



March 8, 2021

To: Clackamas County Planning Commission

From: Karen Buehrig, Long Range Planning Manager  
Lorraine Gonzales, Senior Planner

RE: FY 22/FY 23 Long-Range Planning Work Program

---

The purpose of the Planning Commission meeting on March 8, 2021 is to provide an overview of the staff recommendation for the FY 22/FY 23 Long-Range Planning Work Program (Work Program). In addition, there will be an opportunity for public comment on the input that has been submitted for the work program and staff recommendation. The Planning Commission will then discuss and develop a recommendation on the work program that will be brought forward to the Board of County Commissioners in the spring.

### **Background**

Long-Range Planning staff focus their work on high-priority projects that have been suggested by staff, other county departments, the Board of County Commissioners (BCC), the Planning Commission, community groups and/or members of the public, prioritized, and acknowledged by the BCC after recommendation by the Planning Commission. The Work Program is reviewed and acknowledged on a two-year cycle.

Over the past two years, staff has completed a significant number of projects. Projects on the FY 20/FY 21 Work Program that have been completed (or are scheduled to be completed by the end of the fiscal year in June 2021) include:

- Short-term rental registration and regulation program (Completed)
- Rhododendron Sidewalks TGM Quick Response Grant (Expected Completion by June 2021)
- Barton Park Complex Master Plan (Completed)
- Transit Development Plan (Scheduled for BCC consideration in March and final action in April 2021)
- Oak Grove-Lake Oswego Ped/Bike Feasibility Study (Completed with recommendation to expand study area to look for an appropriate crossing of Willamette River)

- Fee-in-Lieu-of (FILO) frontage improvements review (Scheduled for consideration ZDO amendment package this spring)
- Park Ave Development and Design Standards (anticipated public hearings this spring)
- FY 2020 Minor and Time Sensitive ZDO Amendments (Completed)
- FY 2021 Minor and Time Sensitive ZDO Amendments (anticipated public hearings in late spring/early summer)
- Housing Strategies, Phase 1 (anticipated public hearings this spring)

Two transportation projects, the Damascus Area Transportation Needs and Arndt Road Goal Exception, were delayed due to legal issues around the disincorporation of Damascus and staff transitions in Canby. These two projects both have consultants on contract and will be continuing into the next work program.

Phases 2 and 3 of the Housing Strategies project were delayed due to the impacts of COVID and aligning with state rulemaking for implementation of HB 2001 (2019), the “middle housing bill”. At a minimum, Phase 2 of the project should continue in the next work program cycle due to state mandates for implementation.

Two projects from the last work program, Stafford Area Preliminary Infrastructure Feasibility Assessment and Transportation Futures Study, did not move forward due to lack of funding.

### **Public Outreach**

Public outreach to Community Planning Organizations and Hamlets, other interested parties and other county divisions began in October 2020 with a request for project suggestions, and a discussion was held at the Community Leaders Meeting on October 21, 2020. Thus far, we have received suggestions from three Community Planning Organizations, the CPO Summit, three organizations, two county divisions, three residents, one city, and TriMet.

Attachment B summarizes input received to date, including projects that are projected to continue from the current work program, and other staff-recommended additions.

On January 11, 2021, staff met with the Planning Commission to present the project suggestions received to date, and to allow for Planning Commission discussion on their priorities. Key items of interest to the Planning Commission members were:

- Reviewing the historic overlay designation
- Understanding which projects have the most impact on economic development
- The need to review the natural resources items, including work required related to the biological opinion on floodplain impacts

Community outreach about the Planning Commission's March 8th public meeting and the opportunity for the public to comment included a news release, social media (Facebook, Twitter and Nextdoor) and emails to CPOs, Hamlets and all those who submitted suggestions for the Work Program.

**Board of County Commissioner (BCC) Priorities:** On February 9, 2021, staff presented the project suggestions received to date and provided the opportunity for the BCC to discuss their priorities. Commissioners provided the following input:

- Potential support for the Lake Oswego Luscher Farm Park Master Plan project, noting city staff may be available to assist
- The annual Minor and Time Sensitive Amendments packages are important to complete.
- It is important to keep a focus on housing, but job creation is also essential.
- Time is needed for the Climate Action Plan to be completed and better understand BCC priorities related to Natural Resources before moving forward with the suggestions in this category.
- There is interest in a long-term vision for the county. This could be a project that brings various topics together and is relevant with measurable outcomes.

**Factors Impacting the Scope of the Work Program:** There are several factors that influence the number and type of projects that can be included in the Work Program.

- Staff availability. Currently, there are approximately two FTE (full-time equivalent), spread across four land use planners, available to work on long-range land use projects and approximately two FTE, spread across three transportation planners, available to work on long-range transportation projects.
- Current projects that will continue into the next Work Program cycle, either due to completed contracting, state mandates or continued prioritization by the county
- Grant funding. Grant funding allows a consultant to be hired to support project staffing needs.
- Annual minor and time-sensitive zoning code revisions, which resolve problems with code administration, address targeted policy concerns, or implement federal, state and regional requirements,.

**Staff Recommendation:**

Taking into account the above information, the staff recommendation for the FY 22/FY 23 Long Range Planning Work Program is listed below. Attachment A is a graphic version of the recommendation.

### **Transportation (project numbers correspond to Attachment A)**

1. Project T-1. Damascus Area Transportation Needs (continued from current work program as discussed above, consultant under contract)
2. Project T-2. Arndt Road Goal Exception and Hwy 99E/Barlow Road Analysis (continued from current work program as discussed above, consultant under contract)
3. Project T-3. Bike Walk Clackamas (grant funded, consultant selection process underway)
4. Project T-4. Willamette River Crossing –Corridor Identification (Metro funded)
5. Project T-5. Transportation System Plan Update (update needed every 10 years)

### **Land Use (project numbers correspond to Attachment A)**

1. Project H-1. Phases 2 and 3 of the Housing Strategies project (continued from current work program as discussed above, Phase 2 required for implementation of state law)
2. Projects E-1 and E-2. Begin work on an Economics project. This would include completion of an Issue Paper to provide the foundation for updating the Economics chapter of the Comprehensive Plan. Included would be working with the county's Business and Community Services Department to identify funding for an Economic Opportunity Analysis to allow the county to take a "big look" at future economic development needs and related land use implications. Depending on the funding source (possibly grants), the project may also focus on a specific area in the county.
3. Projects NR-1 and NR-2. Begin work on a Natural Resources project. This would include completion of an Issue Paper to provide the foundation for updating the Natural Resources chapter of the Comprehensive Plan, evaluating the county's current natural resource regulations and evaluating the related project suggestions received (Input 3, 5 6, 7, 8, and 9). Also included would be Project NR-2, Amend Flood Hazard Development overlay zone regulations per biological opinion (mandatory for continued National Flood Insurance Program eligibility, timing dependent on direction from federal/state government).
4. Project OS/P/HS-1. Luscher Farm Park Master Plan (contingent on staffing commitment by the City of Lake Oswego for master plan development, analysis of compliance with state law, assistance with public outreach, presentations at public hearings)

5. Project O-1. Annual Minor and Time-Sensitive ZDO Amendment Packages
6. Project O-2. Completion of ZDO Audit (begun in 2013 as a multi-phase project, five phases complete, final phases—one, possibly two—have been on hold)

**ATTACHMENTS:**

**Attachment A:** Staff-Recommended FY 22/FY 23 Long-Range Planning Work Program

**Attachment B:** FY 22/FY 23 Long-Range Planning Work Program - Input Received from Outreach Efforts (as of March 1, 2021)