

# Clackamas County Transit Development Plan

## Title VI Assessment Report

Drafted by JLA Public Involvement, March 2020

### Purpose and Organization

The purpose of this report is to provide a demographic analysis of Clackamas County as a whole and the TriMet Service Area within Clackamas County. The analysis will inform the Public Involvement Plan for the Clackamas County Transportation Development Plan (TDP). Insights into the demographic makeup of the two areas can be used to plan public engagement methods that will create an equitable and inclusive public process. This memo also explores the racial and English proficiency characteristics within the four local transit districts, South Metro Area Regional Transit (SMART) in Wilsonville, Canby Area Transit (CAT), South Clackamas Transit District (SCTD) in Molalla, and Sandy Area Metro, that show variances from the TriMet service area and Clackamas County as a whole in these categories.

This report presents information on the population count, racial/ethnic composition of the identified geographic areas, the English proficiency of the population, poverty status, age, and people with disabilities. The analysis includes the TriMet service area within Clackamas County and Clackamas County as a whole, compared to statewide data. All data presented in this memo is from the U.S Census Bureau, American Community Survey, 2013-2017 5-year estimates.

# Project overview

The purpose of this project is to develop a Clackamas County Transit Development Plan (CCTDP) to guide transit investments within Clackamas County. The CCTDP will guide future investments under HB2017 – Keep Oregon Moving's Statewide Transportation Improvement Fund by identifying needed and priority connections in areas where there currently is no transit service provider. The CCTDP will be a single document that communicates a connected and coordinated vision for transit service and access to transit, and recommendations on actions to improve transit use in the County. In the TriMet service area within the County, the CCTDP will provide detailed analysis and level of service information, informing future STIF plans and TriMet service implementation. In unincorporated areas with no current transit service provider, the CCTDP will make recommendations for how transit service providers can cover these areas in the future.

#### Population

Between 2013 and 2017 the population of Clackamas County was estimated to be 399,962 people, representing close to 10 percent of the population of the state of Oregon (4,025,127 people). The TriMet service area within Clackamas County serves 282,575 people, or 70.7% of the population of Clackamas County; the remaining 117,387 people living in Clackamas County do not live within the TriMet service area.

In addition to the TriMet service area, there are four local transit districts within Clackamas County: South Clackamas (Molalla), Sandy, Canby, and South Metro Area Regional Transit (Wilsonville). These four districts cover an additional 22.7% of the population living in Clackamas County, or 90,978 people, but also provide intercity services. All of the transit districts, with the exception of South Clackamas, provide some stops in unincorporated areas and areas outside of their district boundaries.

#### Race/Ethnicity

Both Clackamas County as a whole and the TriMet service area within Clackamas County contain a slightly higher percentage of White people and a lower percentage of other races and ethnicities than the state of Oregon as a whole. This does not, however, mean that there is not racial diversity represented in both areas. In the TriMet service area, 8.0% of people identify as Hispanic/Latino and 4.9% identify as Asian. In Clackamas County as a whole, 8.4% of residents identify as Hispanic/Latino and 4.1% identify as Asian.

Table 1. Percent of individual race/ethnicity

	TriMet service area in Clackamas County	Clackamas County	Oregon
Total population	282,575	399,962	4,025,127
White	87.7%	88.6%	84.9%
Black/African American	1.2%	1.0%	1.9%
Hispanic/Latino	8.0%	8.4%	12.7%
American Indian & Native Alaskan	0.6%	0.7%	1.1%
Asian	4.9%	4.1%	4.1%
Pacific Islander & Native Hawaiian	0.2%	0.3%	0.4%
Other Race	1.4%	1.7%	3.0%
Two or more races	3.9%	3.6%	4.6%

Source: U.S. Census Bureau, 2013-2017 American Community Survey 5-Year Estimates (DP05).

#### Ability to Speak English

Within the TriMet service area and Clackamas County as a whole, approximately 88% of people speak only English, which is slightly higher than the state of Oregon's 84.8%. Of the 12.5% of the population who speak a language other than English, approximately 4.3% of them speak English less than very well, meaning they have limited English proficiency. This is lower than the state of Oregon as a whole, in which 5.9% speak English less than very well.

Languages in the TriMet service area within Clackamas County appear to be more varied than in Clackamas County as a whole or the state of Oregon as a whole, as there is a higher proportion of people speaking Indo-European and Asian languages. This diversity of languages among limited English proficiency speakers in Clackamas County means outreach activities and communication materials may need to be translated into multiple languages. The project team might also focus on direct outreach towards specific language groups and the organizations that serve them.

Table 2. Share of language spoken at home among the population 5 years and older

	TriMet Service Area	Clackamas County	Oregon
Total population 5 years and older	267,566	378,115	3,793,273
Speak only English	87.5%	87.9%	84.8%
Speak a Language other than English	12.5%	12.1%	15.2%
Speak English less than very well	4.3%	4.2%	5.9%
Language breakdown of the people who speak English less than very well			
Spanish	41.1%	50.8%	61.0%
Indo-European Languages	23.4%	20.2%	11.6%
Asian and Pacific Islander languages	33.3%	26.7%	23.8%
Other languages	2.3%	2.2%	3.6%

Source: U.S. Census Bureau, 2013-2017 American Community Survey 5-Year Estimates (DP02).

#### Income

Between 2013-2017, the median household income was \$80,033 in the TriMet service area within Clackamas County and \$72,408 in Clackamas County as a whole, both of which were higher than the Oregon median income of \$56,119 In the TriMet service area within Clackamas County and in Clackamas County as a whole, a smaller percentage of households live below the Federal Poverty Level, which is \$24,600 for a family of four (2017 levels), than in Oregon as a whole. However, 9.0% of people in Clackamas County and 8.6% of people in the TriMet service area within Clackamas County still earned at or below the Federal Poverty Level.

The Federal Poverty Level in 2020 is \$25,750 for a family of four. ODOT's goals related to serving low-income populations assess service to households at the 200% poverty level, or \$51,500 for a family of four. In the TriMet service area within Clackamas County and in Clackamas County as a whole, a smaller percentage of households live below the 200% Federal Poverty Level than in Oregon as a whole. In the TriMet service area within Clackamas County and in Clackamas County as a whole, 32.5% and 33.3 % of households, respectively, earned less than \$50,000, near the 200% poverty level for a family of four.

Additionally, an average of 12% of households in the TriMet service area within Clackamas County, earned more than \$75,000 per year. In Clackamas County as a whole, an average of 12% of households earned more than \$75,000 per year. Comparatively, in the state of Oregon as a whole, an average of 9% of households earned more than \$75,000 per year.

Table 3. Average household annual income and benefits (in 2017 inflation-adjusted dollars)

TriMet Service Clackamas County Oregon

	Area in Clackamas County	ciackamas county	Oregon
Total Households	109,902	153,822	1,571,631
Less than \$10,000	4.1%	3.9%	6.5%
\$10,000-\$14,999	2.8%	2.9%	4.8%
\$15,000-\$24,999	7.2%	7.4%	10.0%
\$25,000-\$34,999	7.1%	7.5%	10.0%
\$35,000-\$49,999	11.3%	11.6%	13.5%
\$50,000-\$74,999	18.4%	18.6%	18.5%
\$75,000-\$99,999	13.4%	14.1%	12.9%
\$100,000-\$149,000	18.2%	18.0%	13.8%
\$150,000-\$199,999	8.1%	7.6%	5.0%
\$200,000 or more	9.4%	8.3%	5.0%
Median household income	\$80,033	\$72,408	\$56,119
Mean household income	\$100,128	\$95,811	\$75,851
Average percentage of people whose income in the last 12 months is below the poverty level	8.6%	9.0%	14.9%

Source: U.S. Census Bureau, 2013-2017 American Community Survey 5-Year Estimates (DP03).

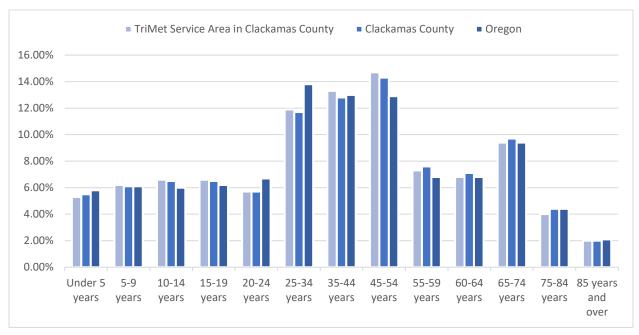
### Age

The TriMet service area within Clackamas County and Clackamas County both contain equivalent average percentages of people 65 years and older, at 16.5%. This is almost identical to the statewide percentage of 16.4%.

**Table 4. Age distribution** 

	TriMet Service Area in Clackamas County	Clackamas County	Oregon
Total population	282,575	399,962	4,025,127
Under 5 years	5.3%	5.5%	5.8%
5-9 years	5.9%	6.0%	6.0%
10-14 years	6.5%	6.5%	6.0%
15-19 years	6.3%	6.4%	6.1%
20-24 years	5.5%	5.7%	6.6%
25-34 years	11.9%	11.9%	13.9%
35-44 years	13.2%	12.9%	13.1%
45-54 years	14.5%	14.1%	12.8%
55-59 years	7.3%	7.5%	6.7%
60-64 years	7.0%	7.2%	6.8%
65-74 years	9.9%	10.1%	9.8%
75-84 years	4.3%	4.4%	4.5%
85 years and over	2.3%	2.0%	2.1%

Source: U.S. Census Bureau, 2013-2017 American Community Survey 5-Year Estimates (DP05).



#### People with Disabilities

In the state of Oregon, people living with all types of disabilities make up 14.6% of the population. Disabilities measured in this statistic include vision, hearing, cognitive, ambulatory, self-care, and independent living difficulties. In the TriMet service area within Clackamas County there are 32,900 people living with a disability, or 11.7% of the population. In Clackamas County as a whole there are 47,004 people living with a disability, or 11.8% of the population.

Table 5. People living with disabilities

	TRIMET SERVICE AREA	CLACKAMAS COUNTY	OREGON
Total population	281,198	398,339	3,985,781
People living with disabilities	11.7%	11.8%	14.6%

Source: U.S. Census Bureau, 2013-2017 American Community Survey 5-Year Estimates (S1810).

### Other Clackamas County Transit Districts

In comparing demographic information in Clackamas County, it is worth noting the differences between the racial/ethnic and linguistic makeup of Canby compared to that of the other transit districts, as well as Clackamas County as a whole. Molalla's SCTD, Wilsonville's SMART and Sandy's SAM service areas have a slightly higher variance compared to the rest of the county, but the population of Canby's CAT service area is 16.8% Hispanic/Latino, which is double the Hispanic/Latino population of Clackamas County as a whole.

Table 6. Race/Ethnicity of Wilsonville SMART and Canby Area Transit in Clackamas County

	Wilsonville SMART (Clackamas County portion)	Canby (Canby Area Transit)	Molalla (South Clackamas Transit District)	Sandy (Sandy Area Metro)	Clackamas County	Oregon
Total population	23,468	19,098	26,681	21,731	399,962	4,025,127
White	87.1%	88.3%	92.4%	94.3%	88.6%	84.9%
Black/African American	1.2%	0.1%	0.1%	0.7%	1.0%	1.9%
Hispanic/Latino	10.8%	16.8%	10.2%	9.8%	8.4%	12.7%
American Indian & Native Alaskan	0.8%	0.7%	1.1%	0.7%	0.7%	1.1%
Asian	4.5%	1.4%	0.9%	0.5%	4.1%	4.1%
Pacific Islander & Native Hawaiian	0.9%	0.0%	0.6%	0.0%	0.3%	0.4%
Other Race	1.7%	6.4%	2.4%	1.0%	1.7%	3.0%

Two or more	3.8%	3.0%	2.5%	2.7%	3.6%	4.6%
races						

Source: U.S. Census Bureau, 2013-2017 American Community Survey 5-Year Estimates (DP05).

In terms of languages spoken at home, Molalla's SCTD, Wilsonville's SMART, and Sandy's SAM have a slightly higher level of English proficiency than Clackamas County as a whole, with similar percentages of the population speaking English less than very well. Canby, however, has nearly double the percentage of people who speak English less than very well, at 7.9%, compared to the 4.2% in Clackamas County as a whole. Of those that speak a language other than English in Canby, nearly 91.7% indicate they speak Spanish compared to Clackamas County's 50.8%. Among the people within the Wilsonville SMART service area that have limited English proficiency, 56.6% speak Spanish. Molalla's SCTD and Sandy's SAM have a significantly higher percentage than the County as a whole of those who speak English less than very well, at 72.9% and 78.7%, respectively. In summary, the Canby service area has a much higher than average percentage of Spanish-speaking residents; and although Molalla and Sandy have less people who speak a language other than English, those who speak another language mostly speak Spanish.

Table 7. Share of language spoken at home among the population 5 years and older within the four transit districts in Clackamas County

	Wilsonville SMART (Clackamas County portion)	Canby (Canby Area Transit)	Molalla (South Clackamas Transit District)	Sandy (Sandy Area Metro)	Clackamas County	Oregon
Total	21,814	18,100	24,766	20,119	378,115	3,793,273
population 5						
years and older						
Speak only English	86.4%	82.8%	88.6%	91.5%	87.9%	84.8%
Speak a	13.6%	17.2%	11.4%	8.6%	12.1%	15.2%
language other than English						
Speak English less than very well	4.0%	7.9%	3.8%	3.9%	4.2%	5.9%
Language breakdown of the people who speak English less than very well						
Spanish	56.6%	91.7%	72.9%	78.7%	50.8%	61.0%
Indo-	10.5%	3.6%	16.4%	14.9%	20.2%	11.6%

European Languages						
Asian and Pacific Islander Languages	24.7%	4.6%	10.7%	5.0%	26.7%	23.8%
Other Languages	8.2%	0.1%	0.0%	1.3%	2.2%	3.6%

Source: U.S. Census Bureau, 2013-2017 American Community Survey 5-Year Estimates (DP02).

### Conclusions and Recommendations

As discussed above, the TriMet service area within Clackamas County and Clackamas County as a whole contain populations who may have barriers to involvement, including low income populations, racially diverse people, people with disabilities, old and young populations, and people with limited English proficiency. To ensure meaningful involvement, the project team will design a robust public involvement and outreach process for the Clackamas County Transit Development Plan project. The project's public involvement plan will aim to reduce potential barriers to accessing information and participation.

One way the public involvement team might reduce barriers would be to bring information and participation opportunities directly to the community by tapping into existing events that target a diverse range of people and through partnerships with service providers and community-based organizations to help promote engagement events. Direct involvement with community-based organizations will help reach the community in the most effective way. Another important piece in reducing barriers to involvement will be to provide materials and involvement opportunities in appropriate languages. The linguistic differences between Clackamas County as a whole and Canby, suggest that at Canby events, materials should be available in Spanish and bi-lingual staff should be present.