
Thursday, May 02, 2019
6:45 PM – 8:30 PM

Development Services Building
Main Floor Auditorium, Room 115
150 Beaver Creek Road, Oregon City, OR 97045

AGENDA

6:45 p.m. Pledge of Allegiance

Welcome & Introductions

Chair Jim Bernard & Mayor Brian Hodson, Co-Chairs

Housekeeping

- Approval of April 04, 2019 C4 Minutes
- June and July Meetings

Page 03

6:50 p.m. County-wide Housing Needs Assessment Update

- Staff Memo and Supporting Materials

Page 05

7:30 p.m. STIP 100% List

- ODOT Memo

Page 08

8:00 p.m. Retreat Agenda Discussion

- 2019 C4 Retreat Agenda Blueprint

Page 10

8:10 p.m. Updates/Other Business

- Legislative Update
- T2020 Update
- JPACT/MPAC Updates
- Other Business

8:30 p.m. Adjourn

General Information



Current Voting Membership

		C4 Exec	C4 Metro	C4 Rural	JPACT	MPAC	R1ACT
Clackamas County	Chair Jim Bernard	●	●	●			
Clackamas County	Commissioner Paul Savas		●	●	●		●
Canby	Mayor Brian Hodson	●		●			●
CPOs	Laurie Freeman Swanson (Molalla CPO)	●	●	●			
Estacada	Mayor Sean Drinkwine			●			
Fire Districts	Matthew Silva (Estacada Fire District)	●					
Gladstone	Mayor Tammy Stempel		●				
Hamlets	Kenny Sernach (Beavercreek Hamlet)			●			
Happy Valley	Councilor Markley Drake		●				
Johnson City	Vacant						
Lake Oswego	Councilor Theresa Kohlhoff	●	●				
Milwaukie	Mayor Mark Gamba		●			●	
Molalla	Mayor Keith Swigart			●			
Oregon City	Mayor Dan Holladay		●				
Portland	Vacant						
Rivergrove	Mayor Walt Williams		●				
Sandy	Mayor Stan Pulliam			●			
Sanitary Districts	Nancy Gibson (Oak Lodge Water Services)	●					
Tualatin	Councilor Paul Morrison		●				
Water Districts	Hugh Kalani (Clackamas River Water)						
West Linn	Mayor Russ Axelrod		●				
Wilsonville	Mayor Tim Knapp		●		●		

Current Ex-Officio Membership

MPAC Citizen Rep	Vacant
Metro Council	Councilor Christine Lewis
Port of Portland	Emerald Bogue
Rural Transit	Julie Wehling
Urban Transit	Dwight Brashear

Frequently Referenced Committees:

- CTAC:** Clackamas Transportation Advisory Committee (C4 Transportation TAC)
- JPACT:** Joint Policy Advisory Committee on Transportation (Metro)
- MPAC:** Metro Policy Advisory Committee (Metro)
- MTAC:** Metro Technical Advisory Committee (MPAC TAC)
- R1ACT:** Region 1 Advisory Committee on Transportation (ODOT)
- TPAC:** Transportation Policy Advisory Committee (JPACT TAC)

Thursday, April 4, 2019
Development Services Building
 Main Floor Auditorium, Room 115
 150 Beaver Creek Road, Oregon City, OR 97045

Attendance:

Members: **Canby:** Brian Hodson; **CPOs:** Laurie Swanson (Molalla); Martin Meyers (Redland-Viola-Fischers Mill); **Estacada:** Sean Drinkwine; Katy Dunsmuir; **Hamlets:** Kenny Sernach (Beavercreek); Rick Cook (Stafford); **Happy Valley:** Markley Drake; **Lake Oswego:** Theresa Kohlhoff; **Metro:** Christine Lewis; **Molalla:** Keith Swigart; **MPAC Citizen:** Ed Gronke; **Sandy:** Jan Lee (Alt.); **Transit:** Julie Wehling (Canby); Dwight Brashears (SMART), Eve Nilenders (TriMet) (Alt.); **Tualatin:** Paul Morrison; **Water Districts:** Hugh Kalani; **West Linn:** Russ Axelrod; Teri Cummings (Alt.); **Wilsonville:** Tim Knapp

Staff: Trent Wilson (PGA)

Guests: Jaimie Huff (Happy Valley); Mark Ottenad (Wilsonville, SMART); Jeff Gudman (Lake Oswego); John Lewis (Oregon City); Tracy Moreland (BCC); Mike Bezner (DTD) Stephen Williams (DTD); David Marks (CCBA); Aquilla Hurd-Ravich (Tualatin); Tim Heider (PGA); Amy Kyle (PGA); Jamie Harvey (JLA); Dan Johnson (DTD); Roseanne Johnson (HBA); Teresa Christopherson (H3S); Kathy Hyzy (Milwaukie); Eric Underwood (PGE)

The C4 Meeting was recorded and the audio is available on the County's website at <http://www.clackamas.us/c4/meetings.html> . Minutes document action items approved at the meeting.

<u>Agenda Item</u>	<u>Action</u>
Approval of March 7, 2018 C4 Minutes	Approved.
Vehicle Registration Fee Outreach Discussion	County communications and transportation staff shared with C4 members the communication strategy around informing the public about the uses of the recently passed vehicle registration fee. Information was shared about the April 19 countywide public information office meeting, where template materials would be provided to cities who wished to partner with the county on communicating the value of the anticipated revenue for the county and cities.
T2020 Update	County staff shared an update on the T2020 process, which recently reached is maximum corridor list. Future task force meetings will tier the corridors to see where there is

	regional consensus.
Legislative Update re Special Transportation Fund	County transit agencies spoke to the use of Special Transportation Fund (STF) program dollars, and the threat of those dollars being reduced by the state legislature. Agencies and partners requested C4's support to draft a joint letter, if that strategy made sense and was timely.
Retreat Agenda Discussion	County staff shared a retreat agenda blueprint, and noted the upcoming registration period.
Updates/Other Business <ul style="list-style-type: none"> • JPACT/MPAC Updates • Other Business 	JPACT/MPAC updates – JPACT is working on the RFFA process. MPAC is looking at the Parks and Nature Measure expected in November 2019.

Adjourned at 8:40 p.m.

Memorandum

To: C4 Metro Subcommittee
From: Dan Chandler, Assistant County Administrator
Re: Update on Countywide Housing Needs Assessment
Date: May 02, 2019

Overview:

In Summer 2018, the Clackamas County launched a countywide Housing Needs Assessment with ECONorthwest. This was made possible because of the strong partnership established by the cities at C4 and work done by C4 between 2017 and 2018, as well as funds from DLCD which covered the cities financial share of the project.

The HNA will be actually a set of separate analyses – two for the unincorporated county and one for each participating city.

Current status:

ECONorthwest currently working with city and county planning staff on a Buildable Land Inventory (BLI) for each jurisdiction.

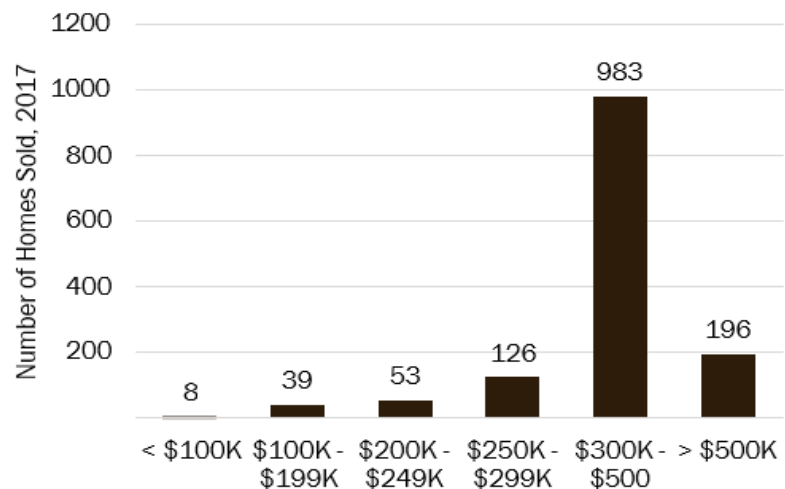
A few early findings:

- One in four households pays over 50% of its monthly income in rent.
- The median home price is unaffordable for people at or near median income.

In 2017, 1,405 homes were sold, 70% of homes in Urban Unincorporated Clackamas County sold between \$300K to \$500K.

Exhibit 37. Distribution of Home Sale Prices, Urban Unincorporated Clackamas County, 2017

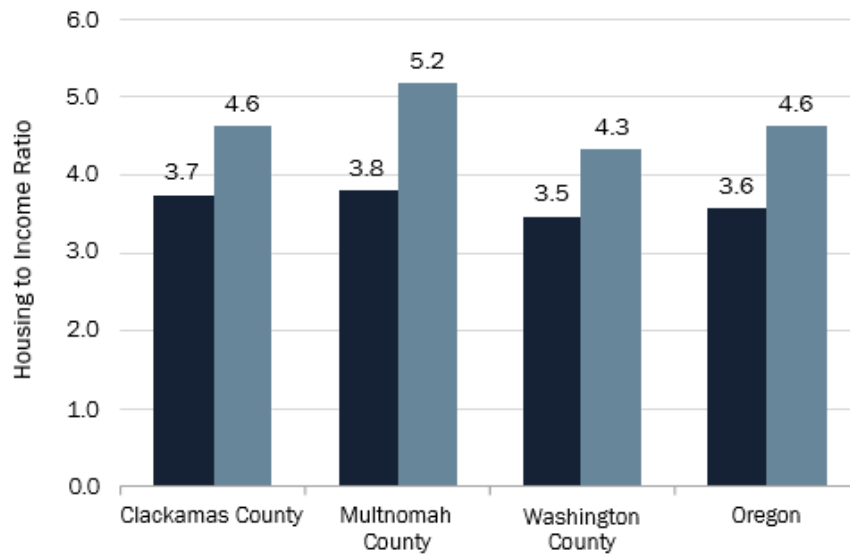
Source: RLIS.



- Since 2000, housing costs in Clackamas County have increased faster than incomes.

Exhibit 40. Change in Ratio of Median Housing Value to Median Household Income, Clackamas County, Multnomah County, Washington County, and Oregon, 2000 to 2012-2016²²

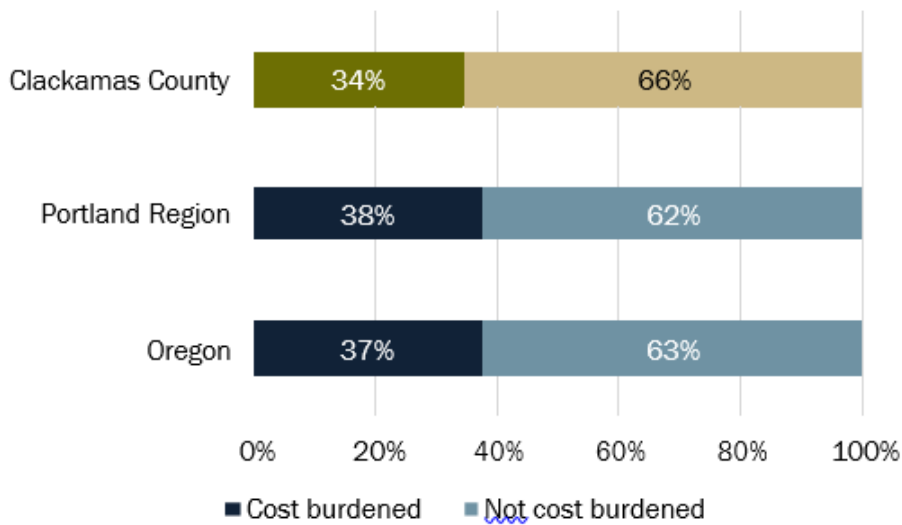
Source: U.S. Census Bureau, 2000 Decennial Census, Tables HCT012 and H085, and 2012-2016 ACS, Tables B19013 and B25077.



- Overall, about 34% of all households in Clackamas County are cost burdened.

Exhibit 43. Housing Cost Burden, Clackamas County, Portland Region, Oregon, 2012-2016

Source: U.S. Census Bureau, 2012-2016 ACS Tables B25091 and B25070.



- Clackamas County’s population is slightly older than the rest of the Metro area
- Portland State University’s population forecast for Clackamas County shows the share of residents aged 60 years and older growing by 34% from 2020 to 2040.
- There has been relatively little multifamily housing built in unincorporated Clackamas County.
- Opportunities for rental housing are limited, given that 70% of renters live in multifamily housing and little multifamily housing was built since the 2008 recession
- There may be opportunities to encourage development of a wider variety of housing types, such as cottage housing or townhomes.
- More school children are experiencing housing instability and homelessness. The rate of K-12 homeless children increased by 12% from the 2013-2014 school year to the 2014–2015 school year.

Next Steps:

June 14/15 (C4 Retreat): The countywide HNA will be a more complete form, and the project manager from ECONorthwest will be present to address outcomes and questions from the retreat. In addition to a deeper dive into the HNA, the C4 retreat will offer the opportunity to discuss countywide priorities and city partnerships to address housing using the new revenue from the Metro Housing Bond, in light of the HNA.

June/July: The county portion of the HNA will be in adoptable form by the end of June. The datasets and city information will be complete by mid-July.

MEMO

DATE: April 23, 2019
TO: Clackamas County Coordinating Committee (C4)
FROM: Mandy Putney
Region 1 Policy & Development Manager
SUBJECT: 2021-2024 State Transportation Improvement
Program Leverage Funds



Background

The Statewide Transportation Improvement Program, also known as the STIP, is the Oregon Department of Transportation's capital improvement program for state and federally-funded projects. The Fix-It programs fund most of the STIP and include projects that fix or preserve the state's transportation system, including bridges, pavement, culverts, traffic signals, and others. The Oregon Transportation Commission (OTC) and ODOT develop the STIP in coordination with a wide range of stakeholders and the public.

The OTC created three leverage programs (Active Transportation, State Highway and Safety) for the 2021-24 STIP that provide the opportunity to:

- Add features to Fix-It projects
- Improve the state highway system
- Meet community needs not addressed by a Fix-It project
- Maximize resources by leveraging priority improvements

Leverage projects should be consistent with plans and on lists of identified needs. As with the rest of the STIP development process, investments should be documented and considered in a transparent manner, with engagement from the ACT and other stakeholder groups. The availability of partner funds to realize the leverage improvement will also be considered.

Leverage Funds

Additional details about each of the leverage funds are provided below.

Region 1 Active Transportation Leverage (\$7,476,000)

These funds can be used for building, repairing or replacing bikeways or walkways on the state highway system not triggered by the Bike Bill or ADA requirement and therefore not otherwise funded by the project being leveraged. Suggestions include, but are not limited to extending the project boundaries to address a nearby biking or walking need, adding or improving a crossing, installing safety equipment or features, making better connections to public transportation (e.g. bus pullout). Projects must align ADA program guidelines and with the policy framework established by the Oregon Transportation Plan and statewide mode and topic plans.

Region 1 Safety Leverage (\$10,680,000)

The Safety Leverage funds are meant to help improve the safety of the state highway system where the Agency is planning to make a separate Fix-It program investment. The intent is to improve the most important safety issues that are in the general area of a planned Fix-It project. Investment decisions from this Leverage fund will follow the general priorities outlined in the 2016 Transportation Safety Action Plan (TSAP). The funds should be used for engineering countermeasures that can demonstrate a measurable cost-effective benefit. Funds can be used for infrastructure improvements that will reduce

serious/fatal crashes within the Emphasis Areas of the 2016 TSAP and regional safety priority areas, such as top 10% Safety Priority Index System (SPIS) sites, region wide systemic safety features, or other documented crash locations.

Region 1 State Highway Leverage (\$8,483,573)

These funds are used to add enhance highway features to Fix-It projects to increase efficiency and address bottlenecks. Funds cannot be used for active transportation/public transportation features.

Development of Leverage Projects

Region 1 staff, in collaboration with local partners, has been busy scoping candidate projects for the 2021-24 STIP Fix-It lists. About six month ago, 150% lists were developed for each of the program areas: culverts, preservation, operations, All Roads Transportation Safety (ARTS), and bridges. Business cases were prepared for 150% projects, with a scope and cost estimate developed for each one. As part of this work, ODOT and partner agencies were considering how the leverage programs could be used to add features to Fix-It projects. The 150% lists (Fix-It projects and leverage opportunities) have been shared with partners, stakeholders and the ACT.

After review of the project scopes, costs, leverage ideas and program priorities, draft 100% projects lists were prepared and are currently available for review. A public website (www.odotregion1STIP.org) has been created and email updates will be distributed to those that have signed up for our online lists. Partners are also encouraged to forward information to additional networks.

Input from ACT members, partners and stakeholders continues to be requested through May 10, 2019. An updated leverage list will be discussed with the ACT at the group's June 3, 2019 meeting. Additional comments on the Region 1 lists can be made to the OTC once the draft statewide 21-24 STIP is released for public comment and review in summer 2020. The OTC must approve the STIP and submit it to the Federal Highway Administration by September 2020.

Friday, June 14 to Saturday, June 15, 2019

Resort at the Mountain
68010 East Fairway Avenue
Welches, OR 97067

Retreat *DRAFT* Overview

The 2019 C4 Retreat will cover transportation and housing issues. Friday will be devoted to discussing and developing C4's process related to the use of the Strategic Investment Fund (SIF) outlined in the recently passed vehicle registration fee. Saturday will focus on the near-final countywide housing needs assessment (HNA) and the county's engagement with cities for determining use of the funds from the recently passed Metro Housing Bond.

Proposed Sessions (approved by C4)

- Session 1: C4 Business and Housekeeping (*Discussion*)**
Retreat attendees will spend a limited time overviewing the goals of the retreat and any outstanding topics that need attention.
- Session 2: SIF Part I: Recap and Discuss Focus of VRF Strategic Investment Fund (SIF) (*Presentation and Discussion*)**
In discussions leading up to the County's adoption of the countywide VRF on Feb. 21, the county and cities agreed to dedicate 10% (specifically from the county's share) for a new Strategic Investment Fund (SIF) for road transfers and multi-jurisdictional projects. SIF revenue is estimated to be approximately \$1.1 million per year. It is up to C4 to determine specifically how and when to use those funds.
- Session 3: SIF Part II: Develop Recommendations for C4 Decision Process for SIF (*Discussion*)**
Attendees will work toward establishing the process by which C4 makes decisions on the use of SIF dollars.
- Session 4: Update on T2020: Region Transportation Improvement Measure (*Presentation*)**
- Session 5: Countywide Housing Needs Assessment (*Presentation and Discussion*)**
Retreat attendees will discuss the outcomes of the near-final countywide housing needs assessment, reviewing this information in tandem with recommendations from the Housing Affordability and Homelessness Task Force to inform dialogue for Session 6.
- Session 6: Housing Funds Strategy (*Discussion*)**
This session will allow attendees to apply the information from Session 5 to discuss broader partnerships and opportunities throughout the county to help determine where housing investments can be made using revenue from the Metro Housing Bond.
- Session 7: Planning Agenda Topics for Future C4 Meetings**