

January 19, 2021

Chair Tootie Smith Clackamas County 2051 Kaen Rd. Oregon City, OR 97045

Dear Chair Smith,

Thank you for your membership in the Association of Oregon Counties (AOC). We are honored to have Clackamas County as a member of AOC!

AOC programs and services provide counties with opportunities to engage in innovative and transformational county solutions, enhance the public's understanding of county government, and support to exercise exemplary leadership in public service.

Created in 1906 to advocate for the interests of Oregon county government, AOC services have expanded to include direct services to save you money, time and resources. Membership with AOC also provides access to, and support for, CIS, educational programing, information sharing, and access to software like BillTracker. In addition, AOC provides a path to nomination to state and national boards, commissions and task forces. County Solutions provides commissioners and county staff with capacity and support to convene stakeholders to address complex issues and complete challenging projects in your communities.

With our timely advocacy for county interests in Salem and through the National Association of Counties (NACo) in Washington, D.C., we provide counties with a collective voice on issues facing Oregon's diverse economy. Advocacy efforts range from community and economic development and transportation, to health and human services and veterans, to natural resources and public safety. In addition, these efforts also include specialty advocacy issues like video lottery, PERS, and federal land management.

We hope you will engage with AOC in 2021. There is no better way to shape our state advocacy efforts than to join a steering committee. Committees are open to all AOC members, and we urge you to get involved. We continue to see record levels of participation in our steering committees, and we hope this trend will continue. We also hope to see you at our Annual Conference in Eugene in November.

Please be sure to take advantage of all that your membership has to offer. We are here to help. AOC values your continued participation and membership.

Thank you,

Melissa Cribbins President, AOC

Commissioner, Coos County

Gina Firman Nikkel, Ph.D Executive Director, AOC

Ama Rikkel

Clackamas County 2051 Kaen Rd. Oregon City, OR 97045

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Invoice no. **2021 AOC**For the period of:
Jan. 1 – Dec. 31, 2021

<b>Description</b> (see page 3 for descriptive narrative on dues categories)	Amount
AOC General Fund Dues*	\$83,840.20
Public Lands Fund Dues*	\$5,069.72
Video Lottery Defense Fund Dues (voluntary dues)	\$4,754.18
Federal Land Management Subcommittee Dues (voluntary dues; required for voting privilege)	\$2,627.59
PERS (Public Employees Retirement System) Alliance Dues (voluntary dues)	\$8,566.02
CFTLC (Council of Forest Trust Land Counties) Dues ** (\$0.00 indicates membership not applicable)	\$553.89
CFTLC Special Voluntary Assessment Dues (voluntary dues, \$0.00 indicates membership not applicable)	\$573.00
Veterans Fund Dues (voluntary dues)	\$12,307.62
Total amount due:	\$118,292.24

\*payment of dues marked required for AOC membership
\*\*payment of dues marked required for CFTLC membership

Please direct inquiries to:

Fiscal Services
Email: accounting@oregoncounties.org
Phone: 503.585.8351

Please submit check payment along with a copy of this invoice to:

Association of Oregon Counties 1201 Court Street NE, Suite 300 Salem, OR 97301-4110



#### Invoice - Continued

Invoice no. **2021 AOC**For the period of:
Jan. 1 – Dec. 31, 2021

# **Description Narrative for Dues**

### AOC General Fund Dues\* (required for AOC membership)

General fund dues support legislative advocacy and policy development, district and steering committee meetings, communications efforts, and technical assistance to members, as well as AOC's core operational expenses including finance, insurance, building rent, utilities, and supplies. Dues are based on an established uniform base fee and each county's comparative real market value and population (as reported for the previous year). The formula is capped so no county will pay more than 20 times the lowest assessment.

### Public Lands Fund Dues\* (required for AOC membership)

Public Lands fund dues allow AOC to carry out legislative advocacy on natural resource issues, foster communications between county governing bodies and individual agencies, and develop natural resources policy. Dues are based on an established uniform fee, national forest receipts, substituted Secure Rural School Act or other safety net revenues and federal Payments-in-Lieu-of-Taxes. The formula is capped so no county will pay more than 15 times the lowest assessment.

### CFTLC Dues\*\* (required for CFTLC voting privileges)

CFTLC dues finance the activities of the Council of Forest Trust Land Counties (CFTLC), created to represent the interests of the 15 Oregon counties that contain forest lands administered by the State Department of Forestry. These dues support advocacy and professional services to promote and protect the counties' interests in Oregon's forest trust lands. Dues are based upon an approved budget and comparative forest trust land acreage by county.

### **CFTLC Special Voluntary Assessment Dues** (voluntary dues)

CFTLC special voluntary assessment dues enables CFTLC to retain critical specialized contract services to protect counties' interests in the forest trust lands. The assessment is based on the CFTLC dues formula described above.

### Federal Land Management Subcommittee Dues (voluntary; required for voting privileges)

Federal land management subcommittee assessment dues are directed to advocacy on federal land management issues. Funds allow AOC to coordinate with other national efforts, obtain professional services, and conduct communications campaigns on federal legislation. Dues are based on the county share of the latest annual national forest receipts payments or successor safety net payments.

### PERS Alliance Dues (voluntary dues)

Public Employee Retirement System (PERS) dues support policy advocacy and legal proceedings for labor and retirement fund issues. Dues are assessed at a rate of \$.69 per PERS retiree per county.

### Veterans Fund Dues (voluntary dues)

Veterans fund dues were created in 2014 to support Oregon's approximately 297,000 veterans. Income from this assessment funds staff work on veterans' issues, including advocacy for increased state funding and support for the work of County Veterans Service Officers (CVSOs). Additional work includes sustaining and expanding collaborative partnerships with the Oregon Department of Veterans Affairs (ODVA), the Oregon Health Authority (OHA) and Oregon Housing and Community Services (OHCS) to better serve veterans and their families. Dues are assessed at a rate of \$.35 per veteran per county.

### Video Lottery Defense Fund Dues (voluntary dues)

Video lottery defense fund dues provide technical assistance and professional services related to the preservation of shared revenues and protection of counties 2.5 percent of net video lottery receipts. Dues are assessed at one percent of each county's total video lottery net receipts for the previous year.



# **Federal Land Management Subcommittee Fund**

# **Background**

The Forest Management Subcommittee was formed in 1998 to pool the assets of all national forest counties in Oregon to more effectively utilize resources on federal issues. The subcommittee was a major factor in enactment of the Secure Rural Schools Act of 2000 and its successor reauthorizations, while repeatedly insisting that a safety net is not the long-term answer. Rather, what the counties need is federal forest management reform.

In 2017, the subcommittee was reorganized as the Federal Land Management Subcommittee and new bylaws were adopted. The purpose remains the same: gaining long-term federal land management reforms which will lead to healthy lands, job opportunities, and social and economic sustainability.

Eligible counties are those that receive national forest road receipts or successor safety net road payments. An eligible county becomes a voting member by payment of the dues assessment for the current year. Each county has one vote and designates one commissioner to cast their vote. The subcommittee is governed by tri-chairs, each having one vote. One chair is the current chair of the AOC Natural Resources Policy Steering Committee, one chair is the current president of the Association of O&C Counties, and one chair is appointed by the Eastern Oregon Counties Association. Subcommittee actions must be approved by the AOC Natural Resources Policy Steering Committee.

The subcommittee approves its own recommended calendar year budget, expressed in the AOC Federal Land Fund, prepared in cycle with the AOC budget process. The AOC Natural Resources Steering Committee reviews and approves the recommended subcommittee budget and, in turn, recommends it to the AOC membership for adoption at the AOC annual business meeting.

#### How is the fund used?

The pooled resources from national forest counties permit a more effective pursuit of long-term federal lands management reform legislation and regulations, which will lead to healthy forests, job opportunities, and economic and social sustainability at the local level. The subcommittee will support a continued safety net program, as a bridge to implementation of meaningful land management reforms.

Voluntary dues are critical to fund hands-on lobbying in Washington, DC; to guide counties through the changing and complex requirements to qualify for safety net payments; and to stay up-to-the-minute in coordination with allies to target resources most effectively.

# **Looking forward**

- Gain long-term federal lands management policy reform through strategic alliances and targeted tactics.
- Pursue "bridge funding" tied to the management reform legislation to maintain solvency of Oregon counties dominated by federal lands until the legislation is fully implemented.



# Public Employee Retirement System (PERS), Public Labor and Employment Policy Fund

### **Background**

AOC collects dues for the Public Employee Retirement System (PERS) Alliance, a collaboration with the League of Oregon Cities (LOC), Oregon School Board Association (OSBA), and Special Districts Association of Oregon (SDAO) to support advocacy and legal proceedings for labor and retirement fund issues.

In 2016 the voluntary dues assessment changed to include all PERS enrollees by county; not just county employees enrolled. This change reflected the fact that all 36 counties benefit from AOC's work in PERS, and should therefore be assessed the voluntary dues. The AOC Board of Directors also determined the PERS Fund should expand to include public labor and employment policy moving forward.

This change was due to the fact that each legislative session numerous bills are introduced that directly impact public employment, including diverse topic areas such as collective bargaining, wages, public contracting, sick leave, discrimination and home rule.

#### How is the fund used?

AOC work not only involves opposing or amending proposals that would increase costs to public employers, or constrain the options of public employers, but also involves crafting and promoting legislation that assists public employers through the mechanisms of side accounts, salary caps, work after retirement plans, and debt deferral.

# Looking forward

- Track PERS bills that impact public employment by increasing costs to public employers, and craft bills promoting legislation to assist public employers and lower Oregon's unfunded actuarial liability.
- Participate in state agency rulemaking proceedings that impact public employment.
- Serve on the PERS Legislative Advisory Committee (LAC) and PERS Employer Advisory Group (EAG).
- Participate in litigation as needed on behalf of AOC members.

#### **Veterans Fund**

# **Background**

The AOC Veterans Fund was created in 2014 to act as a collective voice for Oregon counties on veterans' issues, and enhance AOC's ability to advocate for, and better serve, Oregon's 297,039 veterans and their families. Too many of our veterans face high levels of post-traumatic stress disorder, mental health challenges, addictions, physical health issues and both mild and severe traumatic brain injuries. Too many are facing homelessness and too many are involved in the criminal justice system. As noted by our State Department of Veterans Affairs, our work to support our veterans and their families "is just beginning."

### How is the fund used?

Income from the assessment covers approximately 75 percent of the total compensation costs for a legislative affairs policy manager.

### Looking forward

- Sustain and improve the County Veterans Service Officer (CVSO) workforce. Ensure professional
  training and financial support is provided to help veterans access all benefits (state and federal)
  they have earned and deserve. Help promote retention and long-term stability of CVSO staffing
  within individual counties.
- Improve access to federal Veterans Affairs services through our CVSO system. Help veterans'
  access earned disability compensation, low-income pension, housing, employment, education, and
  other benefits. Accelerate strategies that provide veterans better access to healthcare benefits,
  including physical and behavioral health care services.
- Federal 2018 MISSION ACT. Help Commissioners and their constituents under the changes to the federal Veterans Affairs (VA) healthcare delivery system as part of the 2018 MISSION ACT, especially changes to access healthcare that involve non-VA provider networks in rural areas of the state.
- Expanded partnership with Oregon Housing and Community Services to address veteran's homelessness. Help provide technical assistance, advocacy, and local commissioner engagement to grow veterans housing capacity as part of the approximate \$15 million of biennial funding dedicated to veterans as part of the state's document recording fee.
- Partner with Oregon Department of Veterans Affairs, Oregon Health Authority, Coordinated Care
  Organizations and our community mental health system to better serve veterans. Help implement
  the "2019 Oregon Veterans' Behavioral Health Service Improvement Study." These
  recommendations include targeted actions in veterans suicide prevention, veterans data collection
  and cross-sector partnerships.

### **Video Lottery Defense Fund**

# **Background**

In 1985, Oregonians established a lottery, constitutionally dedicating the earnings to economic development (see ORS 461.547). Since then, Oregonians also have dedicated lottery revenues for education, parks, wildlife and wildlife and veterans' services funding.

In 1991, an agreement was reached whereby the Legislature approved a state-controlled video lottery structure which forfeited a county's right to authorize and regulate gaming in exchange for counties receiving 2.5 percent of the receipts from all video lottery games for economic development activities. Prior to that date, counties had the right to authorize, regulate and tax gaming.

Beginning in 2005, counties agreed to contribute 50 percent of the costs of the Governor's Office administration of Regional Solutions due to the programs' importance. The remaining video lottery receipts are distributed as follows: 10 percent divided equally among the 36 counties; and 90 percent allocated by the amount of video lottery receipts from each county. These receipts are an important revenue source for counties' strategic economic development activities such as infrastructure investment, revolving loan programs, and other related programs.

### How is this fund used?

The Video Lottery Defense Fund is used to protect counties' share of the video lottery. AOC staff advocates, tracks bill, attends hearings and meetings, and testifies at the Legislature and Lottery Commission to ensure that the agreement forged in 1991 is upheld.

### Looking forward

In recent biennia, instead of basing quarterly payments on actual receipts, the Department of Administrative Services has used estimated video lottery revenues determined in the May forecast prior to the start of the biennium. This "smoothing" process makes it easier for payments to be made as counties received equal amounts every quarter based on the forecast, rather than fluctuating amounts based on 2.5 percent of the actual proceeds. However, if proceeds are less than anticipated, it can shortchange counties. It is estimated that counties lost over \$5 million in the recent biennia because of the smoothing distribution practice. In 2021 AOC staff worked with legislators to introduce two bills related to securing county lottery distributions, including a proposal that guarantees an actual 2.5 percent payment moving forward.