

#### **BUSINESS & COMMUNITY SERVICES**

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February 1, 2022

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**DIVISIONS** 

ECONOMIC DEVELOPMENT FOREST & AGRICULTURE PROPERTY DISPOSITION

SARAH ECKMAN, ORCEMS
INTERIM DIRECTOR

**COUNTY PARKS & FORESTRY** 

TOM RIGGS MANAGER

STONE CREEK GOLF CLUB

GORDON TOLBERT, PGA
OWNER, TOTAL GOLF
MANAGEMENT

LINCC LIBRARY SERVICES

KATHRYN KOHL MANAGER

OAK LODGE LIBRARY

MITZI OLSON, MLIS MANAGER

COUNTY FAIR & EVENT
CENTER

WANDA CONLIN, INTERIM EXECUTIVE DIRECTOR

To: Gary Schmidt, County Administrator; Nancy Bush, Chief Operating Officer

From: Sarah Eckman, BCS Interim Director

CC: Eileen Stein, BCS Interim Deputy Director

Nathan Boderman, Assistant County Counsel

Dan Johnson, DTD Director Rod Cook, H3S Director

RE: Land Bank Authority in Clackamas County

The BCC, beginning in 2018, in coordination with Business & Community Services/Economic Development (BCS EcDev), approved the steps for Clackamas County to form the first Land Bank Authority (LBA) in the State of Oregon. The previous BCC approved a business plan, board recruitment and staffing of the LBA in support of its establishment.

The purpose of the proposed Clackamas County Land Bank Authority is to rehabilitate and reposition vacant, and perceived to be contaminated, lands inside our Urban Growth Boundary (UGB) so they can again become viable employment lands, housing and open spaces in the County.

Extensive work was completed including establishing 1.5 LBA staff positions through Human Resources, and recruiting for LBA board members. As recruitments for the staff positions were being planned, COVID-19 hit, and in March 2020, the LBA project was put on hold due to the onset of the pandemic, and the need for the BCS EcDev team to completely pivot and support the small business community experiencing hardship due to pandemic restrictions.

Now that we are moving into the recovery phase of the pandemic, BCS is ready to pick up where we left off with the establishment of the LBA.

With the shortage of available properties in Clackamas County, the LBA would be a tool that could help the County reposition brownfield sites, such as blighted abandoned mill properties, to a higher end use and increase the tax base for the County.

Staff were successful in obtaining \$300,000 in grant funding from the State of Oregon to support the LBA. The State graciously allowed us to extend that funding when we paused due to COVID; however, the extension stipulates that in order for the funding to be used, work on the LBA must begin this quarter.

At Issues today, staff recommends and requests Board approval of moving forward with the establishment of the LBA. If more information is desired, a policy session can be scheduled.

## Clackamas County Land Bank Authority (CCLBA) - Update

#### **BOARD RECRUITMENT/FUNDING PHASE**

During this phase, the Business and Community Services (BCS) opened recruitment for CCLBA board members. In addition, the BCS continued negotiations on the Strategic Reserve Fund and outreach to Metro.

#### **POSTED BOARD RECRUITMENT**

2019

 Business and Community Services (BCS) worked with Public and Government Affairs (PGA) to recruit at large members and of potential appointed candidates.

#### 2020

#### STATE STRATEGIC RESERVE FUND/METRO FUNDING

- Obtain contract from Business Oregon in July.
- Complete contract negotiations for \$300,000 seed funding with Business Oregon.
- Meet with Metro Chair to discuss funding opportunities/board position.

#### 2021

#### Recommendation of Board members and finalize appointed members

 BCS team proposed recommendation for the 5 at large positions and met with potential appointed candidates to confirm interest, terms and commitment to finalize recommendations to BCC.

#### INTERGOVERNMENTAL AGREEMENTS & BYLAWS PHASE

During this phase, Business and Community Services will complete the Intergovernmental Agreements and Bylaws.

## September — October 2021

#### **PROPERTY RESOURCES IGA**

- BCS will complete IGA with the newly formed CCLBA to acquire property disposition.
- The IGA will be submitted for approval to the new board at their first meeting.

# September

October2021

#### **BCS IGA**

- BCS/Economic Development will draft an IGA for the newly formed CCLBA to provide management for the operations of the CCLBA.
- The IGA will be submitted for approval to by the new board at their first meeting.

#### September

October2021

#### **BYLAWS**

- BCS and legal counsel will develop the Bylaws that will be approved for the new CCLBA.
- These Bylaws will be approved by the new board at their first meeting

## Clackamas County Land Bank Authority (CCLBA) - Update

# **BCC Approval Startup of CCLBA Phase**

During this initial phase, the BCS will present board members recommendations, funding and staffing to start the new CCLBA. In addition, the CCLBA will officially meet to review and approve the IGA created in Phase 2.

June 2021

#### **Post Position for CCLBA Manager**

- BCS/Economic Development has completed position description for CCLBA manager.
- BCS/Economic Development will work with HR for CCLBA Manager recruitment
- Position will be hired by end of September or Early October 2021

June 2021

#### PRESENT PROPOSAL TO THE BOARD OF COUNTY COMMISSIONERS

 BCS has scheduled a Policy Session to seek approval from the Board of County Commissioners (BCC) to proceed with the recommended Board members, IGA, Funding for the CCLBA

January-March 2022

#### **CCLBA 1st Meeting**

- BCS staff will present IGAs and By-Laws to CCLBA Board for Approval
- CCLBA to authorize staff to create budget for CCLBA
- CCLBA will approve recruitment for Budget Committee



# Laura Zentner, CPA Interim Director

#### **BUSINESS AND COMMUNITY SERVICES**

**Development Services Building** 150 Beavercreek Road, Oregon City, OR 97045

March 8, 2018

**Board of County Commissioners** Clackamas County

Members of the Board:

#### Approval to Apply for Grant with State of Oregon to Study Potential Formation of Land Bank Authority in Clackamas County

Purpose/Outcome	Apply for Grant funds to hire a consultant to develop a business plan for a potential Clackamas County Land Bank Authority (CCLBA)
Dollar Amount and Fiscal Impact	\$25,000 (grant award)
Funding Source	\$25,000 State of Oregon Business Development Department \$25,000 Match of BCS Economic Development Staff Time
Duration	April 1, 2018 to October 1, 2018
Previous Board Action	Policy Session 2/20/2018 requesting approval of the Clackamas County Land Bank Authority Business Plan Proposal which included applying for the grant
Strategic Plan Alignment	<ul> <li>Grow a vibrant economy</li> <li>Build a strong infrastructure</li> <li>Ensure safe, healthy and secure communities</li> </ul>
Contact Person	Catherine Grubowski-Johnson, BCS Business & Economic Development Manager Laura Zentner, BCS Interim Director

#### Background:

BCS Business and Economic Development (B&ED) is seeking authorization to apply for a grant from Business Oregon Brownfield Redevelopment Fund for \$25,000 to hire a consultant to develop a business plan for a potential Clackamas County Land Bank Authority.

The State legislature passed HB 2724-(The Land Bank Authority Bill) in 2015 allowing for the formation of land banks. The proposed CCLBA Business Plan will be developed by the B&ED Division within Business and Community Services of the County. The CCLBA's primary role will be to acquire, remediate and position Brownfield properties for future development. B&ED would report back in September 2018 with a completed Business Plan that would identify sources of funding and proposed staffing along with potential projects for the CCLBA. At that time, the Board could decide whether to authorize staff to initiate the process to form the Clackamas County Land Bank Authority.

If the Board authorizes BCS Business and Economic Development to apply for the grant, the grant is awarded and the resulting business plan appears viable, staff would revisit this issue with the Board in September with a recommendation to form the Clackamas County Land Bank Authority. The following are some key features regarding formation of a land bank authority.

- 1. Land bank authorities are created by resolution/ordinance of the local government.
- 2. Once established, the Land bank authority is managed and controlled by a board of directors, the composition of which is made up of individuals from the local government and local community.
- 3. A land bank authority may also establish an advisory committee to provide guidance on the interest of the community in the actions of the board and the authority.
- 4. The land bank authority is a "municipal corporation" under Oregon law and is a legal entity separate and apart from the local government that created the land bank.
- 5. Land bank authorities are subject to all public records requirements.
- 6. Land bank authorities must give public notice of proposed dispositions of land.
- 7. Land bank authorities must prepare an annual report to the governor.

#### Recommendation:

Staff recommends the Board of County Commissioners of Clackamas County approve the application for a grant with Business Oregon Brownfield Redevelopment Fund State of Oregon.

#### Attachments:

• State of Oregon Business Development Department Grant Application

Respectfully Submitted,

Laura Zentner, Interim Director Business and Community Services



#### **APPLICATION - General**

**Oregon Business Development Department** 

**Attn: Karen Homolac** 

775 Summer St. NE, Suite 200 Salem, Oregon 97301-1280 Mobile: (971) 239-9951 karen.homolac@oregon.gov

**Applicant:** Clackamas County

Project Name: Clackamas County Land Bank Authority Business Plan

	Applic	ant Informati	ion
Applicant's O	rganization Type:		
City	Special District, organized und	der ORS	For-Profit, organized as a
<ul><li>☐ County</li><li>☐ Tribe</li></ul>	Port District, organized under ORS  Non-profit, organized as a		Other:
Contact Name	e: Jon Legarza	Phone:	503.742.4366
		Fax:	503.742.4349
Title: Busines	ss & Economic Dev. Coordinator	Email:	jlegarza@clackamas.us
Street Addres	s:	Mailing A	ddress:
150 Beavercreek Road		150 Beavercreek Road	
Oregon City, C	OR 97045	Oregon Cit	ty, OR 97045
Annligant's E	ederal Tax ID No: 93-6000	2286	

	Project Budget		
<b>Budget Line Item</b>	OBDD Funding	Other Funds	Total
Brownfield Land Bank Authority Bus. Plan	\$25,000.00		\$25,000.00

	Project Budget	
Totals		\$25,000.00

Source of Other Funds	Amount	Status Committed, Application Submitted, Application Invited, or Potential Source
Clackamas County Business Economic Dev. Staff	\$25,000.00	Application Submitted
Total	\$25,000.00	

#### **Problem/ Opportunity**

Clackamas County has an opportunity to create a startup Land Bank Authority that will be focused on Brownfield remediation for Employment Land opportunities. The request for funding is to create a business plan that will provide a clear vision and understanding of the following: agency start-up costs, identification of project(s), project remediation costs, sources and uses for projects, timing of proposed project. The business plan will look geographically at areas within the region to meet the community needs for Employment opportunities.

### Response to Problem/ Opportunity

The planning and implementation of a 5-year business plan that clearly outlays the necessary start-up costs and seed funding is vital to the success of the Land Bank Authority. The ability to communicate the vision of the Land Bank Authority to other agencies and partners is extremely important to move the Brownfield projects through the process. The business plan will outlay a logical progression of sites with a startup pilot project and identifying potential future sites for the Land Bank over the first five years. The business plan provides a tracking mechanism to ensure projects are identified, acquired and funded to meet the overall Land Bank vision. The business plan provides a long range plan to help staff communicate to Directors to understand the necessary funding requirements for the future identified Brownfield sites.

#### **Detailed project description**

The business plan will identify a pilot project for the startup Brownfield Land Bank Authority. The LBA will identify an acquisition model to be followed. A funding strategy for these projects and future projects. The Business plan will identify the seed funding need to start up the LBA along with continued funding for the LBA to sustain over the five years. Further, the LBA will identify future projects, timing and capacity to fund these projects moving forward for the first five years.

If interim financing is needed – indicate the source(s)		
N/A		
	Project Work Plan	
Activity	Estimated Start Date	Estimated Completion Date
Brownfield Land Bank Authority	4/1/2018	10/1/2018
Estimated First Draw Date (dd/mm/yy):10	/1/2018	
2) If signed by an official, other than the highest elected official, documentation is attached that verifies the official's authority to sign on behalf of the applicant. Such documentation can include a resolution, ordinance, order, governing body meeting minutes, or charter.  Signature  (must be highest elected or authorized official)		
Printed Name & Title		
Date		
This information may be	found at: http://www.leg.state.or.u	s/index.html
State Senator Name:	District Number:	
State Representative Name:	District Number:	

FOR OBDD USE ONLY
Intake approval date:
Project Type
Environment Site Assessment (i.e. Phase One, Phase Two)
Brownfields Related Planning Activities (i.e. PPA)
☐ Integrated Planning Project
□ RI/FS
Cleanup

#### **Instructions for Application Form:**

- o **Applicant:** Entity that will be the applicant for Division assistance and will manage the project.
- o **Project Name:** Name of the applicant and project (e.g., Somewhere Brownfields Cleanup Project).
- o **Applicant's Organization Type:** Check the applicable applicant organizational type, and if a special district or port, identify the applicable ORS organizing authority, or identify other type.
- Information for Contact Person: Information for the person we should contact if we have questions about the project.
- Detailed Project Budget: List individual project budget line items with requested budgeted amounts by OBDD funding sources and other sources. Change the respective budget column labels to identify the specific requested OBDD funding sources.
- Source of Other Funds: List all sources, amounts and status of funds other than those requested from OBDD.
- o **Problem/Opportunity:** Briefly describe the problem or opportunity facing the applicant.
- Response to Problem/Opportunity: Briefly describe the major alternatives considered by the applicant to address the problem or opportunity facing the applicant.
- o **Detailed Project Description:** Clearly describe the proposed project work to be accomplished.
- o **Interim Financing (if any):** Identify any interim financing needed by the applicant and list any committed or potential sources of interim financing.
- Project Work Plan: List project activity milestones with estimated start and completion dates. Identify
  estimated date of first cash draw.
- Signature: Must be highest elected official or authorized official. (Such documentation may include a resolution, ordinance, order, governing body meeting minutes, or charter).

#### CLACKAMAS COUNTY BOARD OF COUNTY COMMISSIONERS

## **Policy Session Worksheet**

Presentation Date: 04/09/19 Approx Start Time: 1:30 PM Approx Length: 60 min

Presentation Title: Clackamas County Land Bank Authority (CCLBA) Business Plan

**Department:** Business and Community Services Economic Development Division

**Presenters:** Laura Zentner, BCS Director

Jon Legarza, Economic Development Coordinator

Nate Boderman, County Counsel

Other Invitees: Bryan Guiney, Business Oregon Regional Development Officer

Karen Homolac, Business Oregon Brownfields Program Specialist

Brian Harper, Metro Planning and Development

Raihana Ansary, State of Oregon Metro Regional Solutions Coordinator

#### WHAT ACTION ARE YOU REQUESTING FROM THE BOARD?

Review and approval of the Clackamas County Brownfields Land Bank Authority Business Plan including approval to move forward with preparing to establish a Clackamas County Land Bank Authority.

#### **EXECUTIVE SUMMARY**

Like many other local governments throughout the State of Oregon, Clackamas County faces financial and legal hurdles in cleaning up and repurposing so-called "brownfield" sites, properties where expansion or redevelopment is complicated by actual or perceived environmental contamination. At the same time, the County is challenged by a lack of employment lands, and a critical shortage of affordable housing.

In 2015, recognizing that many local governments faced similar challenges, the Oregon Legislature passed HB 2734, which allows for the creation of Land Bank Authorities to assist local governments in remediating, redeveloping, and revitalizing brownfields without the liabilities traditionally associated with these properties. Under the law, a Land Bank Authority can acquire a brownfield site, remediate contamination, and facilitate repurposing and redevelopment of the property. Critically, a Land Bank Authority enjoys significant protection from liability for preexisting contamination. Once rehabilitated, these sites can serve as employment lands to meet the needs of expanding or relocating businesses, as sites for new affordable housing developments, or can be turned into new community parks or open spaces.

In September 2018, the Business and Community Services Department's Economic Development Division received BCC approval to complete a Business Plan for the formation of a Clackamas County Land Bank Authority (CCLBA). BCS Economic Development engaged the consultant team of Cascadia Partners, Stantec, and Development Research Partners, and assembled a Land Bank Advisory Committee consisting of the Governor's Regional Solutions Team, Port of Portland, Metro, Business Oregon, and the Oregon Department of Environmental Quality (DEQ). Working collaboratively, BCS Economic Development, the consultant team, and

the Advisory Committee developed the Clackamas County Brownfields Land Bank Authority Business Plan.

The Business Plan provides a framework for the formation and initial implementation activities of the CCLBA, including securing adequate funding for CCLBA start-up and initial operations, adoption of necessary resolution/ordinance by the BCC, establishment and appointment of members to the CCLBA Board of Directors, initial staffing of the CCLBA, and establishment of site selection criteria.

If approved, BCS Economic Development would begin the process of implementing the Business Plan and establishing the CCLBA:

- BCS Economic Development will work to secure adequate funding for the first three years
  of CCLBA operations. This funding will likely consist of grants, State Lottery funds, and
  County contributions (both in-kind and direct financial contributions). We anticipate that a
  request for General Fund support will be discussed as part of the County budget process.
  - If funding from these various sources cannot be secured, BCS has neither the funding nor staff capacity required to establish and support the Land Bank Authority.
- As funding is being secured, BCS Economic Development will facilitate the process of identifying potential candidates to serve on the CCLBA Board of Directors.
- Once funding has been secured, BCS Economic Development will present recommended candidates for the CCLBA Board of Directors to the BCC for consideration and approval.
- Once the BCC has approved candidates for the CCLBA, BCS Economic Development and County Counsel will prepare a proposed ordinance/resolution establishing the CCLBA and appointing the CCLBA Board of Directors for the BCC's review and approval.

County Counsel has reviewed and approved the Clackamas County Brownfields Land Bank Authority Business Plan.

☐ YES

 $\bowtie$  NO

#### FINANCIAL IMPLICATIONS (current year and ongoing):

What is the cost? BCS anticipates the CCLBA will incur	annual operating expenses

**What is the cost?** BCS anticipates the CCLBA will incur annual operating expenses of \$400,000 during its first 3 years of operations.

What are the funding sources? State and local grants, Lottery Funds, matching funds (both from the General Fund and in-kind contributions). If funding from these various sources cannot be secured, BCS has neither the funding nor staff capacity required to establish and support the Land Bank Authority

#### **STRATEGIC PLAN ALIGNMENT:**

Is this item in your current budget?

- How does this item align with your Department's Strategic Business Plan goals?
   Establishment of the CCLBA will improve availability of employment lands. Additional employment lands are vital in order to create a healthy environment for private investment, attract new businesses to Clackamas County, and support the expansion of existing business.
- How does this item align with the County's Performance Clackamas goals?

Establishment of the CCLBA will directly contribute to the County's strategic priorities of growing a vibrant economy, building a strong infrastructure, and ensuring safe, healthy and secure communities.

#### **LEGAL/POLICY REQUIREMENTS:**

Oregon House Bill 2734 (2015), now codified as ORS 465.603, authorizes local governments to create by ordinance or resolution a Land Bank Authority as a municipal corporation.

#### **PUBLIC/GOVERNMENTAL PARTICIPATION:**

The Land Bank Advisory committee met four times to review and provide input to the project team. The Advisory Committee recommends adoption of the Clackamas County Brownfields Land Bank Authority Business Plan.

#### **OPTIONS:**

- Adopt the Clackamas County Brownfields Land Bank Authority Business Plan as presented, and direct BCS Economic Development staff to continue pursuing funding for the CCLBA, to begin the process of identifying potential candidates for the CCLBA Board of Directors, and to return to the BCC at a later date with recommendations for CCLBA Board of Director appointments and a proposed resolution/ordinance establishing the CCLBA.
- 2. Take no action at this time.

#### **RECOMMENDATION:**

Staff respectfully recommends Option 1.

#### **ATTACHMENTS:**

- Attachment 1 2018 Clackamas County Brownfields Land Bank Authority Business Plan
- Attachment 2 PowerPoint presentation

SUBMITTED BY:

Division Director/Head Approval

Department Director/Head Approval

County Administrator Approval

For information on this issue or copies of attachments, please contact Jon Legarza @ 503-742-4366



# **ACKNOWLEDGMENTS**

#### **County Board of Commissioners**

- Jim Bernard, Chair
- Sonya Fischer
- Ken Humberston
- Paul Savas
- Martha Schrader

#### **Project Manager:**

 Jon Legarza, Economic Development Coordinator, County Economic Development

#### **Advisory Committee:**

- Raihana Ansary, Portland Region Coordinator, Governor's Regional Solutions Team
- Lise Glancy, Manager of Strategic Partnerships, Port of Portland
- Brian Harper, Senior Planner, Metro
- Karen Homolac, Brownfield Program Specialist, Business Oregon
- Tiffany Johnson, JD, Brownfield Program Manager, Oregon Department of Environmental Quality



This project was funded by a grant from Business Oregon's Brownfields Redevelopment Fund, with in-kind services provided by Clackamas County's Department of Business & Community Services.

#### **Project Management Team**

- Members of the Advisory Committee (above)
- Nate Boderman, Senior Legal Counsel, County Counsel
- Dawn Emerick, Public Health Director,
   County Health
- Gwen Griffith, Executive Director,
   Oregon Finance Authority
- Catherine Grubowski-Johnson, Economic Development Manager, Clackamas County
- Rick Gruen, Manager, Clackamas County Parks & Forestry & Rural Economic Development
- Jon Legarza, Economic Development Coordinator, County Economic Development
- Jennifer Trundy, Independent Consultant, County Counsel
- Lindsey Wilde, Property Agent, County Property Disposition
- Laura Zentner, *Director*, Clackamas
   County Business & Community Services
- Erika Zoller, *Policy Analyst*, Clackamas
   County Health

#### **Consultant Team:**

- John Southgate, Cascadia Partners,
   Consultant Team Project Manager
- Leonard Farr, Stantec, Environmental/ Brownfield Lead
- Jesse Silverstein, Development Research Partners, Redevelopment Lead

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# I. INTRODUCTION

Clackamas County faces some significant challenges and opportunities now and in the years to come. The County possesses a healthy and diverse economy – but lacks a sufficient supply of developable land to easily accommodate new business investment and job growth. The County is home to more than 400,000 people – but faces land supply and financing challenges as it seeks to accommodate new residents, particularly those in the lower and "missing middle" segments. The County also faces challenges to its health, as measured by several key social determinants of health.

One initiative that the County is taking in response to these and other challenges and opportunities is the formation of the State of Oregon's first *Brownfields Land Bank Authority* (CCLBA). Authorized under H.B. 2734 in the 2015 Legislative Session, Land Bank Authorities provide a mechanism for the purpose of "acquiring, rehabilitating, redeveloping, reutilizing or restoring brownfield properties" (i.e. sites where "expansion or redevelopment is complicated by actual or perceived environmental contamination").

A Land Bank Authority will yield a variety of substantial benefits in response to these challenges and opportunities. It will allow the County to lead the region's efforts in bringing strategic but under-performing sites back

into productive use. It will help to create a cleaner and healthier environment by remediating contamination. It will address the severe challenge of our regional industrial land shortage - restoring industrial brownfield sites such as the County's many closed lumber mills will help generate jobs, particularly in economically under-performing rural communities. It will also help to protect the Region's Urban Growth Boundary by optimizing the use of land within the UGB, taking advantage of existing infrastructure rather than incurring the cost of extending transportation, water and sewer infrastructure to the region's periphery. Other advantages of forming the Authority concern the opportunity to create more park and open space, as well as affordable housing.

The CCLBA will serve as a model for others to replicate, addressing a significant challenge facing our state and region: redevelopment of brownfields. The County is in the unique position to test the 2015 legislation because the County can leverage its resources (Property Disposition, Housing, Health and Human Services, Economic and Community Development) to support the CCLBA.

The Business Plan is intended to provide a framework for the formation and initial implementation activities of the CCLBA in 2019. Following Board adoption of the Business

Plan, one of the first actions that the County Board will need to take will be the appointment of a CCLBA Board, as set forth in H.B. 2734. The CCLBA Board will then take on its initial work – adopting bylaws, adopting a budget, setting up its operations and protocols, and beginning the important work that lies before it. This Business Plan is not intended to be "set in stone". It is anticipated that this document will evolve over time, especially in its early years, as new needs, challenges, and opportunities arise in the County. Indeed, at its very outset, the CCLBA Board may opt to modify the language set forth in this document to best achieve its purposes.

That said, this report represents the efforts of numerous agencies and individuals who share a commitment to working together to help Clackamas County provide active and responsible leadership through focused investments, innovative partnerships, and citizen empowerment to create healthy, safe, and sustainable communities.





Image 1: Before (above) and after (below) images of commercial redevelopment of a brownfield site

# II. MISSION & VISION

MISSION

The Clackamas County Land Bank Authority collaborates with partners in the for-profit, non-profit, and public agency sectors to identify, acquire, remediate, redevelop and dispose of environmentally contaminated sites, resulting in new housing, employment, and community uses which generate a stronger economy, a healthier environment, and increased funding for schools and other vital public services, supporting the residents of Clackamas County

NOISIN

The Clackamas County Brownfields Land Bank Authority is a statewide leader in restoring under-utilized, environmentally-challenged sites into productive use. The Authority envisions the removal of vacant, abandoned and environmentally-challenged properties and transitioning them to vibrant neighborhood assets for people and jobs.



Image 2: A tank being decommissioned before redevelopment

# III. GOVERNANCE

## **Role of the Land Bank Authority**

H.B. 2734, authorizing local governments to establish Land Bank Authorities, establishes the "ground rules" governing the purposes and functions of such Authorities. Though formed by the County Board, the CCLBA "shall exist as a legal entity separate from the local

government that created (it)". Amongst other things, this means that the CCLBA's financial obligations are its own, with the exception that the County may opt to issue debt on behalf of the Authority.

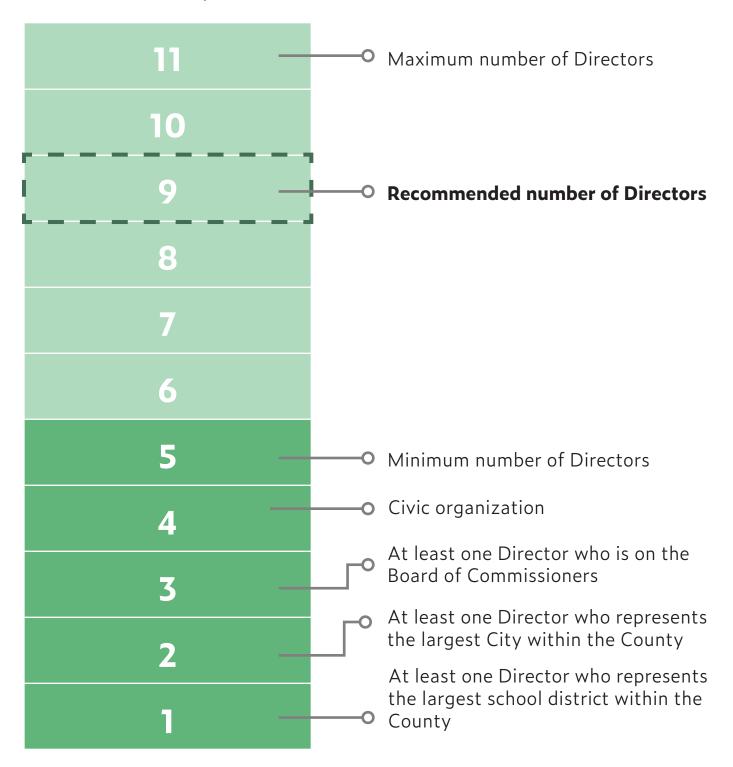
H.B. 2734 establishes a broad array of powers for Land Bank Authorities, including but not limited to the following:

- Acquire, hold, use, enjoy and convey, lease or otherwise dispose of any interest in brownfield properties within its jurisdiction
- Conduct removal or remedial action
- Assist parties that are interested in acquiring a brownfield
- Enter into contracts
- Borrow funds and issue notes and revenue bonds; all such financial instruments are tax exempt.
- Invest moneys
- Obtain insurance
- Solicit and accept grants and other public or private funds
- Conduct other functions necessary to the ongoing operation of the authority
- Authorize formation of an advisory committee to advise the authority

- on the interests of the community in the actions of the Board and the authority.
- In addition to this considerable set of activities the CCLBA may undertake, the law also establishes a number of requirements. Among these are the following:
- Establish a Board of Directors to oversee the Authority's work (see next sub-section below)
- Issue a 30 day public notice of any proposed disposition, and respond to input received
- Submit an annual report to the Governor and the Legislative Assembly, summarizing the authority's activity, including a list of properties acquired and disposed of and other information.

# The Authority's Board of Directors

As noted, H.B. 2734 requires a Land Bank Authority to be overseen by a Board of Directors. Directors may not receive compensation. The County Board may authorize the CCLBA Board to have between five and eleven members.



The law stipulates the following regarding the composition of the CCLBA Board:

- At least one Director who is on the Board of Commissioners
- At least one Director who represents the largest City within the County (currently Lake OSwego)
- At least one Director who represents the largest school district within the County (currently North Clackamas School District)
- A representative from a civic organization that has a purpose or mission that aligns with the Authority

Beyond these four specific "slots", the County Board may choose up to seven (and at least one) additional members.

Given the flexibility it has in establishing the initial CCLBA Board, and to assure an ample number of members for a quorom, it is recommended that the County Board establish a nine member CCLBA Board, to consist of the

four required positions noted above, as well as representatives from the following entities: Port of Portland, Metro, NAIOP, a rural community, the Home Builders Association, and representatives from the development industry.

At the initial establishment of the CCLBA Board, the County Board must designate the initial directors and their initial terms of service, which may not exceed 4 years. The law wisely suggests that the initial Board of Directors be appointed to terms representing staggered years of service (i.e. some for two years, some for three, some for four) so that not all have terms expire at the same time. The law also establishes a maximum service of no more than three terms.

The Board is required to hold an Annual Meeting, at which it is to select officers – a Chair, a Vice Chair, a Secretary, a Treasurer; along with other officers as the Board determines.

#### Staff

H.B. 2734 authorizes the Board to employ employees and agents as it deems appropriate. The law is deliberately vague in this regard. A Land Bank Authority may hire its own employees; or it may contract out some or all of its work to consultants; or it may enter into an Intergovernmental Agreement (IGA) whereby another public agency provides

staffing. In the latter case, the CCLBA may contribute towards the funding of such staff; or the other agency may opt to bear some or all of the costs of such employees.

Given the limited resources of the Clackamas County CCLBA in its start-up phase, and given the considerable expertise that County staff brings to bear, it would seem most suitable that the County and the CCLBA enter into an IGA whereby Economic Development staff (including office space and other overhead) from the County's Department of Business & Community Services provides initial staffing for the CCLBA. The model for such an IGA already exists – the County helps provide the Library Board with staffing.

It would be appropriate that other departments contribute to staffing costs, insofar as the work of the CCLBA will assist in implementing the missions of departments above and beyond Economic Development. For instance, the work of the CCLBA will benefit Health, Housing & Human Services, Property

Disposition, Urban Renewal, and the County's Legal Department both in specific tasks these departments may undertake as well as in their broader missions.

Over time, as the CCLBA is successful in creating value through the acquisition, remediation, and disposition of properties, it is likely that the CCLBA will be able to hire its own staff and consultants. It is even possible that the CCLBA will eventually be in a position to reimburse the County for the early years County subsidy of the staffing and operations. The funding section (Section VI below) lays out a model for operations that assumes a transition to full time staffing in 2019–2020.



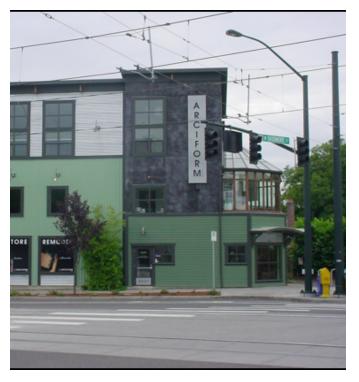


Image 3: An example of a redevelopment site (before on left, after on right) on Interstate in Portland, OR

# IV. STAKEHOLDERS

## **Key Stakeholders**

Any real estate endeavor (whether a new home, a commercial complex, apartments, or manufacturing facilities) requires a variety of players to bring a project to fruition. A new or rehabilitated building typically requires architect, engineers, and other design professionals. It requires financing, and entitlements. Rental properties require management and marketing professionals.

Brownfield development or redevelopment is further complicated by the need to assess, remediate, and regulate the contaminated conditions of a property, and finance those

activities. As such, successful brownfield acquisition, remediation, and redevelopment will require a broad array of entities and professionals, working in partnership. At the outset of the Clackamas County CCLBA, the following are entities that have been identified as *key stakeholders*, parties that have some combination of development knowledge or technical expertise, regulatory authority, funding, or decision making that will be critical if not essential to the successful operation of the CCLBA. This list is not all inclusive as the years pass and new partnerships are forged.

#### **Other Stakeholders:**

In addition to the Key Stakeholders noted above, the following are other stakeholders who will also be important partners in the Authority's endeavors. These entities will assist with outreach, helping to educate developers and other real estate professionals, as well as the general public (including youth) about the important work of the Authority and its partners.

It is important to note here that these key and other stakeholders represent an initial identification of possible or likely partners in this endeavor. Over time, it is highly likely that this list will expand, as new partners are identified who can assist in funding, marketing, and other aspects of the CCLBA's work.

## KEY STAKEHOLDERS

#### Local:

- Board of Clackamas County
- Clackamas County Departments
   particularly Housing; Health and
   Human Services; Transportation
   and Development (including Urban
   Renewal); and Business and Community
   Services (especially Economic
   Development and Property Disposition)
- City Partners City Council, City
   Leadership, and Economic Development
   and Urban Rrenewal Departments

#### Regional:

- Metro
- Port of Portland

#### State:

- Governor's Regional Solutions Team
- Business Oregon
- Department of Environmental Quality
- Oregon Finance Authority
- Oregon Housing Authority

#### Federal:

- U.S. Environmental Protection Agency
- U.S. Department of Agriculture
- U.S. Economic Development Authority

#### Other:

Oregon Brownfields Coalition

# OTHER STAKEHOLDERS

- School Districts
- NAIOP
- Urban Land Institute
- Greater Portland, Inc.
- Real Estate Developers (for profit and non-profit)
- Real Estate brokers
- Health Organizations –
   Hospital Groups, CCOs

- Clackamas County College
- Clackamas Workforce
   Partnership
- Oregon Trades Women
- Construction Trades
- Special Districts, including
   WFS
- Banks & Other Lenders
- Oregon Health Authority



Image 6: The Floragon Mill Site in Molalla is an example of a potential redevelopment site



Image 7: The Blue Heron Paper Mill property - another example of a potential redevelopment site

# V. SITE SELECTION

The fundamental function of the CCLBA is to acquire, and ultimately dispose of, brownfield sites. This section, along with its related attachments, provides a framework for identifying which sites to pursue. It should be noted here that this framework, and specifically the site selection screening process, is not intended to be binding and determinative as to which properties the CCLBA is to acquire. Rather, this process is intended to be a tool to guide the CCLBA. It should further be noted that this process, the site selection scoring sheets, and the weighted criteria contained in them, will likely be modified by the CCLBA Board over time, as the priorities of the CCLBA and its partners change in coming years.

Prior to acquisition of property, the CCLBA will employ a site selection process. This process will inform the Board regarding the current condition of the property, the redevelopment potential inherent in the property, and allow the Board to make an informed decision on whether or not to add the property to the CCLBA's portfolio of properties. The components of the site selection process are summarized below.

**Project Identification**. A brownfield property may be identified for potential CCLBA acquisition by a number of means including: 1) as a Clackamas County tax foreclosure proceeding; 2) public property owned and offered by a

partner local government jurisdiction; 3) privately-owned property offered to CCLBA as a donation; 4) privately-owned property available on the open market; (5) other properties that may come to the CCLBA's attention that warrant consideration.

Site Selection Screening. Several scoring sheets have been developed to assist the CCLBA Board in making acquisition decisions. These scoring sheets mirror CCLBA priorities including 1) employment, 2) affordable housing, and 3) community benefits. In addition, a fourth real estate scoring sheet can be used to aid in evaluating the potential for a property to generate operating resources for the functions of the land bank. Again, these scoring sheets should be used to inform acquisition decisions, not govern them.

Pre-Acquisition Due Diligence. Once the CCLBA Board has decided to pursue acquisition of a property, due diligence will commence. This will include negotiation of a purchase and sale agreement or equivalent with the seller. For any type of acquisition (purchase, donation, etc.), all due diligence typical of any real estate transaction shall be performed. In addition, a consultant with expertise in brownfield redevelopment will be engaged to 1) complete All Appropriate Inquiry (AAI) for the property according to 40 Code of Federal Regulations Section 312.21, including, but not

necessarily limited to, completion of a Phase I Environmental Site Assessment in accordance with the ASTM International E1527–13 standard, 2) if contamination is identified, develop a draft work scope and cost estimate for cleanup, and 3) advise the CCLBA Board regarding the impact that environmental site conditions may have on redevelopment plans

for the property

**Property Acquisition**. If after completing each of the steps described above the CCLBA Board believes that acquiring the property is in the best interest of the land bank, the CCLBA shall take title to the property.

# VI. FUNDING

The Clackamas County Land Bank Authority (CCLBA) operations will entail a formation period and, once governance and operational procedures are established, will engage in various property development activities. Formation will be the CCLBA's primary activity during its first year. Once established, it is the CCLBA's intent to become financially independent to the greatest extent possible through revenue generated sources including:

- Adding value to its target acquisitions
- Liquidating targeted assets to recover funds
- Owning and operating beneficial facilities such as co-working space, education and training spaces, or local government spaces
- Providing fee for service consulting offering property redevelopment

- technical assistance and fee-development services
- Developing long-term revenue through property tax increment and special assessment programs
- Holding strategic properties for the long term ("patient capital"), until such time as an asset can yield financial and other benefits to the CCLBA and its partners

## **Year One Operations**

Administration, staffing, and program development activities will be the focus for the first year to establish operations. Projected first-year "startup" funding is anticipated to be established primarily through Intergovernmental agreements with its State and local partners and potentially other sources.

# **Illustrative Operating Budget Year One (Startup)**

The following preliminary budget items are estimates only and designed to be conservative in nature; actuals may come in less than

that illustrated. The CCLBA will pursue partnerships for startup and long-term funding.

\$100,000

# **Startup Grants** \$400,000 Legislative Request (one-time) IGA- Metro/Regional/Cities/County Departments

## **Other Startup Funding**

**REVENUE** 

County Economic Development Lottery-backed Funds	\$100,000
County Comcast Settlement Fund	TBD
CDBG County Entitlement	TBD
Community Reinvestment Act (local banks)	TBD
Foundation Impact Investments	TBD

TOTAL REVENUE	\$600,000
---------------	-----------

# **EXPENDITURES**

<b>Operations</b>
-------------------

Personnel Services	250,854
Materials & Services	150,250
Allocated Facility Charges	14,991
Contingency	41,600

**TOTAL OPERATING EXPENSES** 457,695

> **FUND BALANCE** 142,305\*

Any fund balance will roll-over to future year operating budget

During subsequent years the CCLBA will be positioned to build their brownfields acquisition, cleanup, and disposition portfolio. This portfolio will encompass: sites intended for return to the real estate market as clean, buildable sites; sites for public uses; and investment properties to fund long-term CCLBA operations. State and local economic development incentives can be used in partnership with CCLBA resources.

The portfolio acquisitions will target under-performing or abandoned brownfield sites including:

- Former mills
- Commercial property
- Industrial property
- Single- and multi-family building parcels

The liquidation, or exit strategy, is for brownfield sites to put into uses including:

- Commercial employment
- Affordable Housing
- Veteran Housing
- Public facilities
- Mass timber

The following table illustrates examples for target brownfield acquisitions and redeployment to a higher and better community use over subsequent years. The examples are based on Clackamas County market conditions and are for illustrative purposes only. The following preliminary sites are *hypothetical* examples only.

As can be seen, not all intended acquisition targets return a positive amount to the fund. This "financially upside down" situation is what keeps brownfield sites from attracting development interest in the first place. Ultimately, the need and source of funding will depend on the particular project, the partners, and intended end use. The list of potential funders is long and ever changing; the following potential project funding sources have been identified as good prospects, but is not considered exhaustive. Funding sources such as tax abatement, a brownfields tax credit (proposed in 2019 legislature), or grant funds can be deployed to make financially challenging projects feasible.

# Hypotethical Acquistion Scenarios

Site Condition	Vacant Industri- al Land	Vacant Industri- al land	Resi land now zoned com- mercial, single family house to be razed	Ag land now zoned M1, sin- gle family house to be razed	Small unusable industrial build- ing to be razed	Resi land now annexed and zoned com- mercial, single family house to be razed	. a Q
Site Size (acres)	1.7	8.5	2	10	0.5	0.67	
General Location	Small Rural Community	Rural Town	Suburb	Mid-sized City	Older City	Rural Town	
Purpose	Return Clean Vacant Site to Market	Return Clean Vacant Site to Market	Return Clean Vacant Site to Market	Return Clean Vacant Site to Market	Return Clean Vacant Site to Market	Hold for Public Purpose	( )
Intended End Use	Employment Development	Employment Development	Employment Development	Employment Development	Employment Development	Co-working Space	
Property Source	Tax Foreclosure	DEQ Settlement	DEQ Settlement	Bank Foreclo- sure	Tax Foreclosure	Market Purchase	ase
Purchase Price "As Is"	\$10,000	\$10.00	\$10.00	\$500,000	\$12,000	\$300,000	
Estimated Value "As Clean"/Disposition Sales Price	\$205,000	\$330,000	\$220,000	\$2,200,000	\$200,000	na	
Potential Value Re- covery	\$195,000	\$329,990	\$219,990	\$1,700,000	\$188,000	0\$	
Less:							
Value Recovery Expenditures							
Environmental As- sessment	\$25,000	\$70,000	\$15,000	\$20,000	\$15,000	\$15,000	
Environmental Reme- diation	\$125,000	\$225,000	\$20,000	\$50,000	\$20,000	\$20,000	
Demolition			\$15,000	\$15,000	\$25,000	\$15,000	
Intrastructure Site Development	\$75,000	\$100,000	\$50,000	\$120,000	\$5,000	\$5,000	
Asset Management During Hold	\$10,000	\$15,000	\$10,000	\$15,000	\$10,000	\$10,000	
Total Recovery Expenditures	\$235,000	\$510,000	\$110,000	\$295,000	\$75,000	\$65,000	To+01
Net Recovery to the Fund	(\$40,000)	(\$180,010)	\$109,990	\$1,581,359	\$113,000	(\$65,000)	\$1,519,

# **5-Year Potential Funding Resources**

Illustrative five-year activities with estimated funding are provided in the following proforma:

Task	2019	2020	2021	2022	2023
2019 Goals					
Establish Land Bank By- Laws, Board, Meetings	\$10,000				
Guidebook	\$150,000				
Seed funding TBD	\$440,000				
2020 Goals					
Business incubator/In- novation Hub Feasibility Study		\$500,000			
Residential Pilot Project- Tax Foreclosure House for veteran housing		\$50,000			
Community Outreach Oregon City, Estacada, Milwaukie		\$150,000			
2021 Goals					
Finance Loan for Improvements Business Incubator/Innovation Hub			\$8,000,000		
Residential Foreclosure House-Tax Transfer Vet- eran Housing			\$100,000		
Community Outreach Oregon City, Estacada, Milwaukie			\$150,000		

Task	2019	2020	2021	2022	2023
2022 Goals					
Acquisition due diligence forment project	or large-scale i	redevelop-			
Residential Foreclosure House-Tax Transfer Vet- eran Housing				\$150,000	
Site Feasibility for neigh- borhood-oriented public space				\$500,000	
2023 Goals					
Finance Loan for Improvements neighborhood-oriented public space					\$10,000,000
Total Funds Sources	\$660,000	\$700,000	\$8,250,000	\$650,000	\$10,000,000

Potential Funding Source	Agency	Eligible Activities	Comments
Comcast Settle- ment Fund	Clackamas County	Clackamas is one of several counties to receive part of a June 2018 settlement of \$155M for Comcast property tax law suit.	Needs local input
Health Equity Zone Program	Clackamas County Health, Housing & Human Services	Emphasis on funding projects that will create coalitions to advance health equity within Clackamas Counties Health Equity Zones	Emphasis on community health and land use is a current focus.
190 bonding au- thority	Business Oregon	Article XI-Q bonds	Article XI-Q bonds are to be used to acquire, construct, remodel, repair, equip or furnish real or personal property that is owned or operated by the State of Oregon.
Regional Infra- structure Fund (RIF) / Regionally Significant Indus- trial Sites (RSIS)	Business Oregon	Eligible site readiness activities: land acquisition and assembly costs, planning and engineering, environmental remediation and mitigation, transportation improvements, infrastructure improvements, and site grading.	This program provides state income tax reimbursements to local governments that make industrial sites ready for development. This program is accepting applications until 2023 and has been approved to reimburse up to 100% of total site preparation costs. The department is authorized to reimburse \$10 million a year. At this time, the program is only a tax reimbursement program and is not providing loans or grants. A local government can also sponsor private property owners provided that public dollars pay for only the site readiness costs.

Potential Funding Source	Agency	Eligible Activities	Comments
EB5 funding	USCIS	Entrepreneurs (and their spouses and unmarried children under 21) are eligible to apply for a green card (permanent residence) if they: Make the necessary investment in a commercial enterprise in the United States; and Plan to create or preserve 10 permanent full-time jobs for qualified U.S. workers.	Foreign nationals with U.S. residency can be eligible investors and tenants for redeveloped or rehabilitated property.
Site Specific TIF	Clackamas County and CCLBA through HB 4084	Incentives may include special assessments for land value, exemption for value improvements and personal property. Those incentives can be offered for up to 10 years, with an option to extend for 5 years, according to locally determined criteria. Tax incentives can't exceed cost of cleanup, which must be conducted according to an agreement with Oregon Department of Environmental Quality. Eligibility for these local programs is limited to property owners who did not cause, contribute to or exacerbate contamination at the brownfield site in question	If property changes hands, it remains eligible for incentives as long as the new owner continues to meet eligibility requirements and other obligations of the program. The bill excludes properties under central assessment, federal Superfund sites and state-appraised industrial sites. It also lays out application requirements, eligible costs and "clawback" requirements in the case of violations. There is a 10-year sunset written into the bill.

Potential Funding Source	Agency	Eligible Activities	Comments
HUD Grant Pro- grams	U.S. De- partment of Housing and Urban Develop- ment	HUD grants support a variety of interrelated policy areas, such as affordable housing development, community development, and economic development	HUD programs can vary and a 2019 Notice of Fund Availability (NOFA) has not yet been released.
State Brownfields Redevelopment Fund	Business Oregon	Loans for brownfield sites. Acquisition leading to cleanup	Possibly grants and participation ask available
Metro Housing Bond	Metro	Acquisition and clean-up are both bond eligible	\$653 million Metro affordable housing bond passed Nov. 6, 2018
Opportunity Zone	IRS/Trea- sury De- partment tax defer- rals for in- vestment in designated opportunity fund zones	Tax credit incentivized equity investments in qualifying real estate projects and businesses	May be useful in attracting investment in local projects.
SNAP loan	Oregon Finance Authority	Source for acquisition fi- nancing	Only available to 501(c)(3) entities – the LBA may want to consider formation of a separate non-profit entity
DEQ Technical Assistance	Oregon Department of Envi- ronmental Quality	Environmental Clean- up Program incorporates several sub-programs: Site Assessment, Volun- tary Cleanup, Independent Cleanup, Brownfields, Dry Cleaners, Orphans and Site Response. Environmental Cleanup Site Informa- tion database.	DEQ can help remove environ- mental barriers to redevelopment by providing technical assistance and other services to assist par- ties with investigating, cleaning up, and planning reuse of brown- fields

Potential Funding Source	Agency	Eligible Activities	Comments
Emergency Re- sponse Program	DEQ	DEQ's Emergency Response Program is designed to carry out legislative direction to work with other agencies and industry to prevent and respond to spills of oil and hazardous materials, and coordinates removal of drug lab materials which would otherwise present a risk to the public.	For sites which pose an imminent risk/danger. Emergency Response Program to oversee short-term cleanups of chemical spills resulting from accidents or natural disasters.
Orphan Program – DEQ	Oregon Department of Envi- ronmental Quality	Orphans are sites contaminated by a release of hazardous substances that poses serious threats to human health or the environment, where the parties responsible for the contamination are unknown, unable or unwilling – to pay for needed remedial actions.	
Environmental Health Assess- ment Program (EHAP)	Oregon Health Au- thority En- vironmen- tal Public Health	Site investigations and public health assessments (PHA) of environmental, health outcome, and community health concerns.	Works with nearby communities and agency partners to assess and prevent human exposure to toxics found at Superfund and other contaminated sites.
Build Act and MAC Grants	USEPA	Environmental planning, assessment, cleanup, and education	Can fund CCLBA activities and grants allow a 5% for administration.

Potential Funding Source	Agency	Eligible Activities	Comments
Community Rein- vestment Act	Local Banks	Banks are required to earn Community Reinvestment Act Credits, which can be earned by supporting community outreach efforts and by lending to development projects and businesses located in under-service areas.	Helps create win-win partner- ships with funding sources and exposure to bank foreclosed brownfield properties.
Impact Invest- ment Funds	Founda- tions, Pen- sion Funds B-Corp, and other communi- ty-oriented source to be identified	Grants, equity and debt vehicles are all potential types of impact investing.	Collaboration partners for pa- tient, publicly-beneficial projects.
Local government IGAs for individu- al projects		Project specific	Enables cities to invest in their own communities using comprehensive development service provided by the CCLBA.
Oregon Trades- women	Oregon Trades- women	Construction apprentice- ship opportunities	Potential in-kind collaboration utilizing CCLBA opportunties for hands-on apprenticeship, training, and workforce development.

### VII. PILOT SITES

Through the course of the preparation of this Business Plan, in consultation with the members of the Project Management Team, a number of sites have been identified as potential targets for possible LBA acquisition. This Business Plan does not identify these sites; to do so risks breaching confidentiality and also risks creating an exaggerated sense of value at least on the part of owners of privately-held property. However, once the LBA is formed, it will want to work with its staff and/or consultants to move forward promptly in the analysis of potential acquisition sites.

In the early years of the LBA when its resources are limited and it is not yet self-sustaining, the LBA will likely want to focus its acquisition efforts on sites that are already in public ownership – i.e. sites that are owned either by the County itself (or one of its branch entities, such as the Urban Renewal Authority); or sites owned by a City, a Special District, or other public entity. This could include surplus portions of existing agency operations. In some events, a partnership could be formed between the LBA and the site-owning entity, whereby the LBA brings its expertise and authority to help clean up a site and then offer it up for redevelopment, creating revenue for both the LBA and the partner agency.

This category of public sites includes sites that have been foreclosed (or are facing foreclosure).

It is conceivable that a private entity may be willing to donate a site – particularly if the site represents a significant liability to the owner (e.g. a known brownfield). For instance, the owner of an industrial site may have some portion of its ownership that is of marginal use, lacks infrastructure access, is contaminated, and is burdened by other constraints. The LBA will want to inventory sites in the County that could potentially fall in this category.

Another important consideration for the LBA is the County's priorities in forming the LBA in the first place. Economic development is of the utmost importance to the Board, and the single most pressing reason for the formation of the LBA. As such, the LBA will want to keep in mind that the first sites it attempts to acquire should be primarily commercially or industrially zoned. Housing and community uses are important, but the creation of new good-paying jobs is, again, the County's first priority with regard to the LBA.

Over time, the LBA should strive to target its acquisitions across a broad swath of the County's geography. Eventually, it is hoped that the LBA will acquire and redevelop brownfield sites in all or most of the County's cities, including smaller, rural communities such as Estacada, Molalla, and Sandy.

One final consideration – it would be desirable for the LBA to achieve some early successes in its formative years, both to demonstrate the value of the LBA as well as to start generating at least modest revenue.

In practice, this may mean that the LBA purchases one or more relatively modest sites which generate modest returns in terms of job creation, investment value, and impact. A major redevelopment on a large scale brownfield site may be more than the LBA can achieve in the immediate future – even though it is anticipated that this type of project will occur over time.

### VIII. NEXT STEPS

- Present this draft Clackamas County Land Bank Authority Business Plan to the County's Board of Commissioners for the Board's acceptance
- Identify and contact individuals to represent the nine positions to serve on the LBA Board per Section III of this Report (assuming Board acceptance of the specific composition of the LBA Board)
- Prepare resolution or ordinance for County Board of Commissioners action, establishing the Land Bank Authority; formally appointing the initial nine members to the LBA Board for initial terms of two to four years; and authorizing the preparation of an Intergovernmental Agreement between the Business & Community Services Department and the LBA whereby BCS provides staff and other considerations

- for the initial operation of the LBA
- Initiate Year 1 funding strategy formally request funding from the State,
   Metro, cities of Clackamas County, and
   other agencies as appropriate to contribute towards the initial operations
   of the LBA. Identify County resources
   (financial and in-kind) that may serve as
   a match to attract non-County financial
   resources
- Contact cities, Special Districts, the County's Urban Renewal Authority, other County Departments and other public entities as appropriate to solicit public properties that might be suitable for LBA ownership and/or partnership; and also to ascertain whether any of these entities would be willing to contribute resources to the LBA

# IX. APPENDICES

- A. EMPLOYMENT SCORING SHEET
- **B. HOUSING SCORING SHEET**
- C. COMMUNITY SCORING SHEET
- D. REAL ESTATE SCORING SHEET
- **E. OREGON REVISED STATUTE 465.600 465.621**

## Clackamas County LBA Employment Scoring Sheet

Criteria	Criteria Description	Scoring Criteria	Score	Staff Comments
Property Size	Larger properties have the greatest potential for economic impact.	>10 acres - 2, >1 acre - 1, <1 acre - 0		
Degree of Underutilization	The more underutilized a property, the more potential for increase in economic development it has.	IIVR <0.5 - 2, ILVR <1 - 1, ILVR >1 - 0		
Employment Potential	romote job growth?			
Employment Type	Will jobs created be predominantly family-wage jobs?	>100% MI - 2, >75% MI - 1, <75% MI - 0		
Infrastructure Ready	Would redevelop of the property require infrastructure upgrades?	No - 2, Limited - 1, Significant - 0		
Zoning	Does current zoning allow commercial or industrial land uses?	Yes - 1, No - 0		
Planning Goals	Projects consistent with planning goals are more implementable and have better long-term success rate.	Yes - 1, No - 0		
Tax Generation Potential	Degree to which redevelopment will increase property tax revenue.	0 - 0N .T - sə.k		
Within URA	Redevelopment of properties within URA generates TIF.	Yes - 1, No - 0		
Within Enterprise Zone	Redevelopment potential increased due to property tax exemptions.	Yes - 1, No - 0		
Within Opportunity Zone	Redevelopment potential increased due to investment incentives offered.	Yes - 1, No - 0		
Within Qualifying CT for NMTC		Yes - 1, No - 0		
Value Uplift	Will redevelopment of the property increase the value of nearby properties?	Yes - 1, No - 0		
Catalyst Potential	Is the redevelopment of the property likely to catalyze investment in neighboring properties?	Yes - 1, No - 0		
TOTAL SCORE (19 pts. Possible)			0	
Note: The scoring system in the above spreadsheet is	ahove soreadsheet is a placeholder only and should be refined to reflect community oriorities once established by board and/or advisory eroun	reflect community priorities once established	hy hoard and for ad	and a con

Note: The scoring system in the above spreadsheet is a placeholder only and should be refined to reflect community priorities once established by board and/or advisory group.

# Clackamas County LBA Housing Scoring Sheet

	:		,	
Criteria	Criteria Description	Scoring Litteria	Score	Staff Confidents
Property Size	Larger properties have the greatest flexibility in housing type and cost efficiency per unit.	>10 acres - 2, >5 acres - 1, <5 acres - 0		
Public Transit Accessible	Does the property afford easy access to public transit?	<0.5 miles to LRT - 2, <0.5 miles to BT - 1, >0.5 miles - 0		
Degree of Underutilization	The more underutilized a property, the more potential for increase in economic development it has.	ILVR <0.5 - 2, ILVR <1 - 1, ILVR >1 - 0		
Infrastructure Ready	Would redevelopment of the property for housing require infrastructure upgrades?	No - 2, Limited - 1, Significant - 0		
Development Challenges	Are there physical conditions (i.e. poor geotechnical conditions or expensive demolition of prior buildings, etc.) present that would impact the financial viability of workforce housing?	No - 2, Limited - 1, Significant - 0		
Contamination Challenges	Are there contaminant conditions that would make residential land use prohibitively expensive due to high remediation costs?	No - 2, Limited - 1, Significant - 0		
Zoning	Does current zoning allow residential development?	Yes - 1, No - 0		
Planning Goals	Would construction of housing on the site be consistent with adjacent land use and area planning goals?	Yes - 1, No - 0		
Walkable	Are services available within 0.5 miles of property?	Yes - 1, No - 0		
Within Opportunity Zone	Redevelopment potential increased due to investment incentives offered.	Yes - 1, No - 0		
Value Uplift	Will redevelopment of the property increase the value of nearby properties?	Yes - 1, No - 0		
Catalyst Potential	Is the redevelopment of the property likely to catalyze investment in neighboring properties?	Yes - 1, No - 0		
TOTAL SCORE (18 pts. Possible)			0	
Note: The scoring system in the	Note: The scoring system in the above spreadsheet is a placeholder only and should be refined to reflect community priorities once established by board and/or advisory group.	o reflect community priorities once establishe	ed by board and/or	advisory group.

# Clackamas County LBA Community Scoring Sheet

| TOTAL SCORE (13 pts. Possible)

I Total Score (13 pts. Possible)

Note: The scoring system in the above spreadsheet is a placeholder only and should be refined to reflect community priorities once established by board and/or advisory group.

# Clackamas County LBA Real Estate Scoring Sheet

Criteria	Criteria Description	Scoring Criteria	Score	Staff Comments
Occupied	Current use and occupancy status	Vacant - 1, Occupied - 0		
Compatible Zoning	Current zoning or potential rezoning compatible with redevelopment plan	Compatible Zoning - 1, Incompatible Zoning - 0		
Redevelopment Barriers	Physical constraints such as site size and dimensions, topography and unusual features, flood zone, geological hazards or constraints, significant habitat and/or wetlands	No - 2, Limited - 1, Significant - 0		
Favorable Access	Frontage and access to highways, roads, rail and other transit	Yes - 1, No - 0		
Infrastructure Ready	Existing and/or needed infrastructure and other on- and off-site improvements including utilities	No - 2, Limited - 1, Significant - 0		
Property Condition	Condition of existing improvements – year of construction, building configurations, general utility, parking, and deferred maintenance	Poor - 2, Good - 1, Excellent - 0		
Property Vicinity	Characteristics and condition of surrounding neighborhood and market area	Favorable - 1, Unfavorable - 0		
Ownership	Current ownership	Public - 1, Private - 0		
For Sale or Lease	Property listed for sale or lease	Yes - 1, No - 0		
Valuation	Assessor's actual valuation, assessed valuation, current property taxes, and back taxes due	Favorable - 1, Unfavorable - 0		
Liens and Loans	Existing liens and loan status (records search or title report)	Favorable - 1, Unfavorable - 0		
Donation Possible	Public Ownership, and/or other circumstances that might allow the LBA to control the site through virtually cashless transfer, i.e County foreclosed property	Yes - 1, No - 0		
TOTAL SCORE (15 pts. Possible)	()		0	

Note: The scoring system in the above spreadsheet is a placeholder only and should be refined to reflect community priorities once established by board and/or advisory group.

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#### **465.600 Definitions for ORS 465.600 to 465.621.** As used in ORS 465.600 to 465.621:

- (1) "Authority" means any public land bank authority created pursuant to ORS 465.600 to 465.621.
- (2) "Brownfield" has the meaning given that term in ORS 285A.185.
- (3) "Local government" means a local government as defined in ORS 174.116 or a intergovernmental entity created under an intergovernmental agreement between two units of local government under ORS 190.010.
- (4) "Remedial action," "remedial action costs" and "removal" have the meanings given those terms in ORS 465.200. [2015 c.631 §1]

**Note:** 465.600 to 465.621 were enacted into law by the Legislative Assembly but were not added to or made a part of ORS chapter 465 or any series therein by legislative action. See Preface to Oregon Revised Statutes for further explanation.

- 465.603 Procedure to create public authority. (1) A local government may, upon its own motion, consider whether it is advisable to create an authority for the purpose of acquiring, rehabilitating, redeveloping, reutilizing or restoring brownfield properties that are located within the geographic boundaries over which the local government has jurisdiction.
- (2) If the local government, after public hearing according to the local government's rules, determines that it is wise and desirable to create in an authority the powers and duties set forth in ORS 465.600 to 465.621, the local government shall by ordinance or resolution create such an authority. The ordinance or resolution shall set forth:
- (a) The name of the authority, which shall be "The Land Bank Authority of (local government), Oregon" or other similar distinctive name.
  - (b) The number of directors of the authority, which must be an odd number not less than five or more than 11.
  - (c) The names of the initial directors and their initial terms of service, which may not exceed four years.
- (d) Other provisions that may be appropriate and not inconsistent with ORS 465.600 to 465.621 or the laws of Oregon.
- (3) Upon the adoption of an ordinance or resolution under subsection (2) of this section, the authority shall be deemed established as a municipal corporation of the state and as a body corporate and politic exercising public powers. Notwithstanding any law to the contrary, the authority shall exist as a legal entity separate from the local government that created the authority.
- (4) An authority organized under this section shall have all the powers and duties contained in ORS 465.600 to 465.621. [2015 c.631 §2]

Note: See note under 465.600.

- **465.606 Board of directors; rules; quorum; personnel.** (1) An authority shall be managed and controlled by a board of directors. The initial board of directors shall be appointed by the local government that created the authority. Subsequent directors shall be appointed as provided in this section and the rules adopted by the authority.
- (2) The regular term of a member of the board is four years. The board may establish special terms for positions that are shorter than four years for the purpose of staggering the terms of members of the board. Before the expiration of the term of a member, a successor shall be appointed whose term begins on January 1 of the year next following. A member is eligible for reappointment but may serve no more than a total of three terms, including terms shorter than four years. If there is a vacancy for any cause, a new member shall be appointed to complete the unexpired term, subject to the requirements of subsection (3) of this section.
  - (3) The board of directors must include:
- (a) At least one director who is also a member of the governing body of the local government that created the authority;
- (b) At least one director who represents the largest municipal corporation within the geographic jurisdiction of the local government that is not a school district;
- (c) At least one director who represents the largest school district within the geographic jurisdiction of the local government; and
- (d) Subject to the maximum number of directors allowed by the ordinance or resolution establishing the authority, one or more directors who are also members of civic organizations that serve the same geographic jurisdiction as the authority and that have a purpose or mission that aligns with that of the authority.
- (4) The board shall hold an annual meeting. The board shall select from among themselves at the annual meeting a chairperson, vice chairperson, secretary, treasurer and other officers as the board determines.
- (5) The board shall adopt and may amend rules for calling and conducting its meetings and carrying out its business and may adopt an official seal. All decisions of the board shall be by motion or resolution and shall be recorded in the

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board's minute book, which shall be a public record. A majority of the directors of the board constitutes a quorum for the transaction of business, and a majority is sufficient to pass a motion or resolution.

- (6) The board may employees and agents as the board deems appropriate and provide for their compensation. The employees and agents of the authority are not employees or agents of the local government that created the authority.
  - (7) A director is not entitled to compensation for service on the board of an authority. [2015 c.631 §3]

Note: See note under 465.600.

- 465.609 General powers; advisory committees; notice of land disposition; report. (1) An authority shall have all powers necessary to accomplish the purposes of acquiring, rehabilitating, redeveloping, reutilizing or restoring brownfield properties, including without limitation the power to:
  - (a) Sue and be sued, plead and be impleaded in all actions, suits or proceedings brought by or against the authority.
  - (b) Acquire, hold, use, enjoy and convey, lease or otherwise dispose of any interest in:
  - (A) Brownfield properties within the authority's geographic jurisdiction;
- (B) Properties undergoing removal or remedial action under the supervision or approval of the Department of Environmental Quality that are within the authority's geographic jurisdiction; and
  - (C) Personal property.
- (c) Conduct removal or remedial action on real property in which the authority has a property interest under an agreement with the Department of Environmental Quality.
- (d) Assist parties that are interested in acquiring a property interest in real property held by the authority with entering into an agreement with the Department of Environmental Quality under ORS 465.327.
  - (e) Enter into contracts with any person.
  - (f) Borrow moneys and issue notes and revenue bonds for the purpose of carrying out the authority's powers.
  - (g) Invest moneys into property, securities or other instruments.
  - (h) Obtain insurance.
  - (i) Solicit and accept grants, gifts or other assistance from a public or private source.
- (j) Develop and prepare plans or reports to evaluate the authority and to guide future improvements to the processes and operations of the authority.
- (k) Develop priorities for the use of property of the authority that may include, but are not limited to, public use, affordable housing, open space and commercial or industrial development.
  - (L) Adopt and amend ordinances and resolutions.
- (2) An authority may establish an advisory committee to advise the board of directors of the authority on the interests of the community in the actions of the board and the authority. If a committee is established, a member of the committee shall serve as a liaison between the board of the authority and a community of interest affected by a decision or proposed decision of the board.
- (3) An authority shall give public notice of a proposed disposition of any interest in real property held by the authority. The notice shall allow 30 days for the public to comment on the proposed disposition. The authority shall provide responses to comments prior to final disposition of the property interest.
- (4) An authority shall annually prepare and submit a report to the Governor and, in the manner described in ORS 192.245, submit the report to the Legislative Assembly. The report must summarize the activity of the authority, including a list of real properties in which the authority has acquired or disposed of a property interest, the method of acquisition or disposition, the price paid or received for each property and additional information as requested by the Governor, the President of the Senate or the Speaker of the House of Representatives. [2015 c.631 §4]

Note: See note under 465.600.

- 465.612 Obligations of authority not obligations of local government; exception. (1) Except as provided in subsection (2) of this section, the debts, obligations and other liabilities of an authority are not a general or other obligation or liability of the local government that created the authority.
- (2) A local government may incur debt, including the issuance of bonds under any bonding authority available to the local government, on behalf of an authority created by the local government and, by ordinance or resolution, deem a debt incurred under this subsection to be a general obligation of the local government and a charge upon its tax revenues. [2015 c.631 §5]

Note: See note under 465.600.

**465.615 Exemption from taxation.** (1) Except as provided in subsection (2) of this section, an authority, all assets owned by the authority, the income from those assets, and all bonds issued by the authority, together with the coupons

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applicable to those bonds and the income from the bonds, shall be exempt from all taxation in the State of Oregon.

(2) The real and personal property owned by the authority and leased to a third party shall be subject to property taxation if the property would be subject to taxation if owned by the lessee. [2015 c.631 §6]

**Note:** See note under 465.600.

**465.618 Remedial action costs; recovery.** (1) An authority shall keep a record of the authority's remedial action costs.

- (2) Notwithstanding any law to the contrary, an authority may, based on the record compiled by the authority under subsection (1) of this section, bring an action to recover from a person liable under ORS 465.255 or 465.260 the amount of the authority's remedial action costs.
- (3) In an action brought by an authority to recover remedial action costs under ORS 465.255 (1) or damages under ORS 468B.310 (1), the court may allow the authority to recover costs, expert witness fees, reasonable attorney fees and prejudgment or preaward interest if the authority prevails in the action. [2015 c.631 §7]

Note: See note under 465.600.

#### **465.621 Dissolution.** (1) Dissolution of an authority may be initiated:

- (a) By resolution of the board of directors of the authority, filed with the local government that created the authority, if the board determines that dissolution of the authority is in the best interest of the community served by the authority; or
  - (b) By resolution of the local government that created the authority:
- (A) If, at the time of the annual meeting of the board, board members have not been appointed to fill vacancies on the board as required by ORS 465.606; or
- (B) If the local government determines that dissolution of the authority is in the best interest of residents within the jurisdiction of the local government.
- (2) Within five days after a resolution of the board is filed or a resolution of the local government is adopted under this section, a copy shall be filed with the secretary of the authority, if any, or with any other officer of the authority who can with reasonable diligence be located.
- (3) If there are no members of the board of directors of the authority, the local government shall act as or appoint a board of trustees to act on behalf of the authority to develop and implement a plan for dissolution.
- (4) Within 60 days after initiation of the dissolution proceeding, a plan of dissolution shall be filed with the office of the clerk of the county in which the authority is located and shall be available for inspection by any interested person.
- (5) Upon approval of dissolution by the governing body of the local government that created the authority, the authority shall be declared dissolved. If the local government has not appointed a board of trustees under subsection (3) of this section:
- (a) The board of directors shall constitute a board of trustees that shall pay the debts or procure releases of the debts and dispose of the property of the authority; or
- (b) The board of directors may designate the local government as the board of trustees for the purpose of winding up the affairs of the authority.
- (6) After the affairs of the authority have been fully settled, all books and records of the authority shall be deposited by the board of trustees in the office of the county clerk of the county in which the authority is located. At the same time, the board of trustees shall execute under oath, and file with the local government that created the authority, a statement that the authority has been dissolved and its affairs liquidated. From the date of the statement, the corporate existence of the authority is terminated for all purposes. [2015 c.631 §8]

Note: See note under 465.600.



June 5, 2019

Jon Legarza Clackamas County Economic Development 150 Beavercreek Rd. Oregon City, OR 97045

Re: Strategic Reserve Fund Loan #17-19-698

Dear Mr. Legarza:

On behalf of the Oregon Business Development Department (OBDD), dba Business Oregon, I am pleased to notify you that Governor Brown has approved an award of \$300,000.00 from the Strategic Reserve Fund in the form of a forgivable loan to assist Clackamas County with the establishment of a Land Bank.

The loan can be used for no other purpose than costs incurred to complete the project and cannot be used to retire any debt. It is contingent on the successful negotiation of contractual terms between the Department and Clackamas County. Forgiveness of the loan is based on performance required under contract.

We look forward to working with you during the implementation of this project. If you have any questions, please do not hesitate to contact Bryan Guiney, Regional Development Officer, by phone at (503) 307-3662 or by email at Bryan.Guiney@oregon.gov.

The Department is proud to be a part of your project and I am confident that your decision will be one we will both look back on as fortuitous, both for Clackamas County and for our state's economy.

Sincerely,

Chris Cummings, Assistant Director

**Economic Development** 

c: Bryan Guiney, Regional Development Officer, OBDD

Summer St NE, Suite 200 alem, OR 97301–1280

CERTIFIED MAIL



7018 0680 0000 4474 6375

Jon Legarza Clackamas County Economic Development 150 Beavercreek Rd. Oregon City, OR 97045

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JUN 1 0 2019

#### **Amendment Number 1**

Project Name: Clackamas County Land Bank Authority

This amendment is made and entered into by and between the State of Oregon, acting by and through its Oregon Business Development Department ("OBDD"), and Clackamas County Economic Development ("Recipient"), and amends the Loan Agreement, Project Number 17-19-698, dated 31 Oct 2019 "Contract") for the above-named Project. Capitalized terms not defined in this amendment have the meanings assigned to them by the Contract.

**Recital:** The purpose of this amendment is to extend the time to complete the project due to COVID-19 delay.

#### The parties agree as follows:

1. Amend the following Key Term in Section 1 of the Contract as follows (deletion in strikethrough; addition in double underline):

**Project Completion Deadline:** 31 January 2022 2024.

- 2. Amend Section 5 of the Contract as follows (deletion in strikethrough; addition in double underline):
  - B. <u>Interest</u>. Interest accrues <u>beginning 1 January 2022</u> on each disbursement from the date of disbursement until the Loan is fully paid at the rate of 5% per annum. Interest is computed by counting the actual days occurring in a 365-day year.
  - C. <u>Maturity Date</u>. Unless completely forgiven, Recipient will pay to OBDD the outstanding principal of the Loan and all accrued interest on 31 May <del>2022</del> 2024.
- 3. Amend Exhibit A of the Contract as follows (deletion in strikethrough; addition in double underline):
  - 3) Provide support to other counties and municipalities to establish their own land bank authorities. CCLBA staff will help counties and cities with business plans, agenda items, resolutions, IGAs, et cetera. CCLBA staff will be available for at least 120 hours per year, starting on or before 1 January 2020 2022 and ending 31 December 2021 2023, to assist other municipalities in establishing land bank authorities. CCLBA will provide municipalities with technical assistance on business plans, resolutions, and IGAs through in-person meetings, conference calls, and/or webinars.
  - 5) Produce an annual report not later than 31 January 2021 2023 for the first year, and 31 January 2022 2024 for the second year, that: provides an overview of support and technical assistance to municipalities, details the number of housing and jobs created by participant companies and partner companies, and provide an overview of the collaboration among Recipient, CCLBA, other municipalities, and other land bank authorities.

#### **Special Conditions:**

Recipient and CCLBA shall give Business Oregon irrevocable, worldwide, royalty-free, sub-licensable licenses to all materials to be created as described in the Project Description above, including but not limited to the Guidebook, road map, and all documents in the document library.

Project must begin no later than 1 January 2022.

#### SIGNATURE PAGE FOLLOWS

OBDD will have no obligation under this amendment, unless within 60 days after receipt, the Recipient delivers to OBDD the following items, each in form and substance satisfactory to OBDD and its Counsel:

- (i) this amendment duly executed by an authorized officer of the Recipient; and
- (ii) such other certificates, documents, opinions and information as OBDD may reasonably require.

Except as specifically provided above, this amendment does not modify the Contract, and the Contract shall remain in full force and effect during the term thereof. This amendment is effective on the date it is fully executed and approved as required by applicable law.



### STATE OF OREGON acting by and through its Oregon Business Development Department



CLACKAMAS COUNTY ECONOMIC DEVELOPMENT

By:		By:	Laura Zentner	
	Edward Tabor, Manager		Laura Zentner, Director	
	Programs & Incentives		Business and Community Services	
Date	:	Date:	August 24, 2020	
APPI	ROVED AS TO LEGAL SUFFICIENCY IN ACCOR	DANCE V	VITH ORS 291.047:	
	Not required by OAR 137-045-005	0	Received 8/26/2020	

First Name	Middle Initial	Last Name	Home mailing address	City	State	Zip Code Notes
Kari	Α	Christensen		Portland	OR	97236
Stacia	R	Hernandez		Grand Ronde	Or	97347 GR Chief Staff Council
Jennifer	Α	Trundy		Canby	OR	97013
Jennifer	J	Satter		Molalla	OR	97038
Sean	С	Drinkwine		Estacada	Or	97023
Cynthia	Α	Risan		Molalla	OR	97038 CCC-Dean ITC
Alan	R	Rademacher		Estacada	OR	97023
Isaac	G	Barrow		Portland	OR	97218 PGE
Kathryn	Lorraine	Rosson		Portland	OR	97202
David	Т	Yoshihara		PORTLAND	OR	97232-2083 NCSD
Keith	Α	Swigart		Molalla	OR.	97038
Gary	R	Henningsen		Oak Grove	OR	97267
Dana	R	Lord		Estacada	OR	97023
Christine	E	Lewis		West Linn	OR	97068 Metro
Daisy	V	Meade		Sandy	Or	97055
Nicole	M	LaFranchise		Lake Oswego	OR	97034 Princ. Env. Eng
Alissa	D	Mahar		Lake Oswego	OR	97035 CCC-CFO
Alma	С	Flores		Lake Oswego	OR	97035
John	V	LaMotte		Lake Oswego	OR	97034
Shane	Т	Devins		Portland	OR	97202 KL Gates/NAIOP
Brian	G	Harper		Portland	OR	97206
Joseph	Р	Mollusky		West Linn	OR	97068 PofP
Diane	М	Linn		Portland	OR	97211 Proud Ground
Frederique	М	Lavios		Lake Oswego	OR	97034
Allyn	L	Perkowski		Estacada	OR	97023 Rural Business

### Enrolled House Bill 2734

Sponsored by Representative READ, Senator HANSELL, Representative FREDERICK; Representative HUFFMAN, Senators MONNES ANDERSON, ROBLAN (Presession filed.)

CHAPTER	
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#### AN ACT

Relating to remediation of contaminated property; creating new provisions; and amending ORS 244.050, 465.255, 466.640 and 468B.310.

Be It Enacted by the People of the State of Oregon:

#### LAND BANK AUTHORITIES

SECTION 1. As used in sections 1 to 8 of this 2015 Act:

- (1) "Authority" means any public land bank authority created pursuant to sections 1 to 8 of this 2015 Act.
  - (2) "Brownfield" has the meaning given that term in ORS 285A.185.
- (3) "Local government" means a local government as defined in ORS 174.116 or a intergovernmental entity created under an intergovernmental agreement between two units of local government under ORS 190.010.
- (4) "Remedial action," "remedial action costs" and "removal" have the meanings given those terms in ORS 465.200.
- SECTION 2. (1) A local government may, upon its own motion, consider whether it is advisable to create an authority for the purpose of acquiring, rehabilitating, redeveloping, reutilizing or restoring brownfield properties that are located within the geographic boundaries over which the local government has jurisdiction.
- (2) If the local government, after public hearing according to the local government's rules, determines that it is wise and desirable to create in an authority the powers and duties set forth in sections 1 to 8 of this 2015 Act, the local government shall by ordinance or resolution create such an authority. The ordinance or resolution shall set forth:
- (a) The name of the authority, which shall be "The Land Bank Authority of (local government), Oregon" or other similar distinctive name.
- (b) The number of directors of the authority, which must be an odd number not less than five or more than 11.
- (c) The names of the initial directors and their initial terms of service, which may not exceed four years.
- (d) Other provisions that may be appropriate and not inconsistent with sections 1 to 8 of this 2015 Act or the laws of Oregon.
- (3) Upon the adoption of an ordinance or resolution under subsection (2) of this section, the authority shall be deemed established as a municipal corporation of the state and as a

body corporate and politic exercising public powers. Notwithstanding any law to the contrary, the authority shall exist as a legal entity separate from the local government that created the authority.

- (4) An authority organized under this section shall have all the powers and duties contained in sections 1 to 8 of this 2015 Act.
- SECTION 3. (1) An authority shall be managed and controlled by a board of directors. The initial board of directors shall be appointed by the local government that created the authority. Subsequent directors shall be appointed as provided in this section and the rules adopted by the authority.
- (2) The regular term of a member of the board is four years. The board may establish special terms for positions that are shorter than four years for the purpose of staggering the terms of members of the board. Before the expiration of the term of a member, a successor shall be appointed whose term begins on January 1 of the year next following. A member is eligible for reappointment but may serve no more than a total of three terms, including terms shorter than four years. If there is a vacancy for any cause, a new member shall be appointed to complete the unexpired term, subject to the requirements of subsection (3) of this section.
  - (3) The board of directors must include:
- (a) At least one director who is also a member of the governing body of the local government that created the authority;
- (b) At least one director who represents the largest municipal corporation within the geographic jurisdiction of the local government that is not a school district;
- (c) At least one director who represents the largest school district within the geographic jurisdiction of the local government; and
- (d) Subject to the maximum number of directors allowed by the ordinance or resolution establishing the authority, one or more directors who are also members of civic organizations that serve the same geographic jurisdiction as the authority and that have a purpose or mission that aligns with that of the authority.
- (4) The board shall hold an annual meeting. The board shall select from among themselves at the annual meeting a chairperson, vice chairperson, secretary, treasurer and other officers as the board determines.
- (5) The board shall adopt and may amend rules for calling and conducting its meetings and carrying out its business and may adopt an official seal. All decisions of the board shall be by motion or resolution and shall be recorded in the board's minute book, which shall be a public record. A majority of the directors of the board constitutes a quorum for the transaction of business, and a majority is sufficient to pass a motion or resolution.
- (6) The board may employ employees and agents as the board deems appropriate and provide for their compensation. The employees and agents of the authority are not employees or agents of the local government that created the authority.
  - (7) A director is not entitled to compensation for service on the board of an authority.
- SECTION 4. (1) An authority shall have all powers necessary to accomplish the purposes of acquiring, rehabilitating, redeveloping, reutilizing or restoring brownfield properties, including without limitation the power to:
- (a) Sue and be sued, plead and be impleaded in all actions, suits or proceedings brought by or against the authority.
  - (b) Acquire, hold, use, enjoy and convey, lease or otherwise dispose of any interest in:
  - (A) Brownfield properties within the authority's geographic jurisdiction;
- (B) Properties undergoing removal or remedial action under the supervision or approval of the Department of Environmental Quality that are within the authority's geographic jurisdiction; and
  - (C) Personal property.

- (c) Conduct removal or remedial action on real property in which the authority has a property interest under an agreement with the Department of Environmental Quality.
- (d) Assist parties that are interested in acquiring a property interest in real property held by the authority with entering into an agreement with the Department of Environmental Quality under ORS 465.327.
  - (e) Enter into contracts with any person.
- (f) Borrow moneys and issue notes and revenue bonds for the purpose of carrying out the authority's powers.
  - (g) Invest moneys into property, securities or other instruments.
  - (h) Obtain insurance.
  - (i) Solicit and accept grants, gifts or other assistance from a public or private source.
- (j) Develop and prepare plans or reports to evaluate the authority and to guide future improvements to the processes and operations of the authority.
- (k) Develop priorities for the use of property of the authority that may include, but are not limited to, public use, affordable housing, open space and commercial or industrial development.
  - (L) Adopt and amend ordinances and resolutions.
- (2) An authority may establish an advisory committee to advise the board of directors of the authority on the interests of the community in the actions of the board and the authority. If a committee is established, a member of the committee shall serve as a liaison between the board of the authority and a community of interest affected by a decision or proposed decision of the board.
- (3) An authority shall give public notice of a proposed disposition of any interest in real property held by the authority. The notice shall allow 30 days for the public to comment on the proposed disposition. The authority shall provide responses to comments prior to final disposition of the property interest.
- (4) An authority shall annually prepare and submit a report to the Governor and, in the manner described in ORS 192.245, submit the report to the Legislative Assembly. The report must summarize the activity of the authority, including a list of real properties in which the authority has acquired or disposed of a property interest, the method of acquisition or disposition, the price paid or received for each property and additional information as requested by the Governor, the President of the Senate or the Speaker of the House of Representatives.
- SECTION 5. (1) Except as provided in subsection (2) of this section, the debts, obligations and other liabilities of an authority are not a general or other obligation or liability of the local government that created the authority.
- (2) A local government may incur debt, including the issuance of bonds under any bonding authority available to the local government, on behalf of an authority created by the local government and, by ordinance or resolution, deem a debt incurred under this subsection to be a general obligation of the local government and a charge upon its tax revenues.
- SECTION 6. (1) Except as provided in subsection (2) of this section, an authority, all assets owned by the authority, the income from those assets, and all bonds issued by the authority, together with the coupons applicable to those bonds and the income from the bonds, shall be exempt from all taxation in the State of Oregon.
- (2) The real and personal property owned by the authority and leased to a third party shall be subject to property taxation if the property would be subject to taxation if owned by the lessee.
  - SECTION 7. (1) An authority shall keep a record of the authority's remedial action costs.
- (2) Notwithstanding any law to the contrary, an authority may, based on the record compiled by the authority under subsection (1) of this section, bring an action to recover from a person liable under ORS 465.255 or 465.260 the amount of the authority's remedial action costs.

(3) In an action brought by an authority to recover remedial action costs under ORS 465.255 (1) or damages under ORS 468B.310 (1), the court may allow the authority to recover costs, expert witness fees, reasonable attorney fees and prejudgment or preaward interest if the authority prevails in the action.

SECTION 8. (1) Dissolution of an authority may be initiated:

- (a) By resolution of the board of directors of the authority, filed with the local government that created the authority, if the board determines that dissolution of the authority is in the best interest of the community served by the authority; or
  - (b) By resolution of the local government that created the authority:
- (A) If, at the time of the annual meeting of the board, board members have not been appointed to fill vacancies on the board as required by section 3 of this 2015 Act; or
- (B) If the local government determines that dissolution of the authority is in the best interest of residents within the jurisdiction of the local government.
- (2) Within five days after a resolution of the board is filed or a resolution of the local government is adopted under this section, a copy shall be filed with the secretary of the authority, if any, or with any other officer of the authority who can with reasonable diligence be located.
- (3) If there are no members of the board of directors of the authority, the local government shall act as or appoint a board of trustees to act on behalf of the authority to develop and implement a plan for dissolution.
- (4) Within 60 days after initiation of the dissolution proceeding, a plan of dissolution shall be filed with the office of the clerk of the county in which the authority is located and shall be available for inspection by any interested person.
- (5) Upon approval of dissolution by the governing body of the local government that created the authority, the authority shall be declared dissolved. If the local government has not appointed a board of trustees under subsection (3) of this section:
- (a) The board of directors shall constitute a board of trustees that shall pay the debts or procure releases of the debts and dispose of the property of the authority; or
- (b) The board of directors may designate the local government as the board of trustees for the purpose of winding up the affairs of the authority.
- (6) After the affairs of the authority have been fully settled, all books and records of the authority shall be deposited by the board of trustees in the office of the county clerk of the county in which the authority is located. At the same time, the board of trustees shall execute under oath, and file with the local government that created the authority, a statement that the authority has been dissolved and its affairs liquidated. From the date of the statement, the corporate existence of the authority is terminated for all purposes.

SECTION 9. ORS 465.255 is amended to read:

465.255. (1) The following persons shall be strictly liable for those remedial action costs incurred by the state or any other person that are attributable to or associated with a facility and for damages for injury to or destruction of any natural resources caused by a release:

- (a) Any owner or operator at or during the time of the acts or omissions that resulted in the release.
- (b) Any owner or operator who became the owner or operator after the time of the acts or omissions that resulted in the release, and who knew or reasonably should have known of the release when the person first became the owner or operator.
- (c) Any owner or operator who obtained actual knowledge of the release at the facility during the time the person was the owner or operator of the facility and then subsequently transferred ownership or operation of the facility to another person without disclosing such knowledge.
- (d) Any person who, by any acts or omissions, caused, contributed to or exacerbated the release, unless the acts or omissions were in material compliance with applicable laws, standards, regulations, licenses or permits.

- (e) Any person who unlawfully hinders or delays entry to, investigation of or removal or remedial action at a facility.
- (2) Except as provided in subsection (1)(c) to (e) of this section and subsection (4) of this section, the following persons shall not be liable for remedial action costs incurred by the state or any other person that are attributable to or associated with a facility, or for damages for injury to or destruction of any natural resources caused by a release:
- (a) Any owner or operator who became the owner or operator after the time of the acts or omissions that resulted in a release, and who did not know and reasonably should not have known of the release when the person first became the owner or operator.
- (b) Any owner or operator if the release at the facility was caused solely by one or a combination of the following:
- (A) An act of God. "Act of God" means an unanticipated grave natural disaster or other natural phenomenon of an exceptional, inevitable and irresistible character, the effects of which could not have been prevented or avoided by the exercise of due care or foresight.
  - (B) An act of war.
- (C) Acts or omissions of a third party, other than an employee or agent of the person asserting this defense, or other than a person whose acts or omissions occur in connection with a contractual relationship, existing directly or indirectly, with the person asserting this defense. As used in this subparagraph, "contractual relationship" includes but is not limited to land contracts, deeds or other instruments transferring title or possession.
- (3) Except as provided in subsection (1)(c) to (e) of this section or subsection (4) of this section, the following persons shall not be liable for remedial action costs incurred by the state or any other person that are attributable to or associated with a facility, or for damages for injury to or destruction of any natural resources caused by a release:
- (a) A unit of state or local government that acquired ownership or control of a facility in the following ways:
- (A) Involuntarily by virtue of its function as sovereign, including but not limited to escheat, bankruptcy, tax delinquency or abandonment; or
  - (B) Through the exercise of eminent domain authority by purchase or condemnation.
  - (b) A person who acquired a facility by inheritance or bequest.
- (c) Any fiduciary exempted from liability in accordance with rules adopted by the Environmental Quality Commission under ORS 465.440.

### (d) An authority that becomes the owner or operator of the facility as authorized in section 4 of this 2015 Act.

- (4) Notwithstanding the exclusions from liability provided for specified persons in subsections (2) and (3) of this section such persons shall be liable for remedial action costs incurred by the state or any other person that are attributable to or associated with a facility, and for damages for injury to or destruction of any natural resources caused by a release, to the extent that the person's acts or omissions contribute to such costs or damages, if the person:
- (a) Obtained actual knowledge of the release and then failed to promptly notify the Department of Environmental Quality and exercise due care with respect to the hazardous substance concerned, taking into consideration the characteristics of the hazardous substance in light of all relevant facts and circumstances; or
- (b) Failed to take reasonable precautions against the reasonably foreseeable acts or omissions of a third party and the reasonably foreseeable consequences of such acts or omissions.
- (5)(a) No indemnification, hold harmless, or similar agreement or conveyance shall be effective to transfer from any person who may be liable under this section, to any other person, the liability imposed under this section. Nothing in this section shall bar any agreement to insure, hold harmless or indemnify a party to such agreement for any liability under this section.
- (b) A person who is liable under this section shall not be barred from seeking contribution from any other person for liability under ORS 465.200 to 465.545 and 465.900.

- (c) Nothing in ORS 465.200 to 465.545 and 465.900 shall bar a cause of action that a person liable under this section or a guarantor has or would have by reason of subrogation or otherwise against any person.
- (d) Nothing in this section shall restrict any right that the state or any person might have under federal statute, common law or other state statute to recover remedial action costs or to seek any other relief related to a release.
- (6) To establish, for purposes of subsection (1)(b) of this section or subsection (2)(a) of this section, that the person did or did not have reason to know, the person must have undertaken, at the time of acquisition, all appropriate inquiry into the previous ownership and uses of the property consistent with good commercial or customary practice in an effort to minimize liability.
- (7)(a) Except as provided in paragraph (b) of this subsection, no person shall be liable under ORS 465.200 to 465.545 and 465.900 for costs or damages as a result of actions taken or omitted in the course of rendering care, assistance or advice in accordance with rules adopted under ORS 465.400 or at the direction of the department or its authorized representative, with respect to an incident creating a danger to public health, safety, welfare or the environment as a result of any release of a hazardous substance. This paragraph shall not preclude liability for costs or damages as the result of negligence on the part of such person.
- (b) No state or local government shall be liable under ORS 465.200 to 465.545 and 465.900 for costs or damages as a result of actions taken in response to an emergency created by the release of a hazardous substance generated by or from a facility owned by another person. This paragraph shall not preclude liability for costs or damages as a result of gross negligence or intentional misconduct by the state or local government. For the purpose of this paragraph, reckless, willful or wanton misconduct shall constitute gross negligence.
- (c) This subsection shall not alter the liability of any person covered by subsection (1) of this section.

#### **SECTION 10.** ORS 466.640 is amended to read:

466.640. (1) Any person owning or having control over any oil or hazardous material spilled or released or threatening to spill or release shall be strictly liable without regard to fault for the spill or release or threatened spill or release. However, in any action to recover damages, the person shall be relieved from strict liability without regard to fault if the person can prove that the spill or release of oil or hazardous material was caused by:

- (a) An act of war or sabotage or an act of God.
- (b) Negligence on the part of the United States Government or the State of Oregon.
- (c) An act or omission of a third party without regard to whether any such act or omission was or was not negligent.
  - (2) Notwithstanding the provisions of subsection (1) of this section:
- (a) A person who has entered into, and is in compliance with, an administrative agreement under ORS 465.327 is not liable to the State of Oregon for any spill or release of oil or hazardous material at a facility that is subject to ORS 465.200 to 465.545 existing as of the date of the person's acquisition of ownership or operation of the facility, to the extent provided in ORS 465.327.
- (b) A person who has entered into, and is in compliance with, a judicial consent judgment or an administrative consent order under ORS 465.327 is not liable to the State of Oregon or any person for any spill or release of oil or hazardous material at a facility that is subject to ORS 465.200 to 465.545 existing as of the date of the person's acquisition of ownership or operation of the facility, to the extent provided in ORS 465.327.
- (c) An authority created under sections 1 to 8 of this 2015 Act is not liable to the State of Oregon or any person for any spill or release of oil or hazardous material at a facility that is subject to ORS 465.200 to 465.545 existing as of the date of the authority's acquisition of ownership or operation of the facility, to the extent provided in ORS 465.327 for a person that has entered into, and is in compliance with, an administrative agreement, judicial consent judgment or an administrative consent order.

SECTION 11. ORS 468B.310 is amended to read:

- 468B.310. (1) Any person owning oil or having control over oil which enters the waters of the state in violation of ORS 468B.305 shall be strictly liable, without regard to fault, for the damages to persons or property, public or private, caused by such entry. However, in any action to recover damages, the person shall be relieved from strict liability without regard to fault if the person can prove that the oil to which the damages relate, entered the waters of the state by causes set forth in ORS 468B.305 (2).
- (2) Nothing in this section shall be construed as limiting the right of a person owning or having control of oil to maintain an action for the recovery of damages against another person for an act or omission of such other person resulting in the entry of oil into the waters of the state for which the person owning or having control of such oil is liable under subsection (1) of this section.
  - (3) Notwithstanding the provisions of subsections (1) and (2) of this section:
- (a) A person who has entered into, and is in compliance with, an administrative agreement under ORS 465.327 is not liable to the State of Oregon for any entry of oil into the waters of the state from a facility that is subject to ORS 465.200 to 465.545 and 468B.300 to 468B.500 that occurred before the date of the person's acquisition of ownership or operation of the facility, to the extent provided in ORS 465.327.
- (b) A person who has entered into, and is in compliance with, a judicial consent judgment or an administrative consent order under ORS 465.327 is not liable to the State of Oregon or any person for any entry of oil into the waters of the state from a facility that is subject to ORS 465.200 to 465.545 and 468B.300 to 468B.500 that occurred before the date of the person's acquisition of ownership or operation of the facility, to the extent provided in ORS 465.327.
- (c) An authority created under sections 1 to 8 of this 2015 Act is not liable to the State of Oregon or any person for any entry of oil into the waters of this state from a facility that is subject to ORS 465.200 to 465.545 and 468B.300 to 468B.500 that occurred before the date of the authority's acquisition of ownership or operation of the facility, to the extent provided in ORS 465.327 for a person that has entered into, and is in compliance with, an administrative agreement, judicial consent judgment or an administrative consent.

#### CONFORMING AMENDMENTS

#### SECTION 12. ORS 244.050 is amended to read:

244.050. (1) On or before April 15 of each year the following persons shall file with the Oregon Government Ethics Commission a verified statement of economic interest as required under this chapter:

- (a) The Governor, Secretary of State, State Treasurer, Attorney General, Commissioner of the Bureau of Labor and Industries, district attorneys and members of the Legislative Assembly.
- (b) Any judicial officer, including justices of the peace and municipal judges, except any pro tem judicial officer who does not otherwise serve as a judicial officer.
  - (c) Any candidate for a public office designated in paragraph (a) or (b) of this subsection.
  - (d) The Deputy Attorney General.
- (e) The Legislative Administrator, the Legislative Counsel, the Legislative Fiscal Officer, the Secretary of the Senate and the Chief Clerk of the House of Representatives.
- (f) The Chancellor and Vice Chancellors of the Oregon University System and the president and vice presidents, or their administrative equivalents, in each public university listed in ORS 352.002.
  - (g) The following state officers:
  - (A) Adjutant General.
  - (B) Director of Agriculture.
  - (C) Manager of State Accident Insurance Fund Corporation.
  - (D) Water Resources Director.
  - (E) Director of Department of Environmental Quality.
  - (F) Director of Oregon Department of Administrative Services.
  - (G) State Fish and Wildlife Director.

- (H) State Forester.
- (I) State Geologist.
- (J) Director of Human Services.
- (K) Director of the Department of Consumer and Business Services.
- (L) Director of the Department of State Lands.
- (M) State Librarian.
- (N) Administrator of Oregon Liquor Control Commission.
- (O) Superintendent of State Police.
- (P) Director of the Public Employees Retirement System.
- (Q) Director of Department of Revenue.
- (R) Director of Transportation.
- (S) Public Utility Commissioner.
- (T) Director of Veterans' Affairs.
- (U) Executive director of Oregon Government Ethics Commission.
- (V) Director of the State Department of Energy.
- (W) Director and each assistant director of the Oregon State Lottery.
- (X) Director of the Department of Corrections.
- (Y) Director of the Oregon Department of Aviation.
- (Z) Executive director of the Oregon Criminal Justice Commission.
- (AA) Director of the Oregon Business Development Department.
- (BB) Director of the Office of Emergency Management.
- (CC) Director of the Employment Department.
- (DD) Chief of staff for the Governor.
- (EE) Administrator of the Office for Oregon Health Policy and Research.
- (FF) Director of the Housing and Community Services Department.
- (GG) State Court Administrator.
- (HH) Director of the Department of Land Conservation and Development.
- (II) Board chairperson of the Land Use Board of Appeals.
- (JJ) State Marine Director.
- (KK) Executive director of the Oregon Racing Commission.
- (LL) State Parks and Recreation Director.
- (MM) Public defense services executive director.
- (NN) Chairperson of the Public Employees' Benefit Board.
- (OO) Director of the Department of Public Safety Standards and Training.
- (PP) Executive director of the Higher Education Coordinating Commission.
- (QQ) Executive director of the Oregon Watershed Enhancement Board.
- (RR) Director of the Oregon Youth Authority.
- (SS) Director of the Oregon Health Authority.
- (TT) Deputy Superintendent of Public Instruction.
- (h) Any assistant in the Governor's office other than personal secretaries and clerical personnel.
- (i) Every elected city or county official.
- (j) Every member of a city or county planning, zoning or development commission.
- (k) The chief executive officer of a city or county who performs the duties of manager or principal administrator of the city or county.
  - (L) Members of local government boundary commissions formed under ORS 199.410 to 199.519.
- (m) Every member of a governing body of a metropolitan service district and the executive officer thereof
  - (n) Each member of the board of directors of the State Accident Insurance Fund Corporation.
- (o) The chief administrative officer and the financial officer of each common and union high school district, education service district and community college district.
  - (p) Every member of the following state boards and commissions:
  - (A) Board of Geologic and Mineral Industries.

- (B) Oregon Business Development Commission.
- (C) State Board of Education.
- (D) Environmental Quality Commission.
- (E) Fish and Wildlife Commission of the State of Oregon.
- (F) State Board of Forestry.
- (G) Oregon Government Ethics Commission.
- (H) Oregon Health Policy Board.
- (I) State Board of Higher Education.
- (J) Oregon Investment Council.
- (K) Land Conservation and Development Commission.
- (L) Oregon Liquor Control Commission.
- (M) Oregon Short Term Fund Board.
- (N) State Marine Board.
- (O) Mass transit district boards.
- (P) Energy Facility Siting Council.
- (Q) Board of Commissioners of the Port of Portland.
- (R) Employment Relations Board.
- (S) Public Employees Retirement Board.
- (T) Oregon Racing Commission.
- (U) Oregon Transportation Commission.
- (V) Water Resources Commission.
- (W) Workers' Compensation Board.
- (X) Oregon Facilities Authority.
- (Y) Oregon State Lottery Commission.
- (Z) Pacific Northwest Electric Power and Conservation Planning Council.
- (AA) Columbia River Gorge Commission.
- (BB) Oregon Health and Science University Board of Directors.
- (CC) Capitol Planning Commission.
- (DD) Higher Education Coordinating Commission.
- (EE) Oregon Growth Board.
- (FF) Early Learning Council.
- (q) The following officers of the State Treasurer:
- (A) Deputy State Treasurer.
- (B) Chief of staff for the office of the State Treasurer.
- (C) Director of the Investment Division.
- (r) Every member of the board of commissioners of a port governed by ORS 777.005 to 777.725 or 777.915 to 777.953.
  - (s) Every member of the board of directors of an authority created under ORS 441.525 to 441.595.
- (t) Every member of a governing board of a public university with a governing board listed in ORS 352.054.

### (u) Every member of the board of directors of an authority created under sections 1 to 8 of this 2015 Act.

- (2) By April 15 next after the date an appointment takes effect, every appointed public official on a board or commission listed in subsection (1) of this section shall file with the Oregon Government Ethics Commission a statement of economic interest as required under ORS 244.060, 244.070 and 244.090.
- (3) By April 15 next after the filing deadline for the primary election, each candidate described in subsection (1) of this section shall file with the commission a statement of economic interest as required under ORS 244.060, 244.070 and 244.090.
- (4) Within 30 days after the filing deadline for the general election, each candidate described in subsection (1) of this section who was not a candidate in the preceding primary election, or who was nominated for public office described in subsection (1) of this section at the preceding primary

election by write-in votes, shall file with the commission a statement of economic interest as required under ORS 244.060, 244.070 and 244.090.

- (5) Subsections (1) to (4) of this section apply only to persons who are incumbent, elected or appointed public officials as of April 15 and to persons who are candidates on April 15. Subsections (1) to (4) of this section also apply to persons who do not become candidates until 30 days after the filing deadline for the statewide general election.
- (6) If a statement required to be filed under this section has not been received by the commission within five days after the date the statement is due, the commission shall notify the public official or candidate and give the public official or candidate not less than 15 days to comply with the requirements of this section. If the public official or candidate fails to comply by the date set by the commission, the commission may impose a civil penalty as provided in ORS 244.350.

#### **UNIT CAPTIONS**

SECTION 13. The unit captions used in this 2015 Act are provided only for the convenience of the reader and do not become part of the statutory law of this state or express any legislative intent in the enactment of this 2015 Act.

Passed by House June 4, 2015	Received by Governor:
	, 2015
Timothy G. Sekerak, Chief Clerk of House	Approved:
	, 2015
Tina Kotek, Speaker of House	
Passed by Senate June 23, 2015	Kate Brown, Governor
	Filed in Office of Secretary of State:
Peter Courtney, President of Senate	, 2015
	Jeanne P. Atkins, Secretary of State