



**DAN JOHNSON**  
DIRECTOR

DEPARTMENT OF TRANSPORTATION AND DEVELOPMENT  
DEVELOPMENT SERVICES BUILDING  
150 BEAVERCREEK ROAD OREGON CITY, OR 97045

April 21, 2022

Board of County Commissioners  
Clackamas County

Members of the Board:

Approval of an Intergovernmental Agreement between Clackamas County and the City of Canby to Transfer Permitting Authority and Maintenance Responsibility for a Portion of S. Ivy Street (Market Road #10, DTD #61012) to the City. Total value is Cost savings in the form of staff time and materials related to the permitting, maintenance and oversight of this roadway.  
County General Funds are not involved.

<b>Purpose/Outcomes</b>	Transfers permitting authority and maintenance responsibility on a portion of S. Ivy Street between SW 13 <sup>th</sup> Ave and Hwy 99E to the City of Canby.
<b>Dollar Amount and Fiscal Impact</b>	Cost savings in the form of staff time and materials related to the permitting, maintenance and oversight of this roadway.
<b>Funding Source</b>	N/A
<b>Duration</b>	Upon execution; permanent
<b>Previous Board Action</b>	01/24/2019: IGA between County and City of Canby related to the South Ivy Street Sidewalk Improvement Project 04/19/2022: Discussion item at issues
<b>Strategic Plan Alignment</b>	-To build public trust through good government by improving efficiencies of maintenance and public service. -The project will: Build a strong infrastructure by eliminating confusion and improve efficiencies of maintenance and public service.
<b>Counsel Review</b>	Date of Counsel review: 03/30/22, NB
<b>Procurement Review</b>	<i>Was the item processed through Procurement?</i> No This item is an IGA related to a transfer of Jurisdiction
<b>Contact Person</b>	Jonathan Hangartner, Civil Engineer Ext. 4649

**BACKGROUND:**

Clackamas County currently has jurisdiction, including permitting authority, enforcement of road standards and maintenance responsibility of S. Ivy Street. This intergovernmental agreement addresses transferring rights and duties as “road authority,” including permitting authority, development of road standards, and maintenance responsibility to the City for a portion of S. Ivy Street.

Transferring the rights and duties as road authority for this portion of S. Ivy Street to the City of Canby will eliminate confusion and improve efficiencies of maintenance and public service. The City will perform all construction and reconstruction; improvement or repair and maintenance; review and issuance of access permits; establishment of roadway standards; acquisition of right of way; storm water and drainage facility repair and maintenance; and review and issuance of street opening permits. The County will retain official jurisdiction of this portion of the roadway until jurisdiction of S. Ivy Street should transfer to the City of Canby pursuant to the terms of that intergovernmental agreement between the City and the County related to the South Ivy Street Sidewalk Improvement Project that became effective on January 24, 2019.

The attached IGA was approved by Canby City Council at their Council Meeting on March 2, 2022 (signed March 16).

**RECOMMENDATION:**

Staff respectfully recommends that the Board of County Commissioners approve the attached Intergovernmental Agreement between Clackamas County and the City of Canby related to the transfer of rights and duties as road authority for a portion of S. Ivy Street to the City.

Respectfully submitted,

*Jonathan Hangartner*

Jonathan Hangartner,  
Civil Engineer

**RESOLUTION NO. 1362**

**A RESOLUTION AUTHORIZING AN INTERGOVERNMENTAL AGREEMENT BETWEEN THE CITY OF CANBY AND CLACKAMAS COUNTY RELATED TO ROAD MAINTENANCE AND PERMITTING AUTHORITY OF SOUTH IVY STREET**

**WHEREAS**, ORS Chapter 190 authorizes local governments to enter into intergovernmental agreements for the performance of any or all functions and activities that a local government, its officers or agencies, have the authority to perform, including the authority to perform as the “Road Authority” related to maintenance and permitting responsibilities for roads;

**WHEREAS**, S. Ivy Street is a County Road, as defined in ORS 368.001, lying inside and outside, but adjacent to, the boundaries of the City of Canby;

**WHEREAS**, the Parties agree that the City is best suited to assume primary responsibility for maintenance and permitting of S. Ivy St., approximately 243,150 square feet in area, as more particularly depicted on Exhibit “A” which is attached hereto and incorporated herein (“Ivy.”);

**WHEREAS**, transfer of responsibility with regards to S. Ivy Street will lead to efficient and consistent road maintenance activities and reduce any confusion on the part of the public as to which Party is responsible for the condition and maintenance of S. Ivy Street, which primarily serves the residents of the City;

**WHEREAS**, the Parties acknowledge that jurisdiction of Ivy should transfer to the City pursuant to the terms of that intergovernmental agreement between the City and the County related to the South Ivy Street Sidewalk Improvement Project that became effective on January 24, 2019, and that this Agreement will no longer be necessary once jurisdiction over Ivy has been transferred; and

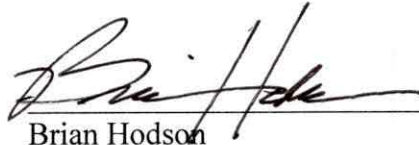
**WHEREAS**, it is the intent of the Parties that the County transfer as much of its responsibility under ORS 368 with regards to S. Ivy Street as may be allowed under state law in order to grant the City control of S. Ivy Street prior to the annexation and jurisdictional transfer of S. Ivy Street.

**NOW, THEREFORE, BE IT RESOLVED** by the Canby City Council, as follows:

The City agrees to assume responsibility for Road Authority activities (as outlined in Section 3) for S. Ivy Street and shall be surrendered to the City pursuant to the terms and conditions of the Agreement. The portion of S. Ivy Street subject to the Agreement is approximately 243,150 square feet in area, as more particularly depicted and specifically described in Exhibit “A”. The City agrees to assume responsibility from the date that the County concludes its hearing and decision on the matter by approval of the INTERGOVERNMENTAL AGREEMENT BETWEEN THE CITY OF CANBY AND CLACKAMAS COUNTY RELATED TO ROAD MAINTENANCE AND PERMITTING AUTHORITY OF S. IVY STREET BETWEEN 13<sup>TH</sup> AVENUE AND 99E , Exhibit “A”.

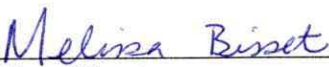
This resolution will take effect on March 2, 2022.

**ADOPTED** this 2nd day of March 2022 by the Canby City Council.



\_\_\_\_\_  
Brian Hodson  
Mayor

ATTEST:

  
\_\_\_\_\_  
Melissa Bisset  
City Recorder



**INTERGOVERNMENTAL AGREEMENT BETWEEN THE CITY OF CANBY AND  
CLACKAMAS COUNTY RELATED TO ROAD MAINTENANCE AND PERMITTING  
AUTHORITY OF SOUTH IVY STREET**

This agreement (the “Agreement”) is made on the date all required signatures have been obtained, between the City of Canby (“CITY”), a political subdivision of the State of Oregon, and Clackamas County (“COUNTY”), a political subdivision of the State of Oregon, pursuant to ORS Chapter 190 (Intergovernmental Cooperation), collectively referred to as the “PARTIES” and each a “PARTY.”

**RECITALS**

WHEREAS, ORS Chapter 190 authorizes local governments to enter into intergovernmental agreements for the performance of any or all functions and activities that a local government, its officers or agencies, have the authority to perform, including the authority to perform as the “Road Authority” related to maintenance and permitting responsibilities for roads;

WHEREAS, S. Ivy St. is a County Road, as defined in ORS 368.001, lying inside of the boundaries of the City;

WHEREAS, the Parties agree that the City is best suited to assume primary responsibility for maintenance and permitting of S. Ivy St., approximately 243,150 square feet in area, as more particularly depicted on Exhibit “A” which is attached hereto and incorporated herein (“Ivy.”);

WHEREAS, transfer of responsibility with regards to Ivy will lead to efficient and consistent road maintenance activities and reduce any confusion on the part of the public as to which Party is responsible for the condition and maintenance of Ivy, which primarily serves the residents of the City;

WHEREAS, the Parties acknowledge that jurisdiction of Ivy should transfer to the City pursuant to the terms of that intergovernmental agreement between the City and the County related to the South Ivy Street Sidewalk Improvement Project that became effective on January 24, 2019, and that this Agreement will no longer be necessary once jurisdiction over Ivy has been transferred; and

WHEREAS, it is the intent of the Parties that the County transfer as much of its responsibility under ORS 368 with regards to Ivy as may be allowed under state law in order to grant the City control of Ivy prior to the annexation and jurisdictional transfer of Ivy.

**AGREEMENT**

NOW, THEREFORE, in consideration of the mutual promises set forth below and other good and valuable consideration, the receipt and sufficiency of which are hereby acknowledged, the Parties hereby agree as follows:

1. **Term.** This Agreement shall be effective upon execution, and shall expire automatically at the time the City assumes jurisdiction of Ivy pursuant to ORS 368 and/or ORS 373.
2. **Transfer of Authority.**
  - A. Responsibility for Road Authority activities (as outlined in Section 3) for Ivy shall be surrendered to the City pursuant to the terms and conditions of this Agreement. The portion of Ivy subject to this Agreement is approximately 243,150 square feet in area, as more particularly depicted on Exhibit "A" and more specifically described as follows:

All that portion of S Canby-Marquam Highway, Market Road No. 10, Department of Transportation and Development maintenance No. 61012; Situated in Section 04, T. 4S., R. 1E., W.M. and Section 33, T. 3S., R. 1E., W.M., as depicted on Exhibit A, attached hereto, lying North of the Southerly right of way line of SW 13<sup>th</sup> Avenue (mile point 7.17), and South of the Southerly right of way line of Highway 99E (mile point 7.93) being a total of approximately 3,875 feet long, varying in width.

Containing 243,150 square feet, more or less.
  - B. To facilitate the performance of responsibilities under this Agreement, the City hereby accepts responsibility for Road Authority activities (as outlined in Section 3) for Ivy, as described herein.
  - C. The City shall be solely responsible for all costs associated with the Road Authority activities assumed by the City through this Agreement.
  - D. Notwithstanding anything in this Agreement to the contrary, the Parties intend that the County will retain the right to acquire right of way in connection with the South Ivy Street Sidewalk Improvement Project, as described in that intergovernmental agreement between the Parties that became effective on January 24, 2019.
3. **Road Authority Obligations.** For purposes of this Agreement, the Road Authority activities include, but are not necessarily limited to, the following:
  - A. Construction and reconstruction;
  - B. Improvement or repair, and maintenance;
  - C. Maintenance and repair of related facilities within the roadway, including but not limited to storm water drainage facilities, traffic control devices including signals, street lights and roadside barriers;
  - D. Timely elimination or mitigation of known hazards to the road users;
  - E. Issuance of permits for work or the establishment of roadway standards on Ivy; and
  - F. All other responsibilities the County may have under ORS 368 with regards to Ivy which may be assumed by the City under state law.



4. **Maintenance Standard.** Any maintenance on Ivy required by this Agreement shall be carried out in a manner that is similar to other roads with similar features, function, and characteristics under the City's jurisdiction.
5. **Termination.**
  - A. The County and the City, by mutual written agreement, may terminate this Agreement at any time.
  - B. Either the County or the City may terminate this Agreement in the event of a breach of the Agreement by the other. Prior to such termination however, the Party seeking the termination shall give the other Party written notice of the breach and of the Party's intent to terminate. If the breaching Party has not entirely cured the breach within fifteen (15) days of deemed or actual receipt of the notice, then the Party giving notice may terminate the Agreement at any time thereafter by giving written notice of termination stating the effective date of the termination. If the default is of such a nature that it cannot be completely remedied within such fifteen (15) day period, this provision shall be complied with if the breaching Party begins correction of the default within the fifteen (15) day period and thereafter proceeds with reasonable diligence and in good faith to effect the remedy as soon as practicable. The Party giving notice shall not be required to give more than one (1) notice for a similar default in any twelve (12) month period.
  - C. The County may terminate this Agreement in the event the County fails to receive expenditure authority sufficient to allow the County, in the exercise of its reasonable administrative discretion, to continue to make payments for performance of this Agreement, or if federal or state laws, regulations or guidelines are modified or interpreted in such a way that either this Agreement is prohibited or the County is prohibited from paying for such work from the planned funding source.
  - D. The County or the City shall not be deemed to have waived any breach of this Agreement by the other Party except by an express waiver in writing. An express written waiver as to one breach shall not be deemed a waiver of any other breach not expressly identified, even though the other breach is of the same nature as that waived.
  - E. Nothing herein shall prevent the Parties from meeting to mutually discuss the Project. Each Party shall use best efforts to coordinate with the other to minimize conflicts.
  - F. Any termination of this Agreement shall not prejudice any rights or obligations accrued to the Parties prior to termination.
6. **Indemnification.**
  - A. Subject to the limits of the Oregon Constitution and the Oregon Tort Claims Act or successor statute, the County agrees to indemnify, save harmless and defend the City, its officers, elected officials, agents and employees from and against all costs, losses, damages, claims or actions and all expenses incidental to the investigation and defense thereof (including legal and other professional fees) arising out of or based upon damages or injuries to persons or property caused by the negligent or willful acts of the County or its officers, elected officials, owners, employees, agents, or its subcontractors or anyone over which the County has a right to control.

- B. Subject to the limits of the Oregon Constitution and the Oregon Tort Claims Act or successor statute, the City agrees to indemnify, save harmless and defend the County, its officers, elected officials, agents and employees from and against all costs, losses, damages, claims or actions and all expenses incidental to the investigation and defense thereof (including legal and other professional fees) arising out of or based upon damages or injuries to persons or property caused by the negligent or willful acts of the City or its officers, elected officials, owners, employees, agents, or its subcontractors or anyone over which the City has a right to control.

## 7. General Provisions

- A. **Oregon Law and Forum.** This Agreement, and all rights, obligations, and disputes arising out of it will be governed by and construed in accordance with the laws of the State of Oregon and the ordinances of Clackamas County without giving effect to the conflict of law provisions thereof. Any claim between County and City that arises from or relates to this Agreement shall be brought and conducted solely and exclusively within the Circuit Court of Clackamas County for the State of Oregon; provided, however, if a claim must be brought in a federal forum, then it shall be brought and conducted solely and exclusively within the United States District Court for the District of Oregon. In no event shall this section be construed as a waiver by the County of any form of defense or immunity, whether sovereign immunity, governmental immunity, immunity based on the Eleventh Amendment to the Constitution of the United States or otherwise, from any claim or from the jurisdiction of any court. County, by execution of this Agreement, hereby consents to the in personam jurisdiction of the courts referenced in this section.
- B. **Applicable Law.** The Parties hereto agree to comply in all ways with applicable local, state and federal ordinances, statutes, laws and regulations. All provisions of law required to be a part of this Agreement, whether listed or otherwise, are hereby integrated and adopted herein. Failure to comply with such obligations is a material breach of this Agreement.
- C. **Non-Exclusive Rights and Remedies.** Except as otherwise expressly provided herein, the rights and remedies expressly afforded under the provisions of this Agreement shall not be deemed exclusive, and shall be in addition to and cumulative with any and all rights and remedies otherwise available at law or in equity. The exercise by either Party of any one or more of such remedies shall not preclude the exercise by it, at the same or different times, of any other remedies for the same default or breach, or for any other default or breach, by the other Party.
- D. **Access to Records.** The Parties acknowledge and agree that each Party, the federal government, and their duly authorized representatives shall have access to each Party's books, documents, papers, and records which are directly pertinent to this Agreement for the purpose of making audit, examination, excerpts, and transcripts for a period of six years after final payment. Copies of applicable records shall be made available upon request. The cost of such inspection shall be borne by the inspecting Party.



- E. **Debt Limitation.** This Agreement is expressly subject to the limitations of the Oregon Constitution and Oregon Tort Claims Act, and is contingent upon appropriation of funds. Any provisions herein that conflict with the above referenced laws are deemed inoperative to that extent.
- F. **Severability.** If any provision of this Agreement is found to be unconstitutional, illegal or unenforceable, this Agreement nevertheless shall remain in full force and effect and the offending provision shall be stricken. The Court or other authorized body finding such provision unconstitutional, illegal or unenforceable shall construe this Agreement without such provision to give effect to the maximum extent possible the intentions of the Parties.
- G. **Integration, Amendment and Waiver.** Except as otherwise set forth herein, this Agreement constitutes the entire agreement between the Parties on the matter of this Agreement. There are no understandings, agreements, or representations, oral or written, not specified herein regarding this Agreement. This Parties specifically agree that this Agreement shall be interpreted consistent with the provisions contained in that intergovernmental agreement between the City and the County related to the South Ivy Street Sidewalk Improvement Project that became effective on January 24, 2019. No waiver, consent, modification or change of terms of this Agreement shall bind either Party unless in writing and signed by both Parties and all necessary approvals have been obtained. Such waiver, consent, modification or change, if made, shall be effective only in the specific instance and for the specific purpose given. The failure of either Party to enforce any provision of this Agreement shall not constitute a waiver by such Party of that or any other provision.
- H. **Interpretation.** The titles of the sections of this Agreement are inserted for convenience of reference only and shall be disregarded in construing or interpreting any of its provisions.
- I. **Independent Contractor.** Each of the Parties hereto shall be deemed an independent contractor for purposes of this Agreement. No representative, agent, employee or contractor of one Party shall be deemed to be a representative, agent, employee or contractor of the other Party for any purpose, except to the extent specifically provided herein. Nothing herein is intended, nor shall it be construed, to create between the Parties any relationship of principal and agent, partnership, joint venture or any similar relationship, and each Party hereby specifically disclaims any such relationship.
- J. **No Third-Party Beneficiary.** City and County are the only parties to this Agreement and are the only parties entitled to enforce its terms. Nothing in this Agreement gives, is intended to give, or shall be construed to give or provide any benefit or right, whether directly, indirectly or otherwise, to third persons unless such third persons are individually identified by name herein and expressly described as intended beneficiaries of the terms of this Agreement.

- K. **No Assignment.** No Party shall have the right to assign its interest in this Agreement (or any portion thereof) without the prior written consent of the other Party, which consent may be withheld for any reason. The benefits conferred by this Agreement, and the obligations assumed hereunder, shall inure to the benefit of and bind the successors of the Parties.
- L. **Counterparts.** This Agreement may be executed in any number of counterparts (electronic, facsimile or otherwise) all of which when taken together shall constitute one agreement binding on all Parties, notwithstanding that all Parties are not signatories to the same counterpart. Each copy of this Agreement so executed shall constitute an original.
- M. **Force Majeure.** Neither City nor County shall be held responsible for delay or default caused by events outside of the City or County's reasonable control including, but not limited to, fire, terrorism, riot, acts of God, or war. Each Party shall make all reasonable efforts to remove or eliminate such a cause of delay or default and shall upon the cessation of the cause, diligently pursue performance of its obligations under this Agreement.
- N. **Authority.** Each Party represents that it has the authority to enter into this Agreement on its behalf and the individual signatory for a Party represents that it has been authorized by that Party to execute and deliver this Agreement.
- O. **Necessary Acts.** Each Party shall execute and deliver to the others all such further instruments and documents as may be reasonably necessary to carry out this Agreement.

**CLACKAMAS COUNTY**

\_\_\_\_\_  
Chair

\_\_\_\_\_  
Date

\_\_\_\_\_  
Recording Secretary

**CITY OF CANBY**

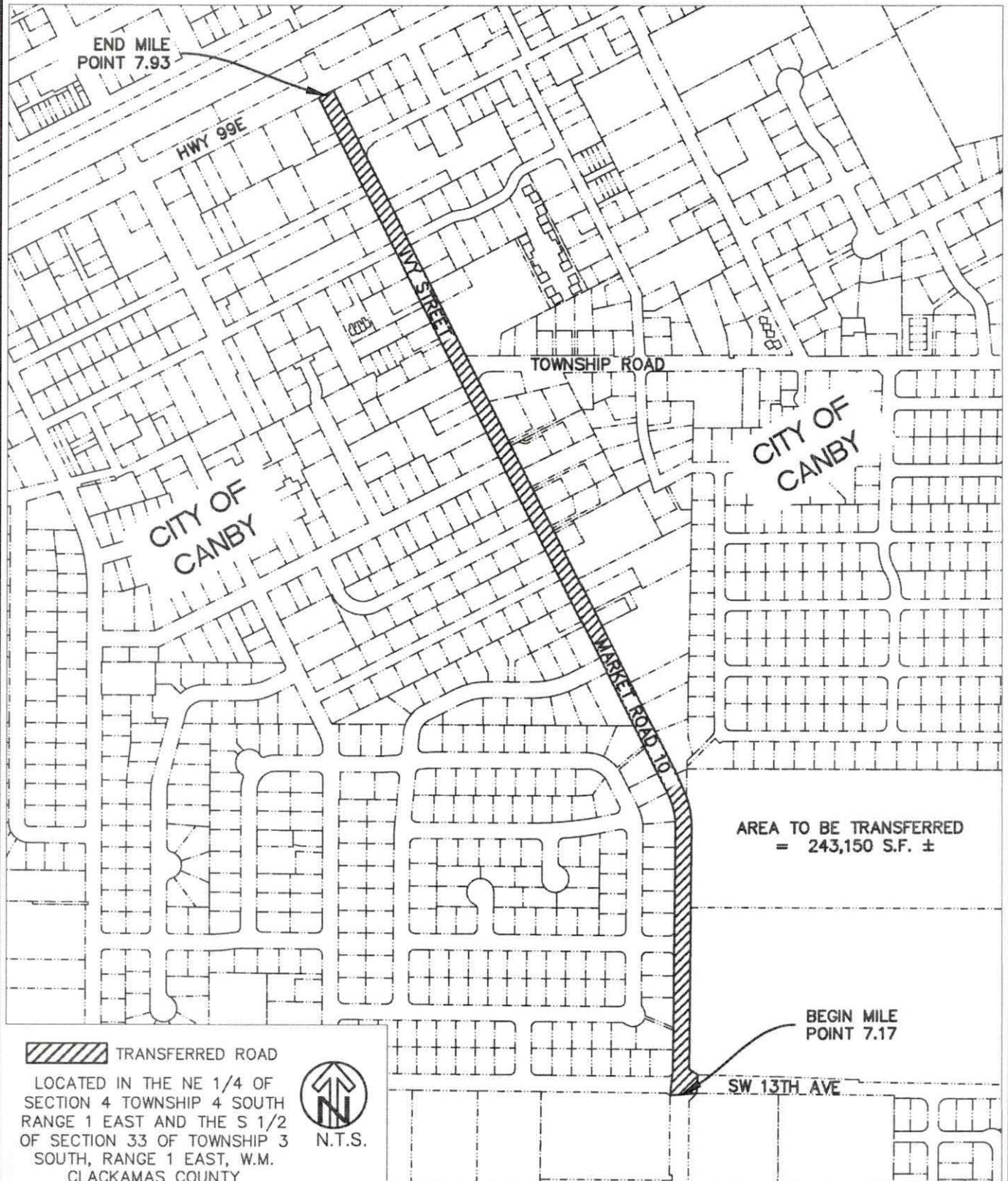
  
\_\_\_\_\_  
Mayor

3/16/22  
\_\_\_\_\_  
Date

\_\_\_\_\_  
Recording Secretary



# EXHIBIT "A"



 TRANSFERRED ROAD

LOCATED IN THE NE 1/4 OF SECTION 4 TOWNSHIP 4 SOUTH RANGE 1 EAST AND THE S 1/2 OF SECTION 33 OF TOWNSHIP 3 SOUTH, RANGE 1 EAST, W.M. CLACKAMAS COUNTY



N.T.S.

DEPARTMENT OF TRANSPORTATION AND DEVELOPMENT

150 BEAVERCREEK ROAD  
OREGON CITY, OR 97045



BY: M.BAYS

DATE: 1/14/2022

TRANSFER OF ROAD AUTHORITY  
IVY STREET  
MARKET ROAD NO. 10

SHEET

1 OF 1