

Clackamas County Emergency Operations Plan



Prepared for:



Clackamas County Emergency Management
2200 Kaen Road
Oregon City, OR 97045

Prepared by:



ecology and environment, inc.
Global Environmental Specialists

Clackamas County, Oregon EMERGENCY OPERATIONS PLAN



January 2017

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This document was originally prepared under a grant from the U.S. Department of Homeland Security. Points of view or opinions expressed in this document are those of Clackamas County and do not necessarily represent the official position or policies of the Federal Emergency Management Agency's Grant Programs Directorate or the U.S. Department of Homeland Security.

Preface

This Emergency Operations Plan is an all-hazard plan that describes how Clackamas County will organize and respond to emergencies and disasters in the community. It is based on, and is compatible with, federal, State of Oregon, and other applicable laws, regulations, plans, and policies, including Presidential Policy Directive 8, the National Response Framework, and Oregon Office of Emergency Management plans.

Response to emergency or disaster conditions in order to maximize the safety of the public and minimize property damage is a primary responsibility of government. It is the goal of the County that responses to such conditions are conducted in the most organized, efficient, and effective manner possible. To aid in accomplishing this goal, the County has, in addition to promulgating this plan, formally adopted the principles of the National Incident Management System, including the Incident Command System and the National Response Framework.

Consisting of a Basic Plan, Emergency Support Function Annexes that complement the federal and State of Oregon Emergency Support Function Annexes, Support Annexes, and Incident Annexes, this Emergency Operations Plan provides a framework for coordinated response and recovery activities during a large-scale emergency. The plan describes how various agencies and organizations in the County will coordinate resources and activities with other federal, State, local, tribal, community- and faith-based organizations, and private-sector partners.

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Letter of Promulgation

To all Recipients:

Promulgated herewith is the Emergency Operations Plan for Clackamas County. This plan supersedes any previous plans. It provides a framework within which the County can plan and perform its emergency functions during a disaster or national emergency.

This Emergency Operations Plan is a component of the County's comprehensive approach to emergency management that ensures that the County is prepared to prevent, protect against, mitigate the effects of, respond to, and recover from the hazards and threats that pose the greatest risk to the County.

Focused on response and short-term recovery activities, this Emergency Operations Plan provides a framework for how the County will conduct emergency operations. The plan identifies key roles and responsibilities, defines the primary and support roles of County agencies and departments, outlines the steps for coordinating with response partners, and establishes a system for incident management. The outlined framework is consistent with the Standardized Emergency Management System and the National Incident Management System.

This plan has been reviewed by the Clackamas County Disaster Management Director and approved by the Board of County Commissioners. It will be revised and updated as required. All recipients are requested to advise the Clackamas County Disaster Management Director of any changes that might result in its improvement or increase its usefulness. Plan changes will be transmitted to all addressees on the distribution list.


DATED this 30th day of March, 2017

CLACKAMAS COUNTY BOARD OF COMMISSIONERS



Jim Bernard, Chair

Sonya Fischer, Commissioner

Ken Humberston, Commissioner

Paul Savas, Commissioner

Martha Schrader, Commissioner

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Plan Administration

Clackamas County Disaster Management will coordinate review, revision, and re-promulgation of this plan every four years or when key changes occur, such as lessons learned from exercises or events. Changes to the annexes and appendices, and non-substantive changes to the Basic Plan, may be made by the Clackamas County Disaster Management Director without formal County Board of Commissioners approval.

Record of Plan Changes

All updates and revisions to the plan will be tracked and recorded in the following table. This process will ensure that the most recent version of the plan is disseminated and implemented by emergency response personnel.

Date	Change No.	Summary of Change
2011	2011-000	Global Update through State EOP Planning Project
2016	2016-001	Update of information and brought overall information and formatting in line with the State's new 18 ESF structure.

Plan Distribution List

Clackamas County Disaster Management will maintain the Master Emergency Operations Plan (EOP) in the County EOC Library.

The primary method of EOP distribution is electronic, with a copy available on the County's website. The secondary method of distribution is providing a CD copy upon request. The third method of EOP distribution is by controlled printed copy.

The following individuals and organizations will receive controlled printed copies of the EOP. Plan holders are expected to post and record EOP changes as they are received using the forms on these pages.

Department/Agency	Title/Name
Oregon Military Department, Office of Emergency Management	Operations and Preparedness Section Manager

Emergency Operations Plan Review Assignments

Unless otherwise stated, the following table identifies agencies responsible for regular review of specific plan sections and annexes to ensure accuracy. Changes will be forwarded to Clackamas County Disaster Management for incorporation into the plan and dissemination of the revised version. This does not preclude other departments and agencies with a vital interest in the plan from providing input to the document; such input is encouraged. It is also encouraged that plan review be performed concurrently with review of other related County emergency plans and procedures to enhance consistency.

Section/Annex	Responsible Party
Basic Plan	Disaster Management
Emergency Support Function Annexes (ESFs)	
ESF 1 Transportation	Transportation and Development
ESF 2 Communications	Clackamas County Communications Technology Services
ESF 3 Public Works	Transportation and Development
ESF 4 Firefighting	Fire Defense Board
ESF 5 Information and Planning	Disaster Management
ESF 6 Mass Care	Health, Housing and Human Services
ESF 7 Resource Support	Finance Division Fire Defense Board
ESF 8 Health and Medical	Health, Housing and Human Services Medical Examiner
ESF 9 Search and Rescue	Clackamas Fire District #1 (urban search and rescue) Sheriff's Office (search and rescue)
ESF 10 Hazardous Materials	Fire Defense Board Local Fire Services
ESF 11 Food and Water	Public Health Department in cooperation with the American Red Cross
ESF 12 Energy	Disaster Management
ESF 13 Military Support	Sheriff's Office
ESF 14 Public Information	Public and Governmental Affairs
ESF 15 Volunteer and Donations Management	Disaster Management Health, Housing, and Human Services
ESF 16 Law Enforcement	Sheriff's Office

Plan Administration

Section/Annex	Responsible Party
ESF 17 Agriculture and Animal Protection	Health, Housing and Human Services Transportation and Development Oregon State University Extension Office Disaster Management
ESF 18 Business and Industry	Disaster Management Business and Community Services
Support Annexes (SAs)	
SA 1 Evacuation	Disaster Management Sheriff's Office Fire Defense Board Transportation and Development
SA 2 Behavioral Health	Health, Housing, and Human Services American Red Cross
SA 3 Animals in Disaster	Transportation and Development
SA 4 Public Health	Health, Housing and Human Services
SA 5 Disaster Sheltering	Health, Housing, and Human Services Disaster Management
Incident Annexes (IAs)	
IA 1 Weather Emergencies	Disaster Management Fire Defense Board Sheriff's Office Transportation and Development Health Housing and Human Services
IA 2 Geologic Emergencies	Disaster Management Transportation and Development Fire Defense Board Health, Housing and Human Services Sheriff's Office
IA 3 Terrorism (FOUO)	Sheriff's Office Local Law Enforcement
IA 4 Bull Run Dam	Disaster Management
IA 5 Clackamas River Dams	Sheriff's Office Clackamas County Disaster Management
IA 6 Scoggins Dam	Sheriff's Office Disaster Management Transportation and Development

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Emergency Support Function Annexes

ESF 1 – Transportation
 ESF 2 – Communications
 ESF 3 – Public Works
 ESF 4 – Firefighting
 ESF 5 – Information and Planning
 ESF 6 – Mass Care
 ESF 7 – Resource Support
 ESF 8 – Health and Medical
 ESF 9 – Search and Rescue
 ESF 10 – Hazardous Materials
 ESF 11 – Food and Water (*Working Draft*)
 ESF 12 – Energy
 ESF 13 – Military Support
 ESF 14 – Public Information
 ESF 15 – Volunteer and Donations Management
 (*Working Draft*)
 ESF 16 – Law Enforcement
 ESF 17 – Agriculture and Animal Protection
 (*Working Draft*)
 ESF 18 – Business and Industry

Support Annexes

SA 1 – Evacuation
 SA 2 – Behavioral Health
 SA 3 – Animals in Disaster
 SA 4 – Public Health (*In Development*)
 SA 5 – Disaster Shelter Plan

Incident Annexes

IA 1 – Weather Emergencies
 IA 2 – Geological Emergencies
 IA 3 – Terrorism
 (*For Internal Use Only*)
 IA 4 – Dam Failure (Bull Run)
 IA 5 – Dam Failure (Clackamas River)
 IA 6 – Dam Failure (Scoggins)

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Basic Plan