

Department of Finance

Public Services Building 2051 Kaen Road, Suite 490 | Oregon City, OR 97045

June 1, 2023	BCC Agenda Date/Item:
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Board of County Commissioners Clackamas County

Approval of a Resolution Authorizing a Debt Issuance of up to \$7 million to Finance the Purchase of a Facility and Property at 6605 Lake Road, Milwaukie for the Health Centers' Behavioral Health Clinic. No County General Funds are expected to be needed.

Previous Board Action/Review	Executive Sessions on 10/26/21, 11/30/21, 7/12/22, 10/25/22, 11/25/22, 12/6/22, 2/7/23, and 4/25/23		
Performance Clackamas	Which indicator of success does this item affect? Ensure safe, healthy, and secure communities		
Counsel Review	Andrew Naylor	Procurement Review	N/A
Contact Person	Sarah Jacobsen	Contact Phone	503-742-5303

EXECUTIVE SUMMARY: The Health Centers' Stewart and Hilltop clinics, which provide mental health and substance abuse services to children, families, and adults, were demolished as part of the Courthouse construction project. After reviewing alternative sites in different communities, staff identified a location that meets current and future expansion needs. The location at 6605 Lake Road in Milwaukie is a 43,000 square foot building with 2.37 acres of land.

The price of the building and land is \$11 million. Included in the purchase process is a \$150,000 deposit which the Health Centers will pay. No general funds are requested to pay the deposit or make bond payments.

RECOMMENDATION: Staff recommends that the Board, as the governing body of Clackamas County, use its Full Faith and Credit to adopt the resolution as presented and secure the bond.

Respectfully submitted,

Clizabeth Comfort

Elizabeth Comfort Finance Director

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WHEREAS, the County is authorized by ORS Section 271.390 to enter into financing agreements to finance or refinance real or personal property which the Board of County Commissioners determines is needed, and to authorize certificates of participation in the right to receive the payments due from the County under those financing agreements; and

WHEREAS, the County is authorized by ORS 287A.105 to incur bonded indebtedness within the meaning of Section 10, Article XI of the Oregon Constitution; and

WHEREAS, the estimated weighted average life of a financing agreement shall not exceed the estimated dollar weighted average life of the real or personal property to be financed or refinanced by such financing agreement; and

WHEREAS, the County desires to obtain financing in a maximum principal amount of not more than \$7,000,000 to provide a new facility for the Clackamas County Health Centers' Behavioral Health Clinic, including purchasing, improving, relocating and furnishing property (collectively, the "Project"); and

WHEREAS, the County may make expenditures on the Project (the "Expenditures") before the County borrows to finance the Project, and the rules of the United States Internal Revenue Service require the County to declare its official intent to reimburse itself for amounts that the County will spend before it borrows, in order for the County to reimburse itself for those Expenditures from the proceeds of a tax-exempt borrowing;

NOW THEREFORE, the Clackamas County Board of Commissioners does hereby resolve as follows:

<u>Section 1. Finding of Need.</u> The Board determines that the Project is needed, and that it is desirable to finance the Project.

Section 2. Authorization. The County may obtain financing in a maximum principal amount of not more than \$7,000,000 (the "2023 Borrowings") to provide the Project and pay the estimated costs of the 2023 Borrowings under the authority of ORS 271.390, ORS 287A.105 and the other applicable provisions or ORS Chapter 287A.

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Section 3. Declaration of Intent to Reimburse. The County hereby declares its official intent pursuant to Section 1.150-2 of the Treasury Regulations to reimburse itself with the proceeds of the 2023 Borrowings for any Expenditures paid before the 2023 Borrowings are issued.

<u>Section 4. Delegation.</u> The County Finance Director, the County Budget Manager, or a designee of either of those officials (each a "County Official") are hereby authorized, on behalf of the County and without further action by the Board, to:

- 1. Enter into one or more 2023 Borrowings for the purposes described in this Resolution and enter into one or more escrow agreements that authorize the escrow agent to issue obligations (the "Obligations") that are payable from payments the County makes under the 2023 Borrowings. The 2023 Borrowings shall constitute bonded indebtedness and be subject to the limits of ORS 287A.105. The obligation of the County to make financing payments under the 2023 Borrowings shall be unconditional. Pursuant to ORS 287A.315, the County Official may pledge the County's full faith and credit and taxing power within the limitations of Sections 11 and 11b of Article XI of the Oregon Constitution, and may agree to pay the 2023 Borrowings from any and all of the County's legally available funds, including specific revenue sources, such as revenues from the Health Centers' Behavioral Health Clinics. Subject to the limitations of this Resolution, the 2023 Borrowings may be in such form and contain such terms as the County Official may approve, including covenants for the benefit of the lenders or credit enhancement providers.
- 2. Determine whether the interest payable on each 2023 Borrowing will be includable in gross income or excludable from gross income under the Internal Revenue Code of 1986, as amended (the "Code").
- 3. Covenant for the benefit of the owners of tax-exempt obligations to comply with all provisions of the Code which are required for the interest component of financing payments payable under the related 2023 Borrowings to be excluded from gross income for federal income tax purposes.
- 4. Designate the 2023 Borrowings as "qualified tax-exempt obligations" pursuant to Section 265(b)(3) of the Code, if applicable.
- 5. Deem final and authorize the distribution of a preliminary official statement for each series of Obligations, authorize the preparation and distribution of a final official statement or other disclosure document for each series of Obligations, and enter into agreements to provide continuing disclosure for owners of each series of Obligations.

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- 6. Apply for and purchase ratings, municipal bond insurance, or other forms of credit enhancements for the 2023 Borrowings and the Obligations, and enter into related agreements, as necessary.
- 7. Enter into additional covenants for the benefit of the purchasers of the 2023 Borrowings and the Obligations which the County Official determines are desirable to sell the 2023 Borrowings and the Obligations on favorable terms.
- 8. Engage the services of escrow agents, paying agents and any other professionals whose services are desirable to accomplish the financings.
- 9. Negotiate and enter into agreements with various County entities to further secure the 2023 Borrowings and Obligations or comply with covenants related to the use of proceeds and the Project.
- 10. Subject to the limitations of this Resolution, determine the final principal amount of each 2023 Borrowing, the interest rate or rates which each 2023 Borrowing and each series of Obligations shall bear, and the County's prepayment rights and other terms of each 2023 Borrowing and each series of Obligations.
- 11. Solicit competitive bids for the purchase of each series of the Obligations and award their sale to the bidder offering the most favorable terms to the County, select one or more underwriters, negotiate the terms of the sale of each series of Obligations, and sell that series to those underwriters; or select one or more commercial banks or other lenders, negotiate the terms of the sale of each 2023 Borrowing and sell each 2023 Borrowing to those commercial banks or lenders.
- 12. Execute and deliver any other certificates or documents and take any other actions which the County Official determines are desirable to accomplish the financing with the 2023 Borrowings and the Obligations in accordance with this Resolution.

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Section 5. Effective Date. This Resol	ution shall take effect on its date of adoption.
DATED this day of, 2023. CLACKAMAS COUNTY BOARD OF CO	
Chair	
Recording Secretary	