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[Codified by Ord. 05-2000, 7/13/00]

## **Chapter 6.03**

### **6.03 EMERGENCY REGULATIONS**

#### **6.03.010 Purpose**

The purpose of this chapter is to provide a procedure to minimize injury to persons, the environment, and property. In addition, to preserve the established civil authority in the event a state of emergency exists within the unincorporated areas of Clackamas County or within the incorporated areas of Clackamas County, if assistance is requested by such incorporated jurisdiction.

[Codified by Ord. 05-2000, 7/13/00; Amended by Ord. 08-2015, 12/3/15]

#### **6.03.020 Definition Of Emergency**

For the purposes of this ordinance, emergency is defined as any man-made or natural event or circumstance causing or threatening loss of life; injury to persons, the environment, or property; human suffering; or financial loss to the extent that extraordinary measures must be taken to protect the public health, safety, and welfare. Such event shall include, but not be limited to: fire, explosion, flood, severe weather, drought, earthquake, volcanic activity, spills of oil or other hazardous substances, disease, blight, infestation, utility or transportation service disruptions, civil disturbance, riot, sabotage, terrorism, war or any other such emergency as defined under Oregon Revised Statute, Chapter 401, as may be amended from time to time.

[Codified by Ord. 05-2000, 7/13/00; Amended by Ord. 04-2006, 6/29/06; Amended by Ord. 08-2015, 12/3/15]

#### **6.03.030 Authority Of County**

Under the provisions of ORS Chapter 401, and any successor statutes, the authority, and responsibility for responding to emergencies is placed at the local government level. ORS Chapter 401 further mandates that the County shall establish an emergency management agency to perform emergency program management functions including, but not limited to: program development, fiscal management, coordination with non-governmental agencies and organizations, public information, personnel training, and development and implementation of exercises to test the system.

[Codified by Ord. 05-2000, 7/13/00; Amended by Ord. 08-2015, 12/3/15]

#### **6.03.040 Declaration Of Emergency**

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When, in the judgment of the Board of County Commissioners, a state of emergency exists, it shall declare in writing and publicize the existence of it. At the earliest practical opportunity, a written declaration of emergency shall be adopted by the Board and made a part of the County's official records. If circumstances prohibit the timely action of the Board of County Commissioners, the Chair of the Board may declare a state of emergency, provided that the approval of a majority of the Board of County Commissioners is sought and obtained at the first available opportunity. Upon that declaration of emergency, the Chair of the Board is empowered to assume centralized control of, and have authority over, all departments, divisions, and offices of Clackamas County in order to implement the provisions of this chapter. The state of emergency declared pursuant to this section shall specify the factors that warrant the exercise of emergency controls.

[Codified by Ord. 05-2000, 7/13/00; Amended by Ord. 08-2015, 12/3/15]

#### **6.03.050 Succession Of Authority**

In the event that the Chair of the Board of County Commissioners is unavailable or unable to perform his or her duties under the ordinance, the duties shall be performed by:

- A. The Vice-Chair of the Board of County Commissioners;
- B. If the Vice-Chair is unable to perform the required duties, then the remaining members of the Board of County Commissioners in order of seniority;
- C. If the remaining members of the Board are unable to perform the required duties, then the Clackamas County Administrator or designee.

[Codified by Ord. 05-2000, 7/13/00; Amended by Ord. 04-2006, 6-29-06; Amended by Ord. 08-2015, 12/3/15]

#### **6.03.060 Regulation And Control**

Whenever a state of emergency has been declared to exist within unincorporated Clackamas County, or on the request of a municipality's governing body, the Board of County Commissioners is empowered to order and enforce the measures listed herein below. However, if circumstances prohibit the timely action of the Board of County Commissioners, the Chair of the Board may order emergency measures, provided that approval from a majority of the Board of County Commissioners is sought and obtained at the first available opportunity, or else the Chair's order will become invalid if such approval is not granted. Such emergency measures shall include but not be limited to:

- A. Establish a curfew for the area designated as an emergency area which fixes the hours during which all persons other than officially authorized personnel may be upon the public streets or other public places;
  - B. Prohibit or limit the number of persons who may gather or congregate upon any public street, public place, or any outdoor place within the area designated as an emergency area;
  - C. Barricade streets and roads, as well as access points onto streets and roads, and prohibit vehicular or pedestrian traffic, or restrict or regulate the same in any reasonable manner in the area designated as an emergency area for such distance
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- or degree of regulation as may be deemed necessary under the circumstances;
  - D. Evacuate persons from the area designated as an emergency area;
  - E. Close taverns or bars and prohibit the sale of alcoholic beverage throughout Clackamas County or a portion thereof;
  - F. Commit to mutual aid agreements;
  - G. Suspend standard competitive bidding procedures to obtain necessary goods, services and/or equipment, utilizing the procedures in the Clackamas County Local Contract Review Board rules;
  - H. Redirect funds for emergency use; and
  - I. Order such other measures as are found to be immediately necessary for the protection of life and/or property.

[Codified by Ord. 05-2000, 7/13/00; Amended by Ord. 08-2015, 12/3/15]

#### **6.03.070 Acquisition Of Resources**

Under this section, the Board of County Commissioners is authorized to extend government authority to non-governmental resources (i.e.: personnel, equipment) that may support regular government forces during an emergency and may enter into agreements with other public and private agencies for either use of governmental resources in aid of authorized private agency efforts related to the emergency or for private resources to aid governmental efforts. When real or personal property is taken under power granted by this section, the owner of the property shall be entitled to immediate notice of the requisition by the County under its authority hereunder and to receive reasonable compensation within a reasonable period of time.

Under the provisions of ORS Chapter 401, State resources are available when the appropriate response to an emergency is beyond the capability of the county in which it occurs.

[Codified by Ord. 05-2000, 7/13/00; Amended by Ord. 08-2015, 12/3/15]

#### **6.03.080 Penalty**

- A. Any person, firm, corporation, association or entity who violates any emergency measure taken by the Board of County Commissioners under authority of this chapter shall be subject, upon conviction, to a fine in an amount set by resolution of the Board of County Commissioners.
- B. Each day of violation shall be deemed a separate offense for purposes of imposition of penalty up to the maximum allowed by law.
- C. Where the Oregon Revised Statutes provide a penalty for an act, commission, or omission, the penalty prescribed herein shall be no greater than the penalty prescribed by said Oregon Revised Statutes.

[Codified by Ord. 05-2000, 7/13/00; Amended by Ord. 05-2003, 3/13/03; Amended by Ord. 08-2015, 12/3/15]

#### **6.03.090 Responsibility For Emergency Management**

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For purposes of this Ordinance, in accordance with ORS Chapter 401 or any successor statutes, the Emergency Management Agency for Clackamas County shall be the Clackamas County Department of Emergency Management. The Clackamas County Administrator is hereby designated as the Emergency Program Manager. Day-to-day management of the emergency program may be delegated to the Emergency Management Director. The National Incident Management System (NIMS) shall be used as the foundation for incident command, coordination and support activities.

[Codified by Ord. 05-2000, 7/13/00; Amended by Ord. 04-2006, 6-29-06; Amended by Ord. 08-2015, 12/3/15]

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# Clackamas County Board of Commissioners Disaster Preparedness Presentation

## COOP and Communication Capabilities Handout

### Continuity of Operations Plan (COOP) Overview

Continuity of Operations is the initiative that ensures government departments are able to continue operation of their essential functions under a broad range of circumstances, including all-hazard emergencies, and technological threats. COOP enables departments to continue essential functions to continue providing services to the public.

#### Objectives:

- Ensure continued performance of essential functions and operations
- Ensure successful succession
- Reduce or mitigate disruptions
- Minimize damage and losses
- Protect agency assets
- Achieve timely and orderly recovery to normal operations

#### Major considerations:

- Loss of
  - o People
  - o Facilities
  - o Technology

### Alert and Notification Procedures from the Clackamas County Administration and Board of County Commissioners COOP Plan

#### *Emergency Operations Center Activation Alert Notification Procedure:*

All communications from BCC will be managed through the County's Joint Information Center (JIC), which will operate within the Emergency Operations Center. The PGA Director (or any designee of the PGA Director) will serve as liaison between the BCC and the JIC. All external communications during an activation or emergency will be coordinated and distributed through the JIC as approved by Command.

#### *Department COOP Alert Notification Procedure:*

The County Administrator will direct the Deputy County Administrator as to the key staff that will be needed in the event of an emergency. The Deputy County Administrator will in coordination with the Clerk to the Board contact the key staff that will be needed for support and operations of the Administrators office.

The key staff that is contacted and available will be the support team for making sure the County is up and running during an emergency and act as liaisons with other County departments to ensure a smooth transition of operations.

The County Administrator shall work in coordination with the Commission Chair or highest ranking Commissioner for the safety and protection of all County residents and citizens during a declared emergency.

*Note: not listed here is the countywide alert and notification procedure in the plan, which includes the Employee Disaster Reporting procedure.*

## Clackamas County Communication Capabilities

- Telephones
  - o Traditional landline and
  - o Voice over Internet Protocol (VOIP) phone lines
  - o Locations:
    - All county departments
- Cellular phones
  - o Verizon county issued cell phones
  - o Employee owned cell phones include a variety of carriers
  - o Emergency Operations Center (EOC) has a small cache of Sprint cell phones
- Satellite phones
  - o Typically to call a satellite phone you must be able to dial an international phone number
  - o Can call satellite phone to satellite phone
  - o Can call any number using a satellite phone
  - o Locations:
    - Public Health
    - Facilities
    - Disaster Management (EOC)
    - Many other County and City EOCs and Fire Districts
- VHF/UHF/C800 Radio
  - o Newer radios allow us to access VHF, UHF, and 800 radio channels
  - o EOC radios are programmed with talk groups for
    - Dispatch
    - Law
    - Fire
    - Public Works
    - Roads
    - Hospital/EMS
    - Washington, Multnomah, and Clark Counties and City of Portland channels for interoperability
- Internet applications
  - o Email
  - o Social Media
    - Facebook
    - Twitter
  - o Crisis Information System – WebEOC (EOC response access only)
- Amateur (HAM) Radio
  - o Volunteer based – 53 trained and integrated volunteers in Clackamas ARES (CARES) organization as well as unaffiliated licensed operators throughout the county
  - o Locations:
    - EOC
    - Central Utilities Plant/Elections
    - Mobile deployable units (housed at EOC and across county)
    - Many fire stations
    - Many volunteer operators' homes
- Government Emergency Telecommunications Service (GETS) and Wireless Priority Service (WPS)
  - o Allows authorized government officials (DM/C-COM) prioritized processing of landline and wireless networks during an emergency or crisis situation when landline and wireless networks are congested

EXERCISE.....EXERCISE.....EXERCISE.....EXERCISE.....EXERCISE...  
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## CLACKAMAS COUNTY BOARD OF COMMISSIONERS DISASTER PREPAREDNESS EXERCISE

### INTRODUCTION

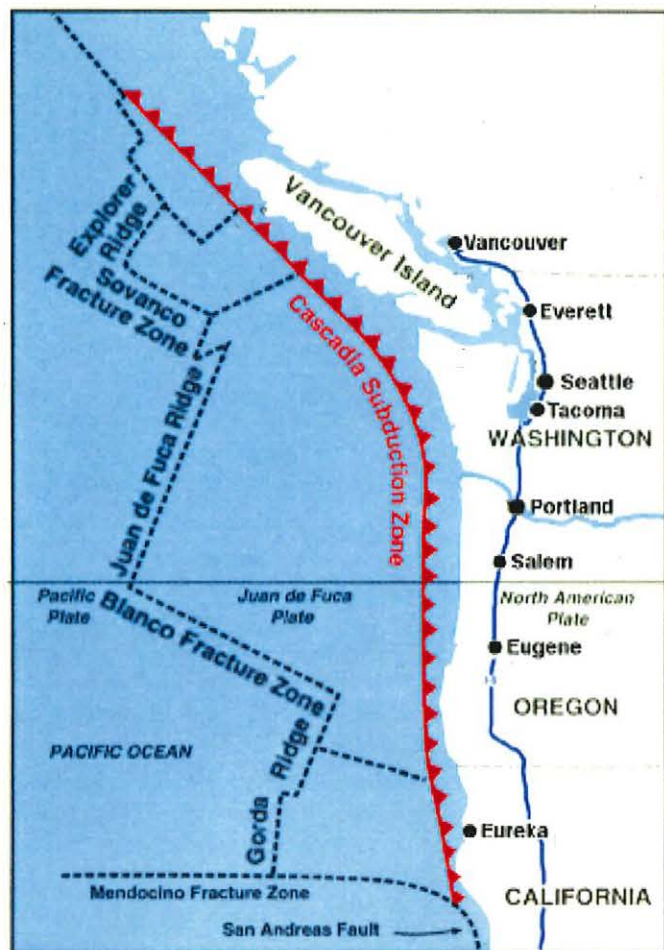
The purpose of this discussion and exercise is to better understand how the Board of County Commissioners would communicate with one another and respond to a magnitude 9.0 Cascadia Subduction Zone catastrophic earthquake and tsunami.

### EXERCISE SCENARIO AND SCOPE

In the early morning hours on Wednesday, October 2, 2019, a 9.0 magnitude earthquake and complete rupture of the 700-mile Cascadia Subduction Zone fault line occurs. The duration of the earthquake lasts over four minutes. The affected area encompasses 140,000 square miles directly impacting the states of Oregon and Washington and the Canadian province of British Columbia. Over 10 million people reside in the direct impact zone. The disaster causes widespread damage to critical infrastructures and the built environment and kills and injures thousands. Roads are impassible. Communication is intermittent at best and mostly non-existent.

All commissioners are at home, with the exception of Commissioner Schrader. She is in Europe and reachable by satellite phone. Administrator Schmidt is in his office. County Counsel Stephen Madkour is in his car on the way to Red Soils campus when the earthquake occurs. No other staff at County Counsel have arrived to the office.

Internet is working intermittently and is our most reliable form of communication.



EXERCISE.....EXERCISE.....EXERCISE.....EXERCISE.....EXERCISE...  
.....EXERCISE.....EXERCISE

## **CLACKAMAS COUNTY BOARD OF COMMISSIONERS DISASTER PREPAREDNESS EXERCISE**

### **INTRODUCTION**

The purpose of this discussion and exercise is to better understand how the Board of County Commissioners would communicate with one another and respond to a request from the County's Disaster Manager and the EOC for a county-wide declaration during a winter storm.

### **EXERCISE SCENARIO AND SCOPE**

On Tuesday, November 26, 2019 the National Weather Service recently issued a high wind warning and a snow advisory on the valley floor for the Portland Metro Area. A cold front is making its way through the region and heavy snow is expected in the Cascades. Snow accumulation of 1 to 2 inches are possible on the valley floor. It is currently snowing lightly. (Note: This is the Tuesday of Thanksgiving week). There is low confidence regarding how much snow may fall on the valley floor.

The BCC is having regular meetings the morning of November 26<sup>th</sup>. Administrator Schmidt has asked the County's Disaster Manager to give a briefing regarding the EOC low-level activation and any BCC expectations.

After the briefing, what questions do you have?

County commissioners leave after the last policy session at noon and will not return until after the Thanksgiving break.

Overnight heavy snow begins falling in the metro region and Clackamas County is hardest hit. The National Weather Service issues a winter snow warning at midnight for the area. By 5:30 am there is approximately 17 to 20 inches of snow in parts of the county. There are wide-spread power outages. Administrator Schmidt and all commissioners, except Commissioner Fischer, does not have power and phone batteries are running low. The EOC is on backup generation and operational.

The County Disaster Manager is needing a declaration approved ASAP. How do we all connect?