

CLACKAMAS COUNTY BOARD OF COUNTY COMMISSIONERS

Policy Session Worksheet

Presentation Date: 02/22/21 **Approx. Start Time:** 1:30 p.m. **Approx. Length:** 30 mins.
Presentation Title: Review of Legislative Funding Request Materials for the Sunrise Gateway Corridor Community Visioning Concept
Department: Public and Government Affairs (PGA) and Department of Transportation and Development (DTD)
Presenters: Trent Wilson (PGA) and Jamie Stasny (DTD)
Other Invitees: Departmental project leaders from Business and Community Services; Department of Transportation and Development; Health, Housing and Human Services; Public and Government Affairs; and Water Environment Services

WHAT ACTION ARE YOU REQUESTING FROM THE BOARD?

Public and Government Affairs (PGA) is updating the Board of County Commissioners (BCC) on the Sunrise Gateway Corridor Community Visioning Concept and requesting input on the draft legislative materials.

EXECUTIVE SUMMARY:

On January 12, 2021, the Board of County Commissioners (BCC) approved a state legislative agenda position to support funding to establish a vision plan for the Sunrise Gateway Corridor that addresses mobility, livability, industrial, employment, and housing needs.

In general, the area referenced as The Sunrise Gateway Corridor is between I-205 and 172nd Ave (east to west) and between (also including portions of) OR Highway 212 and the Clackamas River (north to south).

The proposal and adoption of the legislative position is in response to a need in the Sunrise Gateway Corridor to conduct robust, equitable, and inclusive community engagement that provides clarity about the needs of the area related to employment, development, housing, and transportation. And from that community engagement process, draft a visioning plan that can serve as a blueprint for how the county and other stakeholders can meet key infrastructure needs for this important corridor into the future.

Staff is working closely with the City of Happy Valley, who have been great partners in advancing priorities for the Sunrise Gateway Corridor. Happy Valley staff and elected officials are reviewing the same draft materials on a parallel timeline with the BCC (not at the same meeting) so that feedback can be incorporated at the same time by the two primary jurisdictions that will advocate for this funding and, if passed, will conduct this work. The intent of this timing is to finalize materials quickly and begin engaging legislative leaders in this work who can advocate for funding.

Staff is already working with other stakeholders who are supportive of this concept, and eager to see the official proposal.

FINANCIAL IMPLICATIONS (current year and ongoing):

No financial implications will come from the discussion on February 16, 2021. However, if the legislative effort is successful to fund the Sunrise Gateway Corridor Community Visioning Concept, proposed matching commitments could be joined with state funding to complete the proposed work outlined in the documents attached. Matching funds are currently projected at \$500,000, which would come from a variety of departments and include in-kind staffing contributions and select project funding associated with the area.

STRATEGIC PLAN ALIGNMENT:

- This item aligns with the Public and Government Affairs Strategic Business Plan goals to provide intergovernmental connections and relationship building, strategic policy development and messaging, legislative, advocacy, and outreach services to county elected officials and departments so they can build key partnerships to achieve policy goals important to Clackamas County, with special emphasis on the strategic results in the BCC Strategic Plan.
- This item aligns with all five of the county's Performance Clackamas goals:
 - Build public trust through good government;
 - Grow a vibrant economy;
 - Build a strong infrastructure;
 - Ensure safe, healthy, and secure communities; and
 - Honor, utilize, promote, and invest in our natural resources.
- This item aligns with the BCC Managing for Results goal, that by 2024, funding for the next phase of the Sunrise Gateway Multimodal Corridor improvements will be committed from federal, state, and/or regional funding sources.

LEGAL/POLICY REQUIREMENTS:

N/A

PUBLIC/GOVERNMENTAL PARTICIPATION:

This project will require a strong partnership with the City of Happy Valley, since much of the Sunrise Gateway Corridor is within their city boundary and includes portions of their Urban Renewal Area. County staff have approached the development of this work with a principle and goal to "not slow down the existing and ongoing work of Happy Valley."

PGA continues to maintain close working relationships with the county's legislative delegation and staff at both the state and federal levels, who will be instrumental in helping to advance the county's legislative priorities.

OPTIONS:

1. Review the Sunrise Gateway Corridor Community Visioning Concept, offer feedback that will be incorporated into the final draft alongside recommendations from the City of Happy Valley.

RECOMMENDATION:

1. Review the Sunrise Gateway Corridor Community Visioning Concept, offer feedback that will be incorporated into the final draft alongside recommendations from the City of Happy Valley.

ATTACHMENTS:

- DRAFT Legislative Flyer: Sunrise Gateway Corridor Community Visioning Concept

SUBMITTED BY:

Division Director/Head Approval _____

Department Director/Head Approval s/Sue Hildick

County Administrator Approval _____

For information on this issue or copies of attachments, please contact Sue Hildick @ 503-742-5900

DRAFT: latest version 2/9/2021

Sunrise Gateway Corridor Community Visioning Concept

The Sunrise Corridor is an essential freight route from I-5 and I-205 to U.S. 26 and central and eastern Oregon. In addition, the Clackamas Industrial Area is home to one of the state's busiest and most critical freight distribution centers. The OR 212/224 corridor is not capable of handling the expected increase in traffic resulting from significant community development and industrial expansion in the corridor.

The Sunrise Corridor also serves as a gateway between the vibrant Portland metropolitan area and the premier recreational resources available in the county, including the Clackamas River corridor and the Mt Hood National Forest. It is home to over x residents, x businesses and x employees that are reliant on a failing transportation system.

The future of this corridor must be founded in equitable development, done in partnership with the people living and working in the area, especially people of color. In addition, the current work underway to create a climate action plan for the county and the current housing policies will inform this plan. Together they will create the foundation for bold strategies and clear actions that will shape land use and transportation systems in this area for the next 50 years.

The future viability of this community is dependent on critical and long overdue public engagement and planning to encourage and support needed investments in the Sunrise Gateway Corridor.

Join us to advance a visioning process that ensures the communities, businesses, and stakeholders dependent on this corridor can thrive!

- ✓ Improve safety and create transit options
- ✓ Reduce congestion
- ✓ Protect clean air and reduces carbon emissions
- ✓ Prioritize equitable community engagement
- ✓ Improve critical regional evacuation route
- ✓ Support economic growth and evolving trends
- ✓ Support regional and state transportation system
- ✓ Identify housing, open space investment opportunities
- ✓ Accomodate Metro population growth projections

The Ask

Clackamas County and our regional partners will contribute matching funds for this two-year project.

- Requesting: \$4 million
- Local match: \$0.5 million
- Total: \$4.5 million

DRAFT



This Equitable Development Plan will:

- Fund an inclusive and equitable community visioning process that encompasses economic, land use, health and recreation trends to ensure the community will grow and thrive.
- Develop anti-displacement strategies that respond to community and stakeholder needs.
- Recommend a community supported preferred transportation and development alternative.
- Result in clear actionable steps to achieve implementation.



Performance Clackamas

Grow a Vibrant Economy by investing in the future of our businesses.

Build a Strong Infrastructure by listening to the transportation needs of the area, resolving congestion, and securing a dependable emergency evacuation route.

Honor, Utilize, Promote and Invest in our Natural Resources by connecting to the river and understanding climate goals for the businesses in the area.

Ensure, Safety, Health, and Secure Communities by exploring needs in walkability, open space, recreation, and childcare.

Build Public Trust by working with the community first and leading with equity.

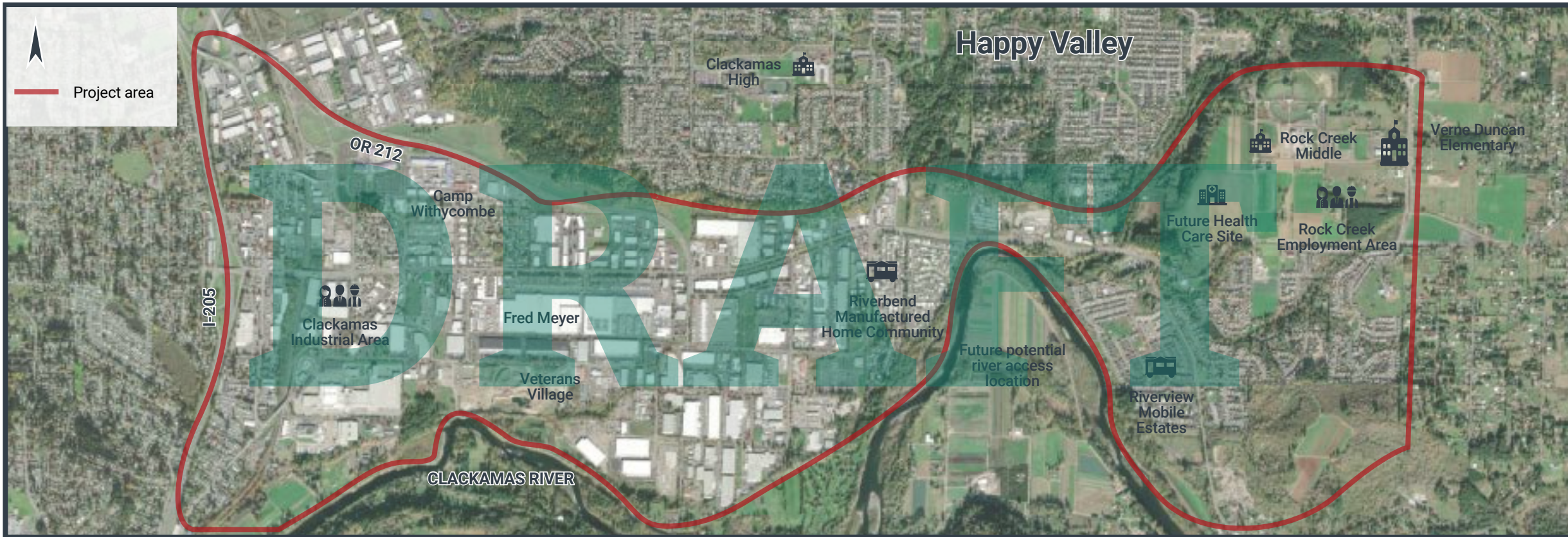


Project Partner logos

Contact

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Sunrise Gateway Corridor Community Visioning Concept



Investing in people and jobs

About **x** new people expected in the corridor by 2040

At least **x** new jobs by 2040

x acres of green space

x residents live south of OR 212 in the corridor

x units of affordable housing within project area

x% of residents south of OR 212 live at **x**% of Median Income or lower

Sunrise Corridor Issues

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| Limited understanding of community strengths, needs and challenges. |
| The regionally significant industrial area is surrounded by underutilized lands, especially near the transportation corridor. |
| Unable to accommodate Metro's population growth projections without significant infrastructure investment. |
| Dangerous and underperforming state highways (OR 212 and OR 224) used for state, regional, and local trips with few mode options and a lack of safe pedestrian and bicycle routes. |
| Lack of transit options and infrequent service. |
| Some industrial land is underutilized including two opportunity zones. |
| The area is a primary gateway to key recreation resources in the county. |

Challenges

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| 10 year old community engagement plan not centered on equity. |
| The current land use designations, especially those close to the transportation corridor, may not support the Climate Action Plan or changing economic needs. |
| Needed infrastructure investments may create displacement pressures on the disadvantaged communities. |
| Lack of understanding of community needs, lack of funds to construct needed infrastructure improvements. |
| Limited ridership. |
| Market and employment land needs have drastically changed. |
| Limited access to green space and the Clackamas River. |

Opportunities

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| Inclusive community engagement leading with racial equity. Establish partnerships with community leaders to champion a shared visioning process for the future of this area. |
| Review of land use and infrastructure needs in partnership with the community to create opportunities for workforce housing and meet changing employment land needs while protecting the regionally significant industrial area. |
| Development and implementation of anti-displacement strategies created jointly with community members. |
| Develop transportation solutions that result in safe access for all modes, reduced congestion, emissions and air pollution exposure. Update environmental assessment. Develop funding plan. |
| Work with transit providers, businesses, and community to identify solutions that will support transit ridership and increase demand for service. |
| Develop an economic opportunities analysis to inform amount of land needed for future employment and industrial use. |
| Community-led vision increasing access to open space. |

Equitable Development Principles

- Identify** residents, business owners, employees and other potential community partners.
- Collaborate** with the community and partners to build trust and identify challenges and opportunities in the corridor that impact well-being.
- Compile** existing plans in this area including the Sunrise Corridor study, the Rock Creek Employment Area Plan, Clackamas to Columbia Corridor, Pleasant Valley North Carver Plan and others to build synergy and foundation for the visioning process.
- Inventory** community strengths and resources such as parks, active community groups, public infrastructure and natural areas.
- Study** the existing conditions and develop an Economic Opportunities Analysis, Community Health Assessment, Infrastructure Assessment, Land Use Assessment and finally an environmental re-evaluation of proposed transportation improvements.
- Create** a clear master plan centered on equity with actionable policies that will guide future decision making to support a vibrant, safe, affordable corridor that serves existing and future community members and the region as a whole.
- Accept** the master plan by a public process.
- Implement** anti-displacement strategies in conjunction with other investments needed to support the plan.