

CLACKAMAS COUNTY BOARD OF COUNTY COMMISSIONERS

Study Session Worksheet

Presentation Date: April 9, 2019 **Approx Start Time:** 2:30pm **Approx Length:** 30 minutes

Presentation Title: Update on Oak Grove-Lake Oswego Pedestrian/Bicycle Bridge (OGLO Bridge) Feasibility Study

Department: Transportation and Development (DTD) – Long-Range Transportation Planning

Presenters: Karen Buehrig, Long-Range Planning Manager, DTD; Steve Williams, Principal Transportation Planner

Other Invitees: Dan Johnson, Director, DTD; Ellen Rogalin, Community Relations Specialist, PGA/DTD

WHAT ACTION ARE YOU REQUESTING FROM THE BOARD?

Designation of a member of the Board of County Commissioners to represent Clackamas County on the project Policy Committee.

EXECUTIVE SUMMARY:

In the 2013 update of the Transportation System Plan (TSP), a pedestrian/bicycle bridge across the Willamette River between Oak Grove and Lake Oswego was strongly supported by the public and included as project #2022. Subsequently, in February 2018 the county applied for and was awarded funding by Metro through their Active Transportation Project Development program for a feasibility study of the proposed bridge, and the Board approved an Intergovernmental Agreement with Metro for the project on Sept. 22, 2018. Since that time, staff has issued a request for proposals (RFP) and secured an agreement with a consultant team that will be before the Board for consideration at an upcoming business meeting. The outcomes of this project will be used to provide information for upcoming regional funding discussions.

The feasibility study is expected to be underway between April and December 2019 and will focus on the following:

- **Identification of Bridge Landing Points, Alignment and Concepts** – The most difficult technical issue is identifying bridge landing locations in Oak Grove and Lake Oswego (see attached map). The study area for the proposed bridge extends south along the Willamette River from Rivervilla Park to the Oak Grove Boulevard Boat Ramp on the east side of the river and from Tryon Creek Park to Foothills Park and Roehr Park on the west side of the river. The study will focus on identifying bridge landing points that will not impact private property on either side of the river. When possible landing sites have been identified, bridge alignments and concepts will be studied.
- **Planning Cost Estimates and Funding** – Based on the identified landing points and bridge concepts, planning cost estimates and a funding plan for the project will be prepared. At this time, staff believes that the Metro Transportation Investment Measure (T2020) is the best opportunity to secure funding for this project.
- **Identification of Environmental Review and Permitting Requirements** – The feasibility study will include work with federal, state, regional and local government agencies to identify environmental review and permitting requirements, and providing information on the environmental issues that would be addressed in subsequent stages of the development of this project if it moves forward.

- **Intergovernmental Coordination Plan** – This project is being studied jointly by Clackamas County, Lake Oswego, Milwaukie and Metro. Two important issues that will determine the feasibility of the bridge are: 1) What government(s) would build and own the bridge? 2) What government(s) would be responsible for maintenance of the bridge and how would maintenance be funded? As part of the feasibility study a plan for intergovernmental coordination will be developed to address those critical questions.
- **Public Engagement** – Due to the importance of this project for neighborhoods, local governments and the region, the feasibility study includes a very active public engagement process intended to secure input from throughout the area and region. There are several groups and methods planned for public engagement, including the following:
 1. **Policy Committee** – A Policy Committee, made up of elected officials from each partner agency will include one County Commissioner, one Lake Oswego Councilor, one Milwaukie Councilor and one member of the Metro Council. The Policy Committee will be responsible for determining if the project is feasible and will receive input through the course of the study from the public and project committees. The committee is expected to meet four times between April and December 2019.
 2. **Community Advisory Committee (CAC)** – A 28-member Community Advisory Committee will be made up of 10 members of the public representing Clackamas County, 10 members of the public representing Lake Oswego, 4 members of the public representing Milwaukie, and 4 members appointed by Metro to represent regional bicycle, pedestrian and environmental groups. The 10 county members of the CAC will be as follows:
 - 1 from the North Clackamas Parks and Recreation District Advisory Board
 - 1 from the County’s Pedestrian-Bicycle Advisory Committee
 - 4 from the Fair Oaks neighborhood of Oak Grove, including a representative from Rose Villa
 - 3 members representing community groups, businesses and/or residents from the remainder of the study area in Oak Grove
 - 1 representing unincorporated areas west of the Willamette River
 3. **Website and Social Media** – Staff from DTD and PGA working together have had success increasing public engagement in projects using website and social media.
 4. **Public Meetings** – Three public meetings will be conducted during the course of the study at locations in Oak Grove and Lake Oswego.
 5. **Online Public Meetings** – Three online public meetings will also be conducted. The online public meetings are intended to engage community members who find it difficult to attend a typical public meeting and will be structured and conducted as a webinar. The online public meetings will be recorded and available online for later viewing.

FINANCIAL IMPLICATIONS (current year and ongoing):

This feasibility study is fully funded by Metro Active Transportation Project Development grant funds. Future financial implications related to bridge development and long term maintenance will be determined through the course of this study.

STRATEGIC PLAN ALIGNMENT

1. How does this item align with your Department’s Strategic Business Plan goals?
Provides information to County decision-makers so they can plan and invest based on a coordinated set of goals and policies that guide future development.
2. How does this item align with the County’s Performance Clackamas goals?
This project supports the following goals: Grow a Vibrant Economy; Build a Strong Infrastructure; Ensure Safe, Healthy and Secure Communities.

LEGAL/POLICY REQUIREMENTS:

Part of the feasibility study will include a plan for intergovernmental coordination related to the construction, operations and maintenance of the bridge. County counsel and other legal advice will be included as needed.

PUBLIC/GOVERNMENTAL PARTICIPATION:

Public participation efforts are described above, and will be scheduled as the study proceeds.

OPTIONS:

1. Select a commissioner to be a member of the Policy Committee.
2. Ask for additional information.

RECOMMENDATION:

Staff requests that a commissioner be selected to serve on the Policy Committee described above.

SUBMITTED BY:

Division Director/Head Approval _____

Department Director/Head Approval _____

County Administrator Approval _____

For information on this issue or copies of attachments, please contact Steve Williams @ 503-742-4696

Oak Grove-Lake Oswego Pedestrian/Bicycle Bridge Feasibility Study Area

