
Wednesday, December 15, 2021

7:30 AM – 9:00 AM

Virtual Meeting:

<https://clackamascounty.zoom.us/j/83604055148?pwd=MnlhOHFlek9OQVh5VHdKRVNrd3BPZz09>

Telephone option: 1 (253) 215-8782

Agenda

7:30 a.m. Welcome & Introductions

7:35 a.m. JPACT Issues
([JPACT meeting Information](#))

- Regional Flexible Funds Allocation (RFFA), Applications Open
Introducing: Dan Kaempff, Metro Principal Transportation Planner
- I-205 Toll Project RTP Amendment Update and Discussion
Introducing: TPAC Staff
- DRAFT/Proposed JPACT Comment Letter re Infrastructure Investment and Jobs Act (IIJA)
Introducing: TPAC Staff
- TPAC Update
Presenting: TPAC Staff

8:30 a.m. MPAC Issues

- MPAC December Meeting Debrief and Work Program
Introducing: MPAC Members and MTAC Staff

8:40 a.m. Cities Caucus

- MPAC Other Cities Seat – Discussion
Introducing: Councilor Kathy Hyzy

9:00 a.m. Adjourn

Attachments:	JPACT/MPAC Work Program	Page 02
	RFFA Application Open Period Notice	Page 05
	I-205 Toll Project RTP Timeline	Page 06
	TPAC Memo	Page 08

2021 JPACT Work Program

As of 12/1/21

Items in italics are tentative

December 16, 2021

- **Resolution No. 21-5230**, For the Purpose of Amending the 2021-26 Metropolitan Transportation Improvement Program (MTIP) to Amend Four Projects Impacting ODOT Allowing Federal Approvals and Phase Obligations to be Approved (**consent**)
- Federal Agenda Update (Tyler Frisbee, Metro & Travis Brower, ODOT; 30 min)
- **I-205 Tolling- Informational (25 min)**
 - Ordinance No. 21-1467, For the Purpose of Amending the 2018 Regional Transportation Plan to Include the Preliminary Engineering Phase of the I-205 Toll Project, and to Clarify the Financial Connection of the I-205 Toll Project to the I-205 Improvement Project (Kim Ellis, Metro & ODOT Staff)
 - Resolution No. 22-5234, For the Purpose of Amending the 2021-2026 Metropolitan Improvement Program (MTIP) to Add the Preliminary Engineering Phase for ODOT's I-205 Tolling Project Allowing NEPA and Design Activities to Begin(JA22-06-JAN1) (Ted Leybold, Metro & ODOT Staff)
- **Resolution No. 21-5229**, T.V. Highway Corridor Presentation & Oversight Committee Appointment (Eryn Kehe & Malu Wilkinson, Metro; 20 min)
- **Additional UPWP Amendments-informational** (John Mermin, Metro, ODOT Staff, & Jamie Stasney, Clack Co. ; 15 min)
 - **Resolution No. 21-5211**, For the Purpose of Amending the FY 2021-22

<p>Unified Planning Work Program (UPWP) to Add the Sunrise Community Visioning Project That was Funded Since the UPWP was Adopted</p> <ul style="list-style-type: none"> • Resolution No. 21-5215, For the Purpose of Amending the FY 2021-22 Unified Planning Work Program (UPWP) to Amend the Funding and Add Detail to the Existing I-5 Boone Bridge Planning Project • Resolution No. 21-5216, For the Purpose of Amending the FY 2021-22 Unified Planning Work Program (UPWP) to Add the Regional Mobility Pricing Project that was Funded Since the UPWP was Adopted introduction 	
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Parking Lot:

- *Hwy 26/Westside Transportation Study – briefing (20 min, Matt Bihn & ODOT)*
Enhanced Transit Corridor (20 min, Matt Bihn)
- Freight Commodity Study – (Tim Collins, Metro; 25 min)

2021 MPAC Work Program

As of 11/29/2021

Items in italics are tentative

	<p><u>December 8, 2021</u></p> <ul style="list-style-type: none"> • Discussion of public comments and proposed RTP amendment for I-205 Toll Project (PE Phase) (Kim Ellis, Metro and Mandy Putney, ODOT 25 min.) 5:15pm-5:45pm • Emerging Transportation Trends (Eliot Rose, Metro; 30 min) 5:45pm-6:15pm
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Parking Lot:

- New transfers station sites
 - Larger conversation of regional solid waste, food waste
- Engagement during a pandemic
 - Reconvening MPAC? Hybrid?
- Parks bond progress report
- Expo Development Opportunity Study and regional venues
- Employment land
- Transportation funding
- Growth Trends (Ted will schedule)
- Metro code updates to facilitate city and county compliance with HB 2001 Middle Housing requirements (Tim O'Brien or Ted Reid, Metro)
- 2040 Planning and Development grantee highlights (TBD grant recipients)- follow up with Lisa
- Preview of funding opportunities (2040 Grant Cycle, other grant opportunities)

Application Process Open for 2025-2027 Regional Flexible Funds Allocation (RFFA)

Metro has opened the application process for the 2025-2027 Regional Flexible Funds Allocation (RFFA). [Application materials are available for download here](#), under the Related Documents section.

There is a total of \$61.25 million available for projects that will help make the region's transportation system more equitable, safer, cleaner and more reliable. \$20 million of this total is dedicated to trails projects through the [2019 Metro Parks and Nature bond measure](#). The balance is federal funding targeted for transportation needs throughout the region as identified in the [2018 Regional Transportation Plan](#).

Every three years, the region conducts a process to define and guide how these funds will be invested. This guidance – the [2025-2027 RFFA Program Direction](#) – was adopted earlier in 2021 by JPACT and Metro Council. The program direction establishes the criteria and process for selecting capital projects to receive this funding.

Applications for funding may be submitted on behalf of eligible sponsors for projects located within the region's Metropolitan Planning Organization (MPO) boundary area, including Washington County and its cities, Clackamas County and its cities, Multnomah County and its eastern cities, the City of Portland, Oregon Department of Environmental Quality, TriMet, Oregon Department of Transportation (ODOT), Port of Portland and Parks and Recreation Districts.

A proposer's workshop is scheduled for 1:00 p.m. on December 10 via Zoom. The workshop's purpose is to aid applicants in preparing their application materials and to answer questions. Please register for the workshop at <https://us02web.zoom.us/meeting/register/tZYldumvqjgqHtYB9mX2trIODrnngc7nsxGR>. A recording of the workshop will be available if you are not able to attend.

Applications are due by 4:00 p.m. on Friday, February 25, 2022.

For further information, please contact rffa@oregonmetro.gov

Coordinated Timeline for Proposed I-205 Toll Project Amendments September 2021 to February 2022

This document summarizes key milestones and decisions for consideration of proposed [I-205 Toll Project](#) amendments to the [2018 Regional Transportation Plan](#) (RTP) and the [2021-24 Metropolitan Transportation Improvement Program](#) (MTIP).

- RTP Amendment for I-205 Toll Project is in **blue**
- MTIP Amendment for I-205 Toll Project is in **green**
- Public notices and comment periods are in shaded grey
- Action items (votes) in **bold**

Date	What
Sept. 16	<i>Advance public notice of opening of public comment period for RTP Amendment (published 15 days in advance of public comment period)</i>
Oct. 1	<i>DLCD Form 1 and proposed amendment submitted to DLCD via email</i>
Oct. 1 to Nov. 15	<i>45-day public comment period on proposed RTP amendment for I-205 Toll Project published by Metro at oregonmetro.gov/</i>
Oct. 1	TPAC – Introduce RTP amendment for I-205 Toll Project
Oct. 21	JPACT – Introduce RTP amendment for I-205 Toll Project
Oct. 27	MPAC – Introduce RTP amendment for I-205 Toll Project
Nov. 4	Metro Council (Meeting) – Introduce RTP amendment for I-205 Toll Project <i>Public hearing as part of public comment period/1st Read of Ordinance No. 21-1467 on RTP amendment for I-205 Toll Project</i>
Nov. 15	<i>Close of 45-day public comment period on RTP amendment for I-205 Toll Project</i>
Nov. 17	MTAC – Introduce RTP amendment for I-205 Toll Project and discussion of public comments and draft legislation for proposed RTP amendment
Nov. 30 to Jan. 6	<i>30-day public comment period on proposed MTIP amendment for I-205 Toll Project published by Metro</i>
Dec. 3	TPAC – Discussion of public comments and draft legislation for proposed RTP amendment for I-205 Toll Project TPAC – Introduce MTIP amendment for I-205 Toll Project
Dec. 8	MPAC – Discussion of public comments and draft legislation for proposed RTP Amendment for I-205 Toll Project
Dec. 14	Metro Council (Work Session) – Discussion of public comments and draft legislation for proposed RTP amendment for I-205 Toll Project Metro Council (Work Session) – Introduce MTIP amendment for I-205 Toll Project
Dec. 16	JPACT – Discussion of public comments and draft legislation for proposed RTP amendment for I-205 Toll Project JPACT – Introduce MTIP amendment for I-205 Toll Project

Date	What
Jan. 6	<i>Close of 30-day public comment period on MTIP amendment for I-205 Toll Project</i>
Jan. 7	TPAC – Request action on RTP amendment for I-205 Toll Project TPAC – Request action on MTIP amendment for I-205 Toll Project
Jan. 19	MTAC – Request action on RTP amendment for I-205 Toll Project
Jan. 20	JPACT – Request action on RTP amendment for I-205 Toll Project JPACT – Request action on MTIP amendment for I-205 Toll Project
Jan. 26	MPAC – Request action on RTP amendment for I-205 Toll Project
Feb. 10	Metro Council (Meeting) – Request action on RTP amendment for I-205 Toll Project Metro Council – Request action on MTIP amendment for I-205 Toll Project
Feb. 14	<i>PAPA Adoption Notice with final action submitted to DLCD within 20 days after RTP amendments adopted by the Metro Council; there is an opportunity for appeal period</i>

Memorandum

To: C4 Metro Subcommittee
From: Dayna Webb, City of Oregon City
Jaimie Lorenzini, City of Happy Valley
Cities of Clackamas County TPAC Representatives
Re: December 3, 2021 TPAC Meeting
Date: December 3, 2021

Overview

Following is a brief summary of certain items from the December 3, 2021 TPAC Meeting. The TPAC packet, as well as the full TPAC Work Program can be found [here](#).

General Updates

- TPAC recommended that four projects be amended in the 2021-2026 MTIP, including I-84: Corbett Interchange – Multnomah Falls, I-84 Corbett Interchange – Multnomah Falls Phase 2, I-84: I-205 – Marine Dr, and OR8 at Armco Ave, Main St and A&B Row. Amendments will allow Federal approvals and phase obligations to be approved.
- Preliminary crash data indicates there were 12 crash fatalities in the tri-county area between late October and November 29. Half of fatalities were people walking. Year to-date, there have been 121 total fatalities, or about 11 people per month.
- In mid-December, DLCD will host a series of work groups with expert practitioners to review draft Climate Friendly and Equitable Communities rules. [Learn more!](#) On December 15, a practitioner meeting with planners, public works staff, and other city and county staff from the region to introduce the proposed amendments to administrative rules regarding regional scenario planning, transportation planning, and housing planning; and to discuss regional and local implementation of the amended rules. The practitioner meeting will be livestreamed to [YouTube](#). [Learn more!](#)

I-205 Toll Project (Preliminary Engineering Phase)

Background

- In January, TPAC is scheduled to make a recommendation on a suite of actions that will incorporate the I-205 Toll Project Preliminary Engineering Phase into both the 2018 Regional Transportation Plan (RTP) and the 2021-2024 Metropolitan Transportation Improvement Program (MTIP). Functionally, these actions will:
 - facilitate the NEPA activities needed to (1) design tolling operations to reach 30% design for the toll zone and gantry for this segment of the I-205 corridor; and (2) address key issues of concern raised about the toll project, consistent with HB 3055 and the NEPA review process; and
 - clarify the financial connection of the I-205 Toll Project to the I-205 Improvement Project in Chapter 8 of the 2018 RTP.

Nuances

- “Preliminary Engineering” includes completion of the environmental analysis under the National Environmental Policy Act (NEPA) and the initial design for toll infrastructure.

- There are many unknowns around tolling. Ultimately, ODOT needs funding to answer key questions, like how income-based toll rates would be established, what the transit and multimodal investments are, and where diversion impacts are located and what will be done to address them.
- JPACT has few opportunities to meaningfully influence toll implementation. Following action on preliminary engineering, JPACT will weigh in on gantry construction. There is a large gap between these actions, so we need to be thoughtful about both opportunities.

Community Voices

- A public comment period was held on the RTP amendment. 348 comments were received, and seven were specific to the amendment. In general, opposition to tolling was expressed. Most respondents identified as white or preferred not to answer, over half were over the age of 45, one-third reported an annual income of \$100,000 or more, and the majority of respondents lived in Clackamas County.
- C4 recently approved a letter to the OTC to request that the State use a portion of funding from the Infrastructure Investment and Jobs Act (IIJA) to diversify the revenue sources for the I-205 capital improvements bottleneck project between Stafford Rd. and OR-213, including Abernethy Bridge. C4’s letter asserts that ODOT’s current proposal to toll I-205 ahead of the rest of the region is not necessary.

Proposed Game Plan: C4 Feedback Loop

Over the next month, jurisdictional staff will be meeting in a variety of forums to discuss proposed RTP/MTIP amendments. Here’s how we propose to support you:

December 15	Clackamas TPAC Staff solicits C4MS feedback to help inform local representatives to JPACT.
December 16	JPACT will receive an overview of the I-205 Toll Project RTP/MTIP amendment suite. Local JPACT representatives are equipped to share C4MS’ messaging points where appropriate.
December 17 – January 6	C4MS members work with their respective staff to identify any additional questions, comments, or concerns.
January 4	Clackamas TPAC Staff convenes to discuss the TPAC action/vote on January 7.
January 5	Clackamas TPAC Staff meets with other jurisdictional TPAC teams to discuss the broader TPAC agenda, which will include discussion on the I-205 suite of actions.
January 6	CTAC convenes. Clackamas TPAC Staff will solicit any outstanding questions/comments/concerns from jurisdictional staff.
January 7 – ACTION POINT	TPAC will issue recommendation on the I-205 Toll Project RTP/MTIP amendment suite. Clackamas TPAC Staff will draw on feedback from CTAC where appropriate.
January 19	Clackamas TPAC Staff returns to C4MS with an update. Clackamas TPAC Staff solicits C4MS feedback on specific messaging points to inform local representatives at JPACT.
January 20 – ACTION POINT	JPACT will issue recommendation on the I-205 Toll Project RTP/MTIP amendment suite. Local JPACT representatives are equipped to share C4MS’ messaging points where appropriate.

Unified Planning Work Program Updates

Background

- The Unified Planning Work Program (UPWP) is an annual effort to document federally funded transportation planning activities. Some locally funded projects of regional significance are also included. The UPWP does not make any funding allocations or include construction, design, or preliminary engineering projects. The UPWP must be approved in order to receive federal transportation planning funds.
- A series of updates are proposed for the FY 2021-2022 UPWP. These updates seek to:

- add the Sunrise Gateway Corridor Community Visioning Project;
- add the Regional Mobility Pricing Project; and
- amend funding and add detail to an existing I-5 Boone Bridge Planning Project.

Infrastructure Investment and Jobs Act (IIJA) (discussion)

Overview

- On November 5, the U.S. House passed the Infrastructure Investment and Jobs Act of 2021 (IIJA). Of the total IIJA funding (\$1.2T), the US Department of Transportation (USDOT) will receive \$567B over the next five years to invest in transportation infrastructure.
- In total, Oregon will receive at least \$4.5B over the next five years, including \$1B in additional federal funding from 2022-26 and an additional \$200M in transit funding over that same period.
- ODOT staff has indicated that there could be an additional \$1B possible through discretionary grant opportunities. Several large-scale grant programs could help fund major projects such as the Interstate Bridge Replacement and the Rose Quarter.
- Below are a few highlights of the additional funding. ODOT will work with advisory committees, the Oregon Transportation Commission and the public over the next months to allocate this funding to priority projects:
 - \$250M for bridges
 - \$50M for electric vehicle charging infrastructure
 - \$82M for carbon reduction
 - \$94M for resiliency
 - \$45M for safety
 - \$30M for active transportation
 - \$200M+ for local priorities
 - \$200M for transit
 - \$100B in discretionary grants
 - Competitive grant funding for passenger rail

Nuance

- The act includes a five-year reauthorization of existing federal highway, transit, safety and rail programs as well as new programs and increased funding. This is coupled with one-time dollars to substantially increase funding for projects and programs.
- Congress has designated much of the new IIJA formula funding received by ODOT for specific purposes (bridges, resilience, carbon reduction, etc.). As a result, the OTC and ODOT will have less discretion over how to invest these funds than in previous STIP cycles. ODOT staff are engaging with the Area Commissions and advisory committees to help inform OTC actions on the portion of this funding that is flexible. ODOT will provide this input to the OTC and return at a future meeting for a discussion on funding allocations.
- Metro staff will bring a draft letter of comment for JPACT consideration in December. TriMet is also working on a letter for the congressional delegation regarding priorities. The latter letter may also come before JPACT.

Upcoming Agenda Highlights

- December 15 (MTAC/TPAC Workshop)
 - Climate Friendly Rulemaking Updates
- January 7, 2022
 - 2018 RTP Amendment 21-1467 I-205 Toll Project – Recommendation to JPACT
 - Res 21-5211, amending FY 2021-22 UPWP to add Sunrise Community Visioning Project funded since UPWP adopted – Recommendation to JPACT
 - Res 21-5215, amending FY 2021-22 UPWP to amend funding and add detail to Existing I-5 Boone Bridge Planning Project – Recommendation to JPACT

- Res 21-5216, amending FY 2021-22 UPWP to add Regional Mobility Pricing Project funded since the UPWP adopted – Recommendation to JPACT
- 2023 Regional Transportation Plan Vision and Priority Outcomes – Discussion
- January 12 (TPAC Workshop)
 - Regional Mobility Policy Update: Case Study Findings
 - Regional Freight Delay & Commodities Movement Study Policy Framework
 - FFY 2021 Obligation Target performance and Annual Obligation Report

For additional information, please contact:

Dayna Webb, City of Oregon City dwebb@orcity.org

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