### **VOTER INFORMATION**

To Vote in Oregon, you must be registered in your county of residence.

To Register, you must be:

- A US Citizen
- A resident of Oregon
- At least 16 years of age\*

\*you will not receive a ballot to vote until the election on/after your 18th birthday.

#### How to Register

- 1. Online at oregonvotes.gov
- Mail/Deliver a registration form to Clackamas County Elections 1710 Red Soils Court, Suite 100 Oregon City, OR 97045

# New Registrations must be postmarked 21 days before Election Day.

If you make a mistake on your ballot, please make your choice obvious so that election officials can count it correctly. If you damage your ballot and need a replacement, or need further assistance, please contact the Elections Division at 503.655.8510 or email elections@clackamas.us.

If a ballot was delivered to your residence for somone who should no longer be receiving ballots at that address, please write "RETURN" on the unopened envelope and put it back in your mailbox.

If a ballot was sent to someone at your address who has passed away, please write "DECEASED" on the unopened envelope and place it in your mailbox to be returned to Elections.

Return your ballot to be received in our office or ballot drop site by 8:00 p.m. on Election Day, Tuesday, November 2, 2021. If you return your ballot by mail, remember: the postmark does not count.

Measure Text and Arguments (if any) are printed as filed; no spelling or grammatical corrections are made.

The printing of arguments does not constitute an endorsement by Clackamas County, nor does the county warrant the accuracy or truth of any statements made in the argument.

## **Election Result Postings**

www.clackamas.us/elections/results.html

After 8:00 p.m. on Election Day, you can navigate to current election returns with just a few clicks of the mouse.



### **VOTERS' PAMPHLET**

SPECIAL ELECTION November 2, 2021

City of Canby City of Estacada City of Gladstone City of Oregon City

### **BALLOT DROP SITES**

Voted ballots may be dropped off at any of the Drop Sites below until 8:00 pm on November 2, 2021.

Canby Civic Building 222 NE 2nd Ave. Canby, OR 97013

Canby - Arnesan Garden 249 S Sequoia Parkway Canby, OR 97013

Gladstone Civic Center 18505 Portland Ave. Gladstone, OR 97027

> Estacada City Hall 475 SE Main St. Estacada. OR 97022

Estacada Public Library 825 NW Wade Estacada. OR 97022

Oregon City - City Hall 625 Center St. Oregon City, OR 97045

Clackamas County Elections 1710 Red Soils Ct, Suite 100 Oregon City, OR 97045

# **Sherry Hall County Clerk**

Please Recycle

# City of Canby Measure 3-567

Referred to the People by the City Council

# RENEWAL OF FIVE-YEAR LOCAL OPTION LEVY FOR SWIM CENTER OPERATIONS

**QUESTION:** Shall the city impose \$0.49 per \$1,000.00 of assessed property value for five years, 2022-2027, funding swim center operations? This measure renews current local option taxes.

**SUMMARY:** This measure asks Canby voters to approve a renewal of a five-year local option tax levy for the Canby Swim Center. The current five-year local option tax levy for the Canby Swim center expires next year, and this measure asks Canby voters to continue for another five years at the same rate currently being paid. The property tax revenue would be used to fund current swim center services and provide for future pool maintenance. This levy is based on a fixed rate of \$0.49 per \$1,000.00 of assessed property value. The levy would be imposed for five years, beginning in fiscal year 2022-2023. Estimated total amount of money to be raised by this tax is \$5,005,114 the estimated amount raised each year as follows:

2022-2023 \$942,931 2023-2024 \$971,089 2024-2025 \$1,000,122 2025-2026 \$1,030,055 2026-2027 \$1,060,917

The estimated tax cost for this measure is an ESTIMATE ONLY based on the best information available from the county assessor.

#### EXPLANATORY STATEMENT:

Since 1970, the Canby Swim Center has provided swimming lessons for all ages, water exercise and therapy classes, lap swimming, water safety training, parent-child classes, the Canby Gators swim club and the Penguin Club (a junior swim team during the summer). The Canby Swim Center also partners with Canby Schools to provide a place for practice and competitions. It is also available for private rentals and events.

Currently, funding for the maintenance and operation of the Canby Swim Center is provided by three sources including fees, concession sales, and the five-year Swim Center Levy last approved by voters in 2016. According to the forecasted Swim Center budget for 2022, the fees and concession sales

will only provide approximately 20% of the total operating revenue leaving the remaining 80% to be funded by the local option levy. Renewal of this levy would allow the swim center to continue to maintain the present level of service and provide scheduled, necessary maintenance for the Swim Center for next five years. Absent the passage of this levy there is no identified source of additional funding to keep the Swim Center operating.

The Canby Swim Center is currently staffed with a full-time, certified Facility Operator, a full-time, certified Program Manager, and a full-time Program Coordinator, as well as part-time certified lifeguards and swim instructors.

This renewal is a continuation of the same rate currently paid throughout the last five years under the current swim levy. This levy is based on a fixed rate of \$0.49 per \$1000 of assessed property value. The estimated total amount of money to be raised by this tax levy is approximately \$5,005,114 over the five year period. The estimated tax cost for this measure is an ESTIMATE ONLY based on the best information available from the county assessor.

Submitted by: Melissa Bisset, CMC City Recorder

Measure information has not been verified for accuracy by the county.

NO ARGUMENTS IN FAVOR/OPPOSITION TO THIS MEASURE WERE FILED

# City of Estacada Measure 3-573

Referred to the People by the City Council

## CHARTER AMENDMENT EXTENDING MAYORAL TERM FROM TWO YEARS TO FOUR

**QUESTION:** Should the Estacada Charter be amended so that the mayor's term of office is four years instead of two years?

**SUMMARY:** The current Estacada Charter provides that the term of office for City Councilors is four years, but the mayor's term of office is two years. This Charter Amendment would amend the Estacada City Charter so that the term of office for Mayor would be four years.

#### **EXPLANATORY STATEMENT:**

The current Estacada Charter provides that the term of office for City Councilors is four years, but the mayor's term of office is two years. This Charter Amendment would amend the Estacada City Charter so that the term of office for Mayor would be four years.

Submitted by: Sadie Main City Recorder/Finance Director

Measure information has not been verified for accuracy by the county.

NO ARGUMENTS IN FAVOR/OPPOSITION TO THESE MEASURES WERE FILED

# City of Estacada Measure 3-574

Referred to the People by the City Council

## ADOPTS CITY TAX ON RETAIL SALES OF RECREATIONAL MARIJUANA PRODUCTS

**QUESTION:** Shall the City amend its marijuana taxes to adopt a three percent tax on the sale of recreational marijuana?

**SUMMARY:** The Oregon legislature has passed regulations related to local taxation of marijuana. Under state law, a city council may adopt an ordinance referring a three percent tax or fee on the sale of recreational marijuana items in the city by a licensed marijuana retailer. Cities may not tax medical marijuana.

If this measure is adopted, it would approve the Estacada Ordinance adopting a three percent tax on the sale of recreational marijuana items in the city by a licensed marijuana retailer. The tax would be collected at the point of sale and remitted by the marijuana retailer. The measure also includes provisions regarding collection, administration and enforcement of the tax.

#### **EXPLANATORY STATEMENT:**

The Oregon legislature has passed regulations related to local taxation of marijuana. Under state law, a city council may adopt an ordinance referring a three percent tax or fee on the sale of recreational marijuana items in the city by a licensed marijuana retailer. Cities may not tax medical marijuana.

If this measure is adopted, it would approve the Estacada Ordinance adopting a three pecent tax on the sale of recreational marijuana items in the city by a licensed marijuana retailer. The tax would be collected at the point of sale and remitted by the marijuana retailer. The measure also includes provisions regarding collection, administration, and enforcement of the tax.

If marijuana is sold in the city, the city would receive a portion of the State of Oregon's excise tax that is collected on marijuana sales.

Submitted by:
Sadie Main
City Recorder/Finance Director

### City of Gladstone

## Measure 3-569

Referred to the People by the City Council

#### CITY OF GLADSTONE HOME RULE CHARTER

**QUESTION:** Shall the City of Gladstone adopt a new home rule charter?

**SUMMARY:** This measure would adopt a new home rule charter for Gladstone. The Oregon Constitution gives city voters the right to adopt charters. Charters grant legal authority to cities and assign duties to city officials. Gladstone voters adopted the current Charter in 1984.

This proposed charter is based on the League of Oregon Cities Model Charter and the work of the City's 2016 Charter Review Commission. It contains charter provisions unique and important to Gladstone.

The proposed charter retains the current form of government with a Mayor and six councilors to govern the city, all of whom will continue to serve four year terms. Councilors will also continue to be elected by position.

The proposed charter also retains the City Administrator position to run the administrative affairs of the City and includes recently enacted Charter amendments that require voter approval for: (1) parks changes; (2) incurring debt to finance public improvements; and (3) the construction of certain public buildings.

The proposed Charter is more concise, gender neutral and consistent with state law.

#### **EXPLANATORY STATEMENT**

If approved, this measure would enact a new home rule charter for the City of Gladstone.

The new charter would replace the current city charter that was adopted by Gladstone voters in 1984. The proposed charter is based on the League of Oregon Cities Model Charter and the work of the City's 2016 Charter Review Commission. The City Council approved the new charter for submission to City voters.

The Oregon Constitution gives city voters the right to adopt home rule charters. A charter grants legal authority to a city government and defines the roles and responsibilities of city officials.

The proposed Charter continues to include current Gladstone charter policies and practices including existing charter provisions unique and important to Gladstone such as the election of councilors by position. The new charter more clearly defines the legal authority of the City Council.

Specific changes from the existing charter to the new charter include:

- Updating and modernizing the language used in the Charter:
- More clearly defining the roles and responsibilities of City officers;
- Clarifying when vacancies occur in elected positions and how to fill such vacancies; and
- Creating a Charter Review Commission that must meet every eight years.

The proposed charter also carries over recently enacted charter amendments requiring voter approval for changes to city parks; the construction of certain public buildings; and limitations on city debt for public improvement projects.

The City Council believes the new charter will better meet the current and future needs of the City. The proposed charter is much shorter and easier to read and use than the current charter. It is consistent with state law and uses gender neutral language.

Submitted by:

Tami Bannick, City Recorder

### City of Gladstone

## Measure 3-570

Referred to the People by the City Council

# AUTHORIZATION TO CONSTRUCT AND INCUR DEBT FOR PUBLIC WORKS FACILITY

**QUESTION:** Shall Gladstone authorize the construction and incurrence of debt for a new public works facility without increasing taxes?

**SUMMARY:** This measure would authorize the City to construct, incur debt, and provide for a new Public Works Facility, which is expected to:

- replace the current facility, which is in a state of disrepair and fails to meet the current needs of the community;
- provide a critical emergency facility to support responses to major events such as the recent ice storm and wildfires:
- create a seismically sound and accessible facility to all, including people with disabilities; and
- provide improved efficiency and access to city services, which will result in long term cost savings.

This measure would not increase taxes. This measure is being submitted to voters to meet the approval requirements of the City Charter. City estimates the amount borrowed would be approximately \$5,000,000. The City expects to repay the debt using an allocation of costs distributed across five departments (Streets, Sewer, Water, Storm, and Parks). The City will also apply for any qualifying grants to reduce the amount borrowed.

The new facility is expected to remain at the facility's current location at 18595 Portland Avenue.

#### **EXPLANATORY STATEMENT**

Replacing Gladstone's Public Works Building

The City of Gladstone is proposing to replace the City's Public Works building. Located on Portland Avenue in downtown Gladstone, the facility was built over 50 years ago as a pre-fabricated shop building. Today, it serves as one of Gladstone's command centers for natural disasters, and is often called on for round-the-clock emergency response.

Studies by McKenzie architects and engineers show constructing a new building is more cost-effective than rehabilitating the existing building. The replacement building would be constructed at the same site. No additional land is needed.

#### City Charter Requires Voter Approval

Replacing Gladstone's Public Works facility requires voter approval:

Measure information has not been verified for accuracy by the county.

- Gladstone's City Charter mandates voter approval to incur debt over \$1,000,000 or issue debt (borrow money) of any amount.
- Voter approval is also required for construction of any public building projected to cost \$1 million or more.

#### Designated as a Critical Facility

Gladstone's Public Works Facility is designated as a Critical Facility to "protect citizens, critical facilities, infrastructure, private property and the environment from natural hazards" – but it does not currently meet FEMA (Federal Emergency Management Agency) standards.

The past years' experience underscores the building's current challenges. In the snow and ice storm of February 2021, the Public Works building lost power and wasn't restored for 4 days. There was no heat, power or internet service – and only emergency lighting. Working from their vehicles to tackle problems with streets, sewers and water lines, City crews communicated by cell phone. Access to equipment and supplies was difficult.

The Public Works building's shortcomings in recent emergencies were cited by City Council members in July as a reason to seek voter approval for the replacement.

#### Replacement Building's Planned Features

The new building would be designed to comply with American with Disabilities Act (ADA) accessibility standards, and the floor elevation would be raised to reduce flooding risk. The new structure would also have enhanced foundation support to make it more resilient to earthquakes.

The new Public Works Facility would have added storage for equipment and critical supplies, plus several features missing from the existing building that would improve Gladstone's response:

- Backup electrical power
- Adequate restrooms
- Locker rooms for field staff (due to hazardous materials)
- Office space
- Meeting rooms
- Updated maintenance shop

#### Funding Plan - No Additional Taxes

To finance the replacement building, the City would borrow an estimated \$ 5 million by issuing Full Faith and Credit Notes – meaning your property tax will not go up to pay for this critical facility.

The borrowed money would be repaid over (20 years) from existing funds. No additional property taxes would be used for the project. Gladstone's strong credit history, combined with historically low interest rates, enables the City to borrow funds at the lowest possible rate.

The project would also provide savings of \$500 per month for the rental of a temporary modular building that currently houses staff on-site.

#### Submitted by:

Tami Bannick, City Recorder

### City of Gladstone

## Measure 3-570

#### **ARGUMENT IN FAVOR:**

Vote YES for a safer and more prepared Gladstone

The employees of Gladstone work tirelessly to keep Gladstone working throughout the years. When emergencies and disasters hit, having a secure and safe facility is paramount to allow city workers to tackle the problems facing the city. They would welcome a new and safer location to be better prepared to not only do the day to day work of the city but be on the forefront responding from a facility with continual power, in a location that is safe from flooding and is prepared for the emergencies of the future.

Stand with your city employees and Vote YES on Measure 3-570.

(This information furnished by Fred Yungbluth Jr, AFSCME Local 350)

# City of Oregon City Measure 3-576

Referred to the People by the City Council

## AUTHORIZES THE CITY TO BORROW FUNDS FOR WATER SYSTEM IMPROVEMENTS

**QUESTION:** Shall Oregon City be authorized to borrow up to \$38 million for water system improvements?

**SUMMARY:** Oregon City's water system needs significant improvements, demonstrated by its water master plan. The plan identifies projects to strengthen the water system and improve its ability to recover from wildfire, major storms, and drought while providing safe, reliable water year-round.

The City seeks a balanced approach to fully fund the water system improvements minimizing rate increases above the 3% Charter limit by borrowing money. This measure would authorize Oregon City to borrow funds to support water system improvements. The City expects to repay the borrowed money over 20 to 30 years with water system revenues and may pledge its full faith and credit to improve the terms. This measure will not result in additional property taxes.

Voter authorization to borrow money will:

- Enable the City to apply for low interest federal and state loans
- Provide a large sum of money at one time, allowing projects to be completed earlier
- Allow future users to contribute resulting in a smaller annual water rate increase

#### **EXPLANATORY STATEMENT:**

<u>Keeping Oregon City's Water System Improvements</u>
Affordable by Borrowing

Oregon City updated its water master plan in January 2021. The plan identifies \$81 million in improvements to strengthen the water system and improve its ability to recover from wildfire, major storms and drought while providing everyone safe, reliable water for years to come.

Fully funding the fixes for Oregon City's water system requires voter authorization. Section 47 of the Oregon City Charter prohibits the City's voluntary borrowing more than \$25,000 without a vote of the people and Section 58 of the Oregon City Charter prohibits the City from issuing general obligation or revenue bonds without a vote of the people.

This measure would authorize Oregon City to borrow money to support water system improvements. The City expects to repay the borrowed money over 20 to 30 years with water system revenues and may pledge its full faith and credit to improve the terms. This measure will not result in additional property taxes.

Voter authorization to borrow money will:

- Enable the City to apply for low interest federal and state loans
- Provide a large sum of money at one time, allowing projects to be completed earlier
- Allow future users to contribute resulting in a smaller annual water rate increase

#### Water System Issues

As the oldest city in the West, Oregon City still has some water pipes over 100 years old. Plus, another 12.6 miles of pipe is 50-100 years old – past its useful life, prone to failure. Old pipes can be replaced with modern, durable, earthquake-proof materials.

2020 provided evidence of vulnerabilities in Oregon City's water system:

- As wildfires swept toward Oregon City on Labor Day weekend, it wasn't clear there would be enough water to combat the fire threat.
- A few months later, in February 2021, combined ice and wind knocked out power to the South Fork water treatment plant – the City's water supply source on the Clackamas River. Without water supplies for 3 days, Oregon City relied on water stored in city reservoirs and tanks – which nearly ran dry.

Oregon City's limited water storage capacity can impact the City's ability to serve every customer equally during the dry season. Also, firefighting can consume large volumes of water, applied at high pressure. To meet these demands, Oregon City plans to build two more reservoirs or storage tanks, strategically located. This added storage will allow Oregon City to provide everyone safe, reliable drinking water – no matter where they are – even in summer months.

#### **New Development Pays its Share**

Higher development fees enacted by the City Commission took effect July 1, 2021. These increases ensure that new development will pay its share of water system costs related to growth. In essence, new development must "buy-in", paying a one-time fee (called a system development charge) to purchase a portion of the City's capacity.

Submitted by:

Kattie Riggs

City Recorder | Elections Officer

# City of Oregon City Measure 3-578

Referred to the People by the City Council

# AUTHORIZES TEMPORARY WATER RATE INCREASES ABOVE 3% ANNUAL CHARTER LIMIT

**QUESTION:** May City increase water rates up to an additional 3% annually over limit for six years for water system improvements?

**SUMMARY:** Oregon City's water system requires significant improvements, as demonstrated by its water master plan. The planned improvements will strengthen the water system and improve its ability to provide safe, reliable water year-round.

The City's goals (which will require additional action by the City Commission):

- Répair and upgrade the oldest and most likely to fail parts of the system.
- Provide all households reliable water service during the summer months.
- Provide reliable water service to fight wildfires and after storms and earthquakes.

Past rate increases have been kept to the 3% Charter limit – but that amount isn't enough to cover water system fixes. The City seeks a balanced approach to fully fund the improvements by minimizing the required rate increase above the Charter limit by borrowing money. This ballot measure would authorize temporary annual water rate increases of up to 3% annually above the Charter limit, for six years. For a typical household, in six years the monthly water rate would increase \$5.63 under the Charter limit and an additional \$6.56 if the measure is fully implemented.

#### **EXPLANATORY STATEMENT:**

#### Reinvesting in Oregon City's Water System

Oregon City updated its water master plan in January 2021. The plan identifies \$81 million in improvements to strengthen the water system and improve its ability to recover from wildfire, major storms and drought while providing safe, reliable water year around.

The City's goals include:

- Repair and upgrade parts of water system that are oldest and most likely to fail.
- Providing all households, no matter where they are, reliable water service during the summer months.
- Providing reliable water service during and after natural disasters, such as wildfires, major storms, or earthquakes.

Fully funding the fixes for Oregon City's water system requires voter authorization. Approval is needed for any annual water rate increases above 3%. In recent years, rate increases have been kept to 3% — but that amount isn't enough to cover water system fixes identified in the master plan. The investments funded by an additional 3% increase over six years will help Oregon City provide safe, reliable water service.

For a typical household, in six years the monthly rate would increase \$5.63 under the Charter limit and an additional \$6.56 if the measure is fully implemented. Water rates would return to the 3% Charter limit after the six-year temporary increase above that limit.

#### **Water System Issues**

As the oldest city in the West, Oregon City still has some water pipes over 100 years old. Plus, another 12.6 miles of pipe is 50-100 years old — past its useful life, prone to failure. Old pipes can be replaced with modern, durable, earthquake-proof materials.

2020 provided evidence of vulnerabilities in Oregon City's water system:

- As wildfires swept toward Oregon City on Labor Day weekend, it wasn't clear there would be enough water to combat the fire threat.
- A few months later, in February 2021, combined ice and wind knocked out power to the South Fork water treatment plant – the City's water supply source on the Clackamas River. Without water supplies for 3 days, Oregon City relied on water stored in city reservoirs and tanks – which nearly ran dry.

Oregon City's limited water storage capacity can impact the City's ability to serve every customer equally during the dry season. Also, firefighting can consume large volumes of water, applied at high pressure. To meet these demands, Oregon City plans to build two more reservoirs or storage tanks, strategically located. This added storage will allow Oregon City to provide everyone safe, reliable drinking water – no matter where they are – even in summer months.

#### **New Development Pays its Share**

Higher development fees enacted by the City Commission took effect July 1, 2021. These increases ensure that new development will pay its share of water system costs related to growth. In essence, new development must "buy-in", paying a one-time fee (called a system development charge) to purchase a portion of the City's capacity.

Submitted by: Jakob S. Wiley Assistant City Recorder

Measure information has not been verified for accuracy by the county.

# City of Oregon City Measure 3-578

#### **ARGUMENT IN OPPOSITION:**

I don't give anyone the use of my credit card, should you?

It appears the city wants our collective credit for about \$81 million to enable City Commissioners to spend millions on various water system improvement projects over a six year period, saying "trust us, we know when and what to collect and spend".

Our city says it wants to raise water rates and borrow money for needed capital improvements, but does not provide us with enough information to make intelligent decisions.

I'm confused. How much is a percent on top of a percent? If this measure passes with compounding with annual rate raises, the maximum total water rate charge over the next six-year period to about 42% higher than the current charge.

The city says, if the measure passes, the typical household cost will average, \$146 more than 2021 rates. Can that be correct? How about the added property tax charges for borrowing additional 'balancing' funds?

Will any of the additional funds pay for delivery systems serving potential residential construction, as like proposed in Park Place or on the refuse dump, or the per Southend Road development plans?

A stated city "priority need" is water storage. Towers? When? Where? Are we short of clean water now?

Yes, agreed, clean water supply systems will always need repair and replacement. I'll pay for the services provided.

However, as published in the last water bill stuffer, I resent a threat of no "water service" or a "water curtailment plan" if money is not 'available' to make improvements .

I'll vote no this time. My credit is not available. I'll await your discussion of needed replacement projects before another election cycle.

John F. Williams, Jr.

(This information furnished by John F. Williams)

#### **ARGUMENT IN OPPOSITION:**

A Message from the Oregon City Chamber of Commerce:

Our mission is to support local businesses that contribute to a thriving economy that enhances our community's quality of life. In support of this mission, we oppose the 6% annual water rate proposal. The measure is misleading and puts Oregon City businesses in jeopardy.

#### "Temporary" increase is not temporary

The word "temporary" is misleading. Under the original charter, businesses experience a gradual 3% increase in water costs each year. However, increasing it to 6% means costs will jump 41% by 2027. Even though rates will return to 3% at the end of the six years, the rate will be assessed on the amount accumulated during that time. In effect, the baseline will be higher. That means water will cost more than if we had stayed at the original 3%. A "temporary" increase will lead to permanently higher costs.

#### Measure 3-578 puts businesses in jeopardy

The Pandemic has presented unprecedented challenges for local businesses. Many are barely surviving and some have already closed. Owners have tapped into personal savings and taken on new loans to keep their doors open. Recovery will take many years. A 6% increase in annual water rates is formidable when combined with other rising expenses. Disrupted supply chains, higher staffing costs, and inflation are serious concerns. The 6% water rate puts businesses at additional risk, particularly those relying on water as a major input. The City should be helping businesses recover, not making it more difficult.

#### Wrong funding vehicle

We all know water is critically important and our infrastructure needs updating. Recent events such as the fires and ice storm have revealed its vulnerabilities. However, increasing our water rates is the wrong approach. The city should stay within the 3% rate increase promised to our businesses and explore other options to fund capital improvements.

Protect Oregon City businesses by voting No on Measure 3-578.

#### **Downtown Oregon City Association**

(This information furnished by Victoria Meinig, CEO, Oregon City Chamber of Commerce)