

Clackamas County, Oregon  
**Recovery Plan Performance Report**  
State and Local Fiscal Recovery Funds



**July 2022**

# **America Rescue Plan Act**

## **Vision Statement**

*Clackamas Strong – Recover and Thrive*

## **Purpose Statement**

*Clackamas County has adopted a Recovery Framework with a focus on Resiliency and Recovery for the \$81.1 Million the county will receive. We are committed to supporting those Clackamas County residents, first responders, businesses, non-profits, and other community partners who have been most impacted by COVID-19. In addition, Clackamas County continues to remain committed to communities and businesses of color. It is with this lens that Clackamas County will allocate these dollars to increase our ability to recover and be resilient to the next disaster so that overall impacts to residents, businesses and community partners are minimized to the extent possible.*

## **Clackamas County, Oregon**

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## GENERAL OVERVIEW

### **Executive Summary**

Clackamas County identified an internal staff workgroup to consider a spending plan for the American Rescue Plan Act (ARPA) in May 2021. The team consists of the following:

- County Operations Officer (Co-Chair)
- Finance Officer (Co-Chair)
- Equity, Diversity and Inclusion Officer
- Transportation and Development
- Public and Government Affairs
- Business and Community Services
- Health, Housing and Human Services
- Technology Services
- Water Environment Services
- Law Enforcement
- Treasurer
- Emergency Communications

Immediately the team began working to be transparent to the public on potential uses for the grant dollars.

The workgroup process is to collect and determine what projects may be recommended to the Clackamas Board of County Commissioners (BCC) for final approval. These projects have been carefully selected at total of \$38,048,040 and allocated to Clackamas County. The Board of County Commissioners (BCC) have approved an additional \$2,368,700 for Public Health and general administration of the ARPA grant, however, those dollars have not been assigned to a specific project or activity at this time. The total funds approved by the BCC is \$40,416,740.

### **Uses of Funds**

Current use of funds or funds assigned are described for each category below:

Expenditure Category	Funds Assigned
<b>Public Health (EC 1.7)</b>	Funding: \$140,000  Funds will be used to support logistical, financial and messaging support for the emergency operations center.  This funding is used to hire contractors in order to respond to the pandemic including public communication, logistics support in the warehouse (COVID supplies) for vaccine clinics, congregate settings, and responders, etc.

Expenditure Category	Funds Assigned
<p><b>Economic Impact Assistance: Other (EC 2.37)</b></p>	<p>Funding: \$20,000</p> <p>Public Health support for individuals and outbreak sites, including childcare facilities, public schools, long term care facilities, farms/nurseries employing migrant workers, adult foster homes and other congregate living settings with vulnerable people.</p> <p>This funding goes to ensure that the most vulnerable and those that are hard to reach have availability to vaccine and information regarding the effects of COVID.</p>
<p><b>Negative Economic Impacts: Assistance to Households (EC 2.16)</b></p>	<p>Funding: \$2,234,455</p> <p>Dollars are funding household assistance for non-congregate sheltering for people experiencing homelessness. This funding was designed to continue the FEMA funding for the same purpose after the closure of that funding. Funding is specifically used for those that are homeless with underlying conditions so that they can be safer in a non-congregate setting, have access to vaccine and boosters as requested and the hope is eventually get into stable housing.</p>
<p><b>Negative Economic Impacts: Assistance to Households (EC 2.18)</b></p>	<p>Funding: \$156,000</p> <p>Short-term hotel shelter project that places medically vulnerable houseless individuals and households in hotel rooms for safe shelter. Participants are connected with housing navigation services and housing vouchers.</p> <p>This funding provides safe shelter for homeless individuals and families during extreme weather conditions (heat and cold). Provides an opportunity to provide many with assistance that may fall through the cracks of other support systems.</p>

Expenditure Category	Funds Assigned
<p><b>Negative Economic Impacts: Assistance to Impacted Nonprofit Organizations (EC 2.34)</b></p>	<p>Funding \$4,000,000</p> <p>Provide non-profits with dollars to build capacity within their organization that will lead to recovery, resiliency, and sustainability of their organization structure.</p> <p>Funding for this project being carefully planned so that CBOs can assist those that are most impacted by COVID and can sustain services beyond the ARPA funding. There are several CBOs that are in the Portland MSA, however, few of them have made Clackamas County their central services. It is the goal of the funding to have CBOs to have more robust services in Clackamas County especially for those in rural and hard to reach areas.</p>
<p><b>Economic Impact Assistance: Other (EC 2.37)</b></p>	<p>Funding: \$200,000</p> <p>Funding will be used to assist in the building of the Gladstone Library that will provide traditional library services, broadband, computers and education programs.</p> <p>The library is located in the Qualified Census Tract and will provide those that are most impacted by COVID-19 educational services, broadband for those that do not have the service in their home, and a safe place for children and adults.</p>
<p><b>Economic Impact Assistance: Other (EC 2.37)</b></p>	<p>Funding: \$2,000,000</p> <p>Provide basic needs services and good to impacted and disproportionately impacted households.</p> <p>The project staff are working details in order to ensure the goods and services get to those that are most impacted by COVID and the current economic climate caused by the pandemic. The funding will be funneled through CBOs.</p>

Expenditure Category	Funds Assigned
<p><b>Public Health – Negative Economic Impact: Public Sector Capacity (EC 3.1)</b></p>	<p>Funding: \$2,580,000</p> <p>Funds are being used to support payroll for Public Health and Safety Employees and Public Health response to the pandemic.</p> <p>Some staff are temporary staff hired to assist with disease investigation, vaccines, data collection among other activities.</p>
<p><b>Public Health – Negative Economic Impact: Public Sector Capacity (EC 3.1)</b></p>	<p>Funding: \$200,000</p> <p>Funds used to support payroll for Public Health and Safety Employees and supporting Behavioral Health activities for the community.</p> <p>This was an innovative program that was started at the beginning of the pandemic. “Go-Teams” were formed with those with social services and behavioral health backgrounds. The teams were mobile in the communities and primarily focus on communities most impacted and hard to reach communities.</p>
<p><b>Public Health – Negative Economic Impact: Public Sector Capacity (EC 3.1)</b></p>	<p>Funding: \$320,000</p> <p>This project is supporting staff assigned to the emergency operations center tasked with PPE and test kit distribution, as well as messaging and communications support.</p>
<p><b>Premium Pay (EC 4.1)</b></p>	<p>Funding: \$4,007,182</p> <p>Premium pay for Clackamas County employees was provided according to the Interim Rule. Employees that provided face-to-face services between February 28, 2020 and May 31, 2021 were provided with a bonus.</p>

Expenditure Category	Funds Assigned
<b>Broadband (EC 5.19)</b>	<p>Funding: \$10,100,000</p> <p>The Clackamas County Broadband Project is an expansion of new fiber optic cable infrastructure that provides broadband services to unserved communities. The goal is also affordable broadband to those that are most rural and have limited resources.</p>
<b>Administrative (EC 7.1)</b>	<p>Funding: \$200,000</p> <p>The Public Health Division is focused on activities that help reduce the spread of the COVID-19 virus, including contact tracing, disease investigation technical assistance for workplaces, schools, etc.</p> <p>This funding goes to the general administration of those duties.</p>
<b>Negative Economic Impacts: Assistance to Impacted Nonprofit Organizations (EC 2.34) /Economic Impact Assistance Other (EC 2.37)</b>	<p>Funding: \$171,300</p> <p>The dollars are supporting a limited term position through December 2023 for the CBO projects. The individual serves as the liaison for the County and the CBOs and will assist with reporting and compliance.</p>
<b>Revenue Replacement (EC 6.1)</b>	<p>Funding: \$11,719,103</p> <p>Revenue loss calculated according to guidance formula. Programs receiving revenue loss:</p> <ul style="list-style-type: none"> <li>• Department of Transportation</li> <li>• Law Library</li> <li>• Tourism</li> <li>• Water Environmental Services</li> <li>• Health, Housing and Human Services</li> <li>• Business and Community Services</li> <li>• North Clackamas Parks &amp; Recreation District</li> <li>• County Fair</li> <li>• Sheriff's Office</li> </ul>

As new ARPA projects are approved, more detailed information about the funding and how it is being used will be included in future Recovery Plan Performance Reports.



## Promoting Equitable Outcomes

Clackamas County is currently applying the equity lens to all projects.

The Clackamas County ARPA workgroup is mindful of the importance of promoting equitable outcomes. The Equity, Diversity and Inclusion Officer is an active member of the team and provides guidance in this area.

The following questions will help guide Clackamas County on the plan and how the equity lens will be applied to projects and decision making.

- What data sets are being utilized to understand disparities? How are we collecting data on the hardest hit for each category? How does the understanding of disparities influence decision making?
- How can provision of outreach, community engagement and education funding be prioritized based on the disparate impact of COVID-19 on specific communities, as well as by equity metrics pre-pandemic?
- How can we source COVID recovery related materials from local/BIPOC owned businesses? How can we use recovery resources to support local/BIPOC businesses becoming COBID certified?
- How can ARPA funds be used to increase the capacity of culturally specific Community Based Organizations and non-profits to plan and lead community-specific response and recovery efforts?
- How can funds support multicultural/community space for use by multiple non-profits?

How can funds support BIPOC County staff who currently informally serve as liaisons to their communities (Community Connectors) - supporting their engagement and leadership in the planning for response and recovery?

## Community Engagement

Clackamas County is devoted to community engagement. Soliciting and incorporating public feedback is a core pillar of the work of our Public and Government Affairs Department, and our Office of Equity & Inclusion centers on continual, productive outreach and conversations with historically marginalized groups.

Our ARPA program efforts have included widespread community engagement from the beginnings of the program. Prior to Clackamas County Commissioners allocating the vast majority of the first round of APRA funding, in May 2021, Clackamas County invited residents to take a survey that gauged how the community values different uses of the funds. More than 3,600 people took our survey – the second-most survey responses in county history. The survey was available in English, Spanish and Russian. The results are just one of many resources commissioners rely on when making decisions about how best to invest funds.

Further, with commissioners' subsequent allocation of \$6 million (thus far) to support nonprofits that are aiding our vulnerable community members, outreach to those representing key marginalized groups has been extensive. County staff have held stakeholder interviews with individuals from nonprofits

representing local people of color, people with low incomes, limited English-proficient populations, rural individuals, and more. These groups – who the county relies upon to learn about the needs of these underserved populations – help guide our ARPA areas of investment so that we can meet the needs of our diverse populations and stem the long-standing physical and economic harm done by COVID. Extensive webinars aimed at local nonprofits have allowed for any questions regarding the complex ARPA application to be answered, ensuring the easiest possible process.

Further, with all future allocations of dollars, Clackamas County is closely following the guidelines set out through the Treasury Department’s Equity and Outcomes Resources Guide. This matches the work of our Office of Equity & Inclusion, which brings an equity lens to all county actions.

In May 2021, Clackamas County staff worked with key departments and officials to create a survey to gather resident feedback regarding the prioritization of investment for the ARPA funds. The survey was unscientific. The survey went out through social media outlets and Community Based Organizations for wide distribution. The survey was provided in Spanish and Russian as well as English. The survey was open to the Spanish and Russian speaking communities longer than the English version due to translation turnaround time.

The survey received the largest response to date for the County. Please see **Attachment A**.

The ARPA workgroup is developing a website to publicly communicate the ARPA expenditures so all residents can view and provide feedback. A communications plan is also being developed and will be available for the next report.

### **Labor Practices**

Clackamas County's policy is to pursue strong labor practices that promote effective and efficient delivery of high-quality infrastructure projects, while also supporting economic recovery through strong employment opportunities for workers.

The County's ARPA Projects will engage in this policy as evidenced by labor and hiring agreements that are appropriate when possible. See **Attachment B**.

We plan to share new labor agreements in future Recovery Plan Performance Reports as they become available.

### **Use of Evidence**

Clackamas County's strategy for successful ARPA Projects includes, allocating funds for evidence-based evaluations and program evaluations for ARPA projects. This strategy is designed for Projects, where program evaluations are required and are appropriate.

The current list of approved projects does not provide outcomes where a program evaluation is appropriate, according to recently updated ARPA Reporting Guidance.

We will provide updated information about Program Evaluations as new ARPA Projects are approved in future Recovery Plan Performance Reports.

### **Performance Report**

Clackamas County's performance management strategy for ARPA projects centers on fiscal oversight and tracking of Project outcomes. The County is tracking expenditures against project allocations and the number of delivered outcomes per project. This strategy ensures that performance activities for

active ARPA projects are highly visible, transparent, and strategically managed. The website for all projects reported here and any future projects can be found at <https://www.clackamas.us/recovery>. The website is updated often and provides information about projects, notices for training, spending, links to Board of County Commissioner discussions regarding ARPA and annual reports to the US Treasury.

## PROJECT INVENTORY

### **Project H3S PH 2.37: Public Health CIO Non-Payroll**

Funding Amount: \$20,000

Project Expenditure Category: 2.37, Economic Impact Assistance: Other

Project Overview:

- Public Health CIO - Support for individuals and outbreak sites, including child care facilities, public schools, long term care facilities, farms/nurseries employing migrant workers, adult foster homes and other congregate living settings with vulnerable populations.
- Website: [www.clackamas.us/recovery](http://www.clackamas.us/recovery)
- Supports Climate Change or Justice40 Initiative: Not Applicable for this project.

Use of Evidence:

- Not Applicable for this project.

Performance Report:

- Economic Impact Assistance: Other (EC 2.37)
  - Total Cumulative Expenditures: \$13,822

### **Project H3S PH 7.1: Public Health Administrative Expenses**

Funding Amount: \$200,000

Project Expenditure Category: 7.1, Administrative Expenses

Project overview:

- The Public Health Division is focused on activities that help reduce the spread of the COVID-19 virus, including contact tracing, disease investigation, technical assistance for workplaces, schools, and event organizers, community testing events, vaccination clinics, and outreach / education efforts in coordination with partners.
- Website: [www.clackamas.us/recovery](http://www.clackamas.us/recovery)
- Climate Change / Justice40 Initiative: Not Applicable for this project.

Use of Evidence:

- Not Applicable for this project.

Performance Report:

- Administrative Expenses (EC 7.1)
  - Total Cumulative Expenditures: \$0

## **Project 2022PAYPH: Public Health Payroll Costs**

Funding amount: \$2,580,000

Project Expenditure Category: 3.1, Public Sector Workforce: Payroll and Benefits for Public Health Public Safety or Human Services Workers

### Project Overview:

- Funds will be used to support payroll for Public Health & Safety Employees and Public Health Response activities.
- Website: [www.clackamas.us/recovery](http://www.clackamas.us/recovery)
- Climate Change / Justice40 Initiative: Not Applicable for this project.

### Use of Evidence:

- Not Applicable for this project.

### Performance Report:

- Public Sector Workforce: Payroll and Benefits for Public Health Public Safety or Human Services Workers (EC 3.1)
  - Number of government FTEs responding to COVID-19 supported under this authority: 52
  - Total Cumulative Expenditures: \$2,123,611

## **Project 2022PAYBH: Behavioral Health Payroll Costs**

Funding amount: \$200,000

Project Expenditure Category: 3.1, Public Sector Workforce: Payroll and Benefits for Public Health Public Safety or Human Services Workers

### Project Overview:

- Funds will be used to support payroll for Public Health & Safety Employees and Public Health Response activities.
- Website: [www.clackamas.us/recovery](http://www.clackamas.us/recovery)
- Climate Change / Justice40 Initiative: Not Applicable for this project.

### Use of Evidence:

- Not applicable for this project.

### Performance Report:

- Public Sector Workforce: Payroll and Benefits for Public Health Public Safety or Human Services Workers (EC3.1)
  - Number of government FTEs responding to COVID-19 supported under this authority: 2.5
  - Total Cumulative Expenditures: \$72,394

## **Project DM001: Disaster Management Contractor Support**

Funding amount: \$140,000

Project Expenditure Category: 1.7, Other COVID-19 Public Health Expenses (including Communications Enforcement Isolation/Quarantine)

Project Overview:

- Funds will be used to support logistical, financial, and messaging support for the emergency operations center response to COVID-19.
- Website: [www.clackamas.us/recovery](http://www.clackamas.us/recovery)
- Climate Change / Justice40 Initiative: Not Applicable for this project.

Use of Evidence:

- Not applicable for this project.

Performance Report:

- Other COVID-19 Public Health Expenses (including Communications Enforcement Isolation/Quarantine) (EC1.7)
  - Total Cumulative Expenditures: \$77,784

## **Project 2022PAYDM: Disaster Management Payroll Costs**

Funding amount: \$320,000

Project Expenditure Category: 3.1, Public Sector Workforce: Payroll and Benefits for Public Health Public Safety or Human Services Workers.

Project Overview:

- Funds will be used to support payroll for Public Health & Safety Employees and Public Health Response activities. For this project it is supporting staff assigned to the emergency operations center, tasked with PPE and test kit distribution, as well as messaging and communications support.
- Website: [www.clackamas.us/recovery](http://www.clackamas.us/recovery)
- Climate Change / Justice40 Initiative: Not Applicable for this project.

Use of Evidence:

- Not applicable for this project.

Performance Report:

- Public Sector Workforce: Payroll and Benefits for Public Health Public Safety or Human Services Workers. (EC 3.1)
  - Number of government FTEs responding to COVID-19 supported under this authority: 2.74
  - Total Cumulative Expenditures: \$121,024

## Project H3S 001: Non-Congregate Sheltering

Funding amount: \$2,234,455

Project Expenditure Category: 2.16, Long-term Housing Security: Services for Unhoused Persons

Project Overview:

- Household Assistance: non-congregate sheltering for people experiencing homelessness.
- Website: [www.clackamas.us/recovery](http://www.clackamas.us/recovery)
- Climate Change / Justice40 Initiative: Not Applicable for this project.

Use of Evidence: TBD

Performance Report:

- Long-term Housing Security: Services for Unhoused Persons (EC2.16)
  - Number of people or households receiving eviction prevention services (including legal representation): Not applicable for this project.
  - Number of affordable housing units preserved or developed: Not applicable for this project.
  - Total Cumulative Expenditures: \$601,827
  - Basic demographics for the participants in the non-congregate hotel shelter program for April-June, 2022:
    - 97 individuals (ages and number served)

▪ Age 0-17:	4
▪ Age 18-30:	7
▪ Age 31-50:	30
▪ Age 51-61:	32
▪ Age 62+:	17
▪ No DOB:	1

## Project H3S 002: Short Term Hotel Shelter

Funding amount: \$156,000

Project Expenditure Category: 2.18, Housing Support: Other Housing Assistance

Project Overview:

- The short-term hotel shelter project places medically vulnerable houseless individuals and households in hotel rooms for safe shelter. Participants are connected with housing navigation services and housing vouchers.
- Website: [www.clackamas.us/recovery](http://www.clackamas.us/recovery)
- Climate Change / Justice40 Initiative: Not Applicable for this project.

Use of Evidence: TBD

Performance Report:

- Housing Support: Other Housing Assistance (EC2.18)
  - Number of people or households receiving eviction prevention services (including legal representation): Not applicable for this project.
  - Number of affordable housing units preserved or developed: Not applicable for this project.
  - Number of households served: 0
  - Total Cumulative Expenditures: \$0

**Project BCS - Library: Gladstone Library Project**

Funding amount: \$200,000

Project Expenditure Category: 2.37, Economic Impact Assistance: Other

Project Overview:

- The funding will be used to assist in the building of the Gladstone Library that will provide traditional library services, broadband, computers, and educational programs.
- Website: [www.clackamas.us/recovery](http://www.clackamas.us/recovery)
- Climate Change / Justice40 Initiative: Not Applicable for this project.

Use of Evidence: Not applicable for this project.

Performance Report:

- Economic Impact Assistance: Other (EC2.37)
  - Total Cumulative Expenditures: \$137,593

**Project BCS 001: Small Business Assistance**

Funding amount: \$4,150,000

Project Expenditure Category: 2.29, Loans or Grants to Mitigate Financial Hardship

Project Overview:

- **The project is cancelled.** \$4,150,000 million in business support was committed on July 15, 2021, but this money was returned back to the ARPA general pot on June 2, 2022 at the direction of the Board of County Commissioners. Funding will be reallocated in accordance with countywide needs.

Performance Report:

- Loans or Grants to Mitigate Financial Hardship (EC2.29)
  - Total Cumulative Expenditures: \$0

## **Project CBO 001 - Capacity: CBO Aid to Nonprofit Organizations**

Funding amount: \$4,000,000

Project Expenditure Category: 2.34, Assistance to Impacted Nonprofit Organizations (Impacted or Disproportionately Impacted)

Project Overview:

- To provide nonprofits with dollars to build capacity within their organization that will lead to recovery, resiliency, and sustainability of their organizational structure.
- Website: [www.clackamas.us/recovery](http://www.clackamas.us/recovery)
- Climate Change / Justice40 Initiative: Not Applicable for this project.

Use of Evidence: TBD

Performance Report:

- Assistance to Impacted Nonprofit Organizations (Impacted or Disproportionately Impacted) (EC2.34)
  - Number of Non-Profits served (by program if recipient establishes multiple separate non-profit assistance programs): 0
  - Total Cumulative Expenditures: \$3,465

## **Project CBO 002 - Basic Needs: CBO Household Assistance**

Funding amount: \$2,000,000

Project Expenditure Category: 2.37, Economic Impact Assistance: Other

Project Overview:

- Provide basic needs services and goods to impacted and disproportionately impacted households.
- Website: [www.clackamas.us/recovery](http://www.clackamas.us/recovery)
- Climate Change / Justice40 Initiative: Not Applicable for this project.

Use of Evidence: Not applicable for this project.

Performance Report:

- Economic Impact Assistance: Other (EC2.37)
  - Number of households served: 0
  - Total Cumulative Expenditures: \$0

## **Project CBO 001 – Capacity Admin / CBO 002 – Basic Needs Admin: CBO Administrative Expenses**

Funding amount: \$171,300



Project Expenditure Categories: 2.34 Assistance to Impacted Nonprofit Organizations / 2.37 Economic Impact Assistance Other

Project Overview:

- This is a limited term position currently funded through December 31, 2023. The Community-Based Organization Liaison serves as a go-between for the County and community-based organizations receiving grant dollars from the American Rescue Plan Act.
- Website: [www.clackamas.us/recovery](http://www.clackamas.us/recovery)
- Climate Change / Justice40 Initiative: Not Applicable for this project.

Use of Evidence: Not applicable for this project.

Performance Report:

- Assistance to Impacted Nonprofit Organizations (Impacted or Disproportionately Impacted) (EC2.34)
  - Total Cumulative Expenditures: \$7,945
- Economic Impact Assistance: Other (EC2.37)
  - Total Cumulative Expenditures: \$7,945

## **Project CBX 001: Broadband Expansion**

Funding amount: \$10,100,000

Project Expenditure Category: 5.19, Broadband: Last Mile projects

Project Overview:

- The Clackamas County Broadband Project is an expansion of new fiber optic cable infrastructure to provide affordable broadband services to unserved communities in Clackamas County with a goal of passing an estimated 2694 households and providing service to approximately 60%, or 1,616 households with new ISP service. When this project is complete, the new fiber optic cable will be an open access network for any existing internet service provider to deliver Internet services to each individual household. Today, Phase 1 is currently in progress with approximately 30 customers in Clackamas County recognizing enhanced broadband service of symmetrical 300 Mbps service (in partnership with our local ISPs) as a result of expanded broadband as part of the American Rescue Plan Act (ARPA) funding.
- Website: [www.clackamas.us/recovery](http://www.clackamas.us/recovery)
- Climate Change / Justice40 Initiative: Not Applicable for this project.

Use of Evidence: Not applicable for this project.

Performance Report:

- Broadband: Last Mile projects (EC5.19)
  - Total miles of fiber deployed – Actual: 2.97
  - Actual funded locations served: 21
  - Total Cumulative Expenditures: \$259,624

## Project CA-001: Premium Pay

Funding amount: \$4,007,182.

Project Expenditure Category: 4.1, Public Sector Employees

### Project Overview:

- **COMPLETED.** Premium Pay for Clackamas County employees was provided according to the ARPA guideline definition in the Temporary Rule. Employees who provided essential work from February 28, 2020 - May 30, 2021 were included. The essential employees provided services to the public through Public Health, Health Clinics, Mental Health Services, wastewater treatment plants, as well as many other areas. Also included were those that responded to the pandemic in the Emergency Operations Center, logistics for vaccine clinics, custodial work in county facilities and housing, etc. The employees given essential pay bonuses were Clackamas County employees only. No sub-recipients received the award. The county definition and additional information provided to all employees follows: See **ATTACHMENT C.**

Use of Evidence: Not applicable for this project.

### Performance Report:

- Public Sector Employees (EC4.1)
  - List of sectors designated as critical to the health and well-being of residents by the chief executive of the jurisdiction, if beyond those included in the Interim Final Rule:

*Behavioral health; dental care work; elections work; emergency response; health care; home- and community-based health care or assistance with activities of daily living; maintenance work; medical testing and diagnostics; public health work; sanitation; disinfection and cleaning work; social services work; solid waste or hazardous materials management; response and cleanup work; transportation and warehousing; work requiring physical interaction with patients; other (medical examiners, road crews, mail couriers).*

- Number of workers to be served: 1281
- Narrative justification of how the premium pay or grant is responsive to workers performing essential work during the public health emergency:

*Those that received the award that increase total pay over the 150 percent of the residing state average include those that provided direct patient care (face-to-face), COVID-19 testing, 9-1-1 support, and behavior health support that was delivered face-to-face and in the field. The duties include: dental care; face-to-face health care; staffing COVID-19 testing clinics; dental cleaning; dental work; providing face-to-face behavioral health care in the clinic and through traveling "Go Teams" to COVID-19 testing events, community events, and FEMA service centers; services in the Emergency Operations Center that were in person and in space where six feet distance could not be maintained, working on the 9-1-1 dispatch floor so that emergency calls could be dispatched and where six feet of social distancing could be maintained.*

- Total Cumulative Expenditures: \$4,007,182

## Project CTY 001: Loss Revenue

Funding amount: \$11,719,103

Project Expenditure Category: 6.1, Provision of Government Services

Project Overview:

To backfill lost dollars in 2020 due to COVID shutdown in County.

Use of Evidence: Not applicable for this project.

Performance Report:

- Provision of Government Services (EC6.1)
  - Loss Revenue Calculation Method: Formula Method
  - Choice of fiscal or calendar year revenue loss: Fiscal
  - General revenue collected over the past 12 months as of the most recent calculation date, as outlined in the Interim Final Rule:
    - FY20: \$450,458,958
    - FY21: \$466,619,044
  - Calculated revenue loss due to the Covid-19 public health emergency:
    - Claiming \$11,719,103 as revenue replacement. Actual revenue loss is estimated as greater than amount being claimed. Clackamas County is choosing to only claim revenue loss for impact to one year.
  - An explanation of how the revenue replacement funds were allocated to government services: *The County will be using the dollars to recover areas of need missed during the pandemic. Revenue replacement amounts have been internally allocated to the following areas of government service:*
    - *Department of Transportation: \$2,016,845*
    - *Law Library: \$108,798*
    - *Tourism: \$2,158,952*
    - *Water Environment Services: \$710,431*
    - *Health, Housing, and Human Services: \$1,291,461*
    - *Business and Community Services: \$277,327*
    - *North Clackamas Parks & Recreation District: \$3,263,443*
    - *County Fair: \$166,560*
    - *Sheriff's Office: \$1,725,286*
  - Total Cumulative Expenditures: \$11,719,103

## ATTACHMENT A

### FINAL Survey Analysis: Investing Federal Funds

June 7, 2021

In May 2021, PGA worked with Disaster Management and key county officials/department heads to create a survey gathering resident feedback about prioritization of investment for spending federal American Rescue Plan Act funds. This report relays the findings of this unscientific survey.

#### Creation/promotion

PGA constructed the survey via Survey Monkey. It was promoted in several ways, including:

- Multiple dedicated emails to various email subscription lists the county holds
- Official county social media channels
- **#ClackCo Monthly** lead story
- A media release
- Dedicated webpage, linked from the front page of [www.clackamas.us](http://www.clackamas.us)

The survey was open from May 3 through May 31. Spanish-language and Russian-language versions were also deployed (both opened slightly later than the English version, due to translation turnaround time). Those results are available at the end of this report.

#### Responses

A total of 3,621 people took the English survey. When eliminating those who indicated they lived outside #ClackCo or skipped such questions, respondents totaled **3,280**. Results are based on this figure.

Similarly, 45 people took the Spanish-language version, and 11 people took the Russian-language version. Eliminating individuals as detailed above, those numbers decreased to 32 and 9, respectively. These numbers are obviously quite low, so please keep this in mind when reviewing results.

No individual could take the survey twice on the same browser from the same link. It is possible for the same person to take the survey multiple times, but availability to do so was limited.

Lastly, please note that the percentage detailed for each answer/finding below are based on the total number of people **who answered that specific question**, not the total amount of survey respondents.

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## Issues/Errors

Question #1 sought to measure residents' opinions about the general direction of the county, similar to a question from PGA's biennial community survey. However, in transferring this question to an online version – rather than being posed over the phone – the answer choices did not match the previous surveys, which caused a fatal flaw in the collected data. The Survey Master does not consider that data to be reliable in any way, nor should it be used for comparing to previous years' answers. Hence, results of that question do not appear below.

## Key findings – English-Language Survey

- Question #4 provided respondents with “a list of investments the county is considering related to ***economic recovery***,” asking them to indicate whether each choice was “very valuable, somewhat valuable, not too valuable, or not at all valuable” to our community.

Responses are below, listed from highest-to-lowest when combining the “very valuable” and “somewhat valuable” responses:

- Supporting county-based businesses that are under 20 employees, **88.55%**
  - Supporting county-based farms (both agriculture and livestock), **85.34%**
  - Supporting county-based restaurants, **84.59%**
  - Supporting nonprofits that work to assist those in need, **83.07%**
  - Expanding job training programs, **80.76%**
  - Addressing gaps in child care, **75.18%**
  - Supporting county-based businesses, regardless of type, service, or size, **74.98%**
  - Supporting county-based businesses that are minority-owned, **69.55%**
  - Enhancing affordable high-speed broadband for businesses and employers, **60.86%**
  - Enhancing programs that restore tourism throughout the county, **54.92%**
- Question #5 provided respondents with “a list of investments the county is considering related to ***future disaster preparedness***,” with the same answer choices (in terms of value) listed above.

Responses are below, listed from highest-to-lowest when combining the “very valuable” and “somewhat valuable” responses:

- Ensuring first responders' ability to safely respond to emergencies/disasters in Clackamas County, **95.64%**
- Supporting continuation/resiliency of 911 services during disasters, **94.11%**

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- Supporting available emergency services for impacted residents (e.g. shelters, food, supplies, and other basic needs), 93.93%
  - Improving wildfire mitigation, 93.92%
  - Improving emergency communications during disasters, 92.98%
  - Investing in disaster-resilient roads and bridges, 92.90%
  - Investing in disaster-resilient clean water infrastructure, 92.81%
  - Establishing/improving emergency evacuation routes, 87.19%
  - Supporting nonprofits that work to assist those in need, 83.14%
  - Supporting available emergency shelters for animals/livestock, 77.76%
  - Enhancing affordable high-speed broadband for all residents, 71.82%
- Using the same answer choices (in terms of value), residents were also asked about “two potential investments Clackamas County is considering to make sure we are able to keep important public services and employees.”

Responses are below, combining the “very valuable” and “somewhat valuable” responses:

- Restoring lost revenue to county services, such as road maintenance, parks and recreation, health clinics, and tourism, 83.73%
  - Providing “premium pay” (e.g., additional dollars on top of normal income) to essential county workers who support the county’s pandemic response, 65.34%
- Respondents were also asked their level of agreement on statements regarding the county’s responses to the three recent emergencies being “**strong.**” Answers below, combining the “strongly agree” and “somewhat agree:”
    - #ClackCo **wildfires** response being strong, 83.12%
    - #ClackCo **COVID-19** response being strong, 71.16%
    - #ClackCo **ice storm** response being strong, 70.98%
  - When asked which of the county’s five strategic priorities is most valued when thinking about their quality of life, a plurality of residents selected **Ensure Safe, Healthy and Secure Communities** (43.17%). The four other choices ranged from ~12.2-17.6%.
  - Several demographic questions were posed. Nearly 57% of respondents identified as living within a city’s limits inside Clackamas County.

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## Key findings – Spanish-Language Survey

- Again, please note that the following results are based on a survey respondent universe of **only 32 people**.
- For simple comparison’s sake to the results of the English-language responses, below please find a table detailing answers to Question #4, which provided respondents with “a list of investments the county is considering related to ***economic recovery***,” asking them to indicate whether each choice was “very valuable, somewhat valuable, not too valuable, or not at all valuable” to our community. The figures below represent the adding of “very valuable” and “somewhat valuable” together.

Answer choice	Spanish-language responses	English-language responses
Expanding job training programs	<b>93.75% (tie-1)</b>	<b>80.76% (5)</b>
Addressing gaps in child care	<b>93.75% (tie-1)</b>	<b>75.18% (6)</b>
Supporting county-based businesses that are minority-owned	<b>87.51% (3)</b>	<b>69.55% (8)</b>
Supporting county-based restaurants	<b>84.38% (tie-4)</b>	<b>84.59% (3)</b>
Supporting nonprofits that work to assist those in need	<b>84.38% (tie-4)</b>	<b>83.07% (4)</b>
Supporting county-based farms (both agriculture and livestock)	<b>83.87% (6)</b>	<b>85.34% (2)</b>
Supporting county-based businesses that are under 20 employees	<b>81.25% (7)</b>	<b>88.55% (1)</b>
Supporting county-based businesses, regardless of type, service, or size	<b>75.01% (8)</b>	<b>74.98% (7)</b>
Enhancing affordable high-speed broadband for businesses and employers	<b>71.88% (9)</b>	<b>60.86% (9)</b>
Enhancing programs that restore tourism throughout the county	<b>68.75% (10)</b>	<b>54.92% (10)</b>

- Below please find a table detailing answers to Question #5, “a list of investments the county is considering related to ***future disaster preparedness***,” them to indicate whether each choice was “very valuable, somewhat valuable, not too valuable, or not at all valuable” to our community. The figures below represent the adding of “very valuable” and “somewhat valuable” together.

Answer choice	Spanish-language responses	English-language responses
Supporting available emergency services for impacted residents (e.g. shelters, food, supplies, and other basic needs)	<b>100% (tie-1)</b>	<b>93.93% (3)</b>
Improving wildfire mitigation	<b>100% (tie-1)</b>	<b>93.92% (4)</b>
Investing in disaster-resilient clean water infrastructure	<b>100% (tie-1)</b>	<b>92.81% (7)</b>
Ensuring first responders' ability to safely respond to emergencies/disasters in Clackamas County	<b>96.88% (tie-4)</b>	<b>95.64% (1)</b>
Improving emergency communications during disasters	<b>96.88% (tie-4)</b>	<b>92.98% (5)</b>
Supporting available emergency shelters for animals/livestock	<b>96.88% (tie-4)</b>	<b>77.76% (10)</b>

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Supporting continuation/resiliency of 911 services during disasters	93.76% (tie-7)	94.11% (2)
Investing in disaster-resilient roads and bridges	93.76% (tie-7)	92.90% (6)
Establishing/improving emergency evacuation routes	93.76% (tie-7)	87.19% (8)
Supporting nonprofits that work to assist those in need	93.76% (tie-7)	83.14% (9)
Enhancing affordable high-speed broadband for all residents	90.63% (11)	71.82% (11)

- Similar to the English-language findings, **Ensure Safe, Healthy and Secure Communities** was the most popular choice (51.6%) when respondents were asked which of the county’s five strategic priorities was most valued when thinking about their quality of life.
- A greater percentage of Spanish-language respondents (28.1%) cited the wildfires as having the most significant impact on them versus the English responses (15.6%).
- More than 65% of respondents identified as living within a city’s limits inside Clackamas County, while nearly 19% reported being in an unincorporated area.

## Key findings – Russian-Language Survey

- Again, please note that the following results are based on a survey respondent universe of **only 9 people**.
- For simple comparison’s sake to the results of the English-language responses, below please find a table detailing answers to Question #4, which provided respondents with “a list of investments the county is considering related to **economic recovery**,” asking them to indicate whether each choice was “very valuable, somewhat valuable, not too valuable, or not at all valuable” to our community. The figures below represent the adding of “very valuable” and “somewhat valuable” together.

Answer choice	Russian-language responses	English-language responses
Supporting county-based businesses that are under 20 employees	100% (tie-1)	88.55% (1)
Supporting county-based farms (both agriculture and livestock)	100% (tie-1)	85.34% (2)
Supporting county-based restaurants	100% (tie-1)	84.59% (3)
Supporting county-based businesses, regardless of type, service, or size	100% (tie-1)	74.98% (7)
Enhancing affordable high-speed broadband for businesses and employers	87.5% (tie-5)	60.86% (9)
Enhancing programs that restore tourism throughout the county	87.5% (tie-5)	54.92% (10)
Expanding job training programs	75% (tie-7)	80.76% (5)
Supporting nonprofits that work to assist those in need	75% (tie-7)	83.07% (4)
Addressing gaps in child care	62.5% (9)	75.18% (6)
Supporting county-based businesses that are minority-owned	37.5% (10)	69.55% (8)



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- Below please find a table detailing answers to Question #5, “a list of investments the county is considering related to **future disaster preparedness**,” them to indicate whether each choice was “very valuable, somewhat valuable, not too valuable, or not at all valuable” to our community. The figures below represent the adding of “very valuable” and “somewhat valuable” together.

Answer choice	Russian-language responses	English-language responses
Ensuring first responders' ability to safely respond to emergencies/disasters in Clackamas County	<b>100% (tie-1)</b>	<b>95.64% (1)</b>
Improving emergency communications during disasters	<b>100% (tie-1)</b>	<b>92.98% (5)</b>
Investing in disaster-resilient roads and bridges	<b>100% (tie-1)</b>	<b>92.90% (6)</b>
Investing in disaster-resilient clean water infrastructure	<b>100% (tie-1)</b>	<b>92.81% (7)</b>
Supporting available emergency services for impacted residents (e.g. shelters, food, supplies, and other basic needs)	<b>88.88% (5)</b>	<b>93.93% (3)</b>
Supporting continuation/resiliency of 911 services during disasters	<b>87.5% (6)</b>	<b>94.11% (2)</b>
Improving wildfire mitigation	<b>75% (tie-7)</b>	<b>93.92% (4)</b>
Establishing/improving emergency evacuation routes	<b>75% (tie-7)</b>	<b>87.19% (8)</b>
Supporting nonprofits that work to assist those in need	<b>62.5% (tie-9)</b>	<b>83.14% (9)</b>
Supporting available emergency shelters for animals/livestock	<b>62.5% (tie-9)</b>	<b>77.76% (10)</b>
Enhancing affordable high-speed broadband for all residents	<b>62.5% (tie-9)</b>	<b>71.82% (11)</b>

- Ensure Safe, Healthy and Secure Communities** was the most popular choice (55.5%) when respondents were asked which of the county’s five strategic priorities was most valued when thinking about their quality of life.
- Seventy-five percent (75%) of Russian-language respondents cited COVID as having the most significant impact on them.
- All nine respondents identified as living within a city’s limits inside Clackamas County.

## **ATTACHMENT B**

### **Broadband Infrastructure Project Project Labor Agreement Certification**

How the recipient will ensure the project has ready access to a sufficient supply of appropriately skilled and unskilled labor to ensure high-quality construction throughout the life of the project:

***Clackamas Broadband eXchange (CBX) will self-perform the majority of the new broadband infrastructure. CBX is currently hiring 2 additional outside utility plant employees to ensure that adequate staffing levels are maintained throughout the life of the project.***

How the recipient will minimize risks of labor disputes and disruptions that would jeopardize timeliness and cost-effectiveness of the project:

***CBX will self-perform the majority of the work for the broadband infrastructure expansion. In case Clackamas County has a labor dispute, CBX can contract with 5 different firms that perform outside plant construction and that CBX has worked with over the past 10 years.***

How the recipient will provide a safe and healthy workplace that avoids delays and costs associated with workplace illnesses, injuries, and fatalities:

***All Clackamas County employees are part of the Clackamas County Employee Administration contract labor agreement. The agreement highlights policies and procedure to ensure a safe and healthy work space for all employees.***

Whether workers on the project will receive wages and benefits that will secure an appropriately skilled workforce in the context of the local or regional labor market:

***All Clackamas County employees are part of the Clackamas County Employee Administration contract labor agreement that ensures that all employees receive wages and benefits that reflect an appropriate workforce.***

Whether the project has completed a project labor agreement:

***All Clackamas County employees are part of the Clackamas County Employee Administration contract labor agreement. There is no labor agreement for any hired contractors.***

Whether the project prioritizes local hires:

***For work that will not be self-performed, CBX is required to follow all State of Oregon procurement rules for construction contracts. This does not allow for CBX to prioritize local hires.***

Whether the project has a Community Benefit Agreement, with a description of any such agreement:

***No Community Benefit Agreement has been established.***

## **ATTACHMENT B**

### **Broadband Infrastructure Project**

All ARPA broadband expansion projects are considered capital expenditures for Clackamas County. Clackamas Broadband eXchange (CBX), when not constructing the fiber infrastructure with our own crews, will release the construction projects to the public for competitive bids. The competitive bidding process allows for any qualified contractor to review, and if interested, provide a bid. The contractor is chosen based on the lowest responsible bid. Once the project is awarded, the following language is provided for the prevailing wage requirements:

**Prevailing Wage** Prevailing Wage Rates requirements apply to this Project because the maximum compensation for all Owner-contracted Work is more than \$50,000. Contractor and all subcontractors shall comply with the provisions of ORS 279C.800 through 279C.870, relative to Prevailing Wage Rates. The Bureau of Labor and Industries (BOLI) wage rates and requirements set forth in the following BOLI booklet (and any listed amendments to that booklet), which are incorporated herein by reference, apply to the Work authorized under this Agreement: PREVAILING WAGE RATES for Public Works Contracts in Oregon, January 1, 2022, which can be downloaded at the following web address: [http://www.oregon.gov/boli/WHD/PWR/Pages/pwr\\_state.aspx](http://www.oregon.gov/boli/WHD/PWR/Pages/pwr_state.aspx) The Work will take place in Clackamas County, Oregon.

Clackamas County does not have a Project Labor Agreement, Community Benefits Agreement nor a Local Hiring Agreement.

## **ATTACHMENT C**

**COVID-19 Essential Employees:** Category of employees, working on site continuously in their current classification as critical and/or who were re-deployed to the Emergency Operations Center (EOC) to provide support for the COVID-19 emergency response from April 1, 2020 to no later than May 31, 2021 and are employed with Clackamas County as of June 30, 2021. The employees defined were required to work consistently within six feet of people outside of their household on site at work and/or regularly and consistently physically handled items that were handled by others (i.e. mail, physical documents that could not be readily cleaned, publicly used books, etc.). Consistently is defined as daily basis while in the office. Occasional work within six feet is not eligible, such as conversing about work issues or occasional discussion with a member of the public.

For purposes of the EOC individuals that worked in the EOC for the COVID-19 response for at least three (3) continuous months then went back to their home department and worked from home for the remainder of time are eligible. Emphasis for EOC staff is concentrated at the beginning of the EOC activation from February 28, 2020 – December 31, 2020 when distancing was not always available. EOC staff must have been on site in the EOC to qualify. EOC work done remotely does not qualify, which is in line with the American Rescue Plan Act (ARPA).

Those employees that worked a hybrid schedule that fits the above requirements also qualify as long as they were consistently working within the timeframe. Example: Staff working in the office consistently face-to-face with the public, however, because spacing restrictions due to COVID-19 Team A would work in the office on Mondays and Wednesdays and Team B would work in the office on Tuesdays and Thursdays. This meets the definition because staff were working with the public consistently throughout the COVID-19 event but may be prorated depending on circumstances.

Those that chose to come to the office when they could work remotely are not eligible. In order to be eligible, the employee must have been employed with the county on June 30, 2021.

Prorating and/or using a method of tiers may be applied depending on circumstances.

The use of paid leave, including vacation leave, compensatory time, sick leave or COVID leave during the time period do not make individuals ineligible.

*Note: This is a one-time financial recognition for disaster response work for COVID-19. Other events such as wildfire, winter storms, flooding events, etc. do not apply.*