



MEMORANDUM

To: Board of County Commissioners (BCC), Clackamas County
From: Christina Fadenrecht, Policy Advisor
Issue: American Rescue Plan Act (ARPA) Funding Approvals and Requests
Date: November 2, 2021

Staff is providing an update to the BCC on ARPA funding approvals, and to share current guidance for future allocations and additional details on outstanding ARPA funding requests to date.

Value Statement: Clackamas Strong: Recover and Thrive

Purpose Statement:

Clackamas County has adopted a Recovery Framework with a focus on Resiliency and Recovery for the \$81.1 Million the county will receive. We are committed to supporting those Clackamas County residents, first responders, businesses, non-profits and other community partners who have been most impacted by COVID-19. In addition, Clackamas County continues to remain committed to communities and businesses of color. It is with this lens that Clackamas County will allocate these dollars to increase our ability to recover and be resilient to the next disaster so that overall impacts to residents, businesses and community partners are minimized to the extent possible.

ARPA Background

The American Rescue Plan Act (ARPA) of 2021 (H.R. 1319) was signed by President Biden on March 11, 2021. This \$1.9 trillion bill was passed to support recovery efforts in response to the ongoing COVID-19 pandemic, and of this total, \$362 billion was provided to help states, territories, counties, cities and tribal governments cover increased expenditures, replenish lost revenue, and to mitigate economic impacts from the COVID-19 pandemic.

Clackamas County's portion of ARPA funding is estimated at \$81.1 million. The first installment of \$40.6 million was received in May 2021. The second installment is expected to arrive no earlier than May 2022. In the update given to the BCC at the July 13, 2021 Policy Session, staff shared that the US Treasury planned to deliver final guidance for the use of funds by July or August, 2021.

To date, the final guidance has not been released and considerations for additional requests for funding have been on hold; however a recent statement advised that ARPA funds used in a manner consistent with the interim guidance last released in May 2021, will not be subject to recoupment. Until a Final Rule is released, the interim guidance remains binding and effective.

Interim Rule Allowable Uses

The six categories the county follows under the Interim Final Guidance for eligible uses of ARPA funds are:

1. Supporting Public Health Response to COVID-19
2. Addressing Negative Economic Impacts
3. Replacing Public Sector Revenue Loss
4. Premium Payment for Essential Employees
5. Investments in Water and Sewer Infrastructure
6. Investments in Broadband Infrastructure

Within each of these categories, the Treasury emphasized consideration for those hardest hit by the pandemic. Hardest-hit communities are described as low-income communities and communities of color, due to the severity of economic inequities and health impacts.

Encouraged eligible uses under the hardest hit criteria include:

- Health disparities and social determinants of health through community health workers, lead remediation hazards, and violence intervention programs;
- Housing through services for homelessness, affordable housing development, public housing vouchers, resource navigation and counseling and relocation assistance;
- Expanded learning and school programs through high-poverty school districts to reduce educational disparities and support social, emotional and mental health needs; and
- Healthy childhood environments through new or expanded childcare, home visiting programs and child welfare-involved families and youth.

Clackamas County Recovery Framework

Following feedback from the BCC and the community survey seeking input on the value of using funds for economic recovery and disaster preparedness, Clackamas County's ARPA Work Group adopted a framework focusing on *Resiliency* and *Recovery*.

The value and purpose statement were made in alignment with each of the BCC Strategic Plan Priorities:

- Build public trust through good government;
- Grow a vibrant economy;
- Build a strong infrastructure;
- Ensure safe, healthy, and secure communities; and
- Honor, utilize, promote, and invest in our natural resources.

Previously Approved ARPA Funded Projects by the BCC

Since the first \$40.6 million installment was received, \$17,150,000 has been approved by the BCC for the first installment and \$9,100,000 from the second installment. A total of \$26,250,000 of ARPA funding has been approved by the BCC between the first and second installment periods as of July 13, 2021. See Attachment 1 approvals related to installments.

Outstanding ARPA Considerations

The total remaining amount to be allocated of Clackamas County's portion of ARPA funding is estimated to be \$55 million. Attachment 2 is the DRAFT list of the projects that have been requested through the ARPA Workgroup.

Key Dates for Next Steps

- Fall/Winter 2021/2022 – Final Guidance is anticipated to be released.
- January 31, 2022 – Quarterly Project and Expenditure Report due.
- May 2022 – Earliest estimated date for county to receive remainder of funds.
- December 2024 – Remainder of funds must be obligated.
- December 2026 – All funding and projects concluded must be spent.

ARPA Funding BCC Approvals

Clackamas Strong – Recover and Thrive

		<i>1st installment</i>	<i>2nd Installment</i>
\$	81,263,922	\$ 40,631,961.00	\$ 40,631,961
Approved 6.29.2021			
Essential Employees	\$	3,000,000.00	
Public Health/Behavioral Health/EOC	\$	1,500,000.00	1,500,000
Business Recovery Centers	\$	150,000.00	
Approved 7.13.2021			
Support Businesses	\$	4,000,000.00	
CBOs/Non-Profits - Capacity Building	\$	4,000,000.00	
CBOs/Non-Profits -Basic Needs	\$	2,000,000.00	
Broadband	\$	2,500,000.00	7,600,000
Approved Spending		<u>\$ 17,150,000.00</u>	<u>9,100,000</u>
Balance		<u>\$ 23,481,961.00</u>	<u>\$ 31,531,961</u>

American Rescue Plan Act (ARPA) Spending Categories and County Project List

Please note: This version updated 11.01.21 is a working draft, only.

Projects	Actuals & Estimates - Estimates in BOLD	Department/ Organization	ARPA Approved by BCC	Received Funding from 2021 State Legislature or other sources?	Subtotals by Department/Organization Request Outstanding
EOC COVID Response Operations	\$ 3,000,000.00	DM/Pub Health	\$3,000,000		
Premium Pay for County Employees	\$ 3,000,000.00	BCC	\$3,000,000		
Business Support	\$ 4,000,000.00	BCS	\$4,000,000		
Non Profits/Community Based Organizations (Capacity Building and Basic Needs)	\$ 6,000,000.00	EDI/CA	\$6,000,000		
Business Recovery Centers	\$ 150,000.00	BCS	\$150,000		
Broadband Investments	\$ 10,100,000.00	TS	\$10,100,000		
OSU Extension Education Center	\$ 5,000,000.00	OSU Extension Service			\$ 5,000,000.00
Safe Kids Coalition	\$ 8,100,000.00	Safe Kids Coalition			\$ 8,000,000.00
Go-kits for Evacuation	\$ 25,000.00	CCOM			
Additional Dispatch Consoles (furniture)	\$ 60,000.00	CCOM			
Additional Dispatch Consoles (wiring)	\$ 25,000.00	CCOM			
EOC Set Up with Flexible Furniture and Wiring	\$ 20,000.00	CCOM			
Respite Rooms for Socially Distanced Meal Breaks and Rest	\$ 10,000.00	CCOM			
Additional Cots for Dispatcher Overnight Stays	\$ 1,600.00	CCOM			
Evacuation Trailer	\$ 10,000.00	CCOM			\$ 151,600.00
Funds for Finishing the Movie Screen at Fairgrounds	\$ 200,000.00	Fairgrounds			
New Livestock Barn at Fairgrounds	\$ 2,710,000.00	Fairgrounds			
Purchase Across Street Property for RV Parking at Fairgrounds	\$ 1,000,000.00	Fairgrounds		\$ 4,790,000.00	
Main Fair Building Update for Safe Shelters at Fairgrounds	\$ 750,000.00	Fairgrounds/DM			\$ 4,660,000.00
Lost Revenue County Government (See below)	\$ 12,323,657.00	Clackamas County			\$ 17,135,459.00
Eviction Mediation	\$ 250,000.00	Resolution Services			\$ 250,000.00
Funding Administration	\$ 520,000.00	Finance			
Courthouse	\$ 10,400,000.00	Finance		\$ 94,500,000.00	\$ 10,920,000.00
OakLodge and Gladstone Community Project	\$ 6,000,000.00	BCS		\$ 1,250,000.00	\$ 6,000,000.00
Mental Health Stabilization Housing	\$ 347,064.00	Community Corrections			\$ 347,064.00
Economic opportunity activation in Clackamas County	\$ 500,000.00	DTD/BCS			
Cost Increase for Transportation Maintenance Facility	\$ 4,000,000.00	DTD			
WES/DTD Storm Water Repairs	\$ 2,100,000.00	WES/DTD			\$ 6,600,000.00
Oregon City Pedestrian Counters and Downtown Facelift	\$ 622,300.00	Oregon City			
Oregon City Events	\$ 32,650.00	Oregon City			\$ 654,950.00
Non-Congregate Housing/Sheltering	\$ 2,234,455.00	H3S			
Behavioral Health Center Relocation	\$ 8,000,000.00	H3S			

Public Health Vaccine and Testing Compliance	\$ 19,066,359.36	H3S			\$ 29,266,359.36
Jail UVC Lights	\$ 81,612.00	CCSO			
Jail Bunk Replacement	\$ 707,407.00	CCSO			\$ 789,019.00
ARPA associated Communications	\$ 250,000.00	PGA			\$ 250,000.00
Locks Restoration	\$ 1,000,000.00	TBD			\$ 1,000,000.00
CVIM Clinic at CCC	\$ 600,000.00	Clackamas Volunteers in Medicine		\$ 1,260,000.00	\$ 600,000.00
Clackamas Administrative Support for ARPA	\$ 520,000	Clackamas Finance			\$ 520,000
Habitat for Humanity Affordable Homeownership Townhomes	\$ 800,000.00	Habitat for Humanity			\$ 800,000.00
Total	\$ 114,517,104.36		\$26,250,000	\$ 101,800,000.00	

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LOSS REVENUE LIST TO DATE Calculated through December 31, 2020

CCSO	\$ 1,725,286.00			
County Fair and Rodeo	\$ 166,560.00			
NCPRD	\$ 3,263,443.00			
BCS	\$ 803,014.00			
DTD	\$ 2,016,845.00			
TRT Tourism	\$ 2,237,819.00			
WES	\$ 710,431.00			
H3S	\$ 1,291,461.00			
Law Library	\$ 108,798.00			
Total	\$ 12,323,657.00			