

June 16, 2022

Board of County Commissioners
Clackamas County

Approval to apply for funding available, through Oregon Health Authority Request for Application for Behavioral Health Housing Investment.
Funding of \$4,704,837.17 through State of Oregon, Oregon Health Authority.
No County General Funds Involved.

Purpose/Outcomes	Funding available to provide an array of supported housing and residential treatment to individuals who experience mental health and substance use disorders.
Dollar Amount and Fiscal Impact	\$4,704,837.17 in formula funds available to Clackamas County.
Funding Source	No County General Funds are involved. Funding provided through the State of Oregon, Oregon Health Authority.
Duration	Effective July 1, 2022 through December 31, 2023.
Previous Board Action	Issues June 14, 2022
Counsel Review	Counsel review of Lifecycle is not required.
Procurement Review	Was this item reviewed by Procurement? No. Procurement does not review requests to apply for funding.
Strategic Plan Alignment	Ensuring safe, healthy and secure communities through the provision of mental health and substance use services.
Contact Person	Mary Rumbaugh, Director – Behavioral Health Division 503-742-5305
Contract No.	N/A

BACKGROUND:

The Behavioral Health Division of the Health, Housing and Human Services Department requests the approval to submit an application in response to Oregon Health Authority's Request for Application Behavioral Health Housing Investment Funds. Oregon Health Authority has allocated \$4,704,837.17 for Clackamas County to expand supported housing and residential treatment services for individuals who are experience mental health and substance use disorders. Funds can be used to repurpose or build new secure residential treatment facilities, residential treatment homes, and other supported housing; offer supportive services and treatments; provide short-term shelter beds and long-term stable rental assistance, helping to address disparities in housing access faced by people experiencing mental illness and substance abuse disorders; and deliver new outreach and engagement items such as food and clothing to assist houseless individuals with their immediate needs.

Funds require the partnership with community-based organizations, including culturally-specific providers, housing authorities, coordinated care organizations, community action agencies and social service agencies. County will issue a Request for Proposals procurement to distribute funds to local non-profits who provide behavioral health housing services.

RECOMMENDATION:

Staff recommends Board approval to submit an application in response to Oregon Health Authority's Request for Application for Behavioral Health Housing Investment Funds.

Respectfully submitted,

Denise Swanson

Rodney A. Cook, Director
Health, Housing & Human Services Department

In compliance with the Americans with Disabilities Act, this document is available in alternate formats such as Braille, large print, audio recordings, Web-based communications and other electronic formats. To request an alternate format, please send an e-mail to dhs-oha.publicationrequest@state.or.us or call 503-378-3486 (voice) or 503-378-3523 (TTY) to arrange for the alternative format.

Request for Behavioral Health Housing Investment Funds



Request for Application

Posted Date: May 9, 2022

Deadline: Applications must be received by June 20, 2022.

1. Background and Behavioral Health Housing Investment Program Description:

The purpose of this investment is to implement the budget note from HB 5202, i.e. “to expand the availability of housing and residential treatment beds for people with behavioral health issues”. To this end, the funding will be distributed by an equitable formula to Community Mental Health Programs through new Grant Agreements/Intergovernmental Grant Agreements.

Program Goals:

- Provide an array of supported housing and residential treatment to people who experience mental health and substance use disorders.
- Help relieve "bottle neck" issues at Oregon State Hospital by increasing the number of Aid & Assist clients who are housed and participate in community restoration.
- Help address health inequities and housing access disparities experienced by communities of color and people experiencing mental illness and substance use disorders.
- Leverage existing funding streams to maximize investment impact.
- Increase residential treatment facility and supported housing capacity across the state.
- Decrease the number of people with behavioral health disorders who are houseless.
- Create low or no barrier safe shelter bed options.

2. Grant Eligibility.

Community mental health programs (CMHPs) described in ORS 430.640.

3. Requirements of the Applicants:

In developing the proposed Project description, Applicant must have included community representatives through OHA Infrastructure Planning Grant, Community Mental Health Planning Advisory Committee, and/or specifically related to this BH Housing investment, e.g., directly impacted and culturally diverse groups from the community (culturally specific community-based organizations, people who experience mental illness or substance use disorders, people who have experienced homelessness, people who have experienced criminal justice system involvement), Housing Authorities, housing/residential treatment providers, Community Action agencies, other Social Service agencies, CCOs, Local Mental Health Authorities

In developing the proposed Project description, Applicant must have relied on the following planning processes for assessing housing gaps and addressing needs:

- o Community/Regional health improvement plan – see link
- o OHA Infrastructure Planning Grant
- o Other local/regional planning entity/process

Applicants interested in providing services under the Behavioral Health Housing Investment Program must apply for grant funding by submitting a Project(s) description and budget, substantially in the form attached as Attachment #1, which includes how investment will be used to leverage other funding

4. Allowable Grant Activities

- Repurpose or build new secure residential treatment facilities, residential treatment homes, adult foster homes, supported housing units, and supportive housing units.
- Operational and administrative costs to manage housing
- Support services
- Planning, coordination, siting, purchasing buildings/land (pre-build or renovation activities)
- Subsidy for short term shelter beds
- Long term rental assistance
- Outreach and engagement items such as food or clothing to meet immediate needs for houseless individuals

5. Funding Availability

\$100,000,000.00 GF. See attached for each county's allocation.

6. Grant Process

Entities interested in providing services under the Behavioral Health Housing Investment Program may apply for grant funding by submitting the document described in Section 3 by June 20, 2022.

7. Application Submission, Evaluation, and Selection Process:

RFA Sole Point of Contact (SPC):

All communications concerning this RFA must be directed only to the sole point of contacts named below. Any unauthorized contact regarding this RFA with other State employees or officials may result in Application rejection. Any oral communications will be considered unofficial and non-binding.

Jon Collins
OHA Health Systems Division
500 Summer St NE
Salem, Oregon 97301
Telephone: (503) 569.0044
Email: jon.c.collins@dshoha.state.or.us

Closing Date for Submittal of Applications:

OHA must receive Applications by June 20, 2022 11:59 pm (PST). Applications received after the closing date and time are late and will not be considered. Applications must be sent via email to the RFA SPC at jon.c.collins@dshoha.state.or.us.

Application Evaluation:

OHA will receive Applications on an ongoing basis between May 9, 2022 and June 20, 2022 As Applications are received the applications will be reviewed for evaluation and award.

Final Selection:

OHA will review applications as they are submitted and award grants upon satisfaction of the terms of this application.

Negotiable Items:

OHA may negotiate the following items, with an apparent successful Applicant:
The description of Program Activities to be provided; and
The approved budget line items of the grant award.

Changes/Modification and Clarifications:

When appropriate, OHA will issue revisions, substitutions, or clarifications as addenda to this RFA. Changes and modifications to the RFA shall be recognized only if in the form of written addenda issued by OHA.

Reservation of OHA Rights:

OHA reserves all rights regarding this RFA, including, without limitation, the right to:
Amend or cancel this RFA without liability if it is in the best interest of the OHA to do so;
Waive any minor informality or non-conformance with the provisions or procedures of this RFA;
Seek clarification of any Application;
Negotiate the Program Activities described in this RFA;
Amend or extend the term of any Agreement that is issued as a result of this RFA;
Engage Applicant(s) by selection or procurement for different or additional Program Activities independent of this RFA process and any agreements entered into pursuant hereto;
Enter into direct negotiations to execute a Grant Agreement with a successful Applicant, in the event that the Applicant is the sole Applicant to this RFA, and OHA determines that the Applicant satisfies the minimum RFA requirements;
Enter direct negotiations to execute a Grant Agreement with an Organization, in the event that no successful Applicant applies for a service described herein, that would leave a gap in coverage, and OHA determines that the organization satisfies the minimum RFA requirements; and
Reject any Application upon finding that to accept the Application may impair the integrity of the solicitation process or that rejecting the Application is in the best interest of OHA.

Selection Notice:

The apparent successful Applicant(s) shall be notified in writing by the OHA.

Release of Information:

Except as required by the Oregon Public Records Law, no information shall be given to any Applicant (or any other individual) relative to its standing in relation to other Applicants during the RFA process.

Public Information:

After the Recipients are notified, the grant solicitation file is subject to public disclosure in accordance with the Oregon Public Records Law (ORS 192.311–192.478). If any part of a Application is considered a trade secret as defined in Oregon Revised Statutes 192.501(2) or otherwise exempt from disclosure under Oregon Public Records Law, the Applicant shall submit one additional copy of their Application that redacts only the exempt language. Any person may request copies of public information. However, copies of Applications will not be provided until the evaluation process has been completed and the Recipients are notified. Requests for copies of public information shall be in writing. Requestors will be charged according to the current OHA policies and rates for public records requests in effect at the time OHA receives the written request for public information. Fees, if applicable, must be received by OHA before the records are delivered to the requestor.

Cost of Applications and Obligation:

All costs incurred in preparing and submitting a Application in response to this RFA will be the responsibility of the Applicant and will not be reimbursed by OHA. All Applicants who submit a Application in response to this RFA understand and agree that OHA is not obligated to select any Applicant and, further, has absolutely no financial obligation to any Applicant arising from this RFA.

Grant Agreement Documents:

The completed application after any required changes negotiated between applicant and OHA shall act as the template for the grant agreement.

Attachment 1

Projects or Services	Description and Use of other Funds	Expected Impact	Cost Estimate	Any Other Funding
Repurpose or build new secure residential treatment facilities, residential treatment homes, adult foster homes, supported housing units, and supportive housing units.				
Operational and administrative costs to manage housing				
Housing support services				
Planning, coordination, siting, purchasing buildings/land (pre-build or renovation activities)				
Subsidy for short term shelter beds				
Long term rental assistance				
Outreach and engagement items such as food or clothing to meet immediate needs for houseless individuals				

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Financial Assistance Application Lifecycle Form

Use this form to track your potential award from conception to submission.

Sections of this form are designed to be completed in collaboration between department program and fiscal staff.

**** CONCEPTION ****

Section I: Funding Opportunity Information - To be completed by Requester

Award type: Direct Appropriation (no application)
 Subrecipient Award Direct Award
Award Renewal? Yes No

Lead Department & Fund #: Clackamas County Behavioral Health Fund# 240

If renewal, complete sections 1, 2, & 4 only. If Direct Appropriation, complete page 1 and Dept/Finance signatures only.

If Disaster or Emergency Relief Funding, EOC will need to approve prior to being sent to the BCC

Name of Funding Opportunity: Behavioral Health Housing Investment

Funding Source: Federal State Local

Requestor Information (Name of staff person initiating form): Mary Rumbaugh

Requestor Contact Information: maryrum@clackamas.us or 503-406-7005

Department Fiscal Representative: Angela Brink

Program Name and prior project # (please specify): Behavioral Health Housing Investment Funds

Brief Description of Project:

HB5202 (<https://olis.oregonlegislature.gov/liz/2022R1/Measures/Overview/HB5202>) allocated \$100M for Behavioral Health Housing to the 32 Community Mental Health Programs (CMHPs) through an equitable funding formula. The funds can be used in the following way:

- * Repurpose or build new secure residential treatment facilities, residential treatment homes, and other supported housing;
- * Offer supportive services and treatment;
- * Provide short-term shelter beds and long-term stable rental assistance, helping to address disparities in housing access faced by people experiencing mental illness and substance abuse disorders; and
- * Deliver new outreach and engagement items such as food or clothing to assist houseless individuals with their immediate needs.

Name of Funding Agency: Oregon Health Authority

Notification of Funding Opportunity Web Address:

OR

Application Packet Attached: Yes No

Completed By: Mary Rumbaugh

5-9-2022

Date

**** NOW READY FOR SUBMISSION TO DEPARTMENT FISCAL REPRESENTATIVE ****

Section II: Funding Opportunity Information - To be completed by Department Fiscal Rep

Competitive Application

Non-Competing Application

Other

CFDA(s), if applicable:	<u>N/A</u>	Funding Agency Award Notification Date:	<u>TBD</u>
Announcement Date:	<u>May 9, 2022</u>	Announcement/Opportunity #:	
Grant Category/Title:	<u>Housing (BH)</u>	Funding Amount Requested:	<u>\$4,704,837.17</u>
Allows Indirect/Rate:	<u>N/A</u>	Match Requirement:	<u>N/A</u>
Application Deadline:	<u>8/20/2022</u>	Other Deadlines:	
Award Start Date:	<u>7/1/2022</u>	Other Deadline Description:	
Award End Date:	<u>12/30/2023</u>		
Completed By:	<u>Angela Brink</u>	Program Income Requirement:	<u>N/A</u>
Pre-Application Meeting Schedule:	<u>N/A</u>		

Additional funding sources available to fund this program? Please describe: This is one time funding and funding will be expended to eligible BH providers through a competitive RFP process in partnership with County Procurement

How much General Fund will be used to cover costs in this program, including indirect expenses? None

How much Fund Balance will be used to cover costs in this program, including indirect expenses? None

Section III: Funding Opportunity Information - To be completed at Pre-Application Meeting by Dept Program and Fiscal Staff

Mission/Purpose:

1. How does the grant/funding opportunity support the Department and/or Division's Mission/Purpose/Goals?

County: Safe, healthy and secure communities; H3S: Remove barriers, assist individuals and families on their path to improved health and wellness

2. What, if any, are the community partners who might be better suited to perform this work?

Community partners are not eligible for these funds, only CMHPs but we will issue an RFP for distribution of these funds to local community non-profits who do behavioral health housing.

3. What are the objectives of this funding opportunity? How will we meet these objectives?

Increase capacity specific to Behavioral Health Housing and with a priority to help relieve the 'bottleneck' issues at the Oregon State Hospital for individuals there under the Aid and Assist .370 restoration program.

4. Does the grant/financial assistance fund an existing program? If yes, which program? If no, what is the purpose of the program?

No, this is a new program.

Organizational Capacity:

1. Does the organization have adequate and qualified staff? If no, can staff be hired within the grant/financial assistance funding opportunity timeframe?

BHD will not be hiring staff, the successful applicant(s) to the RFP will be responsible for hiring staff.

2. Are there partnership efforts required? If yes, who are we partnering with and what are their roles and responsibilities?

Yes, the participant agreement will require us to partner with CBO's including culturally specific providers, Housing Authorities, Coordinated Care Organizations, Community Actions Agencies and Social Service agencies

3. If this is a pilot project, what is the plan for sunseting the project and/or staff if it does not continue (e.g. making staff positions temporary or limited duration, etc.)?

This is one time funding and it is not being used for staffing, so once the money is awarded through a competitive RFP, the project will sunset.

4. If funded, would this grant/financial assistance create a new program, does the department intend for the program to continue after initial funding is exhausted? If yes, how will the department ensure funding (e.g. request new funding during the budget process, supplanted by a different program, etc.)?

This is one time funding and that will be clearly noted as part of the competitive RFP. There is other state funding that is available at the same time and we hope to leverage these other funding streams for sustainable housing.

Collaboration

1. List County departments that will collaborate on this award, if any.

HACC, Social Services, Community Development, Health Centers

Reporting Requirements

1. What are the program reporting requirements for this grant/funding opportunity?

Submit the participant agreement to receive the dollars through an IGA and a final report by June 2023 on how the funds are being spend.

2. How will performance be evaluated? Are we using existing data sources? If yes, what are they and where are they housed? If not, is it feasible to develop a data source within the grant timeframe?

We will report on the number of housing units built, how many people are anticipated to be served, how many served and expected impacts (reduce the number of people in jail and the Oregon State Hospital)

3. What are the fiscal reporting requirements for this funding?

The agreement requires us to 'comply with mutually determined reporting requirements and timelines'.

Fiscal

1. Will we realize more benefit than this financial assistance will cost to administer?

Yes, any increase in capacity in BH housing results in cost savings from the more costly part of the system including in-patient hospital and the state hospital.

2. Are other revenue sources required, available or will be used to fund the program? Have they already been secured? Please name other sources, including General Fund or Fund Balance and amounts.

No

3. For applications with a match requirement, how much is required (in dollars) and what type of funding will be used to meet it (CGF, In-kind, Local Grant, etc.)?

N/A

4. Does this grant/financial assistance cover indirect costs? If yes, is there a rate cap? If no, can additional funds be obtained to support indirect expenses and what are those sources?

No

Program Approval:

Angela Brink

Angela Brink

Digitally signed by Angela Brink
Date: 2022.05.10 11:26:40 -07'00'

Name (Typed/Printed)

Date

Signature

**** NOW READY FOR PROGRAM MANAGER SUBMISSION TO DIVISION DIRECTOR ****

****ATTACH ANY CERTIFICATIONS REQUIRED BY THE FUNDING AGENCY. COUNTY FINANCE OR ADMIN WILL SIGN.****

Section IV: Approvals

DIVISION DIRECTOR (or designee, if applicable)		
Mary Rumbaugh	5-9-2022	Mary Rumbaugh
Name (Typed/Printed)	Date	Signature

Digitally signed by Mary Rumbaugh
Date: 2022.05.09 14:41:52 -07'00'

DEPARTMENT DIRECTOR (or designee, if applicable)		
Denise Swanson, Deputy Director	5/19/22	<i>Denise Swanson</i>
Name (Typed/Printed)	Date	Signature

FINANCE ADMINISTRATION		
Elizabeth Comfort	5.25.2022	<i>Elizabeth Comfort</i>
Name (Typed/Printed)	Date	Signature

EOC COMMAND APPROVAL (DISASTER OR EMERGENCY RELIEF APPLICATIONS ONLY)		
Name (Typed/Printed)	Date	Signature

Section V: Board of County Commissioners/County Administration

(Required for all grant applications. If your grant is awarded, all grant **awards** must be approved by the Board on their weekly consent agenda regardless of amount per local budget law 294.338.)

For applications less than \$150,000:

COUNTY ADMINISTRATOR	Approved: <input type="checkbox"/>	Denied: <input type="checkbox"/>
Name (Typed/Printed)	Date	Signature

For applications greater than \$150,000 or which otherwise require BCC approval:

BCC Agenda item #:

Date:

OR

Policy Session Date:

County Administration Attestation

County Administration: re-route to department contact when fully approved.
Department: keep original with your grant file.