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**Thursday, December 06, 2018**  
**6:45 PM – 8:30 PM**

**Development Services Building**  
Main Floor Auditorium, Room 115  
150 Beaver Creek Road, Oregon City, OR 97045

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## AGENDA

**6:45 p.m. Pledge of Allegiance**

**Welcome & Introductions**

*Chair Jim Bernard & Mayor Brian Hodson, Co-Chairs*

**Housekeeping**

- Approval of November 01, 2018 C4 Minutes
- January Meetings

**Page 03**

**6:50 p.m. Transportation Futures Study Update**

- Staff memo and materials

**Page 05**

**7:10 p.m. C4 Legislative Strategy Discussion**

- Staff memo
- I-205 Legislative Concept

**Page 06**

**Page 07**

**8:10 p.m. Urban City Executive Committee Seat**

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**8:15 p.m. Updates/Other Business**

- VRF Update
- JPACT/MPAC Updates
- Other Business

**8:30 p.m. Adjourn**

## General Information



### Current Voting Membership

		C4 Exec	C4 Metro	C4 Rural	JPACT	MPAC	R1ACT
<b>Clackamas County</b>	Chair Jim Bernard	●	●	●			
<b>Clackamas County</b>	Commissioner Paul Savas		●	●	●		●
<b>Canby</b>	Mayor Brian Hodson	●		●			●
<b>CPOs</b>	Laurie Freeman Swanson (Molalla CPO)	●	●	●			
<b>Estacada</b>	Mayor Sean Drinkwine			●			
<b>Fire Districts</b>	Matthew Silva (Estacada Fire District)	●					
<b>Gladstone</b>	Mayor Tammy Stempel		●				
<b>Hamlets</b>	Kenny Sernach (Beavercreek Hamlet)			●			
<b>Happy Valley</b>	Councilor Markley Drake		●				
<b>Johnson City</b>	Vacant						
<b>Lake Oswego</b>	Councilor Jeff Gudman	●	●		●	●	●
<b>Milwaukie</b>	Mayor Mark Gamba		●			●	
<b>Molalla</b>	Mayor Jimmy Thompson			●			
<b>Oregon City</b>	Mayor Dan Holladay		●				
<b>Portland</b>	Vacant						
<b>Rivergrove</b>	Mayor Heather Kibbey		●				
<b>Sandy</b>	Councilor Carl Exner			●			
<b>Sanitary Districts</b>	Nancy Gibson (Oak Lodge Water Services)	●					
<b>Tualatin</b>	Councilor Nancy Grimes		●				
<b>Water Districts</b>	Hugh Kalani (Clackamas River Water)						
<b>West Linn</b>	Council President Brenda Perry		●				
<b>Wilsonville</b>	Mayor Tim Knapp		●		●		

### Current Ex-Officio Membership

<b>MPAC Citizen Rep</b>	Vacant
<b>Metro Council</b>	Councilor Betty Dominguez
<b>Port of Portland</b>	Emerald Bogue
<b>Rural Transit</b>	Julie Wehling
<b>Urban Transit</b>	Eve Nilenders

### Frequently Referenced Committees:

<b>CTAC:</b>	Clackamas Transportation Advisory Committee (C4 Transportation TAC)
<b>JPACT:</b>	Joint Policy Advisory Committee on Transportation (Metro)
<b>MPAC:</b>	Metro Policy Advisory Committee (Metro)
<b>MTAC:</b>	Metro Technical Advisory Committee (MPAC TAC)
<b>R1ACT:</b>	Region 1 Advisory Committee on Transportation (ODOT)
<b>TPAC:</b>	Transportation Policy Advisory Committee (JPACT TAC)

**Thursday, November 1, 2018**  
**6:45 PM – 8:30 PM**

**Development Services Building**  
Main Floor Auditorium, Room 115  
150 Beavercreek Road, Oregon City, OR 97045

**Attendance:**

**Members:** **Canby:** Brian Hodson (Co-Chair); **Clackamas County:** Paul Savas; **CPOs:** Laurie Swanson (Molalla); Martin Meyers (Redland-Viola-Fischers Mill); **Estacada:** Sean Drinkwine; **Hamlets:** Kenny Sernach (Beavercreek); Rick Cook (Stafford); **Happy Valley:** Markley Drake; **Lake Oswego:** Jeff Gudman; **Milwaukie:** Mark Gamba; **Sandy:** Carl Exner; **Transit:** Julie Wehling (Canby); Eve Nilenders (Trimet); **Water Districts:** Hugh Kalani; **West Linn:** Russ Axelrod; **Wilsonville:** Tim Knapp.

**Staff:** Chris Lyons (PGA); Trent Wilson (PGA)

**Guests:** Jaimie Huff (Happy Valley); Andrew Singelakis (Washington County); Erin Wardell (Washington County); John Lewis (Oregon City); David Marks (CCBA); Megan McKibben (Cong. Schrader); MJ Cartasegna (BCC); Mark Ottenad (Wilsonville SMART); Mark Meeks; Mike Bezner (DTD); Marge Stewart (Firwood CPO); Steve Williams (DTD)

The C4 Meeting was recorded and the audio is available on the County’s website at <http://www.clackamas.us/c4/meetings.html> . Minutes document action items approved at the meeting.

<b>Agenda Item</b>	<b>Action</b>
<b>Approval of October 4, 2018 Minutes</b>	Approved.
<b>Transportation Futures Study Discussion</b>	<p>Washington County staff presented on the process and outcome of their completed transportation futures study, which has provided data the county now uses when competing for state and regional transportation dollars. Washington County received \$1.3 million from the State Legislature to conduct the study, and provided additional county dollars to complete the study.</p> <p>Clackamas County staff also presented what a Clackamas transportation futures study might entail, and C4 discussed the value of pursuing funding from the state legislature.</p> <p>Members relayed ideas for a Clackamas-specific transportation futures study, and asked staff to return with</p>

	<p>more details. Members agreed it was worth seeking state funds, and expressed the effort should complement the Washington County study while incorporating a regional lens.</p>
<p><b>C4 Legislative Strategy Discussion</b></p>	<p>On the heels of the transportation futures study discussion, members discussed relevant topics that C4 and C4 member jurisdictions might advocate for and/or track in the upcoming legislative session. County staff recommended that issues like funding for I-205, the county courthouse replacement project, and a transportation futures study should float to the top.</p> <p>No decisions were made because of time, and C4 asked this issue be tabled until the December meeting.</p>
<p><b>VRF Progress Update</b></p>	<p>County staff has been meeting with communities and businesses to share information similar to what C4 discussed in August in September.</p>
<p><b>Updates/Other Business</b></p> <ul style="list-style-type: none"> <li>• <b>JPACT/MPAC Updates</b></li> <li>• <b>Countywide HNA Update</b></li> <li>• <b>2019 Retreat Update</b></li> <li>• <b>Other Business</b></li> </ul>	<p>JPACT/MPAC: Regional Transportation Plan (RTP) Urban Growth Boundary (UGB) update completed.</p> <p>Countywide HNA Update: The Countywide HNA is now moving forward, with a requirement to finalize the study by the end of June 2019.</p> <p>2019 C4 Retreat: June 14/15 is the only viable date for Resort at the Mountain that works for C4's desire to meet in June 2019. Members agreed to save that date.</p>

Adjourned at 8:50 p.m.

## MEMORANDUM

**TO:** Clackamas County Coordinating Committee  
**FROM:** Stephen Williams, Principal Transportation Planner  
**DATE:** December 06, 2018  
**SUBJECT:** Legislative Proposal for Clackamas County Future Transportation Study

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The following is a summary legislative proposal for funding the Clackamas County Future Transportation Study.

**Proposal:** Clackamas County and its member cities propose the development of a 50 year transportation plan for Clackamas County that anticipates the major population, economic, and technology changes that will occur and identifies the highest priority transportation improvements across all state, regional and local systems within and surrounding Clackamas County.

**Description:** The next 50 years is likely to be a period of great change in the transportation system and in Clackamas County. Experts anticipate full implementation of autonomous and connected vehicles, changing many aspects of our transportation system. At the same time, growth in population and employment will expand the developed areas of Clackamas County beyond the existing Metro Urban Growth Boundary, creating a need for new transportation facilities and systems. The rapidity with which these changes will occur, and the lengthy time period required for infrastructure development, could mean that change will occur much more rapidly than state, regional and local transportation agencies can respond. If ODOT, Metro, TriMet, Clackamas County and its cities are unable to respond to these rapid changes, the results will harm the attractiveness of the county as a place to live and work as well as hamper mobility in the area between Mt. Hood and the Willamette River.

This study is intended to be a cooperative effort of the local governments of Clackamas County, with ODOT, Metro and TriMet to identify the changes that are coming and to begin planning today to meet long-term transportation needs. The proposed study will include six main tasks:

1. Account for future population and employment growth
2. Consider major issues of concern such as future traffic on major corridors (I-205, OR212/Sunrise Expressway, US26, OR213, etc.), seismic resiliency of local transportation, and climate change adaptation
3. Anticipate major changes in the economy and in transportation technology based on the most recent research
4. Use a scenario planning approach to manage the uncertainty involved in very long-term planning
5. Select the highest priority transportation improvements that serve transportation needs in multiple scenarios
6. Use survey research, focus groups and online public engagement to involve members of the public from across the county in the process

**Time/Cost:** It is anticipated that this study will take 2 years to complete and cost \$2.5 million.

## Memorandum

**To: Clackamas County Coordinating Committee (C4)**  
**From: Chris Lyons, Clackamas County Public & Government Affairs**  
**Date: December 6, 2018**  
**RE: C4 Legislative Strategy Discussion**

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### Overview:

This December 6<sup>th</sup> discussion is a continuation of the November 1<sup>st</sup> C4 meeting clarifying C4's interest in working together to advance key priorities during the 2019 legislative session.

The 2019 Oregon legislative session begins Tuesday, Jan. 22 and will conclude no later than Sunday, June 30. The Governor, Senate President, and House Speaker have jointly identified the following four issues as top priorities to be addressed in 2019: new investments in K-12 education, passage of a cap & invest carbon reduction program, addressing Medicaid funding shortfalls, and continuing to advance solutions to the state's housing crisis.

A primary function of C4 is to establish and promote unified positions at the state and regional levels. C4 members have the potential to increase the likelihood of success on key, agreed-upon legislative priorities by advocating as a unified coalition with coordinated outreach.

### ***Recommended criteria for selecting C4's legislative priorities:***

- Does the issue fit within C4's primary area of focus (i.e. transportation & land use)?
- Does the issue benefit all residents of Clackamas County?
- Is the issue Clackamas-specific (i.e. without C4 member involvement, is the issue likely to see action)?
- Is there C4 consensus and commitment among members to work on the issue?

### ***Recommended C4 legislative priorities:***

- Funding for the I-205 Widening & Seismic Improvement Project
- Funding for a Clackamas County Transportation Futures Study
- Funding for the Clackamas County Courthouse Replacement Project

### ***Options for individual jurisdictions/entities to participate in legislative advocacy:***

- Adopt a legislative agenda and/or take action that prioritizes the issue
- Contact your legislators
- Add your jurisdiction's name/logo to support letter(s)

### ***Discussion questions:***

- Which issues should be identified as C4 priorities?
- How can each member jurisdiction/entity play a role in legislative advocacy?

# DRAFT

## SUMMARY

Requires Department of Transportation to consult with certain local governments impacted by state or federal highway bridge project if project costs at least \$200 million.

Authorizes issuance of lottery bonds for Interstate 205 Abernethy Bridge Project.

Authorizes issuance of lottery bonds for Interstate 205 improvements from Abernethy Bridge to Interstate 5.

Declares emergency, effective on passage.

## A BILL FOR AN ACT

Relating to transportation; and declaring an emergency.

**Be It Enacted by the People of the State of Oregon:**

**SECTION 1. (1) In carrying out a state or federal highway bridge project, the Department of Transportation shall consult with and consider advice and suggestions from local governments where the project is located and local governments whose boundaries border the project.**

**(2) This section applies to projects that the department estimates to cost at least \$200 million or more to complete.**

**SECTION 2. (1) For the biennium beginning July 1, 2019, at the request of the Oregon Department of Administrative Services, in consultation with the Department of Transportation, the State Treasurer is authorized to issue lottery bonds pursuant to ORS 286A.560 to 286A.585 in an amount that produces \$250 million in net proceeds and interest earnings for the purpose described in subsection (2) of this section, plus an additional amount estimated by the State Treasurer**

NOTE: Matter in **boldfaced** type in an amended section is new; matter *[italic and bracketed]* is existing law to be omitted. New sections are in **boldfaced** type.

1 to be necessary to pay bond-related costs.

2 (2) Net proceeds of lottery bonds issued pursuant to this section  
3 must be transferred to the Department of Transportation for deposit  
4 in the State Highway Fund established under ORS 366.505 in an  
5 amount sufficient to provide \$250 million for the department to com-  
6 plete the Interstate 205 Abernethy Bridge Project.

7 (3) The Legislative Assembly finds that the use of lottery bond  
8 proceeds will create jobs, further economic development, finance pub-  
9 lic education or restore and protect parks, beaches, watersheds and  
10 native fish and wildlife, and is authorized based on the following  
11 findings:

12 (a) Public investment in transportation infrastructure will create  
13 jobs and further economic development in this state.

14 (b) Improvements to bridges moves people and goods efficiently.

15 SECTION 3. (1) For the biennium beginning July 1, 2019, at the re-  
16 quest of the Oregon Department of Administrative Services, in con-  
17 sultation with the Department of Transportation, the State Treasurer  
18 is authorized to issue lottery bonds pursuant to ORS 286A.560 to  
19 286A.585 in an amount that produces \$100 million in net proceeds and  
20 interest earnings for the purpose described in subsection (2) of this  
21 section, plus an additional amount estimated by the State Treasurer  
22 to be necessary to pay bond-related costs.

23 (2) Net proceeds of lottery bonds issued pursuant to this section  
24 must be transferred to the Department of Transportation for deposit  
25 in the State Highway Fund established under ORS 366.505 in an  
26 amount sufficient to provide \$100 million for the department to begin  
27 construction of improvements of Interstate 205 beginning on the por-  
28 tion of Interstate 205 at its intersection with the Abernethy Bridge and  
29 ending at its intersection with Interstate 5.

30 (3) The Legislative Assembly finds that the use of lottery bond  
31 proceeds will create jobs, further economic development, finance pub-



1 **lic education or restore and protect parks, beaches, watersheds and**  
2 **native fish and wildlife, and is authorized based on the following**  
3 **findings:**

4 **(a) Public investment in transportation infrastructure will create**  
5 **jobs and further economic development in this state.**

6 **(b) Improvements to highways moves people and goods efficiently.**

7 **SECTION 4. This 2019 Act being necessary for the immediate pres-**  
8 **ervation of the public peace, health and safety, an emergency is de-**  
9 **clared to exist, and this 2019 Act takes effect on its passage.**

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## Memorandum

**To: Clackamas County Coordinating Committee (C4)**  
**From: Trent Wilson, Clackamas County Government Affairs Specialist**  
**Date: December 6, 2018**  
**RE: C4 Executive Committee Urban Cities Seat**

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### **Overview:**

Urban cities need to select a temporary representative for the C4 Executive Committee. At a minimum, the new representative will serve until the March 7, 2019 C4 meeting. Councilor Jeff Gudman (Lake Oswego), who currently serves as the urban city executive committee representative, is stepping down as a result of the term-limitation for Lake Oswego city council seats.

C4 will select its full 2019 Executive Committee membership at the March 7, 2019 meeting. Urban cities may elect to reaffirm the appointment made in December 2018 or select a new member.

### **General commitment of Executive Committee members:**

- Attend one executive committee per month (typically 1<sup>st</sup> Monday at 5:30pm)
- Coordinate with and advocate for other C4 members to ensure the agenda reflects C4 member interests.
- Reply to emails, as needed.

### **C4 Bylaws regarding the C4 Executive Committee:**

#### **3. EXECUTIVE COMMITTEE**

The Executive Committee shall be comprised of a representative of: (a) the board of county commissioners, (b) an urban city, (c) a rural city, (d) water and sewer districts, (e) fire districts, and f) Hamlets, Villages, and CPOs. The Executive Committee will establish the agendas for meetings of C-4, including additional agenda request items that may be made as set forth in section 5(G) of these Bylaws, and may make recommendations to the C-4 body on action items as appropriate. C-4 Metro Jurisdiction cities and Rural Cities shall elect their respective Executive Committee representatives annually at the March C-4 Regular meeting. Special Districts shall annually determine their own Executive Committee representative selection process and shall submit the name of the appointment by a letter signed by the chairs of the special district boards to the Secretary of C-4 at or before the March C-4 meeting.