
Wednesday, September 15, 2021
7:30 AM – 9:00 AM

Virtual Meeting:

<https://clackamascounty.zoom.us/j/81549861113?pwd=VHp6Mmc0dS9COTJxQXh6M0ZqdWpNQOT09>

Telephone option: 1 (669) 900-6833

Agenda

7:30 a.m. Welcome & Introductions

7:35 a.m. JPACT Issues

- *Regional Congestion Pricing Study (RCPS) – Policy Recommendations*
Introducing: TPAC Staff
 - [Metro Regional Congestion Pricing Study](#)
 - RCPS Process and Next Steps Memo
- JPACT Work Program and TPAC Update
 - *Update from TPAC Staff*

8:20 a.m. MPAC Issues

- MPAC August Meeting Debrief and Work Program
Introducing: MPAC Members and MTAC Staff

8:35 a.m. Other Topics

- Role of C4 Metro Subcommittee (discussion)
Introducing: Trent Wilson, C4 Staff, ClackCo Government Affairs

9:00 a.m. Adjourn

Attachments: JPACT/MPAC Work Program
RCPS Process and Next Steps Memo

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2021 JPACT Work Program

As of 09/9/21

Items in italics are tentative

<p><u>September 16, 2021</u> <i>-start of 2 hr. meeting</i></p> <ul style="list-style-type: none"> • Congestion Pricing- ACTION (Elizabeth Mros-O'Hara, 10 min) • Legislative Update (Anneliese Koehler, Metro; ClackCo, WashCo, City of Portland Partners; 20 min) • Progress on our Regional Traffic Safety goals – update (35 min. Lake McTighe) 	<p><u>October 21, 2021</u> <i>2 hr. meeting</i></p> <ul style="list-style-type: none"> • ODOT Tolling Update (Lucinda Broussard, ODOT; 30 min - <i>tentative</i>) • 2023 Regional Transportation Plan Update Work Plan – Kick-off Scoping Phase (30 min, Kim Ellis) • Emerging Transportation Trends – update (20 min., Eliot Rose)
<p><u>November 18, 2021</u> <i>2 hr. meeting</i></p> <ul style="list-style-type: none"> • Regional Mobility Policy Update – Introduce Case Study Findings (40 min, Kim Ellis and ODOT staff) • TSMO Strategic Plan update- ACTION TO ADOPT (Caleb Winter, Metro; 30 min) • Freight Commodity Study – (30 min, Tim Collins) 	<p><u>December 16, 2021</u> <i>2 hr. meeting</i></p> <ul style="list-style-type: none"> • Regional Mobility Policy Update – Discuss Case Study Findings and Recommendations for Updating Policy (30 min., Kim Ellis and ODOT staff) • Boone Bridge- action • 2023 Regional Transportation Plan Update Work Plan Discussion (30 min, Kim Ellis)

Parking Lot:

- *Hwy 26/Westside Transportation Study – briefing (20 min, Matt Bihn & ODOT)*
- *TV Highway Corridor Study – briefing (30 min, Eryn Kehe)*
Enhanced Transit Corridor (20 min, Matt Bihn)

2021 MPAC Work Program

As of 7/20/2021

Items in italics are tentative

<p><u>July 28, 2021</u></p> <ul style="list-style-type: none"> • Supportive Housing Services Update (Patricia Rojas, 60 min) <ul style="list-style-type: none"> ○ • Legislative Update (Anneliese Koehler, Metro; 45 min) <ul style="list-style-type: none"> ○ 	<p><u>August 25, 2021- Cancelled</u></p> <p><i>Metro Council on Recess</i></p>
<p><u>September 22, 2021</u></p> <ul style="list-style-type: none"> • Housing Bond Update (45 min, Metro; Emily Lieb) • Leave time for Affordable Housing Discussion (30 min, Metro; MPAC member discussion) • Housing Needs Analysis Discussion (Mayor Callaway, Sean Edging (15 min presentation), (50 min) 	<p><u>October 27, 2021</u></p> <ul style="list-style-type: none"> • Metro code updates to facilitate city and county compliance with HB 2001 Middle Housing requirements (Tim O'Brien or Ted Reid, Metro) • 2040 Planning and Development grantee highlights (TBD grant recipients) • Regional Mobility Policy Update – Introduce Case Study Findings (<i>Kim Ellis, Metro; 40</i>)
<ul style="list-style-type: none"> • <u>November 24, 2021- Cancelled</u> 	<p><u>December 8, 2021</u></p> <ul style="list-style-type: none"> • <i>Regional Mobility Policy Update – Discuss Case Study Findings and Recommendations for Updating Policy (Kim Ellis, Metro; 30 min)</i> • <i>2023 Regional Transportation Plan Update Work Plan – Scoping (Kim Ellis, Metro; 30 min)</i>

Parking Lot:

- New transfers station sites
 - Larger conversation of regional solid waste
- Engagement during a pandemic
- Parks bond progress report
- Expo Development Opportunity Study and regional venues
- Employment land
- Census – likely for December
- Transportation funding



Memo

Date: Thursday, August 19, 2021
To: Joint Policy Advisory Committee on Transportation (JPACT) and interested parties
From: Elizabeth Mros-O'Hara, Investment Areas Project Manager, and Kim Ellis, RTP Project Manager
Subject: Overview of Regional Congestion Pricing Study Process and Next Steps

Purpose

Provide an overview of the Regional Congestion Pricing Study (RCPS) process, final report, and future policy development process to implement the study recommendations as part of the next scheduled update to the Regional Transportation Plan (RTP).

Background

The 2018 RTP was developed over a two-year period with extensive public and agency input and was unanimously adopted by the Joint Policy Advisory Committee on Transportation (JPACT) and the Metro Council.

The 2018 RTP identified congestion pricing as a high priority, high impact strategy to address congestion in ways that also advanced achievement of the region's climate, equity, and safety goals and directed further study of this strategy prior to the next update to the RTP.

JPACT and the Metro Council also adopted policies in the 2018 RTP to expand the use of pricing strategies to manage vehicle congestion and encourage shared trips and the use of transit and, in combination with increased transit service, consider use of pricing strategies to manage congestion and raise revenue when one or more lanes are being added to throughways designated in the RTP.

Specifically, the 2018 RTP includes goals, objectives, policies and direction for future work related to congestion pricing as follows:

- [Chapter 2: Our Shared Vision and Goals for Transportation](#) – *Goal 4: Reliability and Efficiency*
- [Chapter 3: Transportation System Policies to Achieve our Vision](#) – *Section 3.5 Regional Motor Vehicle Network Vision and Policies and Section 3.11 Transportation System Management and Operations Vision and Policies*
- [Chapter 8: Moving Forward Together to Achieve Our Vision](#) – *Section 8.2.3.2 Regional Congestion Pricing Technical Analysis*
- [Appendix L: Federal Performance-Based Planning and Congestion Management Process Documentation](#) – *Table 5 and Congestion Management Process Toolbox of Strategies*

The 2018 RTP additionally included policies related to transportation demand management and system management and operations, including value pricing. Congestion pricing was also identified in the Regional Transportation System Management and Operations (TSMO) Strategy (2010) and the Regional Framework Plan (2011).

RCPS Final Report

As directed by Chapter 8 of the 2018 RTP, Metro's RCPS explored whether congestion pricing can benefit the Portland metropolitan region. A range of scenarios testing different congestion pricing tools helped regional policymakers understand whether pricing can help the region achieve the four priorities set out in the 2018 RTP – advancing equity, improving safety, reducing greenhouse

gas emissions and managing congestion. **Attachment 1: Regional Congestion Pricing Study Final Report (July 2021)** includes a detailed technical analysis, a summary of key findings, and recommended considerations for policymakers and future owners and operators to consider based on the study findings.

The study shows that all four types of congestion pricing strategies analyzed can help address congestion and climate priorities. The report does not select or prioritize any single type of congestion pricing to move forward in our region, nor does it determine that any type of congestion pricing is infeasible in our region. Instead, the report presents the results of the technical analysis and identifies relative benefits and impacts for each type of pricing, including areas recommended for further analysis should an implementing agency move forward with a pricing project. It also describes tools to maximize benefits and address impacts of pricing projects.

The report reflects two years of modeling, analysis, research, and input from technical staff, subject-matter experts and policy makers. Because the study was a technical analysis to understand if and how the congestion pricing tools could help our region as directed by the RTP, Metro staff relied on the Transportation Policy Alternatives Committee (TPAC) as its steering committee. TPAC provided important technical input throughout the process to shape the analysis and findings, and JPACT and the Metro Council provided input and policy direction to shape the study.

Throughout the two-year process, Metro engaged several regional committees and elected bodies to share information and seek feedback. **Attachment 2: Stakeholder Engagement** provides an overview of the engagement process that informed the technical analysis and development of the study's key findings and recommendations.

The next step is to incorporate the research findings and recommendations into the 2023 RTP as part of the next scheduled plan update, as described below.

Next Steps

In July, JPACT requested more time for discussion to adopt a resolution that directs Metro to further develop policy into the 2023 RTP. JPACT members also asked to allow more time in future JPACT meetings to discuss the policy as it relates to congestion pricing.

Metro is committed to bringing policy issues to JPACT early and often, and well in advance of the final RTP 2023 adoption.

In the short term, Metro staff propose the following next steps:

- **August 2021 – JPACT meeting:** further discussion of the report and findings (no action).
- **September 2021 – JPACT meeting:** overview of HB 3055 (tolling bill) by government relations staff; request approval of resolution (Resolution No. 21-5179) to accept the final RCPS report and direct staff to do further policy development for the 2023 RTP.
- **October 2021 – JPACT meeting:** presentation by the Oregon Department of Transportation Office of Urban Mobility on ODOT's Tolling Program (tentatively scheduled); kick-off scoping phase of 2023 RTP update.
- **Fall 2021** – In coordination with the larger 2023 RTP timeline, Metro staff will begin working with consultants to develop a policy options package for discussion by TPAC and JPACT. The policy brief will identify potential policy options regarding congestion pricing for incorporating the study findings and recommendations into the 2023 RTP.
- **Winter/Spring 2022** – Metro staff will bring a *draft* policy brief for further discussion at TPAC and JPACT. Metro will work with TPAC to narrow and refine the policy options, and then bring a draft to JPACT for discussion.

- **Summer/Fall 2022** – Metro staff will bring a final policy options package to TPAC and JPACT for consideration in the 2023 RTP Plan update, well in advance of the final RTP adoption.

See **Figure 1** below for schedule of the 2023 RTP adoption.

FIGURE 1. Anticipated Timeline for 2023 Regional Transportation Plan Update



As noted above, in October 2021, staff will kick-off the RTP update scoping phase to identify the topics or issues that are most important for the update to address and how the region should work together to address them. The scoping phase will inform development of a work plan and engagement strategy for consideration by the JPACT and the Metro Council in Feb. 2022. The plan update must be adopted by Dec. 2023 to meet federal and state requirements.

Concurrent Partner Agency Projects

While this policy work is underway, Metro will continue to work with partner agencies on related projects. Two partner agencies are also developing their own congestion pricing projects concurrent with Metro’s RCPS and the 2023 RTP update. ODOT is advancing two projects: the I-205 Toll Project and the Regional Mobility Pricing Project. These two projects will need to be included in the RTP for federal approval and/or federal funding. ODOT plans to incorporate feedback from JPACT and Metro Council at key milestones in their projects, which will include coming to JPACT and Metro Council in October 2021.

Separately, the City of Portland’s Pricing Options for Equitable Mobility (POEM) task force recently adopted final recommendations on how the City of Portland can use pricing to make transportation more efficient, equitable, and climate-friendly. POEM’s final report will be shared with Portland’s City Council this fall. Lastly, Metro continues to work with state and local partners on implementation of the new state law, HB 3055, passed by the Oregon Legislature in the 2021 session.

Memorandum

To: C4 Metro Subcommittee
From: Dayna Webb, City of Oregon City
Jaimie Lorenzini, City of Happy Valley
Cities of Clackamas County TPAC Representatives
Re: September 3, 2021 TPAC Meeting
Date: September 3, 2021

Overview

Following is a brief summary of certain items from the September 3, 2021 TPAC Meeting. The TPAC packet, as well as the full TPAC Work Program can be found [here](#).

General Updates

- There have been 82 deaths to-date in 2021. As of August 31, there are ten fatalities are attributable to the month of August. Year-to-date, there have been an average of 10 fatalities per month, or one person every three days. Many more have been seriously injured.
- An RFFA sub-group is forming to develop performance measures. The group will meet three times from September – October. Some sub-group participants include Dayna Webb (Oregon City), Heather Koch (North Clackamas Parks District), Jamie Snook (TriMet), and Glen Bolen (ODOT).
- DLCD has published draft rules for [Climate Friendly and Equitable Communities](#). Draft rules may hold major ramifications for jurisdictions within the Metro area. Cities are encouraged to carefully review proposed rules and engage in the remaining rulemaking process as appropriate. A new set of draft rules is anticipated to be released the week of Sept. 7, and another subset of rules around Oct. 8. Under the existing timeline, final draft rules are anticipated by the end of the year, preceding a formal Commission process early next year. A Portland-area community conversation is planned for Oct. 28.
- Case study work has begun for the Regional Mobility Policy Update. Initial findings are anticipated in October. Stakeholder Forums will be held on various dates in November.

Household Travel Survey

- Scoping and design is underway for a new Household Travel Survey. The Survey is an essential building block to inform travel modelling, and data provides travel behavior details that are lacking in other data sources. In Oregon, the most recent surveys were conducted between 2008-2011, roughly coinciding with the 2010 Census. Survey implementation is anticipated to occur between Fall 2022 and Spring 2024. Whereas survey findings will not be the basis for the RTP update modelling, it may guide the next RTP and MTIP cycle.

Oregon Toll Project Update

General Updates

- Under HB 3055 (2021), ODOT will develop an equitable, income-based toll rate report by September 2022. Public transit will not pay tolls.
- This November, the Equity and Mobility Advisory Committee (EMAC) will bring its recommendations to the Oregon Transportation Commission. As a little more background, the EMAC recently discussed affordability. As detailed in the Equity Framework, key elements that inform how affordability should be analyzed include travel costs, financial barriers, small business, low-income, environmental justice population, and economic disadvantage. Within an initial list of affordability policy and strategy options,

one policy option suggests that ODOT implement an income-based toll program that is progressive in nature, meaning that higher income drivers will pay a larger share or percentage of household income than lower income drivers. Another policy option suggests that a credit system or discounted rate be provided to lower-income drivers who are local residents of the I-205 area in the time between when I-205 tolling starts and the regional I-5 and I-205 toll system (Regional Mobility Pricing Project) comes online.

I-205 Toll Project

- The approach for the I-205 Toll Project has been updated. In particular,
 - The Purpose and Need Statement was updated to link the financial connection of projects.
 - Analyze Alternative 3 – Toll points at Abernethy and Tualatin Bridges (Alternative 4 to be analyzed in Regional Mobility Pricing Project).
 - Analyze No Build – Abernethy Bridge constructed; third lane is not constructed until toll project approval.
- Within the current schedule, a Transportation Impacts Analysis will occur over the next two months, and a draft Environmental Assessment will be published around February – March of 2022. Later in 2021, amendments to the Regional Transportation Plan (RTP) and the Metropolitan Transportation Improvement Plan (MTIP) will be requested to connect the I-205 Toll Project with the I-205 Improvements Project.

RMPP Project

- A decision on project direction and alternatives for analysis (Purpose and Need Statement) is anticipated in early 2022. Regional workshops will be held September – October.
- The prevailing performance standard in the U.S. for congestion pricing projects is a 45 mile per hour average speed during peak hour. This standard may apply to the RMPP project.

Upcoming Agenda Highlights

- October 1, 2021
 - TSMO Strategy
 - Regional Mobility Policy Update; case study analysis & next steps
 - Regional Flexible Fund Allocations (RFFA) Update
 - 2024-27 ODOT Administered Funding-Program Allocations & Scoping updates
- October 20, 2021 – MTAC/TPAC Workshop
 - Commodities Movement Study Policy Framework
 - Regional Mobility Policy Update: case study findings
 - Scoping Kick-off for 2023 Regional Transportation Plan Update
 - Emerging Transportation Trends
- November 5, 2021
 - TSMO Strategy – **Recommendation to JPACT**
 - Regional Mobility Policy Update; Shaping the recommended Policy & Action Plan
 - DLCDC Climate Friendly & Equitable Communities rulemaking
 - FFY 2021 Obligation Target performance
 - 2024-27 ODOT Administered Funding-Program Allocations & Scoping updates
- November 10, 2021 – TPAC Workshop
 - Federal Legislative Session Update
 - I-5 Bridge Replacement Project Update
 - Rose Quarter Project update
 - Hwy 26/Westside Transportation Study

For additional information, please contact:

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