

---

Thursday, October 05, 2023

6:45 PM – 8:30 PM

Zoom Link:

<https://clackamascounty.zoom.us/j/83972371632?pwd=enp5VjNJYnZldVB6eG5kbWJFYTIldz09>

---

## AGENDA

6:45 p.m. **Pledge of Allegiance**

**Welcome & Introductions**

*Chair Paul Savas & Mayor Brian Hodson, Co-Chairs*

**Housekeeping**

- Approval of September 07, 2023 C4 Minutes

**Page 04**

6:50 p.m. **ODOT Region 1: State Transportation Improvement Program Funding Update**

*Presenting: Casey Gillespie, Region 1 Program and Funding Manager*

- Presentation **Page 06**
- [Recommendation Options for Funding Allocations 2027-2030](#)
- [STIP Funding Scenarios](#)

7:10 p.m. **Sunrise Community Visioning Project Update**

*Presenting: Jamie Stasny, Clackamas Transportation and Land Use*

- Presentation

**Page 32**

8:00 p.m. **Special Legislative Subcommittee on Transportation Planning Update**

*Presenting: Trent Wilson, Clackamas Government Affairs*

8:15 p.m. **Updates/Other Business**

- JPACT/MPAC Updates
- Other Business

8:30 p.m. **Adjourn**

# General Information



## Current Voting Membership

		C4 Exec	C4 Metro	C4 Rural	JPACT	MPAC	R1ACT
<b>Clackamas County</b>	Commissioner Paul Savas	●	●	●	●		●
<b>Clackamas County</b>	Commissioner Ben West		●	●			
<b>Canby</b>	Mayor Brian Hodson	●		●			●
<b>CPOs</b>	Martin Meyers (Redland CPO)	●	●	●			
<b>Estacada</b>	Mayor Sean Drinkwine			●			
<b>Fire Districts</b>	Matthew Silva (Estacada Fire District)	●					
<b>Gladstone</b>	Mayor Michael Milch	●					
<b>Hamlets</b>	Kenny Sernach (Beavercreek Hamlet)			●			
<b>Happy Valley</b>	Council Brett Sherman	●	●		●	●	●
<b>Johnson City</b>	Vacant						
<b>Lake Oswego</b>	Mayor Joe Buck		●		●	●	
<b>Milwaukie</b>	Councilor Rebecca Stavenjord		●			●	
<b>Molalla</b>	Mayor Scott Keyser			●			
<b>Oregon City</b>	Commissioner Adam Marl		●			●	
<b>Portland</b>	Vacant						
<b>Rivergrove</b>	Councilor Doug McLean		●				
<b>Sandy</b>	Mayor Stan Pulliam			●			
<b>Sanitary Districts</b>	Paul Gornick (Oak Lodge Water Services)	●					
<b>Tualatin</b>	Councilor Valerie Pratt		●				●
<b>Water Districts</b>	Sherry French (Clackamas Water District)		●			●	●
<b>West Linn</b>	Mayor Rory Bialostosky		●				
<b>Wilsonville</b>	Mayor Julie Fitzgerald		●				

## Current Ex-Officio Membership

<b>MPAC Citizen Rep</b>	Ed Gronke
<b>Metro Council</b>	Councilor Christine Lewis
<b>Port of Portland</b>	Emerald Bogue
<b>Rural Transit</b>	Todd Wood (Canby Area Transit)
<b>Urban Transit</b>	Dwight Brashear (SMART)

## ***Frequently Referenced Acronyms and Short-forms:***

### **Related to the Clackamas County Coordinating Committee (C4)**

#### **C4 Metro Subcommittee**

#### **C4 I-205 Diversion Subcommittee**

**CTAC:** Clackamas Transportation Advisory Committee (C4 Transportation TAC)

### **Related to Metro and Metro Committees**

**JPACT:** Joint Policy Advisory Committee on Transportation (Metro)

**MPAC:** Metro Policy Advisory Committee (Metro)

**TPAC:** Transportation Policy Advisory Committee (JPACT TAC)

**MTAC:** Metro Technical Advisory Committee (MPAC TAC)

### **Related to the Oregon Department of Transportation (ODOT) and Tolling**

**OTC** Oregon Transportation Commission (ODOT policy decision body)

**Region 1:** ODOT's geographic designation for the metro area + Hood River

**R1ACT:** ODOT Region 1 Advisory Committee on Transportation

**UMO:** ODOT's Urban Mobility Office

**RTAC:** ODOT's Regional Tolling Advisory Committee

**STRAC:** ODOT's State Tolling Rules Advisory Committee

**EMAC:** ODOT's Equity Mobility Advisory Committee (for tolling)

### **General Transportation Acronyms**

**STIP:** State Transportation Improvement Plan (ODOT)

**RTP:** Regional Transportation Plan (Metro)

**TSP:** Transportation System Plan (Local – county and cities)

**HCT:** High Capacity Transit

**UPWP:** Urban Planning Work Program

### **General Housing and Land Use Acronyms**

**H3S:** Clackamas County's Health, Housing, and Human Services Department

**HACC:** Housing Authority of Clackamas County

**SHS:** Supportive Housing Services (Regionally approved funds for housing services)

**OHCS:** Oregon Housing and Community Services

**LCDC:** Land Conservation and Development Commission

**DLCD:** Department of Land Conservation and Development

**UGB:** Urban Growth Boundary

**UGMA:** Urban Growth Management Agreement

**Thursday, September 07, 2023**  
**Virtual Meeting via Zoom**

**Attendance:**

**Members:**     **Canby:** Brian Hodson, Traci Hensley; **Clackamas County:** Paul Savas, Ben West; **CPOs:** Martin Meyers, Marjorie Steward (Alt); **Fire District:** Matthew Silva; **Gladstone:** Michael Milch; **Hamlets:** Kenny Sernach; **Happy Valley:** Brett Sherman; **Metro:** Christine Lewis; **MPAC Citizen:** Ed Gronke; **Lake Oswego:** Joe Buck; **Oregon City:** Adam Marl; **Sewer District:** Paul Gornick; **Transit:** Dwight Brashear (SMART, Urban), John Serra (TriMet – Alt); Todd Wood (CAT); **Tualatin:** Valerie Pratt; **Water District:** Sherry French (CRW); **West Linn:** Rory Bialostosky; **Wilsonville:** Julie Fitzgerald, Caroline Berry (Alt.)

**Staff:**             Trent Wilson (PGA)

**Guests:**            Jamie Stasny (DTD); Kristina Babcock (H3S); Karen Buehrig (DTD); Amelia Porterfield (Regional Solutions); Jaimie Lorenzini (Happy Valley); Will Farley (Lake Oswego); Adela Mu (ODOT); Neelam Dorman (ODOT); Rick Cook (Stafford Hamlet); Jeff Gudman (Community); Jane Civiletti (Community)

The C4 Meeting was recorded and the audio is available on the County’s website at <http://www.clackamas.us/c4/meetings>. Minutes document action items approved at the meeting.

<b><u>Agenda Item</u></b>	<b><u>Action</u></b>
<b>Approval of August 03, 2023 C4 Minutes</b>	Minutes approved
<b>Meet and Greet: Amelia Porterfield, Regional Solution Director</b>	Amelia Porterfield visited C4 and discussed the resources of the Regional Solutions Project, shared contact information and availability.
<b>Nexus Project List and Letter</b>	C4 Approved the comment letter that accompanied the ODOT requested Nexus Project List. No edits.
<b>Updates from C4 Toll Strategy Subcommittee + Joint Values on Tolling</b>	The Toll Strategy Subcommittee modified the toll values document to accommodate cities that were on the fence of support. The new language was approved and cities identified their willingness to join.
<b>Transit Integration Webpage Update</b>	Kristina Babcock showcased the new transit integration webpage that would allow Clackamas residents to map their transit destination between multiple providers within Clackamas.

<p><b>Updates/Other Business</b></p> <ul style="list-style-type: none"> <li>• <b>JPACT/MPAC Updates</b></li> <li>• <b>Other Business</b></li> </ul>	<p>JPACT/MPAC – No JPACT/MPAC Meetings in August</p> <p>Impromptu discussion on housing, and an urging for more information to come back for cities related to access to SHS funds.</p>
---	---

Adjourned at 8:20 p.m.

# 2027-2030 STIP Development

---

Clackamas County Coordinating Committee

# What is the STIP?

## Capital Program Funds

Federal (FHWA & FTA) & State Funds  
Construction Projects On State & Local Roads  
Public & Active Transportation Programs & Projects

## What is NOT in the STIP

**State-Funded  
Multimodal  
Grant  
Programs:  
STIF/CO**

**Maintaining &  
Operating State  
Highways**

**State Highway  
Fund to Cities &  
Counties**

**Revenue &  
Administrative  
Functions**

**2024 –  
2027 STIP  
Program  
Funding  
Categories**

**FIX-IT**

Projects that preserve or fix the state highway system– bridges, pavement, culverts, etc.

**SAFETY**

Projects focused on reducing fatal and serious injury crashes on Oregon’s roads

**ENHANCE HIGHWAY**

Highway projects that expand or enhance the state highway system

**PUBLIC AND ACTIVE TRANSPORTATION**

Bicycle, pedestrian, public transportation and transportation options projects & programs

**LOCAL GOVERNMENT PROGRAMS**

Funding to cities, counties, and others for priority projects

**ADA CURB RAMPS**

Construction of curb ramps to make sidewalks accessible for people experiencing a disability

**OTHER FUNCTIONS**

Workforce development, planning, data collection and other programs using federal money





## **'27-'30 STIP Timeline**

- OTC discussions and public outreach May through November
- OTC approves funding allocation in November
- Project scoping and selection in 2024-2025
- Public comment/OTC approval in 2026

# Cost and Funding Challenges

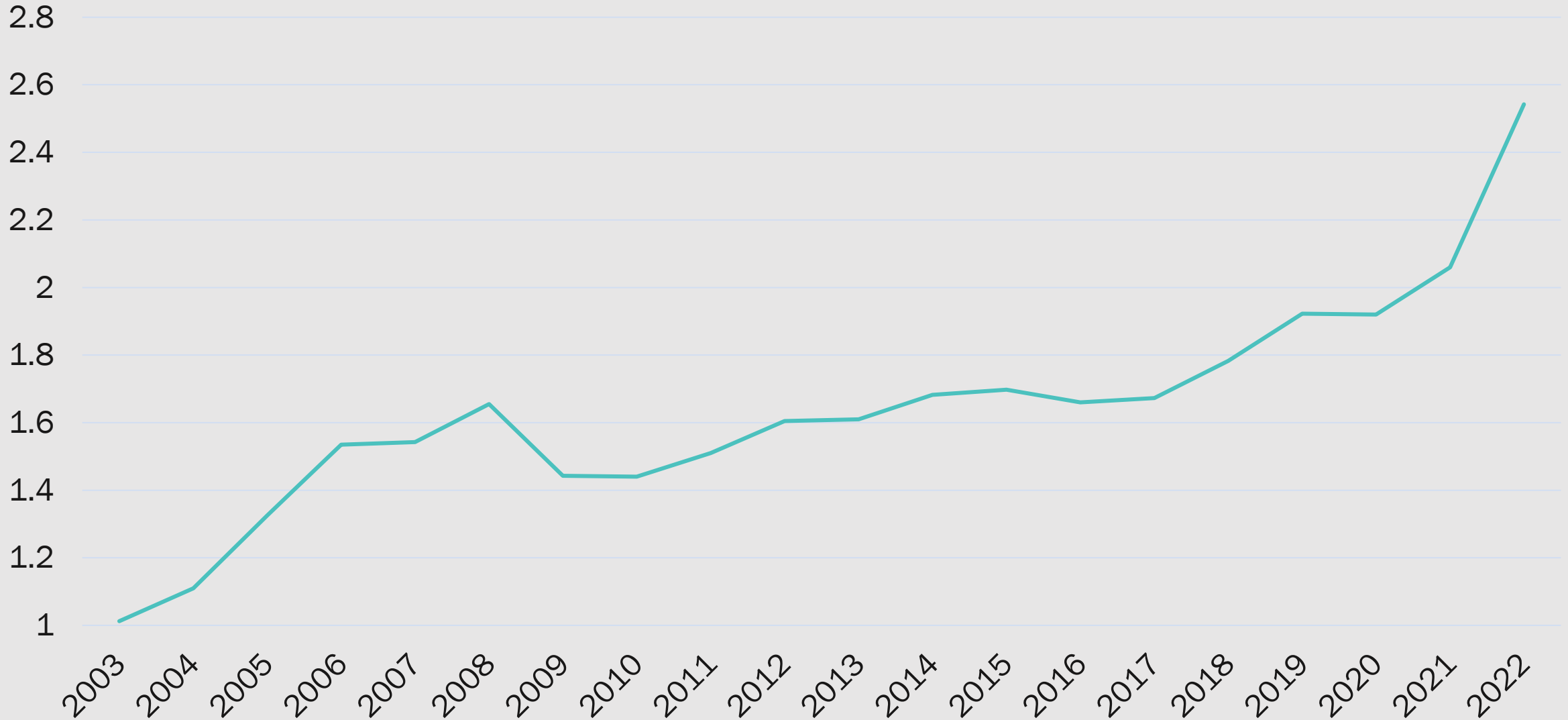


# The '27-'30 STIP Will Be Limited in Purchasing Power

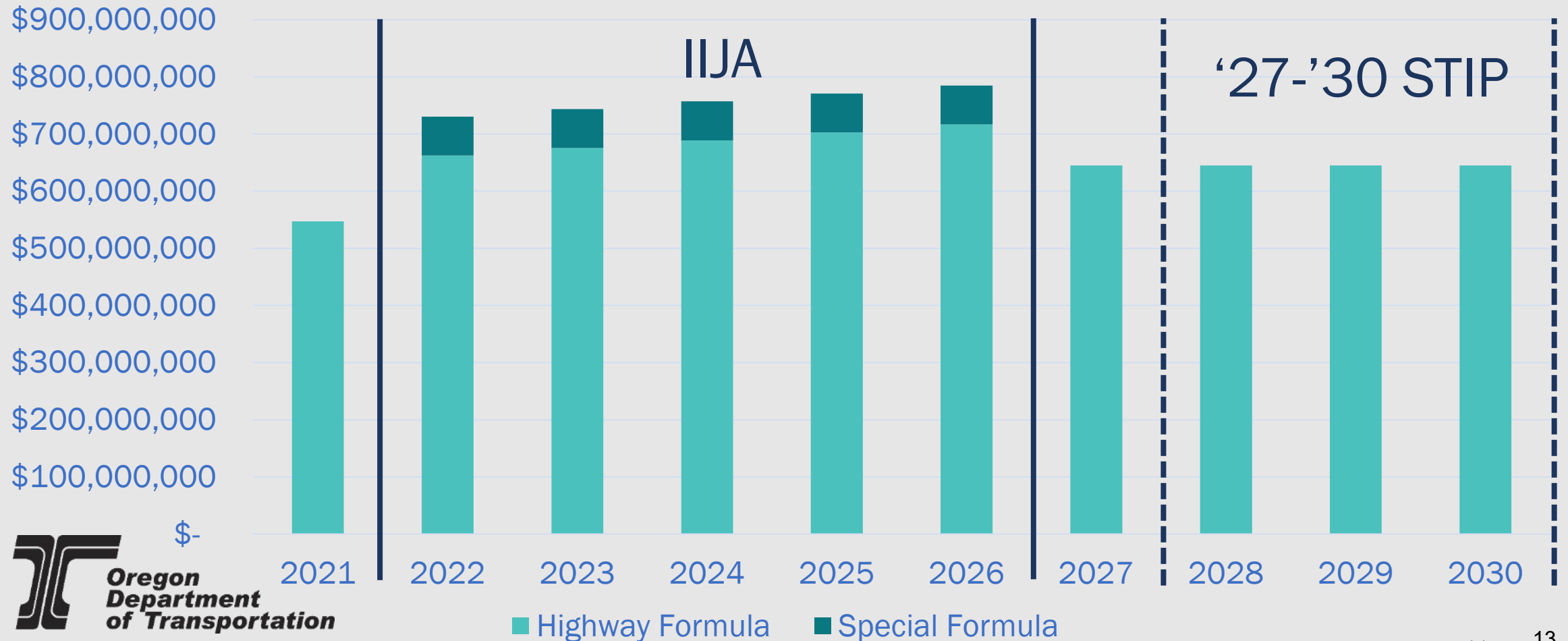
- Rapidly increasing construction costs
- Federal infrastructure bill expires in 2026
- State Highway Fund revenues are flat
- Transfer of funds to operations and maintenance
- ADA commitment



# FHWA National Highway Construction Cost Index

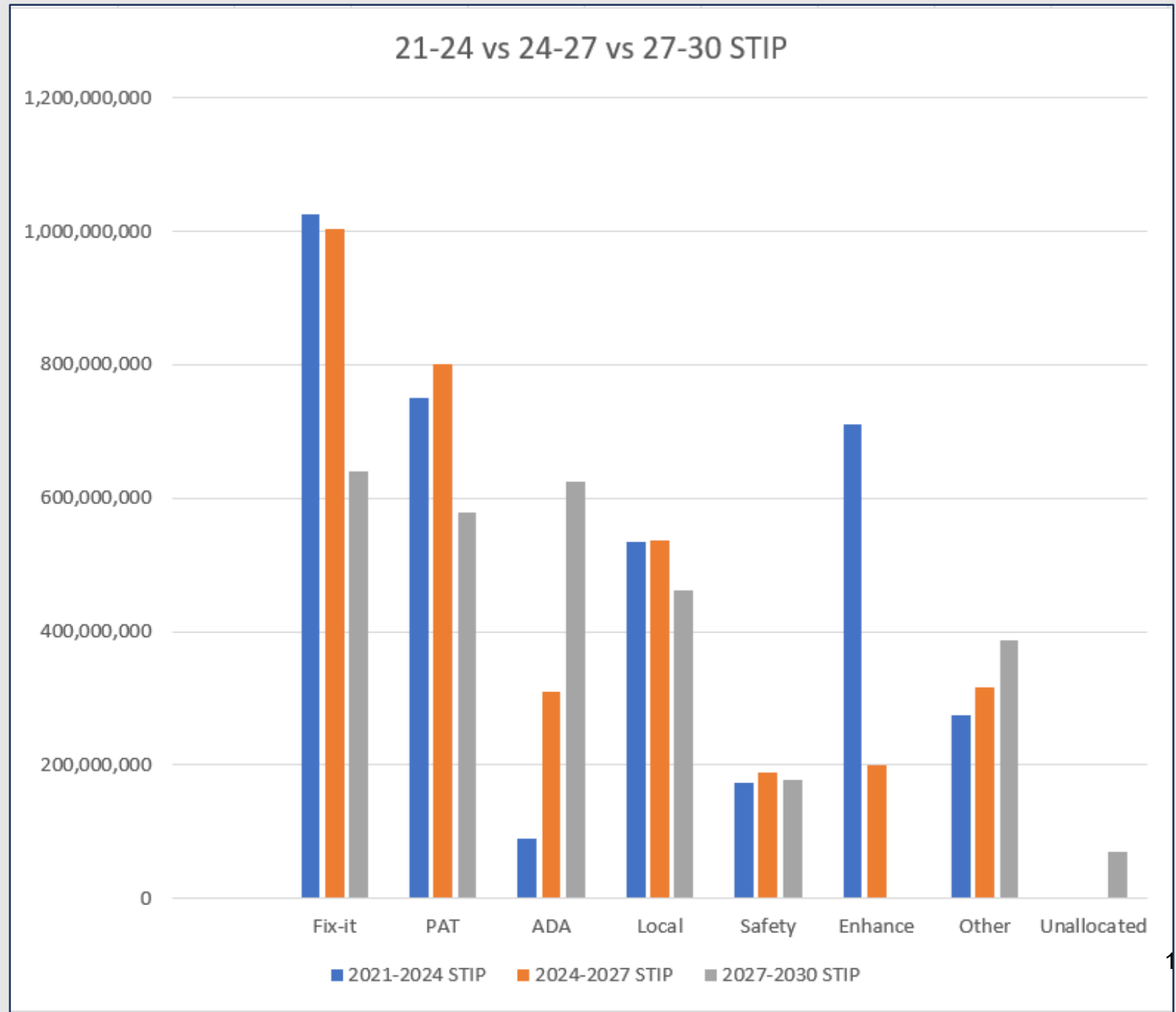


# Oregon Federal Highway Formula Funding



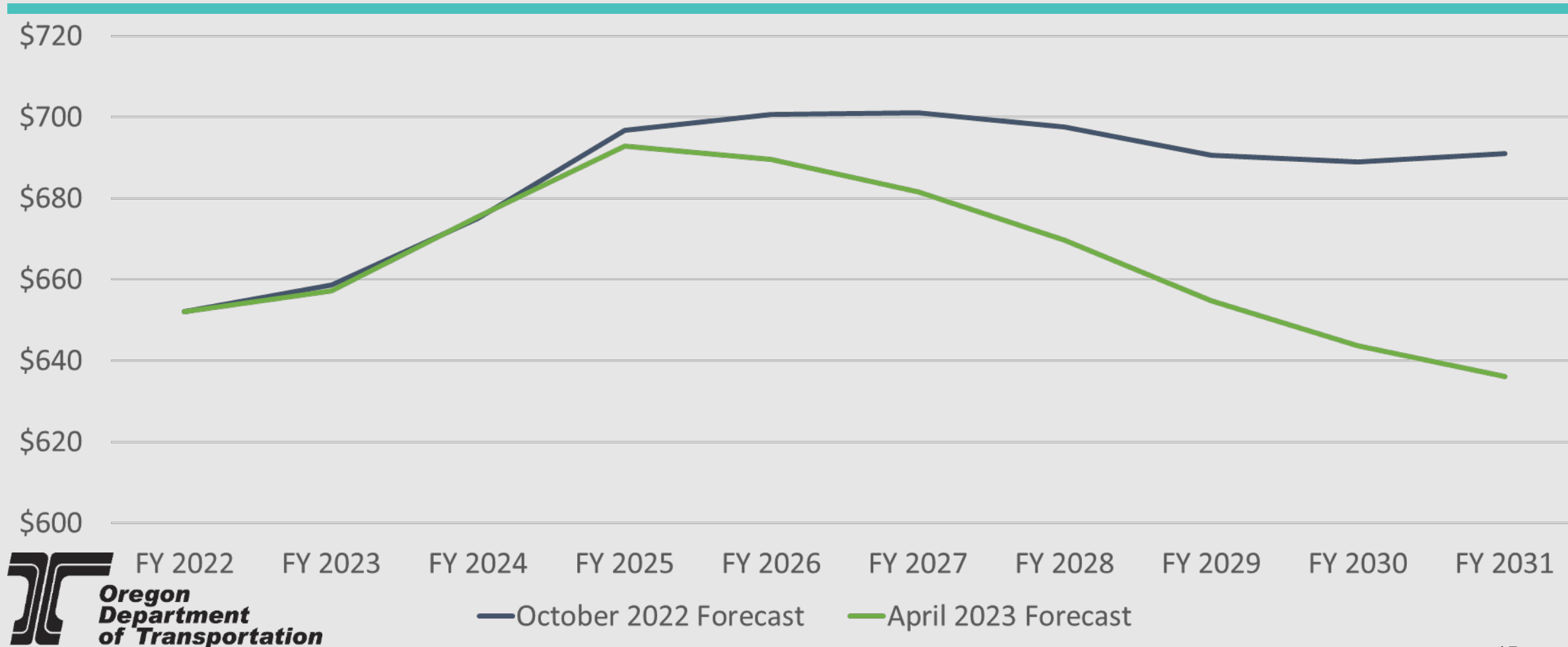
# STIP funding comparison:

- 21-24
- 24-27
- 27-30



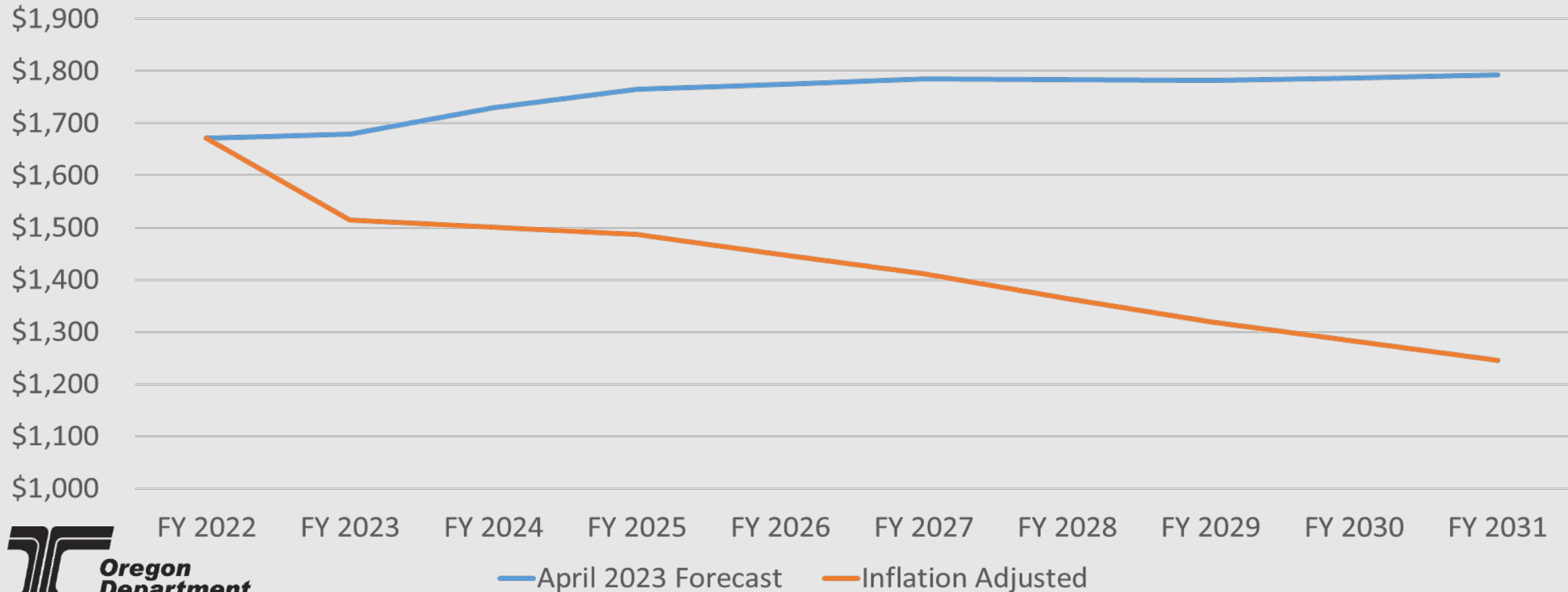
# Oregon Motor Fuels Tax Forecast Comparison

In millions of nominal dollars



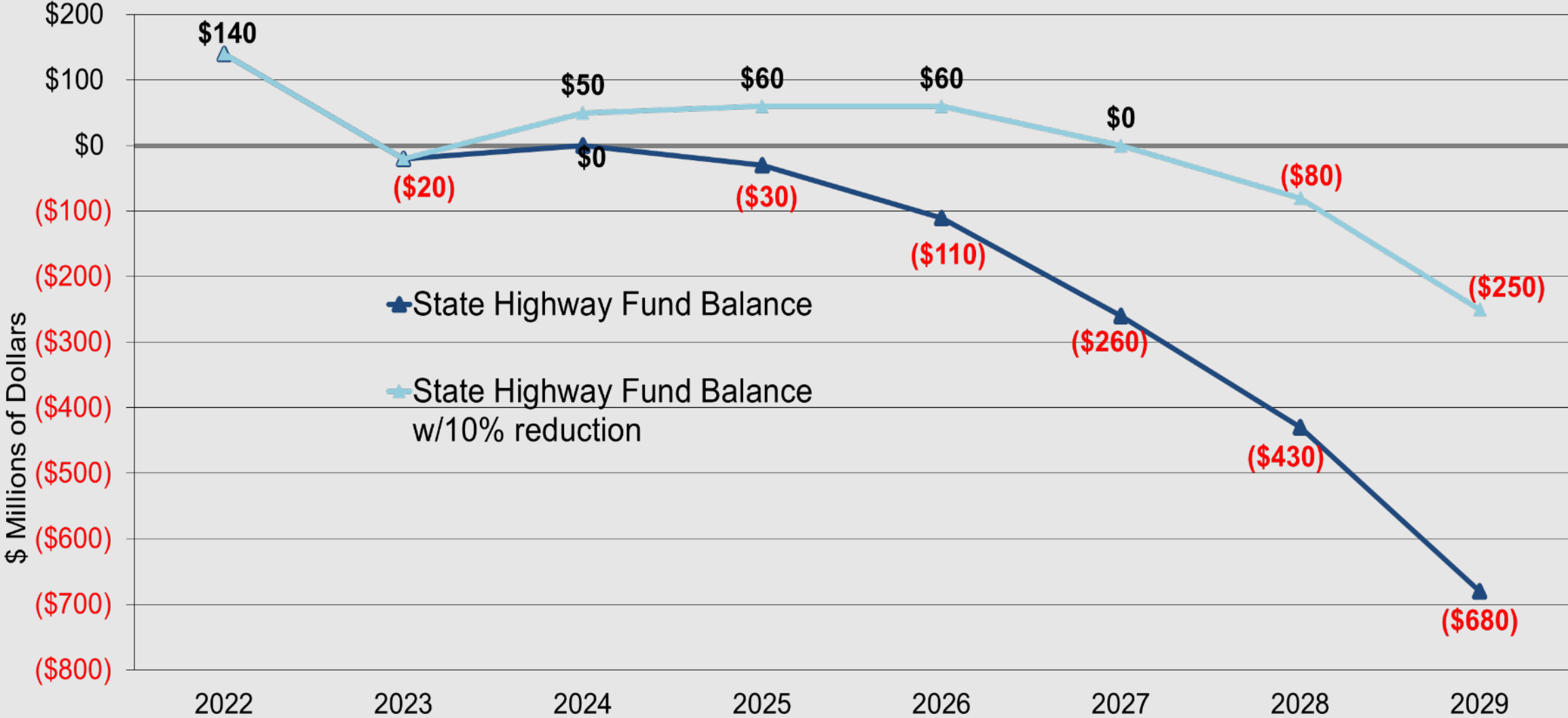
# Total Gross State Highway Fund Forecast

In millions of nominal and inflation adjusted dollars; April 2023 forecast





# State Highway Fund Cash Balance





## ADA Curb Ramp Program

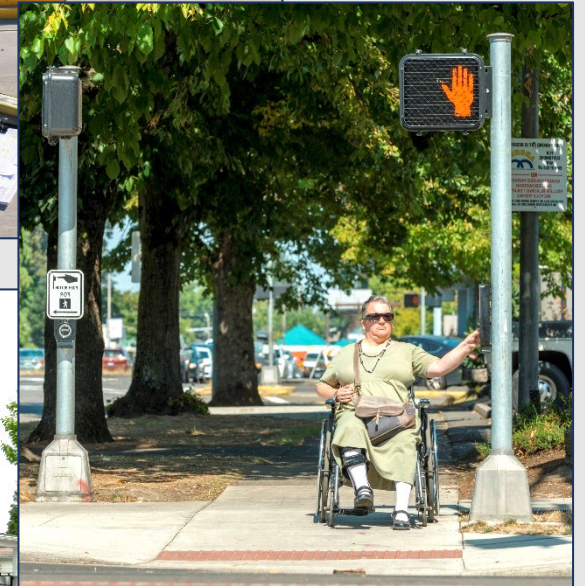
- ODOT has a responsibility to make the system accessible to people experiencing disabilities
- Peak of program costs will be in 2027-2030 STIP



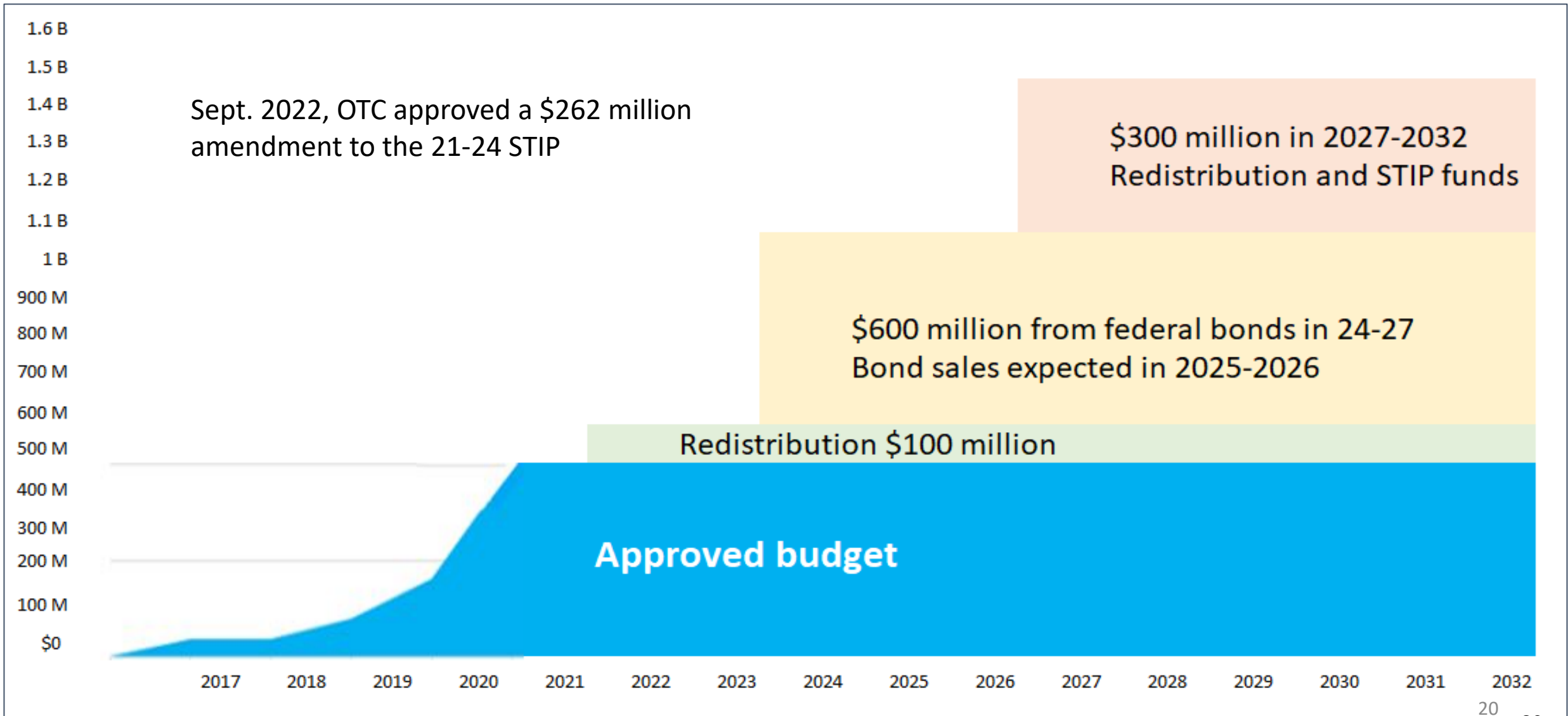
# ADA: Curb Ramp Delivery Program

## What it does:

- \$1.4B dedicated funding. Bring 26,000 curb ramps into current ADA compliance by 2032
  - Achieved 30% compliance from 2017-2022
  - Milestone of 75% complete by 2027
  - Milestone of 100% complete by 2032
- For curb ramp construction



# ADA Delivery Program Budget





# Funding Allocation

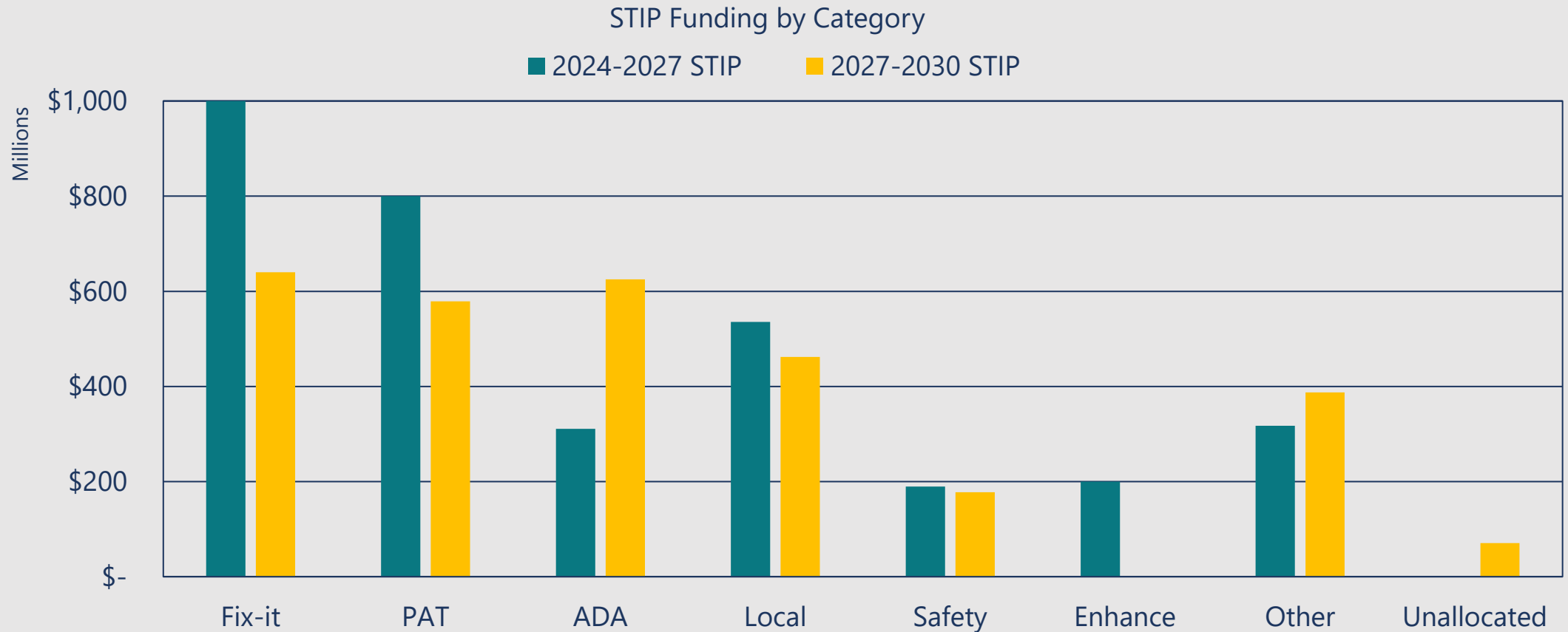


# Current Priority System Needs

- Strengthen Operational Safety
- Close gaps in public and active transportation network
- Address ADA needs
- Reduce and mitigate climate impacts
- Maintain existing infrastructure



# Required Funding by Category: '24-'27 STIP and '27-'30 Base STIP



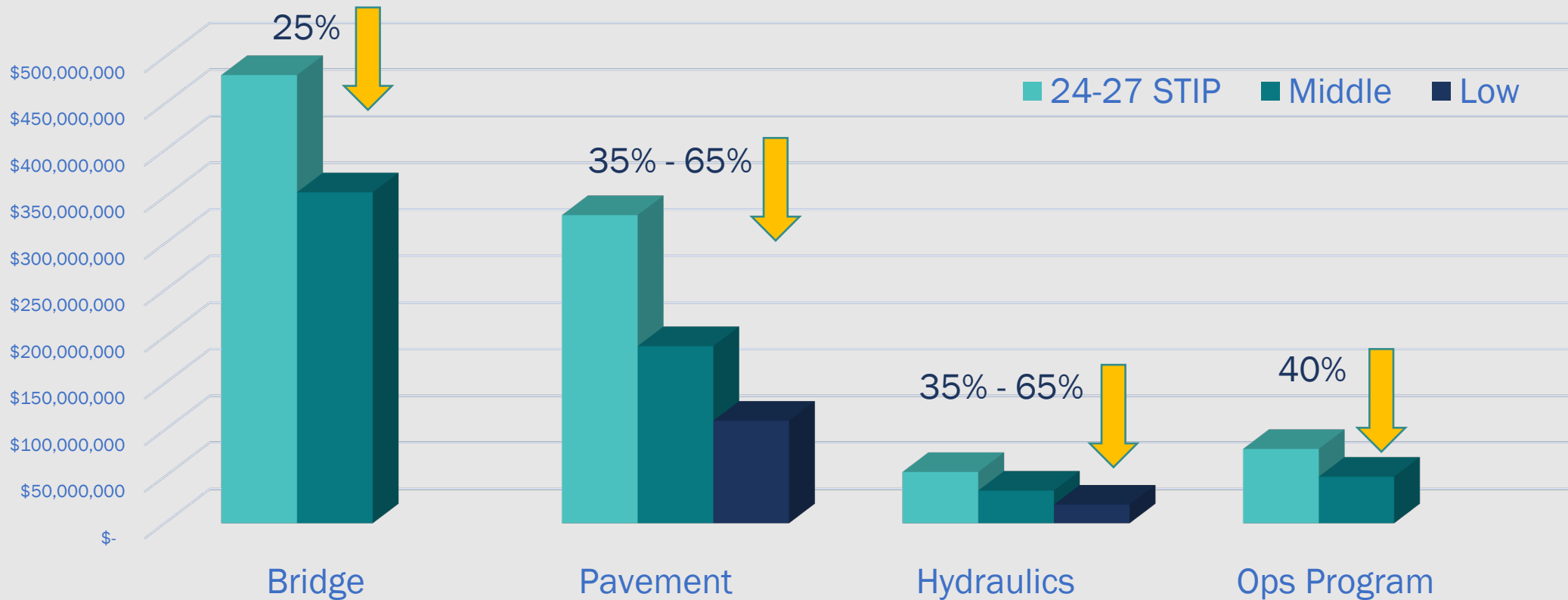
## STIP funding comparison breakdown:

- 21-24
- 24-27
- 27-30

Category	2021-2024 STIP	2024-2027 STIP	2027-2030 STIP
<b>Fix-it</b> / Programs that fix or preserve state transportation system (bridges, pavement, culverts, signals, etc.)	\$ 1,024,937,739	\$ 1,004,248,351	\$ 640,053,025
<b>Public + Action Transportation</b>	\$ 750,000,000	\$ 800,000,000	\$ 578,824,096
<b>ADA Curb Ramp Delivery Program</b>	\$ 90,500,000	\$ 310,660,686	\$ 625,000,000
<b>Local Agency Program</b>	\$ 534,583,562	\$ 535,732,694	\$ 461,898,337
<b>Safety</b> / Programs that use crash data to reduce death + injury on Oregon roads (ARTS)	\$ 174,207,738	\$ 189,728,305	\$ 177,472,200
<b>Enhance</b> / includes HB2017 funded projects	\$ 711,580,261	\$ 200,000,000	\$ -
<b>Other</b> / Programs including Planning, Carbon Reduction Program, PROTECT Program, Workforce Development, 82nd Ave J/T, etc	\$ 274,800,989	\$ 317,290,521	\$ 387,614,693
<b>Unallocated</b>		\$ -	\$ 70,571,954
<b>Totals</b>	<b>\$ 3,560,610,289</b>	<b>\$ 3,357,660,557</b>	<b>\$ 2,941,434,306</b>



# Funding Overview for 27-30 STIP

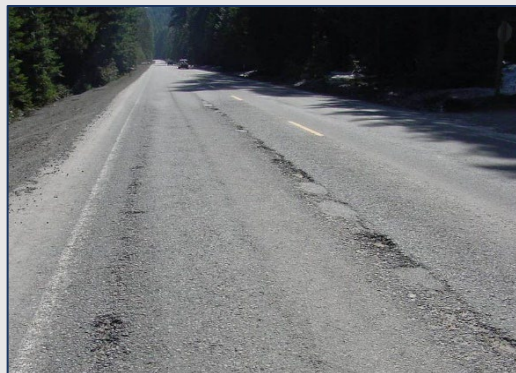


**Fix-It Program Example - Total program funds compared to 24-27 STIP**  
**Middle = 2/3 of Discretionary**  
**Low = 1/3 of Discretionary**

# Pavement Condition Forecast

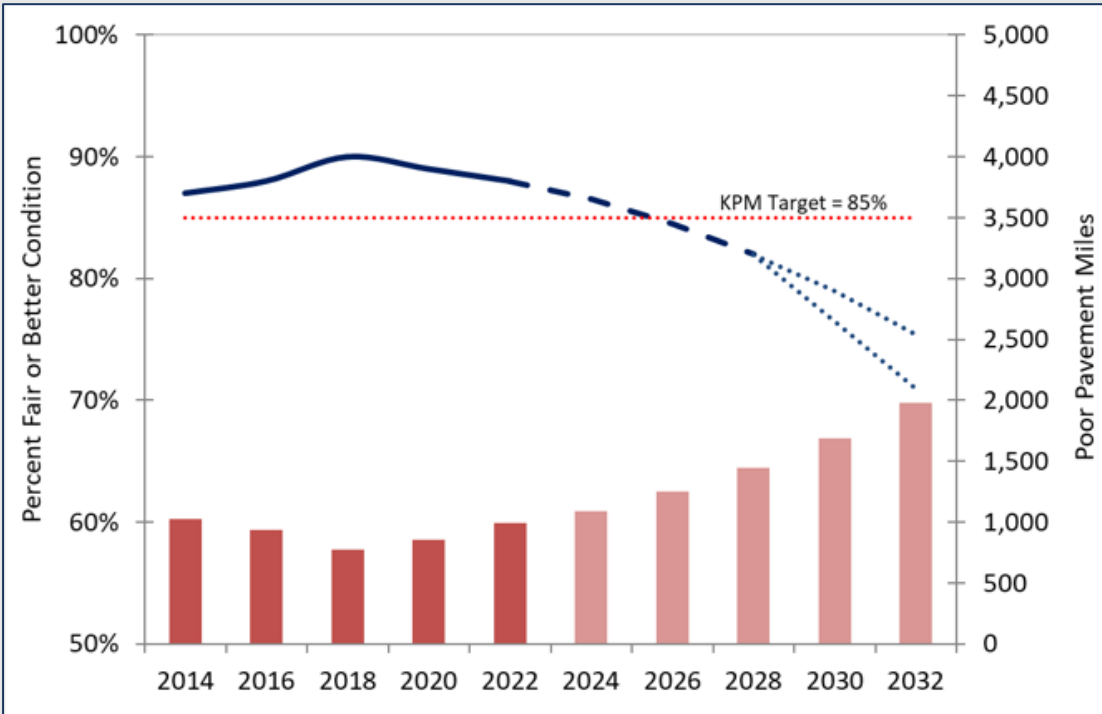


Good Pavement Conditions



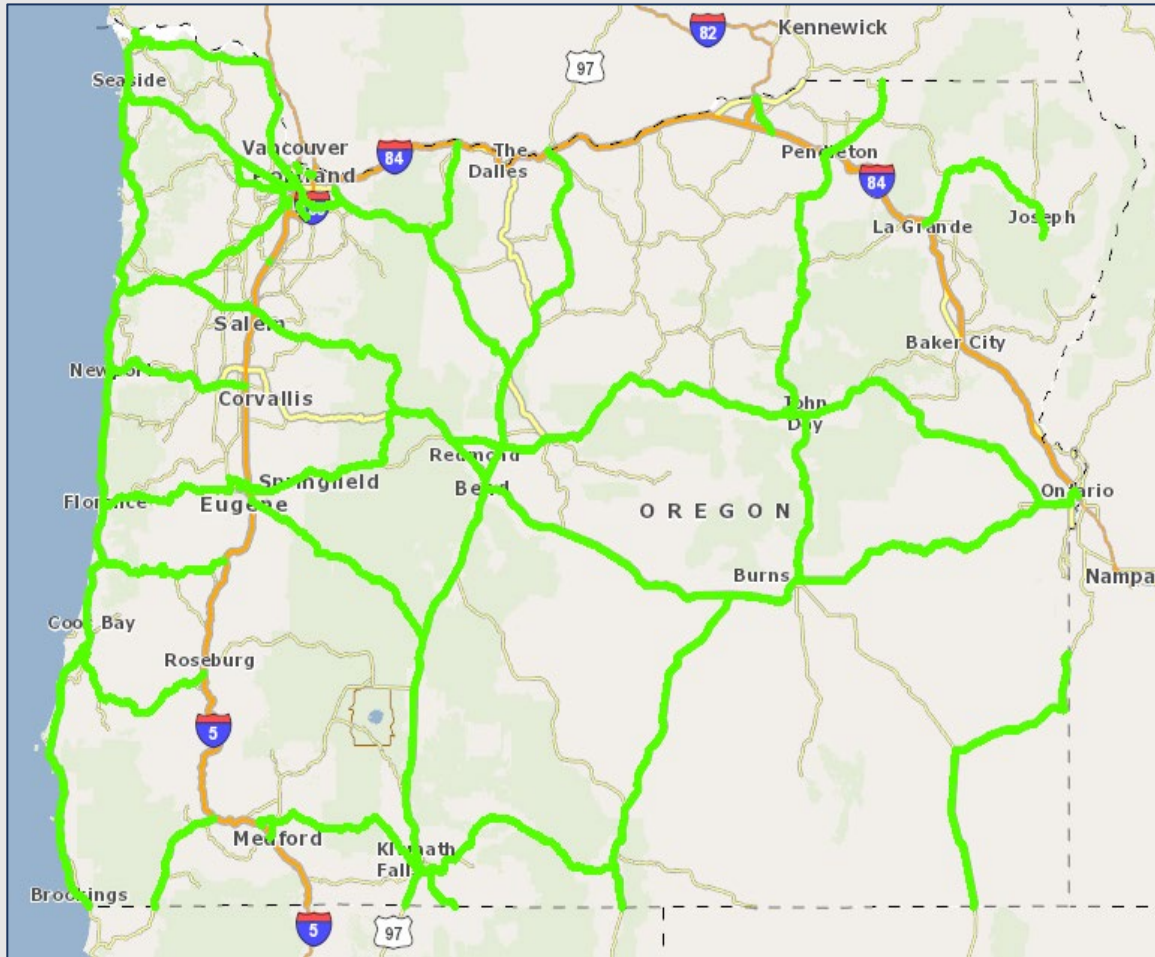
Poor Pavement Conditions

- Deferred work = Increased safety risk
- Pavements will get worse
  - Poor mileage (and patching demand) doubles in the next 10 years.
  - Maintenance plays a vital role in ODOT's ability to react to the consequences of the decline.
- Structural budgetary issues, competing needs, and inflation are driving the decline.
- Busy non-interstate highways will be hardest hit.
- Only interstate paving after 2027
  - Must prioritize interstate pavement condition to mitigate FHWA funding penalty
  - Non-interstate conditions will decline statewide

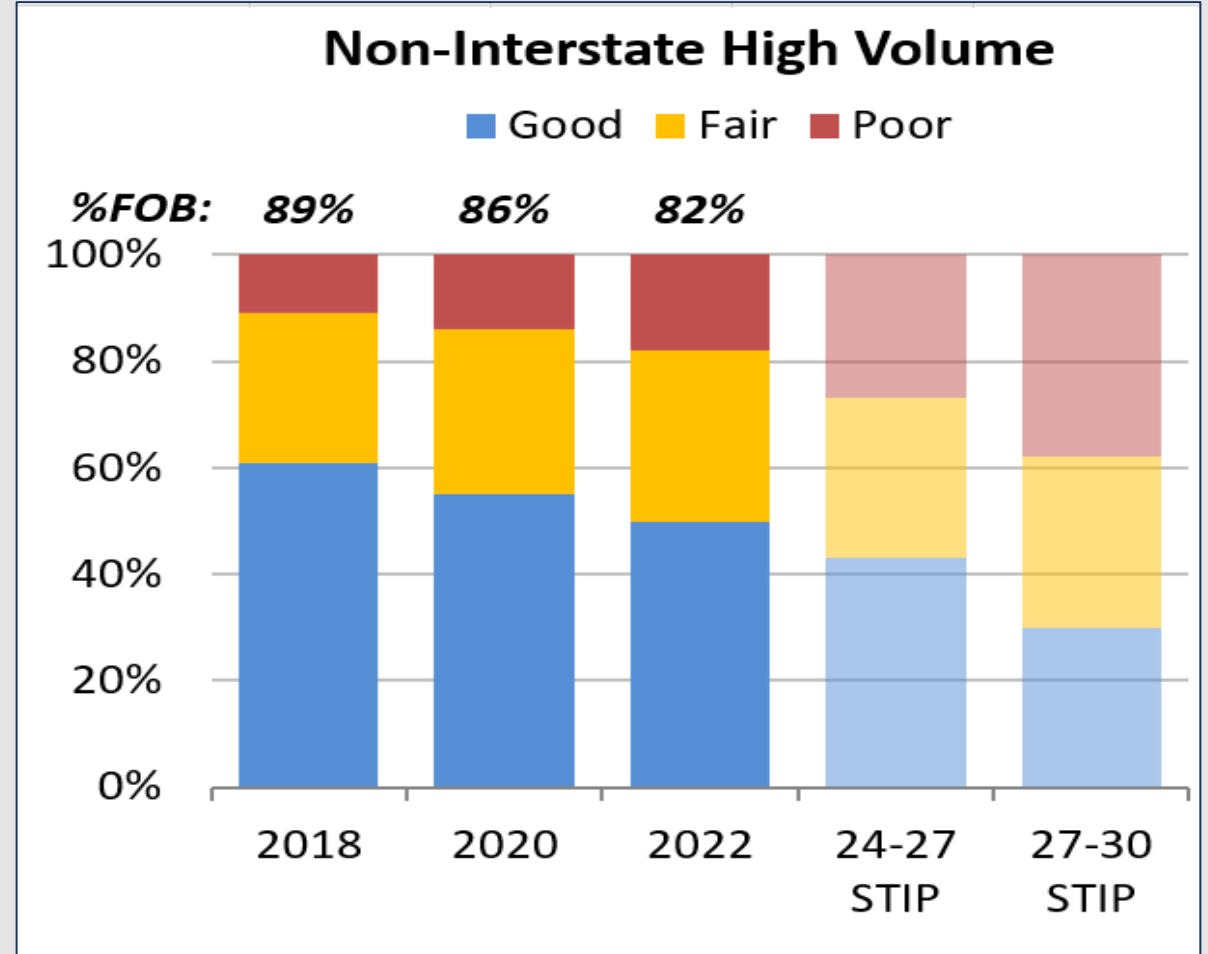




# Non-Interstate Highways: No Paving after 2027



Fix-It and OHP State Class Routes





# Available Unallocated Funds & OTC Feedback from July

## Unallocated Funds:

\$70M available through 2030

## OTC Feedback

- Focus on safety
- Preserve the system
- Options for funding solutions



# '27-'30 STIP Allocation - \$2.94B

## OTP Goals

- Mobility
- Sustainability & Climate Action
- Equity
- Safety
- Stewardship of Public Resources
- Economic and Community Vitality

\$2.87B Directed

Bridge  
Safety  
Active Transportation  
Etc.

\$70M Unallocated

*(recommendation)*

Leverage  
Funds

Preservation

Safety  
Climate  
Equity





# Discussion & Feedback





# Sunrise Corridor Community Visioning

C4 Project Update  
October 5, 2023

**Jamie Stasny**

Clackamas County

Regional Transportation and Land Use Policy Coordinator



# Overview

- Land Acknowledgement
- History of the Corridor
- Past Studies
- Visioning Overview
- Process, Standing Committees and Agency Partners
- Upcoming Outreach
- How to Stay Involved

*The Sunrise Corridor is a diverse place that includes many significant animals, plants and human stories. Part of our visioning work is to learn more from the community about what makes this area special and what “works” today so we can honor it in the future.*



# Land Acknowledgement

What we now call Clackamas County is made up of the traditional lands and waterways of the Clackamas, Chinook Bands, Kalapuya, Kathlamet, Molalla, Multnomah, Tualatin, Tumwater, Wasco and many other tribes of the Willamette Valley and Western Oregon.

We will never be able to name every tribe that visited or lived upon this land because these communities frequently traveled for trade and other reasons. The Indigenous people lived, traded and navigated along great rivers and tributaries presently named the Clackamas, Molalla, Pudding, Sandy, and Willamette.

Many of the original inhabitants of this land died from disease, war and other conflicts. Those that survived these tragedies were forcibly removed and relocated by European settlers and the United States Government because of the land's value. Today, their descendants live on, still carrying on the traditions and cultures of their ancestors.

We honor the Native American people of Clackamas County as a vibrant, foundational and integral part of our community here today. We respectfully acknowledge Wy'east, also known as Mount Hood, and Hyas Tyee Tumwater, also known as Willamette Falls, as sacred sites for many Native Americans. We thank those who have connection to this land and serve as stewards, working to ensure our ecosystem stays balanced and healthy.

Acknowledging the original people of the land is a simple, powerful practice that demonstrates respect by making indigenous people's history and culture visible. It is also a small step along the path toward reconciliation and repair.



Clackamas County, OR

# History of the Corridor

The visioning area is nestled in a valley between the Clackamas River in the south, forested low hills (including Mt. Talbert and the bluff) to the north, I-205 to the west, and 172<sup>nd</sup> Ave in the east.

- Before 1800, forests covered most of the watershed and streams supported large populations of salmon, steelhead, and other fish.
- Settled lands in the visioning area were largely farmland, often subsistence farming, through the 1940s, until roads opened the land to new development and industry.



View of the Clackamas River.



Chinook Salmon

# History of the Corridor

- From the Clackamas River to wagon routes to the modern highway system, a major theme of the area's history is connection and confluence. It is one of the most essential transportation routes in the state, where many different land forms and uses come together.
- The Sunrise Corridor today is home to many diverse residents, businesses, industries, schools, places of worship, recreation areas and important community institutions.
- This area is growing, and is anticipated to grow more in the coming years. More housing and jobs are on their way. Many Oregonians and visitors will depend on the Sunrise Corridor.

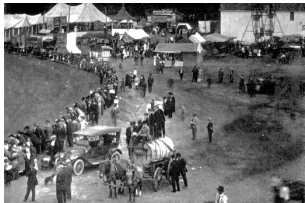


Aerial map of the Sunrise Corridor in 1937

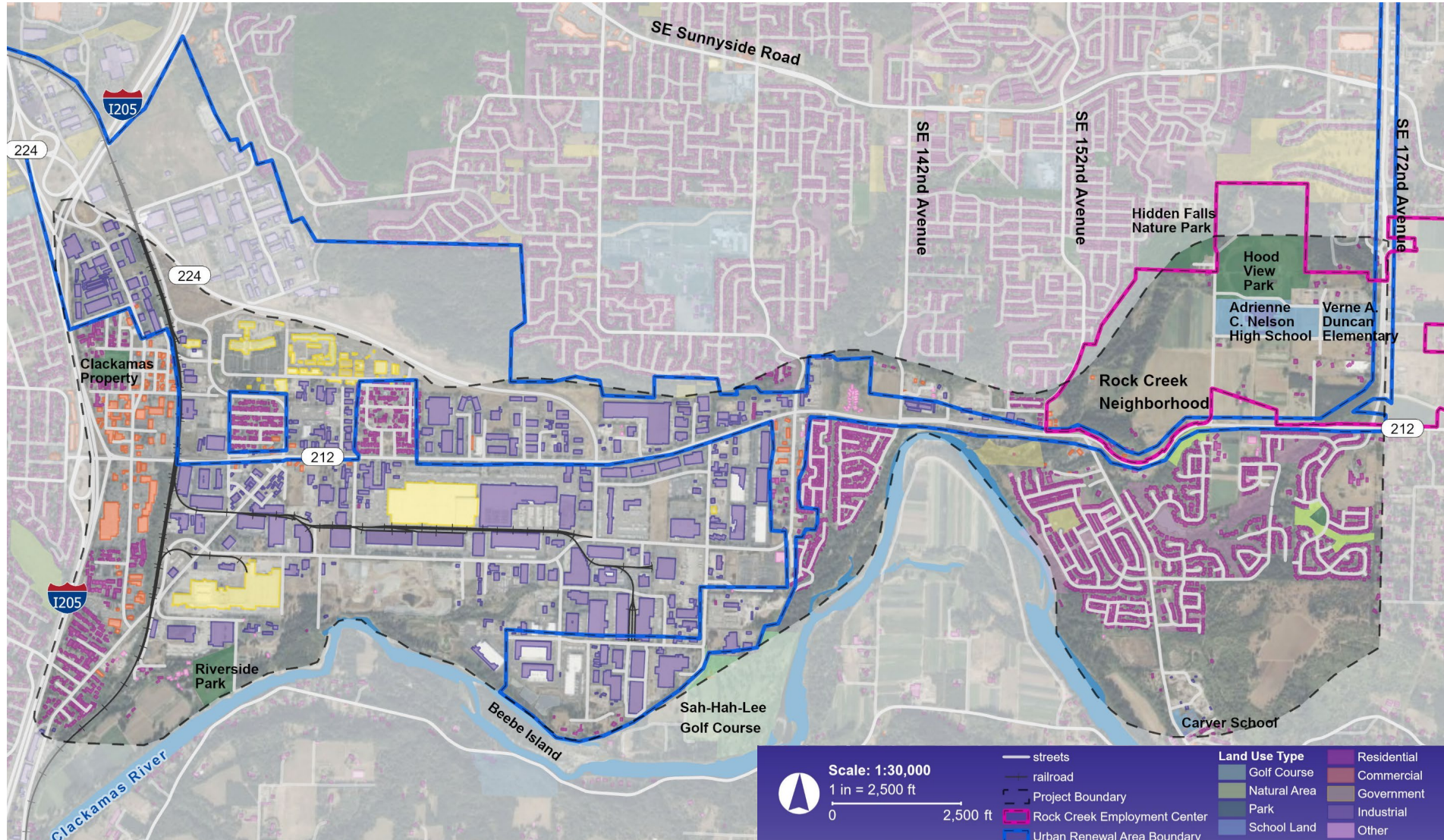
1 mile



# Timeline



# Project Area Map





# Recent Past Studies in the Area

2010

Sunrise Project Final Environmental Impact Statement (FEIS)

2017

Sunrise Phase 1 from I-205 to SE 122nd Ave

2020

DRAFT Sunrise Gateway Corridor/ Hwy 212 Concepts

2023

**Sunrise Corridor  
Community Visioning**

WE ARE  
HERE



Sunrise Phase 1 construction event

# Transportation Outcomes from Past Work

- The partner agencies (Clackamas County, Happy Valley, ODOT and Metro) envision a regional and local transportation system plan that provides a fiscally and context sensitive solution that meets the corridor needs and refines or replaces the Sunrise FEIS
- Future transportation outcomes need to learn from past work and collaborate with community members to:
  - Right-size infrastructure improvements
  - Focus on community needs
  - Provide equitable access



Vine Maple



# Visioning Overview

This work will build meaningful partnerships with people who live, work and visit the area to develop an equitable, community-supported vision for the future of the Sunrise Corridor.

Visioning efforts will:

- Center community voices and cultural history, and identify community values.
- Analyze health impacts, economic opportunities, and accessible, safe infrastructure for the area within an equity framework.
- Collaborate with partners at the City of Happy Valley, ODOT, and Metro to ensure outcome is reflected in required plans
- Partner with the community to build momentum towards implementation of the vision.



Douglas  
Fir

# Visioning Goals and Objectives

**Lead meaningful community engagement to identify challenges and opportunities**

**Increase the safety and viability of this multimodal/multifaceted corridor**

**Identify community needs using a multidisciplinary approach**

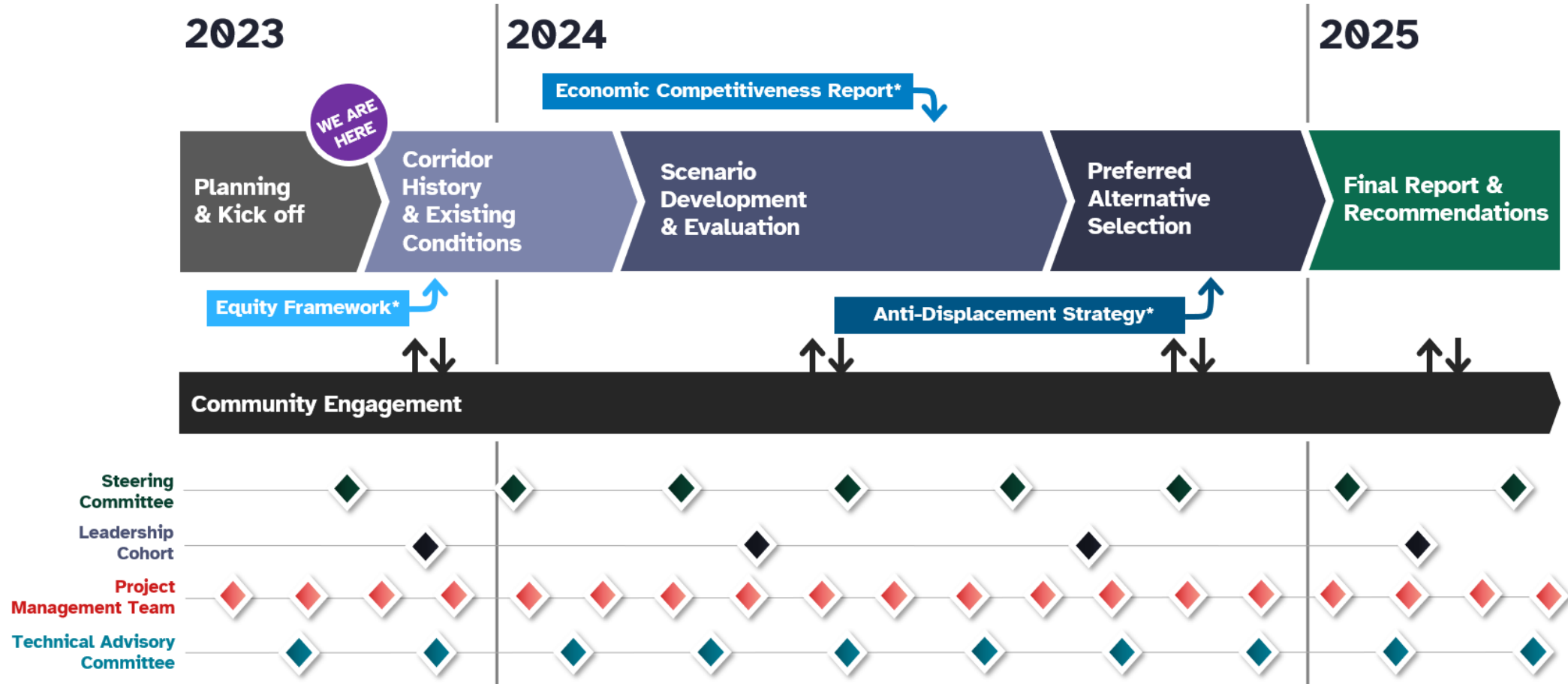
**Build community relationships and improve future project engagement**

**Develop a clear, community-supported vision and recommended actions**

**Analyze health impacts and economic opportunities considering climate & environment**



# Project Process and Standing Committees



\* The Equity Framework, Economic Competitiveness Report, and Anti-Displacement Report will be foundational and community-centered policy, and will help to inform visioning work.



# Partnership and Decision-making



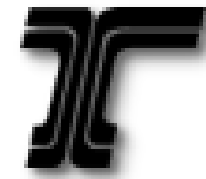
Clackamas  
County



Happy Valley



Metro



ODOT

- Clackamas County Board will serve as the adopting body for the visioning report and recommendations.
- Clackamas County, Happy Valley, Metro and ODOT will integrate the outcomes of this vision into their plans.
- The county is committed to collaborating with community and partners to envision a shared future that aligns with local and regional plans.
- Community and all partner agencies will be represented on the steering committee, which will make the final recommendations to be incorporated into the visioning report.

# Standing Committees

- **Steering Committee:** Cross-cutting group composed of community members, businesses, public services, and elected officials who provide guidance for the visioning process and stakeholder engagement, think through project implementation and recommend a community vision.
  - *Applications for recruitment will be open in mid-October.*
- **Leadership Cohort:** Advisory group of engaged residents and community leaders who serve as liaisons for the project. Staff will provide support and leadership training opportunities.
  - *Applications for recruitment will be open in mid-October.*
- **Technical Advisory Committee:** Advisory group composed of technical agency staff who provide expert support and technical analysis to the Steering Committee.
- **Project Management Team:** Project leads from Clackamas County and agency partners who oversee the overall execution of the project and provide guidance to the steering committee.

# Who Are We Talking With?

- Residents
- Business and Industry Owners
- Local Employers and Employees
- Traveling Public and Area Visitors
- Tribes
- Local & Regional community-based organizations (CBOs)
- Freight Interests
- Community Planning Organizations (CPOs)
- Neighborhood Associations
- Housing & Social Services
- Schools
- Libraries
- Agency Partners & Elected Officials
- Recreation and Tourism

Oregon Iris



# Upcoming Outreach

What	When	Purpose
<b>Stakeholder Conversations</b>	Ongoing	Brief interviews with residents, employers, employees, and visitors to learn more about the area history and how the corridor works today
<b>Steering Committee Applications</b>	October 2023	Solicit interest to join the Steering Committee, which will help guide the process and engagement and make recommendations to the county
<b>Leadership Cohort Applications</b>	October 2023	Solicit interest to join the Leadership Cohort to develop leadership skills and act as corridor ambassadors
<b>Pop-up Chats</b>	November 2023	Drop-in conversations with community members and businesses to learn about their experiences within the corridor
<b>Online Survey</b>	End of the year	Learn more from the community about their perceptions of the corridor, what's working well today, and what can be improved in the future.





## How to get involved:

- Visit [Clackamas.us/transportation/sunrise-visioning](https://Clackamas.us/transportation/sunrise-visioning) to learn more about our work, sign up for email updates, and (soon) apply for a seat on our project Steering Committee or Leadership Cohort
- Attend an upcoming corridor pop-up conversation in November, and/or take our brief online survey
- Have questions, or would you like a presentation at one of your upcoming meetings? Email Jamie Stasny [<JStasny@Clackamas.us>](mailto:JStasny@Clackamas.us)

