

ATTACHMENT A

APPLICATION COVER PAGE

COUNTY NAME: Clackamas County

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Participant population to be served: M57 funds are requested to continue supporting and enhancing the Clackamas County Substance Abuse Program (CSAP), which serves medium to high risk justice-involved men and women who meet criteria for substance use disorder.

Number of individuals who will participate in the program: CSAP is currently providing services for 61 individuals, including those in aftercare.

At any given time (program capacity): CSAP is a residential corrections program with the capacity to house a maximum of 40 men and 20 women, for a total of 60 justice-involved individuals at any one time. Services continue to be provided during the final (aftercare) phase of the program, which may expand to as many as 40 additional individuals as they reside in the community.

Number of participants per year: As we continue to move further away from the impact of COVID-19, CSAP participation is expected to increase at all phases and we anticipate a more robust level of service, with the goal of providing services for 100 individuals per year.

1. Describe your intervention approach. How will you use supervision, treatment, interventions, and sanctions to reduce drug abuse and criminal behavior?

Clackamas County plans to continue allocating M57 funds to support and enhance our Clackamas Substance Abuse Program (CSAP). CSAP is a corrections program that offers high-dosage residential services designed to provide interventions at the intersection of criminality and addiction. The goals of the program are to reduce recidivism and drug use while improving community functioning that leads to long term success. Justice involved individuals are screened prior to entering the program and those who are determined to be medium to high risk to reoffend using validated risk and need assessments are targeted for entry. The Level of Services/Case Management Inventory (LS/CMI) and Women's Risk and Needs Assessment (WRNA) are used with male and female participants, respectively. These tools are used to guide individual case plans which are developed to be responsive to the needs of each person.

A key feature of CSAP is that a Parole and Probation Officer (PPO) is embedded within the program and supervises participants. The PPO is able to utilize swift and certain interventions or sanctions, ensuring clients are held accountable while working with CSAP counselors and therapists to ensure the drivers of criminal behavior are addressed. Additionally, cognitive-based programming is now being provided inside the Clackamas County Jail. Clients who are awaiting CSAP and/or those who are returned due to a jail sanction are placed in a designated dorm where they have access to CSAP staff who continue addressing the criminal thought process.

Outside of interventions and structured sanctions administered by the PPO, CSAP utilizes a system of reinforcers (contingency management) and program consequences to govern behavior and ensure participants adhere to program expectations. CSAP staff manage a token economy and provide verbal praise and opportunities for community outings to reward and incentivize actions such as group attendance, completion of assignments, and demonstrations of prosocial behavior. They may also administer additional assignments, reduce privileges, or initiate a disciplinary process as needed. Significant decision making on any individual's status is done collaboratively by a treatment team, consisting of the CSAP PPO, Corrections Counselor, and Therapist.

2. Describe the treatment program design, including expected duration and intensity.

CSAP provides residential treatment for both men and women, however, each cohort is provided their own living and treatment space. This allows for gender responsive treatment and services to be provided for participants. All CSAP staff are trained in trauma informed care and cultural responsivity is considered in the development of inclusive group norms, staff interactions, and the delivery of CSAP curriculum.

While several approaches are used to address the criminal thought process, "Criminal Conduct & Substance Abuse Treatment" by Doctors Harvey Milkman & Kenneth Wanberg is the core curriculum and provides the foundation for CSAP's interventions. Individual counseling and therapy are provided, but the majority of interventions and work for participants is done in group settings, with an average of 32 hours of structured time provided each week.

CSAP consists of 4 distinct phases that align with the stages of change individuals tend to be in as they enter and progress through the program. The first 2 phases, known as *Challenge to Change*, and *Commitment to Change*, include interventions designed to address participants' belief structure that has

led them to their criminality and substance abuse. At phase 3, known as *Ownership of Change*, individuals begin to make their transition back into the community. At this time, clients begin working for employers in the community and attend community support meetings, all while continuing to build addiction recovery skills and relapse prevention planning in preparation for the 4th and final phase, known as *Continuing Care / Action of Change*, or aftercare.

On average, participants spend approximately 45 weeks in-house before transitioning back into the community. In phase 4, clients transition to living in recovery housing, but return to the program to continue attending groups. During all phases, clients participate in random urine drug screens and are held accountable to their results.

The CSAP program is unique as clients transition through the program at their own pace and must demonstrate they are able to put into practice the skills being taught at CSAP. Participants must spend 6 months in aftercare before they are eligible to graduate from the program. Including all phases, participants are in CSAP for approximately 18 months.

3. Describe any collaboration in your approach, including local criminal justice system and local servicers' providers.

CSAP has been in operation for over 25 years, working closely with the Clackamas County District Attorney's Office and the Circuit Court to identify individuals who meet criteria for CSAP, providing an alternative to incarceration and reducing prison usage. With the 2022 merger of the Community Corrections Department and the Clackamas County Sheriff's Office, CSAP now enjoys a closer working relationship with the Clackamas County Jail (CCJ) and staff are able to conduct screenings in CCJ 3 days per week. Because of this incorporation, CCJ will release clients directly to CSAP so individuals have the best chance at a successful transition, transporting directly from custody to treatment.

CSAP also partners with community-based organizations in the area, including Bridges to Change, Mental Health and Addiction Association of Oregon, and 4D Recovery who provide a continuum of recovery support including housing, mentoring, community support groups, and transportation.

CSAP has expanded collaboration with Clackamas County Health Centers, who provides 5 licensed clinicians to deliver services within the program. Health Centers also sends a therapist to CSAP 1 day per week where they meet with clients in treatment to discuss Medication Assisted Treatment (MAT) and any other medical or dental needs. CSAP staff consult with Health Center representatives and the office of the Clackamas County Medical Director for assistance in navigating issues relating to MAT, other forms of health care, and accessibility issues.

4. What research or evidence is there that supports the approach? If the approach has been in operation for at least a year, what have been the outcomes of the approach? If the approach has been in operation for at least a year, how do participants rate on the community corrections performance measures (recidivism, successful completion of supervision, employment, benefit from treatment, payment of restitution and/or community service work)?

Due to the length of time the CSAP program has operated, the program has undergone multiple Corrections Program Checklist (CPC) assessments facilitated by the Department of Corrections (DOC). In 2022, the DOC applied the George Mason University Risk-Need-Responsivity (RNR) Program Tool for

Adults and CSAP received an overall score of 74%. CSAP received high marks in the categories of dosage (100%), Responsivity (87%), and Structure (83%).

The structure of CSAP requires all participants to be engaged in either school or work to graduate (unless they are physically unable to do so). The program has an embedded employment specialist who works with individuals to reduce barriers to employment, skill build, and connect individuals with local employers.

While at CSAP, clients begin paying any court fees and are able to complete their community service while in the program. A Batterer's Intervention Program (BIP) has also been established alongside CSAP so participants who are required to participate and complete a BIP (typically related to a conviction for a crime of domestic violence), may do so without having to leave CSAP or extend supervision in order to meet this obligation separately.

In an internal study of the number of CSAP graduates arrested within 3 years of completing the program, only 13% of the cohort was re-arrested in that time period. The average risk score of the cohort at entry was 27 (assessed as high risk to reoffend per the LS/CMI) while the average risk score upon exit was 14 (medium risk), displaying how risk is being reduced across multiple domains.

CSAP attributes their success rate not only to the services clients receive within the program, but the continued support offered post-graduation as well. CSAP has an alumni group consisting of former clients who return and engage with both current participants and fellow graduates of the program. This community of alumni are able to remain connected to CSAP staff and oftentimes receive additional forms of support beyond their completion of the program.

	2021-2023 M57 Supplemental Funds Carryover	2023-2025 M57 Supplemental Funds	Other State Funds	County/Local Funds	Total
Program Expenses					
A. Supervision Related					
Personnel Costs					
Salaries and wages (include position FTE and type) Includes FTE: 24		299,250.00	2,144,352.00	2,256,495.00	4,700,097.00
2 FTE Building Mtg Specialist					
10 FTE Community Corrections Officer 2					
4 FTE Community Corrections Counselor					
1 FTE Community Corrections Supervisor					
2 FTE Cook					
1 FTE Employment & Training Specialist					
1 FTE Human Services Assistant					
1 FTE Human Services Coordinator 2					
1 FTE Parole & Probation Lt					
1 FTE Probation & Parole Officer 2					
Payroll taxes and benefits		199,500.00	1,429,568.00	1,504,330.00	3,133,398.00
A. TOTAL	-	498,750.00	3,573,920.00	3,760,825.00	7,833,495.00
B. Materials and Services		113,287.50	54,964.00	871,575.00	1,039,826.50
C. Treatment Provider and/or Contracted Professional Services		100,462.50	49,012.00	771,906.00	921,380.50
D. Sanction Costs (by type)					
E. Capital Outlay and Start- Up Costs					
TOTAL	-	712,500.00	3,677,896.00	5,404,306.00	9,794,702.00