
Wednesday, January 17, 2018
7:30 AM – 9:00 AM

Development Service Building
Main Floor Auditorium, Room 401
150 Beaver Creek Road, Oregon City, OR 97045

Agenda

- 7:30 a.m. Welcome & Introductions**
- 7:35 a.m. 2018 Regional Transportation Plan Update**
- 8:05 a.m. Regional Travel Options Project Strategy Draft**
Presented by Karen Buehrig and Nancy Kraushaar
- 8:25 a.m. Active Transportation Project Development Update**
- 9:00 a.m. Adjourn**

Attachments:	JPACT/MPAC Work Programs	Page 02
	RTP Update Information	Page 08
	Staff Memo re Regional Travel Options	Page 16
	Staff Memo re Active Transportation Dev. Funds	Page 23



2018 JPACT Work Program

As of 1/8/18

*Items in italics are tentative; **bold** denotes required items*

January 18, 2018 -

- Chair comments TBD (5+ min)
 - Volkswagen Settlement Update
- **Resolution No. 17-4856**, For the Purpose of Adding or Amending Existing Projects to the 2018-21 Metropolitan Transportation Improvement Program Involving Seven Projects Requiring Programming Additions, Corrections, or Cancellations Impacting Metro, ODOT, Portland, and TriMet (NV18-04-NOV) (**consent**)
- **Resolution No. 18-4858**, For the Purpose of Adding or Amending Existing Projects to the 2018-21 Metropolitan Transportation Improvement Program Involving Six Projects Requiring Programming Additions, Corrections, or Cancellations Impacting Gresham, King City, and ODOT (DEC18-05-DEC) (**consent**)
- Red Line Extension – Information/Discussion (Malu Wilkinson, Metro; 40 min)
- Regional Travel Options Strategy Public Comment Draft – Information/Discussion (Dan Kaempff, Metro; 20 min)
- 2018 RTP: Update on Technical Evaluation, Engagement Schedule, and Regional Leadership Forum #4 – Information/Discussion (Kim Ellis/Clifford Higgins, Metro; 20 min)

January 22: JPACT Finance Subcommittee, Council Chamber, Metro Regional Center

February 15, 2018

- Chair comments TBD (5+ min)
- Draft RTP Evaluation Findings Discussion Guide and Update on Regional Leadership Forum #4 – Information/Discussion (Kim Ellis, Metro; 30 min)
- Draft RTX Policies and Strategies – Information/Discussion (Eliot Rose, Metro; 20 min)

March 2: RTP Regional Leadership Forum #4, Oregon Convention Center

<p><u>March 15, 2018</u></p> <ul style="list-style-type: none"> • Chair comments TBD (5+ min) • Regional Leadership Forum #4 Takeaways and RTP Investment Priorities – Endorsement Requested (Ellis, Metro; 20 min) • Draft Safety Strategy – Information/Discussion (Lake McTighe, Metro; 20 min) • 2021-2024 STIP – MPO Comment Letter on Leverage Funding Programs Guidelines – Recommendation to the Metro Council (Grace Cho/Ted Leybold, Metro; 20 min) • Burnside Project Information – Information/Discussion (TBD; 15 min) • ODOT Value Pricing (TBD; 20 min) <p><u>March 14 – 16: PBA Trip to Washington D.C.</u></p>	<p><u>April 19, 2018</u></p> <ul style="list-style-type: none"> • Chair comments TBD (5+ min) • TransPort By-Laws – Recommendation to the Metro Council (consent) • Draft Freight Strategy – Information Discussion (Collins, Metro; 20 min) • Regional Travel Options Strategy Draft for Adoption – Recommendation to the Metro Council (Dan Kaempff, Metro; 30 min) • MPO-State-Transit Financial Forecasts for FY2021-2024 – Recommendation to Metro Council (TBD; 30 min)
<p><u>May 17, 2018</u></p> <ul style="list-style-type: none"> • Chair comments TBD (5+ min) • Draft RTP (Focus on Policies and Implementation) – Information/Discussion (Ellis, Metro; 30 min) • Regional Transit Strategy – Information/Discussion (Snook, Metro; 30 min) • Draft RTX Strategies and Policies – Information/Discussion (Eliot Rose, Metro; 20 min) 	<p><u>June 21, 2018</u></p> <ul style="list-style-type: none"> • RFFA Active Transportation Project Development Funds Allocation (Ted Leybold/Lake McTighe, Metro; 15 min)
<p><u>July 19, 2018</u></p> <ul style="list-style-type: none"> • Chair comments TBD (5+ min) • 2021-2024 STIP – MPO Comment Letter on 150% Fix-It Lists and Leverage Considerations – Recommendation to the Metro Council (25 min) 	<p><u>August 16, 2018</u></p>
<p><u>September 20, 2018</u></p> <ul style="list-style-type: none"> • 2021-2024 STIP – MPO Comment Letter on 150% ARTS List and Leverage Considerations – Recommendation to the Metro Council • Introduce and Discuss TPAC Recommendation on 2018 RTP and Strategies for Freight, Transit, and Safety (Ellis; 60 min) 	<p><u>October 18, 2018</u></p> <ul style="list-style-type: none"> • JPACT Recommendation to Metro Council on Adoption of 2018 RTP and Strategies for Freight, Transit, and Safety (Ellis; 60 min)

<u>November 15, 2018</u>	<u>December 20, 2018</u>
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RTP Regional Leadership Forums:

- **March 2, 2018:** RTP Regional Leadership Forum #4 (Finalizing Our Shared Plan for the Region)

Parking Lot:

- Southwest Corridor Plan
- Prioritization of projects/programs
- Westside Freight Study/ITS improvements
- All Roads Safety Program (ODOT)
- Washington County Transportation Futures Study (TBD)
- Transportation Resiliency

2018 MPAC Work Program

as of 1/3/18

*Items in italics are tentative; **bold** denotes required items*

<p><u>Wednesday, January 10, 2018</u></p> <ul style="list-style-type: none"> • 2030 Regional Waste Plan (Matt Korot/Marta McGuire, Metro; 30 min) • Community Placemaking Grant Program Update (Dana Lucero, Metro; 30 min) • Research on Naturally Occurring Affordable Housing (Dr. Lisa Bates, PSU & SW Corridor Equity & Housing Advisory Group; 40 min) 	<p><u>Wednesday, January 24, 2018</u></p> <ul style="list-style-type: none"> • 2018 RTP Engagement and Regional Leadership Forum #4 – Information/Discussion (Cliff Higgins, Metro; 15 min) • Update on Technical Evaluation and Schedule for Finalizing the 2018 RTP – Information/Discussion (Ellis, Metro; 20 min) • Housing Trends Around the Region: City of Tigard – Information/Discussion (Kenny Asher, City of Tigard; 30 min) • Constitutional Amendment: Housing – Information/Discussion (TBD, Metro; 30 min)
<p><u>Wednesday, February 14, 2018</u></p> <ul style="list-style-type: none"> • Regional Housing Measure (Randy Tucker/Jes Larson, Metro; 30 min) • Constitutional Amendment: Housing – Recommendation (TBD, Metro; 15 min) • RTP Evaluation Findings Discussion Guide and Update on Regional Leadership Forum #4 (Ellis; 30 min) 	<p><u>Wednesday, February 28, 2018</u></p> <ul style="list-style-type: none"> • Draft RTX Policies – Information/Discussion (Eliot Rose, Metro; 40 min) • <i>Employment Trends Around the Region – Information/Discussion (2 city representatives TBD; 60 min)</i> <p><u>March 2:</u> RTP Regional Leadership Forum #4, OCC (Finalizing Our Shared Plan for the Region)</p>
<p><u>Wednesday, March 14, 2018</u></p> <ul style="list-style-type: none"> • Regional Leadership Forum #4 Takeaways and RTP Investment Priorities – Endorsement Requested (Ellis; 60 min) • Draft Safety Strategy – Information/Discussion (Lake McTighe, Metro; 40 min) 	<p><u>Wednesday, March 28, 2018</u></p> <ul style="list-style-type: none"> • <i>Employment Trends: Changes in How and Where People Work – Information/Discussion (panel TBD; 60 min)</i>

<p><u>Wednesday, April 11, 2018</u></p> <ul style="list-style-type: none"> • Regional Housing Measure: Possible Scenarios – Information/Discussion (TBD; 30 min) • Trends Behind the Regional Population Forecast: Migration and Demographic Change – Information/Discussion (TBD; 60 min) 	<p><u>Wednesday, April 25, 2018</u></p> <ul style="list-style-type: none"> • Draft Freight Strategy – Information/Discussion (Tim Collins, Metro; 20 min)
<p><u>Wednesday, May 9, 2018</u></p> <ul style="list-style-type: none"> • Regional Transit Strategy – Information/Discussion (Jamie Snook, Metro; 45 min) • Draft RTX Policies and Strategies – Information/Discussion (Eliot Rose, Metro; 40 min) 	<p><u>Wednesday, May 23, 2018</u></p> <ul style="list-style-type: none"> • Regional Housing Measure: Draft Measure and Programs – Information/Discussion (TBD; 60 min) • Draft RTP (Focus on Policies and Implementation)– Information/Discussion (Ellis; 45 min)
<p><u>Wednesday, June 13, 2018</u></p> <ul style="list-style-type: none"> • City Proposals for UGB Expansions – Information/Discussion (Representatives from 2-3 Cities; 90 min) • Final Housing Measure Ballot Discussion (TBD; 20 min) 	<p><u>Wednesday, June 27, 2018</u></p> <ul style="list-style-type: none"> • City Proposals for UGB Expansions – Information/Discussion (Representatives from 2-3 Cities; 90 min)
<p><u>Wednesday, July 11, 2018</u></p> <ul style="list-style-type: none"> • Overview of Draft 2018 Urban Growth Report – Information/Discussion (Ted Reid, Metro; 45 min) 	<p><u>Wednesday, July 25, 2018</u></p> <ul style="list-style-type: none"> • Merits of City Proposals for UGB Expansions – Information/Discussion (TBD; 60 min)
<p><u>Wednesday, September 12, 2018</u></p> <ul style="list-style-type: none"> • Metro Chief Operating Officer Recommendation on 2018 Urban Growth Management Decision – Information/Discussion (Martha Bennett, Metro; 60 min) • MPAC Recommendation to Metro Council on Urban Growth Management Decision – Recommendation to the Metro Council (Ted Reid, Metro; 30 min) 	<p><u>Wednesday, September 26, 2018</u></p> <ul style="list-style-type: none"> • Introduce and Discuss MTAC Recommendation on 2018 RTP and Strategies for Freight, Transit, and Safety (Ellis; 90 min)

Wednesday, October 10, 2018

- MPAC Recommendation to Metro Council on Adoption of 2018 RTP and Strategies for Freight, Transit, and Safety (Ellis; 60 min)

Wednesday, October 24, 2018

Parking lot:

- Presentation on health & land use featuring local projects from around the region
- Greater Portland, Inc. update
- “Unsettling Profiles” presentation by Coalition of Communities of Color
- System development charges (SDCs)
- City of Portland inclusionary housing
- Transportation Resiliency
- Self-driving cars
- Ridership Analysis (TriMet)
- Washington County Transportation Futures Study
- Anti-Displacement Strategies: Panel Discussion

Memo

Date: January 8, 2018
 To: Joint Policy Advisory Committee on Transportation (JPACT) and interested parties
 From: Kim Ellis, RTP Project Manager
 Clifford Higgins, Communications Supervisor
 Subject: 2018 RTP Investment Strategy Development and Refinement

PURPOSE

The purpose of this memorandum is to update the Joint Policy Advisory Committee on Transportation (JPACT) on 2018 RTP update related work that is planned or underway, and the timing of upcoming discussions and engagement activities that will lead to adoption of the 2018 RTP and strategies for freight, safety, transit, and emerging technologies (RTx) by the end of 2018. Planned upcoming discussions for 2018 are provided in **Attachment 1**. Planned engagement activities are summarized at the end of this memo.

ACTION REQUESTED

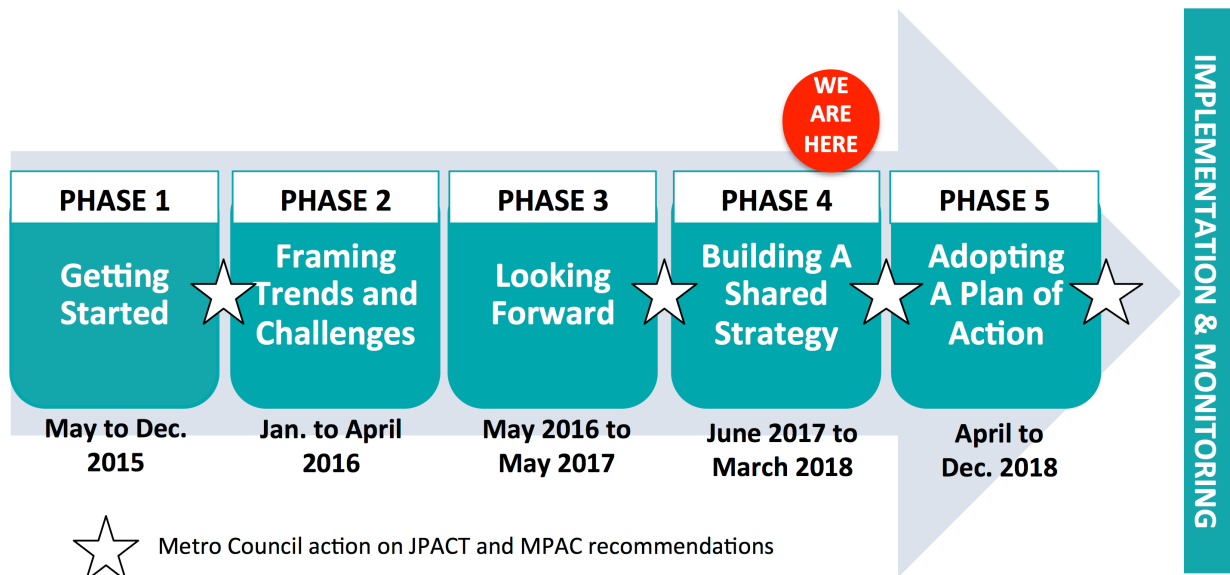
No formal action is requested. This is an opportunity for JPACT to ask questions about the work underway and planned engagement activities.

BACKGROUND

The Portland metropolitan region’s economic prosperity and quality of life depend on a transportation system that provides every person and business in the region with equitable access to safe, efficient, reliable, affordable and healthy travel options. Through the 2018 RTP update, the Metro Council is working with leaders and communities throughout the region to plan the transportation system of the future by updating the region's shared transportation vision and investment strategy for the next 25 years.

Shown in **Figure 1**, the plan update is in Phase 4 and on schedule.

Figure 1. Timeline for 2018 Regional Transportation Plan Update



In December 2016 and February 2017, the Council reaffirmed their direction to staff to use development of the 2018 RTP to clearly and realistically communicate our transportation funding outlook and align the financially constrained project list with updated financial assumptions. This direction included developing a pipeline of priority projects for the regional transportation system for Metro and other partners to work together to fund and build. The Council also directed the RTP project list and RTP modal and topical strategies be developed in a transparent way that advances adopted regional goals, supports regional coalition building efforts, and emphasizes social equity, safety and climate change. On May 30, the Council further directed staff to move forward with the 2018 RTP Call for Projects as recommended by the Metro Policy Advisory Committee (MPAC) and the Joint Policy Advisory Committee on Transportation (JPACT).

Since May, staff continued to implement the adopted work plan and public engagement plan, consistent with previous Council policy direction. A summary of accomplishments and activities that are underway follows.

Project list development, evaluation and refinement

- **Call for Projects completed in August.** Staff completed the initial RTP Call for Projects, working with the counties and cities, TriMet, ODOT and other agencies to update the region's project priorities based on direction provided by the Metro Council and JPACT. An interactive map of the projects submitted for evaluation and public review is now available at:

<http://drcmetro.maps.arcgis.com/apps/webappviewer/index.html?id=bd3660b8b7b347f4929edc85d758305f>

In addition, a summary and lists of the projects submitted can be downloaded from the project website at: www.oregonmetro.gov/2018projects

- **System level and transportation equity performance evaluation continues.** Metro staff is completing the technical evaluation, using the updated evaluation framework agreed upon by JPACT and the Metro Council in May.

Through the end of 2017, staff reviewed the results with the technical work groups, TPAC and MTAC to develop findings for public review and discussion by JPACT, MPAC and the Metro Council in early 2018. Multnomah County and the Oregon Health Authority staff are completing a health impact assessment of the draft RTP projects. This information will be presented to TPAC and MTAC when available.

In addition, staff are preparing a discussion guide for policymakers that summarizes what was evaluated and findings from the evaluation. The final discussion guide will be available in February, in advance of Regional Leadership Forum #4. Based on feedback from TPAC and MTAC discussions, the guide will provide information on what was evaluated and how the different investment strategies performed, with comparisons to the adopted Climate Smart Strategy to the extent possible.

- **Assessment of the pilot project evaluation continues.** Metro staff summarized comments received from partner agencies on the pilot evaluation for initial discussion at a Dec. joint MTAC/TPAC/RTP Work Groups workshop. Through the end of 2017, staff reviewed the assessment and agency comments with the Performance Measure work group, TPAC, and



Updated RTP Evaluation Framework
advances how we measure outcomes to inform priorities

MTAC, and develop recommendations for refinements. Proposed refinements to the project evaluation process and criteria will be brought forward for discussion by policymakers in early 2018 in advance of the draft project list refinement and final evaluation.

- **Refinement of draft RTP project lists.** Planning for the project list refinement period is underway. In March, staff will seek MPAC and JPACT endorsement of key takeaways from the Regional Leadership Forum #4 and 2018 RTP project priorities to inform refinement of the draft RTP project lists, with a focus on the first 10 years of the draft RTP investment strategy. The endorsement will inform Council direction to staff to work with jurisdictional partners to finalize the draft RTP projects lists for final public review and evaluation during summer 2018. The project list refinement period is planned for late March to late April. More information on the approach for updating the RTP Project Hub data and submitting updated project lists will be provided at a future meeting.

Policy and technical updates

- **Goals, objectives, performance targets and policies review underway.** Recognizing this RTP update has an increased focus on addressing safety, equity and climate change, the adopted work plan calls for the policy framework to be reviewed and updated to more fully address these and other issues of concern identified through the process (e.g., congestion, maintenance, emerging technologies and funding). Last May, JPACT and the Metro Council directed staff to review and refine the RTP policy chapter, including:
 - **Review of RTP goals and objectives,** particularly goals related to safety, equity, climate change, accountability, transparency, congestion, maintenance, emerging technologies and funding. The review will seek to:
 - clarify the distinction between the vision, goals, objectives, performance targets and policies and their role in performance-based planning and decision-making;
 - reduce redundancy between the goals and objectives;
 - reflect priority outcomes identified through the process; and
 - better align the objectives with existing or desired data, including updated system evaluation and transportation equity measures and updates to the RTP performance targets to meet regional goals and federal and state requirements.
 - **Review of performance targets** to meet regional policy goals and federal and state requirements. The review will seek to:
 - clarify and update definitions and terms related to performance-based planning and measurement;
 - identify gaps in existing performance targets and opportunities to reduce redundancy;
 - update performance targets;
 - streamline how the 2018 RTP addresses state and federally-required target-setting and on-going performance monitoring, and reporting; and
 - define an action plan for system monitoring, including an approach to data collection, maintenance, sharing, and methods development.
 - **Review of modal policies and maps,** particularly the throughways/arterials, transit, and freight policies and system maps for each network. This review will seek to:
 - compile recommended changes to RTP system maps;
 - add a new freight safety policy;
 - expand policies for transit to reflect desired ridership, accessibility, convenience, frequency, reliability, and affordability performance outcomes;
 - expand policies for throughways and arterials to reflect desired access/connectivity, reliability and safety performance outcomes;
 - update relevant design policies;
 - draft new policy sections related to address safety, equity, climate change, and emerging technologies; and

- clarify the distinction between the modal policies in the RTP and modal strategies in the Regional Transit Strategy, Regional Freight Strategy and Regional Safety Strategy that are being developed concurrent with updating the RTP.

The regional bike and pedestrian network policies will not be subject to this review because they were extensively reviewed and updated as part of the 2014 Regional Active Transportation Plan. The system maps may be updated to reflect additions or updated functional classification designations stemming from local transportation plan updates and the RTP Call for Projects.

TPAC and MTAC will discuss initial findings and recommendations from this review at their February meetings. Discussions are expected to continue in 2018. JPACT and MPAC will have an opportunity to discuss recommended policy chapter changes in May as part of the draft RTP discussion.

- **Financially constrained funding assumptions updates to reflect House Bill 2017 underway.** Metro staff will participate in an ODOT-led working group tasked with updating the state transportation revenue forecast. An updated forecast is anticipated in Spring 2018. Council and JPACT will discuss the updated forecast when available.
- **Update to RTP implementation chapter to begin in 2018.** Metro staff will begin work to update the implementation chapter in early 2018. This chapter outlines future studies and other work needed to advance implementation of the RTP or resolve issues that could not be fully addressed during the update. This will include updating sections on needed regional mobility corridor refinement plans, planned project development activities (e.g., Southwest Corridor and Division Transit Project), performance monitoring, and other implementation activities to be undertaken post-RTP adoption. TPAC and MTAC will discuss staff recommendations for updates to this chapter in March 2018. Discussions are expected to continue in 2018. JPACT and MPAC will have an opportunity to discuss recommended implementation chapter changes in May as part of the draft RTP discussion.
- **Development of a transportation recovery and disaster preparedness element underway.** Metro staff will partner with Portland State University and the Regional Disaster Preparedness Organization (RPDO) to map previously identified regional emergency transportation routes and prepare recommendations for future work and partnerships needed to more fully address this issue prior to the next RTP update (due in 2023). TPAC and MTAC will discuss the identified regional emergency transportation routes and recommendations for future work in early 2018.

Modal and topical strategies development

- **Development of the Regional Transit Strategy continues.** Staff continue to work with the Transit Work Group to develop a draft strategy, update the System Expansion Policy and define Enhanced Transit Concept (ETC) pilot corridors to advance to project development funded by the 2019-21 Regional Flexible Funds Allocation (RFFA). TPAC discussed a proposed approach to the ETC pilot work at the October meeting, including working with County Coordinating Committees to identify the potential universe of Enhanced Transit locations to inform upcoming jurisdictional workshops. TPAC and MTAC will discuss a technical review draft transit strategy at their April 2018 meetings and receive periodic updates on the ETC work. The Metro Council, MPAC and JPACT will discuss the draft strategy in April and May 2018, before it is released for public review in June.
- **Update to the Regional Transportation Safety Strategy continues.** Staff finalized work with the Safety Work Group to develop a draft strategy for technical review. TPAC and MTAC discussed a technical review draft safety strategy at their November 2017 meetings. The Metro

Council, MPAC and JPACT will discuss the draft strategy in February and March 2018, before it is released for public review in June.

- **Update to the Regional Freight Strategy continues.** Staff finalized work with the Freight Work Group to develop a draft strategy. TPAC and MTAC discussed a technical review draft freight strategy at the January 3 joint TPAC/MTAC workshop. The Metro Council, MPAC and JPACT will discuss the draft strategy in April 2018, before it is released for public review in June.
- **Development of a policy framework and strategy for emerging transportation technologies (RTX) continues.** TPAC and MTAC discussed a proposed approach to this work at their September meetings, and discussed draft policies at the January 3 joint TPAC/MTAC workshop. The technical committees will discuss draft policies and strategies at their April 2018 meetings. The Metro Council, MPAC and JPACT will discuss a draft strategy in May 2018, before it is released for public review in June.
- **Update to Designing Livable Streets and Trails Guide continues.** Staff continue to work with the Design Work Group to update existing design practices. TPAC and MTAC received updates at their November meetings and will review proposed changes to regional design classifications maps in June 2018.

Engagement and outreach

- **Planning for 2018 public engagement and outreach activities continues.** In Jan. 2018, the draft investment priorities submitted by agencies along with findings from the evaluation will be shared with the general public for input during a planned 30-day comment opportunity. A community leaders forum will be held and targeted business outreach will occur during this period. The fourth (and final) Regional Leadership Forum is planned for Friday, March 2, 2018. The forum will be an opportunity for the Metro Council, JPACT, MPAC and invited business and community leaders to discuss public input, updated funding information and the results of the technical evaluation. Policy makers' discussions will be facilitated to articulate the 2018 RTP project priorities, particularly to identify desired project list refinements for the first 10 years of the RTP project list to better achieve regional goals for safety, equity, climate change, reliability and others.

Final public review and adoption process

- **Planning of the final 45-day public review period and adoption process is underway.** In June, staff will seek Council direction to release the Draft 2018 RTP and draft strategies for freight, transit, and safety for public review and comment. The comment period is planned for June 29 to Aug. 13 (pending legal staff review). The comment period will include a public hearing and consultation with tribes and federal and state agencies.

In early fall TPAC and MTAC will be asked to identify remaining policy issues to be discussed by MPAC, JPACT and the Metro Council prior to adoption of the 2018 RTP and strategies for freight, transit, and safety. The 2018 RTP will be adopted by Ordinance as a land use action to meet federal and state requirements. The strategies for freight, transit, safety, and emerging technologies (RTx) will be adopted by Resolution.

MTAC and TPAC will be requested to make final recommendations to MPAC and JPACT, respectively, in September. MPAC and JPACT will be requested to make final recommendations to the Metro Council in October. The Council is anticipated to consider final action on 2018 RTP (by Ordinance) and strategies for freight, transit, and safety (by separate Resolutions) on December 6, 2018.

More information about final public review and adoption process will be provided at a future meeting.

2018 RTP UPDATE | 2018 Council and Regional Advisory Committees Briefings

(dates are subject to change)

Month	Who	When	What
January	TPAC/MTAC workshop	1/3	<ul style="list-style-type: none"> Draft RTX policy language development Draft RTO Strategy discussion Technical review draft of freight strategy
	TPAC	1/5	<ul style="list-style-type: none"> 2018 RTP engagement activities and RLF #4 RTP Schedule and Findings Update
	Comment opportunity	1/16 to 2/12	<ul style="list-style-type: none"> 30-day on-line public comment opportunity on draft RTP investment priorities
	TEA work group	1/11	<ul style="list-style-type: none"> Updated draft Equity definition and policy framework Equity analysis findings Work group wrap-up
	MTAC	1/17	<ul style="list-style-type: none"> Draft RTX policies
	JPACT	1/18	<ul style="list-style-type: none"> Update on Technical Evaluation and Schedule for Finalizing the 2018 RTP 2018 RTP Engagement and Regional Leadership Forum #4
	Community leaders forum	1/19	<ul style="list-style-type: none"> Draft RTP Project Priorities and Evaluation Findings Community response on draft RTP investment priorities
	MPAC	1/24	<ul style="list-style-type: none"> Update on Technical Evaluation and Schedule for Finalizing the 2018 RTP 2018 RTP Engagement and Regional Leadership Forum #4
February	TPAC	2/2	<ul style="list-style-type: none"> Draft RTX policies
	TPAC/MTAC workshop	2/7	<ul style="list-style-type: none"> Draft RTP Policy Chapter Changes
	Metro Council	2/13	<ul style="list-style-type: none"> RTP Evaluation Findings discussion guide and update on RLF #4 Draft RTX policies
	MPAC	2/14	<ul style="list-style-type: none"> RTP Evaluation Findings discussion guide and update on RLF #4
	JPACT	2/15	<ul style="list-style-type: none"> RTP Evaluation Findings discussion guide and update on RLF #4 Draft RTX policies
	Metro Council	2/27	<ul style="list-style-type: none"> Draft Safety Strategy
	MPAC	2/28	<ul style="list-style-type: none"> Draft RTX policies
March	Regional Leadership Forum #4	3/2	<ul style="list-style-type: none"> Shaping the final RTP <ul style="list-style-type: none"> System evaluation and equity analysis findings Public feedback on draft RTP investment priorities Community leaders' feedback on draft RTP investment priorities
	TPAC/MTAC workshop	3/7	<ul style="list-style-type: none"> Pilot project evaluation criteria refinement Technical review draft of transit strategy
	TPAC	3/9	<ul style="list-style-type: none"> RLF #4 Takeaways and 2018 RTP investment priorities Draft RTP Policy Chapter Changes Draft RTP Implementation Chapter
	Metro Council	3/13	<ul style="list-style-type: none"> Draft RTP Policy Chapter Changes (focus on goals and objectives) Pilot project evaluation findings
	MPAC	3/14	<ul style="list-style-type: none"> Draft Safety Strategy RLF #4 Takeaways and 2018 RTP investment priorities – endorsement requested
	JPACT	3/15	<ul style="list-style-type: none"> Draft Safety Strategy RLF #4 Takeaways and 2018 RTP investment priorities –

2018 RTP UPDATE | 2018 Council and Regional Advisory Committees Briefings

(dates are subject to change)

Month	Who	When	What
			endorsement requested
	Metro Council	3/20	<ul style="list-style-type: none"> • RLF #4 Takeaways and 2018 RTP investment priorities – direction requested
	MTAC	3/21	<ul style="list-style-type: none"> • Draft RTP Policy Chapter Changes • Draft RTP Implementation Chapter
April	TPAC/MTAC workshop	4/4	<ul style="list-style-type: none"> • Transportation Resiliency and Emergency Routes • MAP-21 Performance Monitoring, Target Setting and Reporting • Technical review draft RTP
	TPAC	4/6	<ul style="list-style-type: none"> • Refining 2018 RTP project priorities (jurisdictional updates due by April 29) • Draft Transit Strategy • Technical review draft RTX Strategies and Policies
	Metro Council	4/10	<ul style="list-style-type: none"> • Draft Transit Strategy • Draft Freight Strategy
	MTAC	4/18	<ul style="list-style-type: none"> • Draft Transit Strategy • Technical review draft RTX Strategies and Policies
	JPACT	4/19	<ul style="list-style-type: none"> • Draft Freight Strategy
	MPAC	4/25	<ul style="list-style-type: none"> • Draft Freight Strategy
May	Metro Council	5/1	<ul style="list-style-type: none"> • Draft RTP (focus on policy and implementation chapters) • Draft RTX Strategies and Policies
	TPAC/MTAC workshop	5/2	<ul style="list-style-type: none"> • Designing Livable Streets
	TPAC	5/4	<ul style="list-style-type: none"> • Draft RTP (focus on policy and implementation chapters)
	MPAC	5/9	<ul style="list-style-type: none"> • Draft Transit Strategy • Draft RTX Strategies and Policies
	MTAC	5/16	<ul style="list-style-type: none"> • Draft RTP (focus on policy and implementation chapters)
	JPACT	5/17	<ul style="list-style-type: none"> • Draft RTP (focus on policy and implementation chapters) • Draft Transit Strategy • Draft RTX Strategies and Policies
	MPAC	5/23	<ul style="list-style-type: none"> • Draft RTP (focus on policy and implementation chapters)
June	TPAC	6/1	<ul style="list-style-type: none"> • Draft RTP, if needed • RTP Livable Streets and Design Classification Map Update
	MTAC	6/20	<ul style="list-style-type: none"> • Draft RTP, if needed • RTP Livable Streets and Design Classification Map Update
	Metro Council	6/21	<ul style="list-style-type: none"> • Direction to staff to release Draft 2018 RTP and draft strategies for freight, transit, and safety for public review
	Comment period begins	6/29	<ul style="list-style-type: none"> • 45-day public comment period on Draft 2018 RTP and draft strategies for freight, transit, and safety, including public hearings (June 29 to Aug. 13)
July			<ul style="list-style-type: none"> • 45-day public comment period continues, including public hearings and consultation with tribes and federal and state agencies
August	TPAC	8/3	<ul style="list-style-type: none"> • Discuss public comments and frame policy issues for JPACT discussion
	Comment opportunity ends	8/13	<ul style="list-style-type: none"> • 45-day public comment period ends

2018 RTP UPDATE | 2018 Council and Regional Advisory Committees Briefings

(dates are subject to change)

Month	Who	When	What
	MTAC	8/15	<ul style="list-style-type: none"> Discuss public comments and frame policy issues for MPAC discussion
September	TPAC	9/7	<ul style="list-style-type: none"> Discuss public comments and policy issues identified for JPACT discussion – Recommendation to JPACT
	MTAC	9/12	<ul style="list-style-type: none"> Discuss public comments and policy issues identified for MPAC discussion – Recommendation to MPAC
	Metro Council	9/18	<ul style="list-style-type: none"> Discuss public comments and policy issues identified for JPACT and MPAC discussion
	JPACT	9/20	<ul style="list-style-type: none"> Discuss TPAC recommendation
	MPAC	9/26	<ul style="list-style-type: none"> Discuss MTAC recommendation
October	MPAC	10/10	<ul style="list-style-type: none"> Recommendation to Council on adoption of 2018 RTP and strategies for freight, transit, and safety
	JPACT	10/18	<ul style="list-style-type: none"> Recommendation to Council on adoption of 2018 RTP and strategies for freight, transit, and safety
November	Metro Council	11/6	<ul style="list-style-type: none"> Discuss JPACT and MPAC recommendations and provide direction to staff on finalizing adoption package for Council consideration
December	Metro Council	12/6	<ul style="list-style-type: none"> Consider final action on 2018 RTP (by Ordinance 18-XXXX) and strategies for freight, transit, and safety (by Resolution)

C4 Metro Subcommittee Staff Memo

Re: DRAFT Regional Travel Options Project Strategy

Date: January 11, 2018

Summary

JPACT will be receiving a presentation on the Draft Regional Travel Options Strategy. The attached memo provides background and overview of the Draft Regional Travel Options Strategy document. This is an informational / discussion item on the JPACT agenda, with the official public comment period being open between February 5 – February 23rd.

For additional information, please contact:

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Memo



Metro

600 NE Grand Ave.
Portland, OR 97232-2736

Date: Monday, January 08, 2018
To: JPACT and interested parties
From: Dan Kaempff, Principal Transportation Planner
Subject: DRAFT 2018 Regional Travel Options Strategy

Purpose

Introduce the first draft of the 2018 Regional Travel Options (RTO) Strategy to JPACT, and seek their input on the updated direction for the RTO program as defined in the Strategy.

Background

RTO is the region's transportation demand management program and is a component of the Congestion Management Process. The RTO program supports the land use and transportation policy framework envisioned in the 2040 Growth Concept, and further defined through the Regional Transportation Plan (RTP). RTO works to increase people's awareness of non-single occupant automobile options and to make it easier to use those options. The RTO program maximizes the return on the region's investments in transit service, sidewalks and bicycle facilities by encouraging travel using these modes through education of their personal and economic benefits. It also helps to reduce demand on the region's streets and roads, thus mitigating auto congestion and reducing greenhouse gas emissions.

Metro coordinates the work of cities, counties, transit agencies, non-profit community organizations and other partners that conduct a variety of efforts in support of the region's RTO policy, goals and objectives. RTO policy guidance is provided through a Strategic Plan that further defines the region's transportation demand management policy as laid out in the RTP.

Funding for the RTO program comes from two sources. The bulk of funding comes through a Step 1 Region-wide Investment allocation of Regional Flexible Funds (RFF). Additional funding for marketing and community outreach activities is provided through a grant from the Oregon Department of Transportation (ODOT). Funding levels for the Federal Fiscal Years (FFY) spanning from 2019-2021 are detailed below in Table 1.

Table 1 – Regional Travel Options funding (FFY 19-21)

Source	Federal amount
RTO – RFFA	\$7,789,811
RTO – SRTS	\$1,500,000
ODOT (estimated)	\$622,695
Total:	\$9,912,506

As part of the 2019-2021 RFF allocation process, JPACT and Metro Council made the policy decision to increase the amount of funding invested in the RTO program in order to respond to state and regional initiatives. To increase the region's ability to respond to the state mandate to reduce greenhouse gas emissions, as defined through the Climate Smart Strategies (CSS), the RFFA allocation was increased by \$250,000.

And, in response to input from a regional coalition of cities and community organizations, JPACT and Metro Council's RFFA decision included an additional \$1,500,000 for the implementation of a regional Safe Routes to School (SRTS) program to fund educational efforts at the region's public schools.

The RTO program has been guided by a Strategic Plan, developed in collaboration with the program's stakeholders and adopted by JPACT and Metro Council, since 2003. The 2018 RTO Strategy is the fourth iteration of the program policy, goals and objectives. It updates and refines these goals and objectives to better align the RTO program with new policy direction from Climate Smart Strategies, the 2014 and forthcoming 2018 editions of the Regional Transportation Plan and Metro's Regional Equity Strategy.

A key element of the updated Strategy is new direction for expanding the program through enhancing the capacity of the region's cities, counties, universities and not-for-profit community organizations to deliver RTO programs. It also provides the foundation for supporting communities and school districts with their local SRTS programs.

Plan Development Process

In March 2017, Metro staff provided TPAC with a preview of the proposed process and policy issues to be discussed in the update of the RTO Strategy. Prior to the TPAC discussion, staff identified five policy issues that were seen as critical to the continued success and relevance of the RTO program, and responded to new policy direction via CSS, the 2018 RTP, and JPACT/Metro Council direction related to the 2019-21 RFFA process. The five issues discussed were:

1. Growing the program's reach in Suburban Communities
2. Envisioning the role Technology should play
3. Developing a regional Safe Routes to School program
4. Enhancing and refining the regional Collaborative Marketing effort
5. Reaching out to new Community Partners to build more diverse means of reaching the public

TPAC affirmed these five policy areas, as well as the overall planning process and direction laid out by staff for the Strategy update.

Subsequently, Metro issued a RFP for qualified third-party contractors to conduct public outreach and research, and to write and produce the 2018 RTO Strategy. Alta Planning + Design was chosen and awarded a contract in May 2017.

During the summer of 2017, Alta gathered input through several methods aimed at capturing a broad and diverse range of opinions and insights from stakeholders regarding the RTO program. These methods included:

- Research of peer programs from outside the Portland region to gather insights and experience that could be useful in how Metro manages and evaluates the RTO program, and to help shape future program policy direction.
- Interviews with stakeholders who had current or past experience as RTO funding recipients, or who could likely be future RTO partners. These interviews were intended to listen to experiences from partners for their insights on what in the current RTO was working, and what were areas to improve upon, modify or expand.
- A series of public workshops focused on the five policy issues identified above to gather input from regional stakeholders. These workshops gave participants the opportunity to

provide their insights on how the program should respond and adapt to address these issues.

Changes from the 2012-17 RTO Strategic Plan

Based on input and feedback collected through the above means, the 2018 RTO Strategy recommends several changes or refinements to previous program direction as previously defined in the 2012-2017 RTO Strategic Plan.

1. Alignment with regional policy direction

The RTO program is a key strategy to implement the region's transportation and land use policy, and to respond to the state's mandate to reduce greenhouse gas emissions.

Goal 4, Objective 4.4 of the 2014 RTP directs the region to include investments in Demand Management as a means of more effectively and efficiently managing the transportation system. This goal specifically references telecommuting, walking, bicycling, transit, carpooling, and using techniques that encourage shifting automobile trips away from peak hours.

The Climate Smart Strategy, adopted by Metro Council in 2014, also includes investments in the RTO program among the actions Metro can take to reduce greenhouse gas emissions.

In June 2016 Metro adopted the Strategic Plan to Advance Racial Equity, Diversity and Inclusion. The strategic plan focuses on removing barriers for underserved communities and improving equity outcomes for these communities by improving how Metro works internally and with partners around the Portland region.

2. Expanding the program and creating new partnerships

Two of the policy themes discussed in the initial phases of the Strategy development centered on how to reach new audiences. One method for this is to create new partners and local programs in those portions of the region where little or no RTO activity has occurred, or expand existing efforts where there is identified potential. Another is to build new partnerships with community organizations and other groups which share goals and objectives with the RTO program.

The 2018 RTO Strategy lays out a series of objectives focused on building new partners and encouraging innovation in partners' work, to allow for new methods of reaching the public to emerge that are responsive to local needs and circumstances, and that prioritize serving communities of color, persons with low-English proficiency, low-income households, older adults, youth, and people with disabilities.

Further, the Strategy provides further guidance to partners through a 0-5 scale called the Travel Options Capability Index (see page 43 of the draft RTO Strategy). The Index illustrates how partners can begin and grow RTO local programs through a series of indicators that delineate the various components of successful efforts.

3. Regional Safe Routes to School program direction

Policy direction from the 2019-21 RFFA process allocated \$1,500,000 for the development and implementation of a Regional Safe Routes to School program. The intent behind this funding was to support educational programs in the region's schools that teach and encourage children to walk, bicycle or skate to school.

Many similar regional SRTS programs exist around the country to serve as a model for Metro to follow. Key components of these program include training children on safe crossings of streets, events (such as Walk/Bike to School days) to raise awareness and interest among children and parents, organizing “walking school buses” (e.g. groups of children, led by parents, walking or cycling to school), and other educational and outreach efforts aimed at reducing auto trips to schools and improving student health.

While the RFFA policy direction did not provide specific, detailed direction on how Metro should develop a SRTS program, a general outline of what the program might entail was discussed during the RFFA process. Housing the SRTS program within the RTO program structure would enable Metro to leverage its existing grant-making capabilities to allocate funding to the region’s school districts and local governments. In addition, Metro is in a position to provide regional coordination and technical assistance to help begin, grow and strengthen local efforts.

Participants at policy workshop #3, which focused on SRTS, were largely stakeholders working directly with SRTS programs. They were asked to look at five different program scenarios and discuss which one(s) would best support their needs and vision for SRTS, or if there were other models for program delivery that should be considered. (The scenarios are attached to this staff report as Attachment 1.) Based on their insights, as well as experiences working with other regions on SRTS programs, Alta developed a framework for Metro’s implementation and administration of the region’s SRTS program.

The proposed SRTS implementation strategy is detailed within the draft 2018 RTO Strategy document, beginning on page 29. The implementation strategy defines Metro’s role in coordinating and supporting partners’ SRTS outreach programs. It recommends additional support staff at Metro as well as a third-party contractor to conduct coordination activities, develop implementation tools and templates, and provide technical assistance to local programs and practitioners.

4. Defined approach to using Technology

During the timespan of the 2011-17 RTO Strategic Plan, the number of Americans with smartphones more than doubled. Approximately 80 of US residents now use these devices, and combined with dwindling sales of desktop and laptop computers, it’s clear that smart, mobile technology has forever changed the way we communicate and access information.

This development has had direct impacts on the RTO program. Technological developments have created new ways for people to access travel information, make travel choices, and accessing and paying for transportation. RTO partners have considered various means of using these tools to help reach additional people and further their work.

The Strategy outlines how the RTO program should support Metro’s and our partner’s work with emerging technologies, and identifies the types of projects that best align with the program’s mission and goals. It also creates opportunities to learn from and deploy new technologies, with the goals of gaining information and improving the overall program.

5. Implementation and funding methodology

The Strategy defines an updated direction for the RTO program that builds on its historical success while recommending changes that can result in a growth in participation and a positive impact in helping the Portland region’s residents’ use of travel options.

Since its inception, the RTO program has been anchored by a number of key partners, committed to conducting programs aligned with the RTO mission. Over time, these partners have consistently engaged with the majority of residents served, delivered the bulk of the positive outcomes, and demonstrated innovation and excellence in their work.

The Strategy recommends changing the funding relationship with these key partners from one where funding is uncertain, due the nature of a competitive grantmaking process, which results in overall program outcomes are also uncertain, and replacing it with a system where funding is more certain, and grant agreements extend to three years, as opposed to the current two-year grant cycle.

Partners funded through such means would be subject to agreeing to higher standards of reporting and outcomes, with future funding being conditioned on their performance. In addition, they should have attained Level 3 or better status on the RTO Partners Capability Index (see pages 43-45 of the draft 2018 RTO Strategy). TPAC would take on an additional role to oversee the outcomes of these investments and make decisions on continuing partners' funding.

In addition to this funding allocation, a smaller amount of RTO funds would remain in a competitive pot, to create opportunities for new partners and innovative concepts to emerge.

Further staff and TPAC work is needed post adoption of this Strategy to refine and implement this proposed funding structure.

Comments and input to the draft Strategy

Staff presented the draft Strategy at a joint TPAC/MTAC workshop on January 3, 2018. The key points of discussion and staff responses from that presentation are summarized in Attachment 2, "TPAC/MTAC Workshop Comments."

Input from the January 3 workshop and from the JPACT discussion will be incorporated into a second draft Strategy to be released for comment in early February. This comment period is scheduled from February 5-23 and will provide stakeholders and interested parties the opportunity to help shape the final 2018 RTO Strategy.

Further discussion at TPAC and JPACT, and adoption by JPACT and Metro Council is scheduled to occur through the spring of 2018, as outlined below.

Schedule and deliverables

January	TPAC/JPACT briefings on first draft Strategy
February 5-23	Stakeholder comment opportunity on second draft Strategy
March 9	Requested TPAC recommendation of final Strategy to JPACT
April 19	Requested JPACT action to adopt final Strategy
May	Council action to adopt final Strategy requested

Implementing the 2018 RTO Strategy

The adoption of this proposed Strategy will bring about a number of changes to the RTO program, primarily related to how funding is allocated to partners, and how to best implement the region's SRTS program.

The draft Strategy document creates a framework for how funding can be allocated to better achieve outcomes that are aligned with regional goals and objectives. But, as a strategic direction document, it does not provide specific implementation details for how exactly to do that.

Metro will work with TPAC to develop, consider and implement program changes to accomplish these goals for both the regular RTO funding and the SRTS program. This work will commence in the Spring of 2018 and be wrapped up in time to inform the funding allocation process for projects beginning July 1, 2019.

Over time, as experience is gained and results are evaluated from this new funding strategy, further work may be necessary to modify and improve it. The Strategy allows for flexibility over the 10-year life span of this plan for adjustments within the parameters of the goals and objectives.

C4 Metro Subcommittee Staff Memo

Re: Regional Active Transportation Project Development Funds
From: Karen Buehrig, Transportation Planning Supervisor
Date: January 11, 2018

Summary

The 2018-2021 Metropolitan Transportation Improvement Program indicates that \$2 Million of the bond proceeds will be spent on project development for Active Transportation projects. At the November C4 Metro subcommittee meeting, an overview of the Active Transportation Project Development program was provided and the schedule for project selection was discussed.

Within the urban area of Clackamas County, the process for recommending a project to be funded by this program involves the following steps:

- 1) Jan 23, 2018: Clackamas Transportation Advisory Committee (CTAC) is to review proposals and develop a draft recommendation.
- 2) Feb. 9, 2018: Community members and advocates opportunity for input on the draft recommended projects at a meeting organized by Metro.
- 3) Feb 21, 2018: C4 Metro subcommittee finalizes their recommendation.
- 4) March 1, 2018: C4 reviews and forwards recommendation to Metro.

CTAC discussed the self-evaluation criteria provided by Metro (listed below). Projects can be reviewed using any of the self-evaluation criteria. Highlighted in yellow are the criteria which were discussed in the greatest detail, and are the ones that CTAC suggests giving a greater emphasis on during the project recommendation process.

- **Leverage** – project budget includes additional local project development funds.
- **Feasibility** – project has a high probability completion in reasonable time frame.
- **Equity** – project serves communities that have higher than average percentage of the population in the following groups: low income, low-English proficiency, non-white, elderly, young, or persons with disabilities, or the project serves Title 1 school(s).
- **Safe Routes to School** - project provides safe access to a school (1/4 mile).
- **Jobs and Transit**- Project provides safe access to transit (1/4 mile).
- **Park or Natural Area** - project provides access to park(s) or natural area(s) (1/4 mile).
- **Safety** - project is on a regional high injury corridor or intersection, or high crash or risk location identified in a local safety plan, and/or removes conflicts with freight or other vehicles.
- **Design** – project provides high degree of separation from motor vehicle traffic, increases level of comfort, ease and perception of safety (refer to 2014 ATP design guidance).
- **Congestion** – project serves a congested corridor and provides travel options to jobs, school and other destinations.

Recommended Action: Provide input into recommendation process for Metro Active Transportation Project Development Funds

For additional information, please contact:
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