



Local Public Safety Coordinating Council
Chair Christina McMahan, Chair
Richard Swift, Vice-Chair

Local Public Safety Coordinating Council Meeting

July 27, 2020

12:00 – 1:30 pm

Zoom Webinar

Members present: Chief John Schmerber, Melissa Erlbaum, Emily Brault, Adam Freer, Seth Lyon, Christina McMahan, Malcolm McDonald, Judge Ann Lininger, Mary Rumbaugh, Richard Swift, Bruce Tarbox, John Foote and Bruce Tarbox

Guests present: Simon Fulford, Valerie Adrian, Elizabeth White, Dylan Blalock, Garrett Teague, Jeff Munns, Beth Byrne, and Amanda Trujillo

Welcome/Introductions

Chair Christina McMahan welcomed members and guests and called the meeting to order at 12:00 p.m. The Chair welcomed new LPSCC member, Adam Freer. Rich Swift introduced Adam to the group.

Adam is the new Director of the Children, Family and Community Connections Division (CFCC), a position previously held by Rod Cook. Rod now serves as Deputy Director of Health, Housing and Human Services (H3S). Rich acknowledged the significant challenges Adam faced starting a new position the week the County shut down due to the pandemic. Rich said Adam was a great hire and noted Adam's adept transition to his new role and responsibilities.

For the last two years, Adam was at Washington County's Children, Youth and Families Division. Before coming to Oregon, he lived in Los Angeles and worked in the field of early childhood. Adam said earlier in his career, he worked on federally funded public safety projects to prevent and reduce human trafficking and child exploitation. He noted this experience helped provide a foundation for understanding justice-related work.

Consent Agenda – approval of minutes from March 2, 2020

Chair McMahan asked members to review March meeting minutes and propose any revisions or additions before calling for a motion to approve. Bruce Tarbox moved to approve the minutes as written. John Schmerber seconded the motion.

Adam requested clarification regarding a procedural question. He asked the Chair if he was an official voting member of LPSCC. Chair McMahan verified Adam's membership. Adam abstained from voting, stating he didn't attend the March meeting. The other members present voted to approve the minutes and the motion passed.

Action Item – Discussion and Approval of the Clackamas County Justice Reinvestment (JRI) Semi-Annual Report

Malcolm McDonald provided a recap of the 2020 Justice Reinvestment Progress Report for January – June 2020. Malcolm described the significant impact of Covid-19 on programming, including reduced capacity to deliver services.

In response to service level reductions, CSAP's Women's Center has been temporarily closed and the Men's and Women's units have been consolidated with provisions in place to separate genders and increase safety whenever possible. Malcolm stated the Women's program shrank from 34 to 20 beds and Men's beds dropped from 50 to 30.

Malcolm said CSAP has implemented a number of safety measures. This includes strict procedures regarding visitation, isolation protocols, shifting from in-person to virtual behavioral services and supports and restricting offsite visits to medical and legal only. Although offsite travel was restricted, Malcolm stated no clients lost their jobs during this transition.

Malcolm discussed past program successes and described how the pandemic has affected services. He noted CSAP clients are not receiving the same level of connection and structured support after program completion. Malcolm indicated newer clients have experienced more challenges during their transition back to the community due to service level reductions.

Malcolm described challenges faced by the Short Term Transitional Leave (STTL) program. Historically, this program provided housing to all eligible clients; however, Covid-19 restrictions such as isolation protocols and high-risk associated with early release has ended the provision of housing for early release clients. Malcolm indicated Clackamas County did not accept the majority of inmates eligible for STTL and noted transitional housing is also running at maximum capacity. He said Community Corrections is working with Public Health and the EOC on solutions and strategies to mitigate risk.

Malcolm presented Pretrial program data slides. Comparison of pre versus post pandemic data reflect the dramatic decrease in the number of individuals screened for program eligibility. Data also show a significant drop in the number of individuals eligible for pretrial decisions, number of decisions entered and overall population. Malcolm noted these and other factors related to the pandemic need to be accounted for in future analysis. He indicated the number of unique decisions entered is increasing as jails allow more bookings and courts operations resume to

previous levels.

Malcolm presented data on three types of supervision during the reporting period.

Standard – No individuals came through in April but numbers picked up in May and June.

Enhanced – Domestic Violence cases continued and increased in number (most intensive level of supervision).

No Release – numbers heavily impacted by Covid-related restrictions, now increasing after June.

Malcolm reported a higher number of infractions relating to failure to report during the reporting period. He explained looking exclusively at FTAs (Failure to Appear) rates does provide an accurate picture of those individuals that did appear in court. He said these numbers do not reflect interruptions in court processes or take into account pushed out court dates.

Malcolm presented a slide that displayed a dramatic drop in the intake rate statewide and in Clackamas County. Malcolm indicated Clackamas County's intake numbers mirrored statewide trends. He also reported a drop in total prison months. Malcolm recommended we take note of these data points and changes in practices due to Covid and reflect these factors in future data analysis.

Questions & Discussion

The Chair asked members if they had any questions or comments.

Melissa Erlbaum noted in the past, Community Corrections convened a subcommittee to review the semi-annual report and asked Malcom to address the reason why a subcommittee meeting wasn't held prior to the LPSCC meeting. Melissa said it was unclear if the role of LPSCC was to provide feedback prior to the release of the report.

Malcolm indicated Community Corrections intended to gather feedback through the subcommittee process but was unable to make this happen. Malcom stated moving forward, Community Corrections will convene a subcommittee meeting to discuss report findings before submission to LPSCC for approval.

Emily Brault inquired about changes and adaptations that might remain in place post-pandemic, such as maintaining lower populations and connecting with people virtually.

Malcolm said virtual services have reduced obstacles to follow up with individuals under supervision and noted additional treatment services have started to become available. He indicated the importance of assessing the impact and efficacy of delivering services in-person

verses virtually. Malcolm noted individuals in the later stages of treatment experienced less obstacles engaging in virtual care than those in the earlier stages because they already developed skills. He said they plan to explore ways to use technology to provide supervision and make improvements to programming. Malcolm indicated virtual platforms resulted in favorable outcomes for parole and probation interactions but not for all individuals.

Judge Ann Lininger remarked that Behavioral Health has stepped up and filled a treatment gap previously provided by Drug Court. Anne inquired how to make these services more available and thanked Malcolm and his team and Behavioral Health for improving mental health safety and connections to care for substance use disorder.

Mary Rumbaugh indicated Health Centers provides crucial support for behavioral health services. She said recent changes to state and federal codes allows for the provision of telehealth services and makes it possible to assess outcomes. Mary noted challenges related to providing behavioral care, peer support, etc. remotely and said personal connection is integral to relapse prevention. She said the State had to release all codes to allow for telehealth services and hopes the State will continue to be more flexible moving forward.

Emily asked Malcolm about the level of service provided by Bridges to Change and other facilities used by clients in lieu of STTL and inquired if they were as comprehensive. Malcolm noted these programs have a more flexibility because of the way they operate. He said CSAP prioritized residential treatment for offenders at high risk of re-offence. He said due to restrictions related to pandemic protocols, CSAP has released clients who had lower risk of relapse and a stable living environment in the community.

Malcolm noted the challenges of transition during the pandemic and need for isolation to mitigate risk. Individuals were isolated in hotels and provided wrap around services. Malcolm thanked Public Health and the Emergency Operations Center (EOC) for tackling this obstacle.

Emily noted the importance of placing clients in residential setting to promote successful reentry into the community. Malcolm indicated he was unsure when the previous capacity level will return due to the evolving nature of the pandemic.

Chair McMahan recognized the incredible work of these programs to address employment challenges. Malcolm restated no clients lost their job during this transition. He noted clients that had not yet secured employment were offered services.

Chair McMahan concluded this discussion and moved to approve the report. Emily seconded the motion. All members present voted to approve report and the motion passed unanimously.

IMPACTs grant

Malcolm announced Community Corrections received the IMPACTS (Improving People's Access to Community-Based Treatment, Supports, and Services) grant. He said they received full funding and thanked LPSCC members for their support of the grant application.

Malcolm said this award expands access to tele-behavioral health and stabilization housing for adults with significant mental illness who are under community supervision as a diversion from the emergency department, hospital and jail. Malcolm indicated this was a very competitive statewide grant and acknowledged H3S' partnership and ongoing support of this effort.

Behavioral Health Updates

Mary Rumbaugh provided a Behavioral Health Update, in which she talked about the "Go Teams" formed as part of the response to COVID-19. Mary described the far-reaching and widespread consequences stemming from sustained isolation and fear, job loss, home schooling, etc. on emotional health and well-being and growing concerns over rising deaths of despair (drug overdose and suicide). She reported more calls to crisis lines related to depression and anxiety. She indicated the pandemic not only exacerbates these conditions but also poses significant barriers to manage them.

Mary said the Behavioral Health Division has been working with vulnerable population groups and noted differences in the population served in the last four months. She indicated the decrease in no show rates for those already engaged in services was likely due to removal of transportation barriers. Mary noted demand on an already taxed system, i.e., more demand than availability of services, poses significant, long-term consequences.

Mary stated they have lifted up Go Teams to address rising emotional health concerns and employed a disaster response model. The Go Team model trains employees, peers, professionals and paraprofessionals representing different departments and disciplines to practice Psychological First Aid. Go Teams reach out to individuals or groups and provide support and referrals to help people maintain their mental health. Mary said they host events every week, including at food distribution sites, and indicated the response has been overwhelming.

Mary noted CARES funding distributed through the Oregon Health Authority provides counties funding support to focus on Communities of Color. She also said they have formed culturally specific Go Teams. Go Teams receive funding support from FEMA and it is Mary's hope that CARES and FEMA funding will sustain this effort for an additional 9 months.

Chair McMahan asked Mary if employees from other departments interested in being on a “Go Team” could participate. Mary said yes, and they can reach out to her directly. Website for more information: <https://www.clackamas.us/coronavirus/go-teams>

Other Discussion

Chair McMahan invited Seth Lyon to describe an idea that emerged from the presentation on Racial and Ethnic Disparities, delivered at the March LPSCC meeting by Sonji Moore, Oregon Youth Development Division and precipitated by recent events related to the death of George Floyd, and the resolution on racial justice the Clackamas County Board of Commissioners issued in June. Seth suggested it was important to look at how our systems support diversity, equity and inclusion in Clackamas County and thought it would be a positive step forward to form a workgroup to explore what actions LPSCC could take to advance this effort.

Emily stated it would be helpful to identify things LPSCC has already done in this area and Seth agreed it was important to assess the current landscape to ensure we are starting from the right place. John recommended narrowing the focus to Clackamas County, such as identifying specific issues, due to differences in philosophies among jurisdictions. John also wanted additional clarification about the role of this workgroup. Chair McMahan noted the benefits of a local approach such as identifying specific needs, better coordination, fostering intersections with behavioral health and improving service to residents.

John and others noted the importance of identifying goals LPSCC could take action on. Chair McMahan proposed forming a small workgroup that would meet and then bring back a list of actions to the larger group. Melissa agreed with this approach and said the smaller group could discuss actions such as how we review reports and make recommendations.

Chair McMahan stated Seth will lead the workgroup outside of LPSCC meetings and stressed the importance of cross agency membership. She also discussed the importance of data and getting the right information to inform this work. The Chair noted the workgroup should be comprised of 70% of LPSCC members.

Several members volunteered to be on this workgroup, which include Seth Lyon (he will serve as the Lead to coordinate this workgroup), Melissa Erlbaum, Executive Director of Clackamas Women’s Services, Adam Freer, Director of the Children, Family, and Community Connections, Bruce Tarbox, Clackamas Indigent Defense, Chief John Schmerber, Gladstone Police Department, and Alice Perry, Juvenile Services Manager, Juvenile Department. Melissa said she plant to reach out to culturally specific providers to join.

Action: Elizabeth White will send out a scheduling poll to set a date and time for this group to meet.

Public Comment

Chair McMahan asked if there was any input from the public. Dylan Blalock provided online hosting assistance and asked public participants to raise their hand or send an email to clackconew@clackamas.us to provide input.

Simon Fulford thanked members for the conversation on race and equity and said he would be happy to both participate and reach out to other community members.

Amanda Trujilloa recommended the workgroup include people of color and stressed the importance of employing decision-making through an equity lens. Chair McMahan acknowledged this recommendation.

Melissa Erlbaum announced the Family Justice Center (FJC) is open by appointment only and noted restraining orders can be issued. She indicated the FJC is providing a number of services virtually and encouraged those in need to call providers.

Rich Swift thanked Mary's team for all the work they have been doing under challenging circumstances.

Adjourn

Chair McMahan thanked members and guests for their participation and she adjourned the meeting at 1:30 pm.