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Thursday, April 07, 2022

6:45 PM – 8:30 PM

Zoom Link:

<https://clackamascountry.zoom.us/j/85081178849?pwd=Mm9CaIFGeXVoT2F1ZUIXUEk0aUJxUT09>

Telephone: 1 (669) 900-6833

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## AGENDA

6:45 p.m. **Pledge of Allegiance**

**Welcome & Introductions**

*Chair Paul Savas & Mayor Brian Hodson, Co-Chairs*

**Housekeeping**

- Approval of March 03, 2022 C4 Minutes
- Notice of Co-Chair Appointment (continuation)

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6:50 p.m. **Panel on Shelter Services in Clackamas County**

*Presenting: Vahid Brown, ClackCo Human Services Manager  
Peter Tompkins-Rosenblatt, NW Housing Alternatives Manager  
Jim Band, Oregon City Chief of Police  
Bill Stewart, ClackCo Deputy District Attorney*

- Discussion Topic Memo
- C4 Exec Letter re Sheltering
- Continuum of Care Housing Inventory
- Transitional Sheltering Options Memo to BCC

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8:00 p.m. **I-205 RTP Regional Discussion Update**

*Presenting: TBD*

8:15 p.m. **Updates/Other Business**

- JPACT/MPAC Updates
- Climate Action Plan Task Force Update
- Supportive Housing Services Update
- Other Business

8:30 p.m. **Adjourn**

# General Information



## Current Voting Membership

		C4 Exec	C4 Metro	C4 Rural	JPACT	MPAC	R1ACT
<b>Clackamas County</b>	Commissioner Paul Savas	●	●	●	●		●
<b>Clackamas County</b>	Commissioner Mark Shull		●	●		●	
<b>Canby</b>	Mayor Brian Hodson	●		●			●
<b>CPOs</b>	Martin Meyers (Redland CPO)	●	●	●			
<b>Estacada</b>	Mayor Sean Drinkwine			●			
<b>Fire Districts</b>	Matthew Silva (Estacada Fire District)	●					
<b>Gladstone</b>	Mayor Tammy Stempel	●	●				
<b>Hamlets</b>	Kenny Sernach (Beavercreek Hamlet)			●			
<b>Happy Valley</b>	Council Brett Sherman		●			●	
<b>Johnson City</b>	Vacant						
<b>Lake Oswego</b>	Mayor Joe Buck		●			●	
<b>Milwaukie</b>	Councilor Kathy Hyzy		●		●	●	
<b>Molalla</b>	Mayor Scott Keyser			●			
<b>Oregon City</b>	Mayor Rachel Lyles Smith		●			●	
<b>Portland</b>	Vacant						
<b>Rivergrove</b>	Mayor Walt Williams		●				
<b>Sandy</b>	Mayor Stan Pulliam			●			
<b>Sanitary Districts</b>	Paul Gornick (Oak Lodge Water Services)	●					
<b>Tualatin</b>	Councilor Valerie Pratt		●				
<b>Water Districts</b>	Vacant						
<b>West Linn</b>	Mayor Jules Walters		●				
<b>Wilsonville</b>	Mayor Julie Fitzgerald		●				

## Current Ex-Officio Membership

<b>MPAC Citizen Rep</b>	Ed Gronke
<b>Metro Council</b>	Councilor Christine Lewis
<b>Port of Portland</b>	Emerald Bogue
<b>Rural Transit</b>	Teresa Christopherson
<b>Urban Transit</b>	Tom Markgraf (TriMet)

## Frequently Referenced Committees:

- CTAC:** Clackamas Transportation Advisory Committee (C4 Transportation TAC)
- JPACT:** Joint Policy Advisory Committee on Transportation (Metro)
- MPAC:** Metro Policy Advisory Committee (Metro)
- MTAC:** Metro Technical Advisory Committee (MPAC TAC)
- R1ACT:** Region 1 Advisory Committee on Transportation (ODOT)
- TPAC:** Transportation Policy Advisory Committee (JPACT TAC)

**Thursday, March 03, 2022**  
**Development Services Building**  
 Main Floor Auditorium, Room 115  
 150 Beaver Creek Road, Oregon City, OR 97045

**Attendance:**

**Members:**      **Clackamas County:** Paul Savas; **CPOs:** Martin Meyers; **Estacada:** Sean Drinkwine; **Gladstone:** Tammy Stempel; **Hamlets:** Kenny Sernach, Derrick Cherico; **Happy Valley:** Brett Sherman; **Lake Oswego:** Joe Buck; Rachel Verdick; **Metro:** Christine Lewis; **Milwaukie:** Kathy Hyzy; **Molalla:** Scott Keyser; **MPAC Citizen:** Ed Gronke; **Oregon City:** Rachel Lyles Smith; **Sanitary District:** Paul Gornick; **Transit:** Tom Markgraf (TriMet); Dwight Brashear (SMART); Todd Wood (Rural Transit); **Tualatin:** Valerie Pratt; **West Linn,** Jules Walters; **Wilsonville:** Julie Fitzgerald

**Staff:**            Trent Wilson (PGA); Chris Lyons (PGA)

**Guests:**         Bridget Dazey (CWS); Jamie Stasny (DTD); Mike Bezner (DTD); Karen Buehrig (DTD); Jaimie Lorenzini (Happy Valley); Mark Ottenad (Wilsonville); Dayna Webb (Oregon City); Jason Kelly (ODOT); Rick Cook (Stafford Hamlet); Jeff Gudman (Community); Jane Civiletti (Community)

The C4 Meeting was recorded and the audio is available on the County's website at <http://www.clackamas.us/c4/meetings> . Minutes document action items approved at the meeting.

<u>Agenda Item</u>	<u>Action</u>
<b>Approval of February 03, 2022 C4 Minutes</b>	Approved.
<b>Meet and Greet: Bridget Dazey, Executive Director at Clackamas Workforce Partnership</b>	Bridget presented on the status of work for CWP, invited elected leadership to participate in the April 21 Board meeting and engage with CWP to enhance workforce services in their jurisdictions.
<b>C4 Annual Business</b>	Mayor Stempel to continue as Urban Cities representative Mayor Hodson to continue as Rural Cities representative No changes to other executive seats at this time.  Staff clarified that the co-chair seat will be selected at the upcoming C4 Executive Committee meeting.  Staff noted the vacancy in the water provider seat is in process to be filled, but delayed.

<p><b>C4 Agenda Topics</b></p>	<p>C4 Members agreed the following topics would guide their agendas for the next 12 months.</p> <p>Primary:</p> <ul style="list-style-type: none"> <li>• Housing/Shelter needs across the county</li> <li>• Transit service enhancement/improvement</li> </ul> <p>Secondary</p> <ul style="list-style-type: none"> <li>• I-205/Tolling</li> <li>• Disaster Management/Response <ul style="list-style-type: none"> <li>○ Fireworks ban in hot seasons</li> </ul> </li> <li>• Climate Action Plan/Climate intersections with work</li> <li>• Equity intersections with work</li> </ul>
<p><b>Legislative Updates</b></p>	<p>Chris Lyons provided an summary overview of the state legislative session, expected to conclude the following day.</p> <p>Major victories for Clackamas County included the authorization of \$94 million for the county courthouse.</p>
<p><b>Updates/Other Business</b></p> <ul style="list-style-type: none"> <li>• <b>JPACT/MPAC Updates</b></li> <li>• <b>Climate Action Plan Task Force Update</b></li> <li>• <b>Supportive Housing Services Update</b></li> <li>• <b>I-205 Discussion</b></li> <li>• <b>Other Business</b></li> </ul>	<p>JPACT/MPAC: Noted most work tabled until the I-205 RTP discussion is completed</p> <p>Climate Action Plan Task Force: No updates</p> <p>Supportive Housing Services: SHS revenue continues at a steady rate, exponential increases still expected in Spring 2022.</p> <p>I-205: Jamie Stasny provided an update on the status of work for the RTP amendments, would be discussed on March 4 (next day) TPAC meeting. C4 Metro Subcommittee agenda will be devoted to this topic ahead of the JPACT vote in March.</p> <p>Other business: None.</p>

Adjourned at 8:26 p.m.

## **Memo**

**To: Clackamas County Coordinating Committee (C4)**  
**From: Trent Wilson, ClackCo Government Affairs and C4**  
**Date: March 31, 2022**  
**Re: Panel on Sheltering Services**

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### **Overview**

This discussion comes on the heels of C4 members wanting to prioritize sheltering and shelter locations as a key topic for C4 to understand and eventually move toward policy recommendations that close sheltering gaps throughout the county. The C4 Executive Committee followed up with the enclosed letter noting their commitment to advance the sheltering discussion, as well as to prioritize Transit and other notable topics identified by C4.

As this topic is ever evolving, the C4 Executive Committee agreed a preferred starting point is to invite a panel discussion with experts whom support the communities reliant on shelters in the county.

The following panel members have agreed to attend C4 on April 7 to help C4 launch their discussions on this topic. The panel discussions topics are still evolving at the time of this memo.

### **April 7, 2022 Panel**

**Vahid Brown, Clackamas County Human Services Manager**

**Peter Tompkins-Rosenblatt, NW Housing Alternatives Manager**

**Jim Band, Oregon City Police Chief**

**Bill Stewart, Clackamas County Deputy District Attorney**

March 15, 2022

Dear C4 Members,

Thank you for the robust discussion at our March 3 meeting about the need for additional homeless shelters in Clackamas County. We on the C4 Executive Committee are also interested in providing additional options for our residents in need, and we commit prioritizing conversations about shelter and supportive services at C4 this year.

C4 members know better than anyone that Clackamas County is home to diverse communities—urban, suburban, and rural; incorporated and unincorporated. That diversity means that we need a range of options and locations to best serve residents experiencing homelessness, alongside countywide communication and collaboration to facilitate effective service delivery.

We believe C4, with its focus on coordination, is uniquely positioned to help in that effort. As a first step in the conversation, staff from Clackamas County’s Department of Health, Housing and Human Services will be joining the monthly Mayors and Chair meeting with Chair Tootie Smith this Thursday, March 17 at 2pm. We hope you or your city’s mayor or city manager are able to join.

We look forward to continued dialogue at the C4 table and ongoing partnership to address our shared goal of increasing the availability of affordable housing and shelter.

Sincerely,



Commissioner Paul Savas  
Clackamas County  
C4 Co-Chair



Mayor Brian Hodson  
City of Canby  
C4 Co-Chair

CC: Clackamas County Chair Tootie Smith

## Clackamas County Continuum of Care Inventory

### Introduction

Clackamas County Continuum of Care (CoC) is a group of individuals and organizations which strives to prevent and reduce homelessness in Clackamas County by strategically planning and implementing housing programs and services for families and individuals that are homeless or at risk of becoming homeless. CoC programs do this work by fully utilizing mainstream resources, coordinating service delivery and housing systems, systematically targeting resources to populations at high risk of homelessness, creatively cultivating new resources, and promoting public awareness to foster a collective sense of responsibility.

### Housing Inventory of Shelter and Housing Providers

Each year Clackamas County participates in the HUD Housing Inventory Count (HIC) which is a point-in-time inventory of projects within the CoC that provide beds and units dedicated to serving persons who are homeless. This year’s count reflects the number of beds and units available on January 29th, 2018.

### Shelter and Housing Types in the Clackamas County Continuum of Care

The shelter and housing types provided in our community include: emergency shelter, extreme weather warming shelters, domestic violence housing programs, interim housing, transitional housing, rapid re-housing, and permanent supportive housing. Clackamas County coordinates assessment and referrals through a system called Coordinated Housing Access. A description of each housing type and related services are listed along with the housing inventory tables.

### Emergency Shelter

Emergency Shelter is often the first stop for families entering the homeless service system. Annie Ross House provides short-term emergency shelter to families with children. The shelter helps families connect to needed social services, healthcare, emergency food boxes, nutrition information, job training, parenting skills. Participants are assisted in finding permanent housing. The shelter has space for eight families, including one full ADA unit on the ground floor. Each family occupies a single room with their own kitchenette and bathroom. Facility also includes a communal kitchen, dining and living rooms, and shared laundry space.

*Table 1: Emergency Shelter Inventory*

Agency	Program	Total Beds	Beds for HH w/ Children	Beds for HH w/o Children
Northwest Housing Alternatives	Annie Ross House	26*	26	0
The Fathers Heart <sup>§</sup>	Hotel/Motel Emergency Shelter Vouchers	72	0	72
	<b>Total</b>	<b>98</b>	<b>26</b>	<b>72</b>

\*Includes families in non-congregate shelter due to COVID

## Extreme Weather Warming Shelters

Clackamas County contracts with warming shelters each winter to provide beds for people experiencing homelessness on nights when the weather is predicted to “feel like” 33 degrees or lower or when other conditions, such as accumulated snowfall or high winds, make sleeping outdoors especially dangerous. Each site decides by 1 PM whether they will open, based on National Weather Service predictions. Hot drinks, food and sleeping mats or cots are available at all centers. Homeless adults primarily access the warming shelters but families with children are also welcome.

*Table 2: Warming Centers (Overflow) Inventory*

Agency	Program	Total Beds
Father’s Heart	Warming Center	49
Molalla Communities That Care	Molalla Warming Center	32
Estacada Food Bank <sup>+</sup>	Estacada Warming Shelter	39
	<b>Total</b>	<b>120</b>

Clackamas Service Center and The Father’s Heart Street Ministry are also service centers, providing basic life assistance, support, and resources to individuals and families who are homeless or at risk of homelessness. Both provide access to medical services, meals, clothing, shower facilities, internet access, and much more. These centers work to reduce the effects of poverty, help individuals in our community move out of poverty, and connect services with partnering agencies.

## Domestic Violence Housing Programs

Clackamas Women’s Services and Northwest Family Services are the two domestic violence providers in our Continuum that provide housing to people experiencing homelessness due sexual assault, domestic violence, stalking, the sex industry and elder abuse.

*Table 3: Domestic Violence Provider Inventory*

Agency	Program	Total Beds	Beds for HH w/ Children	Beds for HH w/o Children
Northwest Family Services	Casa Esperanza Emergency Shelter	20	19	1
Clackamas Women’s Services	CWS Emergency Shelter	34	28	6
Clackamas Women’s Services	Non-congregate shelter	16	15	1
Clackamas Women’s Services <sup>§</sup>	Non-congregate shelter COVID	100*	82*	18*
Clackamas Women’s Services	CWS CoC RRH Program	14	13	1
Clackamas Women’s Services	CWS CHA Homeless RRH	15	13	2
Clackamas Women’s Services <sup>§</sup>	RRH Program	25	22	3



Clackamas Women's Services	CWS PSH Program	11	8	3
Clackamas Women's Services <sup>+</sup>	SHS Supportive Housing Case Management Pilot	25	0	25
Clackamas Women's Services <sup>+</sup>	SHS Pilot Housing Navigation	12	0	12
Immigrant and Refugee Community Org.(IRCO) <sup>+</sup>	RRH Program	30	27	3
<b>Total</b>		<b>290**</b>	<b>227</b>	<b>63**</b>

\*\*Does not include Navigation "slots," as these are not actually housing units

\*number of households contracted to serve, number of actual hotel units at any given time varies

### Interim Housing

Interim Housing is short term (3-6 month) housing for families with children under 18. This type of housing is intended to help stabilize the family as they work toward permanent housing.

*Table 4: Interim Housing Inventory*

<b>Agency</b>	<b>Program</b>	<b>Year-Round Beds</b>	<b>Beds for HH w/ Children</b>	<b>Beds for HH w/o Children</b>
Clackamas County H3S	Lake Oswego Transitional Shelter Ministry	6	6	0
Clackamas County H3S	Aurora Shelter	3	3	0
Do Good	Veterans Village	19	0	19
<b>Total</b>		<b>28</b>	<b>9</b>	<b>19</b>

## Housing Navigation

Housing navigation and placement consists of flexible services and funding to assist households in accessing and securing rental housing. Housing navigation and placement is tailored to meet each household's specific needs so they can move into rental housing as quickly as possible.

Agency	Program	Year-Round Navigations	Navigations for HH w/ Children	Navigations for HH w/o Children
Impact NW <sup>+</sup>	SHS Pilot Housing Navigation	10	0	10
Greater New Hope Family Services <sup>+</sup>	SHS Pilot Housing Navigation	20	1	19
Northwest Family Services <sup>+</sup>	SHS Pilot Housing Navigation	40	1	39
El Programa Hispano Católico <sup>+</sup>	SHS Pilot Housing Navigation	20	0	20
	<b>Total</b>	<b>90</b>	<b>2</b>	<b>88</b>

## Transitional Housing

Transitional housing (TH) provides homeless individuals and families with medium-term stability and support to successfully move to and/or maintain permanent housing. Households may remain in transitional housing for up to 24 months. Participants receive subsidized rent and accompanying supportive services.

*Table 5: Transitional Housing Inventory*

Agency	Program	Year-Round Beds	Beds for HH w/ Children	Beds for HH w/o Children
The Inn Home	HomeSafe	20	20	0
Bridges to Change	Serenity House	8	0	8
Bridges to Change	Haven House	12	0	12
	<b>Total</b>	<b>40</b>	<b>20</b>	<b>20</b>

## Rapid Re-Housing

Rapid Re-Housing (RRH) provides housing placement support with short and medium-term rental assistance to individuals and families. While the structure of Rapid Re-housing programs allows for up to 24 months of assistance, this assistance is often only 1-6 months due to funding limitations.

Table 6: Rapid Re-Housing Inventory

Agency	Program	Year-Round Beds	Beds for HH w/ Children	Beds for HH w/o Children
Clackamas County H3S	Housing our Families	24	24	0
Clackamas County H3S	Rent Well RRH	9	9	0
Clackamas County H3S	Veterans RRH	33	27	6
Northwest Housing Alternatives	HomeBase RRH	98	98	0
Housing Authority of Clackamas County	Metro 300 - Clackamas Health Centers	8	0	8
Housing Authority of Clackamas County	Metro 300 - Central City Concern LEAD	8	0	8
Housing Authority of Clackamas County	Metro 300 - Do good	39	0	39
Clackamas County Children's Commission <sup>§</sup>	RRH Program	31	19	12
Northwest Family Services <sup>§</sup>	RRH Program	160	125	35
	<b>Total</b>	<b>410</b>	<b>302</b>	<b>108</b>

## Joint TH and RRH

Joint TH/RRH Component project is a project type that includes two existing program components– Transitional Housing and Rapid Re-housing in a single project to serve individuals and families experiencing homelessness. Programs provide both components, including the units supported by the transitional housing component and the tenant-based rental assistance and services provided through the RRH component. In this way, the TH portion of the program can act as crisis housing. Projects serve program participants up to 24 months as needed. Participants can elect to participate in only TH, only RRH or both.

*Table 7: Joint TH and RRH Inventory*

<b>Agency</b>	<b>Program</b>	<b>Year-Round Beds</b>	<b>Beds for HH w/ Children</b>	<b>Beds for HH w/o Children</b>
DevNW	CoC Joint TH/RRH for Youth – TH Portion	2	0	2
DevNW	CoC Joint TH/RRH for Youth – RRH Portion	4	2	2
DevNW	YHDP Joint TH/RRH for Youth – TH Portion	10	4	6
DevNW	YHDP Joint TH/RRH for Youth – RRH Portion	27	23	4
	<b>Total</b>	<b>43</b>	<b>29</b>	<b>14</b>

## Permanent Supportive Housing

Permanent supportive housing is permanent housing with indefinite leasing or rental assistance paired with supportive services to help individuals and families achieve housing stability. These programs serve homeless persons or families with the head of household having an extensive history of homelessness and a disability that impairs their ability to live independently.

*Table 8: Permanent Supportive Housing Inventory*

Agency	Program	Year-Round Beds	Beds for HH w/ Children	Beds for HH w/o Children
Central City Concern	Chez Ami	40	0	40
Clackamas County H3S	Bridges to Housing	80	80	0
Clackamas County H3S	HOPE Leasing	15	0	15
Clackamas County H3S	HOPE Leasing SHP II	15	14	1
Clackamas County H3S	Housing Our Heroes	22	6	16
Clackamas County H3S	Veterans Rental Assistance Program	32	4	28
Do Good	Clayton Mohr Commons (Excluding VASH)	13	6	7
Housing Authority of Clackamas County	HACC VASH	158	80	78
Housing Authority of Clackamas County	Shelter + Care	47	14	33
	Shelter+ Care LEAD	3	0	3
Housing Authority of Clackamas County	Mainstream Vouchers	76	56	20
Housing Authority of Clackamas County	Emergency Housing Vouchers	46	0	46
Housing Authority of Clackamas County/ Oregon DHS/Northwest Family Services <sup>+</sup>	Foster Youth to Independence Vouchers	137	88	49

Impact NW <sup>+</sup>	SHS Supportive Housing Case Management Pilot	20	0	20
Greater New Hope Family Services <sup>+</sup>	SHS Supportive Housing Case Management Pilot	45	6	39
Northwest Family Services <sup>+</sup>	SHS Supportive Housing Case Management Pilot	65	6	59
Northwest Housing Alternatives	Pathways Homeless or At-Risk	30	0	30
El Programa Hispano Católico <sup>+</sup>	SHS Supportive Housing Case Management Pilot	50	0	50
	<b>Total</b>	<b>864</b>	<b>360</b>	<b>504</b>

### Coordinated Housing Access (CHA)

Clackamas County Coordinated Housing Access is the central point for households seeking assistance for a housing crisis. CHA plays a critical role in moving toward the appropriate intervention for each individual and family. Services include: homelessness prevention, problem-solving in addition to most programs in this document. CHA increases fairness and ease for individuals and families accessing the housing system by providing:

- A clearly defined process for individuals and families to know where and how to access services
- A single access point to request services
- A standardized assessment - the ability to match individuals and families with appropriate housing and services based on their needs
- Unduplicated data on the number of homeless individuals and families and the needs of these families, which can influence system modification and enhancements

The result is a system design that is less fragmented and more efficient and effective for individuals and families.

CHA starts when an individual or family experiencing a housing crisis reaches out for assistance by calling 503-655-8575, walking into Social Services offices in Oregon City, or contacting Clackamas Women's Services. Staff either answer calls live or return calls within 3 business days to conduct an assessment. Callers will complete an interview to determine the types of programs that would serve them best. This could include immediate services, if available, or housing waiting list access.

### Immediate Housing Services Available through CHA

Funding for these services is highly flexible and tailored to the specific needs of each household. Each agency listed below can provide prevention, problem-solving and/or Rapid rehousing services. As such, there is no way to quantify the “beds” available for each program. Services below began on or after July, 2018.

Agency	Population Focus
Clackamas County H3S	Veterans
Clackamas County H3S	Older Adults
Clackamas County H3S	General Population
Clackamas Women’s Services	Survivors of DV, sexual assault, sex industry and elder abuse
Northwest Housing Alternatives	Households with Children
Northwest Family Services	Youth- below age 25
Clackamas Service Center	Adult-only households- prevention

# CLACKAMAS COUNTY BOARD OF COUNTY COMMISSIONERS

## Policy Session Worksheet

**Presentation Date:** 3/2/2022      **Approx. Start Time:** 11am      **Approx. Length:** 1HR

**Presentation Title:** Administrator's Housing Task Force Housing Session #2 – Transitional Shelter Options

**Department:** Health, Housing, and Human Services (H3S)

**Presenters:** Rodney Cook, Director of Health, Housing, and Human Services

Vahid Brown, Supportive Housing Services Manager

**Other Invitees:** Ed Johnson, Toni Karter, Brenda Durbin, Dan Johnson, Joe Vennes  
Mark Sirois, Pamela Anderson,

### WHAT ACTION ARE YOU REQUESTING FROM THE BOARD?

Staff is requesting direction on the question of moving forward with issuing a Request for Information (RFI) to determine the feasibility of developing Transitional Shelter(s) in the County. As context, staff will present examples of different models of Transitional Shelters that are evidence-based and have demonstrated success in what is commonly known as Safety Off the Streets programs.

### EXECUTIVE SUMMARY:

The Administrator's Housing Task Force is bringing information to the Board regarding Safety Off the Streets program models which include the continuum of transitional shelter options.

### **What is Safety off the Street?**

Safety off the street programs are shelters or types of crisis housing with the primary purpose of providing safe temporary shelter for people experiencing a housing crisis. All such programs are "transitional" – they are not meant as permanent places of residence and should connect households to permanent housing and access to other services as quickly as possible. Such programs provide a temporary place for people to stay, meet basic needs such as food, safety, and hygiene, and offer some level of support to seek and obtain housing. Safety off the street programs play a critical role in a system's response to homelessness, as people in a housing crisis will always need a safe and decent place to go that is immediately available.

Safety off the street programs exist on a spectrum, from temporary structures in designated "safe rest" areas, to permanent facility-based shelter. Best practices for these programs are grounded in low-barrier access and entry. Low-barrier shelters have a housing-first orientation and few, if any, barriers to entry, such as sobriety requirements or background checks.

### **Safety off the Street Models**



Below are five general models from the continuum of transitional shelter options:

### 1. *Safe Rest Areas*

These are designated areas for immediately accessible short-term camping or sleeping in other temporary structures. They have basic amenities such as common areas for food preparation and/or distribution, access to hygiene facilities, garbage services, and fencing. Participants utilizing these sites can stay 24/7 until they are connected to services and navigated into permanent housing. Typically, these sites are operated by a service provider or peers who provide site management, housing navigation assistance, and other services as needed.

Safe rest areas are best suited for adults experiencing homelessness. Families with children, unaccompanied youth, and survivors of domestic violence typically are not served by this model and are best served by lower density models with more privacy.

The City of Eugene currently operates two successful safe rest area programs. The City operates or has approved six [safe sleep sites](#) which have shelters ranging from tents to tiny-house style structures, serve 35-95 households per site, and are managed by non-profit partners. The City also has nine [rest stops](#) which have Conestoga huts or pallet shelters and basic amenities, serve up to 20 households per site, and are also managed by non-profit partners.

### 2. *Safe Parking Sites*

These sites are designated parking areas for people temporarily living in their vehicles where they can stay during the day and overnight without fear of being towed or ticketed. They range from small, distributed sites hosting up to six vehicles to larger parking lots capable of hosting 50+ vehicles. Safe parking sites offer basic amenities such as access to hygiene facilities, food preparation/distribution, storage options, garbage service, and onsite security. These sites are frequently utilized by most populations experiencing homelessness and sleeping in their vehicle, but do not generally serve unaccompanied minor youth.

The Cities of Eugene and Vancouver both currently operate successful safe parking site programs. Vancouver's [Safe Parking Zone Program](#) is staffed by City personnel in conjunction with contracted security. This program utilizes the parking lot of a transit center which has the capacity to host up to 50 vehicles and currently serves 60 people. Eugene's [Overnight Parking Program](#) is a disbursed safe parking model: the City partners with local organizations such as churches, businesses, and other entities to utilize their parking lots. This program utilizes 40 disbursed parking lots through these partnerships which can host up to six vehicles per site for a total of up to 60 vehicles.

### 3. *Transitional Villages*

This model establishes small, transitional communities through the construction of stick-built or pre-fabricated small living structures and common facilities on a single site. Program participants stay in hard-walled structures with electricity but often do not have plumbing. Common facilities provide communal space and access to both cooking and hygiene amenities. These sites are typically either managed by non-profit service providers or may be "self-governed" through peer management of the site. Transitional villages offer more privacy, greater amenities, more on-site services, and case management services than the two previous models. Program participants in these models typically live onsite for a few months (most commonly up to 24 months maximum) until they can be navigated into permanent housing.

Transitional villages are best suited for adults experiencing homelessness. This model does not typically serve families with children or unaccompanied youth.

Clackamas County currently operates the [Veterans Village](#), which is an example of the transitional village model. This village houses 24 pods which provide a safe space to sleep and

store personal items for program participants and also provides shared hygiene facilities, communal meeting spaces, and a shared kitchen. The village is operated by Do Good Multnomah which provides onsite services and assists program participants in becoming self-sufficient and finding permanent housing.

[Dignity Village](#) in Portland is another successful transitional village model. This village is a self-governed and self-funded program which provides shelter for 60 people. Multnomah County funds one full-time social services provider to assist program participants with case management services.

#### *4. Facility Based Congregate Shelter*

This model provides either year-round or temporary shelters for people to stay overnight. Temporary shelters are typically opened in response to severe weather events such as heat, cold, or smoke. These shelters are easily accessible to provide a sheltered area to sleep overnight. Year-round shelters are typically dorm-style while temporary shelters typically offer cots or sleeping mats. These shelters offer basic amenities such as access to hygiene facilities, some limited food options, and on-site staff or volunteers to assist anyone staying overnight.

While this model can serve all populations, it is often limited to adults only as the congregate nature tends to dissuade families with children from staying overnight. Additionally, this model has not been feasible during much of the COVID-19 pandemic.

Clackamas County operates [temporary overnight shelters](#) in response to severe weather events. The Portland Rescue Mission currently operates a year-round congregate shelter through their [Burnside Shelter](#). This permanent shelter offers daily meals, access to hygiene facilities, mail service, and onsite healthcare, employment, and housing resources.

#### *5. Facility Based Non-Congregate Shelter*

These shelters provide private rooms, units, or dwellings for program participants to stay in for either short periods of time or until they can be navigated into permanent housing. There are several sub-types of this model, such as family shelter, motel shelter voucher programs, motel shelters such as Project Turnkey properties, and transitional housing programs. These shelters typically offer individual and more private amenities for hygiene or cooking within the room or dwelling for program participants than the other models detailed above. While these shelters can be utilized by any population, this model is the preferred and safest model for families with children. This model can also be tailored to meet the needs of specific populations such as youth or survivors of domestic violence.

Clackamas County currently partners with Northwest Housing Alternatives to operate a non-congregate family shelter. The [Annie Ross House](#) in Milwaukie serves up to eight families at a time, each family resides in a private room which is equipped with its own bathroom and kitchenette. Families work closely with case managers to move into permanent housing. The [Lake Oswego Transitional Shelter Ministry](#) operates a series of transitional shelter units which provide small, rent-free apartments for program participants who need short-term assistance due to severe economic setbacks.

Another popular example of facility based non-congregate shelters being utilized throughout Oregon is the motel/hotel model. Program participants in these models stay in a private hotel or motel room with in-room hygiene facilities and, depending on the property, in-room kitchenette. Clackamas County currently operates one such program which began in response to the COVID-19 pandemic. Additionally, [Project Turnkey](#), an initiative by the Oregon Legislature, has helped 13 counties acquire 19 motel/hotel sites to be used as non-congregate shelter. Hotel/motel properties which are acquired for non-congregate shelter can also be transitioned into permanent housing.

## Clackamas County Safety off the Street Inventory

The following table demonstrates the existing safety off the street capacity of transitional housing and shelter programs in Clackamas County as of December 14, 2021. Extreme weather warming shelters are not operated year-round, but are activated when the weather is predicted to “feel like” 33 degrees or lower or when other conditions, such as accumulated snowfall or high winds, make sleeping outdoors especially dangerous. Each site decides by 1 PM whether they will open, based on National Weather Service predictions.

<b>Current System Capacity for Transitional Housing &amp; Shelter in Clackamas County</b>			
<b>Type of Transitional Housing/Shelter</b>	<b>Beds for HH w/ Children</b>	<b>Beds for HH w/o Children</b>	<b>Total Beds</b>
Emergency Shelter	26	72	98
Extreme Weather Warming Shelters	--	--	120
Domestic Violence Shelter	227	63	290
Transitional Housing and Interim Housing (includes Veterans Village)	33	47	80
<b>Total</b>	<b>286</b>	<b>182</b>	<b>588</b>

## Existing Need for Safety off the Street Programming

The County’s Coordinated Housing Access (CHA) system was created to allow people experiencing a housing crisis access to all available homelessness prevention and housing programs through a single point of contact. The CHA system provides the best measure of the needs of our unhoused neighbors.

<b>Chronically Homeless &amp; Literally Homeless Households</b>			
<b>Household Type</b>	<b>2019 Data</b>	<b>2022 Data</b>	<b>Change</b>
Adult Only	774	890	+ 15.0%
Families with Children	126	158	+ 25.4%
<b>Total Households</b>	<b>900</b>	<b>1067</b>	<b>+ 18.5%</b>
<b>Data by Subpopulation</b>			
<b>Subpopulation Type</b>	<b>2019 Data</b>	<b>2022 Data</b>	<b>Change</b>
Youth Households under 25	17	35	105.9%
Adults Age 62+	123	155	26.0%
Survivors of Domestic Violence	282	313	11.0%
Veteran Households	128	63	(50.8%)

The above data indicates the following trends:

- There are significantly more Adult Only Households who are unsheltered; however, the current inventory has little capacity for Adult Only Households.
- There was a dramatic increase in need specifically for the Youth Households under 25, which could be attributed to increased outreach services for youth.
- There was a significant decrease in unsheltered Veterans, which could be attributed to the availability of veteran’s specific resources. Please note that those in the Veterans Village remain on the CHA waitlist.

## Issuing a Request for Information (RFI)

Issuing an RFI would allow the Board to move from abstract program options towards concrete proposals. An RFI is a broad procurement process which allows the County to assess a wide variety of concepts, including initial capital/startup operational cost estimates, emerging from community partners. Responses to an RFI would reflect the most realistic and effective programs to address the urgent needs in our community to be maintained and operated by community providers who specialize in this type of service. An RFI was the procurement process through which the Clackamas County Veterans Village proposal was selected and is also the procurement process recommended by the Administrator's Housing Task Force to provide options for the Board to further consider.

### **Funding Considerations**

Aside from General Funds, the County has a variety of funding sources that could support the procurement of Safety off the Street programming through an RFI. The Supportive Housing Services program has significant investments in shelter anticipated in the Local Implementation Plan (LIP), including up to \$3.5M for shelter-related capital or lease costs and \$2M for shelter-related operations and services. In recent engagements with the community of homeless services providers in the County, in which SHS program staff sought input on priorities for future funding, providers gave shelter the highest priority. There are also several funding bills currently under consideration by the State Legislature that earmark funds for Safety off the Streets programming. The County was also awarded approximately \$3.7M in HOME-American Rescue Plan funds, the eligible uses of which include both building or acquiring shelter and ongoing operational services.

### **FINANCIAL IMPLICATIONS (current year and ongoing):**

Is this item in your current budget?  YES  NO

What is the cost? Not to exceed \$6.2M

What is the funding source? Supportive Housing Services funds; HOME-ARP; potential of State allocation. No County General Funds will be requested.

### **STRATEGIC PLAN ALIGNMENT:**

- How does this item align with your Department's Strategic Business Plan goals?
  - Ensuring Access to Safe, Stable Housing by offering transitional housing and shelter options for residents while transitioning them to permanent housing solutions.
  
- How does this item align with the County's Performance Clackamas goals?
  - Ensure Safe, Healthy and Secure Communities by offering a variety of immediate housing and shelter solutions to meet the needs for our houseless neighbors.
  - Build Public Trust through Good Government by discussing all the types of transitional housing and shelter options that could be considered to expand our system capacity.

### **LEGAL/POLICY REQUIREMENTS:**

N/A

### **PUBLIC/GOVERNMENTAL PARTICIPATION:**

N/A

### **OPTIONS:**

1. Direct staff to issue a Request for Information (RFI) for proposals for Safety Off the Streets programs from across the entire continuum of Safety Off the Streets models.
2. Direct staff to issue a Request for Information (RFI) for specific Safety Off the Streets program models selected by Commissioners.
3. The Board receives the information presented and takes no further action at this time.

**RECOMMENDATION:**

Staff recommends Option 1 to direct staff to issue a Request for Information (RFI) for proposals for safety off the street programs from across the entire continuum of Safety Off the Streets models.

**ATTACHMENTS:**

Power Point Presentation

**SUBMITTED BY:**

Division Director/Head Approval \_\_\_\_\_

Department Director/Head Approval \_\_\_\_\_

County Administrator Approval \_\_\_\_\_

For information on this issue or copies of attachments, please contact \_\_\_\_\_ @ 503- \_\_\_\_\_

# Administrator's Housing Task Force

## Housing Session #2

### Transitional Shelter Options





# Safe Rest Areas

- Designated areas for short-term camping or sleeping in temporary structures
- Basic amenities: common areas for food prep or distribution, hygiene access, garbage service, fencing
- Participants can stay 24/7 until exiting to housing
- Often a service provider or peers provide site management, navigation to housing and services
- Population served: adult only households
- Not generally served: Families with children, unaccompanied youth, survivors of DV

## Example: Safe Sleep Sites in Eugene

Parking Lot on Garfield



## Example: Rest Stop in Eugene

Conestoga Huts at Westmorland Safe Spot



# Safe Parking Sites

- Designated parking areas for people living in vehicles
- Managed by local jurisdictions or non-profits
- Range in size: 6 to 50+ vehicles
- Basic amenities: hygiene access, food access, storage, garbage service, security
- Populations served: Adult only households and families with children
- Not generally served: unaccompanied minor youth

## Example: Safe Parking Zone

Vancouver, WA



## Example: Overnight Parking Program

Eugene, OR





# Transitional Villages

- Stick-built or pre-fab small individual living structures
- Hard-walled structures electrified, but not often plumbed
- Basic amenities: community meeting space, common facilities for cooking and hygiene access
- Managed by peers (self-governed), or non-profit service providers
- Often include on-site services and case management
- Population served: Adult only households
- Not generally served: Families with children, unaccompanied minor youth

## Example: Veterans Village

Clackamas County, OR



## Example: Dignity Village

Portland, OR



# Facility Based Congregate Shelter

- Year-round (permanent) or temporary
- Often dorm-style when permanent
- Cots or sleeping mats when temporary
- Typically only open overnight
- Basic amenities: hygiene access, limited food, on-site staff or volunteers
- Not feasible in pandemic circumstances
- Population served: can serve all populations, often limited to adults only
- Not generally served: Families with children, unaccompanied minor youth

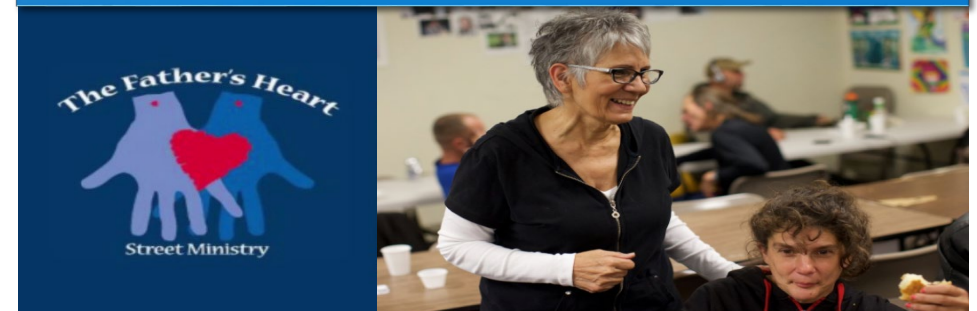
## Example: Portland Rescue Mission

Burnside Shelter



## Example: Clackamas Warming Shelters

The Father's Heart Street Ministry



# Facility Based Non-Congregate Shelter

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- Provides private rooms, units, or dwellings
- Improved amenities: usually private restroom, kitchenette, storage, and garbage service
- Can be tailored to meet the needs of specific populations
- Smaller sizes of these models tend to have better outcomes
- Often preferred model by households
- Population served: all populations, safest and best suited models for families with children

## Subtypes include:

- Family Shelters
- Transitional Housing Programs
- Youth Crisis Beds
- DV Shelters
- Motel Shelters such as Turnkey Projects
- Motel Shelter Voucher Programs



# Facility Based Non-Congregate Shelter

## Example: Family Shelter

Annie Ross House in Milwaukie, OR



## Example: Transitional Housing Programs

Lake Oswego Transitional Shelter Ministry



## Example: Hotel/Motel Shelter

Motel 6 – McMinnville, OR – Project Turnkey



## Example: Hotel/Motel Shelter

Redwood Inn – Medford, OR – Project Turnkey

