

CLACKAMAS COUNTY BOARD OF COUNTY COMMISSIONERS
Sitting/Acting as Board of Health

Policy Session Worksheet

Presentation Date: 1/10/2023 **Approx. Start Time:** 10:30am **Approx. Length:** 30 minutes

Presentation Title: Opioid Settlement Spending Proposals

Department: Health, Housing & Human Services

Presenters: Rodney Cook, H3S Director, and Philip Mason-Joyner, Public Health Director

WHAT ACTION ARE YOU REQUESTING FROM THE BOARD?

To direct County staff on the process the Board of County Commissioners would like followed for proposals from community partners.

EXECUTIVE SUMMARY:

During the Board of County Commissioner's (BCC) Policy Session on August 9, 2023, the BCC approved the first use of opioid settlement funds totaling \$1.5 million. The funding has been awarded to the 8 approved projects and implementation has begun to enhance or expand services to address urgent community needs focused on prevention, treatment, and criminal justice. Funds were also used to support the BCC's successful Clackamas Addictions Recovery Summit in September 2023.

Since the first round of allocations, we are beginning to receive several requests for funding. Because we currently do not have a process in place to request funds, there are broad inconsistencies in what we are receiving. To date we have five requests of varying amounts, time periods, focus areas etc.

The current requests total \$2,446,434 and there is \$1,986,631 available. Clackamas County is expected to receive \$24,726,052 in Opioid Settlement Funding over a 17 year period. It is anticipated the County will receive approximately \$1-2 million annually.

Staff proposes developing an accessible process for community partners to submit funding proposals that align with the BCC's priorities for use of the Opioid Settlement funds. This would include an application for external partners to submit proposals. County staff could review proposals against a criteria determined by the BCC and bring forward for final approval. A process assures that we are meeting the goals of the BCC while assuring a fair and transparent process for our communities that is also fiscally sound.

Based on past policy discussions with the BCC Proposals should include the following criteria:

- Aligns with approved Opioid abatement strategies as listed on Exhibit E.
- Aligns with the BCC's resolution supporting a recovery-oriented system of care.
- Aligns with BCC's priorities of prevention, treatment, recovery, and criminal justice.
- Proposals should be limited to a 2-year period of funding with the option of future extensions if outcomes are being met.
- Any communities or organizations already receiving opioid settlement funds may apply for County matching funds.

FINANCIAL IMPLICATIONS (current year and ongoing):

Is this item in your current budget? YES NO

NOTE: County Opioid Settlement Funds are housed in a dedicated fund within County Administration. There is currently \$1,986,631 available.

What is the cost? Clackamas County is expected to receive \$24,726,052 in Opioid Settlement Funding over a 17 year period. It is anticipated the County will receive approximately \$1-2 million annually.

What is the funding source? Opioid Settlement Funds. There is a requirement to spend funding allocations within 5 years, ensuring entities act promptly to address the opioid crisis.

STRATEGIC PLAN ALIGNMENT:

- **How does this item align with your Department's Strategic Business Plan goals?**

Improve community safety & health

- **How does this item align with the County's Performance Clackamas goals?**

This effort aligns with the Performance Clackamas goal to *Ensure Safe, Healthy and Secure Communities*, by addressing the social determinants of health including: addiction, homelessness, lowering crime, employment, and links to critical behavioral health services.

Clackamas County's Opioid Settlement Framework aligns with the goal, to *Build Public Trust through Good Government*, by embedding community engagement, transparency, and accountability in all processes.

LEGAL/POLICY REQUIREMENTS:

In the National Settlement Agreement, local governments commit to use all funds for future opioid abatement per Exhibit E of the national settlement agreements ("Approved Abatement Uses").

PUBLIC/GOVERNMENTAL PARTICIPATION:

The Clackamas County Opioid Settlement Framework approved by the BCC in September of 2022 includes Community Engagement as a key area to ensure transparent and equitable funding distribution. Attachment 4 contains a high-level overview of findings from community listening sessions.

OPTIONS:

1. Direct staff to formalize the proposed funding criteria and process to solicit funding proposals from community partners, to include resubmitting the existing proposals in alignment with those criteria.
2. Direct staff to fund the proposals included in Attachment 1, as submitted.
3. Direct staff to fund the proposals included in Attachment 1, as amended by the Board.
4. Direct staff on an alternative approach.

RECOMMENDATION:

Staff respectfully recommend Option 1, Direct staff to formalize the proposed funding criteria and process to solicit funding proposals from community partners, to include resubmitting the existing proposals in alignment with those criteria.

ATTACHMENTS:

- Attachment 1 - Summary Table of Opioid Settlement Spending Proposals (January 2024)
- Attachment 2 - City of Gladstone Staff Report Funding Request
- Attachment 3 - City of Molalla Funding Request
- Attachment 4 - City of Canby Funding Request
- Attachment 5 - Parrot Creek Opioid Settlement Funding Proposal

SUBMITTED BY:

Division Director/Head Approval _____
Department Director/Head Approval _____
County Administrator Approval _____

For information on this issue or copies of attachments, please contact Philip Mason-Joyner @ 503-742-5956

Summary Table of Opioid Settlement Spending Proposals January 2024

Project Name	Brief Description	Annual Cost	Total Requested	Matching funds / sources
City of Gladstone Behavioral Health Responder	The City of Gladstone through its Police Department has requested funding to support a new Mental Health Services Coordinator position within the Clackamas County Behavioral Health Division's Mobile Crisis Team. This position would be required to be dual-certified in mental health and addiction and would be a dedicated full-time resource for the Gladstone community. This would be a County employee assigned to work directly with the City of Gladstone. To-date the City of Gladstone has received \$51,000 in Opioid Settlement funds and would use the full amount of these funds to 'match' Clackamas County Opioid Settlement Funds. Any future Opioid Settlement Funds the City of Gladstone receives over the next year (anticipated to be an additional \$57,000) would be passed through to the County, reducing the total amount of match from the County. This would be the first example of a City and County partnership with the Opioid Settlement Funds.	\$118,217	\$236,434 (two years)	Yes - City opioid settlement funds.
City of Molalla Behavioral Health Responder	The City of Molalla through its City Manager has requested funding to cover costs associated with an Intergovernmental Agreement (IGA) with the City of Canby for Behavioral Health Specialist services. The City of Canby's Behavioral Health Specialist will continue to be an employee with the City of Canby but work approximately 30-35% of their time in the City of Molalla. The City of Molalla did not receive a direct allocation of opioid settlement funding due to be just under the 10,000 population threshold at the time that the settlements were negotiated.	\$60,000	\$300,000 (five years)	No - City did not receive opioid settlement funds.
City of Canby Behavioral Health Responder	The City of Canby through its City Manager has required funding to cover costs associated with retaining its Behavioral Health Specialist. This item relates directly to proposal #2 above. The City of Canby is receiving approximately \$550k of direct opioid settlement funding over 17 years and is currently using City ARPA funding to pay for this position.	\$120,000	\$600,000 (five years)	No - City is currently using city ARPA funds and not using their city opioid settlement funds.

Parrott Creek Child & Family Services Residential SUD Treatment Beds	Parrott Creek Child & Family Services proposes creating a minimum of 12 additional new Residential Substance Use Disorder (SUD) treatment beds for youth. This project supports building a new facility capable of serving 40 youth at any time on their campus just outside Oregon City. Their full proposal is included in the attachments.	\$300,000	\$1,200,000 (four years)	Yes - This request is part of a large financial campaign for new facility.
H3S Staff Community Engagement & Outreach Expenses	In August 2022, the BCC directed H3S staff to conduct community engagement and outreach activities to the community on the opioid crisis and seek input on use of the opioid settlement funds. H3S is seeking funding to cover expenses incurred during FY22-23 and continue activities around the opioid settlement project. These efforts included engaging community members, 11 local cities, and 70+ partner organizations through surveys and focus groups on community recommendations for how to best use investments to serve the community. This work resulted in creation of the initial funding recommendations approved by the BCC in August 2023 and national recognition.	\$110,000	\$110,000 (one-time request)	No - This is a reimbursement request for services already provided. Funds would be used to support ongoing coordination and contracts administration.
TOTAL AMOUNT REQUESTED		\$708,217	\$2,446,434	
AMOUNT AVAILIABLE		\$1,986,631		

City of Gladstone Staff Report

Report Date: November 7, 2023
Meeting Date: November 14, 2023
To: Gladstone City Council
From: John Schmerber, Chief of Police
Jacque M. Betz, City Administrator

AGENDA ITEM

Consider using National Opioid Settlement Agreement funds toward a Mental Health Services Coordinator position in Gladstone, in partnership with Clackamas County Behavioral Health.

History/Background

Local governments throughout the country filed lawsuits against various opioid manufacturers and distributors due to their actions that resulted in an uncontrolled and misleading distribution of millions of addicting opioid pills. The lawsuits allege that these actions have directly resulted in and caused an epidemic-level crisis in cities and counties. In Oregon, ten counties and one city filed suit and are part of the national Multi-District Litigation (MDL), including over 3,000 federal court cases. In December 2021, the City of Gladstone agreed to participate in the settlement agreement with opioid distributors and manufacturers.

In August 2022, Clackamas County Public Health provided a presentation to the Gladstone City Council on the County's Substance Use and Overdose Prevention Initiative Program. Then, in October 2022, the City Council provided staff guidance to move forward with an intergovernmental agreement with Clackamas County to collaborate on using Gladstone's settlement funds. Precisely, the Council desired the funds to be focused on mental health, housing for detox, and reducing the supply of opioids countywide.

Proposal

Since that direction was provided, the County spent time engaged in community listening sessions and recently held an Addictions Recovery Summit that resulted in a summary of current services and gaps in the county and articulates a set of recommendations and additional thoughts from panelists and professionals. Meanwhile, the City of Gladstone Police Department developed a strong partnership with Clackamas County Behavioral Health Division, specifically, the "Mobile Crisis Team" and at times caseworkers within their unit. Although the partnership is strong, there remains limited resources to address mental illness and addiction. In most of law enforcement encounters, we find that mental illness and addiction are not exclusive of one another. A few cities within Clackamas County have hired their own mental health clinicians or caseworks to help deal with issues within their jurisdictions due to resource availability.

The Gladstone Police Department has responded to 112 calls for service, between October 2022 and October 2023, which have been identified as someone in crisis involving mental health, addiction or a combination of both. These complaints typically involve repeated calls for service. The City recognizes that Clackamas County Behavior Health already has an established program, which can benefit the Gladstone Community. Therefore, staff proposes that we use the opioid settlement monies directly towards the hiring of a Mental Health Service Coordinator who is dual certified in mental illness and drug addiction, in partnership with Clackamas County Behavioral Health. This would be a two-year pilot project starting when the County hires a qualified person in 2024. The Mental Health Service Coordinator would be housed within the Gladstone Police

Department with the ability interact with officers, respond to calls for service, conduct follow-up, and provide proactive outreach to assist those with addiction/in crisis in hopes of reducing repeat calls for service.

Allowable uses of the settlement funds that are identified in the settlement agreement include the nine core abatement strategies:

- Targeted naloxone distribution
- Criminal justice interventions
- Medication for opioid use disorder
- Enrich prevention strategies
- Linkage to syringe exchange programs
- Healthcare system interventions
- Warm hand-off program and recovery support
- Data collection and research
- Treatment during pregnancy and postpartum period.

Having a dual certified coordinator allows for getting immediate resources activated to provide appropriate care. The current monies received from the opioid settlement will not cover the costs associated with hiring a full time Mental Health Service Coordinator. Clackamas County Behavioral Health is committed to offset the remaining costs of the position and the City will also provide in-kind service such as office space, transportation, and communication.

Options

- Provide staff direction to use the National Opioid Settlement Funds in partnership with Clackamas County Behavioral Health to hire a Mental Health Service Coordinator to serve the Gladstone Community.
- Do not deviate from the former direction provided to staff, which is to enter into an IGA with Clackamas County to focus on mental health, housing for detox, and reducing the supply of opioids, countywide.

Cost Impact

Current opioid settlement money received is approximately \$51,000 and it is in a restricted City account. However, additional funds are likely to be available due to other settlements still being negotiated (See Attachment A). These funds would be applied towards this two-year pilot project, and the County would cover the remainder of the cost.

Recommended Staff Action

Staff recommends the City Council provide direction to use National Opioid Settlement Agreement funds toward a Mental Health Services Coordinator position in Gladstone, in partnership with Clackamas County Behavioral Health, and draft a contract for the Council to consider at a future meeting.

Department Head
Signature

Date

City Administrator
Signature

Date



City of Molalla – Administration Office
117 N Molalla Avenue, PO Box 248, Molalla, Oregon 97038
Phone: (503) 829-6855 Fax: (503) 829-3676

December 6, 2023

Gary Schmidt, Clackamas County Administrator
Rod Cook, Director Clackamas County Health, Housing & Human Services
2051 Kaen Road
Oregon City, OR 97045

Subject: Molalla Funding Request – Behavioral Health Specialist

Request: The City of Molalla is requesting funding from Clackamas County to cover costs associated with an Intergovernmental Agreement (IGA) with the City of Canby for Behavioral Health Specialist services.

Specific Request: The City of Molalla requires \$60,000 each year for five years to cover 30% of the wages and benefits for Behavioral Health Specialist services in Molalla.

Position Description: The Behavioral Health Specialist (BHS) is a licensed mental health professional employed part-time within the police department. Incumbents in this position are independent practitioners assigned to a broad range of caseloads and duties, involving sophisticated assessment and treatment procedures, or consisting of severe mental/emotional/behavioral addition disorders, which require a high level of proficiency for effective treatment.

Background: The City of Molalla has an opportunity to partner with the City of Canby through an IGA to provide Behavioral Health Specialist (BHS) services within Molalla. The BHS practitioner will continue to be an employee with the City of Canby but work approximately 30% - 35% of their time in the City of Molalla. Coordination of their time and efforts will mainly be accomplished through the Molalla Police Department for both Police Officer Resources as well as Compliance Specialist services. A job description and example IGA are attached to this request.

Behavioral Health Specialist Position Details:

Vehicle, Equipment and Training – Covered by the City of Canby

Wages = \$103,981

Insurance = \$28,243

FICA = \$13,126

PERS = \$22,878

Fringe benefits = \$1,450

Total = \$169,678

City of Molalla \$60,000 annually (30% – 35%)

Thank you for your time and consideration to make this partnership benefit all residents of south Clackamas County.



Dan Huff
City Manager



PO Box 930
222 NE Second Ave.
Canby, OR 97013

Phone: 503-266-0733
Fax: 503-266-0699
www.canbyoregon.gov

December 14, 2023

Gary Schmidt, Clackamas County Administrator
Rod Cook, Director Clackamas County Health, Housing & Human Services
2051 Kaen Road
Oregon City, OR 97045

Re: Canby Funding Request – Behavior Health Specialist

Request: The City of Canby is requesting funding from Clackamas County to cover the cost associated with the hiring of a Behavior Health Specialist.

Specific Request: The City of Canby requests approximately \$120,000 each year for the next five years to cover 70% of the wages and benefits for a Behavior Health Specialist serving the Canby Area. The City of Canby will cover equipment, vehicle, training, uniforms, and any overtime costs.

Position Description: The Behavior Health Specialist is a licensed mental health professional employed within the Police Department. Incumbents in this position are independent practitioners assigned to a broad range of caseloads and duties involving sophisticated assessment and treatment procedures or consisting of severe mental/emotional/behavioral disorders which require a high level of proficiency for effective treatment.

Background: The City of Canby hired a full-time Behavior Health Specialist in 2022 using ARPA funding and is looking for a more sustainable funding source for this important service. The position has been very successful in assisting with mental health crises in Canby and the surrounding area to include south Clackamas County. The City of Canby has a unique opportunity to partner with the City of Molalla to share this valuable resource at a 70%/30% split of time.

Behavioral Health Specialist Wages and Benefits:

Wages = \$103,981
Insurance = \$28,243
FICA = \$13,126
PERS = \$22,878
Fringe benefits = \$1,450
Total = \$169,678/year

City of Canby Annual Cost: \$120,000

Thank you for your consideration and help in making this partnership between the cities of Canby and Molalla work over the long term.


Eileen Stein
City Administrator



Request for Funding
Distributor and Janssen Settlement Agreements
(opioid distributor settlement)

Executive Summary

Parrott Creek Child & Family Services proposes that the Clackamas Board of County Commissioners invest \$300,000 per year for four years (2023 - 2026) for a total of \$1,200,000 drawn from the *Distributor and Janssen Settlement Agreements (opioid distributor settlement)* to create a minimum of 12 new (additional) Residential Substance Use Disorder (SUD) treatment beds for youth here in the County. These 12 beds are part of the 20 new (additional) and 20 renovated treatment beds Parrott Creek is creating on its residential campus just outside of Oregon City. This project is building a new facility capable of serving 40 youth at any time.

Parrott Creek's *Bright Futures* capital project will provide 12-16 new beds dedicated to SUD treatment. At the same time, the trauma-informed campus design allows maximum flexibility depending on the county and state's needs for treatment services. More beds could be dedicated to SUD or other purposes without site or program disruption. Parrott Creek's capital expansion is a "shovel-ready" project breaking ground this September.

Timescale for making new SUD beds available

With the County's pledge of funding support, 12 new SUD beds can be available by November 2024.

Cost-Effectiveness for Clackamas County

Parrott Creek's overall project cost to create 40 new behavioral health residential treatment beds is approximately \$25 million, and 100% will be in Clackamas County. During the 2022 Legislative Session, the Oregon Health Authority (OHA) reported that constructing a new SUD residential treatment bed costs circa \$300,000. Parrott Creek requests that Clackamas County only fund the creation of four (4) of these new beds while it will have access to up to 40 beds for county residents, depending on service type and needs. This is a 10:1 return on investment.

A County Partner since 1968

Parrott Creek has been a close strategic partner with Clackamas County since 1968 when our first program was established through a citizen-approved ballot measure. Building on this 55-year heritage, we are working with local and national experts to re-envision the care, treatment, and physical spaces provided to youth in residential settings. We are developing sector-leading, transformative, and culturally responsive approaches to residential treatment and placing ourselves at the heart of county and statewide efforts to meet the ever-changing needs of vulnerable children and families. In particular, we are responding to the growth in

demand for mental health and drug-treatment services and programs that can reverse the disproportionate impact of behavioral health challenges on disadvantaged communities.

Community Input

Our residential treatment expansion plans were informed by:

- A grant from the Oregon Health Authority that enabled us to survey Clackamas County SUD treatment needs, including with rural LatinX school children, undocumented immigrant parents accessing healthcare services, Native American women exiting correctional facilities, and LGBTQIA+ youth
- Youth and families who provide feedback through our case planning process and parent advisory committees of the Oregon Youth Authority and Department of Human Services
- A community-based design-for-spatial-justice process led by a Fellow from the University of Oregon
- Our ongoing partnership and leadership liaison with the Clackamas County Behavioral Health Division and our participation in the Clackamas County Behavioral Health Resource Network
- Local expert input, including Clackamas County Circuit Court Judge Ulanda Watkins, Clackamas County District Attorney John Wentworth, and Clackamas County Youth Advisory Board member Sofie Fashana.

Parrott Creek Treatment Effectiveness*

Parrott Creek has a successful track record of positive outcomes :

- 67% of youth complete their treatment goals
- 76% of youth participate with their families in Family Engagement support
- 88% of youth do not re-offend - half the state-wide average
- 92% of youth report positive changes in their lives
- 92% of youth report a supportive therapeutic relationship with staff
- 95% of youth develop a safety plan for their transition from the program
- 95% of youth attend our on-site school and achieve credit recovery

* Our *Annual Impact Report* is available for further information.

Parrott Creek Opioid Distributor Settlement Request

\$300,000 per year for four years (2023, 2024, 2025, 2026) for a total of \$1,200,000

Funding Outcome

12-16 new Residential Substance Use Disorder treatment beds based in Clackamas County as part of a 40-bed residential treatment campus for youth aged 13-19.

EVIDENCE OF NEED MEMO - August 2023

In collaboration with the Oregon Health Authority and Oregon Alcohol and Drug Policy Commission (ADPC), researchers from the Oregon Health & Science University and Portland State University School of Public Health conducted an inventory and gap analysis of service delivery resources available in Oregon to address substance use disorder prevention, harm reduction, treatment, and recovery. This study, the *Oregon Substance Use Disorder Services Inventory and Gap Analysis* (hereafter referred to as *OSUDSIGA*) demonstrates the dynamic need for substantial expansion of service capacity to address Oregon's lack of available mental health and substance use treatment. This memo also references the "*Statewide Strategic SUDs Plan.*"

Oregon ranks 2nd (worst) in the nation for drug-related deaths, 1st for needing but not receiving treatment has the highest percentage of individuals 12 and older with an illicit drug use disorder and general substance use disorder, and 5th for alcohol use disorder. However, these numbers may not accurately depict the depth of the crisis.

The data does not represent people in hospitals, homeless individuals, or incarcerated populations. Furthermore, the COVID-19 pandemic created a severe strain on individuals and families. While a full assessment of the consequences of COVID-19 related to increased SUDs is not readily available, it is highly probable the status of SUDs and available treatment is even more grim. The state recognizes the problem with data scarcity in the strategic plan:

"There are no state data sources that adequately capture this information, and information on those who do receive treatment and recovery services is very limited...And while national estimates indicate that Oregonians ages 18-25 have twice the prevalence rate of SUDs of all other age groups, the state's formerly robust system of student assistance programming, which could have served as a data source for estimating needs and providing early intervention among youth, no longer exists."

Data specific to Clackamas County also shows an acute need for treatment capacity expansion. The data showed that nearly 66,000 individuals in Clackamas County needed access to SUD treatment and could not access it due to capacity constraints. Parrott Creek confirmed this lack of access to treatment as part of our community engagement and survey processes that we reference above.

With Parrott Creek's focus on children and youth, we note that Oregon ranks 1st (worst) in the nation for percent of the population (ages 12 and older) with illicit drug use disorder in the past year (9%), 2nd for percent of the population (ages 12 and older) experiencing a substance use disorder (SUD) in the past year (18%), and 5th for alcohol use disorder in the past year (12%). An estimated 22% of Oregonians aged 12 or older reported binge alcohol

use in the past month, and an estimated 4.3% of Oregonians aged 12 or older used an illicit drug other than marijuana in the past month.

Every county in Oregon is currently experiencing many crises and is facing a cataclysmic shortage of service capacity needed to address them. Sadly, Clackamas County does not escape this dire situation. Oregon's strategic plan for SUD treatment acknowledges this shortage:

"....Oregon has very few residential SUD treatment beds for youth. As a result, families fortunate enough to obtain treatment for their children often find themselves hours from their child's treatment facility. This makes whole-family treatment unlikely and burdensome for families which are likely already under strain. Families with commercial insurance often must either pay out of pocket for services or send their children out of state for treatment due to poor service coverage in Oregon."

Parrott Creek's residential SUD treatment expansion provides much-needed in-patient care for our most vulnerable Clackamas County youth. This critical infrastructure investment will allow Parrott Creek to serve over 200 youth and their families annually and help close the county services gap outlined in the OHSU report. Parrott Creek also works with federal and state partners to secure other funding streams.

So far, Parrott Creek has raised over \$12M in capital funding, including \$1.6M in federal funds with \$600k of ARPA funding and \$1M of Community Initiated Project funding (also known as Congressionally Directed Spending or CDS). Additional federal requests of \$900k and \$2M are pending in the U.S. Senate and carry support from Sens. Wyden, Merkley, and Congresswoman DeReamer. Parrott Creek has \$3.5M of Oregon lottery revenue bond financing for this capital project and is currently working to gain additional funding from the 2023 legislative allocation of \$153M for behavioral healthcare services expansion and has bi-partisan support, including the Clackamas Caucus.

This public-private partnership between Parrott Creek and Clackamas County will benefit the community for decades and help reverse the horrific impacts of the opioid and related crises on our children, families and local communities.



Creating a regional center of excellence for the care & treatment of Oregon's youth





VISION

Building on a 54-year heritage of providing residential care to some of Oregon's most vulnerable and marginalized children and youth, Parrott Creek is working with local and national experts to re-envision the care, treatment and physical spaces provided to system-involved youth in residential settings. We are developing sector-leading, transformative, and culturally responsive approaches to individual, group, and residential treatment, and we are placing our organization at the heart of statewide efforts to meet the ever-changing needs of vulnerable children and families. In particular, we are responding to the growth in demand for mental health and drug-treatment services and for programs that can reverse the disproportionate impact of behavioral health challenges on BIPOC, LGBTQIA+ and other disadvantaged communities.

Trauma that youth have endured prior to their stay at Parrott Creek include emotional abuse, physical abuse, neglect, sexual abuse, mental illness, domestic violence, an incarcerated parent, drug use in the home, and/or family breakup.

We have a successful track-record in our programming: youth reoffending rates, at 12%, are half the state-wide average, two-thirds of youth (67%) complete their treatment goals and 92% report positive changes in their lives.



THE SITE

Parrott Creek's 80-acre property is located in rural Clackamas County, just outside the Portland Metro region. The site includes wetlands, creeks, meadows, and forest. The current 12,000 square feet of buildings are located on a 5 acre area at the northern edge of the property; preserving the majority of the land as a resource for nature therapy, indigenous environmental stewardship, and community access. The current buildings can serve up to 20 youth in treatment at any given time.



THE NEED

Oregon is consistently failing its youth. Research published by the Oregon Health Sciences University (OHSU) in 2022 found Oregon ranks 2nd worst in the nation for drug related deaths, worst for needing but not receiving treatment and worse in the nation for the percent of the population 12 and older with illicit drug use disorders. Further analysis shows a 49% gap in the provision of substance use treatment services. At least 12 residential programs in Oregon have closed since 2019, with a loss of 177 beds. Sadly, in Oregon, Black youth are 3.7 times more likely to be detained or committed to juvenile facilities and almost 50% of children under 18 who have contact with a parole/probation officer or a child welfare caseworker will experience homelessness before the age of 25.





THE PROJECT

We are building 28,000 square feet of new living, education, treatment, recreation, and administrative space; doubling our capacity to care for up to 40 youth at any given time; broadening our array of services, and creating a regional center of excellence for the care, rehabilitation and treatment of children and youth.

We are creating modern, trauma-informed, and culturally responsive buildings that use cutting-edge design to support the healing work of the residents and staff, allowing us to serve an increasingly diverse demographic and helping to fill the huge gap in child and adolescent behavioral health services in Oregon.

The principles guiding our project design are: Let Kids Be Kids, Site Stewardship, Practical and Cost Effective, Flexible Adaptive and Resilient, Healing and Restorative.



EQUITY GOALS

Parrott Creek serves a diverse population and the expansion of our facilities will better address the current disparities youth experience in their interactions with the justice, child welfare and behavioral health systems. Currently, over 45% of youth we serve come from communities of color, compared to their statewide average that is 15% of the population. To this aim, our development, design, and construction team is striving for:

- **Equity-Centered Design.** The buildings are being designed and programmed to be welcoming to youth who are Black, Indigenous and People of Color, and responsive to their families/communities. The buildings will also be accessible to those with varying abilities.
- **Youth Engagement.** The design team is engaging current Parrott Creek youth in activities to ensure the design for the new complex is responsive to their lived experiences and the final outcome supports their treatment and well-being. Our youth are also collaborating with Harvard University and University of Oregon students on multidisciplinary graduate design studios using the Parrott Creek site as their focus.
- **Target Businesses Participation & Diversity.** We have a goal to achieve 30% BIPOC- and Women-owned Business Participation in the design and construction of the buildings. Our team has currently achieved this goal with the design and engineering team and will continue to target these participation goals during construction. This also gives our youth greater exposure to BIPOC professionals and industries for future career opportunities.





SUSTAINABILITY GOALS

Environmental sustainability and energy savings are crucial to our operational outlook and for the health of youth and staff through an enhanced indoor environment. The rural setting makes green building, land stewardship, and environmental resilience a critical component of the long-term financial and ethical sustainability of Parrott Creek. This includes a responsive design to fire risk and climate change. To this aim, our development, design, and construction team is striving for:

- **LEED Gold Certification.** Leadership in Energy and Environmental Design (LEED) Certification provides a framework for healthy, efficient, low-carbon and cost-saving green buildings, and is the most widely used rating system in the world. LEED certified buildings are proven to save money, improve efficiency, lower carbon emissions, and create healthier places for people. The project will be held accountable to these goals through third party verification. We are striving for Net-Zero emissions!
- **Indigenous Site Stewardship.** Parrott Creek is located on the ancestral lands of the Chinook, Kalapuya, and Northern Molalla peoples. We strongly believe that nature is healing, restorative, and that it cannot be owned. We are collaborating with Tribal partners via our Cultural Ecology & Trauma Healing Project to connect indigenous knowledge to the site's environment and landscape, building a community hub and providing access to these partners to embrace cultural practices (such as the cultivation of First Foods) that predate acquisition through colonization.



TEAM

Parrott Creek has engaged partners in the development, design, and construction industry to support our efforts to transform the campus and the work/outcomes of our residents. Design and engineering consultants were selected with a lens of equity, trauma-informed design, design excellence, and sustainability expertise. The team leaders are Adre, El Dorado Architects, and Walsh Construction.

Adre is an equity-centered real estate development firm, is managing the project for Parrott Creek. Adre seeks to develop buildings that create social and economic benefits for Black, Indigenous and People of Color (BIPOC) through the creation of affordable homes, mixed-use developments, and facilities for mission-driven organizations. Their focus is on design excellence, development innovation, environmental stewardship, and equitable outcomes. Anyeley Hallová and Joe Swank are leading the project for Adre. <https://adre.dev/>

El Dorado Architects is an integrated architecture, urban design, curatorial, education, and fabrication practice. El Dorado has made a name for themselves doing visionary work for nonprofits and foundations in both planning and design. Elisandra Garcia is El Dorado's Director of Engagement and a Design for Spatial Justice fellow at the University of Oregon. She is focused on urban violence and trauma-informed design and brings that body of research and experience to their practice. <https://eldo.us/>

Walsh Construction is a preeminent contractor in the Pacific Northwest, with vast experience on community-centered projects, affordable housing, sustainability, and target business outreach. They are a key team member to help Parrott Creek achieve the project goals. They have a history of engagement and expertise that will ensure that the residents and staff of Parrott Creek are seamlessly operating during the 14 month disruption on site to their operation. <https://www.walshconstruction.com/>



GUIDING PRINCIPLES



**Let Kids
be Kids**



**Diverse
and
Inclusive**



**Site
Stewardship**



**Practical
and Cost
Effective**



**Flexible,
Adaptive,
and
Resilient**

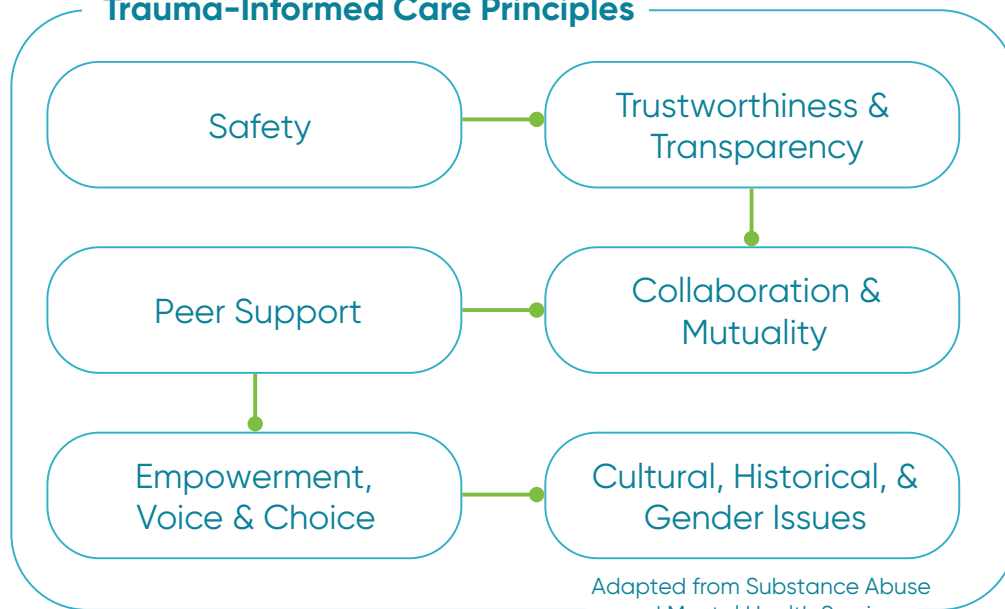


**Healing
and
Restorative**



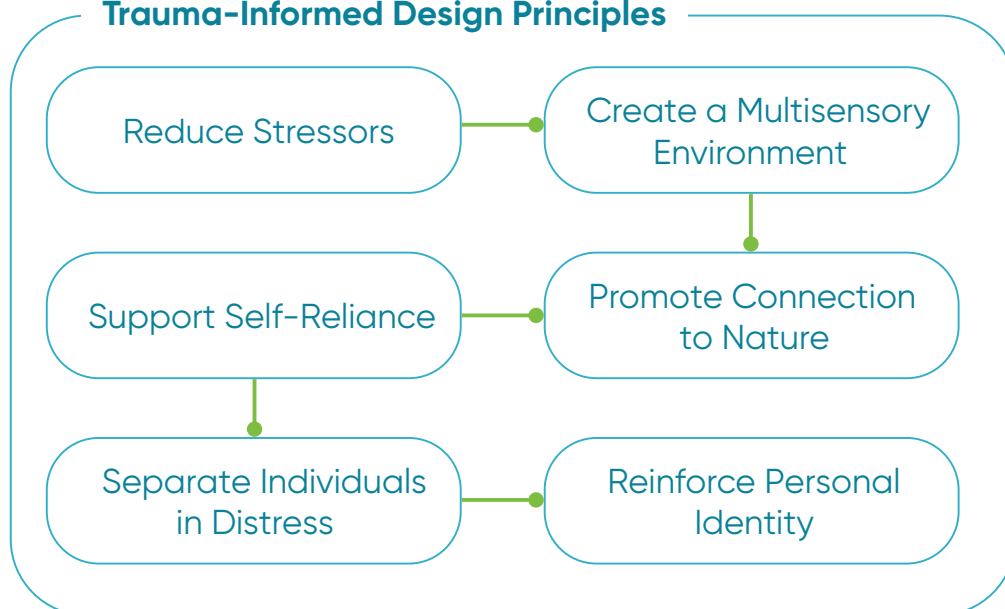
PROGRAM ETHOS INTO DESIGN ETHOS

Trauma-Informed Care Principles



Adapted from Substance Abuse and Mental Health Service Administration

Trauma-Informed Design Principles

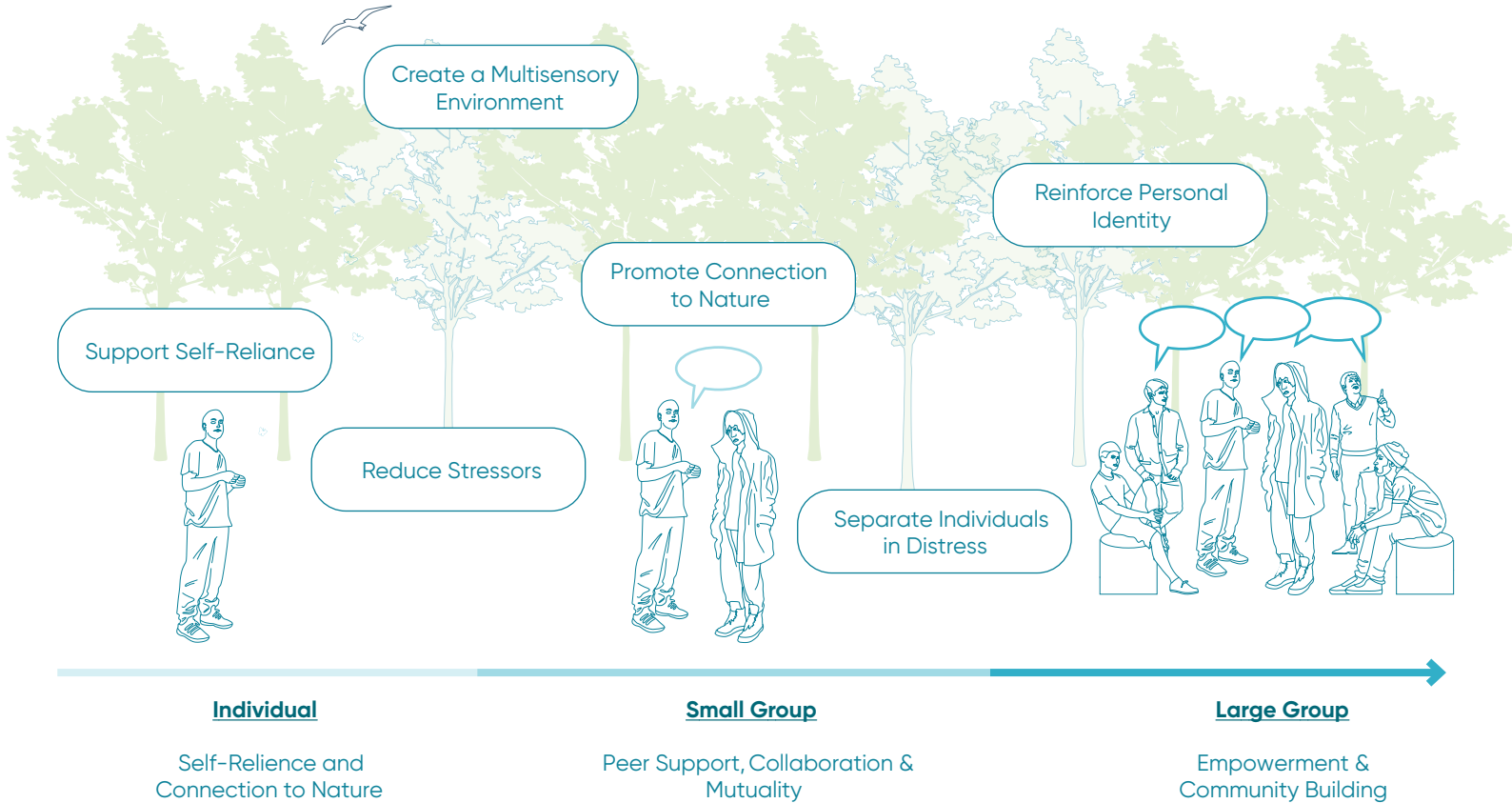


Adapted from Neha Gill





HEALING SPACES & HEALING LANDSCAPE





CURRENT & FUTURE





FUTURE



NOTES



ParrottCreek