Wednesday, June 01, 2017
6:45 PM – 8:30 PM
Development Service Building
Main Floor Auditorium, Room 119-120
150 Beavercreek Road, Oregon City, OR 97045

AGENDA

6:45 p.m.  Pledge of Allegiance

Welcome & Introductions
Chair Jim Bernard & Mayor Brian Hodson, Co-Chairs

Housekeeping
- Approval of May 04, 2017 C4 Minutes
- July and August Meeting Dates

6:50 p.m.  2017 C4 Retreat Agenda Discussion
- DRAFT retreat agenda overview

7:00 p.m.  R1ACT Appointments Recommendation
- Draft Memo and Letter

7:05 p.m.  Update on 2017 State Legislature
- Transportation Funding Package
- Other Legislative Updates

7:30 p.m.  Metro 2018 RTP Call for Projects Discussion
- Staff Memo

8:00 p.m.  Willamette Falls Locks Public Comment
- Informational Letter from WFLWG Co-Chairs
- DRAFT C4 Letter for Public Comment

8:25 p.m.  Updates/Other Business
- JPACT/MPAC Updates
- C4 Bylaws Subcommittee
- Other Business

8:30 p.m.  Adjourn
Thursday, May 04, 2017
6:45 PM – 8:30 PM
Development Service Building
Main Floor Auditorium, Room 115
150 Beavercreek Road, Oregon City, OR 97045

DRAFT MINUTES

Attendance:
Members: Canby: Brian Hodson (Co-Chair) Traci Hensley (Alt.); CPOs: Laurie Swanson (Molalla); Marjorie Stewart (Firwood) (Alt.); Hamlets: John Meyer (Mulino); Happy Valley: Markley Drake; Metro: Carlotta Collette; Milwaukee: Mark Gamba; Wilda Parks (Alt.); Molalla: Jimmy Thompson; Port of Portland: Emerlad Bogue; Sandy: Carl Exner; Sanitary Districts: Nancy Gibson (Oak Lodge Water Services); Transit: Dwight Brashear (SMART); Julie Wehling (Canby); Andi Howell (Sandy) (Alt); Water Districts: Hugh Kalani; Wilsonville: Tim Knapp
Staff: Trent Wilson (PGA); Gary Schmidt (PGA); Stephen Williams (DTD)
Guests: Jaimie Lorenzini (Happy Valley); Alice Cannon (Tualatin); Tracy Moreland (BCC); Mary Jo Cartasegna (BCC); Mark Ottenad (Wilsonville); Chuck Robbins (Clackamas Housing); Dayna Webb (Oregon City); Ben Bryant (Happy Valley); Megan McKibben (Congressman Schrader); Dan Mahr (Senator Merkley); Stephen Madkour (County Counsel); Mike Bezner (DTD)

The C4 Meeting was recorded and the audio is available on the County’s website at http://www.clackamas.us/bcc/c4.html. Minutes document action items approved at the meeting.

<table>
<thead>
<tr>
<th>Agenda Item</th>
<th>Action</th>
</tr>
</thead>
<tbody>
<tr>
<td>Approval of April 6, 2017 C4 Minutes</td>
<td>Minutes moved, seconded and approved.</td>
</tr>
<tr>
<td>R1ACT Appointments Notice</td>
<td>2 appointments for the R1ACT require nomination. ODOT recommends that C4 facilitate the (re)appointment process.</td>
</tr>
<tr>
<td>Metro 2018 RTP Call for Projects</td>
<td>Jurisdictions are being asked to participate in the 2018 RTP Call for Projects. Submissions will be due on July 21, 2017. Approval by coordinating committees is due by August 25. CTAC staff is working to coordinate strategic submissions and will be report back to C4 with more information in upcoming meetings</td>
</tr>
<tr>
<td>Vehicle Registration Fee</td>
<td>C4 discussed the feasibility of the county’s interest to consider pursuing a vehicle registration fee. Cities are still in favor of the County imposing a VRF, but recommend waiting until more is known about the State’s legislative transportation funding package.</td>
</tr>
<tr>
<td><strong>JPACT/MPAC Updates</strong></td>
<td>JPACT and MPAC continue to meet on topics related to the Regional Transportation Plan. Mayor Knapp reported and Commissioner Savas reported that JPACT visits to DC in April went well.</td>
</tr>
<tr>
<td>------------------------</td>
<td>--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------</td>
</tr>
<tr>
<td><strong>Update: Letter to Rep. Vial from City of Wilsonville</strong></td>
<td>City of Wilsonville is advocating for a South Metro I-5 Corridor Study to be part of the State Transportation Funding Package in order to tee up future projects on I-5 following the completion of the projects currently being considered.</td>
</tr>
<tr>
<td><strong>C4 Retreat Update</strong></td>
<td>C4 Retreat will occur at the Resort at the Mountain on August 11 and 12. Registration materials will be sent in mid to late May.</td>
</tr>
</tbody>
</table>
2017 C4 Retreat Agenda Draft

Friday, August 11

1:00 p.m.  **Community Coordination**  
- City/County Coordination (30 min)  
  - Goals for C4 moving forwards  
  - Goals for the retreat

- **Economic Development in the County (2 hr)**  
  - Informational Discussion on economic development initiatives in Clackamas County

- **Affordable Housing and/or Housing Affordability (2hr)**  
  - Options:  
    - Continued Housing Needs Assessment discussion  
    - Local efforts to address Housing Affordability  
    - Other?

6:00 p.m.  **Adjourn for the day**

6:30 p.m.  **Dinner**

Saturday, August 12

8:00 a.m.  **Breakfast**

9:00 a.m.  **Transportation:**  
- Options:  
  - Call for Projects (50 min)  
  - Responding to the State Transportation Funding Package (50 min)  
  - Capital Funding (50 min)

12:00 p.m.  **Lunch**

1:00 p.m.  **Goal setting for 2017 C4 Agenda**  
*Based on retreat discussion, create discussion goals for C4’s 2017-18 meetings.*

3:00 p.m.  **Adjourn**
MEMORANDUM

To: Clackamas County Coordinating Committee (C4)
From: Trent Wilson, Clackamas County Government Affairs Specialist
Date: June 1, 2017
Subject: R1ACT Appointments

Overview:
The ODOT Region 1 Area Commission on Transportation (R1ACT) formed in 2015. Stakeholders selected for the R1ACT serve on staggered (4) four year terms, however several stakeholders began on a (2) two year term to introduce the stagger.

In 2017, (2) two stakeholder seats are open for appointment, including:

- (1) Urban City Stakeholder
- (1) Rural Stakeholder

On May 15, 2017, the Clackamas County Community Leaders - made up of chairs from the Hamlets, CPOs and the Committee for Citizen Involvement - met and selected Bill Merchant to continue as the Rural Stakeholder. As a Clackamas citizen and in accordance with the previous selection process, this selection will need approval by the Clackamas Board of County (BCC) Commissioners. Because of the County’s budget schedule, the BCC will not be able to consider this nomination until June 13, 2017.

On May 17, 2017, the urban cities of Clackamas County caucused at the C4 Metro Subcommittee meeting and agreed that Councilor Jeff Gudman should continue as the Urban City Stakeholder for the R1ACT.

Recommendation:
Staff recommends approval of the draft letter included in the June 1, 2017 C4 Agenda Packet, contingent upon the approval of the Rural Stakeholder by the BCC.
<table>
<thead>
<tr>
<th>Position</th>
<th>Representative</th>
<th>Affiliation</th>
<th>Reappointment year</th>
</tr>
</thead>
<tbody>
<tr>
<td>Active Transpo Stakeholder</td>
<td>Steph Routh</td>
<td>-</td>
<td>2019</td>
</tr>
<tr>
<td>City of Portland</td>
<td>Dan Saltzman*</td>
<td>Commissioner, Portland</td>
<td>2017</td>
</tr>
<tr>
<td>Clack Co</td>
<td>Paul Savas</td>
<td>Commissioner, Clackamas County</td>
<td>2019</td>
</tr>
<tr>
<td>Clack Co Stakeholder</td>
<td>Bill Avison**</td>
<td>Avison Lumber</td>
<td>2019</td>
</tr>
<tr>
<td>Clack Co Stakeholder</td>
<td>Jeff Gudman*</td>
<td>Councilor, Lake Oswego</td>
<td>2017</td>
</tr>
<tr>
<td>Clack Co Stakeholder</td>
<td>Brian Hodson*</td>
<td>Mayor, Canby</td>
<td>2019</td>
</tr>
<tr>
<td>Clack Co Stakeholder</td>
<td>Lori DeRemer*</td>
<td>Mayor, Happy Valley</td>
<td>2019</td>
</tr>
<tr>
<td>Clack Co Stakeholder</td>
<td>Bill Merchant</td>
<td>Vice Chairman, Hamlet of Beavercreek</td>
<td>2017</td>
</tr>
<tr>
<td>Freight Stakeholder</td>
<td>Pia Welch</td>
<td>Fed-Ex</td>
<td>2019</td>
</tr>
<tr>
<td>Hood River Co</td>
<td>Ron Rivers</td>
<td>Chair, Hood River County</td>
<td>2019</td>
</tr>
<tr>
<td>Hood River Co Stakeholder</td>
<td>Steve Bickford**</td>
<td>Mt. Hood Winery</td>
<td>2017</td>
</tr>
<tr>
<td>Hood River Co Stakeholder</td>
<td>Jess Groves</td>
<td>Commissioner, Port of Cascade Locks</td>
<td>2017</td>
</tr>
<tr>
<td>Hood River Co Stakeholder</td>
<td>Peter Cornelison**</td>
<td>Councilor, Hood River</td>
<td>2019</td>
</tr>
<tr>
<td>Metro</td>
<td>Craig Dirksen</td>
<td>Councilor, Metro</td>
<td>2017</td>
</tr>
<tr>
<td>Mult Co</td>
<td>Jessica Vega Pederson</td>
<td>Commissioner, Multnomah County</td>
<td>2017</td>
</tr>
<tr>
<td>Mult Co Stakeholder</td>
<td>Jerry Hinton*</td>
<td>Councilor, Gresham</td>
<td>2017</td>
</tr>
<tr>
<td>Mult Co Stakeholder</td>
<td>Joseph Santos-Lyons****</td>
<td>APANO</td>
<td>2019</td>
</tr>
<tr>
<td>Mult Co Stakeholder</td>
<td>Sam Breyer</td>
<td>Centennial School District</td>
<td>2017</td>
</tr>
<tr>
<td>Mult Co Stakeholder</td>
<td>Brian Newman***</td>
<td>OHSU</td>
<td>2019</td>
</tr>
<tr>
<td>Mult Co Stakeholder</td>
<td>Chris Oxley**</td>
<td>Portland Trail Blazers</td>
<td>2017</td>
</tr>
<tr>
<td>ODOT Region 1</td>
<td>Rian Windsheimer</td>
<td>Region 1 Manager, ODOT</td>
<td>2019</td>
</tr>
<tr>
<td>Port of Portland</td>
<td>Bill Wyatt</td>
<td>Port of Portland</td>
<td>2017</td>
</tr>
<tr>
<td>Rural Transit Stakeholder</td>
<td>Julie Wehling</td>
<td>Canby Area Transit</td>
<td>2019</td>
</tr>
<tr>
<td>TriMet</td>
<td>Neil McFarlane</td>
<td>TriMet</td>
<td>2017</td>
</tr>
<tr>
<td>Wash Co</td>
<td>Roy Rogers</td>
<td>Commissioner, Washington County</td>
<td>2019</td>
</tr>
<tr>
<td>Wash Co Stakeholder</td>
<td>Denny Doyle*</td>
<td>Mayor, Beaverton</td>
<td>2017</td>
</tr>
<tr>
<td>Wash Co Stakeholder</td>
<td>Jeffrey Dalin*</td>
<td>Mayor, Cornelius</td>
<td>2019</td>
</tr>
<tr>
<td>Wash Co Stakeholder</td>
<td>Krisanna Clark*</td>
<td>Mayor, Sherwood</td>
<td>2019</td>
</tr>
<tr>
<td>Wash Co Stakeholder</td>
<td>John Cook*</td>
<td>Mayor, Tigard</td>
<td>2017</td>
</tr>
<tr>
<td>Wash Co Stakeholder</td>
<td>Pam Treece**</td>
<td>Westside Economic Alliance</td>
<td>2017</td>
</tr>
</tbody>
</table>

*City stakeholder
**Business/labor stakeholder
****Health stakeholder
*****Environmental justice stakeholder
June XX, 2017

Dear Chair Rogers:

On behalf of the Clackamas County Coordinating Committee (C4), please find below the nominations for the Clackamas County Rural Stakeholder and the Urban City Stakeholder for the Region 1 Area Commission on Transportation (R1ACT). These nominations were chosen through a collaborative effort between Clackamas County and C4.

The nominations for Clackamas County stakeholder seats are as follows:

- **Urban City Representative:** Jeff Gudman, Lake Oswego City Councilor
- **Rural Stakeholder:** Bill Merchant

If you have any questions about these nominations or how they were selected, please contact Karen Buehrig at karenb@clackamas.us.

C4 is excited for Councilor Gudman and Mr. Merchant to continue as the R1ACT representatives. Thank you for your consideration of these nomination. We look forward to the continuation of the collaborative transportation discussions occurring at R1ACT and seeing their benefit for Clackamas County, the metropolitan region, and the State.

Sincerely,

Jim Bernard       Brian Hodson
Chair, Clackamas County       Mayor, City of Canby
Co-Chair, C4       Co-Chair, C4
At your May meeting you received an overview of the 2018 Metro Regional Transportation Plan Call for Projects process that will take place over the coming months. The purpose of this memorandum is to provide a status report with particular focus on three issues: 1) Project funding targets for the local governments, 2) Schedule and activities, and 3) Project Evaluation Process.

1. Project Funding Targets
   - Funding targets for the local governments are currently being revised. A table with the most up to date funding targets will be provided at the meeting.
   - A number of the localities had projects in the 2014 RTP whose total cost exceed the 2018 targets. In such cases it will be necessary for the localities to re-prioritize projects to fit within the funding targets.
   - Although this will require careful thought on the part of the localities, it is important to keep in mind that the 2018 RTP does not involve commitments of actual funding, and that it will be updated every four years. Local governments should focus on including short term priorities in the plan as well as projects for which the locality anticipates seeking grant funds. If longer term priorities must be dropped from the 2018 RTP project list they can be added in during a future update.

2. Schedule and Activities
   - The following shows upcoming meetings by C4, C4 Metro Subcommittee and CTAC, as well as Call for Projects deadlines.
     - **C4 Metro Subcommittee Meeting on June 14** – Update on the Call for Projects.
     - **CTAC Meeting on June 27** – The product of the June 27 CTAC will be a draft project list for the 2018 RTP in which each locality meets its funding targets for projects.
     - **C4 Meeting on July 6** – Update on the Call for Projects, and project evaluation process, if desired.
     - **CTAC Meeting Week of July 10** – CTAC will finalize the recommended 2018 RTP project list and prepare a recommendation for C4. If possible, this meeting will include a discussion of project evaluation.
     - **C4 Metro Subcommittee Meeting on July 19** – C4 Metro Subcommittee approval of the project list prior to submittal to Metro.
     - **Deadline for Project Submittal to Metro July 21**
     - **C4 Retreat August 11/12** – A discussion and endorsement of the project list by C4.
     - **Priorities to be Submitted to Metro by August 25**
3. **Project Evaluations**
   - For the first time Metro is including a project evaluation process in the development of the RTP project lists.
   - The intent of the project evaluation process is to provide information for decision makers and the public on whether the projects identified for inclusion on the 2018 RTP are moving the region towards achievement of regional priorities.
   - The project evaluation will occur in three phases:
     1) **Pilot Project Evaluations (Fall 2017)** – in this phase each of the three counties, City of Portland, the Port of Portland, ODOT and TriMet will self-evaluate five projects using the draft project evaluation criteria with the cities being asked to self-evaluate one project.
     2) **Revisions to Project Evaluations Criteria (Fall 2017 – Winter 2018)** – in this phase the RTP working groups will review the results of the pilot project evaluations and recommend changes if necessary.
     3) **Final Project Evaluations (Winter – Spring 2018)** – in this phase the project evaluation process will be applied to all capital project costing over $10 million.
   - The presentation at the June 1 meeting will include sample evaluations for several projects prepared by staff using Metro’s most recent evaluation criterial proposal.
May 11, 2017

Re: USACE/Willamette Falls Locks Final Disposition Study Tentatively Selected Plan Public Comment Period

Dear Friends and Stakeholders of Willamette Falls Locks,

We write today to provide you an update regarding the ongoing discussions about the future of Willamette Falls Locks and to call your attention to an opportunity to provide feedback to the U.S. Army Corps of Engineers (USACE).

As many of you know, the Willamette Falls Locks has been kept in caretaker status since 2011, and is essentially closed for navigation purposes. The USACE pursued this status after an engineering report identified key operational safety concerns, and the USACE then made the unilateral decision in 2015 to pursue a disposition study to divest of its interests in the facility. That process is still ongoing today, known as the Final Disposition Study for Willamette Falls Locks. The USACE is nearing the final stages of selecting a Tentatively Selected Plan on an expedited schedule that will be subject to a 30-day public comment period beginning around May 15, 2017.

Meanwhile, the Willamette Falls Locks Working Group (Working Group) has been strategically meeting with the USACE to ensure the Final Disposition Study address key concerns and make possible the opportunity to transfer the facility to a new owner and operator. It remains the goal of the Working Group that the Willamette River continues serving as one river for navigational purposes. Beyond the opportunity for transfer, it is our goal to ensure the USACE’s Disposition Study address several details, including: environmental assessments, Section 106 agreements, expectations to repair the facility, and addressing the concerns and needs of adjacent landowners.

As co-chairs of the Working Group, we strongly believe the local value of an operational Locks to be significant for historic and recreational tourism, strategic commercial use, tribal interests, and seismic transportation redundancy. While these values do not transcend to the USACE’s scope of national economic benefit, they are important to the numerous river communities, businesses, and river lovers invested in the future of the Willamette River.

We hope you will continue your support for this work by submitting comments during the upcoming public comment period. As soon as the USACE releases their Tentatively Selected Plan and opens the public comment period, perhaps as soon as next week, our team will be in touch with you or your staff with details.

Thank you,

Martha Schrader
Commissioner, Clackamas County
Co-Chair, Willamette Falls Locks Working Group

Russ Axelrod
Mayor, West Linn
Co-Chair, Willamette Falls Locks Working Group
U.S. Army Corps of Engineers, Portland District  
Attn: CENWP-PM-E/Kelly Janes  
P.O. Box 2946  
Portland, OR 97208-2946  

RE: Comments on the Willamette Falls Locks Final Disposition Study CENWP-PM-E-17-01  

On behalf of the Clackamas County Coordinating Committee (C4), we are pleased to submit comments to the Corps of Engineers on the recently released Draft Integrated Disposition Study/Environmental Assessment for the Willamette Falls Locks. C4 is a partnership among Clackamas County and the cities, special districts, and community organizations of the county. C4 promotes coordinated partnerships on issues related to land use and transportation.  

We understand that the Corps of Engineers finds that the Willamette Falls Locks are no longer of sufficient national significance to justify continued federal investment for maintenance, operations and capital costs. As a result, the facility has been closed to marine traffic since 2011 for life/safety concerns resulting from deterioration. Due to the lack of findings for nationally significant benefit, the Corps appears intent on permanently divesting of the facility, preferably through a transfer to a state or local entity or through permanent decommissioning and closure and subsequent abandonment.  

As a group that seeks countywide solutions to transportation and land use issues, we are pleased to learn that the Corps’ preferred alternative is aimed at transferring the facility to a new owner and leaving open the possibility that the Locks may once again return to an operational navigational facility. C4 often advocates for transportation solutions, including projects focused on recreation and freight movement, and the Willamette Falls Locks and Canal fits well within the scope of creating a complete transportation community.  

We envision a future whereby the Locks are fully repaired and reopened, providing navigational access to recreational and freight users. We understand that marine transportation can deliver freight with more environmental and economic efficiencies and that the Upper and Lower Willamette River may also prove to be a useful mode of transportation in the event the region’s highway system is crippled during a major seismic event.  

Most importantly, we as a coordinated body are fully aware of the redevelopment momentum around Willamette Falls, including the Heritage Area’s bid for federal designation with National Parks Services and the redevelopment of the Willamette Falls Legacy Project in Oregon City providing increased public access to the falls. We strongly believe that the repair and reopening
of the Willamette Falls Locks will only improve upon the broader redevelopment of this area and act as a catalyst for what is expected to be a world class tourism destination.

While we applaud the Corps for taking steps to reach a transfer alternative, we are concerned that the Corps is not proposing to repair the Locks to a good operating condition. Rather, the extent of repairs proposed in the Final Disposition Study is limited to issues that represent a long-term liability to the Corps. We urge the Corps to place a greater emphasis on successfully implementing a transfer to a state, local or private entity enabling the Locks to be repaired and returned to public service.

With the minimal level of repair proposed by the Corps and the resulting high repair and operating cost that would need to be borne by a transferee, we are doubtful a state or local entity will be found. As such, we recommend that the Corps work towards a new alternative that commits a greater share of the needed repairs and focus on assisting a new owner-operator in implementing the capabilities required to take on this new endeavor.

Our primary goal through these comments is that the Corps of Engineers is able to work towards an alternative the produces the highest likelihood of finding a transferee and returning the Willamette River into a single navigable waterway.

Thank you for your consideration.

Sincerely,

Jim Bernard                              Brian Hodson
Chair, Clackamas County               Mayor, City of Canby
Co-Chair, C4                              Co-Chair, C4

C4 is composed of representatives of Clackamas County; Metro; the cities of Barlow, Canby, Estacada, Gladstone, Happy Valley, Johnson City, Lake Oswego, Milwaukie, Molalla, Oregon City, Portland, Rivergrove, Sandy, Tualatin, West Linn and Wilsonville; county CPOs and hamlets; fire, sanitary and water special districts; and rural and urban transit providers.