# **CLACKAMAS COUNTY BOARD OF COUNTY COMMISSIONERS**

**Presentation Title:** Five-Year County Sheriff Public Safety Local Option Levy

Department: Clackamas County Sheriff's Office

Presenters: Sheriff Angela Brandenburg

Other Invitees: Undersheriff Michael Copenhaver & Chief Deputy Jenna Morrison

# WHAT ACTION ARE YOU REQUESTING FROM THE BOARD?

Approve Public Safety Local Option Levy to be put on the May 2021 ballot at \$0.368/\$1000 assessed home value.

## **EXECUTIVE SUMMARY:**

The Public Safety Local Option Levy was approved by voters in November 2006, approved again in November 2011, and again in November 2016. The current levy is set to expire on December 31, 2021. In the 15 years of the Public Safety Local Option Levy voters have never been asked for an increase. A status quo renewal would result in a loss of 12 deputies (2 million dollars) over the 5 year life cycle. As the County has grown in population the demand for services has grown. Adding 12 cents to the existing levy would allow the Sheriff's Office to increase current service levels. The levy would add an additional 16 patrol deputies to respond to emergency calls and patrol our roadways. It would fund 6 jail deputies and open 26 mental health beds in the jail. It would fund 5 additional detectives to investigate older adult abuse/neglect, child abuse/neglect, human trafficking, and felony person on person crimes. It would provide funding for 2 non-sworn Internal Affairs investigators. It would fund a body-worn camera program and one non-sworn employee to manage the program. It would also allow the Sheriff's Office to maintain 84 jails beds, 18 patrol deputies and 10 investigators assigned to the Sheriff's specialized drug enforcement team.

The deadline to get this measure on the May ballot is February 26, 2021.

# FINANCIAL IMPLICATIONS (current year and ongoing):

Is this item in your current budget? YES NO

What is the cost? \$ NA What is the funding source? NA

# **STRATEGIC PLAN ALIGNMENT:**

• How does this item align with your Department's Strategic Business Plan goals?

This aligns with the Sheriff's Office strategic goal of Clackamas County residents will experience safe communities through the delivery of justice and apprehension of criminals when crime has occurred.

• How does this item align with the County's Performance Clackamas goals?

This aligns with the boards Strategic priority to ensure safe, healthy and secure communities.

## **LEGAL/POLICY REQUIREMENTS:**

Board of County Commissioners approval required to place on ballot.

## PUBLIC/GOVERNMENTAL PARTICIPATION: N/A

## **OPTIONS:**

The Board of County Commissioners can approve the request of the Sheriff to place a Local Option Public Safety Levy on the May ballot at an increase of 12 cents for a total of \$0.368/\$1000 assessed home value (currently \$267,000).

The Board of County Commissioners can deny the request.

#### **RECOMMENDATION:**

It is recommended that the Board of County Commissioners approve the request of the Sheriff to place a Local Option Public Safety Levy on the May ballot at an increase of 12 cents for a total of \$0.368/\$1000 assessed home value. Thereby increasing public safety services to the people in Clackamas County.

## ATTACHMENTS:

**Ballot Title and Summary** 

#### SUBMITTED BY:

Division Director/Head Approval \_\_\_\_\_ Department Director/Head Approval <u>Quarta Brendenburg</u>\_\_\_\_\_ County Administrator Approval \_\_\_\_\_\_

For information on this issue or copies of attachments, please contact \_\_\_\_\_\_@

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# BALLOT TITLE

# CAPTION (10 Words):

Five-Year County Sheriff Public Safety Local Option Levy

# **QUESTION (20 Words):**

Shall Clackamas County fund law enforcement with a rate of 36.8 cents per \$1,000 assessed value for five years beginning 2022-2027?

This measure may cause property taxes to increase more than three percent.

# SUMMARY (175 Words): 169 currently

This measure would replace the current Public Safety Levy which was approved by voters in 2016 and expires in 2021. Approval of this levy will allow the Clackamas County Sheriff's Office to:

- Support community safety in every part of Clackamas County by providing approximately:
  - 34 Sheriff's patrol deputies responding to emergency calls for service and patrolling our roadways;
  - 5 Sheriff's detectives to investigate elder abuse/neglect cases; child abuse/neglect cases; human trafficking, and felony crimes against persons
- Maintain 84 jail beds by funding 30 Sheriff's jail deputies. These 84 beds opened upon the passage of the first levy in 2006 and have reduced the number of prisoners released early into the community.
- Open 26 mental health jail beds by funding 6 Sheriff's jail deputies.
- Implement a new body-worn camera program and fund 2 internal affairs investigators
- Maintain funding for Sheriff's specialized drug enforcement team targeting drug traffickers and those involved in drug-related crimes such as identity theft, property crimes, child abuse and neglect.

This measure would cost 36.8 cents per \$1000 of assessed value. The cost would be approximately \$\_8.28\_\_ per month, or \$\_99.36\_\_ per year, on a home with an assessed value of \$270,000 (the median assessed value in Clackamas County). It is estimated the proposed rate would raise \$\_\_\_\_ million in 2022-23, \$\_\_\_\_ million in 2023-24, \$\_\_\_\_ million in 2024-25, \$\_\_\_\_ million in 2025-26, and \$\_\_\_\_million in 2026-27.

No later than the **80<sup>th</sup> day before an election**, a governing body that has referred a measure must prepare and file with the local elections official the text of the referral for ballot title preparation or the ballot title for publication of notice of receipt of ballot title. This form may be used to file the text of the referral and request the elections official begin the ballot title drafting process or file a ballot title and request the elections official publish notice of receipt of ballot title.

Filing Information		
Election Date	Authorized Official	
Contact Phone		Email Address
Referral Information		
Title, Number or other Identifier		
This Filing is For		
This Filing is For		
Drafting of Ballot Title Attach referral	text.	Publication of Notice Ballot title below.
Ballot Title Additional requirements m	ay apply	
Caption 10 words which reasonably identifies	the subject of the measu	re.
Question 20 words which plainly phrases the	chief purpose of the mea	sure.
Summary 175 words which concisely and imp	partially summarizes the r	neasure and its major effect.
By signing this document:		
→ I hereby state that I am authorized by th for Ballot Title – Preparation or Publicati		ing body, or district elections authority to submit this Request

# EXPLANATORY STATEMENT

Clackamas County voters approved the first Clackamas County Public Safety Local Option Levy in 2006, reapproving levies in 2011 and 2016. The levy provides a portion of the funding for county public safety services.

The current levy, approved in 2016, will expire on December 31, 2021. Measure X-XXX will replace the expiring levy.

The expiring levy provides funding for the following services:

- 84 jail beds in the Clackamas County Jail
- 30 Sheriff's jail deputies
- 18 Sheriff's patrol deputies
- Sheriff's specialized drug enforcement team

A yes vote on Measure X-XXX would maintain and enhance those services by changing the existing Public Safety Local Option Levy tax rate from 24.8 cents to 36.8 cents per \$1000 of assessed value, an increase of 12 cents per \$1000 of assessed value. That would equal \$32.05 per year for a home at the median assessed value of \$267,000.

A yes vote on Measure X-XXX would:

- Maintain 84 jail beds in the Clackamas County Jail that were opened since the initial passage of the levy in 2006, reducing the number of prisoners released early into the community;
- Provide funding to retain 30 current Sheriff's jail deputies;
- Open 26 mental health/medical jail beds by funding 6 additional Sheriff's jail deputies;
- Retain 18 current Sheriff's patrol deputies and add 16 Sheriff's patrol deputies responding to emergency calls for service and patrolling our roadways;
- Continue the Sheriff's specialized drug enforcement team to arrest drug traffickers and those involved in drug-related crimes such as identity theft, property crimes, and child abuse/neglect;
- Add 5 Sheriff's detectives to investigate elder abuse/neglect cases, child abuse/neglect cases, human trafficking, and felony crimes against persons;
- Implement and maintain a body-worn camera program; and
- Add 2 internal affairs investigators.

This levy is limited to the five-year fiscal period from 2022 through 2027. Future renewals of this levy would not occur without voter approval. The money raised by this measure must be used exclusively for the law enforcement purposes stated in this Ballot Title.

This measure would cost 36.8 cents per \$1000 of assessed value (this is different than the real market value). The cost would be approximately \$8.19 per month, or \$98.26 per year, on a home with an assessed value of \$267,000 (the median assessed value of a home in Clackamas County). It is estimated the proposed rate would raise \$22.20 million in 2022-23, \$22.87 million in 2023-24, \$23.56 million in 2024-25, \$24.26 million in 2025-26, and \$24.99 million in 2026-27.

Explanatory Statement Furnished by the Clackamas County Sheriff's Office

Authorized Signature

Date: February \_\_\_\_, 2021

RESOLUTION NO. 2020-

In the Matter of Referring a Ballot Measure on County Sheriff Public Safety Local Option Levy

**WHEREAS**, in 2006 the voters of Clackamas County approved the Public Safety Option Levy for a duration of 5 years. In 2011 and again in 2016 the voters approved the renewal of that same levy. The levy is now scheduled to expire on December 31, 2021; and

WHEREAS, the continuation of the services provided from the revenues raised from the existing levy, which are estimated to be \$13 million annually, are of critical importance to the public's safety in Clackamas County; and

**WHEREAS**, the existing Public Safety Local Option Levy can be renewed for a period of five years from 2022-2027 without an increase in taxes; and

WHEREAS, the property tax proceeds generated from the existing levy are not sufficient to fund the level of public safety services contemplated by the levy when it was initially passed in 2006; and

WHEREAS, an increased levy amount will maintain the current levels of service contemplated by the existing levy and also add and improve critical service levels by providing mental health/medical beds in the jail, body-worn cameras on sworn deputies, and additional patrol deputies, jail deputies, and detectives to support Sheriff's Office critical functions; and

**WHEREAS**, the estimated total outlay for the purposes of the public safety local option levy are estimated at \$117,91 million; and

**WHEREAS**, the voters of Clackamas County should be allowed to vote on a new Public Safety Option Levy during the May 2021 election.

# NOW, THEREFORE, IT IS HEREBY RESOLVED BY THE BOARD OF COUNTY COMMISSIONERS that:

- 1. A Ballot Measure is hereby referred to the voters of Clackamas County regarding a fiveyear County Sheriff Public Safety Local Option Levy substantially in the form attached hereto as Exhibit A and related explanatory statement, subject to ministerial correction by staff.
- 2. An election shall be held in Clackamas County on Tuesday, May 18, 2021.
- 3. The County hereby authorizes the Chair, the County Administrator, and County Counsel or their designees to submit, sign, and otherwise take all necessary action to effectuate the foregoing and to file the ballot title with the County Clerk for publication.

**DATED** this 25th day of February 2021.

# CLACKAMAS COUNTY BOARD OF COMMISSIONERS

Chair

Recording Secretary



Elizabeth Comfort Finance Director

# **Department of Finance**

Public Services Building 2051 Kaen Road, Suite 490 | Oregon City, OR 97045

February 25, 2021

#### Board of County Commissioners Clackamas County

Members of the Board:

## Approval of a Resolution for a Clackamas County Supplemental Budget for Fiscal Year 2020-2021

Purpose/Outcomes	Public Hearing for supplemental budget change for FY 2020-2021				
Dollar Amount and	he effect is an increase in appropriations of \$23,150,473				
Fiscal Impact					
Funding Source	Fund Balance, Federal and State Operating Grants, Charge for Services,				
	and Interfund Transfers				
Duration	July 1, 2020-June 30, 2021				
Previous Board	Budget Adopted June 18, 2020, and Amended December 3, 2020,				
Action/Review	approved at Issues meeting Feb. 16, 2021 for the Feb. 25, 2021				
	•				
	Business Meeting Agenda				
Strategic Plan	Build public trust through good government by providing budget				
Alignment	responsibility and transparency				
Counsel Review	N/A				
Procurement	1. Was the item processed through Procurement? yes □ no X				
Review	2. If no, provide brief explanation: This is a Budget item and does not				
	require Procurement's involvement				
Contact Person	Sandra Montoya, 503-742-5424				

## BACKGROUND:

Each fiscal year it is necessary to reduce or allocate additional sources of revenue and appropriate additional expenditures to more accurately meet the changing requirements of the operating departments. The attached resolution reflects such changes requested by departments in keeping with a legally accurate budget. These changes are in compliance with Oregon Local Budget Law ORS 294.433 - ORS 294.481, which allows for governing body approval of budget changes under qualified circumstances. The required notice has been published.

The effect of this resolution is an increase in revenues and appropriations of \$23,150,473.

1	General Fund 100 - Non Depart	mental						
-	Resources	Original	Change	Revised	Requirement	Original	Change	Revised
	Revenues	191,690,657	-	191,690,657	Operating Expenses	124,687,141	-	124,687,141
	Interfund Transfer	3,378,427	870,259	4,248,686	Interfund Transfers	615,267	_	615,267
	interrand mansier	5,576,427	870,233	4,248,080			9 (91 (20	-
					Special Payments	2,905,258	8,681,629	11,586,887
					Debt	244,303	-	244,303
					Reserve	20,280,112	-	20,280,112
					Contingency	30,484,570	(8,114,210)	22,370,360
			_		General Fund Support	15,852,433	302,840	16,155,273
	<b>Revised Total Fund Resources</b>			195,939,343	Revised Total Fund Requ	irements		195,939,343
	Comments: reduced to fu months early	nd special paymer	nts for C800 radio opense. Addition	projects through ally, contingency v	uvenile Fund and appropria the use of remaining bonc will be used to provide Gen ers 3,4, and 7.	I proceeds, and a loa	n from WES will b	e repaid six
2	Business and Economic Develop	oment Fund 208						
	Resources	Original	Change	Revised	Requirement	Original	Change	Revised
	Fund Balance	3,329,796		3,329,796	Operating Expenses	3,722,342	250,000	3,972,342
			4 410 520				230,000	
	Revenues	5,064,307	4,418,536	9,482,843	Interfund Transfers	63,000	-	63,000
	Interfund Transfer	100,000	-	100,000	Contingency	1,220,340	-	1,220,340
			_		Special Payments	3,488,421	4,168,536	7,656,957
	<b>Revised Total Fund Resources</b>			12,912,639	Revised Total Fund Requirements			12,912,639
	Comments.	evenue from the S ters in Clackamas		virus Aid, Relief ar	nd Economic Security (CARE	ES) to fund small bus	iness grants and E	usiness
3	Disaster Management Fund 209	)						
	Resources	Original	Change	Revised	Requirement	Original	Change	Revised
	Revenues	1,565,569	1,847,900	3,413,469	Operating Expenses	3,393,675	1,470,470	4,864,145
	Interfund Transfers	1,828,106	237,840	2,065,946	Special Payments		615,000	615,000
	Revised Total Fund Resources	_,,	Γ	5,479,415	Revised Total Fund Requ	irements		5,479,145
	Comments:	evenue from Coro for COVID 19 and	-		ecurity (CARES) and an inte	erfund transfer from	the General Fund	and
1	County Parks Fund 213		wiidille related					
	Resources	Original	Change	Revised	Requirement	Original	Change	Revised
	Revenues	2,921,657	chunge	2,921,657	Operating Expenses	3,031,291	5,000	3,036,291
	Interfund Transfers		-				5,000	
		361,711	5,000	366,711	Contingency	252,077		252,077
	Revised Total Fund Resources		L	3,288,368	Revised Total Fund Requ	lirements		3,288,368
	Comments: Recognizing in	nterfund transfer i	evenue from the	e General Fund an	d appropriating property m	aintenance costs for	r donated park pro	operty.
•	Social Services Fund 242	Original	Change	Povised	Requirement	Original	Change	Revised
	Resources	Original	Change	Revised		Original	Change	
	Revenues	41,210,546	14,540,679	55,751,225	Operating Expenses	40,440,808	7,835,775	48,276,583
	Interfund Transfers	3,073,266	-	3,073,266	Special Payments	2,263,982	6,704,904	8,968,886
			_		Contingency	1,579,022		1,579,022
	Revised Total Fund Resources			58,824,491	Revised Total Fund Requ	irements		58,824,491
	Comments: Recognizing C	oronavirus Aid, Re	elief, and Econom	ic Security (CARE	S) funding and appropriatin	ng COVID-19 respons	e costs.	
5	Children, Family & Community Resources			Revised	Poquiromont	Original	Change	Revised
		Original	Change		Requirement	Original	Change	
	Revenues	7,932,094	300,000	8,232,094	Operating Expenses	7,623,602	(1,149,195)	6,474,407
	Interfund Transfers	2,400,379	-	2,400,379	Special Payments	2,615,985	1,449,195	4,065,180
			_		Interfund Transfers	92,886		92,886
	<b>Revised Total Fund Resources</b>			10,632,473	Revised Total Fund Requ	irements		10,632,473
	Comments: Recognizing a	dditional Departm	ent of Justice rev	venue and shifting	g budget authority into the	special payments ca	tegory to align wi	th spending.
	Dog Services Fund 247							
,	Resources	Original	Change	Revised	Requirement	Original	Change	Revised
,		-	Change		•	-	-	
,		1,779,181	-	1,779,181	Operating Expenses	2,821,792	60,000	2,881,792
,	Revenues					100 000		150,000
	Revenues Interfund Transfers	1,535,517	60,000	1,595,517	Contingency	150,000	-	-
•		1,535,517	60,000	1,595,517	Reserves	342,906		-
7		1,535,517	60,000	1,595,517 3,374,698		342,906	i E	342,906 3,374,698

	Resources	Original	Change	Revised	Requirement	Original	Change	Revised
	Fund Balance	1,055,627	870,259	1,925,886	Operating Expenses	11,291,138	-	11,291,138
	Revenues	1,774,138	-	1,774,138	Interfund Transfers	1,005,627	870,259	1,875,886
	Interfund Transfer	9,467,000	-	9,467,000				
Revised Total Fund Resources			13,167,024	Revised Total Fund Requirements			13,167,024	

## **RECOMMENDATION:**

Staff respectfully recommends adoption of the attached Resolution Order in keeping with a legally accurate budget.

Sincerely,

Elizabeth Comfort Finance Director

# **BEFORE THE BOARD OF COUNTY COMMISSIONERS** OF CLACKAMAS COUNTY, STATE OF OREGON

In the Matter of Providing Authorization Regarding Adoption of a Supplemental Budget and Making to Appropriations for Fiscal Year 2020-21

Resolution Order No. \_\_\_\_\_

WHEREAS, during the fiscal year changes in appropriated expenditures may become necessary and appropriations may need to be increased, decreased or transferred from one appropriation category to another;

WHEREAS, a supplemental budget for the period of July 1, 2020 through June 30, 2021, inclusive, has been prepared, published and submitted to the taxpayers as provided by statute;

WHEREAS; a hearing to discuss the supplemental budget was held before the Board of County Commissioners on February 25, 2021.

WHEREAS; the funds being adjusted are:

- . General Fund Non-Departmental
- . Business and Economic Development Fund
- . Disaster Management Fund
- . County Parks Fund
- . Social Services Fund
- . Children, Family & Community Connections Fund
- . Dog Services Fund
- . Juvenile Fund;

It further appearing that it is in the best interest of the County to approve this change in appropriations for the period of July 1, 2020 through June 30, 2021.

BE IT RESOLVED BY THE BOARD OF COUNTY COMMISSIONERS THAT:

Pursuant to its authority under OR 294.433 – ORS 294.481, the supplemental budget be adopted and appropriations established as shown in the attached Exhibit A which by this reference is made a part of this Resolution.

DATED this 25th day of February 2021

## **BOARD OF COUNTY COMMISSIONERS**

Chair

Recording Secretary