

MEMORANDUM

TO: Clackamas County Board of County Commissioners
FROM: Dan Johnson, DTD Director; Mike Bezner, Assistant DTD Director
RE: C2P2 and the Stafford – Childs roundabout project
DATE: October 3, 2023

REQUEST: Staff is seeking Board approval of a change in C2P2 workforce objectives for the Stafford–Childs roundabout project to approximately 2,000 required apprenticeship hours.

BACKGROUND: In 2020, the Clackamas County Board of Commissioners (BCC) adopted a version of the Construction Career Pathways Program (C2P2) Framework. One of the purposes of C2P2 is to support apprenticeships and harassment prevention policies for capital project contractors in the metro area. A key component of Clackamas County’s C2P2 program is various project “tiers” identifying specific workforce requirements. The following tier structure was adopted by the BCC:

- Tier 1: projects costing less than \$1 million will have no C2P2 requirements.
- Tier 2: projects with a construction value of \$1 - \$10 million will require the contractor to have a documented Workplace Harassment Prevention Plan in place.
- Tier 3: projects exceeding \$10 million will require workforce agreements, which establish expectations of the successful bidder regarding apprenticeship programs, anti-harassment protections, workforce benefits, and workforce development.

While the Department of Transportation and Development (DTD) does a wide variety of capital construction projects, the majority are below the \$10 million dollar threshold identified under Tier 3. However, due to recent inflation and changes to elements of the project, the current estimated construction cost would qualify under Tier 3.

- The Stafford-Childs Roundabout total project costs are estimated at **\$16.6 million**. The project funding sources are the Community Road Fund, system development charges, and safety dollars allocated from HB 2017. No County General Funds are used.
- Estimated cost of requiring 2,000 apprenticeship hours to the workforce agreement with the contractor: **\$45,000**.

DTD has researched workforce agreements and talked to other jurisdictions about their experiences. Generally speaking, the workforce agreements in the C2P2 work plan do not translate well to typical road construction projects delivered by DTD. Unlike conventional vertical construction projects, road construction does not have an extensive system of trades that benefit from this type of agreement.

As a result, staff is proposing an alternative, consisting of minimum apprenticeship requirements. Staff have consulted with the Oregon Department of Transportation and they recommend requiring approximately 2,000 apprenticeship hours for this project based on their experience.

OPTIONS:

1: Board allows for revised C2P2 workforce objectives for the Stafford-Childs roundabout project, to require approximately 2,000 apprenticeship hours.

2: Board removes the C2P2 requirements for this project.