
Thursday, December 02, 2021

6:45 PM – 8:30 PM

Zoom Link:

<https://clackamascounty.zoom.us/j/86140082833?pwd=VndEblZtdnlkczVQYWlsNDFUdHVTQT09>

Telephone: 1 (669) 900-6833

AGENDA

6:45 p.m. **Pledge of Allegiance**

Welcome & Introductions

Chair Paul Savas & Mayor Brian Hodson, Co-Chairs

Housekeeping

- Approval of November 04, 2021 C4 Minutes **Page 03**

6:50 p.m. **I-205 Capital and Tolling Project Updates**

Presenting:

Mandy Putney, Urban Mobility Office Strategic Initiatives Director (ODOT)

Garet Prior, Toll Policy Manager (ODOT)

Mat Dolata, Transportation Engineer Director (WSP)

- I-205 Toll Project Impacts Analysis Engagement Plan **Page 05**
- Env. Justice & Social Resources Potential Impact Area Map **Page 15**

7:50 p.m. **C4 Agenda Topic Priorities**

Introducing: Trent Wilson, Clackamas Government Affairs

- Agenda Topics Priority Memo **Page 16**

8:20 p.m. **Updates/Other Business**

- JPACT/MPAC Updates
- Climate Action Plan Task Force Update
- Other Business

8:30 p.m. **Adjourn**

General Information



Current Voting Membership

		C4 Exec	C4 Metro	C4 Rural	JPACT	MPAC	R1ACT
Clackamas County	Commissioner Paul Savas	●	●	●	●		●
Clackamas County	Commissioner Martha Schrader		●	●		●	
Canby	Mayor Brian Hodson	●		●			●
CPOs	Martin Meyers (Redland CPO)	●	●	●			
Estacada	Mayor Sean Drinkwine			●			
Fire Districts	Matthew Silva (Estacada Fire District)	●					
Gladstone	Mayor Tammy Stempel	●	●				
Hamlets	John Keith (Stafford Hamlet)			●			
Happy Valley	Council Brett Sherman		●			●	
Johnson City	Vacant						
Lake Oswego	Mayor Joe Buck		●			●	
Milwaukie	Councilor Kathy Hyzy		●		●	●	
Molalla	Mayor Scott Keyser			●			
Oregon City	Mayor Rachel Lyles Smith		●			●	
Portland	Vacant						
Rivergrove	Mayor Walt Williams		●				
Sandy	Mayor Stan Pulliam			●			
Sanitary Districts	Paul Gornick (Oak Lodge Water Services)	●					
Tualatin	Councilor Valerie Pratt		●				
Water Districts	Hugh Kalani (Clackamas River Water)						
West Linn	Mayor Jules Walters		●				
Wilsonville	Mayor Julie Fitzgerald		●				

Current Ex-Officio Membership

MPAC Citizen Rep	Ed Gronke
Metro Council	Councilor Christine Lewis
Port of Portland	Emerald Bogue
Rural Transit	Teresa Christopherson
Urban Transit	Dwight Brashear (SMART)

Frequently Referenced Committees:

- CTAC:** Clackamas Transportation Advisory Committee (C4 Transportation TAC)
- JPACT:** Joint Policy Advisory Committee on Transportation (Metro)
- MPAC:** Metro Policy Advisory Committee (Metro)
- MTAC:** Metro Technical Advisory Committee (MPAC TAC)
- R1ACT:** Region 1 Advisory Committee on Transportation (ODOT)
- TPAC:** Transportation Policy Advisory Committee (JPACT TAC)

Thursday, November 04, 2021
Development Services Building
 Main Floor Auditorium, Room 115
 150 Beaver Creek Road, Oregon City, OR 97045

Attendance:

Members: **Canby:** Brian Hodson; Traci Hensley (Alt.); **Clackamas County:** Paul Savas; Martha Schrader **CPOs:** Martin Meyers; Marge Stewart (Alt.); **Estacada:** Sean Drinkwine; **Fire Districts:** Matthew Silva; **Lake Oswego:** Joe Buck; **Metro:** Christine Lewis; **Milwaukie:** Mark Gamba (Alt.); **MPAC Citizen:** Ed Gronke; **Oregon City:** Rachel Lyles Smith; **Sandy:** Stan Pulliam; **Sanitary Districts:** Paul Gornick; **Transit:** Dwight Brashear (SMART); Tom Markgraf (Trimet); Teresa Christopherson (Rural Transit); **Tualatin:** Valerie Pratt; **West Linn,** Jules Walters; **Wilsonville:** Julie Fitzgerald

Staff: Trent Wilson (PGA); Chris Lyons (PGA)

Guests: Sonya Fischer (BCC); Gary Schmidt (ClackCo); Nancy Bush (ClackCo); Sue Hildick (PGA); Toni Karter (HACC); Vahid Brown (HACC); Devin Ellin (HACC); Rod Cook (H3S); Dayna Webb (Oregon City); Jaimie Huff (Happy Valley); Mark Ottenad (Wilsonville/SMART); Will Farley (Lake Oswego); Jeff Gudman (Community); Tracy Moreland (BCC); Roseann Johnson (HBA); Cole Merkel (Here Together); Jane Civiletti (Community);

The C4 Meeting was recorded and the audio is available on the County's website at <http://www.clackamas.us/c4/meetings> . Minutes document action items approved at the meeting.

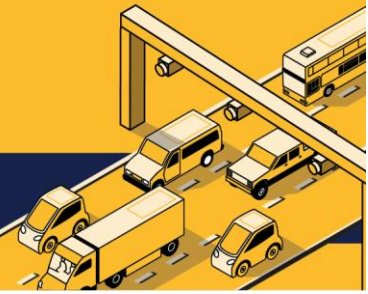
<u>Agenda Item</u>	<u>Action</u>
Approval of September 02, 2021 C4 Minutes	Approved.
Clackamas County Housing	The Housing Authority of Clackamas County (HACC) staff presented on the status of the 2019 Housing Bond and the 2020 Supportive Housing Services Measure, and the county's approach to delivering projects and services from those resources.
C4 Agenda Topic Priorities	Tabled for the December meeting.
Updates/Other Business <ul style="list-style-type: none"> • JPACT/MPAC Updates • Climate Action Plan Task Force Update 	JPACT/MPAC: JPACT is discussing tolling topics, and specifically amendments to the Regional Transportation Plan that are required to advance the toll program on I-205 and other projects. MPAC is discussing implications of SB

<ul style="list-style-type: none"> • Other Business 	<p>582 and also Metro redistricting</p> <p>Climate Action Plan: Meetings continue, with the goal of reaching draft reports and additional public outreach in early 2022.</p> <p>Other Business:</p> <ul style="list-style-type: none"> -Tolling Diversion Subcommittee (C4) will have its first meeting in November. -Workshops/open housing on tolling are taking place in November, sign ups happening that week.

Adjourned at 8:38 p.m.

Oregon Toll Program

I-205 Toll Project | Impacts Analysis Engagement Plan



OVERVIEW

In support of the I-205 Toll Project NEPA process and the analysis of the preferred alternative, this document outlines the goals, audiences, and engagement tactics for meaningful engagement with travelers, residents, businesses and especially people in our [Equity Framework](#) communities¹, those historically and currently excluded and underserved by transportation projects.

The Project Team will share “early outputs” that stem from the technical analysis before completing the draft Environmental Assessment (EA). These engagement activities are scheduled in advance of the public comment period anticipated in Spring 2022.

Public feedback and input will be sought consistent with the goals in the adopted [Public Involvement Plan](#).

OUTREACH OBJECTIVES

Between October 2021 and March 2022, we seek to engage project area stakeholders and jurisdictions on certain inputs and early outputs of the impact analysis to inform refinement of the EA.

- Identify the reasonably foreseeable actions in the project area through discussions with local officials in fall 2021.
- Consult stakeholders who are knowledgeable about the project area to inform the neighborhood health and safety impact analysis in Fall 2021.
- Gain feedback from stakeholders and local residents on draft inputs to the impact analysis at a time to be incorporated into the Draft Environmental Assessment. (e.g. types of social resources, home-activity pairs, intersections for analysis)
- Consult local residents and jurisdictions in early 2022 on the qualitative assessment/evaluation of traffic impacts to key intersections based on lived experience and adopted performance measures.
- Document feedback on draft mitigation actions related to localized traffic impacts for the draft EA.

¹ Equity Framework communities include historically and currently excluded and underserved communities. The Oregon Toll Program at the Oregon Department of Transportation (ODOT) published an Equity Framework in December 2020 (Toll Projects’ Equity Framework), identifying communities and populations disproportionately affected by local transportation projects.

KEY QUESTIONS SPECIFIC TO IMPACTS ANALYSIS

1. What important cultural and social resources, facilities or sites are located near key intersections that could be affected by traffic rerouting that the project team needs to be aware of? (Using maps of key intersections) What is missing?
2. Of the proposed Home and Activity pairs, do they assess potential impacts to people historically or currently excluded or underserved? What is missing?
3. How would additional traffic at XX intersection affect you?
 - a. We are thinking about XX or XXX options at this intersection to minimize or avoid negative impacts (burdens). Which of these would make the most sense to you?
 - b. What things can be done to enhance the project's positive impacts (benefits)?
4. What reasonably foreseeable actions should the project be aware of as we assess cumulative impacts from the project? What is missing from our draft list?

A summary will be prepared following the stakeholder engagement activities. The report will summarize input from the activities and discussions, identify what we heard from environmental justice/Title VI communities and will be used to inform the draft EA technical analysis.

EARLY OUTPUTS & MATERIALS

The engagement activities are occurring in tandem with the technical analysis and reports. Materials for scheduled meetings will be available when the technical information is available.

Document	Timing
Identification of intersections based on traffic changes for qualitative input	September
Social Resource Interactive Map - input on resources (outputs will be aligned with draft technical reports)	Early Oct
Representative scenarios with demographic maps and selected Transportation Analysis Zones (TAZs) (outputs to be aligned with draft technical reports)	Late Oct
Early Outputs: Visual Quality, Air Quality, Energy, Greenhouse Gases	Early Dec
Early Outputs: Economics, Noise	Late Jan
Early Outputs: Transportation and potential mitigation strategies <ul style="list-style-type: none"> • Representative scenario outputs • Identification of intersections based on traffic changes - assessment of impacts (benefits and burdens) 	February
Early Outputs: Social Resources and Communities, Environmental Justice, Cumulative Impacts <ul style="list-style-type: none"> • Social Resources maps - outputs of resource analysis 	Early March
Social media (Facebook, Twitter, NextDoor)	Ongoing
ClackCo Weekly (weekly e-newsletter to 2,200 county employees)	Ongoing

Input Gathering Engagement Tool

The Project Team will use easy-to-understand tools to gather input during virtual discussion sessions. The type of tool supports facilitation of virtual discussions and provides real-time feedback related to the key questions.

- 1) **Maps:** An [online interactive GIS map](#) to present social resource points. Staff will use map to collect feedback and comments.
- 2) **Real-time feedback:** Gather live responses with [PollEverywhere](#) with survey questions embedded in slide decks.
- 3) **Verbal responses during discussions:** Gather verbal comments and feedback during discussions at meetings with jurisdictional partners and discussion groups.

APPROACH, AUDIENCES, TIMING

The following section outlines specific tactics to be applied for public engagement from September 2021 to March 2022.

The primary audiences are:

- Local residents (including Stafford CPO and Hamlet, Holcomb-Outlook CPO), businesses, users of local facilities potentially impacted by traffic rerouting, especially [Equity Framework](#) communities²
- Staff at local jurisdictions (Clackamas County, West Linn, Oregon City, Canby, Gladstone) and local elected officials on the Clackamas County Coordinating Committee’s (C4) Diversion Subcommittee
- Equity and Mobility Advisory Committee (EMAC) NEPA Scuba Team

Approach	Audience	Timing
Workshops/meetings hosted with Clackamas County: Series of 4 to 6 meetings to discuss and provide feedback on key questions (see previous section) and information sharing of preliminary findings	Staff at local jurisdictions who have been part of CTAC	Late September 2021 – April 2022 CTAC meets the fourth Tuesday of the month

² Equity Framework communities include historically and currently excluded and underserved communities. The Oregon Toll Program at the Oregon Department of Transportation (ODOT) published an Equity Framework in December 2020 (Toll Projects’ Equity Framework), identifying communities and populations disproportionately affected by local transportation projects.

Approach	Audience	Timing
<p>Workshops/meetings with Clackamas County elected officials: Workshops on key outputs</p>	<p>Elected officials and policy/management staff at the Clackamas County Coordinating Committee (C4) Diversion Subcommittee</p> <p>Clackamas County Coordinating Committee (C4) meeting</p> <p>Clackamas County Commissioner meeting</p> <p>Committee for Community Involvement (CCI) and Leaders in Equity Diversity and Inclusion Council (LEDIC) will inform equity discussion groups and neighborhood association meetings</p>	<p>December 2021 and March 2022</p> <p>(C4) Diversion Subcommittee meets (TBD)</p> <p>November-December 2021</p>
<p>EMAC NEPA Scuba Team: Monthly meetings to provide feedback on the draft representative scenarios and selected factors and receive information on certain early outputs</p>	<p>EMAC NEPA Scuba Team members</p>	<p>Late October 2021 – April 2022</p>
<p>Equity discussion groups: Partner with local CBO and County staff to discuss personal impacts from traffic changes at key intersections and draft mitigation ideas</p> <p>Host 2-3 discussion groups via Zoom</p> <p>Provide incentives to participants</p>	<p>Historically and currently excluded and underserved (Equity Framework)</p> <p>Recruit participants through:</p> <ul style="list-style-type: none"> • Equity thought leaders in Clackamas County or who work for the County • Clackamas County equity committee • Community-based organizations and faith-based organizations serving those experiencing low incomes or from minority racial or ethnic populations • Community engagement liaisons with connections to local residents in equity framework communities • Senior centers/Health Clinics/Food pantries • Rideshare services for people experiencing disabilities 	<p>February</p>
<p>Neighborhood association/CPO and chambers of commerce/business association meetings or briefings: Follow up with a questionnaire or discussion group on the qualitative assessment of key indicators and draft mitigation ideas.</p>	<p>I-205 users and local residents in areas that are adjacent to intersections that are shown to be impacted</p> <p>Associations within Area of Potentially Impact (e.g. Canby, West Linn, Gladstone, Oregon City and Stafford Hamlet)</p> <p><i>I-205 Improvements Project is planning to reach out to neighborhood organizations this fall. Toll Project could pair up if timing works. The two projects will stay coordinated.</i></p>	<p>February</p>

Approach	Audience	Timing
In-person activities: Confirm list of existing social resources within the API using paper or online interactive maps	I-205 users and local residents	Fall 2021. TBD if in person events can occur in Winter 2022
Public briefings with committees, councils, or organizations: As briefings are scheduled, present preliminary outputs as they are ready. Highlight opportunities for people to follow the C4 Diversion Subcommittee meetings for greater information.	Elected officials and opinion leaders	September to January
Clackamas County town hall: Participate in County-sponsored event to share project information and hear input on tolling	I-205 users and local residents	December 1

See below for additional detail on each of the proposed engagement activities, tools, and timing of tasks.

Meetings hosted with/by Clackamas County

A series of meetings will be hosted with agency staff from Clackamas County and with staff from the following cities: West Linn, Oregon City, Canby, and Gladstone. These meetings will be hosted virtually and will allow ongoing discussions with staff from multiple jurisdictions as early data is received.

The intention will be to have similar information come to CTAC for a deeper dive review from staff before it heads to the C4 Diversion Subcommittee where elected officials would review.

Materials (if preliminary findings are available at the time of meeting date)

- PowerPoint slides to communicate meeting goal, project status, NEPA process and timeline, and high-level summary of early outputs
 - Early outputs from technical analysis
- An online interactive GIS map to present social resources
- I-205 NEPA timeline
- Others as analysis proceeds
- I-205 Improvements Project updates

Timing

Meetings will start the week of September 27, 2021 and be completed before the EA comment period starts.

Task	Due date
C4 TAC (CTAC) >> Project overview/status	28-Sep
C4 Diversion Subcommittee >> Project overview/status	Oct
C4 TAC (CTAC) >> social resources map + discuss list of approved reasonably foreseeable actions for Cumulative Impacts analysis + transportation analysis update	Oct
C4 Diversion Subcommittee >> Home and activity TAZs and social resources map + discuss list of approved reasonably foreseeable actions for Cumulative Impacts analysis + transportation analysis update	Nov
C4 TAC (CTAC) >> Preview of Clackamas Town Hall presentation	Nov
C4 TAC (CTAC) >> Early outputs of economics, noise, visual quality, air quality, energy and GHGs + transportation analysis update	Jan
C4 Diversion Subcommittee >> Early outputs of economics, noise, visual quality, air quality, energy and GHGs + transportation analysis update	Feb
C4 TAC (CTAC) >> Early outputs from transportation and potential mitigation strategies	Feb
C4 Diversion Subcommittee >> Early outputs from transportation and potential mitigation strategies	March
C4 TAC (CTAC) >> Early outputs from social resources, EJ, and cumulative impacts	March
C4 Diversion Subcommittee >> Early outputs from social resources, EJ, and cumulative impacts	April
Committee for Community Involvement (meets monthly; umbrella group for CPOs)	
Community Leaders Meeting (CPO/Hamlet leads, meets quarterly)	
LEDIC – Leaders in Equity Diversity and Inclusion Council	

Equity and Mobility Advisory Committee (EMAC)

Project staff will ask the same key discussion questions with EMAC’s NEPA SCUBA Team. Coordinate with EMAC planning committee to develop meeting agenda and approach.

Materials (if preliminary findings are available at the time of meeting date)

- PowerPoint slides to communicate meeting goal, project status, NEPA process and timeline, and high-level summary of early outputs
 - Early outputs from technical analysis
- An online interactive GIS map to present social resources
- I-205 NEPA timeline
- Others as analysis proceeds

Timing

October 2021 – April 2022, as new information is available.

Task	Due date
EMAC Scuba Meeting: Representative scenarios and social resources map	Oct 14
EMAC Scuba Meeting: Early outputs of economics, noise, visual quality, air quality, energy and GHGs + transportation analysis update	Jan
EMAC Scuba Meeting: Early outputs from transportation and potential mitigation strategies	Feb
EMAC Scuba Meeting: Early outputs from social resources, EJ, and cumulative impacts	March

Equity Discussion Groups

Partner with County staff and community-based organizations (CBO) to set up two or three equity discussion groups focusing on impacts from traffic changes at key intersections and draft mitigation ideas. This effort is intended to gather input from community members who otherwise might not have previously engaged.

The workshops will be hosted virtually and are expected to last between 60 and 120 minutes.

Forming equity discussion groups

- Request list of equity thought leaders from Clackamas County staff and Clackamas County equity committee
- Coordinate with I-205 Improvements Project team on timing (avoid overlap)
- Reach out to stakeholders to recruit representatives for discussion groups through:
 - Recruit from CBOs and faith-based organizations serving those experiencing low incomes
 - Recruit from local senior centers, health clinics, and food pantries
 - Recruit from rideshare services for people experiencing disabilities
 - Utilize Clackamas County links with Micro Enterprise Services of Oregon (MESO) to recruit from local businesses owned by people who are Black, Indigenous, or People of Color.
 - Recruit from Ping Khaw’s Community Engagement Liaisons (CEL) with connections to local residents in equity framework communities as needed
 - Partner with William Miller to organize Native American discussion group (potentially and in coordination with Carolyn Holtoff)
- The Project Team will prepare a summary of the input received from the discussion groups. Up to two consultants will attend each meeting to facilitate the meeting, take notes and present the content.

Materials (if preliminary findings are available at the time of meeting date)

- PowerPoint slides to communicate meeting goal, project status, NEPA process and timeline, and high-level summary of impacts analysis and mitigation strategies
- Use PollEverywhere to gather live survey responses
- An online interactive GIS map to present social resources
- I-205 fact sheet with NEPA timeline
- Discussion guide

Timing

January and February, but mainly when we have data from the impacts analysis and proposed mitigation. We will adjust timing based on participants’ schedules around the winter holidays.

Neighborhood Associations

Project staff will coordinate with I-205 Improvements Project team to partner with neighborhood associations in areas with impacted local streets (Canby, Oregon City, West Linn, and Stafford Hamlet. Gladstone did not appear to have a neighborhood association).

Neighborhood association questionnaire or discussion group to members on a qualitative assessment of key indicators and draft mitigation ideas.

Materials (if preliminary findings are available at the time of meeting date)

- PowerPoint slides to communicate meeting goal, project status, NEPA process and timeline, and high-level summary of impacts analysis and mitigation strategies
- Use PollEverywhere to gather live survey responses
- An online interactive GIS map to present social resources
- I-205 fact sheet with NEPA timeline
- Questionnaire or discussion guide

Timing

I-205 Improvements Project is planning to reach out to neighborhoods winter 2021-22.

In-person activities (led by I-205 Improvements Project)

The Project Team will partner with the I-205 Improvements Project team and their in-person outreach activities. The main objective is to gain input from local residents on social resources they rely on surrounding key intersections. Staffing will be determined as in-person events are confirmed by the I-205 Improvements Project team.

- Materials (if draft technical reports are available at the time of meeting date)
- A project board with the map of the I-205 Toll Project and a list of social resources types. To gather input on social resources, provide sticker dots and post-its for the public to provide their input/comments on key questions
- I-205 fact sheet with NEPA timeline

Timing and staffing

In coordination with the I-205 Improvements Project team and as health protocol allows. The only engagement currently planned is the Sept 25, 2021 at 9:00 – 2:00 p.m. – Oregon City Farmer's Market.

Public Briefings with Committees and Councils

The Project Team will participate in public briefings with local committees and councils to present most up-to-date information about the analysis, including impacts from traffic changes at key intersections and potential mitigation strategies.

Materials (if preliminary findings are available at the time of meeting date)

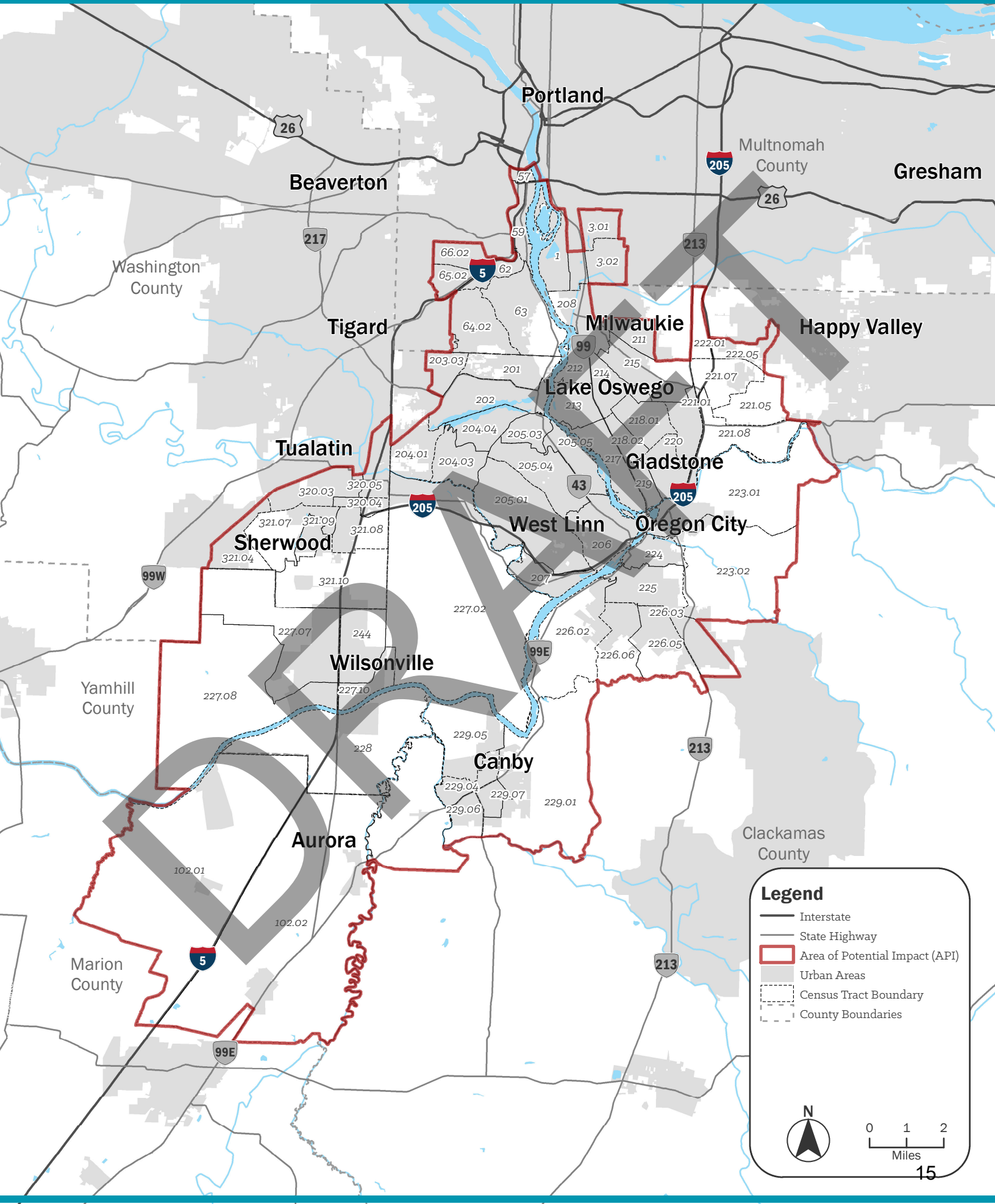
- PowerPoint slides to communicate meeting goal, project status, NEPA process and timeline, and high-level summary of impacts analysis and mitigation strategies
- Early outputs (especially for transportation)
- I-205 fact sheet with NEPA timeline

Timing and staffing

September 2021 to January 2022. Staffing will be determined. Meetings scheduled or to be scheduled include:

- Sept 7 – Clackamas County Pedestrian and Bicycle Advisory Committee
- Sept 9 – Wilsonville City Council
- Sept 28 – OR City / West Linn joint council meeting
- Oct 4 – Rivergrove City Council
- Nov. 23 – Oregon City Business Alliance (requested)
- Dec 1 – Clackamas County Town Hall hosted by Commissioner Paul Savas (potential)
- Dec 2 – C4
- December 14 – Gladstone City Council
- March/April – C4

Environmental Justice and Social Resources Area of Potential Impact



Memorandum

To: Clackamas County Coordinating Committee (C4)
From: Trent Wilson, Clackamas County Government Affairs
Date: October 28, 2021
Re: C4 Agenda Planning

Overview:

During the October 2021 C4 Retreat members discussed and provided guidance on topics relevant to C4 for the coming year. Nothing was decided, and everyone agreed additional discussions on prioritizations are needed.

The November C4 meeting is dedicated solely to the topic of housing, per C4’s request. However, the executive committee recommends this discussion continue in November if the housing topic concludes early.

Topic Guidance:

The following grid reflects the priority topics identified at the C4 retreat. The columns on the right (low, medium, high) reflect the outcomes of an informal straw poll.

Topics	Low	Medium	High
Tolling on I-205 <ul style="list-style-type: none"> RTP update 		x	xx
Regional Tolling			xx
Transit		x	xx
Various Transportation Funding		x	
Housing (affordable housing) <ul style="list-style-type: none"> antidisplacement 			xx
Housing (services)		x	xx
Intergovernmental Coordination		x	xx
Jurisdiction Updates		xx	
Climate Action Plan/Resiliency <ul style="list-style-type: none"> big picture of climate, DLCD – implementing Gov order RTP update 		x	xx
Emergency Preparedness/Disaster Prep		x	x
Economic Development <ul style="list-style-type: none"> wage gap workforce 		xx	x
Agriculture/Timber	x	xx	x
Strategic planning, motivate our communities, “how to get out of crisis mode.”			xxx

Current Topics on C4 Calendar

Month	Potential Topics
November 2021	Housing Topics, TBD
December 2021	ODOT Tolling Update
January 2022	TBD
February 2022	TBD <i>* Legislative Session begins February 1, 2022</i>
March 2022	Annual Meeting Disaster Management Update
April 2022	TBD