

PREREQUISITES FOR PHASED REOPENING OF OREGON

Each of these seven prerequisites must be met before a county or region can enter phase one of Reopening Oregon. While many of these prerequisites are set at the county level, some are set at the Health Region or Statewide level.

1. **Declining prevalence of COVID-19** (OHA detailed reference document: *"The Three Health Signs We Must See to Re-open Oregon"*)
 - a. The percentage of emergency department visits for COVID-19-like illnesses (CLI) are less than the historic average for flu at the same time of year.
 - b. A 14-day decline in COVID-19 hospital admissions.
 - c. This metric only applies to counties with more than 5 cases.

2. **Minimum Testing Regimen** (OHA detailed reference document: *"COVID-19 Strategic Testing Plan for Oregon"* and *"Oregon COVID-19 Testing and Contact Tracing Strategy"*)
 - a. Regions must be able to administer COVID-19 testing at a rate of 30 per 10,000 people per week. Regions must implement a testing regimen that prioritizes symptomatic persons and individuals who came into contact with a known COVID-positive person and includes testing of all people in congregate settings when there is a positive test. This includes long-term care facilities and county jails among others. The plan must include frequent tests of frontline and essential workers and industries where workers may not be able to practice optimal physical distancing (e.g., agricultural processing, meat packing).
 - b. Regions must maintain an appropriate number of testing sites to accommodate its population and must fully advertise where and how people can get tested. The region must work with local public health and OHA to use the collected data to track and trace the spread of the virus. Testing must be accessible to low-income and underserved communities.
 - c. This metric is measured at the Health Region level, not at the county level. An individual county cannot move into phase one if regional hospital capacity is beneath that level.

3. **Contact Tracing System** (OHA detailed reference document: *"Oregon's Plan to Stop the Spread of COVID-19"*, *"Oregon COVID-19 Testing and Contact Tracing Strategy"* and *"Interim Investigative Guidelines"*)
 - a. Counties must have a minimum of 15 contact tracers for every 100,000 people. Every county must be prepared to contact trace 95% of all new cases within 24 hours, with OHA certifying a county's readiness. The contract tracing workforce must be reflective of the region and be able to conduct tracing activities in a culturally appropriate way and in multiple languages as appropriate for the population.

4. Isolation Facilities

- a. Counties must have hotel rooms available for people who test positive for COVID-19 and who cannot self-isolate. The Department of Public Health at the Oregon Health Authority will provide support to local public health to identify needs and help with resources.

5. Finalized Statewide Sector Guidelines *(OHA detailed reference documents: sector-specific guidelines by sector)*

- a. Each sector must adhere to Oregon Health Authority statewide guidelines to protect employees and consumers, make the physical work space safer and implement processes that lower risk of infection in the business.

6. Sufficient Health Care Capacity *(OHA detailed reference document: "[Guidance on resumption of non-emergent and elective procedures at hospitals](#)")*

- a. To maintain the phased re-opening plan, each region must be able to accommodate a 20% increase in suspected or confirmed COVID-19 hospitalizations compared to the number of suspected or confirmed COVID-19 hospitalizations in the region at the time Executive Order No. 20-22 was issued.
- b. This metric is measured at the Health Region level, not at the county level. An individual county cannot move into phase one if regional hospital capacity is beneath that level.

7. Sufficient PPE Supply *(OHA detailed reference document: "[Guidance on resumption of non-emergent and elective procedures at hospitals](#)")*

- a. All hospitals in the health region must report PPE supply daily to OHA's Hospital Capacity system. Large hospitals and health systems in the region must attest to a 30-day supply of PPE, and small or rural hospitals must have a 14-day supply. This metric is measured at the Health Region level, not at the county level.
- b. Counties must attest to sufficient PPE supply for first responders in the county.

Health Regions Defined:

Health region 1: Clatsop, Columbia, Tillamook, Washington, Multnomah, Clackamas

Health region 2: Yamhill, Polk, Lincoln, Benton, Marion, Linn

Health regions 3 & 5: Lane, Douglas, Coos, Curry, Jackson, Josephine

Health regions 6 & 9: Hood River, Wasco, Sherman, Gilliam, Morrow, Umatilla, Union, Wallowa, Baker, Malheur

Health region 7: Jefferson, Deschutes, Crook, Wheeler, Grant, Klamath, Lake, Harney

Prerequisites Checklist

Each of these seven prerequisites must be met before a county or region can enter phase one of Reopening Oregon. While many of these prerequisites are set at the county level, some are set at the Health Region or Statewide level.

	County	Health Region	State
1. Declining prevalence of COVID-19	Not required if <5 cases		
a. The percentage of emergency department visits for COVID-19-like illnesses (CLI) are less than the historic average for flu at the same time of year.	NA	NA	REQUIRED Data to be provided on OHA web site.
b. A 14-day decline in COVID-19 hospital admissions.	REQUIRED if >5 cases	NA	Data to be provided on OHA web site.
2. Minimum Testing Regimen			
Regions able to administer testing at a rate of 30 per 10k per week	NA	REQUIRED	OHA will evaluate and approve at the region level
Sufficient testing sites accessible to underserved communities	NA	REQUIRED	OHA will evaluate and approve at the region level
3. Contact Tracing System			
County has 15 contact tracers per 100k people	REQUIRED		OHA will evaluate and approve at the county or region level
County contact tracing workforce is reflective of the county and able to work in needed languages	REQUIRED		OHA will evaluate and approve at the county or region level
County is prepared to trace 95% of all new cases within 24 hours	REQUIRED		OHA will evaluate and approve at the county or region level
4. Isolation Facilities			
Counties have hotel rooms available for those who cannot self-isolate	REQUIRED		OHA will support, evaluate and approve at the county or region level
Counties provide a narrative of how they will respond to three different outbreak situations in the county (<i>e.g. nursing home, jail, food processing facility, farmworker housing, other group living situation</i>)	REQUIRED		OHA will evaluate and approve. OHA can provide a list.
5. Finalized Statewide Sector Guidelines	NA	NA	REQUIRED OHA will finalize
6. Sufficient Health Care Capacity			
Region must be able to accommodate a 20% increase in hospitalizations	NA	REQUIRED	
7. Sufficient PPE Supply			
Hospitals in region are reporting PPE supply daily through HOSCAP		REQUIRED	OHA will certify
Hospitals in region must have a 14 or 30 day supply of PPE depending on their size and whether they are a rural hospital.	NA	REQUIRED Hospital leadership must attest in writing.	OHA will confirm receipt of hospital attestation.
Counties must have sufficient PPE for first responders.	REQUIRED		OHA will confirm receipt of county attestation.

County/region applications should be emailed to:

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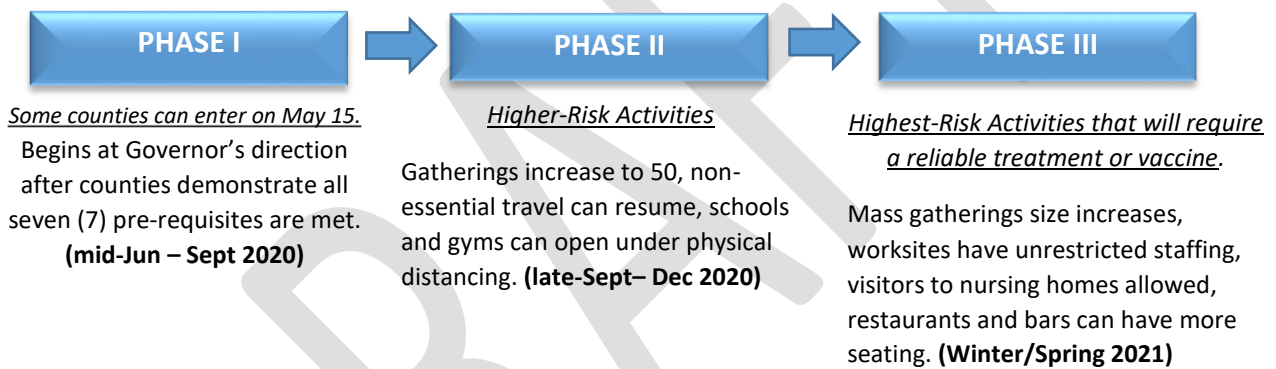


The Clackamas County Emergency Operations Center is monitoring the status of reopening in the daily Situation Status Report.

This is a working document. Reopening Oregon may change based on new circumstances, which may require changes to Clackamas County's reopening plan.

Open Oregon: Open Clackamas County in coordination with Health Region 1

All Oregon counties need to meet seven (7) prerequisites in order to restart businesses and public life in compliance with Governor Brown's draft framework. The establishment of each prerequisite requires collaboration between public health officials, hospitals, government agencies, businesses, and Clackamas County community members. The reopening process is interdependent upon the capacity and resources available in Health Regions, and at the County and State levels. As the prerequisites are put in place, and criteria are met, Clackamas County can begin to reopen.



Reopening prerequisites

Clackamas County must obtain the Governor's approval before advancing to Phase 1. To do so, the County and Health Region 1 (Clatsop, Columbia, Tillamook, Washington, Multnomah, Clackamas) must certify that it has met the seven prerequisites. The reopening will occur in three separate phases (see figure 1), each of which will depend upon on whether we are meeting our targets.

The targets include the following:

- Contact tracing
 - Must investigate 95% of contacts within 24 hours
 - More than 30% of cases cannot be traced to existing cases (indicating increasing community spread)
- Decreasing prevalence of COVID-19
 - Measured by a 5% or greater increase in incident cases over 7 days
 - Measured by an up trending of percent positivity of COVID-19 testing over 7 days



- Hospital admissions
 - Measured by new COVID-19 hospital admissions up trending over 7 days

The prerequisites for reopening, which are in various stages of development in Clackamas County, include the following components:

- 1) **Declining prevalence of COVID-19.** Clackamas County's Public Health Division ("Public Health") is measuring how fast COVID-19 is growing within our communities and among vulnerable populations, including our communities of color and people who live in congregate settings like long-term care facilities, adult foster care homes, and jails. In order to reopen, Clackamas County will need to see a 14-day decline in COVID-19 hospital admissions, which is interdependent on OHA tracking statewide data and County-State coordination.
- 2) **Minimum Testing Regimen.** Hospitals, community health clinics, and Public Health have tested many of our community members for COVID-19. As we reopen, Clackamas County and our Health Region partners, will need to expand testing to monitor whether COVID-19 cases are increasing, especially in underserved communities and frontline workers. In order to reopen, Clackamas County and our health system partners are required to complete 1,245 tests per week. Clackamas County is responsible for expanding testing to underserved communities.
- 3) **Contact Tracing System.** Public Health finds and monitors those who have come into contact with someone who has COVID-19 and notifies people exposed to the virus. Clackamas County will need a larger, culturally-specific workforce and new technology to respond to an increase in the number of COVID-19 cases as Oregon reopens.
- 4) **Isolation Facilities.** Clackamas County has an isolation strategy in place for those who test positive for the virus and do not have a safe, stable place to self-isolate. Clackamas County is also working with our Health Region partners, Metro, and Multnomah and Washington counties to identify alternative care sites, including hotel rooms and other community-based sites for individuals who have the virus, or are being monitored for symptoms, but do not have stable housing or employment benefits, and may need additional social supports. As a part of reopening, Clackamas County will also need to provide narratives/workflows for how to respond to three different outbreak situations.
- 5) **Finalized Statewide Sector Guidelines.** Each business sector must adhere to OHA guidelines to protect employees and consumers, make workspaces safer, and implement processes that lower risk.
- 6) **Sufficient Health Care Capacity.** Hospitals within Health Regions will need to demonstrate their capacity to manage a 20% increase in COVID-19 patients and continue to care for other people who are hospitalized for non-COVID-19-related issues. Hospitals will need to maintain their capacity to treat, hospitalize, and safely discharge people with COVID-19. Every hospital is asked to submit data twice daily to Oregon's Hospital Capacity Web System (HOSCAP). HOSCAP tracks bed capacity information, by type, as well as the number of patients with suspected or confirmed COVID-19 illness who are currently hospitalized.



- 7) **Sufficient PPE Supply.** Health care professionals, first responders, and other workers who come into contact with the public need adequate levels of personal protective equipment (“PPE”) to safely perform their jobs. Clackamas County receives PPE from the federal government, the state, private donations, and direct purchasing, and distributes PPE to health care workers and first responders. In order to safely reopen, larger hospital systems will need a 30-day supply. Smaller hospitals will need enough PPE for 14-days. Clackamas County will need sufficient PPE for first responders. In order to meet the need, the PPE supply chain will need to stabilize and the quantity of PPE will need to increase.

Reopening Status

Reopening will occur in three separate phases, each of which will depend on the prerequisites and whether we are meeting our targets. Counties with few or zero COVID-19 cases can likely start reopening as soon as May 15. It will take longer for counties with more than five cases. Below is Clackamas County’s progress toward reopening.

Reopening Prerequisites <i>All prerequisites must be met before entering into Phase I of Reopening.</i>	Responsible Entity and Status <i>What is done by the County, Health Regions, and State to achieve this prerequisite? What is the status?</i>	Timeline (Jun-Dec) <i>Where are we in the process?</i>
1. Declining prevalence of COVID-19		
The percentage of emergency department visits for COVID-19-like illnesses (CLI) are less than the historic average for flu at the same time of year	OHA: Percentage of COVID-like visits still make up a small proportion of all reported emergency department visits, and total emergency department visits have decreased statewide.	Ongoing; OHA has systems in place
A 14-day decline in COVID-19 hospital admissions	County: Monitoring ongoing status..	Ongoing; County is observing a 14-day decline in hospital admissions.
2. Minimum Testing Regimen		
Regions able to administer testing at a rate of 30 per 10k per week	Health Region: Has conducted a survey of hospitals and health systems to assess current testing capacity and needs to expand testing capability. There is sufficient lab capacity statewide to achieve this goal and improved allocation of capacity will ensure coverage in each region. 1,245 tests per week are required in Clackamas County.	In process; Health Region has not yet met this criteria
Sufficient testing sites accessible to underserved communities, frontline and	County: Public Health is developing “Go Teams” to test vulnerable populations.	Go Teams are partially complete; completion is



essential workers, and industries where workers may not be able to practice optimal physical distancing (e.g. agricultural processing, meat packing)		dependent on multiple administrative steps Projected completion by mid-June
3. Contact Tracing System		
County has 15 contact tracers per 100k people	County: In the process of identifying workforce needs; Clackamas needs approximately 65-135 investigators who can conduct timely investigations, speak commonly-used languages, and provide social supports. Current FTE is 16. County will also need to design workflows and a staffing plan to expand case investigation, contact tracing, and voluntary isolation and quarantine.	Partially complete; completion is dependent on multiple administrative steps Projected completion by mid-June
County contact tracing workforce is reflective of the county and able to work in needed languages	See above	See above
County is prepared to trace 95% of all new cases within 24 hours	See above	See above
4. Isolation Facilities		
Counties have hotel rooms available for those who cannot self-isolate	County: One site operating in Clackamas County for cases who are unstably housed and discharged from the hospital; have not yet needed to use site. Currently distributing hotel vouchers for individuals who are unable to self-isolate. Metro identified potential sites for future use; Clackamas is working with regional and state partners to evaluate potential future resource sharing.	Complete
Counties provide a narrative of how they will respond to three different outbreak situations in the county (e.g. nursing home, jail, food processing facility,	County: County will need to design workflows and a staffing plan to respond to three different outbreak situations.	In process; projected completion by mid-May



farmworker housing, other group living situation)		
5. Finalized Statewide Sector Guidelines		
Each sector must adhere to OHA guidelines to protect employees and consumers, make workspaces safer and implement processes that lower risk	<p>County: Will disseminate OHA guidelines to community partners once they are developed.</p> <p>OHA: In the process of convening business sector-specific workgroups to determine reopening operating procedures.</p>	OHA released sector guidelines this week
6. Sufficient Health Care Capacity		
Region must be able to accommodate a 20% increase in hospitalizations	Health Region: Hospital capacity in Region 1 is tracked and reported on a regular basis. Hospitals can currently accommodate a 20% increase in hospitalizations.	Complete
7. Sufficient Personal Protective Equipment Supply		
Hospitals in region are reporting PPE supply daily through HOSCAP	Health Region: 18 of 23 hospitals are reporting (5/6/20). 17 of 18 hospitals report continuing PPE conservation measures. Critical PPE shortages include: masks, isolation gowns, shoe covers, surgical caps, PAPRs, and PDI hand wipes.	Systems are in place; projected completion is dependent on the stabilization of the supply chain.
Hospitals in region must have a 14 or 30 day supply of PPE depending on their size and whether they are a rural hospital	<p>Health Region: 18 of 23 hospitals are reporting (5/6/20).</p> <ul style="list-style-type: none"> • Nine hospitals have adequate PPE for two weeks. • Nine hospitals indicate they have half of the PPE they need for two weeks. 	Systems are in place; projected completion is dependent on the stabilization of the supply chain.
Counties must have sufficient PPE for first responders	County: EOC presently managing and disseminating PPE for first responders.	PPE supplies are still below what the County's first responders are requesting; projected completion is dependent on the stabilization of the supply chain.

*Health Region and OHA data changes frequently. Data in this table is retrieved from multiple sources, including [OHA](#) and daily Situation Status Reports prepared by the Oregon Office of Emergency Management and the Regional Multi- Agency Coordination System