



# ESF 18 — Military Support



## Purpose

Emergency Support Function (ESF) 18 is intended to create awareness regarding the State’s coordination of military support to civil authorities in times of emergency.

## Coordinating Agencies

**PRIMARY AGENCY: Clackamas County Disaster Management (CCDM)**

**SUPPORTING AGENCY: Clackamas County Sheriff’s Office (CCSO)**

## Scope

Activities within the scope of ESF 18 include:

- Awareness of Oregon National Guard (Guard) forces and military resources that may be called in to assist civil authorities with the protection of life and property, and to maintain peace, order, and public safety.

## Coordinating with Other ESFs

The following ESFs support ESF 18-related activities:

- **ESF 1 – Transportation.** Assist in transportation of military personnel to impacted areas.
- **ESF 2 – Communications.** Augment communications resources.
- **ESF 3 – Public Works.** Assist in damage assessment, debris management, and infrastructure restoration.
- **ESF 10 – Hazardous Materials.** Provide support for Chemical, Biological, Radiological, Nuclear, and Explosive (CBRNE) incidents.
- **ESF 13 – Law Enforcement.** Provide support for law enforcement agencies.

## Response

Response activities take place **during** an emergency and include actions taken to save lives and prevent further property damage in an emergency situation.

Response roles and responsibilities for ESF 13 include:

### All Tasked Agencies

- Provide situational updates to the County EOC, as required, to maintain situational awareness and establish a common operating picture.
- Provide a representative to the County EOC, when requested, to support ESF 18 activities.

### CCDM

- Coordinate with the EOC Planning Section to determine the operational status and posture of National Guard assets.
- Establish a Military Support Branch in the County EOC if needed.
- Request support for military-related activities through the State ECC.

### Oregon Military Department

- Work in concert with local emergency management and other local level officials to maintain local level operational control of incident response activities.

## Recovery

Recovery activities take place **after** an emergency occurs and include actions to return to a normal or an even safer situation following an emergency. Recovery roles and responsibilities for ESF 13 include:

### All Tasked Agencies

- Demobilize response activities.
- Participate in all after-action activities and implement corrective actions as appropriate.

## Preparedness

Preparedness activities take place **before** an emergency occurs and include plans or preparations made to save lives and to help response and recovery operations.

Preparedness roles and responsibilities for ESF 18 include:

### All Tasked Agencies

- Develop operational plans for ESF 18 activities, as appropriate.
- Participate in ESF 18 related trainings and exercises as appropriate.

### CCDM

- Maintain operational capacity of the County Emergency Operations Center (EOC) to support the integration, direction, and control of the Oregon National Guard during emergency response operations.

## Mitigation

Mitigation activities take place **before and after** an emergency occurs and activities that prevent an emergency, reduce the chance of an emergency happening, or reduce the damaging effects of unavoidable emergencies.

Mitigation roles and responsibilities for ESF 13 include:

### All Tasked Agencies

- Participate in the hazard mitigation planning process for the County.
- Provide agency and incident data to inform development of mitigation projects to reduce hazard vulnerability.



## **ESF 18 – Military Support**

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ESF 18 Tasked Agencies	
Primary County Agency	Clackamas County Disaster Management (CCDM)
Supporting County Agency	Clackamas County Sheriff's Office (CCSO)
Community Partners	None at this time
State Agency	Oregon Military Department
Federal Agency	Department of Defense

## 1 Introduction

### 1.1 Purpose

Emergency Support Function (ESF) 18 is intended to create awareness regarding the State's coordination of military support to civil authorities in times of emergency.

### 1.2 Scope

Activities encompassed within the scope of ESF 18 include awareness of Oregon National Guard (Guard) forces and military resources that may be called in to assist civil authorities with the protection of life and property, and to maintain peace, order, and public safety.

## 2 Situation and Assumptions

### 2.1 Situation

The County faces a number of hazards that may require support to civil authorities by the Guard. Considerations that should be taken into account when planning for and implementing ESF 18 activities include:

- A significant disaster or emergency event may result in widespread damage to existing civil infrastructure and displace great numbers of people thus requiring a rapid, self-contained, self-sufficient deployment of skilled personnel and equipment.
- The National Guard is the only U.S. military force that operates across both state and federal responses, leveraging State Active Duty (SAD), Full-Time National Guard Duty (Title 32), and Active Duty (Title 10) personnel. While SAD, Title 32, and Title 10 are different statuses and roles, they provide mutually supporting capability.
- When Army National Guard units are not under federal control, the Governor is the commander-in-chief of the State of Oregon. The Guard is supervised by the Adjutant General of the state who also serves as the Director or Commanding General of the State military forces.
- The Governor can activate National Guard personnel to SAD in response to natural or man-made disasters or Homeland Defense missions.

### 2.2 Assumptions

ESF 18 is based on the following planning assumptions:

- Guard assets are available for state missions. It is understood that the Federal wartime mission of all Department of Defense assets takes priority over state missions. If the Guard is federalized it will not be available for state tasking.

- Post-disaster impact/needs assessments are an ongoing process as needs cannot be fully determined in the initial response phase of a major disaster.

## 3 Concept of Operations

### 3.1 General

All ESF 18-related activities will be performed in a manner that is consistent with the National Incident Management System and the Robert T. Stafford Disaster Relief and Emergency Assistance Act.

### 3.2 Military Support

The Oregon Military Department is the headquarters for the Army and the Air National Guard and supervises all matters pertaining to personnel administration, support, and logistical support of the Guard, State Defense Force, OEM, and all state-owned or leased armories, posts, camps, military reservations and rifle ranges.

Guard units are trained and equipped to aid in providing law enforcement, medical care, traffic control, firefighting support, resource distribution, potable water transportation, mass feeding of disaster victims, establishing communications networks with fixed and mobile radios, providing aerial surveillance of a disaster area, and the provision of limited electric power from portable generators. The Guard may also assist in search and rescue, lifesaving, and air ambulance missions.

In peacetime, the Guard is under the command of the Governor with its active command and administration vested in the Adjutant General. When directed by the Governor through a declaration of a State of Emergency, the Guard may be placed in a state of Active Duty status, with the state bearing financial responsibility for the committed forces to include wages, fuel, equipment maintenance, and other expenses.

It is the policy of the Governor and the Adjutant General to mobilize only those Guard resources necessary to respond to the emergency situation.

The Oregon Military Department operates a Joint Operations Center that controls the response activities of all Guard units. Oregon Military Department maintains a presence in the State Emergency Coordination Center (ECC) whenever the ECC is activated.

Specific emergency management restrictions:

- No State agency or local jurisdiction may employ Guard assets without the State ECC approval. The exception to this rule is that area Commanders may render immediate aid to save lives and protect property under circumstances outlined in National Guard Regulation 500-1, Military Support to Civil Authorities.
- In general terms, Guard assets may be deployed under the following conditions:
  - The situation is beyond the control of local authorities and formal assistance has been requested through the declaration process.
  - Requested resources are not available from commercial sources and are deployed to supplement, not replace, local efforts.
  - Assistance is limited to those tasks that the Guard can accomplish more effectively or efficiently than another State agency.

- Guard resources specifically requested by State agencies or local jurisdictions will generally be provided on a cost reimbursable basis.

### 3.3 Coordination with Other ESFs

The following ESFs support ESF 18-related activities:

- **ESF 1 – Transportation.** Assist in transportation of military personnel to impacted areas.
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## 4 Emergency Coordination

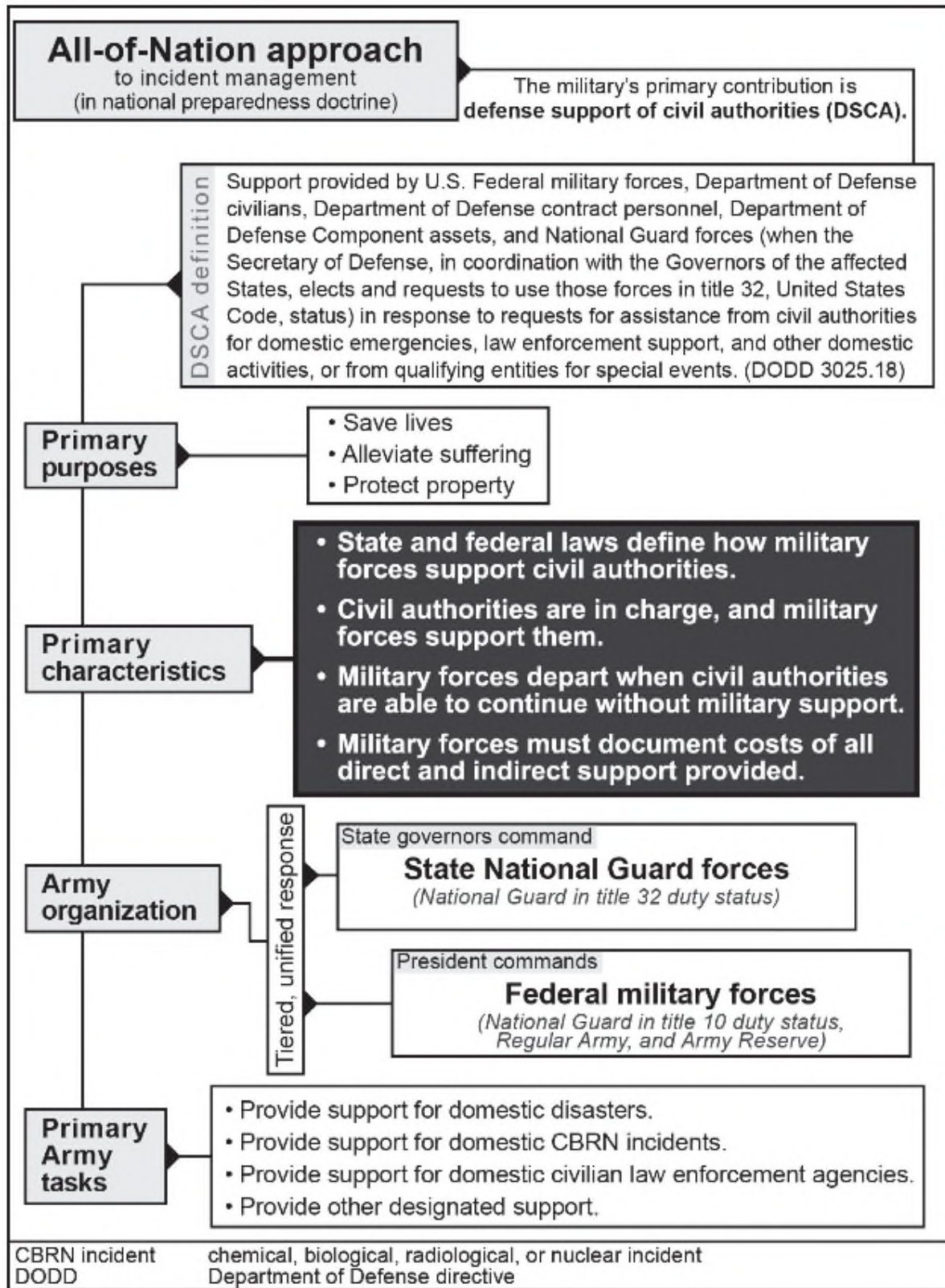
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## 5 ESF Annex Development and Maintenance

The Disaster Management Department will be responsible for coordinating regular review and maintenance of this annex. Each primary and supporting agency will be responsible for developing plans and procedures that address assigned tasks.



Appendix A. Military Support Overview



# **SA 1 - Evacuation**

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