

CLACKAMAS COUNTY BOARD OF COUNTY COMMISSIONERS

Policy Session Worksheet

Presentation Date: 10/16/18 **Approx. Start Time:** 10:30 a.m. **Approx. Length:** 60 mins.
Presentation Title: 2019 Legislative Agenda Planning Meeting
Department: Public and Government Affairs
Presenters: Gary Schmidt, Chris Lyons, Trent Wilson
Other Invitees: Department Directors and County Elected Officials

WHAT ACTION ARE YOU REQUESTING FROM THE BOARD?

The Board is asked to review and provide feedback on the draft list of 2019 Clackamas County state and federal legislative priorities.

EXECUTIVE SUMMARY:

As in past years, each department was asked to participate in identifying federal and state policy and funding priorities. This planning session will include a discussion of those priorities to help identify and narrow the County's final legislative priorities for the 2019 calendar year. After today's meeting, government affairs staff will work with departments to further refine priorities. Final state and federal legislative agendas will be provided to the BCC for approval on December 18, 2018.

Key dates moving forward:

- December 18, 2018 – BCC approval of State & Federal Agendas
- January 03, 2019 – Constitutional 1st day of the 116th Congress
- January 08, 2019 – State Legislative Delegation Dinner
- January 22, 2019 – First day of 2019 state legislative session
- June 30, 2019 – Sine Die

FINANCIAL IMPLICATIONS (current year and ongoing):

The County's state legislative agenda supports continued State/County shared revenue agreements and other funding streams that support major county programs and services. Loss of these revenues would result in potential cuts to county programs and services. The County's federal legislative agenda also pursues additional funding and grants for county programs and priorities.

STRATEGIC PLAN ALIGNMENT:

- This item aligns with the Public and Government Affairs Strategic Business Plan goals to provide intergovernmental connections and relationship building, strategic policy development and messaging, legislative, advocacy, and outreach services to county elected officials and departments so they can build key partnerships to achieve policy goals important to Clackamas County, with special emphasis on the strategic results in the BCC Strategic Plan.
- This item aligns with all five of the County's Performance Clackamas goals:
 - Build Public Trust Through Good Government;
 - Grow a vibrant economy;
 - Build a strong infrastructure;
 - Ensure safe, healthy, and secure communities; and
 - Honor, utilize, promote, and invest in our natural resources.

LEGAL/POLICY REQUIREMENTS:

N/A

PUBLIC/GOVERNMENTAL PARTICIPATION:

Public and Government Affairs (PGA) continues to maintain close working relationships with the County's legislative delegation and staff at both the state and federal levels, who will be instrumental in helping to advance the County's legislative priorities.

OPTIONS:

N/A

RECOMMENDATION:

Staff recommends the Board discuss the draft priorities and provide input for county staff to further refine the 2019 state & federal legislative agendas.

ATTACHMENTS:

- Working drafts of Clackamas County 2019 State & Federal Legislative Agendas

SUBMITTED BY:

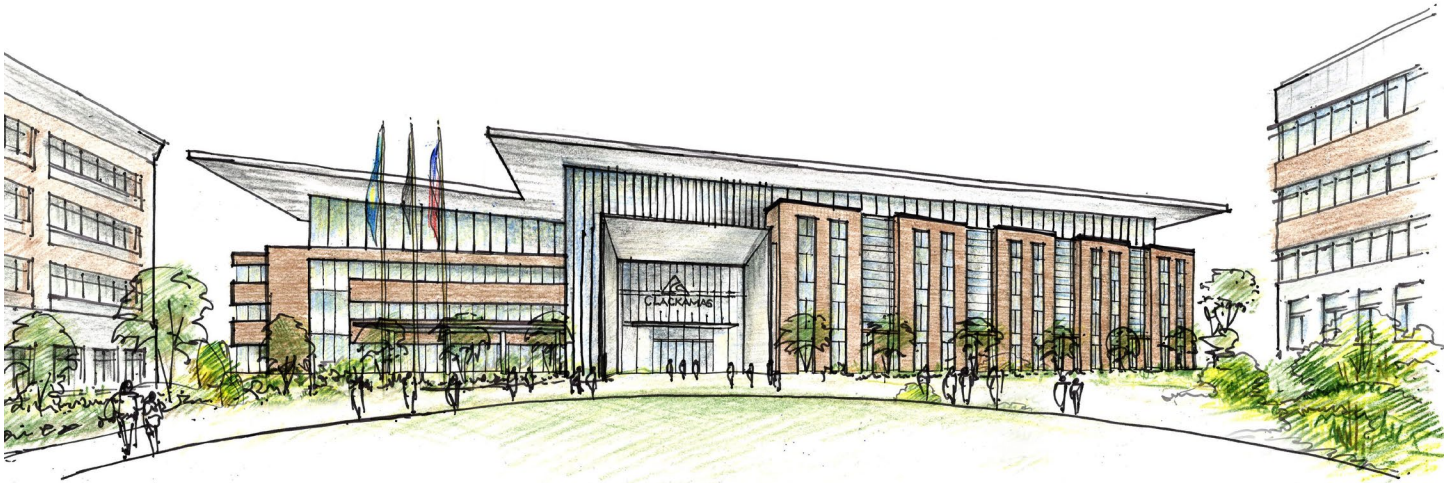
Division Director/Head Approval _____

Department Director/Head Approval s/Gary Schmidt

County Administrator Approval _____

For information on this issue or copies of attachments, please contact Gary Schmidt @ 503-742-5908
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2019 Clackamas County State Legislative Agenda



Oregon counties and the state are partners in delivering vital public services

Clackamas County is a complete community that is truly urban, suburban, rural, and wild. We are dedicated to ensuring Clackamas is welcoming to new residents and businesses, and committed to delivering community services that are dependable, accessible, and equitable to the public.

County Initiatives

Courthouse Replacement Project

Support the Oregon Judicial Department's budget request of \$31.5 million in bond funding to support the replacement of the 80-year old, structurally-deficient Clackamas County Courthouse. This second installment of funding from the state legislature (\$1.2 million in 2017) will support the design and engineering phase of the project. Clackamas County looks forward to building a new, modern courthouse that serves the needs of all county residents.

I-205 Bottleneck Funding

Advocate for state funding to support a third lane of capacity in each direction of I-205 from Stafford Road to OR 99E. The Oregon portion of I-205 is a federally designated High Priority Corridor and is vital to both the Portland metropolitan region and users statewide. Without additional travel lanes, this section of I-205 will be overwhelmed by forecasted traffic volumes and will negatively impact regional freight mobility. This project also will seismically retrofit the Abernethy Bridge to ensure that it can serve the emergency response needs of the region and state in a natural disaster.

Clackamas County Board of Commissioners

Jim Bernard – Chair Sonya Fischer Ken Humberston Paul Savas Martha Schrader

County Priorities

Grow a Vibrant Economy

The county supports legislation that incentivizes businesses to grow and prosper. Successful legislation will ensure the county has dedicated resources for attracting and growing industries, and has access to an adequate supply of shovel-ready employment lands to expand economic development opportunities. Specific priorities include:

- Support redevelopment of vacated industrial, commercial, and residential sites, including brownfields
- Support investments in and around large employment areas, like the Sunrise Corridor, to energize redevelopment

Build a Strong Infrastructure

The county supports legislation that encourages long-term investments in major infrastructure improvements to ensure essential county services are available to the public. Successful legislation will ease congestion, spur economic growth, broaden telecommunication access, protect water quality, and enhance seismic resiliency. Specific priorities include:

- Support opportunities to repair and reopen the Willamette Falls Locks
- Support local authority to operate debris management sites in suitable areas following a large-scale disaster

Ensure Safe, Healthy, and Secure Communities

The county supports legislation that safeguards the wellbeing of all residents, and ensures access to community services such as clinics, parks, and libraries. Successful legislation will offer equitable access to services for vulnerable populations needing care, challenged with addictions, or experiencing hunger and homelessness, as well as address needs in public health, affordable housing and human service programs. Legislation also should work towards reducing the crime rate, improving emergency communications, reducing recidivism, protecting survivors of domestic violence, and improving the safety of our communities. Specific priorities include:

- Support increased funding for housing programs, ensuring people with barriers will remain housed
- Support improvements to health care for low-income residents through Continuum of Care Organizations
- Support funding for public health modernization
- Support tax relief for disabled veterans and surviving spouses
- Support funding for the Justice Reinvestment grant program

Honor, Utilize, Promote and Invest in our Natural Resources

The county supports legislation that ensures effective and sustainable management and conservation of our abundant natural and agricultural resources. Successful legislation will stimulate our natural resource-based economy, reduce and sequester carbon emissions, and adhere to the public process of Oregon's land use system. Specific priorities include:

- Protect the county's urban and rural reserves
- Support investments to develop the cross laminated timber (CLT) industry

Build Public Trust through Good Government

The county supports legislation that allocates sufficient resources to enable delivery of effective, reliable, and equitable services to county residents. Successful legislation will maintain the county's financial sustainability, support county efforts to attract and retain qualified employees, preserve state/county shared revenue agreements, and not preempt local tax sources or restrict local government authority. Specific priorities include:

- Support updating public contracting statutes to encourage efficient use of public resources for local agencies
- Oppose legislation that curtails the authority of counties from continuing to seek repayment of unpaid recording fees from lenders and the Mortgage Electronic Registration System (MERS)

2019 Federal Legislative Priorities

Federal Forest Management

- **Federal Forest Management and Oregon & California (O&C) Lands:** Support legislation for responsible management of federal forest lands, including O&C Lands, which will reduce wildfire risk and also improve the financial stability of counties by creating a predictable, long-term solution to county revenue needs. Federal forest legislation should balance economic, social, and environmental values so that significant areas of federal forests are dedicated to the production of forest products, while other forests are dedicated to environmental protection.
- **Secure Rural Schools & Community Self-Determination Act:** Support permanent reauthorization or extension of the Secure Rural Schools and Community Self-Determination Act (County Payments) or similar legislation. Extending the Secure Rural Schools Act would continue critical funding to timber dependent counties in Oregon while Congress works to enact legislation to allow for responsible management of federal forest lands. This historically important source of revenue, derived from federal O&C Lands, is critical to timber-dependent counties in Oregon, including Clackamas County.
- **Cross Laminated Timber (CLT):** Support efforts to develop the Cross Laminated Timber (CLT) industry in Clackamas County, in coordination with strategic Pacific Northwest partners. Clackamas County is well positioned to lead the emergence of the mass timber and CLT industry by addressing the supply chain needed to boost Oregon's productivity. CLT has the potential to create 6,100 direct jobs and 17,300 indirect jobs in Oregon over the next 15 years, while supporting efforts to address climate change through the sequestration of carbon.

Finance

- **Payment in Lieu of Taxes (PILT):** Support reauthorization of PILT, which helps to offset losses in property taxes due to non-taxable federal lands located within Clackamas County. Clackamas County receives \$700,000 annually from this program.

Health, Housing & Human Services

- **Funding for Housing Programs:** Support no less than \$3.3 billion in Community Development Block Grant (CDBG) formula funding, which assists the County with constructing infrastructure improvements in low-income areas; Support no less than \$1.2 billion in formula funding for the HOME Investment Partnerships Program (HOME), which is a keystone in the development of any affordable housing projects in the County; Support \$2.6 billion for Homeless Housing Assistance grants, including at least \$270 million for the Emergency Solutions Grant program plus an amount to fully fund expiring supportive housing and Shelter Plus Care rent subsidy contracts; Support full funding for existing Housing Choice Voucher (formerly known as Section 8) project-based and tenant-based rental contracts, full funding for administrative fees under existing administrative

fee methodology to cover the cost of administering the program, and \$500 million in Section 108 Loan Guarantee authority. The Voucher Program provides assistance to 1,531 families in Clackamas County that rent units in the private rental housing market.

- **Veteran Homelessness:** Support continued appropriation of resources through the Veterans Affairs Supported Housing (HUD-VASH) vouchers, Supportive Services for Veteran Families (SSVF) grant program, and the Grants and Per Diem program to support the goal of ending homelessness among veterans and military families.
- **Public Health Funding:** Support continuation of existing funding to the Centers for Disease Control and Prevention's Public Health Emergency Preparedness (PHEP) and the U.S. Department of Health & Human Services' Prevention and Public Health Fund. These programs are critical to assisting public health departments with prevention activities, as well as efforts to prepare for responding to a range of public health threats.
- **Prevention Funding - Youth Development Funds:** Support current or increased levels of funding for Title 20 programs, which help the Oregon Department of Education fund additional PreventNet school-based sites in Clackamas County.
- **Medicaid Funding and Enrollment:** Support current or expanded levels of Medicaid enrollment. Support maintaining the Children's Health Insurance Program (CHIP).
- **Weatherization and Energy Assistance Programs:** Oppose funding reductions to the Department of Health & Human Services' Low Income Home Energy Assistance Program (LIHEAP) and the Department of Energy's Low Income Weatherization Assistance Program. Clackamas County receives approximately \$1 million per year in federal energy assistance to help meet the heat and electricity needs of more than 3,000 low-income households in the County.

Public Safety

- **Homeland Security Grant Program (HSGP):** Support the Homeland Security Grant Program (HSGP), which is a primary source of federal funding for building and sustaining national preparedness programs. HSGP funds activities in planning, organization, equipment purchasing, training, and exercises.
- **Hospital Preparedness Program (HPP):** Support the Hospital Preparedness Program (HPP), which provides federal funding for disaster preparedness planning for hospitals and health systems within the Portland metropolitan region.
- **9-1-1 Funding:** Support legislation to improve operations, NextGen 9-1-1 development, and funding for 9-1-1 centers.
- **UASI Areas Security Initiative (UASI):** Support funding for the Urban Areas Security Initiative (UASI) program, which provides grants to assist high-threat, high-density urban areas in efforts to build and sustain the capabilities necessary to prevent, protect against, mitigate, respond to, and recover from acts of terrorism. These grants are key to enhancing the Portland metropolitan region's preparedness efforts for threats or acts of terrorism.
- **Emergency Management Performance Grant (EMPG):** Support continuation of grant funding for the Emergency Management Performance Grant (EMPG) Program as a stand-alone grant and process, which provides approximately \$160,000 annually to the County's

emergency management program. EMPG is the backbone of the nation's emergency management system and provides key assistance in building and implementing the county's emergency management capabilities. The grant includes funding for staff and program materials for emergency management plan updates, relationship building, response, and recovery. It is important that funding continue in order to support local emergency management as the number and frequency of natural disasters in the United States continue to rise.

- **Earthquake Early Warning System for the West Coast:** Support additional federal funding to establish an earthquake early warning system in the Pacific Northwest that could help reduce risks associated with earthquakes, including a Cascadia Subduction Zone earthquake. The ShakeAlert system is estimated to cost \$38.3 million plus an additional \$16.1 million to operate and maintain the system annually, and would cover the West Coast States of California, Oregon, and Washington. To date, the system has received nearly \$20 million from the federal government and a private foundation.
- **First Responder Network Authority (FirstNet):** Support FirstNet, which was created by Congress in 2012 and is working to build, operate, and maintain the first high-speed, nationwide wireless broadband network dedicated to public safety. This network will be an essential tool to first responders on life-saving missions.
- **Juvenile Justice Grant Funding:** Support increased federal investment in juvenile justice programs. Federal appropriations to states, localities and tribes for key federal juvenile justice programs have been cut dramatically in the last decade: since 2002, funding for the Juvenile Justice and Delinquency Prevention Act (JJDP) Title II State Formula Grants Program has declined by 50%; funding for JJDP Title V Local Delinquency Prevention Grants Programs has been cut by nearly 80%; and funding for the Juvenile Accountability Block Grant Program (JABG) has been reduced by 90%. Despite the fiscal climate, federal funds to support state and local juvenile justice standards and improvements must be considered essential investments. These monies support programs that are based in evidence, proven to prevent delinquency, and reduce recidivism and increase public safety - critical investments that are worth the cost.
- **Juvenile Justice and Delinquency Prevention Act (JJDP):** Support reauthorization of the Juvenile Justice and Delinquency Prevention Act (JJDP), which established the Office of Juvenile Justice and Delinquency Prevention (OJJDP) to support local and state efforts to prevent delinquency and improve the juvenile justice system. Reauthorization is critical to providing research, resources, and application of best practices in juvenile justice throughout Clackamas County.

Telecommunications

- **Net Neutrality*:** Support restoration of net neutrality, ensuring that Internet service providers treat all data on the Internet equally.
- **Telecommunications Infrastructure Regulations*:** Support legislation or rulemaking that reverses restrictions on local government authority over telecommunications infrastructure in the public right-of-way.

***Two telecommunications priorities are placeholders warranting further discussion with BCC.**

Transportation and Development

- **I-205 Congestion Relief and Safety Improvement Funding:** Advocate for federal funding to support an additional lane of capacity in each direction of I-205 from Stafford Road to OR 99E. The Oregon portion of I-205 is federally designated as a High Priority Corridor and is of vital importance to both the Portland metropolitan region and users statewide. Without additional travel lanes, this section of I-205 will be overwhelmed by forecasted traffic volumes and will negatively impact regional freight mobility.
- **Sunrise Phase II Funding:** Advocate for federal funding to redevelop the Sunrise Corridor, improving opportunities for affordable housing and increasing access to thousands of acres of employment lands. Much of the Sunrise Corridor is a federally designated Opportunity Zone. Phase II would stretch from 122nd Ave. to 172nd Ave.
- **Better Utilizing Investments to Leverage Development (BUILD) Discretionary Grants Funding:** Support the continuation of the federal BUILD grant program, which provides capital funding for large transportation projects.

Water Environment Services

- **Clean Water State Revolving Fund (CWSRF):** Support continued funding for the Clean Water State Revolving Fund (CWSRF) program, which is a federal-state partnership that provides communities a permanent, independent source of low-cost financing for a wide range of water quality infrastructure projects.
- **Clean Water Act:** Support efforts to revise EPA administrative rules on the Clean Water Act that increase the ability of NPDES permit holders to address needs related to outdated technology, standards, and operational frameworks while continuing to ensure the cleanest water possible within areas of responsibility.
- **Brownfields:** Support continued funding for brownfields remediation, important for redeveloping key employment lands and revitalizing natural areas that enhance water quality.

Willamette Falls Projects

- **Willamette Falls Legacy Project:** Support efforts to aid in the redevelopment of the 23-acre former Blue Heron paper mill site adjacent to Willamette Falls in Oregon City. Clackamas County has been working in partnership with Oregon City, Metro, and the State of Oregon to explore the feasibility of redeveloping the site, which presents significant structural and environmental challenges. The site's location provides a rare opportunity for a unique economic redevelopment project that would complement and strengthen Oregon City's downtown and create a regionally-significant visitor amenity and historic tourist attraction to benefit the local economy.
- **Willamette Falls Locks:** Support the repairing and reopening of the Willamette Falls Locks to restore river navigation to the Willamette River. The Locks bridge the upper and lower stretches of the Willamette River, without which the Willamette becomes two disconnected rivers for navigation purposes.

- **Willamette Falls Heritage Area:** Support federal designation of the Willamette Falls National Heritage Area. Designation as a historic area will strengthen the identity of the historic working communities of Oregon City and West Linn by preserving and promoting their distinctive natural, cultural, scenic, recreational, and industrial resources. Clackamas County remains an active partner in the Willamette Falls Heritage Area Coalition and fully supports federal designation of the Willamette Falls as a National Heritage Area.
- **Willamette Falls Salmon/Steelhead Migration:** Support efforts to address aggressive sea lions at Willamette Falls, which pose a danger to river users and are threatening endangered salmon and steelhead runs.



2019 Legislative Agenda Planning Session

Today's objectives

- ▶ Staff to review timelines of 2019 State and Federal Calendar
- ▶ BCC to provide feedback on proposed State Legislative Agenda revisions
- ▶ BCC to provide feedback on state and federal legislative priorities

Timelines: Oregon Legislature

- ▶ **October 16, 2018** – Review draft state and federal legislative priorities
- ▶ **December 18, 2018** – Approve 2019 state and federal legislative agendas
- ▶ **January 8, 2019** – Legislative dinner
- ▶ **January 22, 2019** – First day of state legislative session
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Timelines: Federal

- ▶ **October 16, 2018** – Review legislative priorities
- ▶ **December 18, 2018** – Approve 2019 state and federal legislative agendas
- ▶ **January 03, 2019** – First day of 116th Congress
- ▶ Annual BCC visits to Washington D.C.
 - ▶ *February, April and September*
 - ▶ *NACO - TBD*
 - ▶ *JPACT - TBD*



Proposed Revision to State Legislative Agenda

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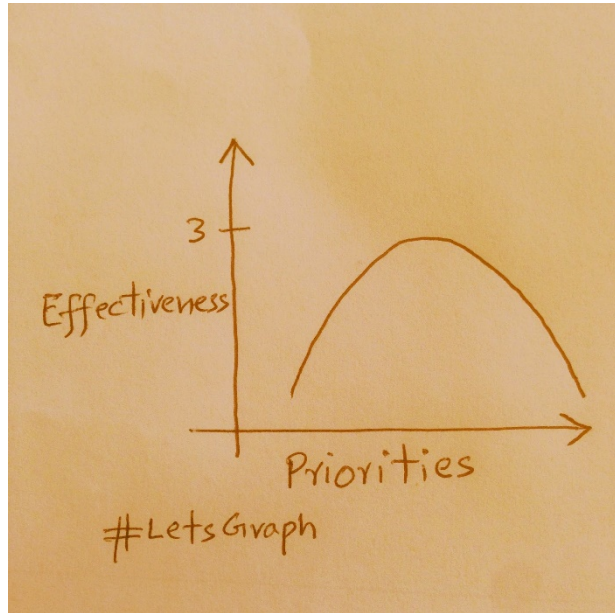
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State Legislative Agenda Revision: Why the change?



- ▶ “When you have too many top priorities, you effectively have no top priorities.”

Stephen Covey

State Legislative Agenda Revision: What are the County's priorities?

- ▶ **Managing for Results (MFR)**
 - ▶ **Grow a Vibrant Economy**
 - ▶ **Build a Strong Infrastructure**
 - ▶ **Ensure Safe, Healthy, and Secure Communities**
 - ▶ **Honor, Utilize, Promote, and Invest in our Natural Resources**
 - ▶ **Build Public Trust through Good Government**



State Legislative Agenda Revision: How do you shape MFR into a legislative agenda?

- ▶ Communicate the policy narrative of our MFR goals so that legislators and the public know what Clackamas County represents.
- ▶ Limit specific priorities to the following criteria:
 - ▶ Significant and/or direct impacts to Clackamas County
 - ▶ Known or anticipated legislative action that is forthcoming
 - ▶ Clarifies position beyond the policy narrative, if needed

Example:

Build Public Trust Through Good Government

▶ *Policy Narrative:*

- ▶ The county supports legislation that allocates sufficient resources to enable delivery of effective, reliable, and equitable services to county residents. Successful legislation will maintain the county's financial sustainability, support county efforts to attract and retain qualified employees, preserve state/county shared revenue agreements, and not preempt local tax sources or restrict local government authority

▶ *Specific Priorities:*

- ▶ Support updating public contracting statutes to encourage efficient use of public resources for local agencies

State Legislative Agenda Revision: What about top priorities?

- ▶ **Let's call them initiatives!**
 - ▶ **What is Clackamas County working on that will not change if we don't get involved?**
 - ▶ **Timing is everything!**



 **CLACKAMAS COUNTY** New Clackamas County Courthouse



State Legislative Agenda Revision: What are the benefits?

- ▶ Clackamas County's top priorities (i.e. Initiatives) will be clearly understood.
- ▶ Legislators will better understand what Clackamas County stands for and aims to accomplish.
- ▶ Creates flexibility in Salem when unexpected topics arise.
- ▶ Creates an accessible amount of priorities that legislators can help support.



Thank you