
Wednesday, February 14, 2024
7:30 AM – 9:00 AM

Virtual Meeting:

<https://clackamascountry.zoom.us/j/82645929972?pwd=ZDgyOWRlOUU14RzYvRUUVUZHpOMjRZQT09>

Telephone option: 1 (408) 638-0968

Agenda

7:30 a.m. Welcome & Introductions

7:35 a.m. JPACT ([JPACT Materials](#))

- *Presenting: Karen Buehrig, Planning Manager – ClackCo*

TPACT Update

- *Presenting: Karen Buehrig, Planning Manager – ClackCo
Jaimie Lorenzini, Policy Analyst, Happy Valley*

8:10 a.m. MPAC Update ([MPAC Materials](#))

- *Reporting: MPAC Members*

8:20 a.m. RTP Implementation and MTIP Process Update

- *Reporting: Ted Leybold, Metro MTIP Manager*

8:50 a.m. Legislative Updates

- *Presenting: Trent Wilson, ClackCo*

Attachments:

JPACT and MPAC Work Programs

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TPAC Staff Memo

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Metro RTP and MTIP Presentation

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2024 JPACT Work Program

As of 1/10/24

Items in italics are tentative

<p><u>January 18, 2024 (online)</u></p> <ul style="list-style-type: none"> • Resolution No. 24-5380 For the Purpose of Adding or Amending Eight Projects to the MTIP to Meet Federal Delivery Requirements (consent) • JPACT DC Trip Update (JPACT Chair Update) • Climate Pollution Reduction Grant: Preliminary Climate Action Plan (Eliot Rose, Metro; 30 min) • Regional Freight Delay and Commodities Movement Study Update (Tim Collins, Metro; 30 min) • Regional Transportation Priorities and Funding (Anneliese Koehler, Metro; 30 min) 	<p><u>February 15, 2024 (in person)</u></p> <ul style="list-style-type: none"> • Westside Multimodal Improvements Study (Kate Hawkins, Metro; 30 min) • RTP Next Steps: Chapter 8 Implementation Work Plan and RMPP MTIP Process (Catherine Ciarlo, Metro, Ted Leybold, Metro; 40 min) • Regional Flexible Fund & Metropolitan Transportation Improvement Program (MTIP) Program Direction(s) (Grace Cho, Metro, Ted Leybold, Metro; 30 min)
<p><u>March 21, 2024 (online)</u></p> <ul style="list-style-type: none"> • JPACT DC Trip Update (JPACT Chair Update) • Regional Transportation Priorities and Funding (Anneliese Koehler, Metro; 30 min) • Emergency Transportation Routes, Phase 2 (John Mermin, Metro; 30 min) • Regional Flexible Fund – Program Outcomes Overview & Retrospective (Grace Cho, Metro, Ted Leybold, Metro; 40 min) • 2027-30 MTIP Revenue Forecast (Comments from JPACT Chair) 	<p><u>April 18, 2024 (in person)</u></p> <ul style="list-style-type: none"> • Unified Planning Work Program (UPWP) (John Mermin, Metro; 20 min) • <i>TriMet Safety and Security Presentation (Sam Desue (he/him, Tara O'Brien (she/her); 30 min)</i> • Regional Transportation Priorities and Funding (Catherine Ciarlo, Metro, Andy Shaw, Metro; 30 min)
<p><u>May 16, 2024 (online)</u></p> <ul style="list-style-type: none"> • Unified Planning Work Program (UPWP) (John Mermin, Metro; 20 min) (action) • Regional Flexible Fund & Metropolitan Transportation Improvement Program (MTIP) Program Direction(s) – Adoption (Grace Cho, Metro, Ted Leybold, Metro; 20 min) (action) • Regional Transportation Priorities and Funding (Catherine Ciarlo, Metro, Andy Shaw, Metro; 30 min) 	<p><u>June 20, 2024 (in person)</u></p> <ul style="list-style-type: none"> • Annual Transit Budget Updates (Chair Update) • <i>82nd Avenue Update</i>
<p><u>July 18, 2024 (online)</u></p> <ul style="list-style-type: none"> • Connecting First and Last Mile (Ally Holmqvist, Metro; 30 min) • Regional TDM Strategy Kickoff (Noel Mickelberry, Metro, Grace Stainback; 30 min) • TV Highway Implementation Strategy (Jess Zdeb, Metro; 30 min) 	<p><u>August 15, 2024</u></p>

<ul style="list-style-type: none"> • Cascadia Corridor Ultra-High-Speed Rail (Ally Holmqvist, Metro; 30 min) • Regional Transportation Priorities and Funding 	
<p><u>September 19, 2024</u></p> <ul style="list-style-type: none"> • RTAC Toll Revenue/PTS & Nexus Projects (Alex Oreschak, Metro, Ally Holmqvist, Metro; 30 min) • Boone Bridge Update (Ally Holmqvist, Metro; 30 min) • Regional Transportation Priorities and Funding 	<p><u>October 17, 2024</u></p> <ul style="list-style-type: none"> • Regional Transportation Priorities and Funding
<p><u>November 21, 2024</u></p> <ul style="list-style-type: none"> • Regional Transportation Priorities and Funding • Safe Streets for All Update (Lake McTighe (she/they), Metro; 30 min) 	<p><u>December 19, 2024</u></p> <ul style="list-style-type: none"> • Connecting First and Last Mile (Ally Holmqvist, Metro; 30 min)

2024 MPAC Work Program

As of 1/4/2024

Items in italics are tentative

<p>January 24, 2024 (online only)</p> <ul style="list-style-type: none"> • MPAC Nominations and Review of MPAC Charge (Chair Pam Treece, Malu Wilkinson, Metro; 10 min) • Carbon Pollution Reduction Grant (Eliot Rose (he/him), Metro; 30 min) • Urban Growth Management Functional Plan Annual Compliance Report (Glen Hamburg (he/him), Metro; 15 minutes) • Urban Growth Management Expert Panel (Ted Reid (he/him), Metro, Josh Harwood, Metro, Peter Hulseman, City of Portland, Mark McMullen, State of Oregon, Jeff Renfro, Multnomah County; 80 min) 	<p>February 28, 2024 (in-person)</p> <ul style="list-style-type: none"> • Waste Prevention and Environmental Services: Garbage and Recycling System Facilities Plan Update (Estee Segal, Metro) • Housing Update (30 min) • UGM: Overview of approach to estimating housing needs (Ted Reid, he/him, Metro; ECO NW consultants; 45 min)
<p>March 27, 2024 (online only)</p> <ul style="list-style-type: none"> • UGM: Preliminary UGB Capacity Estimates needs (Ted Reid, he/him, Metro; 45min) 	<p>April 24, 2024 (in-person)</p> <ul style="list-style-type: none"> • UGM: Historic Development Trends (Ted Reid, he/him, Metro; 45min)
<p>May 22, 2024 (online only)</p> <ul style="list-style-type: none"> • Presentation of city employment land UGB expansion proposals (Eryn Kehe, she/her, Ted Reid, he/him, Metro; city partners TBD; 45 min) • 2040 Planning & Development Grants - program refinements (Serah Breakstone, she/her, Metro; 30 min) 	<p>June 26, 2024 (in-person)</p> <ul style="list-style-type: none"> • Assessment of city employment land UGB expansion proposals (Eryn Kehe, she/her, Ted Reid, he/him, Metro; city partners TBD; 45 min)
<p>July 24, 2024 (online only)</p> <ul style="list-style-type: none"> • 2024 Draft Urban Growth Boundary Report Eryn Kehe, she/her, Ted Reid, he/him, Metro; 45 min) 	<p>August 28, 2024 CANCELLED COO recommendation UGM Decision released and emailed to MPAC members</p>
<p>September 25, 2024 (in person)</p> <ul style="list-style-type: none"> • UGB Expansion Recommendation to Council (action) 	<p>October 23, 2024 (online)</p>
<p>November 13, 2024 (in person)</p>	<p>December 11, 2024 (online)</p> <ul style="list-style-type: none"> • Follow up on UGM process (Ted Reid, he/him, Metro; 45 min)

Memorandum

To: C4 Metro Subcommittee
From: **Team TPAC, Representing Clackamas County & Clackamas Cities**
Re: February 2, 2024 TPAC Highlights
Date: February 5, 2024

Overview

Following is a summary of the February TPAC Meeting. Meeting materials can be found [here](#).

General Updates

- Preliminary data suggests there were 6 traffic deaths in Clackamas, Multnomah and Washington counties over the month of January.
- TPAC approved its monthly MTIP amendment, which updated two existing ODOT projects, and added funds or projects related to transit.

Regional Emergency Transportation Routes (RETR) Phase 2

Background

The Regional Emergency Transportation Routes project, or RETR, began in 2019. During this first phase of work, Metro and RDPO, the Regional Disaster Preparedness Organization, partnered to reassess and update emergency routes for the 5-county region (Clackamas, Columbia, Multnomah and Washington counties in Oregon and Clark County in Washington).

Phase 1 evaluated potential routes with a range of connectivity, resilience, and equity criteria. At the end of Phase 1, the RETR network was made up of 1,204 miles over 195 routes connecting over 75% of state and regional critical infrastructure and essential facilities.

Phase 2

Building on the work of Phase 1, **Phase 2 of the RETR project will 1) develop a RETR tiering methodology and prioritization framework and 2) explore approaches to develop operational guidelines and implementation recommendations.**

While RETRs are all hazard routes, the tiering and prioritization process could enable the region to designate which routes among the identified RETRs should be evaluated, cleared, and opened first, next, and last in a catastrophic scenario. The research on operational guidelines may also help the region understand best practices for establishing who is responsible to do what with the routes and their bridges (i.e. maintenance, infrastructure investments, operational decisions during an emergency).

Next Steps

The project team seeks to form a workgroup made up of transportation planners and emergency professionals. To keep the size manageable, the project team is seeking one representative per agency to meet quarterly throughout the project.

2027-2030 Metropolitan Transportation Improvement Program (MTIP) Revenue Forecast

Metro is in the process of forecasting available revenue for the 2027-2030 MTIP. Unlike the RTP, which sets long-term regional policy, the MTIP outlines the implementation schedule of federally funded transportation projects in the region for the next four years. The **projected revenues set the anticipated capacity of the region to make long and short-term transportation investments** without over-expending or becoming unconstrained.

The MTIP revenue forecast will be finalized this spring for allocation purposes. At this time, Metro estimates \$1.1B in available revenues for federal fiscal years 2027-2030. **The preliminary revenue estimate does not include revenues projected from tolling or any pricing program.** Metro and ODOT continue to discuss the appropriate revenue estimate to include in the snapshot. Once Metro and ODOT come to an agreement on a revenue estimate, **Metro will revise the 2027-2030 MTIP revenue forecast.**

Additionally, the status of other transportation revenue programs, such as congestion pricing and/or road user charge program (i.e., OReGO) remain early in development or there is insufficient information to make an educated revenue estimate. Lastly, the revenue estimate for federal discretionary funding does not include those anticipated ODOT led major projects (e.g., Interstate Bridge Replacement).

2027-2030 MTIP and 2028-2030 Regional Flexible Fund Allocation (RFFA) Program Direction

Background

Every three years, Metro begins a process to allocate the region's allotment of federal funds – known as the Regional Flexible Funds allocation (RFFA). The RFFA process generally takes 18-20 months to complete. The aim of the 2028-2030 RFFA cycle will be to prioritize and determine the near-term investments to implement the newly adopted RTP.

The allocation of RFFA funding will be guided by RFFA program direction. Program direction will include regional policy direction relative to the flexible funding allocation, previously adopted RFFA investment guidance, descriptions of Step 1 (regional programmatic) investments, and the eligibility, criteria, and selection process description for Step 2 project funding (competitive grants to local projects).

Over the next several months, Metro staff will prepare an updated RFFA Program Direction for TPAC consideration. TPAC is scheduled to make a recommendation action in spring/early summer 2024. JPACT is scheduled to act on the TPAC recommendation at the subsequent meeting.

The Step 2 project call is scheduled to open in September 2024, with approximately two months allotted for applicants to prepare and submit their project proposals. A workshop to answer questions and provide further details on the RFFA process will be held just prior to or early in the project call.

FOOD FOR THOUGHT

- Project direction could further refine our understanding of geographic balance. How do we remove barriers for small organizations? If dollars cannot be suballocated, then how do we talk about parity?
- Toll projects will be subject to an elevated MTIP process. What will the elevated MTIP process include?
- Previously, projects in employment areas struggled in the RFFA process. How can we support these project types better?

Upcoming Agenda Highlights

FEBRUARY 14 – WORKSHOP	MARCH 1 – REGULAR MEETING
<ul style="list-style-type: none"> • ODOT Update on 2028-2030 Funding Allocations (Great Streets 2.0, ADA, ARTS, etc.) • 2028-2023 Regional Flexible Funds – Overview of previously funded projects 	<ul style="list-style-type: none"> • Westside Multimodal Improvements Study (WMIS) • 2024-25 Unified Planning Work Program (UPWP)
APRIL 5 – REGULAR MEETING	APRIL 10 – TPAC WORKSHOP
<ul style="list-style-type: none"> • 2024-25 Unified Planning Work Program (UPWP) Recommendation to JPACT 	<ul style="list-style-type: none"> • Project Tracker – Introduction to the new Regional Database/Project Tracker • TriMet and SMART – Budget Updates and Programming of Projects • ODOT Update on Funding Allocations for 28- 30 (Leverage, ARTS, etc.)
MAY 3 – REGULAR MEETING	JUNE 7 - REGULAR MEETING
<ul style="list-style-type: none"> • 28-30 Regional Flexible Fund Program Direction - Recommendation to JPACT • 27-30 MTIP Program Direction - Recommendation to JPACT • Kick-off to the Transportation Demand Management and Regional Travel Options Strategy Update 	<ul style="list-style-type: none"> • Safe Streets for All Update • Freight Study update

For More Information, Contact Team TPAC

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Update on 2023 RTP Implementation and MTIP Process

C-4 Metro Subcommittee
February 14, 2024

Ted Leybold, MTIP Manager
Kim Ellis, Principal Planner



2023 Regional Transportation Plan

*A blueprint for the future of transportation
in the greater Portland region*

Adopted November 30, 2023

oregonmetro.gov/rtp

Today's purpose

Provide overview of RTP directed initiatives

Describe and receive input on update of procedures to the MTIP amendment process for tolling/pricing projects



What's happening now

Regional initiative	Details	Timing
USDOT Safe Streets for All Grant**	Regionally coordinated federal grant initiative to improve safety	2023-25
EPA Climate Pollution Reduction Grant – PCAP/CCAP**	Regionally coordinated federal grant initiative to develop climate action plans and reduce climate pollution	2023-25
Investment Areas Planning (82 nd Transit Project, TV Highway Transit Project, WMIS)**	Identify transportation solutions to address needs to advance for federal and state funding	2023-25
Regional Transportation Priorities and Funding**	Series of monthly JPACT discussions to address current and future funding needs/shortfalls	2024-28

** = required*

*** = underway/previously committed*

What's getting started

Regional initiative	Details	Timing
2027-30 MTIP Update*	Document federally-funded and regionally-significant projects in the region for the period 2027-30	2024-26
2028-30 Regional Flexible Funds Allocation (RFFA) and 2027-30 Carbon Reduction Program Funds Allocation*	Allocation process for awarding federal funding to projects that advance RTP goals and investment priorities	2024-25
Emergency Transportation Routes Project, Phase 2**	Prioritize and tier designated routes and research operational guidance for facility owners and operators	2024-26
Connecting First and Last Mile: Accessing Mobility Through Transit Study**	Identify service gaps and opportunities to improve transit access and convenience for users	2024-26
MTIP Amendment Process Update	Update process for consideration of amendments of future phases of the Regional Mobility Pricing Project and I-205 Toll Project	2024
Regional Mobility Policy Implementation Actions**	Finalize guidance, methods and tools to support implementation	2024
DLCD Climate Smart Monitoring Reports*	Prepare first annual monitoring report per OAR 660-012-0900	2024; annually
Federal Greenhouse Gas Target Setting*	Set greenhouse gas emissions reduction targets with SWRTC per new federal rules	2024

* = required

** = underway/previously committed

What's coming later

Regional initiative	Details	Timing
Regional Transportation Demand Management Strategy**	Develop regional strategy to meet new TDM policies in 2023 RTP and update Metro's Regional Travel Options program strategy to support implementation	2024-25
Regional Transportation Functional Plan Update	Update Metro code on local implementation of the 2023 RTP	2024-25
Tribal Consultation and Engagement Process Review	Work with Tribes to identify consultation and engagement process changes for MPO work	2024-25
Regional Industrial Lands Availability and Intermodal Facilities Access Study	Research the need for larger distribution and fulfillment centers, and the potential shortage and/or lack of readiness for industrial land	2024-25
2040 Refresh Coordination	Update the 2040 Growth Concept, pending Metro Council direction on scope and timing	TBD
RTP Process, Metrics and Analysis Review	Review existing RTP processes, metrics and tools to recommend changes for 2028 RTP update	2025
Workforce Diversification in Regional Transportation Infrastructure Projects	Explore a strategy for regional implementation of Construction Career Pathways framework in the transportation sector	2025
Regional Electrification Coordination	Identify gaps in public and private actions that local/regional actions can fill to advance transportation electrification	2025
Regional Freight Rail Study	Identify freight rail needs and opportunities to improve safety and rail access	2025-26

* = required

** = underway/previously committed

MTIP change management procedures

- ❖ Adoption
 - Every three years
- ❖ Administrative adjustments
- ❖ Amendments
 - Regular
 - Major Projects



MTIP amendment steps

**Project
amendment
request**

**Analysis and
documentation**

**Comment
period
(30 days min)**

**Adoption
process
(TPAC, JPACT,
Metro Council)**

Analysis and documentation

- ❖ Funding eligibility check
- ❖ Fiscal constraint documentation
- ❖ Regional Transportation Plan consistency check
 - Included in constrained project list
 - Project scope and travel model analysis is consistent
 - Addresses relevant policies and directives



Major Projects – Analysis of RTP policies and directives

- ❖ Change in performance of MTIP investments in priority investment outcomes:
 - Equitable transportation
 - Safe system
 - Climate action and resilience
 - Mobility options
 - Thriving economy (new)
- ❖ Consistency with RTP Congestion Management Process

Major Projects – Analysis of RTP policies and directives - **NEW**

New for RMPP and Toll Projects

ODOT provides documentation of:

- ❖ Progress in implementing project agreements (RTP Appendix U)
- ❖ Consistency with RTP pricing policy
- ❖ Use of Equity and Mobility Advisory Committee work *
- ❖ Addressing diversion issues on local routes
- ❖ Conduct managed lane analysis on I-205

MTIP process next steps

- ❖ Refine performance measure analysis for MTIP:
 - Equitable transportation
 - Safe system
 - Climate action and resilience
 - Mobility options
 - Thriving economy (new)
- ❖ Update submission requirements for RMPP and toll projects
- ❖ Update process description for Major Project amendments
- ❖ Apply updated process to projects as amendment requests are submitted

2024-25 JPACT transportation funding work

Continue regional funding strategy discussions

Report on Regional Toll Advisory Committee (RTAC) and OTC discussions about revenue sharing



Discussion and feedback

- Questions or feedback about RTP implementation next steps?
- Questions or feedback on MTIP process updates?

Thank you!

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Metro

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