

C4 Metro Subcommittee

Wednesday, July 18, 2018 7:30 AM – 9:00 AM

Development Services Building

Main Floor Auditorium, Room 120 150 Beavercreek Road, Oregon City, OR 97045

Agenda

7:30 a.m. Welcome & Introductions

• August C4 Metro Subcommittee Meeting (August JPACT/MPAC Meetings cancelled)

7:35 a.m. MPAC Issues

- Upcoming MPAC presentations/discussion:
 - UGB expansion decision at September MPAC meeting

8:15 a.m. JPACT Issues

- Regional Transportation Plan Discussion (continued from June)
- STIF Regional Coordination Transit Funding
- JPACT Work Program Updates

9:00 a.m. Adjourn

Attachments:JPACT/MPAC Work ProgramsPage 02MPAC – UGB Expansion MemoPage 06RTP Discussion Memo and DRAFT Letter from CitiesPage 22Regional Coordination Transit Funding NoticePage 252018 RTP Policy BriefPage 26



600 NE Grand Ave. Portland, OR 97232-2736 oregonmetro.gov

2018 JPACT Work Program As of 7/10/18

Items in italics are tentative

<u>July 19, 2018</u>	August 16, 2018 - cancelled
• Resolution No. 18-4901 , For the Purpose of Adding or Amending Existing Projects to the 2018-21 Metropolitan Transportation Improvement Program (MTIP) Involving Three Projects Impacting Metro and ODOT (JL18-11-JUL) (consent)	
 Chair comments, RTP Public Comment Period (5+ min) 	
 HB 2017 ODOT Major Projects (Mandy Putney, ODOT; Megan Channell, ODOT; 30 min) 	
 RTP Jurisdictional Transfers Update (Margi Bradway, Metro; 20 min) 	
• HB 2017 State Transit Investment Fund Committee Update (Bernie Bottomly/Tom Mills, TriMet; 20 min)	

<u>September 20, 2018</u>	<u>October 18, 2018</u>				
• Chair comments TBD (5+ min)	• Chair comments TBD (5+ min)				
 2021-2024 STIP – Safety Leverage – Recommendation to the Metro Council (ODOT, TBD) 	• JPACT Recommendation to Metro Council on Adoption of 2018 RTP and Strategies for Freight, Transit, and Safety (Ellis; 45 min)				
 Introduce and Discuss TPAC Recommendation on 2018 RTP and Strategies for Freight, Transit, and Safety (Ellis; 60 min) 	 Southwest Corridor LPA – Recommendation to Metro Council (TBD; 30 min) 				
 RFFA Project Funds Allocation (Margi Bradway/Dan Kaempff, Metro; 20 min) 					
 Southwest Washington Regional Transportation Council – 2018 Regional Transportation Plan Update (Matt Ransom, SW RTC; 15 min) 					
<u>September 27-29:</u> League of Oregon Cities Annual Conference, Eugene, OR					
<u>November 15, 2018</u>	<u>December 20, 2018</u>				
• Chair comments TBD (5+ min)	• Chair comments TBD (5+ min)				
 Economic Value Atlas – Information/Discussion (Jeff Frkonja/Malu Wilkinson, Metro; 30 min) 					
 State Transit Investment Fund Update (TBD, TriMet; 30 min) 					
• <u>November 13-15:</u> Association of Oregon Counties Annual Conference, Eugene, OR					

Parking Lot:

- Prioritization of projects/programs
 Westside Freight Study/ITS improvements
 2021-2024 STIP Update October
- All Roads Safety Program (ODOT)
- Washington County Transportation Futures Study (TBD)
- Transportation Resiliency



2018 MPAC Work Program

as of 7/2/2018

Wednesday, July 11, 2018
 Overview of Draft 2018 Urban Growth Report – Information/Discussion (Ted Reid, Metro; 40 min)
• Tonnage Allocations (Molly Vogt, Metro; 40 min)
Elected Officials Survey Results (Jim Middaugh, Metro; 30 min)
Wednesday, August 8, 2018 – cancelled
Wednesday, September 12, 2018
 Metro Chief Operating Officer Recommendation on 2018 Urban Growth Management Decision – Information/Discussion (Martha Bennett, Metro; 60 min)
 MPAC Recommendation to Metro Council on Urban Growth Management Decision – Recommendation to the Metro Council (Ted Reid, Metro; 30 min)
 2030 Regional Waste Plan – Information/Discussion (Marta McGuire and Paul Slyman, Metro; 30 min)

Items in italics are tentative

Wednesday, September 26, 2018	Wednesday, October 10, 2018
 Introduce and Discuss MTAC Recommendation on 2018 RTP and Strategies for Freight, Transit, and Safety (Ellis; 90 min) Hold for MPAC Recommendation to Metro Council on Urban Growth Management Decision – Recommendation to the Metro Council (Ted Reid, Metro; 30 min) September 27-29: League of Oregon Cities Annual Conference, Eugene, OR 	 Southwest Corridor Equitable Development Strategy (Brian Harper; 30 min) MPAC Recommendation to Metro Council on Adoption of 2018 RTP and Strategies for Freight, Transit, and Safety (Ellis; 60 min)
Wednesday, October 24, 2018	Wednesday, November 14, 2018
 2030 Regional Waste Plan – Information/Discussion (Marta McGuire and Matt Korot, Metro; 30 min) 	
	<u>November 13-15:</u> Association of Oregon Counties Annual Conference, Eugene, OR
<u>Wednesday, November 28, 2018</u>	 Wednesday, December 12, 2018 MPAC Year in Review (TBD; 10 min)
Wednesday, December 26, 2018 – cancelled	

MEMORANDUM

TO:	C4 Metro Subcommittee
FROM:	Jennifer Hughes, Clackamas County Principal Planner
DATE:	July 12, 2018
SUBJECT:	MPAC UGB Expansion Requests

Overview

Metro is moving toward a December decision on whether and where to expand the Urban Growth Boundary. The Metro Chief Operating Officer will release her recommendation on UGB expansion on September 4, and MPAC is scheduled to make a recommendation to the Metro Council on September 12 or, if a second meeting is necessary, September 26. At recent meetings, MPAC heard presentations from the four cities proposing expansions (Beaverton, Hillsboro, King City and Wilsonville), as well as a presentation on the draft Urban Growth Report, released on July 3.

The draft UGR, attached, assesses the projected population growth in the region through 2038 and the capacity for jobs and housing within the existing UGB and will be used to inform MPAC's recommendation and the Metro Council's decision. The draft UGR concludes that the most likely scenario is that the seven-county Metropolitan Statistical Area (the Oregon counties of Clackamas, Columbia, Multnomah, Washington and Yamhill and the Washington counties of Clark and Skamania) will grow by 524,000 people/279,000 households over the next 20 years with 63 to 72 percent of those expected to locate inside the Metro UGB. (This capture rate exceeds the historical average of 61 percent.) On the jobs side, the most likely outcome is 209,000 new jobs in the seven-county region by 2038. Historically, the Metro UGB has captured 82 percent of the region's jobs. It's important to note that the most likely outcomes fall within a forecasted range that concludes with 95-percent certainty that population growth will be between 365,000 and 659,000 and jobs growth between 135,000 and 258,000.

Per work program endorsed by Metro Council in February 2017 Winter 2018 Spring 2018 Fall 2018 Summer - Fall 2017 **Summer 2018** Metro COO Clarify City YOU ARE HERE Council rec., followed expectations proposals decision by MPAC rec. for cities due **Program milestones** City letters of Draft Urban Council interest due Growth Report direction • Concept planning for urban reserves **Cities proposing** Proposals due May 31 Present proposals expansions Letters of interest due Dec. 29 Recommendation: clarify • Discussion: merits of city proposals expectations for cities MTAC • Recommendation: tech advice, if requested by MPAC proposing residential UGB expansions Regional population and employment forecast MetroScope model Peer review groups Buildable land inventory methods and results and other model assumptions (LUTAG) Strengths & weaknesses of city proposals (CRAG) Recommendation: clarify • Discussion: merits of city proposals expectations for cities MPAC proposing residential UGB Recommendation to Council expansions • Opt-In poll Public comment City planning processes **Council hearings Council hearings** • Online comment period opportunities Decision: clarify expectations for cities • Direction (Sept) Discussion: merits of city proposals Metro Council proposing residential UGB • Decision (Dec) expansions

2018 urban growth management decision: engagement and process timeline



2018 UGB Expansion Proposal for the Advance Urban Reserve







Frog Pond Area Plan



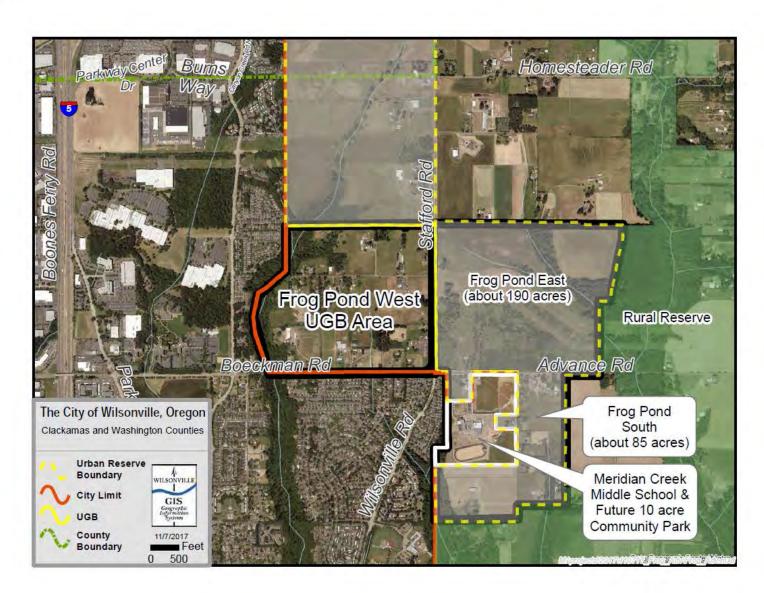
- Three Neighborhoods
- About 500 acres 275 acres in Urban Reserve
- Established broad land uses, transportation, infrastructure, open space frameworks





Expansion Area Request

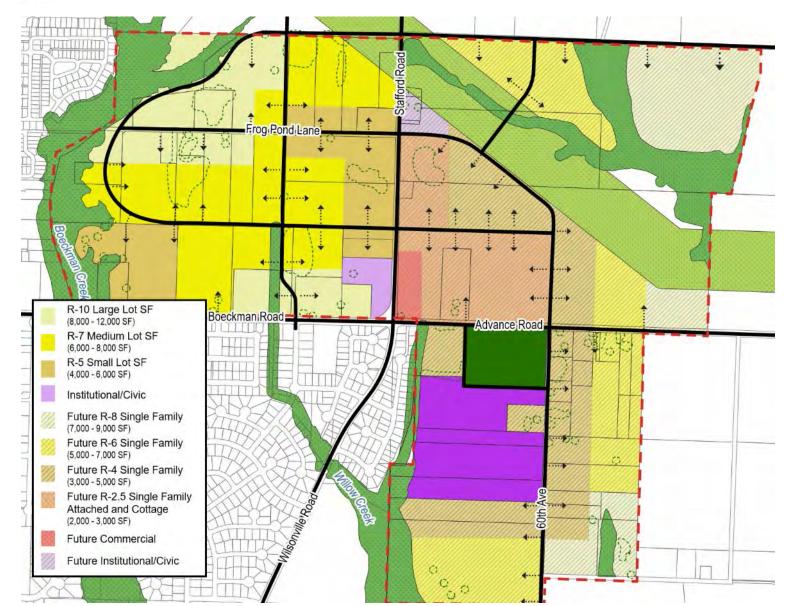




Land Use Framework

WILSONVILLE







Frog Pond East and South Neighborhoods





Future R-8 Single Family (7,000 - 9,000 SF)



Future R-6 Single Family (5,000 - 7,000 SF)



Future R-4 Single Family (3,000 - 5,000 SF)



Future R-2.5 Single Family Attached and Cottage (2,000 - 3,000 SF)



Future Commercial



Future Institutional/Civic





Frog Pond East – Housing Variety and Local Street Demonstration Plan





Frog Pond East – Site Study





Neighbòrhood Commercial Mini Main Street

14

WILSONVILLE

Townhomes (4 max) near commercial

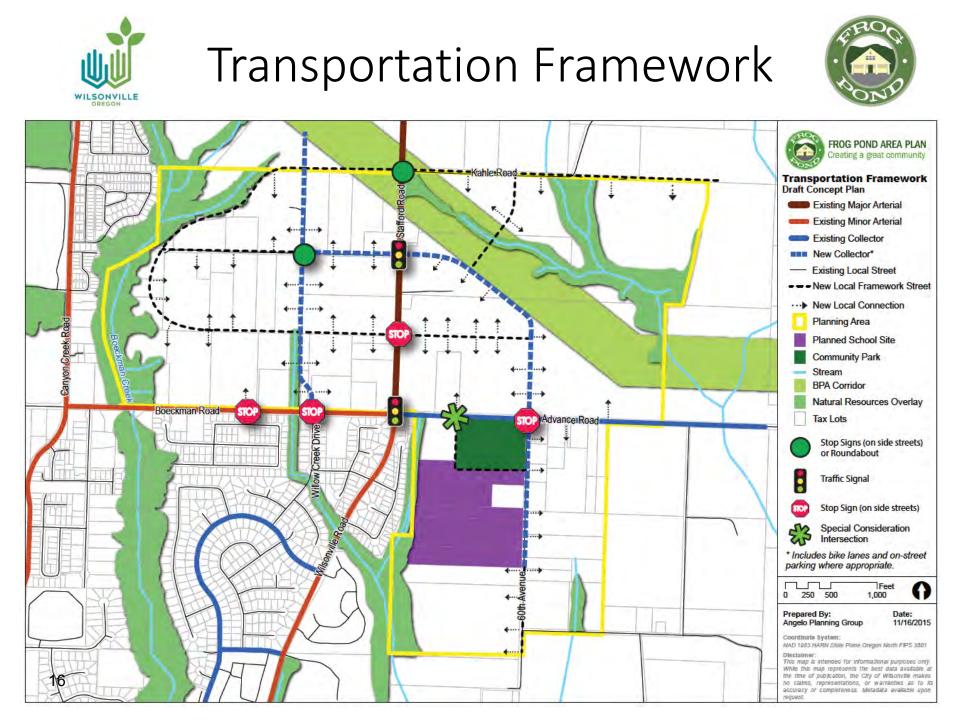


Frog Pond Area – Land Use Metrics



Table 1. Land Use Metrics and Capacity ("Option G")

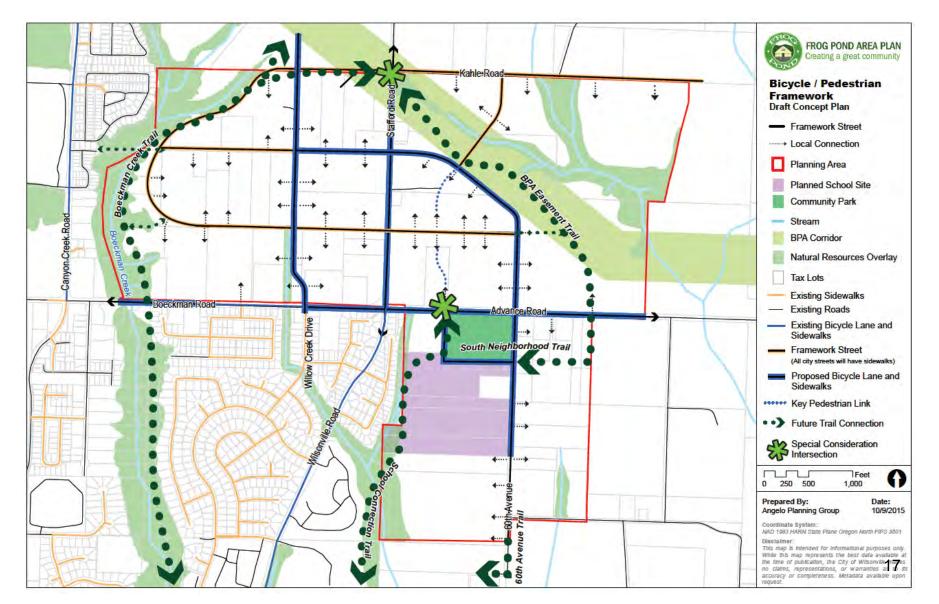
	Residential Designation	West Neighbor- hood Units	East Neighbor- hood Units	South Neighbor- hood Units	Frog Pond Total Units	East+ South Units	Average Lot Size (SF)	Max Units/ ac net
West	R-10 Single Family (8,000 - 12,000 SF)	124	-		124	+	10,000	4.4
Neighborhood	R-7 Single Family (6,000 - 8,000 SF)	281	-	100	281	1.	7,000	6.2
Neighborhood	R-5 Single Family (4,000 - 6,000 SF)	205	-	- P	205		5,000	8.7
	Future R-8 Single Family (7,000 - 9,000 SF)	-	120	28	148	148	8,000	5,4
East & South	Future R-6 Single Family (5,000 - 7,000 SF)	1.8	125	162	287	287	6,000	7.3
Neighborhood	Future R-4 Single Family (3,000 - 5,000 SF)	-	165	286	451	451	4,000	10.9
	Future R-2.5 (2,000 - 3,000 SF)		436		436	436	2,500	17.4
	Total Units	610	846	476	1,932	1,322	1	
	Overall net density	6.3	10.6	8.8	8.4	9.90		





Bicycle and Pedestrian Framework









Funding Summary – Master Plan Projects

Project	Estimated Total Cost*	Who Builds	Proposed Funding Sources	Notes / Amounts	
Boeckman Road with sanitary sewer	\$ 4,438,000	City			\$ 2.02 million \$ 2.42 million
Stafford Road with water and sanitary sewer	3,164,000	City	Supplemental fees SDCs	West side only, east side pending UGB expansion	
Neighborhood Park	2,407,000	City	Supplemental tees		+
Trailhead Park	1,143,000	City/Developers	SDCs	Land Improvements	\$ 588,000 \$ 555,000
Boeckman Trail	850,000	City/Developers	SDCs		
	\$ 12,002,000				



* All costs are planning level estimates and assume public sector construction



Estimated Supplemental Fees Frog Pond West Development



	Net "Local"				
	Estimated				Total
	Project Costs			Admin	Estimated
	to Recover	Number	Allocation	Overhead	Allocation
Projects	(rounded)	of EDUs*	per EDU	12.0%	per EDU
Boeckman Rd	\$ 1,597,000	538	\$ 2,970	\$ 356	\$ 3,326
Boeckman Rd sanitary sewer	425,000	490	870	104	974
Stafford Rd	2,146,000	538	3,990	479	4,469
Stafford Rd - sanitary sewer	193,000	490	390	47	437
Stafford Rd - water	295,000	472	630	76	706
Neighborhood parks	2,407,000	457	5,270	632	5,902
Total	\$ 7,063,000		\$ 14,120	\$ 1,694	\$ 15,814

- Differences in EDUs reflect varying EDUs associated with Primary School construction
- Base number of housing units is 457 (80% of 571)





Summary: SDCs and Estimated Supplemental Fee



SDCs	Amount
Street	\$ 11,772
Sanitary sewer	4,849
Water	5,842
Parks	5,374
Stormwater	1,628
Total SDCs	29,465
Supplemental fee	15,814
Total SDCs and Estimated Supplemental Fee	\$ 45,279



Discussion





C4 Metro Subcommittee Staff Memo

- From: Mark Ottenad and Nancy Kraushaar, PE, City of Wilsonville/SMART (South Metro Area Regional Transit), on behalf of Wilsonville Mayor Tim Knapp, Clackamas Cities Rep to JPACT
- **Re:** Draft Letter from Cities of Clackamas County to Metro Council, RE Request for Post-RTP Transportation System Visioning Process (Version 3, 7/12/2018)

Date: July 12, 2018

Summary

At the June 20 C4 Metro Subcommittee meeting during discussions on the *Draft 2018 Regional Transportation Plan* (RTP), city members voiced a desire to communicate to Metro suggestions for a post-RTP "Transportation System Visioning Process." Public comments on the Draft 2018 RTP, released on June 29, are due by August 13, 2018.

City members requested that city staff work with Clackamas County and Metro staff to develop a letter of comment for the Draft RTP.

The following draft letter of comment to Metro summarizes the issues of concern with the Draft RTP and suggests a process after completion of the RTP to undertake a larger, more integrated view of the regional multi-modal transportation system.

As Metro and the region look forward to a potential 2020 transportation funding measure, members have suggested that a collaborative process to examine our transportation system in a wholistic manner would be beneficial. The objective of the process is to build a consensus to support key investments to support the regional transportation system.

Currently, endorsements of the letter/concept are also being considered by Clackamas and Washington Counties, Metropolitan Mayors Consortium, Clackamas County Business Alliance and Westside Economic Alliance.

Mayor Knapp is interested in hearing from City members and others regarding the concept and objectives for undertaking a "Post-RTP Transportation System Visioning Process" at the July 18 C4 Metro Subcommittee.

For additional information, please contact:

Mark C. Ottenad, Public/Government Affairs Director, City of Wilsonville/SMART 503-570-1505; <u>ottenad@ci.wilsonville.or.us</u> Nancy Kraushaar, PE, Community Development Director, City of Wilsonville Clackamas Cities Rep to Metro TPAC 503-570-1562; <u>kraushaar@ci.wilsonville.or.us</u> August ____

Honorable Tom Hughes, President Councilors of the Metro Council 600 NE Grand Ave. Portland, OR 97232-2736 **DRAFT Letter:** V3, 7/12/2018

From Cities of Clackamas County

- To Metro Council
- RE: Request for Post-RTP Transportation System Vision Process

RE: Request for Post-2018 RTP Transportation System Visioning Process

Dear President Hughes and Councilors:

We are writing to you to collectively express our appreciation to the Metro Council and staff for the high-quality work performed on pulling together the various components to produce the updated 2018 Regional Transportation Plan (RTP).

During the course of preparing the RTP, it became increasingly obvious to us that the RTP is a collection or amalgamation of local city and county Transportation Systems Plans (TSPs). It is not always clear if or how all well all of the various components may work together, and if there are gaps in investments that could improve multimodal transportation alternatives.

Increasingly as the greater metro region swells in population and employment that brings greater demands on our transportation system, we seem to be falling further behind our collective goals to reduce greenhouse gas emissions, decrease travel times and vehicle miles traveled (VMT), and boost transit utilization.

As Metro and the region look forward to a potential 2020 transportation funding measure, we believe that a collaborative process to examine our transportation system in a wholistic manner would be beneficial. That is, if we collectively as a region—including public and private-sector stakeholders—looked at our transportation assets and travel/commute patterns, would we reach a conclusions that could have long-term influences on the local TSPs and larger RTP? Would a larger, regional transportation vision lead to realizations that certain transportation investments provide a greater ability to meet the region's goals?

Given the growth that is to come—and escalating transportation- and housing-related expenses does it make sense to put-forth for regional consideration a vision of an interconnected, seamless transit system that is able to operate on its own right-of-way, unaffected by ever-growing traffic congestion on the arterials? And given the potential of freeway tolling, the need for a comprehensive, multi-modal transportation system vision becomes even more imperative that provides commuters and the traveling public with transportation alternatives.

We respectfully request that Metro Council consider sponsoring a post-RTP process that would convene the government, business and community leaders of the three-county Metro region to "vision" a future transportation system that meets regional needs. The "Transportation System Visioning Process" would be guided by a Metro Council-appointed task force composed of representatives of multiple stakeholders that has limited duration to facilitate several public-forum sessions over the course of a few months.

The "Transportation System Visioning Process" would seek to:

- Educate stakeholders on current transit utilization and capacity to increase use.
- Show the current and projected home-to-work commute patterns and primary "travelshed" corridors.
- Demonstrate the specific kinds of transportation needs to accommodate reliable freight movement.
- Reach consensus that certain transportation investments provide a greater ability to meet the region's transportation, economic-development and quality-of-life goals.

Therefore, we propose the following language to be inserted under the RTP section starting on page 8-13, "Region-wide Planning":

Transportation System Visioning Process

Metro undertakes in the first quarter of 2019 a "Transportation System Visioning Process" Project. Metro Council appoints a task force composed of representatives of multiple stakeholders that has limited duration to facilitate several public-forum sessions.

The basis for the process is:

- 1. Through the 2018 RTP process, Chapter 4 identifies the key issues that require regional leadership include: Housing affordability, climate change, social equity, traffic deaths and reducing congestion.
- 2. Chapter 7 identifies that the region is not making progress on reducing congestion.
- 3. The region needs to create the vision for the throughway system that identifies priority investments that address congestion and travel-time reliability in the region. This includes making sure that these investment include multimodal investments to make sure there is a system where people have choices for their "throughway" trips.
- 4. The upcoming "Regional Mobility policy plan" could address concerns about congestion that were raised during the RTP process and data analysis that was conducted as a part of the performance measure analysis. A more robust conversation about the priority projects on the throughway system, as well as the needed transit projects, would be beneficial for improved multi-modal transportation.

Thank you for your time and consideration.

Regional Coordination Transit Funding Discussion at C4 Metro Subcommittee – July 18

From: Vissar, Vanessa [mailto:vissarv@trimet.org]
Sent: Tuesday, July 03, 2018 5:03 PM
To:
Subject: Application for Regional Coordination Funding Now Available!

The application for Regional Coordination funding is now available!

TriMet's HB 2017 Transit Advisory Committee approved \$3 million, annually, in <u>Statewide</u> <u>Transportation Improvement Funds</u> for Regional Coordination. Eligible projects include last mile shuttles within the TriMet District and/or transportation services that help reduce fragmentation between TriMet service and communities outside TriMet's service district, but inside Clackamas, Multnomah and Washington Counties.

Apply by August 15, 2018, using the Regional Coordination Program application at trimet.org/hb2017.

Learn more by attending an Information Session on July 9, 2018, 10:30am-12pm at TriMet Harrison Square, Deschutes Conference Room (1800 SW 1st Ave., Suite #300, Portland).

Thank you, Vanessa

Vanessa Vissar Planning & Policy Development Office: 503-962-2290 Cell: 503-201-0813 T R I I M E T



2018 Regional Transportation Plan

Finalizing the 2018 Regional Transportation Plan

A briefing book for policymakers

oregonmetro.gov/rtp

July 11, 2018

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Metro is the federally mandated metropolitan planning organization designated by the governor to develop an overall transportation plan and to allocate federal funds for the region.

The Joint Policy Advisory Committee on Transportation (JPACT) is a 17-member committee that provides a forum for elected officials and representatives of agencies involved in transportation to evaluate transportation needs in the region and to make recommendations to the Metro Council. The established decision-making process assures a well-balanced regional transportation system and involves local elected officials directly in decisions that help the Metro Council develop regional transportation policies, including allocating transportation funds.

Project web site: oregonmetro.gov/rtp

The preparation of this briefing book was financed in part by the U.S. Department of Transportation, Federal Highway Administration and Federal Transit Administration. The opinions, findings and conclusions expressed in this report are not necessarily those of the U.S. Department of Transportation, Federal Highway Administration and Federal Transit Administration.

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Foreword: from Metro Council President Tom Hughes



These are remarkable and challenging times for the greater Portland region. We continue to attract new residents, jobs and industries. Our communities are becoming more culturally diverse, bringing rich cultural activity to neighborhoods. A new generation is growing to adulthood as others move toward retirement. Advances in technology are changing how we connect, how we work, and increasingly, how we travel, move goods and provide services. As population increases in the region, we find ourselves facing new challenges—regionally and globally—and are beginning to recognize longstanding issues facing

communities that have been marginalized. These changes and challenges impact how we use and what we expect from our transportation system.

Every resident and business – those with roots in the region that run generations deep to new residents – have a stake in our system of highways, roads, bridges, sidewalks, bikeways and transit and freight routes. This Regional Transportation Plan is accountable to each of them. Through the update of this plan we have built new partnerships to bring new voices to the process and focused our efforts to make more near-term progress on these regional priorities – equity, safety, travel options and congestion.

We are facing new and longstanding challenges

The greater Portland region is facing global and regional challenges. As more and more people come to our region to enjoy the things that have contributed to our high quality of life, that high quality of life is at risk. Congestion, maintenance needs and safety issues are expected to grow as a half-million more people join the region by 2040.

At the same time, the climate is changing, and we need to continue to work for clean air and clean water. Systemic inequities mean that communities have not equally benefited from public policy and investments, and some perspectives have long been ignored or actively suppressed. The economy is changing, and the pace of technology increasing. Congestion is at an all-time



Learn more about the 2018 Regional Transportation Plan and opportunities to provide feedback on the draft plan from June 29 through Aug. 13 at oregonmetro.gov/rtp.



The Metro Council consists of a president, elected regionwide, and six councilors who are elected by district every four years in nonpartisan races. The council works with community leaders and constituents across city and county boundaries to shape the future of the greater Portland region.

The Metro Council shares decision-making authority over regional transportation planning and policies with the Joint Policy Advisory Committee on Transportation, or JPACT, which comprises 17 members that serve as elected officials or representatives of transportation agencies across the region.

In addition, the Metro Council is advised on land use issues by the Metro Policy Advisory Committee, or MPAC, which comprises 21 voting members representing cities, counties, special districts and the public, and six non-voting members. Three Metro Councilors also participate as non-voting liaisons.

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high on our system – a reflection of the pace at which people have moved here as well as where people live relative to where they work. In 2015, only one-third of workers in the region lived and worked in the same city.

Meanwhile, the funding gap between the needs of a growing region and an aging system of highways, transit, roads and bridges and an incomplete network of sidewalks, bikeways and transit routes continues to worsen. We need a plan that serves our growing and changing region – one that anticipates population and employment growth, our region's changing demographics (including an aging population), the shifting nature of work, new transportation technologies and services, the impacts of pollution and climate change.

We have a vision for our future – and for how our transportation system will work

The plan sets out a vision that in the 21st century, our region has a continuously improving economy and shared quality of life with the foundation of a safe, reliable, healthy and affordable transportation system. A system that is well-maintained, environmentally responsible, efficiently moves products to market, and connects all people to the education and work opportunities they need to thrive and prosper.

More than \$42 billion is planned to be invested in the region's transportation system over the next 25 years to serve our future population of over 2 million people. This Regional Transportation Plan identifies current and future transportation needs, priority investments to meet those needs, and federal, state, regional and local funding the region expects to have available through 2040. It lays out nearly \$27 billion in funding for maintenance, preservation, and operations of the transportation system. \$15 billion is planned for capital projects that optimize and expand the region's highway and transit systems, improve access to freight destinations, complete gaps in biking and walking connections and regional trails that provide important access to transit, downtowns, schools, services and other community destinations.

The 2018 Regional Transportation Plan provides us an opportunity to move toward that vision

Decades of thinking ahead and implementing bold strategies to meet the transportation challenges of the 20th century has put the greater Portland region ahead of the curve. With a focus on a compact urban area, growth in town centers and along major roadways, efficient transit and options for

2 Finalizing the 2018 Regional Transportation Plan | A briefing book for policymakers

biking, walking and busing, the region has not dealt with the same crisis of gridlocked traffic, dependence on driving and freight delays of other growing regions. However, as our growth continues, we have to leverage and build upon our previous investments to ensure that new investments advance more equitable outcomes. Through this we can avoid a cresting dilemma like those faced by places like Los Angeles, Seattle and the Bay Area. This Regional Transportation Plan update builds on the tradition of multimodal investment and creative thinking to create partnerships that develop innovative and equitable solutions to the challenges we currently face now and in the future.

Delivering outcomes to build public trust

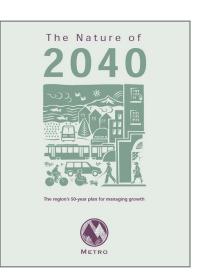
On behalf of the Metro Council, I invite you to review the Draft 2018 Regional Transportation Plan and supporting draft strategies for safety, transit, freight, and emerging technology that have been developed over the past 3 years. Together they represent the choices that we need to create an equitable transportation system that supports a high quality of life, a prosperous economy and a protected environment. I hope you agree that the planned investments demonstrate a wise use of resources and, if we choose to execute them, will result in a safe, reliable, healthy and affordable transportation system for all communities.

While the Draft 2018 Regional Transportation Plan and supporting strategies reflect an extensive amount of input and feedback already, these drafts will inform public engagement through the fall of 2018. The feedback received from residents, businesses, community organizations, jurisdictional partners and others will be incorporated into a final version of the Plan, which will be considered by the Metro Policy Advisory Committee and the Joint Policy Advisory Committee on Transportation in October prior to being submitted to the Metro Council for approval in December.

We look forward to hearing what you think!

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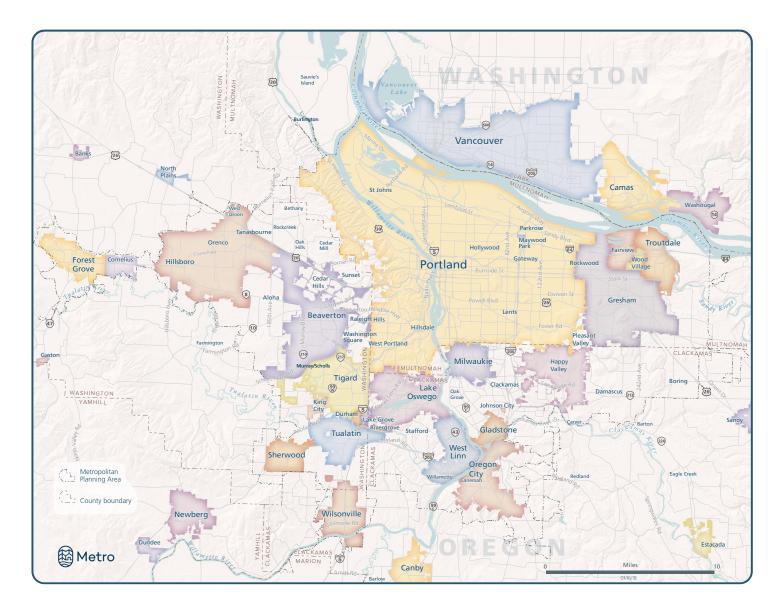
Metro Council President Hughes



Find out about the 2040 Growth Concept, A land use and transportation strategy for building healthy, equitable communities and a strong economy, at oregonmetro.gov/2040.



The engagement activities produced more than 18,000 touch points with regional partners, community and business leaders and residents of the region to inform development of the draft 2018 Regional Transportation Plan.



Metro serves more than 1.5 million people in Clackamas, Multnomah and Washington counties. The agency's boundary encompasses Portland, Oregon and 23 other cities – from the Columbia River in the north to the bend of the Willamette River near Wilsonville, and from the foothills of the Coast Range near Forest Grove to the banks of the Sandy River at Troutdale.

Among its other responsibilities, Metro is authorized by Congress and the State of Oregon to coordinate and plan investments in the transportation system for the three-county area. Metro uses this authority to expand transportation options, make the most of existing streets and improve public transit service. As the designated metropolitan planning organization, Metro works collaboratively with cities, counties and transportation agencies to decide how to invest federal highway and public transit funds within its service area. It creates a long-range transportation plan, leads efforts to expand the public transit system and helps make strategic use of a small subset of transportation funding that Congress sends directly to metropolitan planning organizations.

Introduction

Transportation planning means more than deciding where to build roads, sidewalks, bikeways and transit and freight routes. It's about taking care of what we have and building great communities.

It's about ensuring that no matter where you are or where you're going, you can have safe, reliable, healthy and affordable options to get there. It's about nurturing a strong economy, advancing equity and protecting the quality of life we all value.

The Regional Transportation Plan is a blueprint to guide investments for all forms of travel – driving, walking, biking and taking transit – and moving goods and freight throughout the greater Portland region. The plan identifies the region's most urgent transportation needs and priorities for investing in all parts of the system with the funds the region expects to have available. It also establishes policies to help meet those needs and guide priority investments. More resources will be needed to achieve our vision and address the challenges of a growing, thriving region.

Since summer 2015, Metro has been working with local, regional and state partners and the public to update our region's shared transportation vision and investment strategy for the next 25 years.





PUBLIC REVIEW DRAFT 2018 Regional Transportation Plan

Throughout the three year development of the draft 2018 **Regional Transportation Plan** and implementation strategies for safety, freight, transit and emerging technology, Metro extensively engaged and collaborated with regional partners – cities, counties, transit providers, ODOT and other public agencies and community leaders in public health, environmental protection, business, housing, racial equity, environmental justice and transportation advocacy.

Greater Portland voices



"I use a mobility scooter if there's a long distance in between places I'm traveling... I do have to drive on the streets sometimes, because the sidewalks are bad. I mean, there are places where there are no sidewalks and it leaves the necessity to ride in the road with a mobility scooter, or even with a walker." – Annadiana, Forest Grove resident

About this briefing book

This briefing book is designed to provide context for the choices facing policymakers as they finalize the investment strategy, policies and implementation strategies for the 2018 Regional Transportation Plan. It updates information provided in the discussion guide published in February 2018 (Shaping our shared plan for the region: A discussion guide for policymakers), bringing together:

- the results of the additional analysis completed in spring 2018
- the Regional Transportation Plan vision and goals
- related strategies for transportation safety, transit, freight and emerging technology strategies
- additional background information.

This briefing book is meant to help elected, business, and community leaders and residents better understand the challenges and opportunities facing the greater Portland region as the 2018 Regional Transportation Plan is finalized.



"The [MAX] ride from Milwaukie doesn't vary much at all. That's one of the best things about having the Orange Line. When I took the bus, the time to work was entirely dependent on the traffic" – Adria, Milwaukie resident **Regional context**

Land development, 1910-2010

Our region continues to grow and change

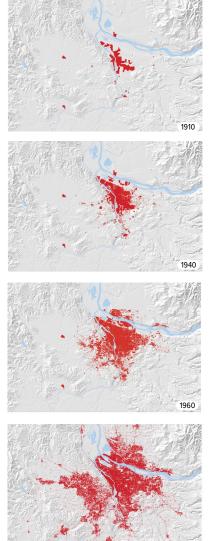
The greater Portland region is an extraordinary place to call home. It is known for its unique communities with inviting neighborhoods, a diverse and growing economy and a world-class transportation system. The region is surrounded by stunning natural landscapes and criss-crossed with a network of parks, trails and natural areas within a walk, bike ride or transit stop from home. Over the years, our communities have taken a collaborative approach to planning that has helped make the region one of the most livable in the country.

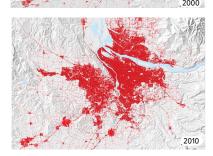
Because of our dedication to planning and working together to make local and regional plans a reality, we have set a wise course for managing growth – but times are challenging. The region is growing, our economy is expanding, and emerging technologies are changing how we do business and get around.

Housing affordability, climate change, racial disparities, traffic deaths and life changing injuries, and traffic congestion demand new kinds of leadership, innovation and thoughtful deliberation and action to ensure our region remains a great place to live, work and play for everyone.

In collaboration with city, county, state, business and community leaders, Metro has researched how land use and transportation policies and investments can be leveraged to respond to these complex and interrelated challenges at a regional scale.

The region expects to welcome more than 500,000 new residents – about half from growing families – and more than 350,000 new jobs within the urban growth boundary by 2040.





Sources: Historic Metropolitan Planning Commission Maps, NOAA CCAP Landcover

Greater Portland voices



"Having people who experience disabilities be involved in policymaking is great. I definitely want to improve public transportation because I don't have any other options. I'm going to be using public transportation for the rest of my life."

– Kiersi, Tualatin

Attributes of great communities

Six desired outcomes for the region have been endorsed by MPAC and approved by the Metro Council. The 2018 Regional Transportation Plan seeks to help achieve the desired outcomes.



Halfway to 2040

The 2018 Regional Transportation Plan is a key tool for implementing the 2040 Growth Concept to achieve our desired outcomes for a great region.

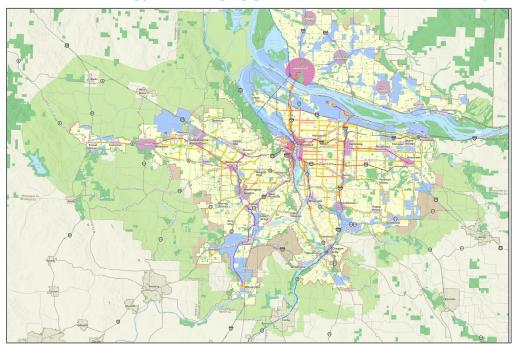
In 1995, the greater Portland region adopted the 2040 Growth Concept, the long-range plan for managing growth that integrates land use and transportation system planning to preserve the region's economic health and livability in an equitable, environmentally-sound and fiscally-responsible manner.

The 2040 Growth Concept includes land use and transportation building blocks that express the region's aspiration to incorporate population growth within existing urban areas as much as possible and expand the urban growth boundary only when necessary.

It concentrates mixed-use and higher density development in urban centers, light rail station communities, corridors and main streets that are wellserved by transit. It envisions a well-connected street network that supports biking and walking for short trips.

Employment lands are clustered along our major highways serve as hubs for regional commerce and include industrial land and freight facilities for truck, marine, air and rail cargo sites that enable goods to be generated and moved in and out of the greater Portland region. Freight access to industrial and employment lands is centered on rail, the freeway system and other road connections.

Our shared strategy for managing growth: the 2040 Growth Concept



Welcome to the big cities

Since the adoption of the 2040 Growth Concept in 1995, the greater Portland region has moved from a collection of interconnected towns to become a major metropolitan area.

If you include our connected Southwest Washington neighbors, we are the twenty-third largest metropolitan area in the United States, with 2.4 million people living here and using our system of throughways, roads, bridges, transit, bikeways, sidewalks and trails.

Portland, Ore. and Vancouver, Wash. metropolitan area



2.4 million ⇒ 3.1 million 2016 2040 (projected)

Below is a sample of other metropolitan areas, when they reached 2.4 million people and what 20 years of growth looked like for them.

Phoenix, Ariz. metropolitan area: 2.4 million people by early 1990s



San Diego County, Calif.: 2.4 million people by late 1980s



2.5 million ⇒ **3.1 million** 1990 2010

Minneapolis-St. Paul, Minn. metropolitan area: 2.4 million people by late 1980s



2.6 million ⇒ **3.3 million** 1990 2010

Seattle, Wash. metropolitan area: 2.4 million people by late 1980s



2.6 million ⇒ **3.4 million** 1990 2010

Atlanta, Ga. metropolitan area: 2.4 million people by mid-1980s



Source: 2014 Metro Urban Growth Report, 1990 and 2010 U.S. Decennial Census and extrapolated estimates

Where we go from here matters

We know the greater Portland region will continue to grow – with more people and more jobs every day. But it's hard to imagine an abstract population forecast for the year 2040 means.

Several of our larger metropolitan peers were our size about 25 years ago. Their size today helps paint a picture of what we might expect and should prepare for.

Choices we make today about how we manage this growth and invest in our communities and transportation system will determine the region's economic prosperity and quality of life for generations to come.

Finalizing the plan

The 2018 Regional Transportation Plan will be finalized and considered for adoption by the Metro Council by the end of 2018:

June 29 to Aug. 13, 2018

Public review and comment on the draft Regional Transportation Plan and strategies for transportation safety, freight, transit and emerging technology

August to December 2018

Final refinement and adoption process

October 2018

JPACT and MPAC make recommendations to the Metro Council on adoption of the 2018 Regional Transportation Plan and strategies for transportation safety, freight, transit and emerging technology

December 2018

Council considers action on final Regional Transportation Plan and strategies for transportation safety, freight, transit and emerging technology

Early 2019

Submit adopted Regional Transportation Plan to Land Conservation and Development Commission for approval in the manner of periodic review

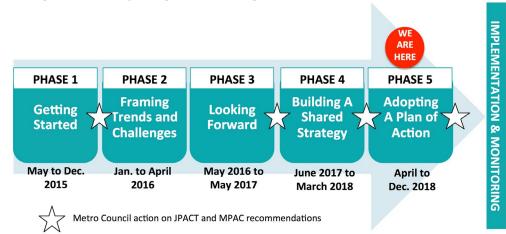
Today's choices shape the future

Shaping the future of transportation through the 2018 Regional Transportation Plan update

The greater Portland region's economic prosperity and quality of life depend on a transportation system that provides every person and business in the region with equitable access to safe, efficient, reliable, affordable and healthy travel options. Over the last two decades, the region has taken a collaborative approach to plan for and invest significant resources in the transportation system, making our region one of the most livable in the country. We have set our region on a wise course and experienced many successes, but there is still much to accomplish. Our region is growing, our travel needs are changing, and new state and federal requirements must be met.

Through the 2018 Regional Transportation Plan update, Metro is working with leaders and communities throughout the region to plan the transportation system of the future by updating the region's shared transportation vision and investment strategy through 2040.

JPACT and the Metro Council must approve a final Regional Transportation Plan by the end of December 2018 to ensure the region continues to meet federal requirements, maintaining the region's eligibility to receive federal transportation funding. The choices we make today about how we live, work and get around will shape the future of the region for generations to come. The update is being completed in five phases.



Regional Transportation Plan vision and goals

A shared vision for the region's transportation system

The vision statement represents an aspirational view of the future of the region's transportation system and reflects the values and desired outcomes expressed by the public, policymakers and community and business leaders engaged in development of the 2018 Regional Transportation Plan.

In 2040, everyone in the Portland metropolitan region will share in a prosperous, equitable economy and exceptional quality of life sustained by a safe, reliable, healthy and affordable transportation system with travel options.

Approved by the Metro Policy Advisory Committee, Joint Policy Advisory Committee on Transportation and Metro Council in May 2017.

This shared vision for the future provides direction for building a transportation system that serves all people and businesses in the greater Portland region. Our vision and supporting goals serve as a foundation for identifying our investment priorities and measuring progress toward building the transportation future we want.

Outcomes-based goals to realize our vision

In order to realize our vision for a transportation system that serves all people and businesses, we need clear goals to keep us focused and moving forward. The Regional Transportation Plan goals were first adopted by the Metro Council and JPACT in 2010 after significant engagement with communities, residents, businesses and stakeholders throughout the region. In 2014, the Metro Council and JPACT approved the addition of a goal to reduce greenhouse gas emissions.

The adopted outcomes-based goals guide the region's transportation planning and decision-making and include specific objectives and performance targets to help measure the progress we are making toward our vision for our transportation future.

Regional Transportation Plan goals

- 1. Vibrant communities
- 2. Shared prosperity
- 3. Transportation choices
- Reliability and efficiency
- 5. Safety and security
- 6. Healthy Environment
- 7. Healthy people
- 8. Climate leadership
- 9. Equitable transportation
- 10. Fiscal stewardship
- 11. Transparency and accountability



Regional transportation challenges

- Aging infrastructure
- Climate change and air quality
- Congestion and unreliable travel
- Crashes and fatalities
- Earthquake vulnerability
- Gaps in transit, biking and walking connections
- Housing and transportation affordability and displacement
- Social inequity and disparities
- Technological change

The greater Portland region pioneered approaches to land use and transportation planning that make the region uniquely positioned to address complex challenges at a regional scale and in ways that support community visions and other important social, economic and environmental goals. Prioritizing investments that achieve multiple goals in combination with working together to secure more funding will help get us there.

Addressing our most urgent needs through our investments

We know the transportation funding has fallen short of meeting our growing needs, and building a world-class transportation system requires steady, long-term investment. But we don't have the resources to invest at the levels needed to address all of the challenges the region faces and achieve our shared vision and goals for the transportation system.

The sidebar summarizes the challenges that have been identified from in-person and online engagement activities from 2015 to 2018, Regional Leadership Forum discussions, technical research and interviews with businesses and community leaders and others.

A combination of all the investment strategies under consideration is needed to address these challenges and help us make this region a great place for generations to come. Identifying the most urgent challenges for the region to focus on in the next 10 years is the first step in shaping an investment strategy to build the future we want. Our investment priorities reflect our values and will determine how much progress we make toward our shared vision and goals over the next 10 years and through 2040. Prioritizing investments that achieve multiple goals in combination with working together to secure more funding will help get us there.

Through fall 2018, policymakers will consider systemwide modeling and evaluation and feedback from the public as they work together to finalize the Regional Transportation Plan policies, associated strategies, and near- and long-term project priorities given limited funding.

Overview of the draft project list

Why the constrained project list matters

The Regional Transportation Plan comprises two main parts: the policy section and the project lists. The policy section sets the vision, goals, performance targets and policies for the greater Portland region's system of throughways, roads, bridges, bikeways, sidewalks, and transit and freight routes.

The project lists are priority projects from local, regional or state planning efforts that provided opportunities for public input. In 2017 Metro issued a call for projects to its regional partners to begin updating the region's transportation investment priorities in support of the Regional Transportation Plan vision and goals. Clackamas, Multnomah and Washington counties and cities within each county recommended priority projects for their jurisdictions at county coordinating committees. ODOT, the Port of Portland, TriMet, SMART and other agencies worked with county coordinating committees and the City of Portland to recommend priority projects. The City of Portland recommended projects after reviewing priorities with its community advisory committees. These projects were submitted to Metro to build the Regional Transportation Plan.

The project lists are separated into two categories:

- 1. **constrained project list** the projects that fit within a **constrained** budget of federal, state and local funds the greater Portland region can reasonably expect through 2040 under current funding trends
- 2. **strategic project list** additional strategic investments that go beyond the constrained project list and could be built with additional funding.

In order to be eligible for federal or state transportation funding, a project must be included on the "constrained" list.

Metro completed an initial analysis of these projects in early 2018. Based on the analysis and subsequent feedback from policymakers, business and community leaders and the public, the Metro Council recommended refinements to the draft project list (see next page).

Did you know?



Since the last update in 2014

Of the 1,256 projects listed in the 2014 Regional Transportation Plan, 132 have been built or will be completed by 2019 – a total of \$3.15 billion invested in the region's transportation system

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Defining terms

Constrained budget

The combined federal, state and local funds the greater Portland region can reasonably expect through 2040 under current funding trends – presumes some increased funding compared to current levels

Constrained list

Projects that can be built by 2040 within the constrained budget

Strategic list

Additional priority projects that could be achieved with additional resources

.....

Greater Portland voices



"La bicicleta es más económico. Es un poco más rápida, con precaución conducirla. Y pues ahorra tiempo, dinero y – pues no quiere decir esfuerzo, pero si eh – también relaja, ósea también es saludable. Me gusta mucho andar en bicicleta porque puedo disfrutar de los paisajes que hay al mí alrededor. Disfruto ver los cambios de las estaciones del año. La primavera, el otoño, el invierno, y por supuesto, mi favorito es el verano.

"[Commuting by bike is inexpensive and a little faster, of course, as long as you bike safely. So it saves time and money and – I don't want to say effort – but it's also relaxing. It's also healthy. I enjoy biking so much because I get to enjoy the scenery around me. I love seeing the seasons change: spring, fall, winter, and, of course my favorite, summer.]" – Francisca, Portland resident

Spring 2018: refining the draft project list

The list below summarizes the seven overall recommendations from the system performance evaluation results and priorities from policymakers, business and community and leaders and the public. The recommendations served as direction to jurisdictional partners for refining how the draft projects lists for each funding scenario.

Make more near-term progress on key regional priorities – equity, safety, travel options and congestion. Advance projects that address these outcomes to the 10-year list to make travel safer, ease congestion, improve access to jobs and community places, attract jobs and businesses to the region, save households and businesses time and money, and reduce vehicle emissions.

Make more near-term progress to reduce disparities and barriers that exist for historically marginalized communities. Advance projects that improve safety and expand travel options to the 10-year list to reduce disparities and barriers, especially for people of color and households of modest means.

Prioritize projects that focus on safety in high injury corridors. Advance projects in high injury corridors to the 10-year list and ensure all projects in high injury corridors address safety to reduce the likelihood and severity of crashes for all modes.

Accelerate transit service expansion and improve speed and frequency. Increase transit service as much as possible beyond Climate Smart Strategy investment levels. Focus new and enhanced transit service to connect transit to underserved communities to jobs and community places, in congested corridors and in areas with more jobs and housing.

Make more near-term progress to tackle congestion and manage travel demand. Advance lower cost projects to the 10-year list that use designs, travel information, technologies, and other strategies to support and expand travel options and maximize use of the existing system. It will be important to ensure that lower income households are not financially burdened by strategies to make road use more efficient.

Prioritize completion of biking and walking network gaps in the near-term. Advance projects that fill gaps for biking and walking in high injury corridors or that provide connections to transit, schools, jobs and 2040 centers to the 10-year list.

Continue to build public trust through inclusive engagement, transparency and accountability. Continue to engage the region's diverse communities in the planning and implementation of projects to achieve desired outcomes, including equity, safety, reliability affordability and health. Report back whether projects deliver (or don't deliver) anticipated outcomes and adjust course as needed.











Metro's strategic plan to advance racial equity, diversity and inclusion

In June 2016 with the support of MPAC, the Metro Council adopted an equity plan that leads with race, committing to concentrate on eliminating the disparities that people of color experience, especially in those areas related to Metro's policies, programs, services and destinations.

People of color share similar barriers with other historically marginalized groups such as people with low income, people with disabilities, LGBTQ communities, women, older adults and young people.

But people of color tend to experience those barriers more deeply due to the pervasive and systemic nature of racism. By addressing the barriers experienced by people of color, we will also effectively identify solutions and remove barriers for other disadvantaged groups.

The result of this racial equity focus will be that all people in the 24 cities and three counties of the greater Portland region will experience better outcomes.

Metro Council: Focus on racial equity

Equity analysis on the initial draft project list aggregated the populations of multiple historically marginalized communities: people of color, people with low income, English language learners, older adults and youth. Responding to community feedback and the continued history of disparity, the region's decision-makers continue to focus on social equity. This means working to meet the needs of communities of color and other historically marginalized communities and to better understand the potential impacts and benefits of investments for these communities.

Based on direction of the Metro Council, the equity analysis for the updated project list is narrowed to people of color, English language learners and lower-income households to understand the benefits and impacts for those communities who have historically been most impacted by – or have not seen as much benefit from – transportation planning and investment decisons.

This focus leads with race explicitly but not exclusively and is an important next step in supporting Metro's Strategic Plan for Racial Equity, Diversity and Inclusion.









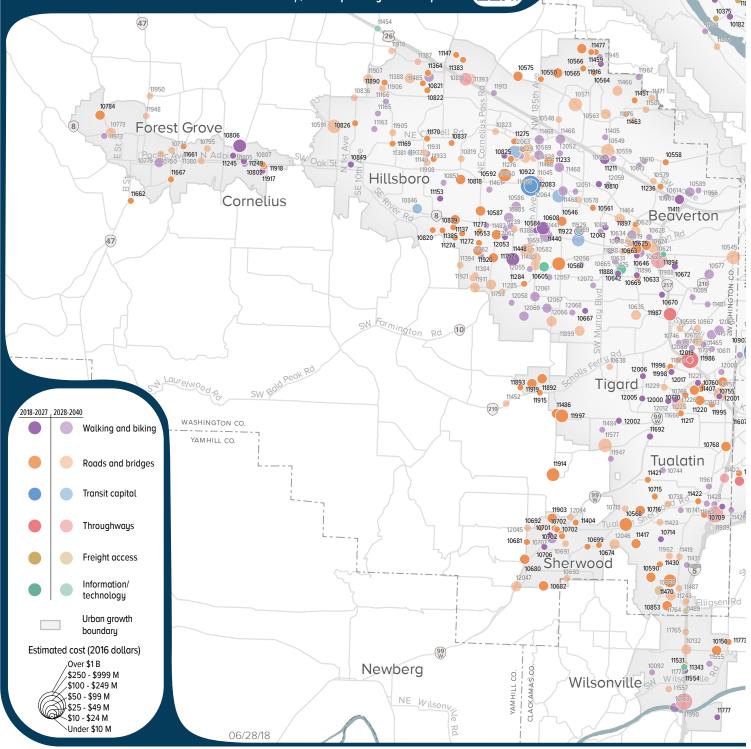
Draft 2018 Regional Transportation Plan 2040 Financially Constrained projects

The financially constrained projects are the highest priority projects given limited transportation funding and qualify for regional, state and federal funding. This list of projects includes projects for which funding has been committed and projects that can be implemented with the funds the region currently expects to have available.

These projects have been divided into two investment time frames; 2018-2027 and 2028-2040.

For more information and to access an interactive online map, visit https://arcg.is/1WT9Gq





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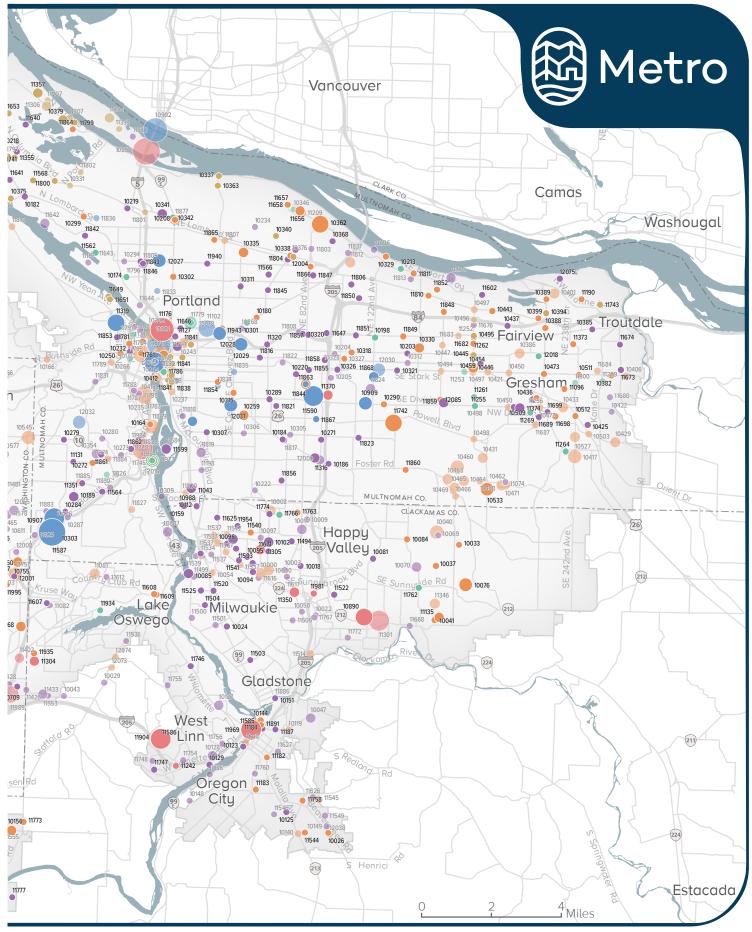
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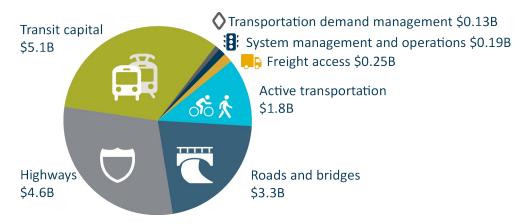
Capital projects

\$15.4 billion

Estimated amount to be spent on capital transportation projects in the greater Portland region, 2018-2040

Types of capital projects

A complete and efficient transportation system must meet multiple needs and offer options for people and goods to get around. The draft constrained list represents a \$15.4 billion investment in the region's transportation system, with over half of that going to throughways, roads and bridges. *Note: Road and transit operations and maintenance costs are addressed separately on the following page.*

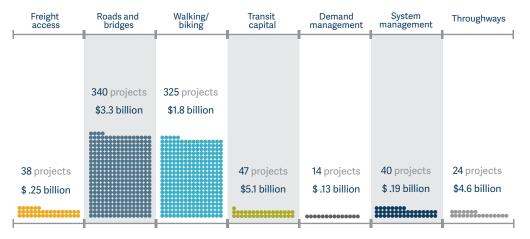


Costs have been rounded. Source: Draft 2018 Regional Transportation Plan financially constrained list

Roads, bridges, and walking and biking connections have the most projects in the draft 2018 Regional Transportation Plan constrained list, though the cost of projects vary greatly.

Defining terms

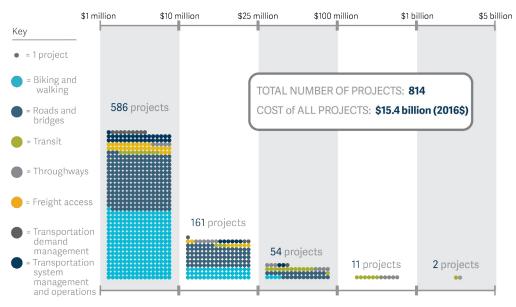
Throughways Controlled access (on-ramps and off-ramps) freeways and major highways



Costs have been rounded. Source: Draft 2018 Regional Transportation Plan financially constrained list

Types of capital projects by cost

Projects in the draft 2018 Regional Transportation Plan constrained list range from \$1 million to nearly \$3 billion.



Source: Draft 2018 Regional Transportation Plan financially constrained list

Capital, operation and maintenance investments

Taking the constrained project list with the estimated amount to be spent on highway, road, bridge and transit operations and maintenance means the greater Portland region expects to spend \$42 billion on our transportation system through 2040.

Highway, road and bridge operations and maintenance

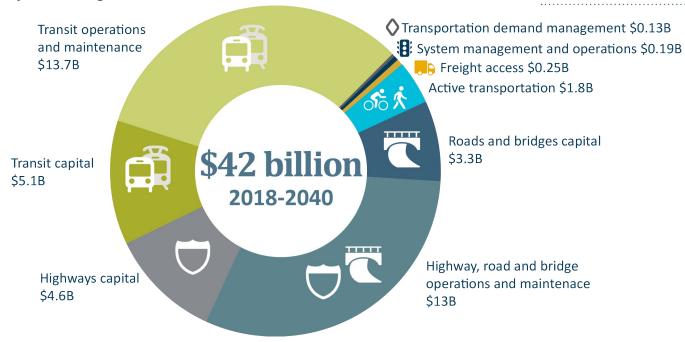
\$13 billion

Estimated amount to be spent on road operations and maintenance in the greater Portland region, 2018–2040. This does not include maintenance of local streets

Transit operations and maintenance

\$13.7 billion

Estimated amount to be spent on transit operations and maintenance and service related capital costs in the greater Portland region, 2018–2040. This does not include C-TRAN operations and maintenance costs.



Outcomes of the draft plan

Key takeaways from the 2018 Regional Transportation Plan

By 2040, the region is expected to have 500,000 more people and 350,000 more jobs. After a three-year collaborative process, the region is considering an updated plan that will invest the combined federal, state and local funds expected through 2040. The proposed investments have been analyzed to determine how well they support our vision for a transportation system that is safe, reliable, healthy and affordable.

The results are in and the news is mostly good. The investments in the draft 2018 Regional Transportation Plan are expected to expand travel options, improve transit access to jobs and community places for marginalized communities, help people live healthier lives and save businesses and households money. However, the region is expected to fall short of some of our desired outcomes, including easing congestion.

Social equity

With the draft constrained list, the greater Portland region is making progress toward improving equity in some areas, but there is still more to do. Where partners could redirect and advance active transportation completeness and safety investments, they did.

- In total, 307 transportation projects are in equity focus areas in the first 10 years of the plan; that number grows to 588 transportation projects by 2040, about 44 percent of the total constrained list.
- In the first 10 years, \$3.9 billion dollars of active transportation and transit capital investment is expected in equity focus areas; through 2040, there will be \$6.5 billion of active transportation and transit capital investments.
- The constrained list is increasing the number of jobs and community places, like the grocery store, libraries, banks and medical facilities, the average household in equity focus areas can reach within a short transit trip. This reflects the significant investment in transit, both on the capital side and in service hours.
- When it comes to bicycling, walking or driving, the average household in equity focus areas is seeing an increase in the number of jobs and community places within a short trip, though not as much of an increase as the average household in other areas.

Safety

Two-thirds of the projects in the constrained list will help improve safety. Three-quarters of those projects with safety benefits are in equity focus areas, which are also the same areas with the highest incidents of crashes causing death or life-changing injuries. *See* map on page 23 for locations of projects with a safety benefit.

Defining terms

Equity focus areas

Areas where people of color, English language learners or people with low-income reside at a higher proportion and twice the density than the greater Portland region as a whole

Most of these areas also include higher than regional average concentrations of other historically marginalized communities, including young people, older adults and people living with disabilities.

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Congestion and reliability

Traffic is expected to grow and congestion will get worse than today, especially on the region's throughways. However, people will spend significantly less time in traffic and delay than if investments in the plan aren't made. Congestion pricing as well as other management strategies – will be needed to improve reliability and reduce demand to further address congestion to help save businesses money, support job creation, and promote the efficient movement of goods.

Health

Expanded transit service coupled with growing demand for transit, biking and walking will reduce pollution from automobiles to help protect the region's clean air and meet the region's greenhouse gas emissions reduction commitment. The plan is expected to result in a 21 percent reduction in annual greenhouse gas emissions per person by 2040 – short of the 25 percent reduction called for by state law.

Reduced air pollution and increased physical activity will help reduce illness, save lives and lower healthcare costs. In 2010, our region spent \$5 to 6 billion on healthcare costs related to illness alone. By 2040, the region is expected to save \$32 million per year by implementing the plan.

Affordability

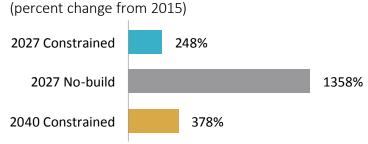
While more affordable travel options will be available throughout the region, especially in centers and equity focus areas, more funding is needed to complete gaps in biking, walking and off-street trail networks.

Expanded transit service and access to transit will increase access to jobs and community places, particularly for households in equity focus areas.

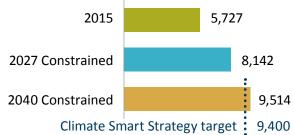
Households will save money by driving fewer miles in more fuel-efficient vehicles while walking, biking and using transit more. This allows people to spend money on other priorities, of particular importance to lower-income households.

See chapter 7, Measuring Outcomes of the draft 2018 Regional Transportation Plan for more information.

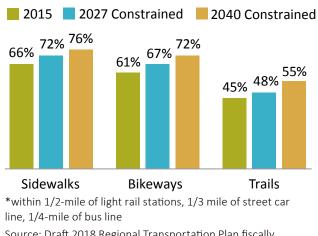
Truck hours of delay, 1-3pm, on regional freight network



Transit revenue hours of service



Sidewalk, bikeway and trail completeness near transit



Source: Draft 2018 Regional Transportation Plan fiscally constrained list

Implementation strategies

As part of the 2018 Regional Transportation Plan update, implementation strategies for transportation safety, transit, freight and emerging technology were developed.

Regional Transportation Safety Strategy

oregonmetro.gov/safety

A cornerstone of this Regional Transportation Plan update is safety. The updated Regional Transportation Safety Strategy includes the ambitious safety goal of Vision Zero. Metro's updated target is zero traffic-related deaths and life-changing injuries in the greater Portland by 2035. The strategy includes new regional transportation safety and security policies and updated actions to address the contributing factors in fatal and lifechanging traffic crashes identified for the greater Portland region.

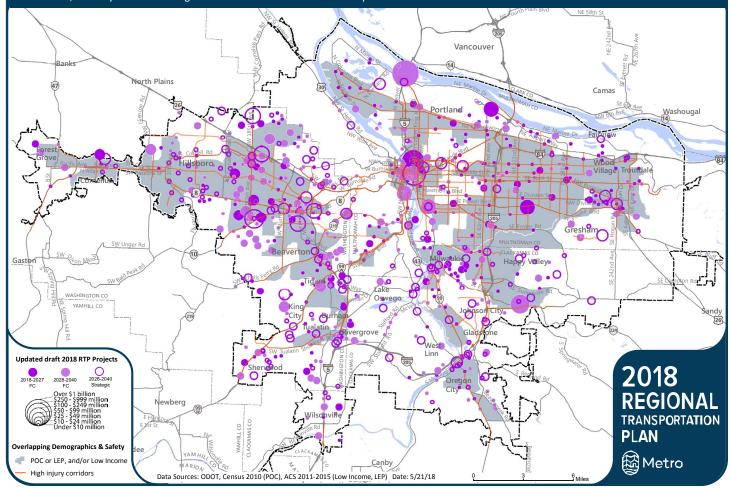
The updated strategy uses the "safe system" approach which leads with the premise that no loss of life from traffic crashes is acceptable and that all fatal and life changing injuries are preventable. With the safe system approach, the transportation system is designed so that when mistakes occur they do not result in a death or life-changing injury. Human frailty is acknowledged and the transportation system is designed to protect all users including people walking, driving, taking transit, riding bicycles and using mobility devices. Current data show only one out of 10 pedestrians hit by a person driving 40 miles per hour would survive.

The updated transportation safety strategy includes analysis of crash data that identifies regional high injury corridors. Sixty percent of fatal and life-changing injury crashes occur on just 6 percent of the roadways in the greater Portland region. Metro and partners can target these areas to reduce traffic related deaths and life-changing injuries.



PUBLIC REVIEW DRAFT 2018 Regional Transportation Plan Regional Transportation Safety Strategy

2018 Regional Transportation Plan Projects with a Safety Benefit: This map shows projects in the 2018 Regional Transportation Plan that provide a safety benefit, overlapped with regional high injury corridors and census tracts with higher than regional average concentrations and double the density of one or more of the following: people of color or English language learners, and/or people with low income. Safety benefit projects are projects that increase safety for one or more roadway user. These projects may not necessarily address an identified safety issue at an identified high injury or high risk location, but they do include design treatments known to increase safety and reduce serious crashes.





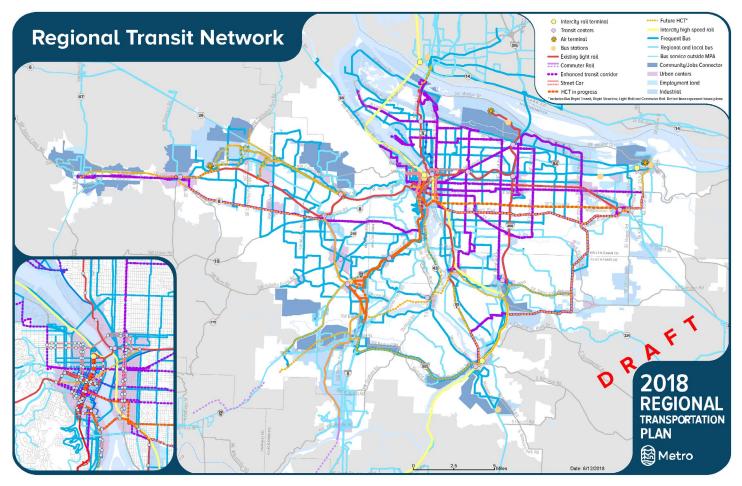
PUBLIC REVIEW DRAFT 2018 Regional Transportation Plan Regional Transit Strategy

Regional Transit Strategy

oregonmetro.gov/transit

A key part of the 2018 Regional Transportation Plan update included development of the region's first regional transit strategy. The strategy defines a comprehensive vision, policies and investments needed to help make the region's transit system frequent, convenient, accessible and affordable for everyone. The new strategy brings the visions of communities and multiple transit providers together, including TriMet, South Metro Area Regional Transit (SMART), C-TRAN, Salem-Keizer Transit, Canby Area Transit, Sandy Area Metro and Ride Connection, to provide important connections between urban centers, jobs, schools and other destinations.

In addition, the strategy updates and replaces the regional High Capacity Transit System Plan vision adopted in 2009, looking beyond high capacity transit projects like light rail or bus rapid transit to expand the range of transit options available to meet travel needs throughout the region. New to the region's vision and policies for transit is the Enhanced Transit Concept. The Enhanced Transit Concept includes the implementation of small- to moderate-scale solutions, such as bus only lanes and transit priority signals at intersections, to improve speed and on-time performance in the region's most congested and unreliable frequent transit network segments.

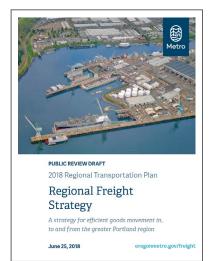


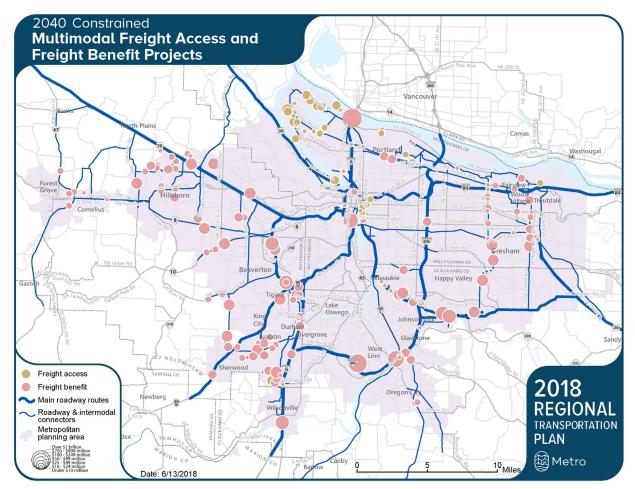
Regional Freight Strategy

oregonmetro.gov/freight

The 2018 Regional Transportation Plan update also resulted in updates to the Regional Freight Strategy adopted in 2010. The strategy provides an updated vision, policies and investments that support the greater Portland region's role as the freight transportation and trade gateway for the state of Oregon and many southwest Washington businesses.

A variety of products are exported from or travel to this region, like the crops shipped from Willamette Valley farms or microchips manufactured in Hillsboro. In addition, nearly all foods, clothing, construction materials, medical supplies, etc. that residents and businesses rely on daily come from outside the region. Forecasts predict twice as much freight will travel within and through the greater Portland region by 2040. New freight policies seek to help improve safety and better manage roads that provide critical access to and connections between industrial centers, ports, rail yards, shipping facilities and the Interstate and state highway system. Implementation of freight projects and actions identified in the strategy will expand shipping choices, improve safety and reliability and reduce delays in the flow of goods and services throughout the region.







PUBLICREVIEWDRAFT 2018 Regional Transportation Plan Emerging Technology Strategy

Emerging Technology Strategy

oregonmetro.gov/rtp

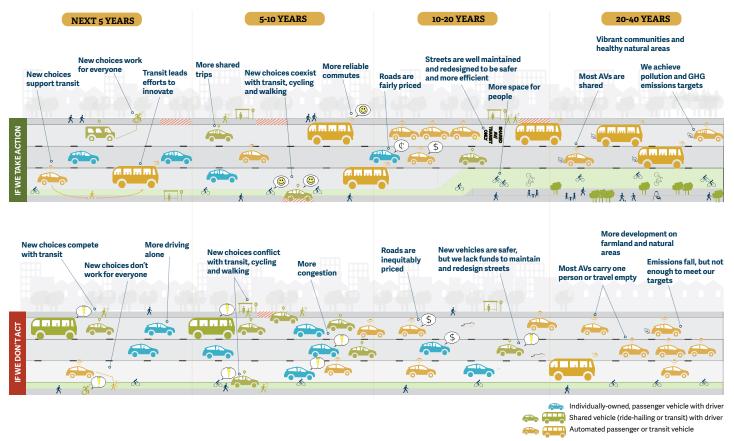
Technology is already changing the way people get around in greater Portland. Ride-hailing services, such as Uber and Lyft, provided over 10 million rides in Portland in 2017. Biketown, the City of Portland's bike-share service, logged more than 300,000 trips in its first year of operation.

The emerging technology strategy is new to the Regional Transportation Plan. It examines the effects of current technologies and developing ones, such as the first generation of driverless cars that will likely share the roads within the next five years.

The strategy lays out a long-term vision of how technology can support Metro's goals to make the region a more livable and equitable place. New policies call for public agencies in the region to:

- help make emerging technologies accessible to all
- use technology to support equitable, shared, and active travel choices
- advance the public interest through innovation.

How emerging technology could impact the greater Portland region's future



Other implementation strategies

There are several implementation strategies for the Regional Transportation Plan that were not updated as part of the 2018 Regional Transportation Plan. These strategies continue to inform policy development and investment in our transportation system and will be informed by the updated policies of the 2018 Regional Transportation Plan.

Regional Travel Options Strategy (May 2018)

oregonmetro.gov/traveloptionsstrategy

The Regional Travel Options Strategy maps out a plan for reducing reliance on driving alone through employer outreach programs, traveler education and incentives for using alternatives to driving. The updated strategy provides direction for the program into the next ten years. It builds on the historic success of the program, addresses challenges, and responds to community needs. This Strategy offers policy direction for establishing a new regional Safe Routes to School program, adapting to new technologies, and prioritizing projects and programs that address inequities. It addresses the need for the Regional Travel Options program to work with new partners to reach more residents throughout the region.

Coordinated Transportation Plan for Seniors and People with Disabilities (TriMet; June 2016)

trimet.org/meetings/stfac/pdfs/ctp.docx

Prepared by TriMet, the coordinated transportation plan defines priorities and actions to support a cost-effective, efficient and high-quality transportation system that serves the needs of seniors and persons with disabilities. It identifies current and future needs, calling for investments and actions to help ensure people have access to medical care and other essential services. The plan recognizes seniors will represent the fastest growing segment of our population in years to come and defines a continuum of services that takes into account people's abilities as they transition through various stages of age and ability.









Transit-Oriented Development Strategic Plan (June 2016)

oregonmetro.gov/tod

Metro's Transit-Oriented Development Program implements the 2040 Growth Concept by investing in compact mixed-use projects near light rail stations, along frequent service bus corridors and in town centers and regional centers. The program has an increased focus on providing affordable housing near transit and services.

Climate Smart Strategy (December 2014)

oregonmetro.gov/climatesmart

The Climate Smart Strategy defines policies, strategies and near-term actions to guide how the region moves forward to integrate reducing greenhouse gas emissions with ongoing efforts to create the future we want for our region.

Regional Active Transportation Plan (July 2014)

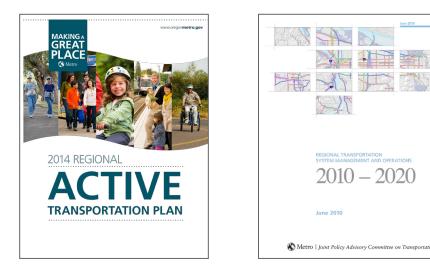
oregonmetro.gov/activetransportationplan

The Regional Active Transportation Plan defines a vision and policies that will make it easier to walk, ride a bike and access transit to work, school, parks and other destinations throughout the region.

Transportation System Management and Operations Plan (June 2010)

oregonmetro.gov/tsmo

The Transportation System Management and Operations Plan defines policies, strategies and investments for managing demand and improving how the transportation system operates. It identifies cost effective, multimodal solutions that relieve congestion, optimize infrastructure investments, promote travel options and reduce greenhouse gas emissions and air pollution. This plan will be updated in 2019.



How we got here

From start to finish, development of the 2018 Regional Transportation Plan has been about meaningful engagement with the community and business leaders and our elected officials working together to craft a common vision for the greater Portland region's transportation system.

Phase 1: Getting started

Beginning in summer 2015, the first phase consisted of engaging local, regional, state, business and community partners to prioritize the regional challenges to be addressed in the update and the process for how the region should work together to address them. This engagement included:

- interviews with 31 stakeholders
- discussion groups in partnership with Metro's diversity, equity and inclusion team with communities of color and youth on priorities and issues related to racial equity
- a partnership with PSU's Center for Public Service and 1000 Friends of Oregon to explore components of inclusive public engagement to develop an approach to better reach underrepresented communities
- a public involvement retrospective that summarized previous feedback from communities of color on transportation planning and project development
- an online survey with more than 1,800 participants to help identify the top transportation issues facing the greater Portland region.

This phase concluded in December 2015 with JPACT and Council approval of the work plan and public participation plan for the update. In addition to implementing the 2014 Climate Smart Strategy, the adopted work plan identified seven policy topics for the Regional Transportation Plan update to focus on – safety, equity, freight, transit, finance, performance and design.

Phase 2: Framing trends and challenges

The second phase began in January 2016 and concluded in April 2016. In this phase, Metro engaged the public, jurisdictional partners and business and community leaders to document key trends and challenges facing the region as well as priority outcomes for investment in the region's transportation system. This included:

- an online survey with more than 5,800 participants responding to the questions
- a Regional Snapshot on transportation, published in April 2016.

Also in April 2016, the Metro Council convened members of MPAC, JPACT, state legislators, community and business leaders and other interests from



To address the challenges and trends facing our region, the Metro Council convened a series of four regional leadership forums to shape development of the 2018



Regional Transportation Plan. Forum participants included members of MPAC, JPACT, state legislators, and community and business leaders from throughout the greater Portland region. Working side-by-side, local, regional and state leaders brought the perspectives of their communities and constituents to the conversation around the challenges we are facing, our vision for the future and potential solutions for moving forward together. The discussions shaped the update to the plan's vision, goals, policies and projects.

Greater Portland voices



"We loved our old neighborhood so we started looking there. Then we realized we couldn't afford anything we wanted...We got everything we wanted [in Tualatin]. The only thing that would make it better is if the commute was any less. I'm looking at 45 minutes and my wife is about an hour. – Brian, Tualatin resident



"I commute from Forest Grove to Portland... If there is no traffic, 40 to 45 minutes I'll be downtown. But with traffic it takes at least an hour... If there will be anything faster, more reliable and affordable, I'll take it." – Edna, Forest Grove resident across the region to discuss the key trends and challenges facing the region during the first of four regional leadership forums.

Metro staff also worked with the Oregon Department of Transportation's (ODOT) economist and jurisdictional partners, individually and through a technical work group, to forecast a budget of federal, state and local funds the greater Portland region can reasonably expect by 2040.

Phase 3: Looking forward

From May 2016 to May 2017 technical work and public engagement activities continued to focus on finalizing a shared vision statement for the plan, developing draft strategies for safety, transit and freight, and updating the evaluation framework and measures for evaluating plan performance. The engagement for this phase included:

- a round of follow up discussion groups in partnership with Metro's diversity, equity and inclusion team with communities of color and youth to review actions and priorities for the agency's racial equity strategy
- focus and discussion groups on transportation priorities for communities of color and strategies to improve engagement with underrepresented groups
- an online survey focusing on priorities for communities of color
- an online survey with more than 2,600 participants weighing in on investment priorities and funding
- discussion groups with communities of color on hiring practices and priorities related to the Planning and Development department-specific equity plan.

The Metro Council also hosted its second and third regional leadership forums. In regional leadership forums 1 and 2, there was consensus that a bold vision and more funding are needed to build a 21st century transportation system. In forum 3, leaders discussed a shared vision for the future transportation system and potential near-term priorities for addressing regional transportation challenges in ways that supported the vision. Participants also identified actions to build a path to future funding.

Staff also compiled background information and online resource guide maps to support jurisdictional partners as they updated their investment priorities for further evaluation and public review during Phase 4. In addition, staff launched the RTP Project Hub – an online visual database – for jurisdictional partners to use to update project information and collaborate with other jurisdictions. Phase 3 concluded with Metro Council directing staff to release a call for projects to update the region's transportation near- and longterm investment priorities to support regional goals for safety, congestion relief, affordability, community livability, the economy, social equity and the environment.

Phase 4: Building a shared strategy

The fourth phase began in June 2017 with release of a second Regional Snapshot on transportation and the call for projects for jurisdictional partners to update the plan's regional transportation project priorities. Agencies were asked to identify projects that address regional needs and challenges, reflect public priorities and maximize progress toward the region's agreed upon vision and goals for the future transportation system.

Local jurisdictions and county coordinating committees worked within a constrained budget and capital funding targets to determine the project priorities to put forward for inclusion in the plan in collaboration with ODOT, Metro, South Metro Area Regional Transit (SMART) and TriMet. All project submissions were required to have come from adopted plans or studies that provided opportunities for public input.

In summer 2017, Metro analyzed three funding scenarios: 10-year constrained project priorities, 2040 constrained project priorities and 2040 strategic project priorities. The analysis tested new and updated outcomesbased system performance measures to evaluate performance of the transportation system as a whole for each scenario to help inform finalizing the plan's project priorities in Phase 5.

Metro staff also prepared an interactive map of proposed projects and lists that was made available on the project website for the public and partners to use to learn more about the projects under consideration. Safety, transit, freight and emerging technology strategies continued to be developed on parallel tracks. Jurisdictions also piloted project-level evaluation criteria on 50 projects; the pilot project evaluation will be advanced during the next RTP update.

The results of the analysis were released in November 2017. Engagement activities included:

- a community leaders' forum for feedback on the results
- Metro Councilor briefings to business and community groups
- an online survey with more than 2,900 participants.

The analysis was also summarized in a larger discussion guide for decisionmakers that also relayed key issues and the results of the call for projects. A fourth and final Regional Leadership Forum was held in March 2018 to discuss findings and recommendations from the technical analysis and public

Greater Portland voices



"Definitely there's more of a neighborhood feel now [in St. Johns]... It would be nice to see this place grow like North Williams, or Mississippi. You know, more of a place where I can raise a family... I hope they don't commercialize this place too much, though. I think that would be great." – Narayan, North Portland resident



"In a sense, we're a little bit isolated because we don't have quick access to services or the park, so that's why I have to drive everywhere. There are other areas in Happy Valley that do have sidewalks. But those are all developments. And as I said, I don't live in a development." – Katie, Happy Valley resident Connecting with people to create a better plan



4 Regional Leadership Forums10 community and businessbriefings

1 consultation meeting with tribes and resource agencies*

2 Community Leaders Forums

5 TPAC/MTAC workshops

5 online surveys

17 equity discussion groups

61 stakeholder interviews

64 technical workgroup meetings

76 regional advisory committee meetings

22 Metro Council meetings

3 hearings*

Coordination committee briefings

*planned during comment period engagement. Recommendations from the forum provided further direction for finalizing the plan during Phase 5.

Phase 5: Adopting a plan of action

The fifth and final phase of the process began in April 2018 and is focused on finalizing and adopting the region's investment priorities and strategies recommended through 2040. The 2018 Regional Transportation Plan is available for public review and feedback from June 29 through Aug. 13. For this comment period, engagement activities include:

- an online survey with a high level summary of the plan
- an interactive map of projects, project lists and a briefing book that provides a more in-depth survey
- draft documents, including the 2018 Regional Transportation Plan and safety, transit, freight and emerging technology strategies, available for review and comment.

The Metro Council will hold a hearing on Aug. 2, 2018. All comments received during the comment period will be summarized in a public comment report. Recommend changes to the draft materials to respond to all substantive comments received during the comment period will be summarized in a public comment log that will be considered by MPAC, JPACT and the Metro Council during the adoption process.

JPACT and MPAC will make recommendations to the Metro Council in October 2018. The Metro Council is scheduled to hold legislative hearings on Nov. 8 and Dec. 6. The Metro Council will consider adoption of the final plan, project priorities and strategies for safety, transit, freight and emerging technology in December 2018.







Public comment opportunity on the 2018 RTP June 29 to Aug. 13, 2018

Your input today will help guide decision-makers as they finalize the policies, strategies and project lists in the Regional Transportation Plan before adopting it in late 2018.

The 2018 Regional Transportation Plan provides the opportunity to update the investments we will make in roads, sidewalks, bikeways, transit and freight routes to support communities today and in the future. This update is an opportunity to define how we will create a safe, reliable, healthy and affordable transportation system for the next 25 years.

Your voice is important

The Metro Council and other decisionmakers want to hear from you to help them make a recommendation on the 2018 Regional Transportation Plan and supporting policies, strategies and projects by the end of the year.

You are invited to provide feedback on the plan during the **public comment period from June 29 through Aug. 13, 2018.** We want to hear your thoughts on:

- 2018 Regional Transportation Plan
- 2018 Regional Transit Strategy
- 2018 Regional Freight Strategy
- 2018 Regional Safety Strategy
- 2018 Regional Emerging Technology Strategy

SHARE YOUR THOUGHTS June 29 to Aug. 13

Take the survey at: oregonmetro.gov/rtp

Your input will be shared with regional decision-makers as they work together to finalize the policies, strategies and project lists in the 2018 RTP.

Regional policy committees will make final recommendations to the Metro Council in October. The Metro Council will consider adoption in December.

Learn more about the 2018 RTP at oregonmetro.gov/rtp

oregonmetro.gov/rtp

WAYS TO COMMENT

June 29 to Aug. 13 Comments will be accepted through Mon., Aug. 13, 2018

Write a letter

Metro Planning 600 NE Grand Ave Portland, OR 97232

Email comments

transportation@ oregonmetro.gov

Attend public hearing

Comment in person before the Metro Council on Aug. 2 at 2 p.m.

Location:

600 NE Grand Ave Portland, OR 97232

Call

503-797-1750 503-797-1804 TDD

Take the survey

oregonmetro.gov/ rtp

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2018 Regional Transportation Plan

The greater Portland region's economic prosperity and quality of life depend on a transportation system that provides every person and business in the region with equitable access to safe, reliable, healthy and affordable travel options.

During this comment period, the Metro Council will ask for public review and comment on the draft policies in the 2018 RTP, draft strategies for transit, freight, safety and emerging technology, and the projects recommended to address the region's significant and growing transportation needs.

Overview of draft strategies Transit

As the region continues to grow, it's important that our transportation system provides a variety of travel options to meet the needs of everyone who calls this place home.

The purpose of the Regional Transit Strategy is to provide a coordinated vision and a set of policies to make transit service more convenient, frequent, accessible and affordable for everyone in the greater Portland region.

Freight

The greater Portland region is the trade and transportation gateway for Oregon and provides market access for many southwest Washington businesses.

The purpose of the Regional Freight Strategy is to define a set of policies and strategies aimed at increasing economic prosperity and stewardship of the multimodal freight network throughout the greater Portland region.

Safety

Traffic related deaths and severe injuries are a critical and preventable public health and social equity issue in the greater Portland region.

The purpose of the Regional Safety Strategy is to provide a specifically urban-focused overarching data-driven framework for increasing traffic safety in the greater Portland region. The plan focuses on strategies and actions drawn from best practices and proven to reduce traffic related deaths and serious injuries.

Emerging technology

Technology is already transforming our region's transportation system; the way the region's residents access, experience and use the transportation system has changed dramatically in the past five years.

The purpose of the Emerging Technology Strategy is to provide a framework for the region to harness new developments in transportation technology to ensure it is equitable, accessible and affordable to all people in the greater Portland region.





If you picnic at Blue Lake or take your kids to the Oregon Zoo, enjoy symphonies at the Schnitz or auto shows at the convention center, put out your trash or drive your car – we've already crossed paths.

So, hello. We're Metro – nice to meet you.

In a metropolitan area as big as Portland, we can do a lot of things better together. Join us to help the region prepare for a happy, healthy future.

Metro Council President

Tom Hughes

Metro Councilors

Shirley Craddick, District 1 Betty Dominguez, District 2 Craig Dirksen, District 3 Kathryn Harrington, District 4 Sam Chase, District 5 Bob Stacey, District 6

Auditor

Brian Evans

Stay in touch with news, stories and things to do. oregonmetro.gov/news

If you have a disability and need accommodations, call 503-220-2781, or call Metro's TDD line at 503-797-1804. If you require a sign language interpreter, call at least 48 hours in advance.



600 NE Grand Ave. Portland, OR 97232-2736 503-797-1700 503-797-1804 TDD 503-797-1795 fax

2018 Regional Transportation Plan



For more information, visit **oregonmetro.gov/rtp**

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What do you think?

Comment on the draft 2018 Regional Transportation Plan June 29 through Aug. 13, 2018.

Submit comments:

- online at oregonmetro.gov/rtp
- by mail to Metro Planning 600 NE Grand Ave. Portland, OR 97232
- by email to transportation@oregonmetro.gov
- by phone at 503-797-1750 or TDD 503-797-1804.

Explore the interactive project map and other information at oregonmetro. gov/2018projects.