

May 23, 2024

BCC Agenda Date/Item: _____

Board of County Commissioners
 Clackamas County

Approval to apply for a grant from Health Share for Community Capacity Building Funds to implement the Medicaid Section 1115 Demonstration Waiver housing supports benefit in Clackamas County. Anticipated grant value is \$1,600,000 for 18 months. Funding is through a Federal grant. No County General Funds are involved.

Previous Board Action/Review	Briefed at issues May 15, 2024		
Performance Clackamas	This funding aligns with the county’s strategic priority to ensure safe, healthy, and secure communities by providing rent, utility and tenancy support to prevent evictions and entry into homelessness. .		
Counsel Review	No	Procurement Review	No
Contact Person	Acacia McGuire Anderson	Contact Phone	971-710-4068

EXECUTIVE SUMMARY: On behalf of the Housing and Community Development Division (HCDD), Health, Housing & Human Services requests Board approval to pursue grant funds from Health Share to establish a Clackamas County hub for the delivery of Medicaid-funded housing services. Funding is from the Center for Medicaid/Medicare Services (CMS) through the Oregon Health Authority (OHA) and administered by Coordinated Care Organizations or CCOs (Health Share). This grant opportunity makes funds available to counties and community-based organizations to prepare for the implementation of the Medicaid Section 1115 Demonstration Waiver. That waiver will allow Medicaid to pay for housing services, such as housing navigation, rent assistance, and housing case management.

In 2022, the Center for Medicaid/Medicare Services (CMS) approved an application from the State of Oregon for a Section 1115 Demonstration Waiver, making \$1 billion in federal funds available to low-income households for Health Related Social Needs (HRSN) services, including housing services for those at risk of becoming homeless. Based on this approval, certain housing services will be covered for benefit under the Oregon Health Plan starting in November 2024. In order to ensure that local communities have the needed infrastructure to deliver these services, OHA has released roughly \$30 million in infrastructure/capacity building grants, of which Health Share/Trillium and the metro Tri-counties have access to about \$11 million.

Based on this, HCDD staff have been working closely with our CCOs, community-based organizations (CBO), and Tri-county partners to develop a framework that will allow residents to easily access these services. HCDD is proposing to pursue grant funds to support the establishment of this framework and enable the HCDD to function as a county housing services hub, which would receive referrals from our healthcare partners of Medicaid members eligible to receive Medicaid-funded housing services and to coordinate the delivery of these services. This would include developing housing plans; making referrals to our existing networks of CBOs for rent, utility, and tenancy services; helping to ensure rent is paid through our H3S and CBO partners, in alignment with waiver requirements; collecting and providing housing services data for our OHA partners; and providing training, technical assistance, quality assurance and other supports to our partners regarding waiver services. It would also enhance our existing housing services with a much-needed health care engagement and integration component,

providing for improved coordination across all services to help prevent housing crises with a recovery-oriented and multi-system, wrap-around approach designed to address root cause issues.

The Medicaid waiver program is focused on health care and housing integration to provide housing and economic stability and improved health outcomes for the most vulnerable residents of our communities.

RECOMMENDATION: Staff respectfully request that the Board approve the grant application to Health Share for Community Capacity Building Funding.

Respectfully submitted,

Rodney A. Cook

Rodney A. Cook

Director of Health, Housing & Human Services

ATTACHMENTS: Lifecycle Form for Community Capacity Building Funds

Financial Assistance Application Lifecycle Form

Use this form to track your potential award from conception to submission.

Sections of this form are designed to be completed in collaboration between department program and fiscal staff.

If renewal or direct appropriation, complete sections I, II, IV & V only. Section III is not required.

If Disaster or Emergency Relief Funding, EOC will need to approve prior to being sent to the BCC

CONCEPTION

Section I: Funding Opportunity Information - To Be Completed by Requester

Award type: Direct Appropriation (no application) Subrecipient Award Direct Award

Award Renewal? Yes No

Lead Fund # and Department:	240 H3S-HCDD
Name of Funding Opportunity:	Community Capacity Building Funds

Funding Source: Federal – Direct Federal – Pass through State Local

Requestor Information: (Name of staff initiating form)	Acacia McGuire Anderson
Requestor Contact Information:	amcguireanderson@clackamas.us; 971-710-4068
Department Fiscal Representative:	Anh Le
Program Name & Prior Project #: (please specify)	Health Related Social Needs (HRSN) Housing Services

Brief Description of Project:

In 2022 Center for Medicaid/Medicare Services (CMS) approved an amended 1115 waiver to include Health Related Social Needs or HRSN to be funded at roughly \$1 billion dollars across the state of Oregon between 2022-2027. HRSN includes climate devices, housing services, and nutrition support for people who are eligible. The Oregon Health Authority and their Coordinated Care Organization (CCO) partners are in the capacity building phase for housing partners to build infrastructure to begin delivering waiver housing services in November 2024. HCDD has worked closely with Health Share of Oregon to envision a housing hub, in which Clackamas would receive funding and referrals for this service and leverage our network of Community Based Organizations to deliver these needed homelessness prevention services. In order to do this, Clackamas County would require start-up and administrative funding to ensure no local or county general fund would be needed. This grant would provide that funding.

Name of Funding Agency: Oregon Health Authority / Coordinated Care Organizations

Notification of Funding Opportunity Web Address: <https://www.oregon.gov/oha/hsd/medicaid-policy/pages/ccbf.aspx>

OR

Application Packet Attached: Yes No

Completed By: Acacia McGuire Anderson Date: 5/1/2024

**** NOW READY FOR SUBMISSION TO DEPARTMENT FISCAL REPRESENTATIVE ****

Section II: Funding Opportunity Information - To Be Completed by Department Fiscal Rep

Competitive Application Non-Competing Application Other

Assistance Listing Number (ALN), if applicable:	N/A	Funding Agency Award Notification Date:	8/2024
Announcement Date:	March 15, 2024	Announcement/Opportunity #:	N/A
Grant Category/Title	Community Capacity Building Funds	Funding Amount Requested:	\$1,611,000
Allows Indirect/Rate:	N/A	Match Requirement:	N/A
Application Deadline:	5/31/2024	Total Project Cost:	\$1,611,000
Award Start Date:	8/2024	Other Deadlines and Description:	N/A
Award End Date:	3/2026		
Completed By:	Acacia McGuire Anderson	Program Income Requirements:	Payment occurs as one payment; county is responsible to show funding
Pre-Application Meeting Schedule:			

Additional funding sources available to fund this program? Please describe:

This is a new program, that eventually will be self-sustaining through an administrative contract with Coordinated Care Organizations for administration, and Medicaid Billing for service delivery. There is potential for this program to be revenue generating after initial start up due to the Medicaid billing component.

How much General Fund will be used to cover costs in this program, including indirect expenses?

None.

How much Fund Balance will be used to cover costs in this program, including indirect expenses?

None.

In the next section, limit answers to space available.

Section III: Funding Opportunity Information - To Be Completed at Pre-Application Meeting by Dept Program and Fiscal Staff

Mission/Purpose:

1. How does the grant/funding opportunity support the Department and/or Division's Mission/Purpose/Goals?

The overall mission of H3S is: "We lead and learn with equity in serving individuals, families, and community by providing access to high quality healthcare, housing, and services that strengthen social and economic resilience." This program is explicitly designed to provide individuals and families in Clackamas County high quality healthcare and housing services, to create better economic outcomes. Specifically, this is funding designed to integrate healthcare and housing systems (as it is healthcare funding for housing) to prevent evictions and provide housing stability or tenancy services and supports. It furthers Goal2: Equity Driven Services by working with Community Based Organizations to promote these services through outreach and engagement. Further, these services are available to people who are aging, people with I/DD, those who have a behavioral health condition in need of treatment and others. Although HCDD is taking on responsibility for creating the infrastructure, it is already working with H3S and will continue this work.

2. Who, if any, are the community partners who might be better suited to perform this work?

Community Based Organizations (CBOs) and other partners will be actively engaged in service delivery. However, this program is essentially creating a new funding stream. In order to provide comprehensive housing services for people who are currently homeless, and at risk of becoming homeless, it will require all current housing resources. Utilizing Clackamas County as a hub to provide this funding and referrals to our partners for service delivery will allow multiple funding streams to be accessed to support all of a person's housing needs. Further, HCDD already has a large network of CBOs who provide housing services, allowing multiple contractors access to this new funding stream for service delivery. CBOs and other partners are not in a position to do this type of work as they do not have the same type of access to funding and do not have networks of providers/contractors already established.

3. What are the objectives of this funding opportunity? How will we meet these objectives?

The objectives are to create a housing hub wherein people who are eligible for this service are: 1. made aware that the service exists and referred for an eligibility decision and 2. are provided with needed services (such as rent or utility payments, or tenancy supports) either through the hub or through the hubs contractors (CBOs). In order to ensure people are made aware of this service, Coordinated Entry needs a specialized staff for training and to assist with eligibility/outreach and engagement. In order to build an infrastructure that supports CBOs for service delivery Clackamas County needs Services Coordinators who will make referrals to service providers and monitor service delivery for waiver compliance; a program planner to assist with training, technical assistance and quality assurance for our CBOs, a staff who can assist with invoicing and billing for services, as well as some administration, and data analysis. This is all written into this grant. In order to meet the objectives Clackamas County will have to hire, train and maintain this workforce.

4. Does the grant/financial assistance fund an existing program? If yes, which program? If no, what is the purpose of the program?

This grant funds infrastructure dollars to enhance housing programs to utilize a new funding stream for housing services. HCDD already has a program team that does training, technical assistance and quality assurance for CBOs, but needs a new position to be familiar with waiver requirements to provide training/TA/QA for the waiver. Similarly, there is already a Coordinated Entry system designed to help people access services, but all Coordinated Entry staff need to know about this new referral, and need staff to help people access it. This is similar for all positions requested, there is already a data team, finance team, etc. but they will need staffing to implement and monitor this new funding stream to ensure access and compliance. So, while there is already a housing program, this new funding stream and service set has the potential to bring new revenue and federal dollars for housing services for the most vulnerable Clackamas County residents.

Organizational Capacity:

1. Does the organization have adequate and qualified staff? If no, can staff be hired within the grant/financial assistance funding opportunity timeframe?

As mentioned above, new staff would be required to implement this new funding stream, which is what this grant requests. In particular: 2 human services coordinators for referral and plan monitoring, 1 human services coordinator for coordinated entry, 1 program planner for TA/QA, 1 accounting specialist for financial management, .5 FTE of a policy, performance and research analyst sr. for contract and program oversight/supervision, .5 FTE of system project analyst for data management, 1 human services supervisor for management and very limited FTE for division oversight and administration (roughly \$125,000 to go towards currently hired and established positions who will need to dedicate limited time to stand up this new program). These staff can be hired with the funding from this grant, and given that this funding will span more than 1 year there is adequate time to hire and training.

2. Are there partnership efforts required? If yes, who are we partnering with and what are their roles and responsibilities?

There are no partnership efforts required. However, HCDD will work with Social Services to support Coordinated Entry and any service delivery, and behavioral health/public health to ensure their staff know how to help people access these services. HCDD will also provide training and technical assistance to our CBOs and other providers delivering service, as well as administrative support that is needed. HCDD will also partner with our health care partners to ensure implementation is going as anticipated, and make changes as necessary to ensure these services are accessible to as many people as possible and in need.

3. If this is a pilot project, what is the plan for sun setting the project and/or staff if it does not continue (e.g. making staff positions temporary or limited duration, etc.)?

N/A

4. If funded, would this grant/financial assistance create a new program, does the department intend for the program to continue after initial funding is exhausted? If yes, how will the department ensure funding (e.g. request new funding during the budget process, supplanted by a different program, etc.)?

If funded, there are three ways this program will continue to be sustainable. First, there will be an on-going contract with Health Share once the capacity building funds are exhausted for on-going administrative costs, as needed. Second, many of these positions will be delivering billable services such as outreach and engagement, housing plan development and oversight, etc. which Clackamas County will bill for and utilize the payment for staff cost and overhead. Third, there will be additional rounds of capacity building funding in the event that it is determined that more funding is needed for capacity and infrastructure building is needed.

Collaboration

1. List County departments that will collaborate on this award, if any.

HCDD will manage this award, but is collaborating with Social Services, Public Health and Behavioral Health on system needs.

Reporting Requirements

1. What are the program reporting requirements for this grant/funding opportunity?

This grant will be provided as a lump sum. Reporting required will be that funding was spent as authorized, in this case for the positions funded in the grant. There is no further need for data regarding this funding.

2. How will performance be evaluated? Are we using existing data sources? If yes, what are they and where are they housed? If not, is it feasible to develop a data source within the grant timeframe?

Performance for this grant is evaluated based on if funding was spent in alignment with funding request. Any funding not spent during the time period, will have to be returned. There is no current data for this funding.

3. What are the fiscal reporting requirements for this funding?

If awarded, HCDD is required to report eligible expenditures spent on the grant and the reporting frequency will be determined later by the funder.

Fiscal

1. Are there other revenue sources required, available, or will be used to fund the program? Have they already been secured? Please list all funding sources and amounts.

There are no other revenue resources required for this program at this time. in the event that additional health and housing integration staff were needed, it may be possible to utilize SHS carry-over dollars.

2. For applications with a match requirement, how much is required (in dollars) and what type of funding will be used to meet it (CGF, In-kind, local grant, etc.)?

N/A

3. Does this grant/financial assistance cover indirect costs? If yes, is there a rate cap? If no, can additional funds be obtained to support indirect expenses and what are those sources?

N/A

Other information necessary to understand this award, if any.

N/A

Program Approval:

Acacia McGuire Anderson 5/6/24

Name (Typed/Printed)

Date

Acacia McGuire Anderson

Signature

**** NOW READY FOR PROGRAM MANAGER SUBMISSION TO DIVISION DIRECTOR****

****ATTACH ANY CERTIFICATIONS REQUIRED BY THE FUNDING AGENCY. COUNTY FINANCE OR ADMIN WILL SIGN****

Section IV: Approvals

DIVISION DIRECTOR (or designee, if applicable)

Vahid Brown, Deputy Dir. 5/6/24

Vahid Brown

Name (Typed/Printed)

Date

Signature

DEPARTMENT DIRECTOR (or designee, if applicable)

Adam Brown

May 7, 2024

Adam Brown
Adam Brown (May 7, 2024 11:50 PDT)

Name (Typed/Printed)

Date

Signature

FINANCE ADMINISTRATION

Elizabeth Comfort

May 7, 2024

Elizabeth Comfort

Name (Typed/Printed)

Date

Signature

EOC COMMAND APPROVAL **WHEN NEEDED FOR DISASTER OR EMERGENCY RELIEF APPLICATIONS ONLY**

Name (Typed/Printed)

Date

Signature

Section V: Board of County Commissioners/County Administration

(Required for all grant applications. If your grant is awarded, all grant awards must be approved by the Board on their weekly consent agenda regardless of amount per local budget law 294.338.)

For applications \$150,000 and below:

COUNTY ADMINISTRATOR	Approved:	Denied:
Name (Typed/Printed)	Date	Signature

For applications up to and including \$150,000 email form to BCC staff at CA-Financialteam@clackamas.us for Gary Schmidt's approval.

For applications \$150,000.01 and above, email form with Staff Report to the Clerk to the Board at ClerktotheBoard@clackamas.us to be brought to the consent agenda.

BCC Agenda item #:

Date:

OR

Policy Session Date:

County Administration Attestation

County Administration: re-route to department at
and
Grants Manager at financegrants@clackamas.us
when fully approved.

Department: keep original with your grant file.