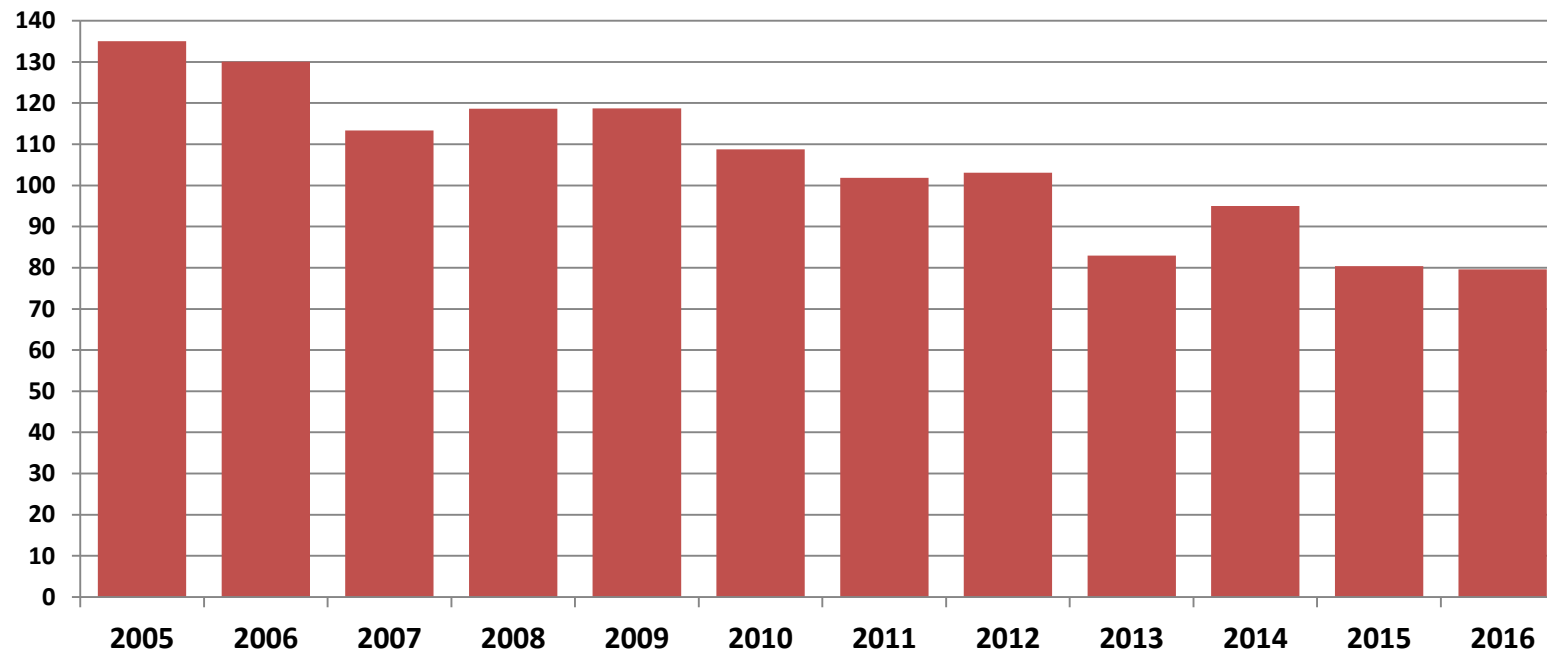
For more information, visit [PerformanceClackamas.us](http://PerformanceClackamas.us)

AREA OF STRATEGIC FOCUS

# Ensure Safe, Healthy and Secure Communities

***Current Goal:*** By 2019, the violent crime rate will be less than 95 per 100,000 persons per year.

Violent Crime Rate per 100K Population  
2005 - 2016



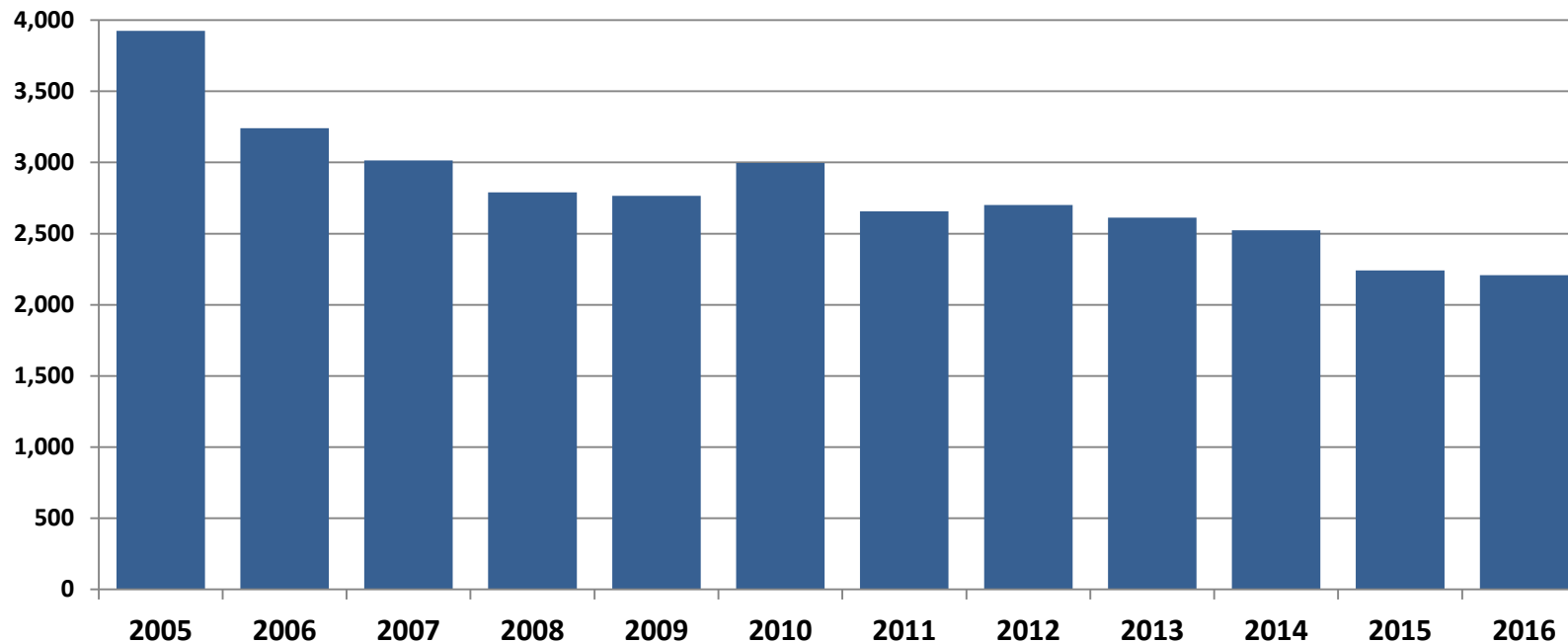
Source: "Performance Clackamas Annual Update. February 2017 – Ensuring Safe Health and Secure Communities"

AREA OF STRATEGIC FOCUS

# Ensure Safe, Healthy and Secure Communities

***Current Goal:*** By 2018, the property crime rate will be less than 2,400 per 100,000 persons.

Property Crimes Rate per 100,000 Population  
2005 - 2016



Source: "Performance Clackamas Annual Update. February 2017 – Ensuring Safe Health and Secure Communities"

AREA OF STRATEGIC FOCUS

# Ensure Safe, Healthy and Secure Communities

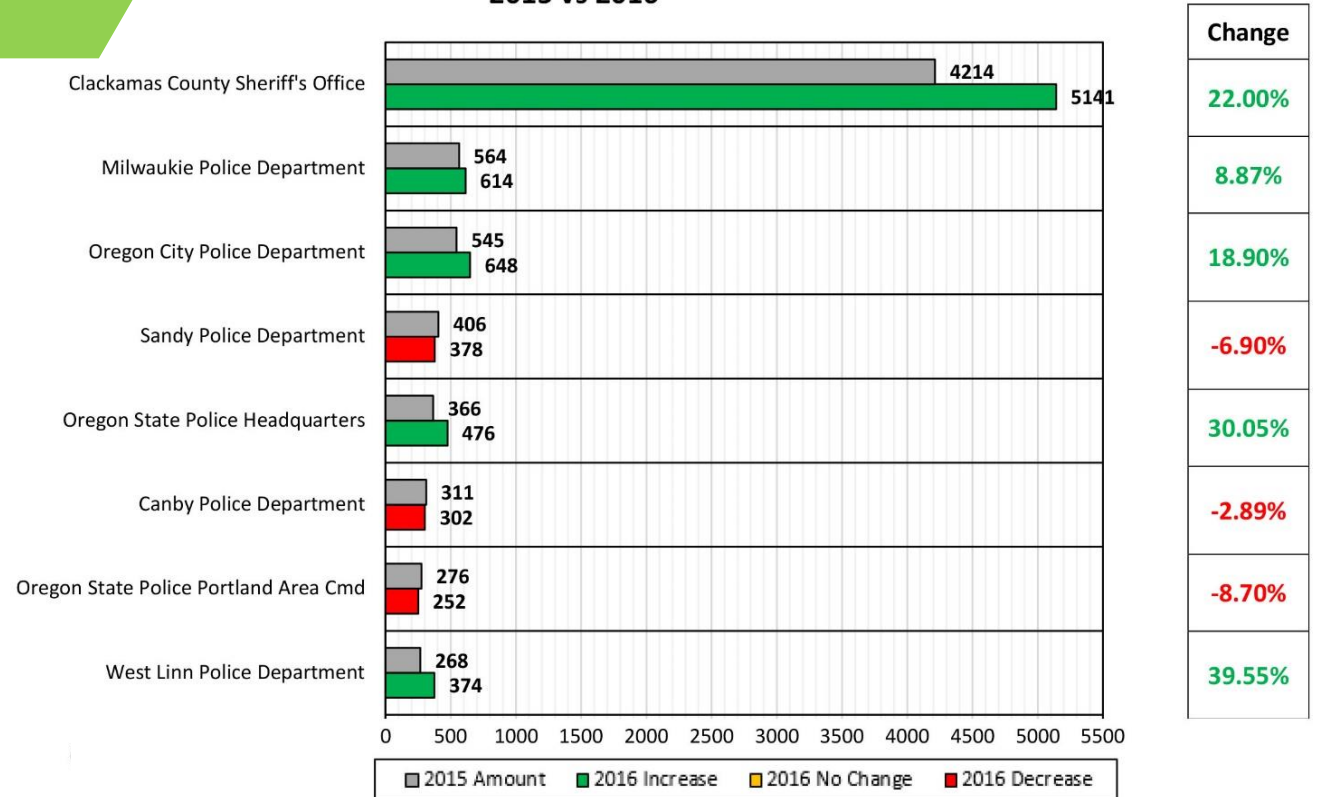
## Crime in Clackamas County...

According to Crime Reports Received by CCDA in 2016.

In 2016, the Clackamas County District Attorney Attorney's Office (CCDA) began to see a significant increase in the volume of crime reports received from law enforcement agencies.

When we compared our increased intake (22%) for the Clackamas Community Sheriff's Office (CCSO) with the two current slides on violent and property crime from CCSO, we discovered a substantial discrepancy. The slides showed virtually no growth in crime while our office showed a substantial increase. So, we conducted further research.

Clackamas County District Attorney  
Total Crime Reports Received from Referral Agencies  
2015 vs 2016



Source: Data taken from Clackamas County District Attorney's Office case management system, Prosecutor by Karpel (PbK), February, 2017. To save space, only the top 8 referring agencies are shown.

AREA OF STRATEGIC FOCUS

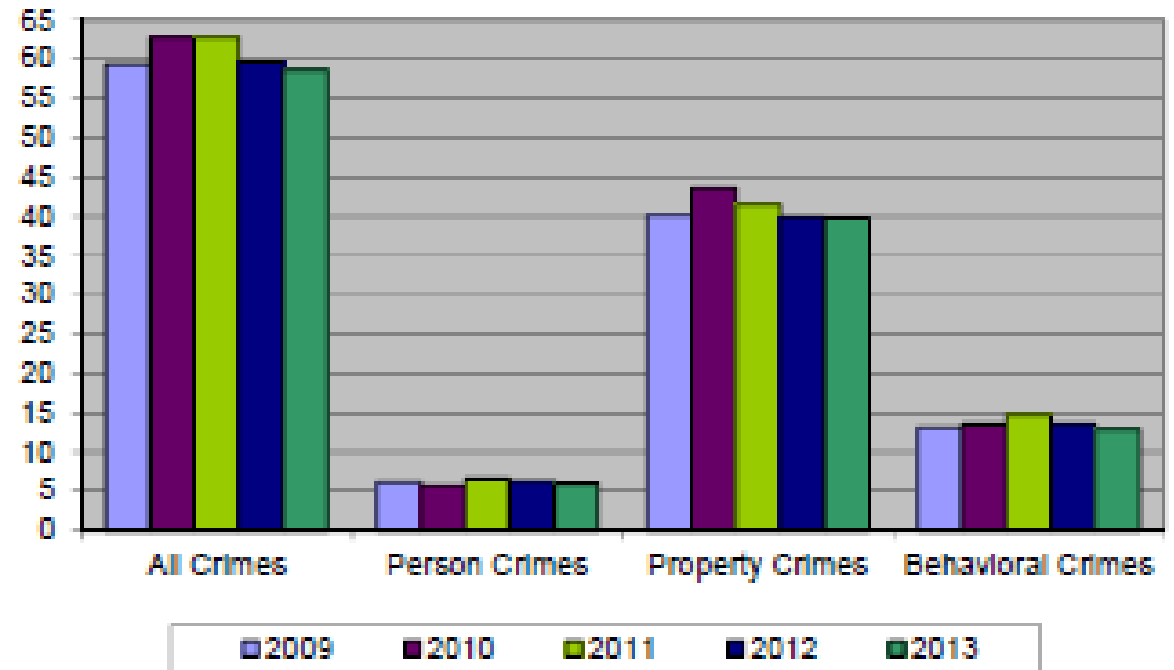
# Ensure Safe, Healthy and Secure Communities

## *Crime Rates Per 100,000 persons 2009 - 2013*

We examined the most recent Annual Crime Report from the CCSO which was last issued in 2013. This report included all crime that CCSO reported in 2013. The bar chart on the right can be found on page 9 of that report. The chart shows property and person (virtually the same as violent crime) crime rates for the years 2009-2013.

We then compared the crime rates in this CCSO report with the most recent bar charts in Performance Clackamas 2017 for the same 5 year period (2009-2013).

### Crime Rates Per 1,000 Population: 2009-2013

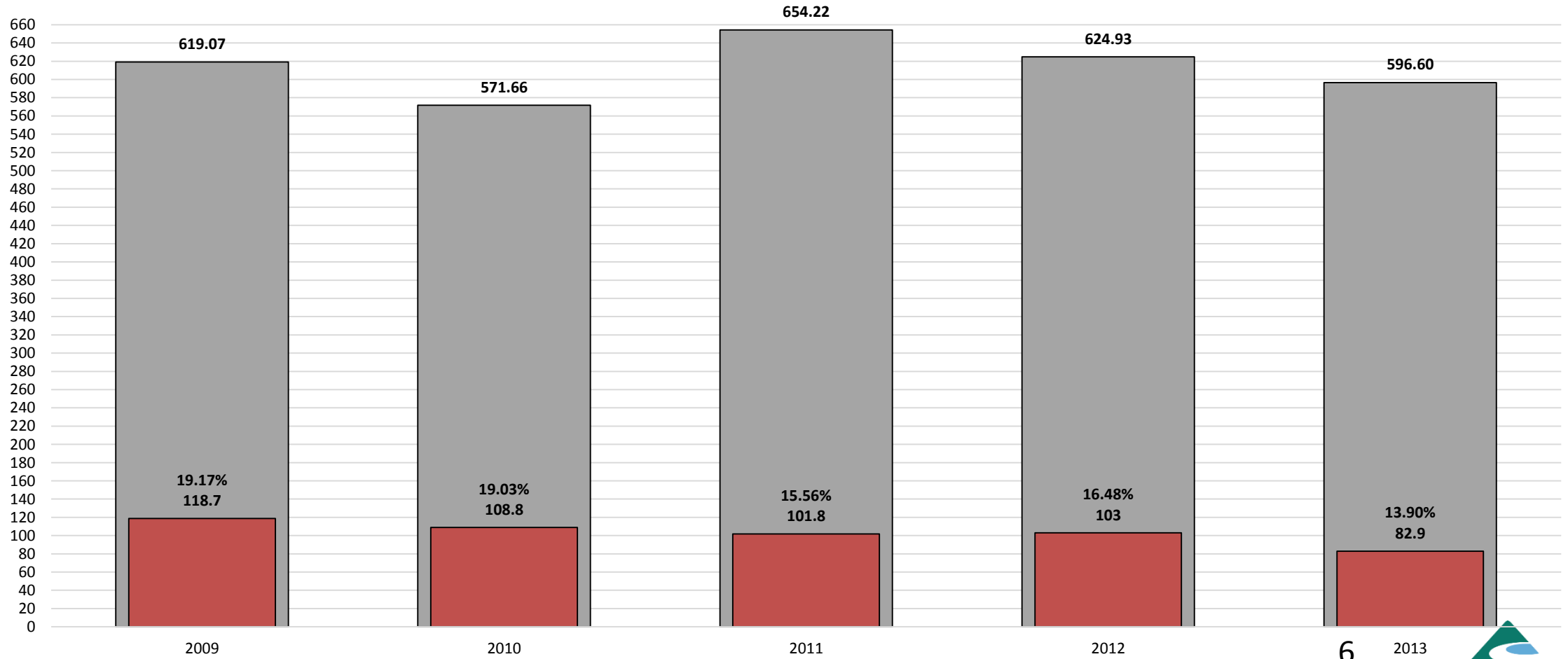


Source: Clackamas County Sheriff's Office Crime Report 2013

## AREA OF STRATEGIC FOCUS

# Ensure Safe, Healthy and Secure Communities

Comparison: Violent/Person Crime Rates in 2009-2013, Performance Clackamas 2017 (Red Bar) vs. CCSO Annual Crime Report 2013 (Grey Bar)



\*Source of data on the next slide.

■ CCSO Crime Report 2013

■ Performance Clackamas 2017

6

2013





## Ensure Safe, Healthy and Secure Communities

### *Explanation of Discrepancy Between Violent/Person Crime Charts*

\*The CCSO 2013 Annual Crime Report (and all the reports that preceded it) contained all crime reported to CCSO.

\*\*The 2017 Performance Clackamas Slides only contain a very limited number of all the crimes reported to CCSO.

*Source: Grey bars represent chart taken from Clackamas County Sheriff's Office Crime Reports 2013 (CCSO Crime Report 2013)*  
<http://www.clackamas.us/sheriff/crimereports.html>.

*Red bars represent data taken from the unpublished Performance Clackamas Annual Update February 2017- Ensuring Safe Health and Secure Communities (Performance Clackamas 2017).*

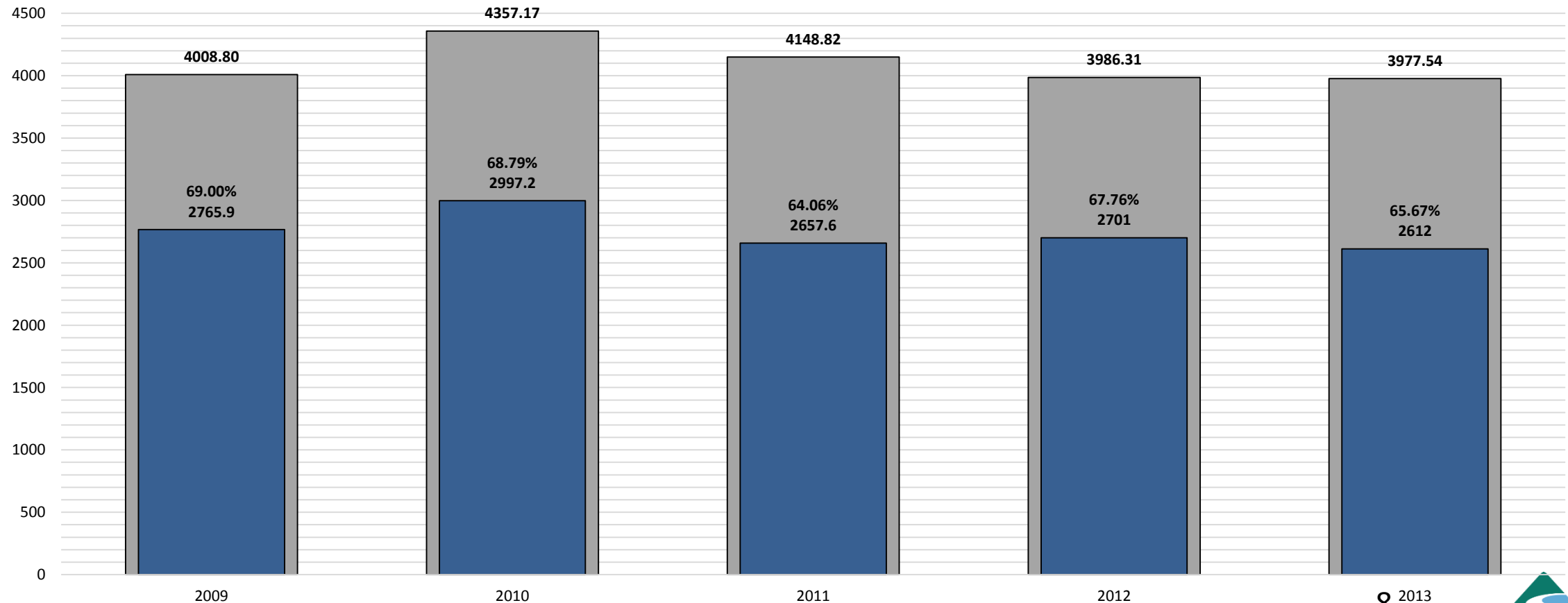
**\*CCSO Crime Report 2013 Crimes included:** Assault (Aggravated), Attempt Murder, Murder, Rape, Assault (Simple), Child Abuse/Neglect, Harassment, Kidnapping, Manslaughter/Negligent Homicide, Menacing, Recklessly Endangering, Sex Crimes (Other), Sexual Abuse, Sodomy, and Strangulation.

**\*\*Performance Clackamas 2017 Crimes included:** Murder & Manslaughter, Forcible Rape, Robbery, and Aggravated Assault.

## AREA OF STRATEGIC FOCUS

# Ensure Safe, Healthy and Secure Communities

Comparison: Property Crime Rates in 2009-2013, Performance Clackamas 2017 (Red Bar) vs. CCSO Annual Crime Report 2013 (Grey Bar)



\*Source of data on the next slide.

■ CCSO Crime Report 2013

■ Performance Clackamas 2017

8 2013



## Ensure Safe, Healthy and Secure Communities

### *Explanation of Discrepancy Between Property Crime Charts*

\*The CCSO 2013 Annual Crime Report (and all the reports that preceded it) contained all crime reported to CCSO.

\*\*The 2017 Performance Clackamas Slides only contain a very limited number of all the crimes reported to CCSO.

*Source: Grey bars represent chart taken from Clackamas County Sheriff's Office Crime Reports 2013 (CCSO Crime Report 2013)*  
<http://www.clackamas.us/sheriff/crimereports.html>

*Blue bars represent data taken from the unpublished Performance Clackamas Annual Update February 2017- Ensuring Safe Health and Secure Communities (Performance Clackamas 2017).*

**\*Crimes included:** Crimes included: Arson, Burglary, Theft (All), Stolen Vehicles, Criminal Mischief, Forgery, Fraudulent Use of Credit Card, Identity Theft, Negotiate a Bad Check, and Unlawful Entry into Motor Vehicle.

**\*\*Crimes included:** Burglary, Theft, and Stolen Vehicles.

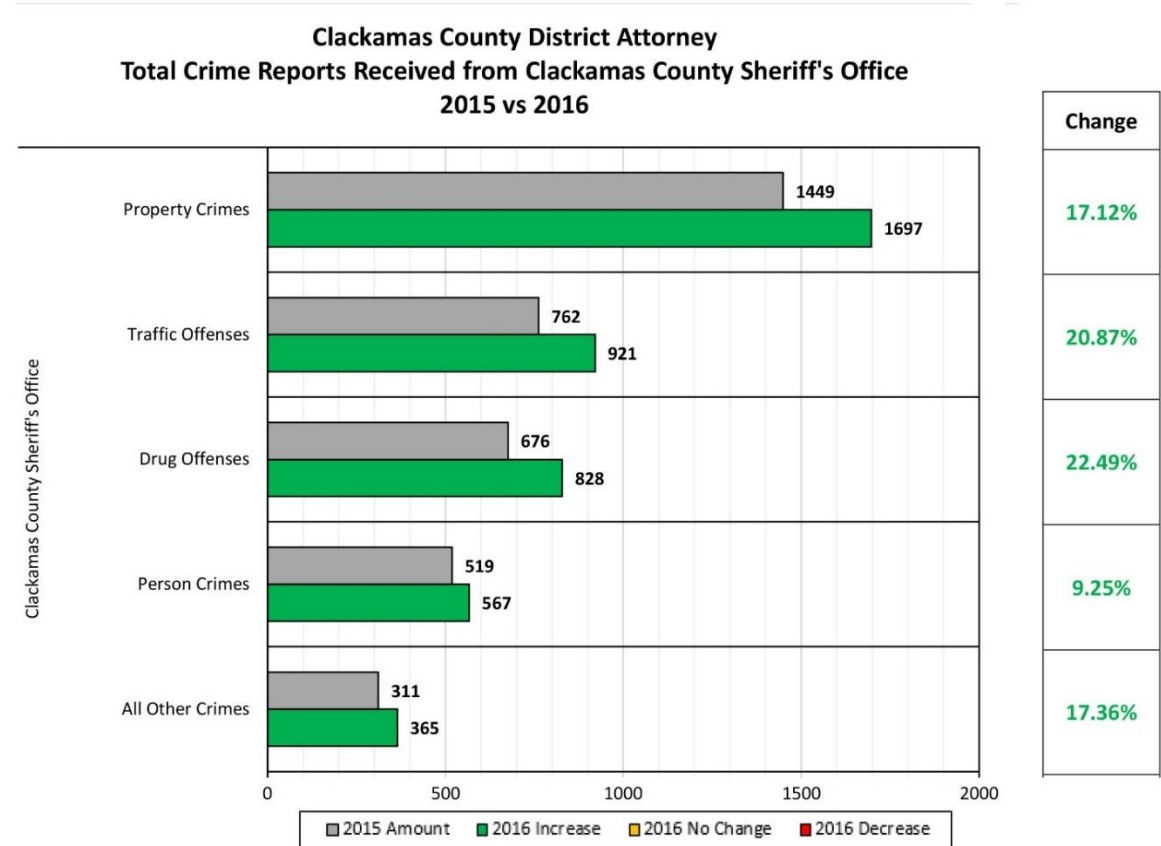
AREA OF STRATEGIC FOCUS

# Ensure Safe, Healthy and Secure Communities

**Crime was on the Rise in 2016 According to Crime Reports received by the CCDA from the CCSO in 2016.**

Violent crime reports have increased by 9.25%.

Property crime reports have increased by 17.12%.

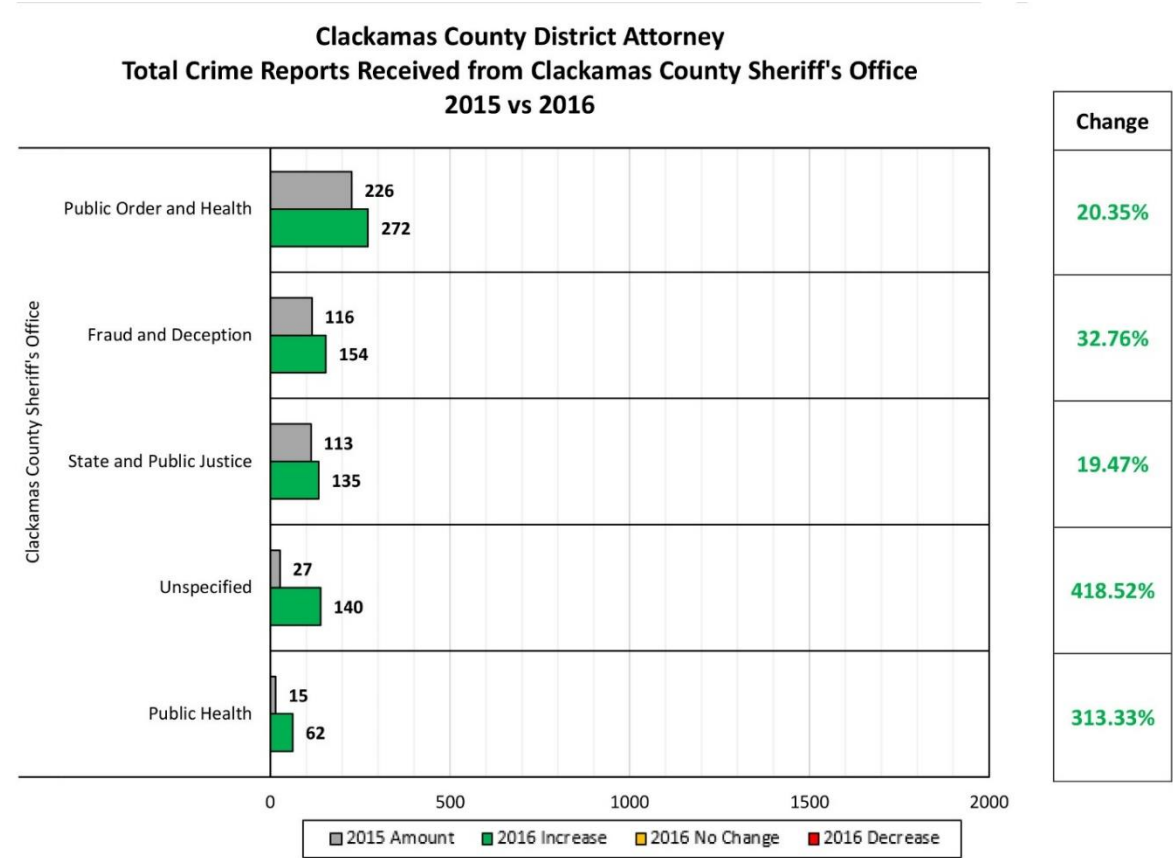


Source: Data taken from Clackamas County District Attorney's Office case management system, Prosecutor by Karpel (PbK), February, 2017.

AREA OF STRATEGIC FOCUS

# Ensure Safe, Healthy and Secure Communities

**Crime in 2016 Continued.**



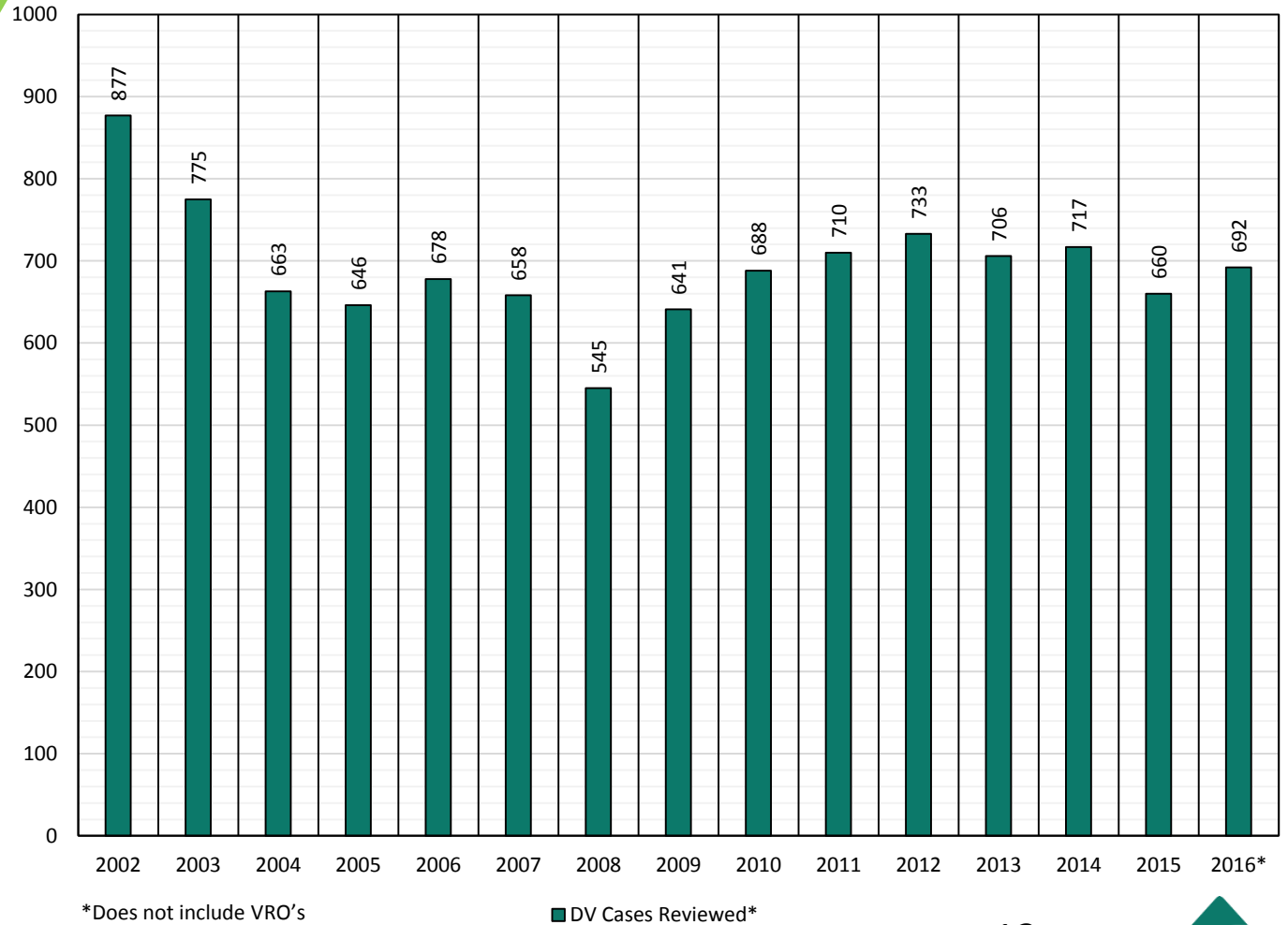
Source: Data taken from Clackamas County District Attorney's Office case management system, Prosecutor by Karpel (PbK), February, 2017.

AREA OF STRATEGIC FOCUS

# Ensure Safe, Healthy and Secure Communities

Domestic Violence Crime was Also on the Rise in 2016 According to Crime Reports Received by CCDA from all County Law Enforcement Agencies.

In 2016, domestic violence reported to the CCDA increased 4.8%.



AREA OF STRATEGIC FOCUS

# Ensure Safe, Healthy and Secure Communities

## 2016 Domestic Violence Unit Statistics

	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016*
DV Cases Reviewed*	877	775	663	646	678	658	545	641	688	710	733	706	717	660	692
DV Cases Filed	456	461	404	437	474	405	357	455	451	460	503	480	463	468	454
DV Declines	421	314	259	209	204	253	188	186	237	250	230	226	254	192	238
Cases Resolved	438	435	414	362	419	373	368	391	439	416	437	427	452	470	455
Guilty Pleas( <i>incl.</i> DVDSP)	313	348	329	284	337	301	318	328	346	336	358	332	379	373	362
Jury Trials-Guilty	3	1	2	3	4	1	1	9	2	2	2	5	2	2	3
Jury Trials-N. Guilty	0	2	0	4	3	1	1	1	3	2	5	7	0	6	2
Court Trials-Guilty	19	24	20	20	13	17	13	13	14	9	8	13	13	16	9
Court Trials-N. Guilty	7	8	5	4	5	5	4	9	8	2	10	11	4	10	4
Dismissed Cases	96	52	58	47	57	48	31	31	66	65	54	59	54	63	75

\*Does not include VROs

	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016*
% Cases Filed	52%	59%	61%	68%	70%	62%	66%	71%	66%	65%	69%	68%	65%	71%	66%
% Cases Resolved w/Guilty Plea	71%	80%	79%	78%	80%	81%	86%	84%	79%	81%	82%	78%	84%	79%	80%
% Cases that go to trial	7%	8%	7%	9%	6%	6%	5%	8%	6%	4%	6%	8%	4%	7%	4%
% Trials resulting in Guilty Verdict	76%	71%	81%	74%	68%	75%	74%	69%	59%	73%	40%	50%	79%	53%	67%
% Trials Resulting in Not Guilty Verdict	24%	29%	19%	26%	32%	25%	26%	31%	41%	27%	60%	50%	21%	47%	33%
Conviction Rate (%)	76%	86%	85%	85%	84%	86%	90%	90%	82%	83%	84%	82%	87%	83%	82%
% Cases Dismissed	22%	12%	14%	13%	14%	13%	8%	8%	15%	16%	12%	14%	13%	13%	16%
<b>UPDATED 12/31/2016</b>															

# March 2017

## Ensure Safe, Healthy & Secure Communities.

Additional Slides Proposed by the Clackamas County District Attorney's Office Regarding Recidivism

### Performance Clackamas

Delivering Results for Our Community.

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## AREA OF STRATEGIC FOCUS

# Ensure Safe, Healthy and Secure Communities

**Goal:** To use the closest measure to crime in the community.

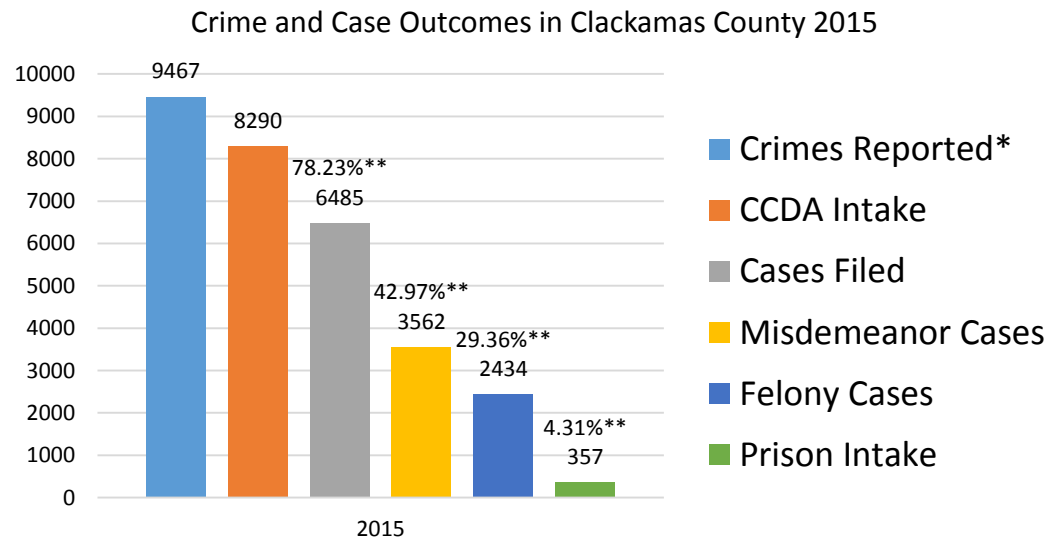
### Why this is important:

Arrests are the best way to track crime in the community because they are the closest measurement to crime reported in the community. The measurement and reduction of crime is our highest priority as public safety officers.

Not all crimes result in an arrest. Not all arrests are prosecuted. The vast majority of cases that are filed result in a conviction. Only a fraction of cases result in imprisonment (4.31%).

### Where are we now:

#### Arrests as the Closest Measure to Crime in the Community



Source: Intake and case data taken from Clackamas County District Attorney's Office case management system, PBK. Crimes Reported data taken from "2015 All Reported Crimes" produced by the Clackamas County Sheriff's Office. Prison intake data provided by the Oregon Criminal Justice Commission.

\*Crimes Reported only consists of crimes reported to the Clackamas County Sheriff's Office in unincorporated Clackamas County. Per the Clackamas County Sheriff's Office 2013 Crime Report, this includes only 44.97% of the population of Clackamas County. Crimes Reported category would be significantly larger if all enforcement agencies were included.

\*\*Percentage of all cases received by the CCDA from all law enforcement agencies.

AREA OF STRATEGIC FOCUS

# Ensure Safe, Healthy and Secure Communities

**Goal:** By 2020, adult recidivism (measured by arrests<sup>1</sup> for new crimes within three years) will be below \_\_\_\_\_ percent

PROPOSED BY CCDA

**Why this is important:**

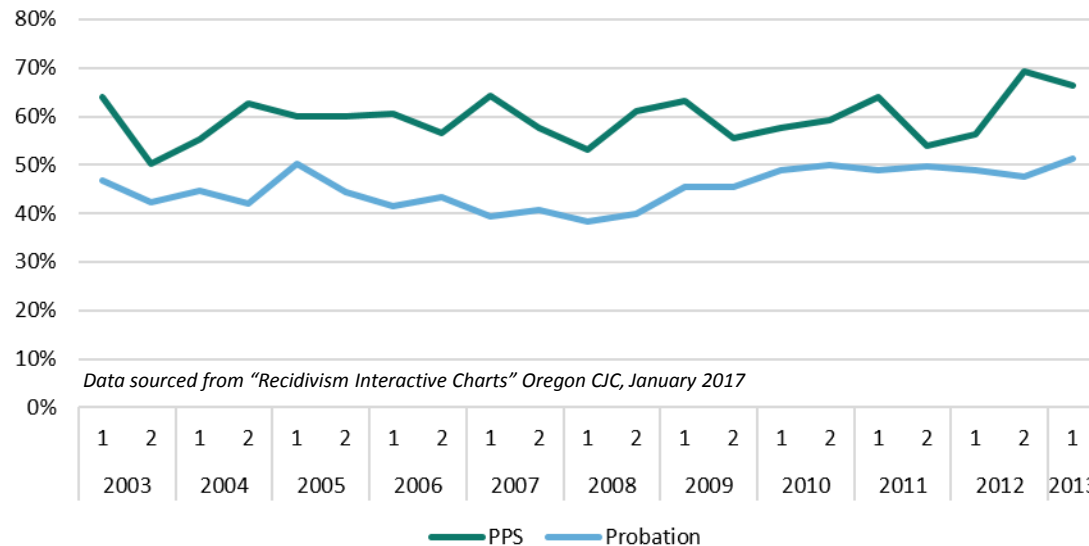
Tracking repeat offenders is a core measure of how well departments are maintaining community safety. Recidivism rate is a measure of overall program effectiveness.

**How much does the County influence this?**

The county currently provides 35 percent of operating budget, funding vital additional programs not funded by the state including misdemeanor supervision (domestic violence and DUII).

**Where are we now:**

## Clackamas County Community Corrections Recidivism Rates: Arrests



<sup>1</sup>Oregon’s statutory definition of recidivism (ORS 423.557 ) was changed on July 1, 2013, in HB 3194. The statutory definition includes arrests, convictions, and incarcerations. Only arrest data is displayed, as it is the most accurate way to track the number of crimes committed in our community, which is our first priority.