# CLACKAMAS COUNTY BOARD OF COUNTY COMMISSIONERS Staff Presentation Worksheet

Presentation Date:

January 10, 2012

Time:

11:00 a.m.

Length: 30 minutes

Presentation Title:

SE 172<sup>nd</sup> Ave/ SE 190<sup>th</sup> Dr Corridor Management Plan

Department:

Transportation and Development—Planning and Zoning and

Transportation Planning Division

Presenters:

Larry Conrad, Principal Planner

Martha Fritzie, Planner II

#### POLICY QUESTION

The purpose of this study session is not necessarily for policy direction from the Board; rather it is primarily informational:

- To inform the Board of County Commissioners about the proposed <u>SE 172<sup>nd</sup> Avenue/ 190<sup>th</sup> Drive Corridor Management Plan</u> (attached) that will be proposed for adoption at a public hearing on Thursday, January 19, 2012;
- To provide the opportunity for the Board to ask questions about the Plan; the process that led to the completion of the Plan; the Preferred Alternative that has been recommended by the Project Management Team (PMT) and the Project Advisory Committee (PAC); and/or the process that is being proposed to adopt the Plan into the County's Comprehensive Plan; and
- To provide the opportunity for the Board to request any additional information regarding the proposed plan prior to the planned public hearing on Thursday, January 19, 2012.

## **ISSUE & BACKGROUND**

The SE 172nd Avenue/190th Drive Corridor is a north/south corridor in the vicinity of SE 172<sup>nd</sup> Avenue, SE Foster Road, and 190th Drive, north of Sunnyside Road, to the Multnomah County line.

Land in and surrounding the SE 172nd Avenue/190th Drive Corridor was added to the Portland Metropolitan Urban Growth Boundary in 1998 and 2002 and is planned or being planned for urban levels of residential, commercial and industrial development. Currently, SE 172<sup>nd</sup> Avenue and SE 190th Drive lack the needed continuity and capacity to serve future traffic demand that will be created by the urban growth anticipated in this area. Thus, the purpose of creating the SE 172nd Avenue/190th Drive Corridor Management Plan is to address existing and future congestion and safety problems in the area. Further, the plan is to develop a new system of roadways/ roadway improvements that will serve future north-south traffic due to the expected population growth in Damascus, Happy Valley, the Pleasant Valley Plan Area and Gresham, and the growing demand for regional travel.

In addition to identifying needed road improvements and new roadway alignments, the Corridor Management Plan addresses design elements, intersections and traffic control, preliminary construction cost estimates, and proposed implementation measures.

## Plan Development

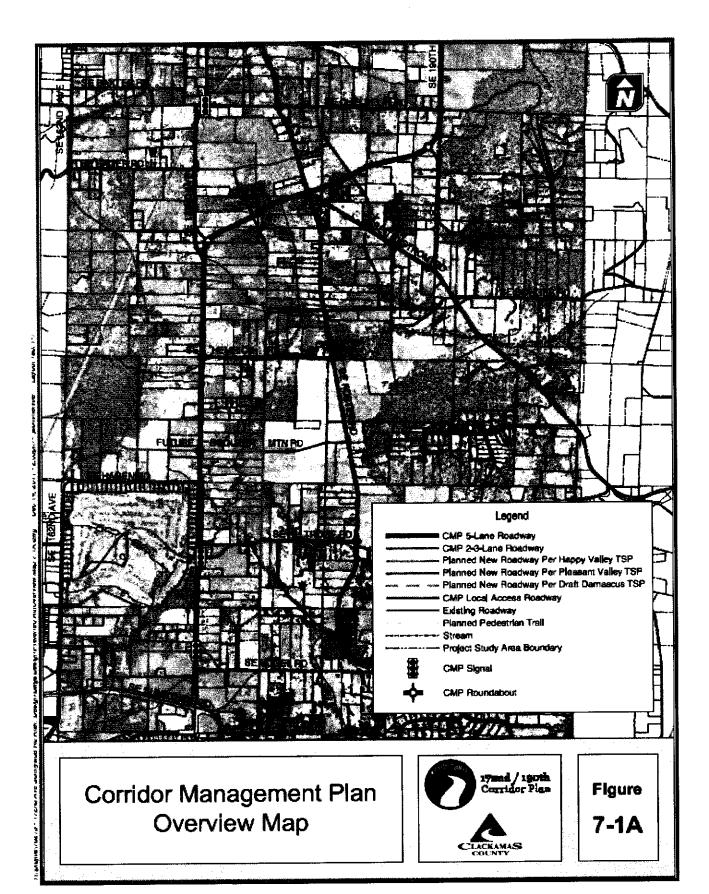
The Corridor Management Plan was developed through an extensive public process and with the guidance of a Project Management Team (PMT) and a Project Advisory Committee (PAC). The PMT, PAC, and the public were involved in the entire process, from overview of the project process, to alternative development, and finally participating in the development of recommended concept and design elements.

- The PMT included representation from Clackamas County, Damascus, Gresham, Happy Valley, and Metro. This group was responsible for reviewing all work products and providing overall project direction and final recommendations to the decision making-bodies.
- The PAC was made up of local citizens, business owners and local officials. This group was
  responsible for reviewing all work products and providing input and local knowledge as well
  as recommendations to the PMT.

A total of 61 proposed corridor alignment concepts were evaluated during this 18-month process. Three iterations of proposed alternatives (including a no-build alternative) were vetted through the committees, and through a series of public and virtual on-line workshops and open houses to ultimately narrow the alternatives to one preferred set of roadway alignments ("Preferred Build Alternative") that meet the needs of this area.

#### Preferred Build Alternative

The Preferred Build Alternative is illustrated below. It proposes a new roadway heading north-northeast from a point on 172<sup>nd</sup> Avenue just south of the Wooded Heights Road intersection and connecting to 190<sup>th</sup> Drive at Cheldelin Road. The road would be a five-lane arterial for the primary movement from 172<sup>nd</sup> Avenue to 190<sup>th</sup> Drive. A three-lane section is proposed for Foster Road, Cheldelin Road, Hemrick Road, and Tillstrom Road. Minor realignments will reposition the Tillstrom Road/Foster Road connection approximately 800 feet south of the existing intersection. North of Wooded Heights Road, 172<sup>nd</sup> Avenue will be reconstructed as a three-lane section to the County line, and Cheldelin Road will be extended west to intersect with 172<sup>nd</sup> Avenue. The Preferred Build Alternative includes three new signalized intersections and eleven new traffic circles.



#### **Adoption Process**

For the proposed <u>SE 172<sup>nd</sup> Ave./ SE 190<sup>th</sup> Dr. Corridor Management Plan</u> to be implemented it will need to be adopted in the County's Transportation System Plan (TSP) - Chapter 5 of the County's Comprehensive Plan - and also in the TSP's of the cities of Happy Valley and Damascus (when it is completed).

The County's process to adopt the Corridor Management Plan requires a legislative Comprehensive Plan text amendment. The proposed amendments to Chapter 5 (Transportation) of the Comprehensive Plan make up Planning file number ZDO-232, which will be the subject of the January 19<sup>th</sup> public hearing. The proposed Comprehensive Plan amendments would:

- 1. Adopt the <u>SE 172<sup>nd</sup> Ave./ SE 190<sup>th</sup> Dr. Corridor Management Plan</u>, by reference, into Chapter 5 of the County's Comprehensive Plan.
- 2. Add and/or amend Policies, Goals and Table V-3 in Chapter 5 of the Comprehensive Plan to refer to the Corridor Management Plan.
- 3. Amend Appendix A, which lists documents adopted by reference and Appendix B, which lists additional supporting documents.
- 4. Amend Table V-1 and Maps V-1a through V-3, V-7a&b and V-10 to reflect the new roadway alignments.

A few minor amendments to the Zoning and Development Ordinance (ZDO) are also proposed in ZDO-232. The primary purpose of these amendments is to enable the use of a "cycle track" as a type of bikeway, as envisioned in the design elements in the Corridor Management Plan.

Drafts of all proposed Comprehensive Plan and Zoning & Development Ordinance amendments will be provided in the Board's packet prior to the hearing.

Staff held an informational work session with the Planning Commission (PC) on October 24, 2011 and a public hearing on December 12, 2011. Five Planning Commissioners were present at the hearing. At the hearing, the Planning Commissioners voted 4-1 to recommend the proposed amendments; however, because a legislative Plan amendment requires at least 5 votes for a formal recommendation from the PC, none will be forwarded to the Board at the January 19<sup>th</sup> hearing. PC hearing minutes and a summary of discussion and comments will be provided in the Board's packet prior to the hearing.

Public hearings are planned in the City of Happy Valley for the adoption of the Corridor Management Plan into their TSP on January 24, 2012 (Planning Commission) and February 21, 2012 (City Council).

## QUESTIONS PRESENTED FOR CONSIDERATION

Staff is not presenting any questions for consideration other than whether there is any additional information the Board would like staff to provide prior to the January 19<sup>th</sup> hearing.

As noted drafts of all proposed Comprehensive Plan and Zoning & Development Ordinance amendments and PC hearing minutes will be provided in Board's packet prior to the hearing. Additional project documents, including background and technical reports, can be found on the project website (<a href="http://172nd.com/statics/project\_documents">http://172nd.com/statics/project\_documents</a>).

### **OPTIONS AVAILABLE**

There are no options available at this time.

#### **RECOMMENDATIONS**

There are no recommendations at this time. Staff will make recommendations to the Board for the January 19, 2012 hearing.

SUBMITTED BY:
Division Director/Head Approval Mile Mulature
Department Director/Head Approval
County Administrator Approval

For information on this issue or copies of attachments, please contact Martha Fritzie @ 503-742-4529 (mfritzie@co.clackmaas.or.us) or Larry Conrad @ 503-742-4539 (larrycon@co.clackamas.or.us)