

Agenda

Thursday, October 03, 2019 6:45 PM – 8:30 PM

Development Services Building

Main Floor Auditorium, Room 115 150 Beavercreek Road, Oregon City, OR 97045

AGENDA

6:45 p.m.	Pledge of	f Allegiance
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Welcome & Introductions

Chair Jim Bernard & Mayor Brian Hodson, Co-Chairs

Housekeeping

Approval of September 05, 2019 C4 Minutes

Page 03

6:50 p.m. Burnside Bridge Briefing

Presenting: Mike Pullen, Multnomah County

Earthquake Ready Burnside Bridge Fact Sheet

Page 05

7:05 p.m. Strategic Investment Fund

Presenting: Mike Bezner, Clackamas County

Staff Memo + County Roads in Cities Maps
 Page 07

8:00 p.m. T2020 Update

Presenting: Jamie Stasny, Clackamas County

Clackamas Corridor Materials
 Page 23

8:15 p.m. Updates/Other Business

- JPACT/MPAC Updates
- Other Business

8:30 p.m. Adjourn

General Information



Current Voting Membership		C4 Exec	C4 Metro	C4 Rural	JPACT	MPAC	R1ACT
Clackamas County	Chair Jim Bernard						
Clackamas County	Commissioner Paul Savas						
Canby	Mayor Brian Hodson						
CPOs	Laurie Freeman Swanson (Molalla CPO)						
Estacada	Mayor Sean Drinkwine						
Fire Districts	Matthew Silva (Estacada Fire District)						
Gladstone	Mayor Tammy Stempel						
Hamlets	Kenny Sernach (Beavercreek Hamlet)						
Happy Valley	Councilor Markley Drake						
Johnson City	Vacant						
Lake Oswego	Councilor Theresa Kohlhoff						
Milwaukie	Mayor Mark Gamba						
Molalla	Mayor Keith Swigart						
Oregon City	Mayor Dan Holladay						
Portland	Vacant	 					
Rivergrove	Mayor Walt Williams						
Sandy	Mayor Stan Pulliam						
Sanitary Districts	Paul Gornick (Oak Lodge Water Services)						
Tualatin	Councilor Paul Morrison						
Water Districts	Hugh Kalani (Clackamas River Water)						
West Linn	Mayor Russ Axelrod						
Wilsonville	Mayor Tim Knapp						

Current Ex-Officio Membership

MPAC Citizen Rep	Vacant
Metro Council	Councilor Christine Lewis
Port of Portland	Emerald Bogue
Rural Transit	Julie Wehling
Urban Transit	Dwight Brashear

Frequently Referenced Committees:

CTAC: Clackamas Transportation Advisory Committee (C4 Transportation TAC)

JPACT: Joint Policy Advisory Committee on Transportation (Metro)

MPAC: Metro Policy Advisory Committee (Metro)

MTAC: Metro Technical Advisory Committee (MPAC TAC)
R1ACT: Region 1 Advisory Committee on Transportation (ODOT)
TPAC: Transportation Policy Advisory Committee (JPACT TAC)



Approved Minutes

Thursday, September 05, 2019 Development Services Building

Main Floor Auditorium, Room 115 150 Beavercreek Road, Oregon City, OR 97045

Attendance:

Members: Canby: Brian Hodson; Clackamas County: Paul Savas; CPOs: Laurie Swanson

(Molalla); Martin Meyers (Redland-Viola-Fischers Mill) (Alt.); **Estacada:** Sean Drinkwine; **Gladstone:** Tracy Moreland; **Hamlets:** Kenny Sernach (Beavercreek);

John Keith (Stafford)(Alt.); Happy Valley: Markley Drake; Lake Oswego: Theresa Kohlhoff; Metro: Christine Lewis; Milwaukie: Wilda Parks (Alt.); Molalla: Keith Swigart; MPAC Citizen: Ed Gronke (Alt.); Oregon City: Rachel Lyles Smith; Sandy: Jan Lee (Alt.); Sanitation Districts: Paul Gornick; Transit: Andi Howell (Sandy)(Alt.); Tualatin: Paul Morrison; Water Districts: Hugh

Kalani; West Linn: Russ Axelrod; Teri Cummings

Staff: Trent Wilson (PGA)

Guests: Gary Schmidt (County Administration); Jaimie Huff (Happy Valley); Jeff Gudman

(Lake Oswego Community); Marge Stewart (Firwood CPO); Tracy Moreland (BCC); Jamie Stasny (DTD); Kathy Hyzy (Milwaukie); Katrina Holland (Community Alliance of Tenants); Kim Rybold (Wilsonville); Ray Atkinson (CCC); Diana Linn (Proud Ground); Martha Fritzie (DTD); Karen Buehrig (DTD): Katy Barber (PSU); Gretta Smith (PSU); Helen Ryan (PSU); Katy Bush (PSU); Carol Lee Harrison (PSU); Lorelai Junten (ECONorthwest); Andrée Tremoulet (Common Works

Consulting)

The C4 Meeting was recorded and the audio is available on the County's website at http://www.clackamas.us/c4/meetings.html. Minutes document action items approved at the meeting.

Agenda Item	Action
Approval of August 1, 2019 C4 Minutes	Approved.
Risk of Displacement Report	Lorelai Junten and Dr. Andrée Tremoulet presented on their finding from the study, "Exploring the Factors that Drive Displacement Risk in Unincorporated Clackamas County."
Roots of Racial Inequity Report	Students from the Community Alliance of Tenants presented their study, "Invisible Walls: Housing Discrimination in Clackamas County."
Housing Needs Assessment (HNA) Final	With the HNA complete, C4 members discussed their

Report	preferred next steps. Given so many study's concluding at the same time, the committee request the recommendations from each report be consolidated into one location and brought back to C4 at a future meeting for discussion.
Updates/Other Business	T2020 Update – County staff updated C4 staff on the T2020 process, which has included Local Investment Team (LIT) meetings over the summer. Those LIT meetings will be coming to a close and Task Force members will be considering their recommendations through the Fall. JPACT/MPAC updates – No updates, both JPACT and MPAC meetings are cancelled in August and meetings have yet to occur in September. Other Business – NA

Adjourned at 8:25 p.m.



Multnomah County is working to create an earthquake ready Willamette River crossing

An earthquake ready Burnside Bridge

FACT SHEET

BETTER - SAFER - CONNECTED

Spring 2019

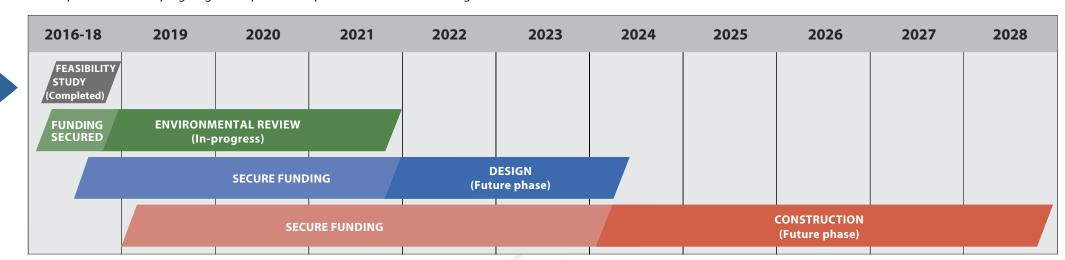
Portland's aging downtown bridges are not expected to withstand a major earthquake.

Since 1926, the Burnside Bridge has served us well. To take us across the river for another 100 years, it needs an upgrade. Over the next several years, Multnomah County will evaluate options for creating a resilient Burnside crossing that will withstand a major earthquake.

Visit burnsidebridge.org to view a simulation created by engineers depicting how the Burnside Bridge will respond in a large earthquake.

PROJECT TIMELINE

The project is now in the Environmental Review phase which includes preparing an Environmental Impact Statement (EIS). Your input is vital in helping us get to a preferred option to advance into Design and then into Construction.



Burnside is the Region's Lifeline

Washington County

Located in the heart of Portland, the Burnside Bridge is a regionally established emergency route across the Willamette River.



84

CONTINUAL CONNECTION – Multi-modal east-west connection and regional lifeline route

SEISMIC RESILIENCY AND RECOVERY - Support disaster relief and emergency response to reunite families and accelerate economic recovery

East Multnomah County

ISIDE E Burnside St



405

LOCAL SUPPORT - Public survey reveals that bridge seismic repairs and safety improvements are high priorities*



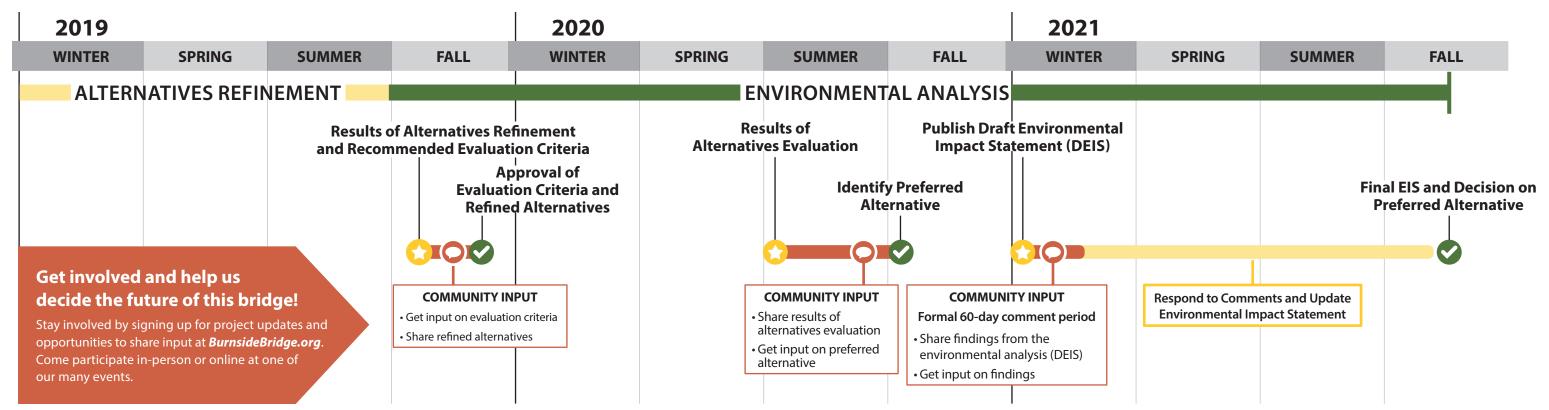
REGIONAL PARTNERSHIPS – Cross-agency collaboration and strong communication

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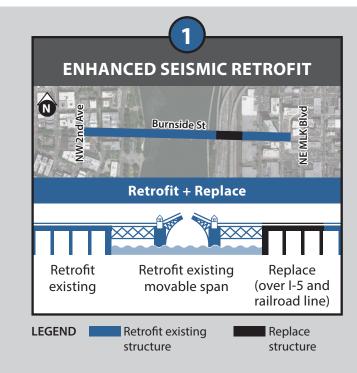
LOCAL FUNDING – Multnomah County has already funded major aspects of the project, but additional funding is needed to carry the project through construction

Environmental Review Process

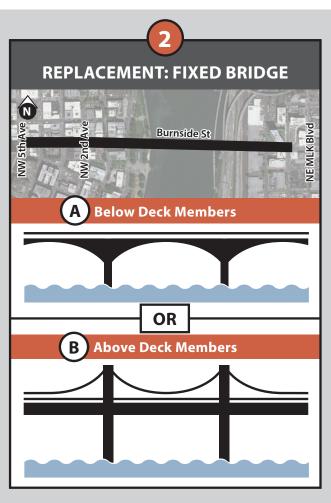


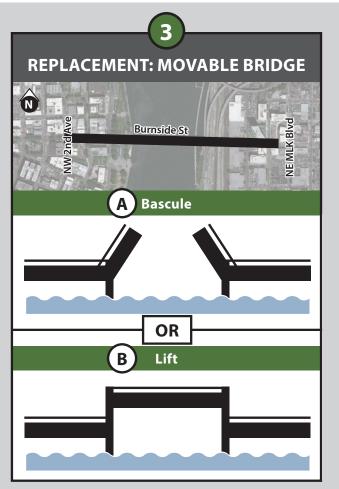
Alternatives with options under evaluation

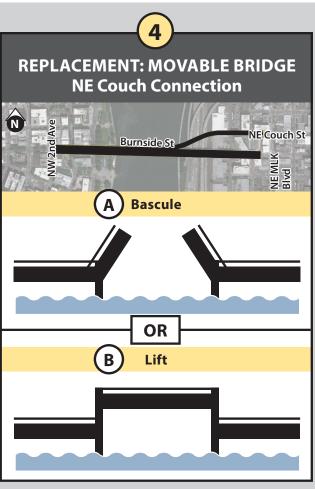
Four alternatives with multiple options are being studied further as part of the Environmental Review phase of the Earthquake Ready Burnside Bridge project, each with distinct characteristics to consider and evaluate. A no-build alternative will also be evaluated.



The information presented here, and the public and agency input received, may be adopted or incorporated by reference into a future environmental review process to meet the requirements of the federal National Environmental Policy Act.







Alternative illustrations are not to scale and are for bridge type illustration purposes only.





TO: Clackamas County Coordinating Committee (C4) **FROM:** Stephen Williams, Principal Transportation Planner

DATE: September 25, 2019

SUBJECT: Principals and Process for VRF Strategic Investment Fund Projects

The Clackamas Transportation Advisory Committee has discussed the principals and process for the providing Vehicle Registration Fee Strategic Investment Funds (SIF) to localities for use in projects. The SIF funds were set aside by the Board of County Commissioners in the ordinance adopting the VRF and are 1/6th of the funding the county is to receive from the VRF or 10% of the total annual VRF revenue. The expected amount of SIF funds were estimated for 2018 as \$1.17 million. Per the request at the C4 retreat in June maps of all county roads within limits of a city are attached. The following presents recommendations from CTAC for consideration by C4. CTAC requests direction from C4 on other issues that should be considered for implementation of the SIF funding process.

Types of Projects Eligible for SIF

Under Oregon statute, vehicle registration fees can be applied to any type of project that is eligible for Road Use funding with the condition that the proposed project occur within the road right-of-way. For example, bike and pedestrian improvements are eligible within the right-of-way but would not be eligible for SIF funding in a location outside the right-of-way such as a park.

Principals

CTAC recommends the following priorities for selecting projects to receive SIF funding:

- Readiness This principal focuses on how close the proposed project is to construction. Two things are indicated by project readiness: 1) The city's level of commitment to the project, and 2) The likelihood that the proposed project will be constructed.
- Multi-jurisdiction Benefits Projects providing benefit for multiple jurisdictions increase
 multiplies the benefit of the SIF funding. Due to the fact that about half of the cities are not
 contiguous with any other cities, CTAC recommends that benefits to Clackamas County be
 considered within the approved Urban Growth Management Areas.
- Leverage Leverage can be considered two ways: 1) The project is a portion of a larger project being carried out by the city and will expand the benefit of the larger project, or 2) The project put forward for SIF funding incorporates non-city funds from other sources such as ODOT, Metro, ConnectOregon or federal sources. CTAC recommends that both types of leverage be included in the selection criteria for SIF funding.
- Safety Priority should be placed on proposed SIF projects with features that will address an identified safety need on the road.
- Usage Projects that have higher expected levels of use should receive higher priority for SIF funds.
- TSP Goals Projects should be consistent with the applicant city's TSP goals.
- Types of Projects The adopting ordinance anticipated that SIF funds would be used for
 jurisdictional transfer, and for capital projects on either city roads or on county roads. CTAC

recommends that SIF funds only be used for construction, with other project phases (planning, preliminary engineering/environmental, design, and right-of-way) funded from other sources.

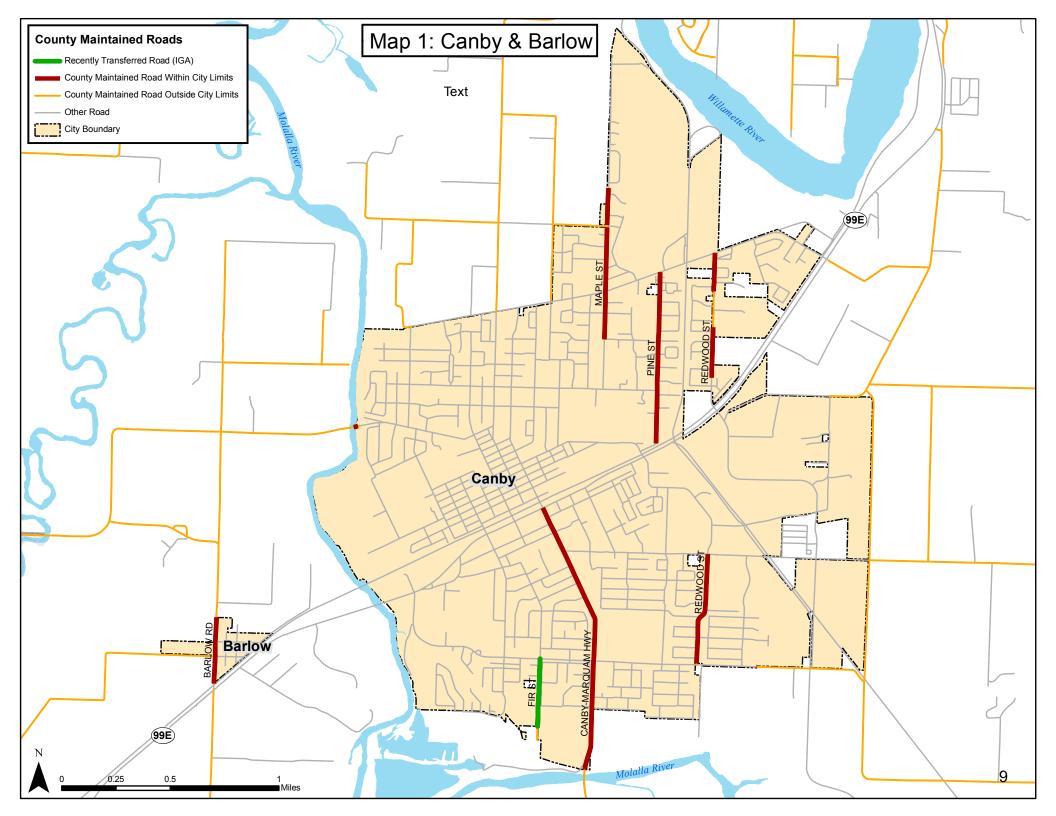
Process

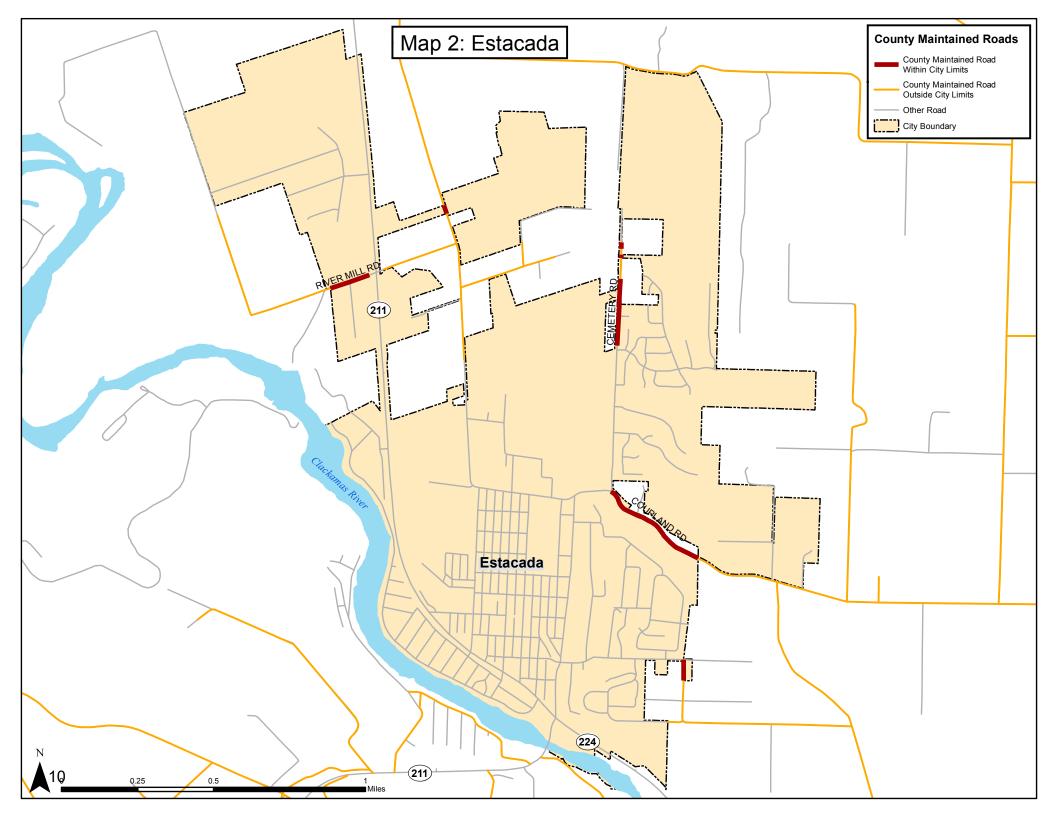
CTAC proposed that the following process be used to allocate the SIF funds:

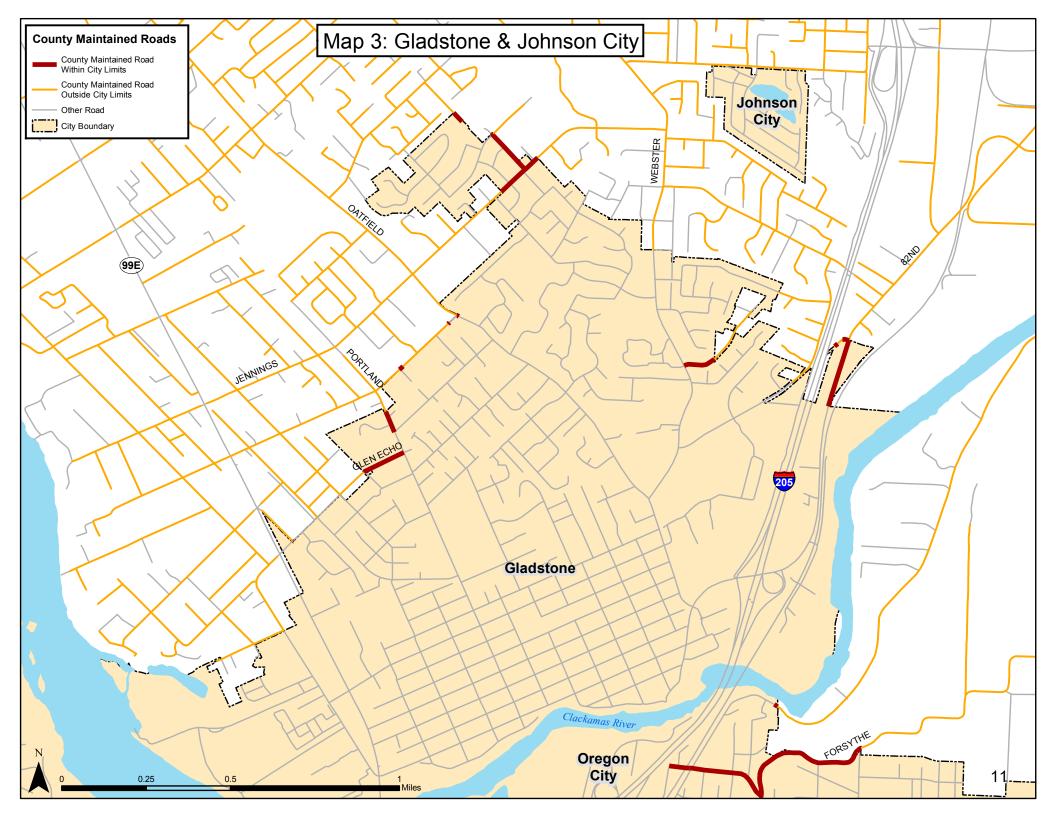
- Project List The list of projects for SIF funding would be developed in the following manner: Clackamas County would request proposals for SIF funded projects. Projects would be submitted by the cities. Jurisdictional transfer projects or capital projects on county roads would need to be approved by the county prior to submittal. The initial proposals would be for SIF funds available for the first 5 years. It is not recommended that SIF funding be committed any further into the future than 5 years due to the higher likelihood that projects would not be constructed. CTAC would review the list projects based on the principals described above and recommend projects to C4 for funding. C4 would consider the projects submitted and CTAC recommendations, and adopt a list of projects. The project list would identify the proposed projects, the funding amount and the fiscal year in which the SIF funds would be applied to project construction.
- Frequency of SIF Funding Process Following the first round, a SIF funding process is recommended to be conducted every three years. At that time CTAC would review projects that had been awarded funding in previous rounds and determine if the project was 1) Complete, 2) Making sufficient progress, or 3) Not making sufficient progress. For projects not making sufficient progress CTAC could recommend to C4 that a deadline be set to demonstrate progress, or that the SIF funding commitment be withdrawn. CTAC would then call for submittal of project proposals, review the proposed projects and make recommendations to C4 on the projects that should be selected to receive the next 3 years of funding.
- Order in which SIF Projects would be Programmed Cities applying for SIF funds would be asked to identify the year in which they would prefer to receive funding if awarded. The order in which the projects selected would receive funding would be agreed upon between project sponsors and included in CTAC's recommendations to C4. If a project were delayed by a year or more, CTAC would work with the city that requested the funding to determine how the schedule for project funding should be changed and provide a revised list to C4.
- Intergovernmental Agreement When SIF funds have been awarded to a project, an agreement between Clackamas County and the city where the project is located would be created setting the terms for the availability of the SIF funds. SIF funded projects on city roads would be delivered by the city. SIF funded projects on county roads would be delivered by the county.

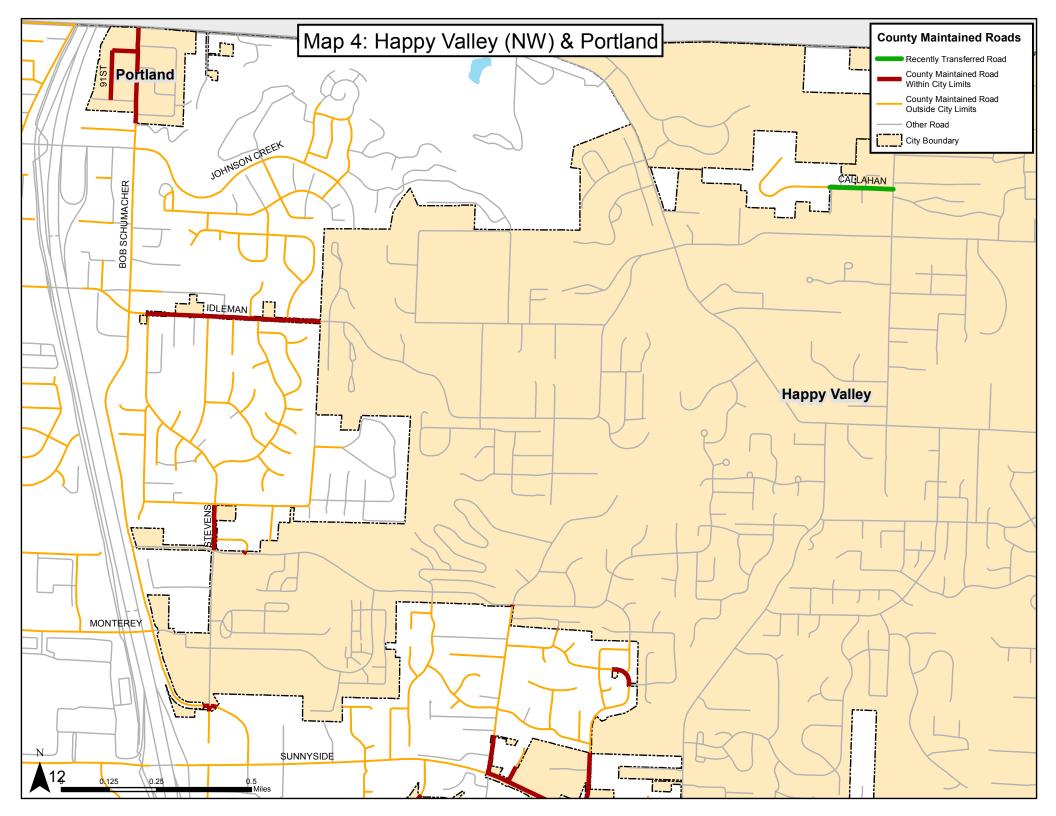
Request:

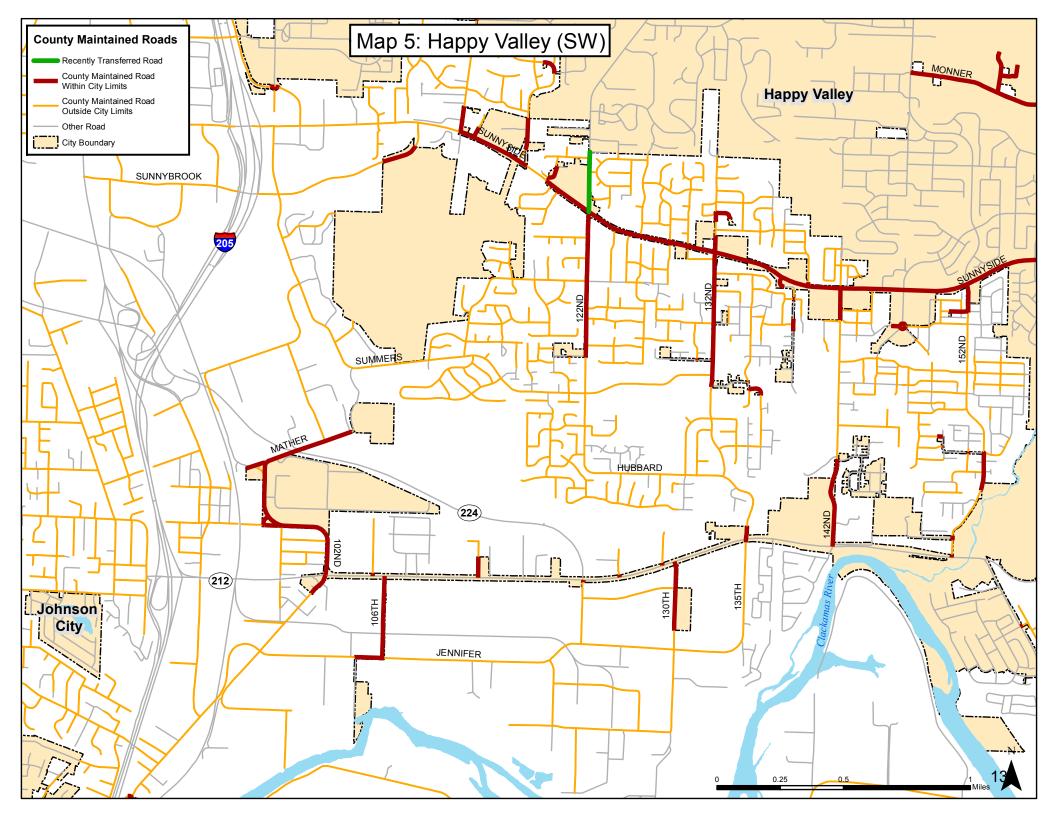
C4 review and discuss the above recommendations and provide direction for the next steps for the development of the VRF SIF process.

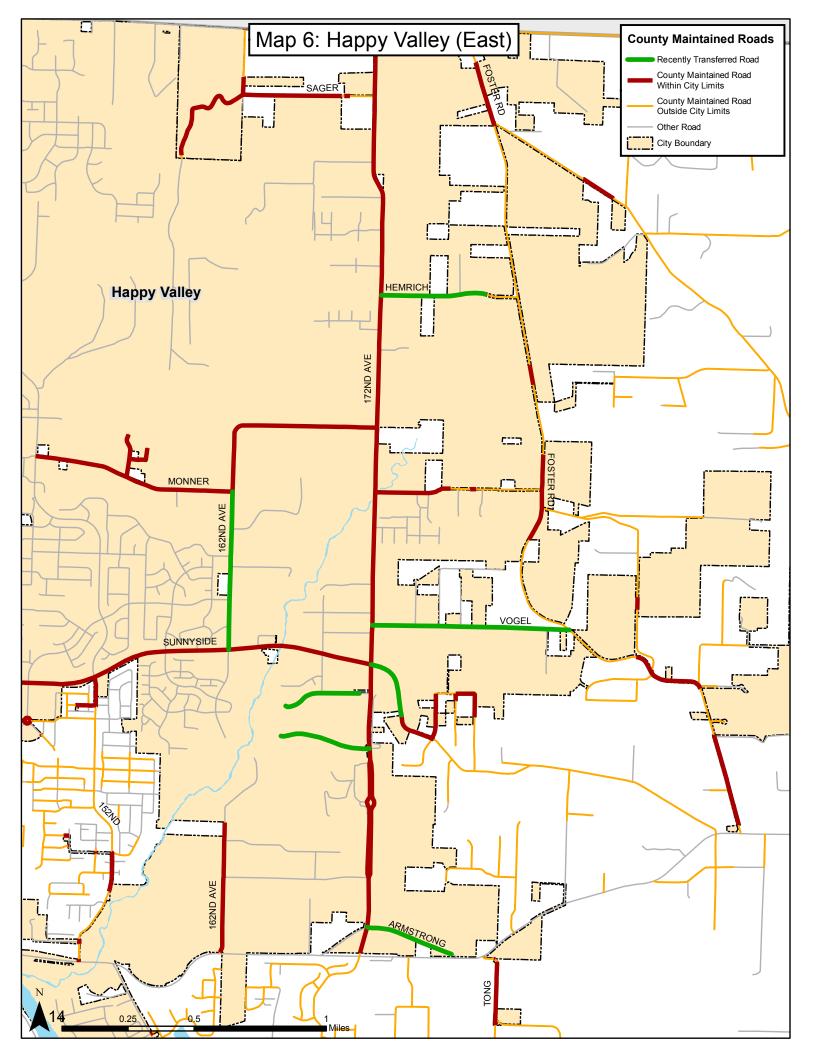


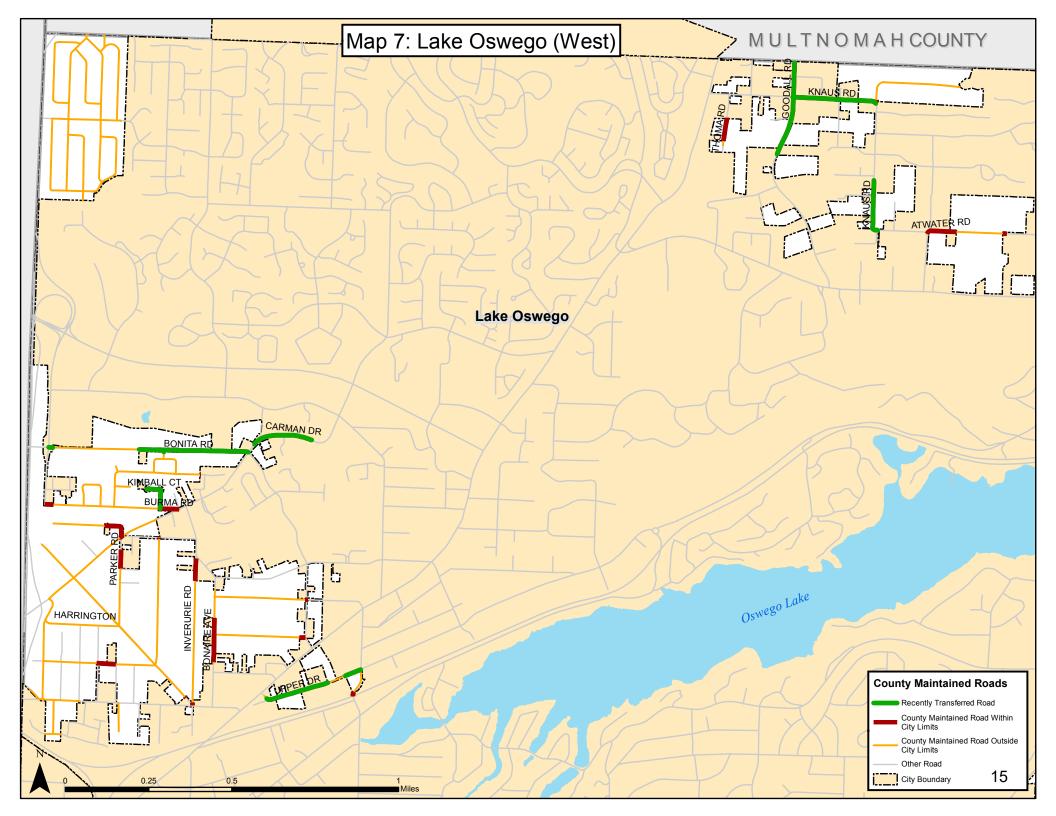


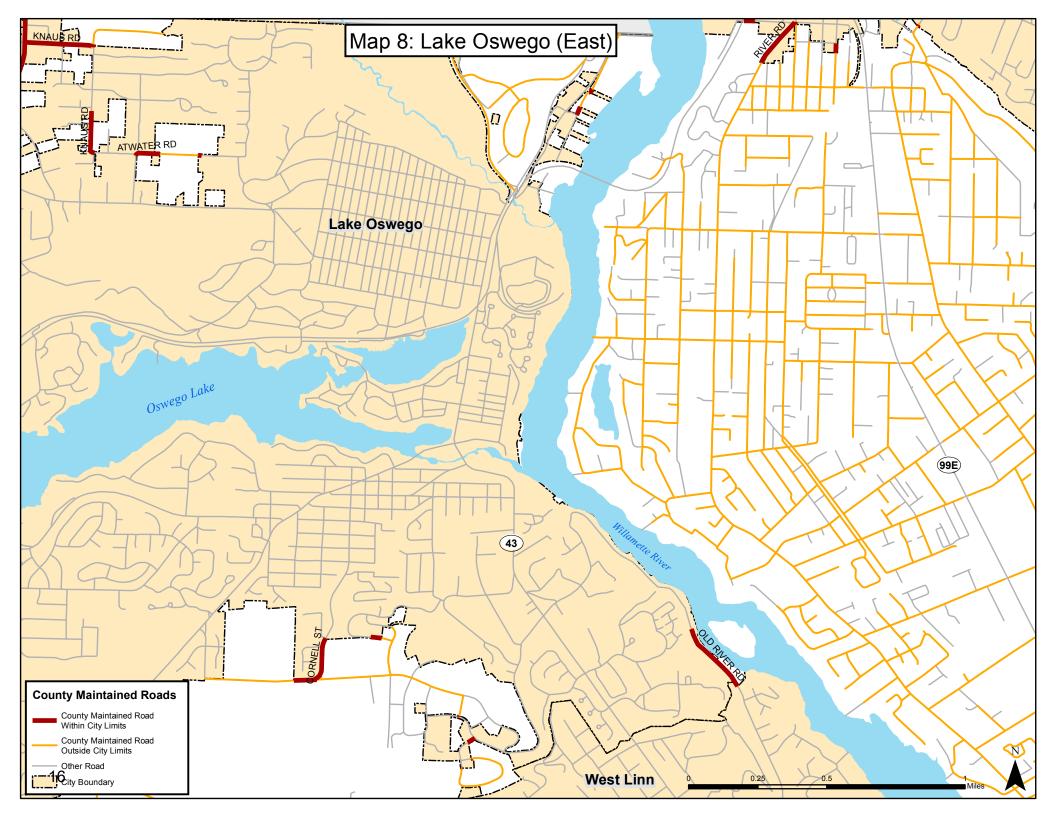


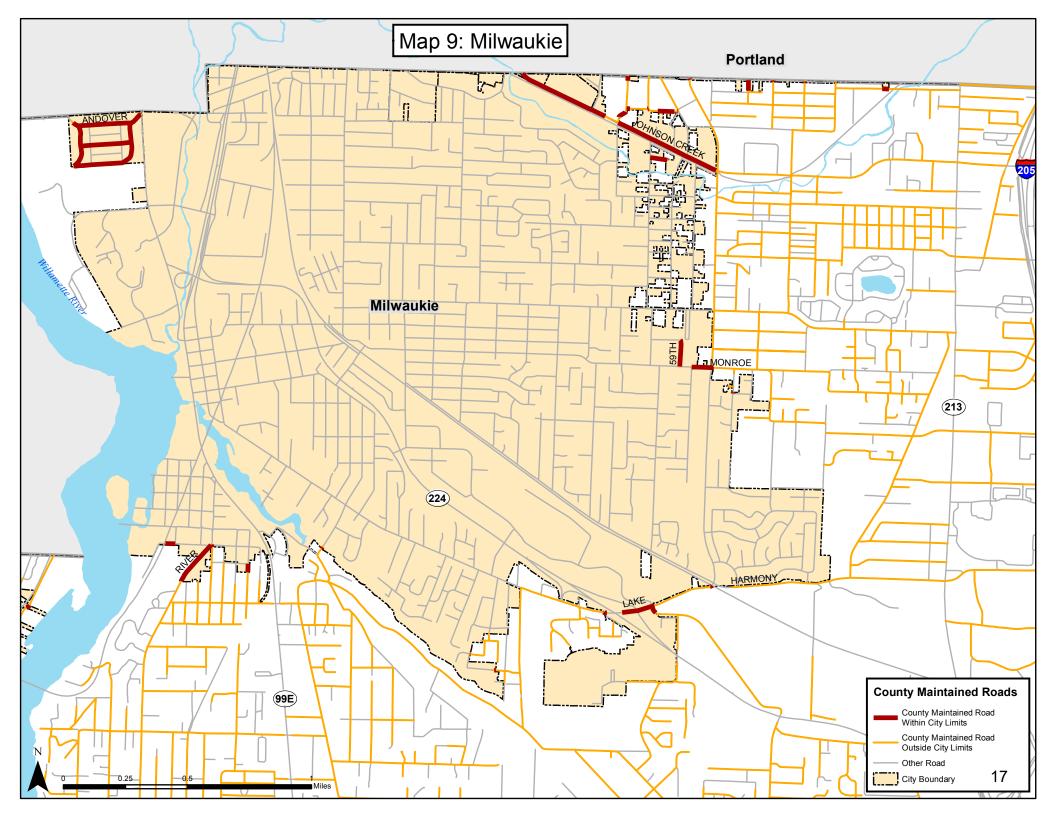


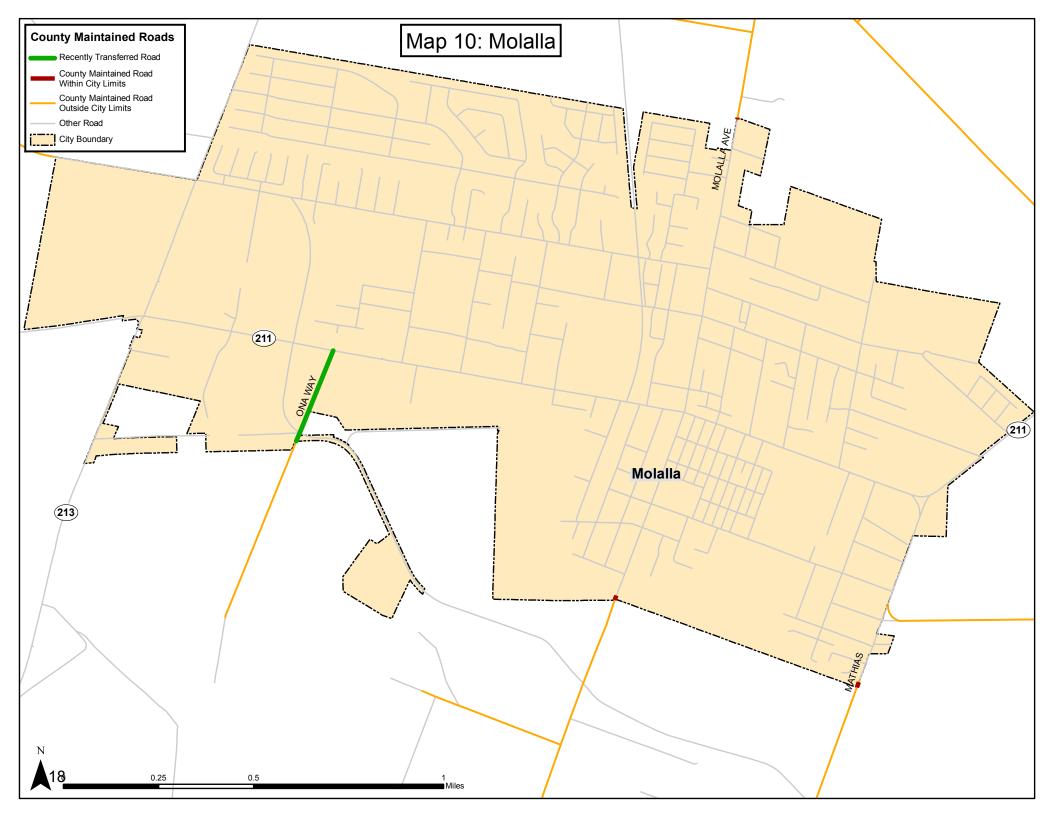


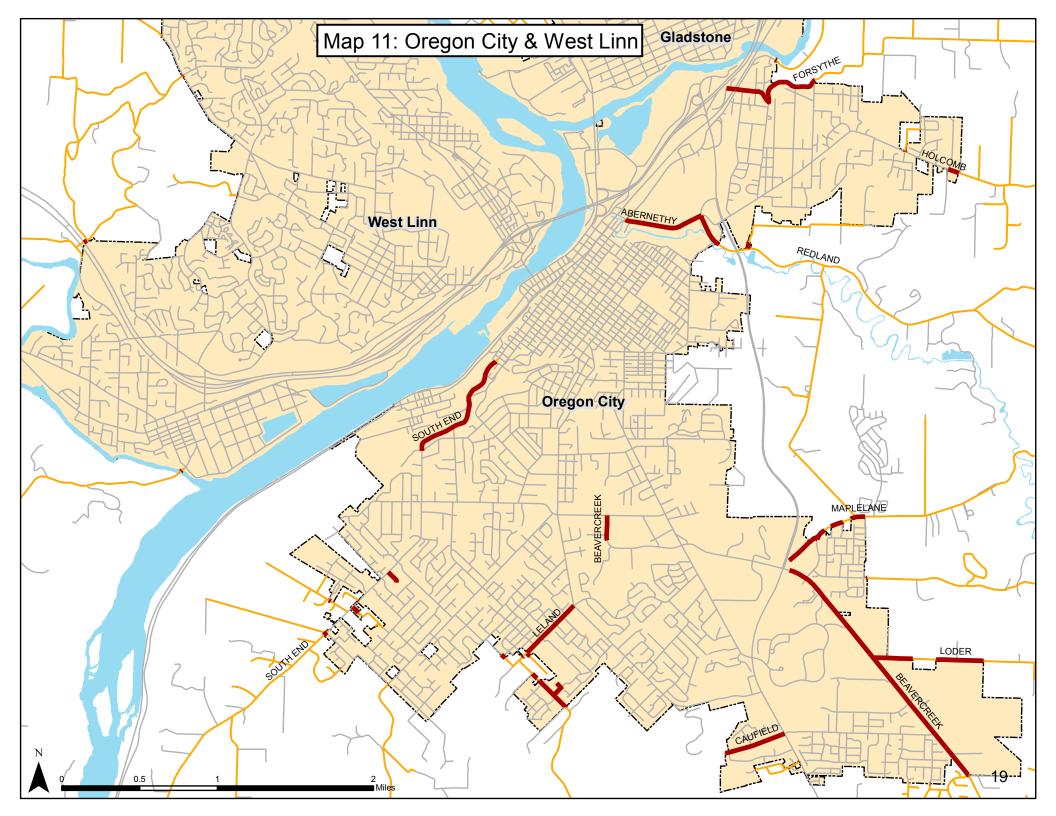


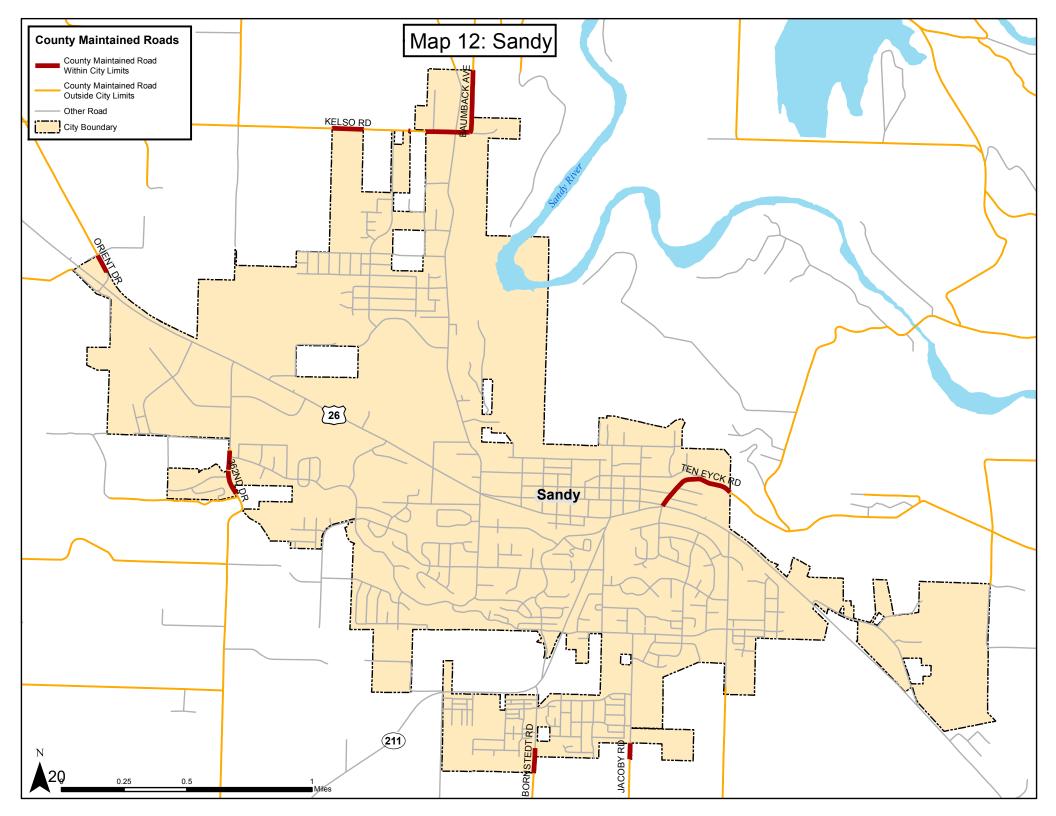


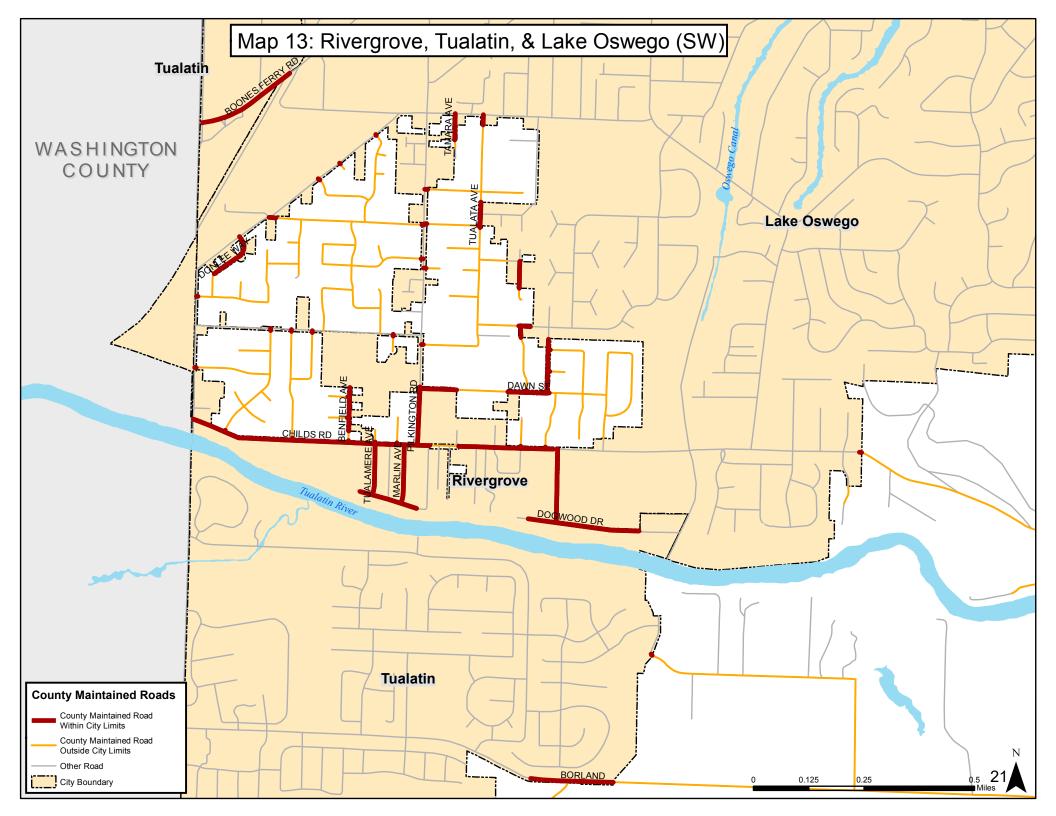


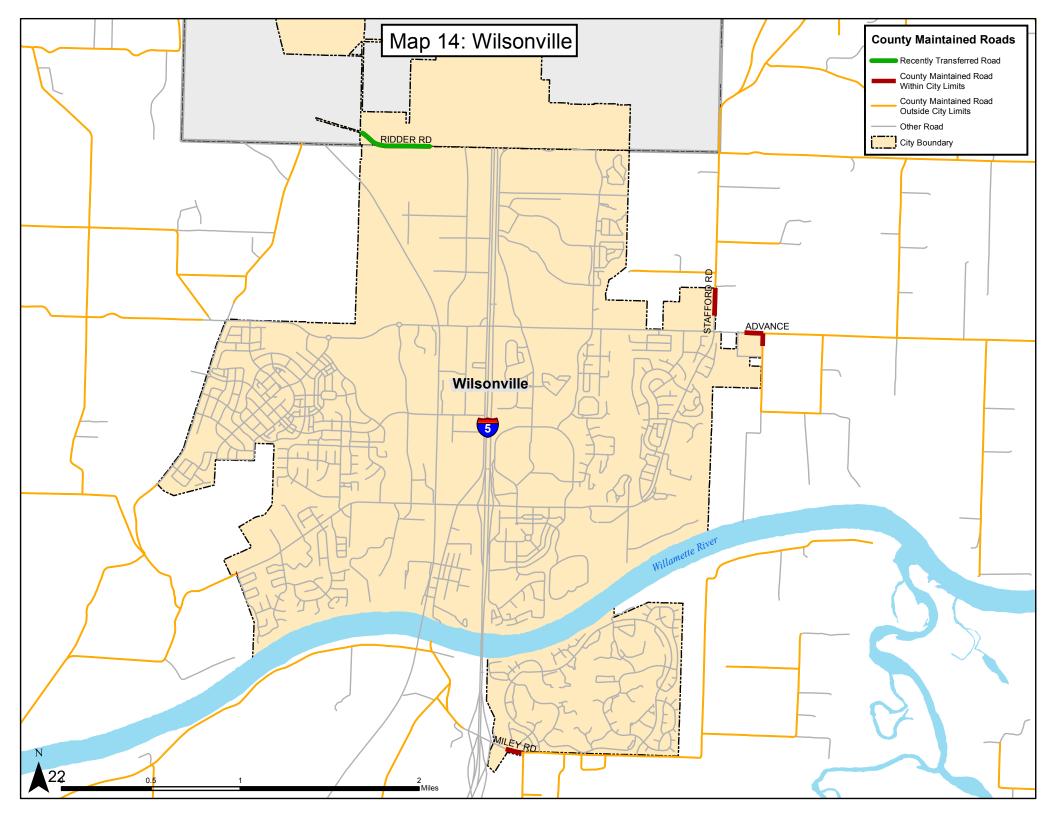
















SUNRISE GATEWAY CORRIDOR / HWY 212

A transformative community investment to implement the Metro 2040 Growth Concept

Contact information

Jamie Stasny, Regional Transportation and Land Use Policy Coordinator jstasny@clackamas.us 503-742-4339

Metro T2020 desired outcomes

Clackamas County, ODOT, and the City of Happy Valley have worked together to develop the Sunrise Gateway Corridor package to address the evolving economic, housing, safety, alternative modal and operational needs and to ensure the corridor provides the desired T2020 outcomes.



Improves safety



Prioritizes support for communities of color



Reduces congestion



Increases access, especially for people of color



ls regional in nature

Protects clean air and

reduces carbon emissions





Leverages housing, open space investments

Critical for current residents and the future of our region

The 13,400 residents in the Sunrise Gateway Corridor are underserved and need safe connections and multi-modal options.

Improves Safety: With 42,900 average daily trips, Highway 212 has segments in the top 10% of ODOT's safety priority ranking system. The Sunrise Gateway Corridor improvements will increase the safety of these high crash intersections.

Creates multi-use connections: Unique opportunity to establish a world-class on- and off-road trail system

- Support the regional Mt. Scott/Scouters Mt. Trail Loop Master Plan that would connect the Springwater Corridor to the Clackamas River and Industrial Area (162 miles of proposed new trails within 5 miles of the Sunrise Gateway Corridor)
- Protected multi-use path from the Clackamas Town Center to 172nd Avenue

Supports Housing Affordability: Happy Valley is taking steps to create access to housing in a broad range of income levels:

- New urban renewal district will dedicate 7% for affordable housing projects.
- Missing middle housing, including multi-family, attached singlefamily and cottage clusters, are encouraged through zoning designations and incentives.

Opens Access to New Jobs and Housing: By 2040, this corridor is projected to have over 14,000 new jobs and 14,000 additional housing units (approximately an additional 43,000 people).

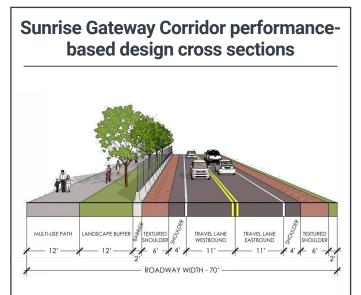
Provides a parkway: This project will create new connections and transform Hwy 212 from a dangerous state highway into a safer corridor that connects people to jobs and accommodates additional housing. The improvements will create a complete transportation network with new multi-modal connections, safety and access improvements.

- Two-lane parkway (40-45 mph) with a separated multi-use path
- Multi-modal options
- Current residents will have alternative modal options to access their public schools, regional parks, public transit, employment, etc. without driving
- Transition existing Hwy 212/224 to an Urban Arterial Complete Street with improved bike/pedestrian facilities

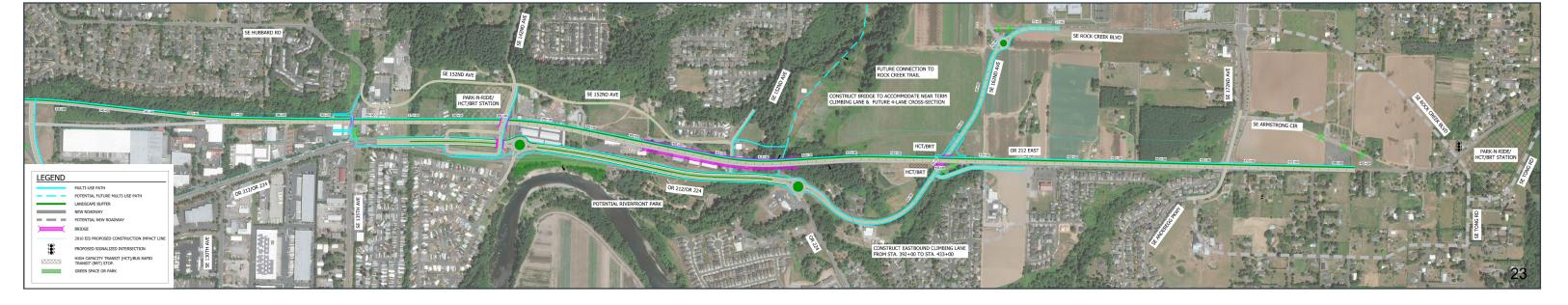
Clackamas to Columbia (C2C): The Sunrise Gateway and C2C provide the necessary multi-modal corridors to service the undeveloped southeast area of the Metro UGB.

Supports Metro's 2040 Growth Concept: Happy Valley cannot implement the growth concept without having the transportation infrastructure to address the existing mobility barriers in this corridor.

Climate Smart Project: The proposed Sunrise/212 Concept will reduce greenhouse gasses by .1 ton during the daily 5 to 6 p.m. peak hour. This decrease is attributed to a reduction in congestion and the addition of mode options.









Opening access to jobs and housing

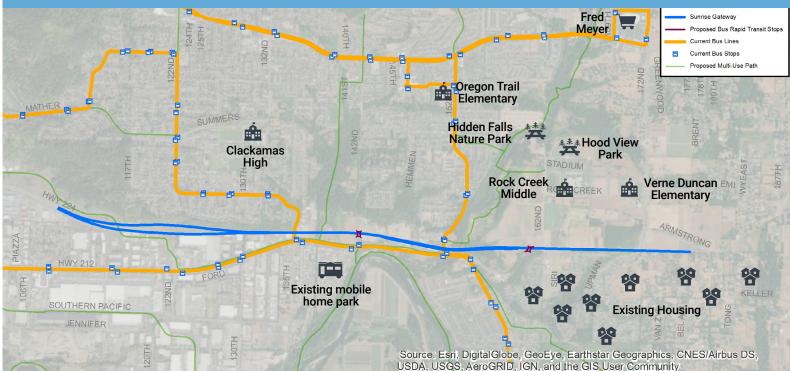
Improvements would support new commercial and employment lands in key growth areas





Transforming local streets and transit

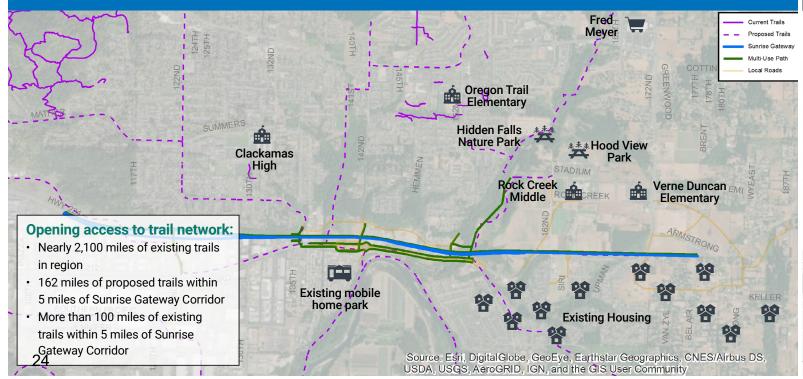
Providing safe pathways for trips from neighborhoods to schools, parks, recreation and retail





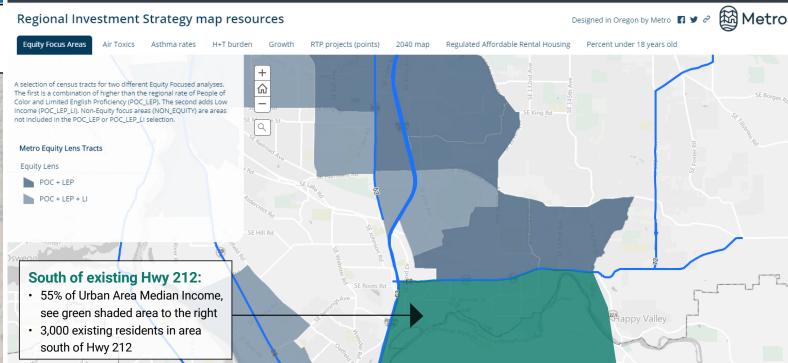
Extending trail miles in the Metro area

Connecting Mt. Scott/Scouters Mt. Trail Loop Master Plan to the Clackamas Town Center

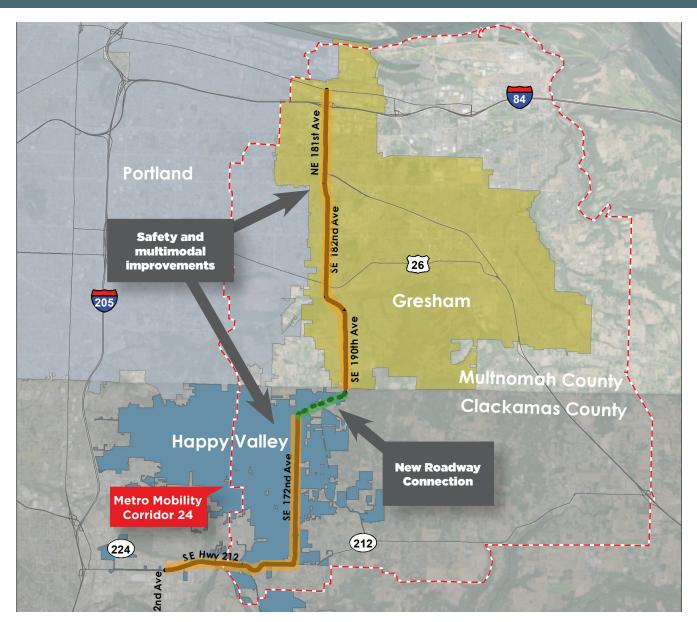




Increasing connections and access for communities with diverse populations and lower than regional average incomes



EFFICIENT NORTH-SOUTH TRAVEL: A CRITICAL NEED FOR A GROWING REGION



The Clackamas to Columbia (C2C) Corridor

The C2C Corridor is the only major north-south through route east of I-205. It is a vital link between major employment centers at its north and south ends and residential areas in between. Though used heavily as a through route, it is not continuous. Improving this route will yield **immediate, noticeable benefits** for people traveling by all modes through some of the Metro area's fastest growing communities and some of its most underserved neighborhoods. The C2C Corridor is recognized within Metro Mobility Corridor 24 in the 2018 Regional Transportation Plan.

Supporting local priorities.

Improvements to the C2C Corridor **will leverage current planning efforts in the area**, including the Pleasant Valley TSP Refinement Study, Happy Valley TSP, Pleasant Valley/North Carver Plan, and Damascus Mobility Plan.

Safety.

- A continuous north-south route with equally continuous sidewalks and bike lanes will promote safer movement for all modes.
- It will reduce congestion and consequently crashes in the Sunrise Corridor, along Jenne Rd and on facilities identified on the region's top 10% Safety Priority Index System project list, including 162nd Ave, 174th Ave, Foster Rd, and Sunnyside Rd.
- The portion of C2C on SE/NE 181st Ave between NE Sandy Blvd and SE Yamhill St has the 8th highest rate of serious crashes in Metro's planning area.

Reducing congestion.

- Without this improvement, there is no continuous north/south corridor east of I-205 for commuters and freight to easily access I-84, the Columbia Industrial Corridor, or the OR 212/Sunnyside Corridor.
- A continuous C2C Corridor could accommodate northsouth transit service along its entire alignment (service currently stops in Gresham, but there's a service gap between Gresham and Sunnyside Rd in Happy Valley).
- Improving the C2C Corridor will also reduce congestion on the Sunrise Corridor, Foster Road and Jenne Road, increasing the effectiveness of improvement projects along those corridors.

Fostering a clean, multimodal future.

- Walking and transit: A continuous north/south route between the Clackamas and Columbia Rivers will benefit both walking and transit.
- Supporting technological innovation: This improvement project will further enable and add value to TriMet's rollout of next-generation transit signal priority operations at signalized intersections.
- Connecting the bike network: Without this improvement there is no north/south bike route south of Powell between I-205 and the Springwater Corridor—a critical missing link in the bike network for recreational cyclists and commuters.

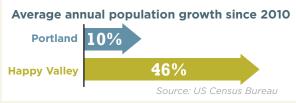
Metro Mobility Corridor Jobs Portland Central City Loop 185,412 JOBS C2C Corridor 126,000 JOBS

Economic Impacts.

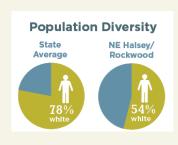
- **Better access** between developable residential, commercial, and industrial properties
- **High visibility and impact:** the C2C Corridor has the fourth highest jobs number of Metro's 24 mobility corridors.
- Area jobs are expected to more than double in the next 20 years, according to Metro's 2040 Distributed Forecast.

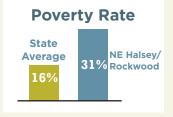
C2C is a diverse corridor.

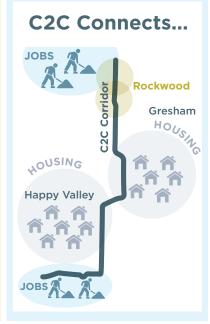
- The C2C will benefit residents in Rockwood with an average household income that ranks in the bottom 10 of all Metro's identified mobility corridors
- Over 60 languages are spoken in Rockwood.
- Happy Valley is **the fastest growing city** in Oregon.



Happy Valley's **projected growth between now and 2040**, per Metro forecast





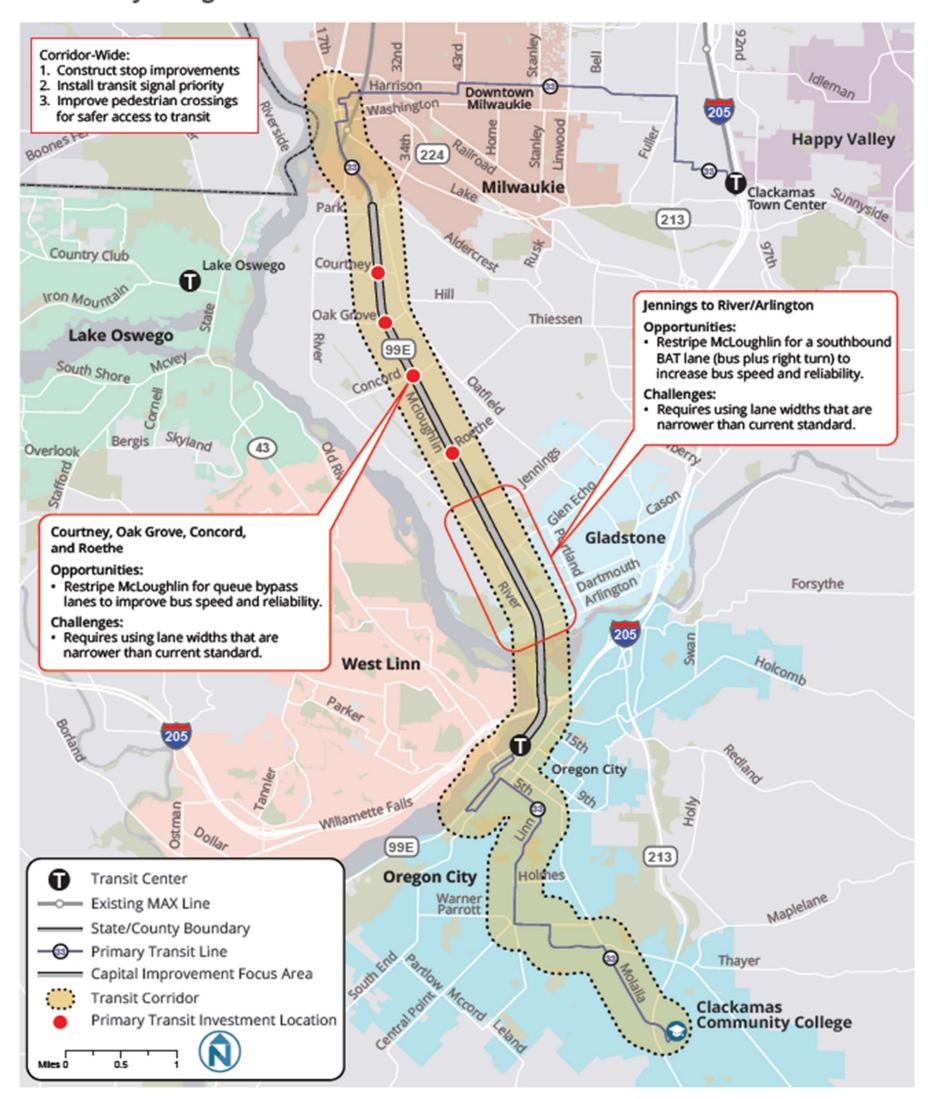


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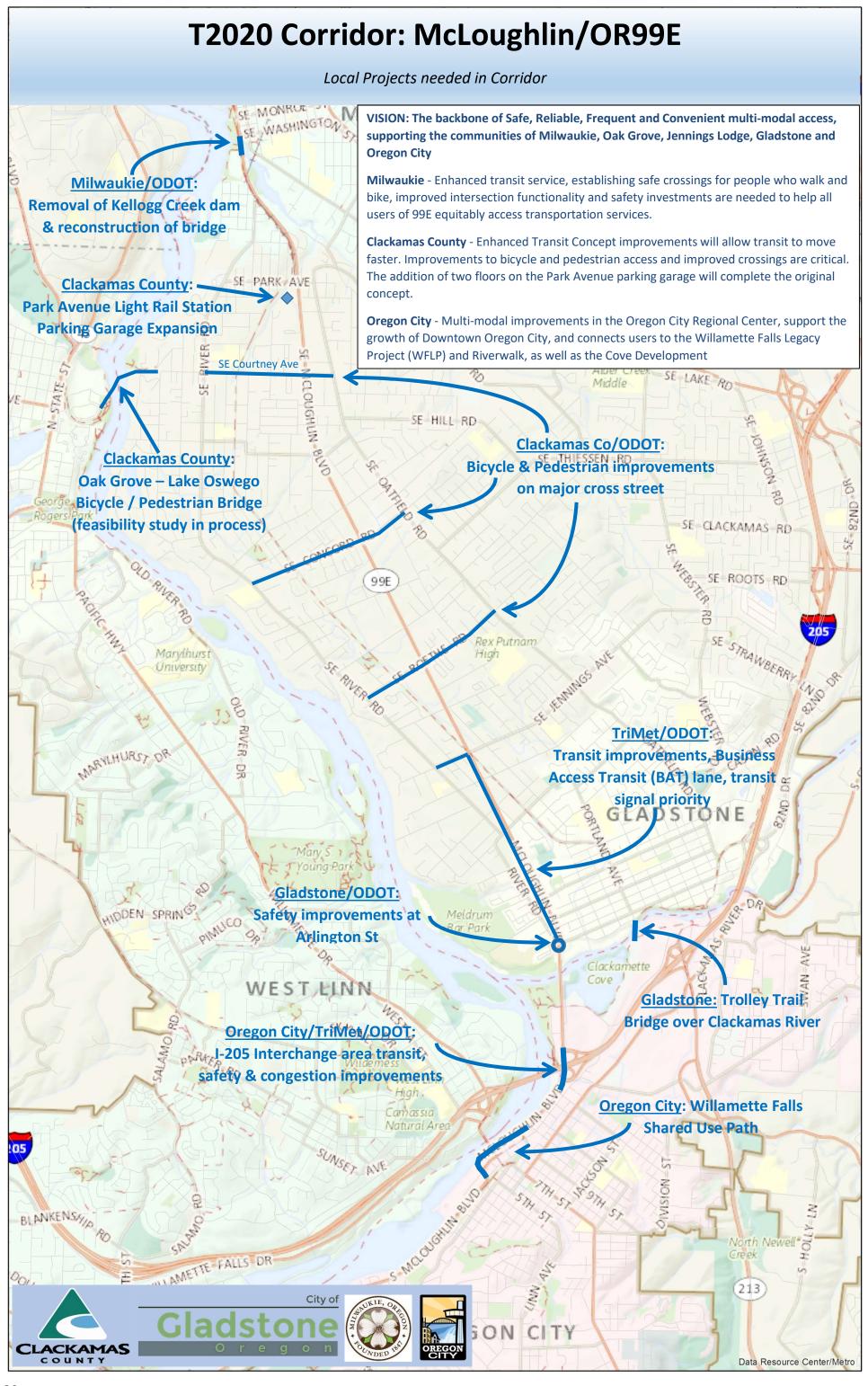
MCLOUGHLIN BLVD. TRANSIT CORRIDOR PILOT PROGRAM



Downtown Milwaukie to Oregon City and Clackamas Community College

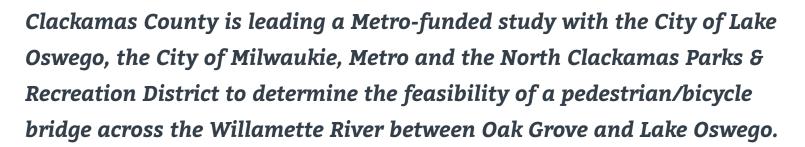


Information provided by Metro Regional ETC Program



OAK GROVE-LAKE OSWEGO (OGLO) PEDESTRIAN/BICYCLE BRIDGE FEASIBILITY STUDY

August 2019



Study Purpose

To determine the feasibility of a new pedestrian/bicycle bridge across the Willamette River between Oak Grove and Lake Oswego. While there has been a lot of interest in such a bridge over the years, questions remain regarding its feasibility:

- Are bridge "landing locations" available on publicly-owned property on both sides of the river?
- Would it be possible to connect a new bridge to other pedestrian/bicycle trails without interfering with existing land uses, e.g., residential or commercial property?
- How much would it cost to construct such a bridge and which jurisdiction(s) would pay for it?
- What steps would have to be taken to build a bridge at that location?
- If a bridge were built, which jurisdiction(s) would own and maintain it?

Existing Railroad Bridge is not an Option

- The bridge owners would not agree to the addition of pedestrian /bicycle facilities.
- Access to the railroad bridge for pedestrians and bicyclists would be very difficult.

Study Activities

The study is funded by the *Metro Active Transportation*Development Fund and is scheduled to be completed in fall 2019. Three key groups are providing input and guidance on this project – a Community Advisory Committee, a Technical Advisory Committee and a Policy Committee.

To this point, the project has:

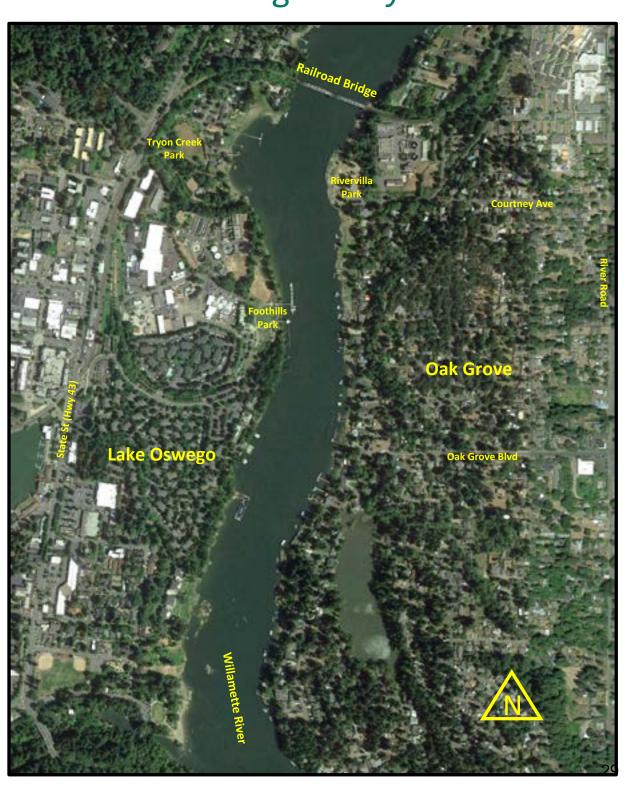
- Identified and approved evaluation criteria to use when considering possible landing points for the bridge on both sides of the Willamette River
- Identified 10 possible bridge alignments to consider, including high level cost estimates: In July and August, the public and project committees were asked to review and comment about the alternatives, to reduce the number of alignments being considered to three.
- Hundreds of people participated in the open houses, either online or in person. The three alignments that gained the most public support are shown on the back of this page. Those alignments are:
 - o **Alignment A**: Between Foothills Park in Lake Oswego and SE Courtney Road in Oak Grove
 - o **Alignment B**: Between SW Terwilliger Boulevard in Lake Oswego and SE Courtney Road in Oak Grove
 - o **Alignment C**: Between Foothills Park in Lake Oswego and SE Bluff Road in Oak Grove

In September:

- o The Policy Committee made up of one elected official each from Metro, Clackamas County, Lake Oswego and Milwaukie will review input and recommendations from the public, the CAC and the TAC; and reach consensus on the top three alignments and whether the study should move to the next phase.
- o **The Community Advisory Committee** will meet to complete their work on this phase
- A public meeting will be held to share the recommendations and answer questions.

OGLO Bridge Study Area

Metro (



Alignment A:

Foothills Park to SE Courtney Road



Alignment C:

Foothills Park to SE Bluff Road



Alignment B:

SW Terwilliger Blvd to SE Courtney Road





Next Steps

If the jurisdictions involved decide to continue to consider a bridge, the next study phase would include:

- **Preliminary Conceptual Design** for a possible
- **Planning Cost Estimate and Funding Plan for** bridge construction and long-term maintenance
- **Environmental Scoping** to identify environmental issues and permitting requirements
- **Equity Analysis** to ensure that no group is disproportionately affected.

Alignments shown had the greatest support from the public at open houses August 3 and 5, and online between July 29 and August 9.

- **Governance Agreement** to determine which group of local and regional governments would move the project forward.
- **Extensive Public Engagement** to keep the community informed and gather feedback.

For more information

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