



Local Public Safety Coordinating Council
Director Malcolm McDonald, Chair
Vacant, Vice-Chair

Local Public Safety Coordinating Council Meeting

September 11th, 2023

Development Services Building, 150 Beaver Creek Rd, Oregon City, OR 97045
Conference Room 301
12:00 – 1:30 pm

Members present: Malcolm McDonald, Christina McMahan, Mary Rumbaugh, Bruce Tarbox, Chief Luke Strait, Adam Freer, Sheriff Angela Brandenbur, and Rod Cook.

Guests present: Elizabeth White, Chris Chandler and Gus Johnson.

Welcome/Introductions

Chair Malcolm McDonald called the meeting to order at 12:10 p.m. Chair McDonald welcomed members and guests.

Consent Agenda – Approval of minutes from July 31st, 2023

The Chair asked for a motion to approve the minutes for July 31st, 2023. Christina McMahan motioned to approve. Rod Cook seconded the motion to approve the minutes. Adam Freer abstained because he indicated that he wasn't present at the meeting. The Chair proceeded to call for a voice vote to approve the minutes and all voting members present expressed their agreement without any "nay" votes.

Action Item – Discussion and Approval of Community Corrections 2023-2025 Biennial Plan

Chair McDonald requested LPSCC approval of Community Corrections Biennial Plan for 2023-2025. The plan outlines how resources will be allocated and spent on programming and initiatives. He recognized Deputy Director Chris Chandler and the Sheriff's Office team for his work in creating the document, making it informative and visually appealing. Chair McDonald discussed funding amounts allocated during the legislative session for Clackamas County. The total funding approved amounted to \$13,962,806, with an additional \$326,637 in one-time supplemental funding. He indicated the supplemental funding was intended to cover increased personnel costs. He explained the budget figures the document represent a two-year period, with general fund numbers being automatically doubled. He also noted some reductions in the general fund amount were included as a precautionary measure.

He indicated total funding support has been on a downward trend, noting a reduction of approximately \$2.1 million from the previous biennium and a continued pattern of reductions since the 2019-21 biennium. Chair McDonald said this trend has resulted in a total reduction of approximately \$1.3 million between each biennium. He also discussed the trends in the number of individuals under supervision and said there has been a decrease in the number of individuals on supervision since 2016. Chair McDonald estimated there were 900 fewer individuals under supervision in Clackamas County over the last 9 years.

Chair McDonald indicated before the pandemic, there was a slight increase in the number of individuals on supervision, but this has been reversed due to the impact of Measure 110 and the pandemic. He said the impact of Measure 110 reduced the number of individuals traditionally under supervision. He said while fewer people under supervision is an

ideal goal, the decreased population affects funding received to support these individuals.

Chair McDonald discussed statewide decreases in the number of people on supervision. He said this has affected the budget and noted the importance of stable funding and appropriate caseloads for Probation Officers (PO's). Although PO's may be working with fewer people, he indicated the cases they're left with tend to be complex, requiring more time and attention. Chair McDonald also described changes in laws related to drug possession and prosecution of specific drug-related misdemeanors and noted collaboration with supportive programs and treatment providers is essential to effectively address these challenges. The Chair opened the floor for questions about the presented plan.

Bruce Tarbox raised a question about the impact of Measure 110 on individuals engaged with Community Corrections. The Chair noted that justice-involved individuals affected by substance use disorders continue to face significant challenges due insufficient resources. The Chair said limited access to treatment for substance use disorder existed before Measure 110, and indicated the situation hasn't improved. The Chair emphasized the importance of providing treatment services and discussed the role of PO's in helping this population access them in light of system-wide capacity limitations.

Bruce acknowledged the Transition Center's efforts to assist this population, regardless of their legal status, and the importance targeted initiatives like increasing naloxone availability in jails to prevent opioid overdose.

The Chair discussed the need for a robust support system for individuals with substance use disorders, especially for those with co-occurring mental health disorders. He mentioned the role of PO's in guiding individuals to services and providing support, while maintaining a balance between support and accountability. Bruce concurred, acknowledging the need for ongoing, creative efforts to address these challenges.

Mary mentioned the Behavior Health Regional Network (BHRN), a network of services funded through Measure 110. She also mentioned the opportunity to work with a coordinator associated with Parrot Creek (one of the 17 agencies in Clackamas County's network) to collect statewide and Clackamas County-specific data. She discussed the importance of understanding this data to assess the impact of services on justice-involved populations. Mary acknowledged the challenges in providing adequate treatment for this population and need to tailor services based on risk levels. She expressed concerns about the lack of inpatient treatment options and the need for a comprehensive approach to address the complex issues faced by the community. Mary also stressed the importance of differentiating populations when examining data on service provision.

Link to dashboard:

<https://app.powerbigov.us/view?r=eyJrljoiODU1NDNINzUtMDBkNy00NTM1LWE4NzgtNGEYnZQxYWY0NTU2liwidCI6IjY1OGU2M2U4LThkMzktNDk5Yy04ZjQ4LTEzYWRjOTQ1MmY0YyJ9>

Chair McDonald discussed the Clackamas Substance Abuse Program (CSAP), highlighting its focus on addressing high-need populations. He acknowledged the complexity of the problem, emphasizing the shared goal of keeping people with behavioral health issues out of jail. Chair McDonald noted the difficult balance of addressing needs of individuals who struggle with behavioral health disorders and criminality while upholding accountability. He expressed the importance of moving forward tangible actions to address these system-wide challenges.

The Chair called for a motion to approve the Community Corrections 2023-2025 Biennial Plan. Christina motioned to approve, and Mary Rumbaugh seconded the motion. With no "nay" votes from any members present, the vote was unanimous. No objections or further discussions were raised, and the motion was passed.

Action Item – Discussion and Approval of Applications for the Victim Services Component for the JRP Grant

Mary provided information about the process for agencies and organizations serving victims of crime to apply for Justice Reinvestment Program (JRP) funding. She specified agencies with a primary mission to serve victims of crime were eligible to apply. Mary said these submissions, once approved by LPSCC, would be included in Clackamas County's application for JRP funding, noting a 10% allocation specifically for organizations serving victims of crime.

Mary stated the County was required to allocate \$256,941.00 of JRP funding for victim services for the 2023-25 biennium. She said a subcommittee comprising LPSCC members and community representatives with relevant experience reviews these applications, deciding on the programs to be funded and the respective amounts. Mary noted multiple applications could be considered for funding. She indicated the decision-making process was complex, involving careful consideration of funding requests, and not all programs might receive their full requested amount or be funded at all.

Mary acknowledged the efforts of the subcommittee and outlined the subsequent steps. She explained that completed applications were sent only to the subcommittee and said once decisions were made by LPSCC, the chosen programs' information would be submitted to the Criminal Justice Commission (CJC) and become part of the public record of funding decisions made by LPSCC.

Mary thanked Elizabeth White for compiling a comprehensive summary of grant applications. She noted that there were no new community partners applying and listed the agencies, Northwest Family Services (NWFS), CASA, Children's Center, Clackamas Women's Services (CWS) and Casa Esperanza, as the proposals being considered.

Mary stated funding requests exceeded the available allocation, making the decision-making process challenging. She said the subcommittee discussed each proposal extensively. For NWFS, they recommended partial funding with a 17% reduction due to financial constraints, emphasizing the organization's focus on serving Latinx families. CWS also received a partial funding recommendation due to their emphasis on high-need services for youth and the Latinx community. The Children's Center, being the sole provider in Clackamas County for their services for children, was recommended for full funding at \$50,000. She said CASA's proposal, centered on a training model, was not recommended for funding after a thorough discussion due to unclear objectives and recruitment strategies.

Mary noted the need for future discussions within the LPSCC regarding the prioritization of victim services funding. She emphasized the importance of clarifying application criteria and priorities to avoid ambiguity for future funding decisions. Christina inquired about CWS' application and whether their funding would cover both youth affected by trafficking and commercial sexual exploitation as well as adults.

Mary clarified CWS's request centers on funding positions that serve youth and Latinx populations. Mary indicated that there were two different positions, one focused on youth and the other on adults. She noted CWS's budget was divided into two staff positions, each targeting different age groups.

Mary noted NWFS would be funded the same amount as in the previous year, with a small increase for Children's Center. Mary detailed the budget differences for NWFS and Children's Center in 2023, emphasizing the increased budget for Children's Center in the current proposal. She explained that this difference impacted the ability to fully fund the proposals submitted by NWFS and CWS.

Mary recommended LPSCC consider priorities for these funds and said not understanding LPSCC priorities posed

challenges for the reviewers in making recommendations to present to LPSCC. Rod Cook suggested looking at connections with law enforcement or court involvement as possible criteria.

The Chair called for a motion to approve the funding allocation for Victim Services recommended by the review committee. Bruce motioned to approve, and Adam seconded the motion. The Chair called for a voice vote and with no "nay" votes from any members present, the vote was unanimous. No objections or further discussions were raised, and the motion was passed.

Discussion Item – Update on LPSCC Capacity Building Grant

Chair McDonald provided detailed information about the capacity-building grant. He discussed the ongoing work with NPCC (National Policy Consensus Center) and the importance of the grant for local public safety coordinating councils. The grant was awarded by the Oregon Criminal Justice Commission (CJC) as part of the Justice Reinvestment program. The aim is establish shared goals and guide discussions, especially focusing on equity in the criminal justice system. The Chair outlined the four sessions to be conducted by Oregon Solutions. The first session, scheduled for October 2nd will focus on understanding the history and purpose of LPSCC, with a representative from CJC to provide insights. He said the session will also delve into cultural responsiveness in the justice system.

The second session will involve data experts looking at how existing data could be used to identify disparities within the public safety system. This session will inform the third session where LPSCC members will review this information to understand the high-level view and potential impacts on the community.

The final session will explore the makeup of LPSCC, considering potential changes to its structure. The Chair discussed the importance of joint learning and understanding how other counties utilize similar structures. Throughout the sessions, there will be a focus on facilitating dialogue, addressing challenges, and determining feasibility for data sharing across the public safety system. The discussions aim to provide a starting point for understanding what data are available and what obstacles exist to using data to examine the system as a whole.

Chair McDonald indicated these discussions are important to remain for funding. He noted the ultimate goal is to prioritize LPSCC's goals and build a stronger, more informed system.

Elizabeth said the first session is crucial for stage setting and will significantly impact how the overall process unfolds. She expressed hope that everyone can attend, and potential dates will be provided later. Chair McDonald indicated there are questions that need to be addressed, such as the venue for the first session, whether it will be an on-campus meeting on the Red Soils campus or another facility. He said the choice of location may depend on factors like convenience and cost.

Chair McDonald and Elizabeth sought input from members on venue preferences, considering factors like convenience and scheduling. They also discussed the timing of the session which was tentatively set from 12 to 4 p.m. The Chair mentioned the need to confirm the availability of a representative from CJC and suggested the possibility of an 11:30 a.m. start time. Members were encouraged to check their calendars for flexibility and agreed to the amended start time. Ultimately, the Sheriff's Office auditorium was selected.

The Chair noted the facilitators for the sessions, Manuel Padilla and Damon Isiah Turner, have experience working with Douglas County's LPSCC. He said they were involved in project that led to the capacity-building funding.

Other:

Chair McDonald confirmed the final application to CJC for JRP funding is expected to be submitted without any issues.

Adam gave a brief announcement, highlighting a federally funded project that provides employment services for individuals reentering society after incarceration. He said a staff member has been designated to be stationed at the Transition Center, and services will extend to individuals at CSAP who were previously incarcerated. This opportunity enables support for individuals six months before release up to a year after incarceration.

Public Comment

Gus Johnson, stated he was from Pullman, Washington and said that he wanted to attend the LPSCC meeting to understand how public safety departments review applications and handle false reports. He said that he was falsely accused of engaging in criminal activity after reporting issues at his previous workplace. Gus mentioned concerns about potential repercussions for reporting problems.

Gus expressed frustration about the impact of these accusations on his professional life, hindering his ability to secure another job. He sought information on how organizations handle such situations and if there are specific individuals in public offices responsible for reviewing and preventing such incidents. Gus shared his experience and hoped for insights or assistance from the group. LPSCC members followed-up with Gus afterwards.