



MEMORANDUM

TO: Clackamas County Board of County Commissioners (BCC)
FROM: Nancy Bush
RE: American Rescue Plan Act (ARPA) Project Update and Direction
DATE: July 21, 2022

Vision Statement: Clackamas Strong – Recover and Thrive

The first installment of the ARPA dollars were received in May 2021 and the second installment in June 2022 from the US Treasury. Clackamas County has now received the full grant award of \$81,277,382.

Purpose

The session has two purposes:

1. ARPA Project Update – apprise the BCC of the ARPA projects that have been approved by the BCC over the past year. This portion of the session is informational only and no decisions are expected.
2. Future Direction for ARPA Approvals – the BCC is being asked to provide direction to staff for obligation of the remaining ARPA dollars. As part of the discussion the requested ARPA projects list will be referenced. (NOTE: In this session the BCC is to be asked to provide direction for next steps on the ARPA funding, **not** project approvals.)

Options:

- Instruct staff to make the construction projects a priority and provide final determination of eligibility and funding amount.
- Instruct staff to send all available funding to communities through internal and external avenues by using Final Rule eligibility criteria.

Project Overviews (Please refer to the ARPA Funding Project Approvals Summary attachment.)

Essential Employee – Completed.

Public Health/Behavioral Health/EOC – In progress. Dollars are for response to COVID in our communities. The dollars are planned to assist in response through 2024.

CBOs/Non-Profits Capacity Building – In progress. This project will not be discussed in detail because it was discussed with the BCC during the June 28, 2022 County Administrator Issues/Updates. The link to the packet and video can be found here:
<https://www.clackamas.us/recovery>

CBOs/Non-Profits Basic Needs – In progress. This project will not be discussed in detail because it was discussed with the BCC during the June 28, 2022 County Administrator Issues/Updates. The link to the packet and video can be found here:
<https://www.clackamas.us/recovery>

Broadband – In progress. The ARPA dollars are being used to expand broadband to rural and other difficult to reach communities and homes within Clackamas County.

Lost Revenue through December 2021 – Distribution to county departments is completed. Lost Revenue dollars may be spent on a wide variety of projects.

Sheltering/Social Services – In progress. This funding was allocated to continue facility-based and scattered-site non-congregate (motel) sheltering for individuals at high risk of serious illness following the discontinuation of FEMA reimbursement.

Temporary Sheltering/Inclement Weather – In Progress. This funding was allocated to provide enhanced emergency response to inclement weather by providing temporary hotel voucher/placements and case management services for houseless persons who are elderly, medically fragile, or families with children.

Gladstone Library – In progress. Funding to assist as needed for construction of the Gladstone Library.

Administrative Support – In progress. Dollars to be used for Administrative support for outreach to communities, ARPA reporting, and finance/grant requirements.

Business Support/Business Recovery Centers – BCC Rescinded on May 31, 2022.

Future Direction (Please refer to the ARPA Project Requests Document.)

Clackamas County has received the full award of \$81,277,382. According to the Final Rule effective April 1, 2022, “funds must be obligated by December 31, 2024, and expended by December 31, 2026.” (*Coronavirus State and Local Fiscal Recovery Funds: Overview of the Final Rule*, <https://home.treasury.gov/system/files/136/SLFRF-Final-Rule-Overview.pdf>, page 8.) The Final Rule provides funding categories where the dollars can be spent. The categories are:

- **Replacing Lost Public Sector Revenue** – provides needed fiscal relief for recipients that have experienced revenue loss due to COVID-19. Specifically, this funding is for loss to government services.
- **Responding to Public Health and Economic Impacts of COVID-19** – this category addresses response to public health and negative economic impacts which includes but are not limited to:
 - Vaccination programs and vaccine sites,
 - COVID testing programs, equipment, etc.
 - COVID public communication efforts,
 - Administration support for public health services,
 - Enhanced behavioral health services – prevention, outpatient treatment, inpatient treatment, outreach, harm reduction and long-term recovery support,
 - Community violence intervention programs,
 - Support to low or moderate income households or communities,
 - Households residing in [Qualified Census Tracts](#) ,
 - Food Assistance,
 - Emergency Housing Assistance,
 - Small businesses with less than 500 employees,
 - Assistance to non-profits with decreased revenue, increased costs for services, challenges covering payroll, etc.
- **Premium Pay** – Eligible workers needed for continued operations of essential services.
- **Water & Sewer Infrastructure** – necessary investments in water and sewer infrastructure that may address deferred maintenance in drinking water systems and removal, management, and treatment of sewage and stormwater, along with additional resiliency measures needed to adapt to climate change.
- **Broadband Infrastructure** – necessary investments in broadband infrastructure, which has been shown to be critical for work, education, healthcare, and civic participation during the public health emergency. May also be used to pursue investments in broadband infrastructure meeting technical standards detailed in the guidance and cybersecurity investments.

Attachment: ARPA Funding Project Approvals Summary
ARPA Project Requests Spreadsheets

APRA Funding Project Approval Summary

May 31, 2022

Clackamas Strong – Recover and Thrive

ARPA Total Dollars	1st Installment (Received)	2nd Installment (Received)
\$81,227,382	\$40,613,691	\$40,613,691

Project Approved	Total Dollars Approved	Approximate Dollars Spent	Dollars Remaining
Essential Employee	\$4,007,182	\$4,007,182	\$0
Public Health/Behavioral Health/EOC	\$4,000,000	\$2,100,000	\$1,900,000
CBOs/Non-Profits – Capacity Building	\$4,000,000	\$0	\$4,000,000
CBOs/Non-Profits – Basic Needs	\$2,000,000	\$0	\$2,000,000
Broadband	\$10,100,000	\$2,700,000	\$7,400,000
Lost Revenue through December 2021	\$11,797,970	\$11,797,970*	\$0
Sheltering/Social Services	\$2,234,455	\$750,000	\$1,484,455
Temporary Sheltering /Social Services/Inclement Weather	\$156,000	\$0	\$156,000
Gladstone Library	\$200,000	\$100,300	\$99,700
ARPA Administrative Support	\$2,000,000	\$15,000	\$1,985,000
TOTALS	\$40,495,607	\$21,470,452	\$19,025,155

Rescinded by BCC	Total		
Business Support/Business Service Centers	\$4,150,000		

TOTAL Approved Spending for ARPA Dollars	\$40,495,607
Balance (To be committed)	\$40,731,775

*Lost revenue was distributed to departments and may be spent by departments as needed.

ARPA Non-Construction Requests

	A	B	C	D	E	F	G	K	L	M
1	ARPA Non-Construction Requests									
2	Organization	Project	Amount Requested	Amount Approved	Final Rule Compliant	Explanation of Program	Community Served/EDI Lens	Other funding sources	If so, how much?	Staff Notes
3	Safe Kids Coalition	Safe Kids Coalition	\$8,100,000		<p>Provides services to the underserved communities that were hardest hit by COVID-19.</p> <p>Financial and material hardship are causal factors in the increase of new children entering foster care system, weather through loss of a caregiver, domestic violence or other associated costs related to the pandemic. Support for families with hardships and increase positive outcomes for youth and families that may otherwise become involved in the child welfare system. (FR pages 99 - 100)</p>	The Safe Kids Coalition for Clackamas County is requesting funding to allow local nonprofits to provide trauma-informed child safety services to thousands of at-risk children and youth through shared resources strategically invested in successful programs such as domestic violence services, medical assessments for suspected victims of child abuse, mental health treatment and suicide prevention, culturally specific prevention and family support, student mentoring and educational support, and residential services for traumatized youth.	Provides services to those that are most impacted by COVID.			
4	Habitat for Humanity	Habitat for Humanity Affordable Homeownership Townhomes	\$800,000		<p>Eligible under: Affordable housing development to increase supply of affordable and high-quality living units and housing vouchers, residential counseling, or housing navigation assistance to facilitate household moves to neighborhoods with high levels of economic opportunity and mobility for low-income residents, to help residents increase their economic opportunity and reduce concentrated areas of low economic opportunity. (FR page 80)</p>	<p>Habitat for Humanity in partnership with Proud Ground is seeking funding to combine with a match from Lake Oswego to go towards the development of 23 townhomes in Lake Oswego that will be made permanently affordable through Proud Ground's land trust model. Approving this funding would support the infrastructure items associated with developing the land, including water, sewer, utilities, street-lighting installments and permitting fees and transportation upgrades. This funding is being requested in order to provide a higher than average subsidy to ensure the development can be affordable. The timeline for this infrastructure installation project for the development is January through December 2022.</p>	Vulnerable and underserved populations	Lake Oswego voted to provide \$800,000 of ARPA dollars for the project./Habitat for Humanity plans to provide about \$1,600,000 if Clackamas County provides \$800,000 of ARPA funding.	\$800,000	Habitat is currently under contract to purchase 1.92-acre property from a supporter of affordable housing located at the intersection of Boones Ferry Road and Upper Drive near schools, transportation, services, amenities and employment opportunities.

ARPA Non-Construction Requests

	A	B	C	D	E	F	G	K	L	M
1	ARPA Non-Construction Requests									
2	Organization	Project	Amount Requested	Amount Approved	Final Rule Compliant	Explanation of Program	Community Served/EDI Lens	Other funding sources	If so, how much?	Staff Notes
5	Clackamas Fire District	Community Paramedic Program	\$1,493,076		Support for vulnerable populations to access medical or public health services and eligible uses should help vulnerable or high-risk populations access services that mitigate COVID-19. (FG page 62).	The intent is to hire three Community Paramedics and one Community Medicine Manager for a period of three years. The Community Paramedics and Manger will be dedicated to serving all Clackamas County Health Equity Zones in a targeted universal approach. Each Community Paramedic will be assigned an area of responsibility and have a daily routine for scheduled and emergency outreach. The request for three years ensures proof of concept and the ability to obtain sustainable funding. (See additional detail on Attachment 4)	Serves homeless, children/adolescents, elderly, low-income, racial/ethnic minorities, rural/inner-city residents, special healthcare needs, gender specific needs.			The request is for staffing for three years. The total for one year is \$497,692.
6	Colton Fire District	2 Lucas Chest Compression Systems	\$33,500		Support for vulnerable populations to access medical or public health services and eligible uses should help vulnerable or high-risk populations access services that mitigate COVID-19. (FG page 62).	During the COVID pandemic Colton Fire responded to more calls for assistance than at any other time in the history of Colton Fire District. During this time volunteers have answered the calls but hampered by lack of front line staff and fears of getting COVID and putting loved ones in danger. The situation has led to less firefighters/EMTs available to do CPR. This request for ARPA dollars for 2 Lucas chest compression systems will allow responders to provide the patient uninterrupted chest compressions with a limited crew and give the patient, a resident of our county, the best chance for survival while helping to keep the responders safe from COVID and other diseases. It is difficult for small fire departments to fund better equipment due to budget constraints. If this project is approve the Lucas Chest compression systems will offer Colton Fire responders the chance to deliver uninterrupted chest compressions to give our community members the best chance for survival and protection for dedicated staff.	Rural area that is know to be hardest hit by COVID and assistance to fire department with hiring challenges to serve the community.			

ARPA Non-Construction Requests

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1	ARPA Non-Construction Requests									
2	Organization	Project	Amount Requested	Amount Approved	Final Rule Compliant	Explanation of Program	Community Served/EDI Lens	Other funding sources	If so, how much?	Staff Notes
7	H3S	Children, Family & Community Connections - Critical Home Repairs	\$660,000		Low income and residents that have greater economic impact from COVID-19 public health emergency.	County staff routinely encounter repairs it has no funds to address. Often, these prevent residents from receiving weatherization services for which they are eligible. Funding will be used to address these critical home repairs, such as: electrical issues, plumbing issues, roof and/or other structural leakages, rotted flooring, ceilings, walls, and other structural issues that affect the health and safety of the home environment. Without these repairs, homes will continue to deteriorate and the home environment becomes increasingly unhealthy. These repairs will also preserve affordable housing by preventing condemnation.	Low income and residents that have greater economic impact from COVID-19 public health emergency.			

ARPA Non-Construction Requests

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1	ARPA Non-Construction Requests									
2	Organization	Project	Amount Requested	Amount Approved	Final Rule Compliant	Explanation of Program	Community Served/EDI Lens	Other funding sources	If so, how much?	Staff Notes
8	H3S	Children, Family & Community Connections - Digital Literacy, Equipment and Internet Access	\$930,000		Workforce training	County workforce staff regularly assist job seekers who lack access and familiarity with technology. This often prevents residents from accessing available job training programs and skill building programs and job opportunities. Without access to current technology, these residents remain underserved and may remain outside of the labor market, particularly in light of shifts in labor trends due to the pandemic. Access and comfort with current and emerging technology is vital in today's labor market. Funding will be used to provide personal computers, equipment and internet access and assist with basic computer literacy and technical support. Additionally, a staff person is required who has specialized knowledge and allocated time to provide this critical connectivity for all of the County's workforce clients.	Residents most impacted by COVID.			

ARPA Non-Construction Requests

	A	B	C	D	E	F	G	K	L	M
1	ARPA Non-Construction Requests									
2	Organization	Project	Amount Requested	Amount Approved	Final Rule Compliant	Explanation of Program	Community Served/EDI Lens	Other funding sources	If so, how much?	Staff Notes
9	H3S	Children, Family & Community Connections - Career Restart Services	\$1,050,000		Workforce training	<p>Many individuals and families have been severely impacted by the COVID-19 pandemic. During this period of employment instability, job skills have become outdated or obsolete. Changes in family status and living situations have further deepened their needs. Career opportunities leading to self-sufficiency and economic independence are severely limited for those affected. Extreme financial hardships and other barriers, such as a lack of current certification, limited transportation options and justice involvement make it very difficult to find stable, living-wage employment. Funding would be used to assist with legal expungement services, accessing fine and fee reduction programs, driver education, DMV licensing, registration and vehicle transfers, and support for other critical unfunded barriers to employment.</p>	Low income and residents that have greater economic impact from COVID-19 public health emergency.			

	A	B	C	D	E	F	G	K	L	M
1	ARPA Non-Construction Requests									
2	Organization	Project	Amount Requested	Amount Approved	Final Rule Compliant	Explanation of Program	Community Served/EDI Lens	Other funding sources	If so, how much?	Staff Notes
13										
14		Total ARPA Non-Construction Requests	\$15,541,576							

ARPA Construction Requests

	A	B	C	D	E	F	G	K	L	M
1	ARPA Construction Requests									
2	Organization	Project	Amount Requested	Amount Approved	Final Rule Compliant	Explanation of Program	Community Served/EDI Lens	Other funding sources	If so, how much?	Staff Notes
3	Fairgrounds	New Livestock Barn at Fairgrounds	\$2,800,000		Venue for vaccine clinics are eligible. Must meet enhancement of pandemic operational needs/adaptations to public buildings to implement COVID-19. This project would also have to comply with capital projects. (FR page 56)	The venue is used for vaccination clinics and the new barn would allow better access to the public for drive-thru and distanced clinics.		State ARPA	\$4,790,000	Amount Requested is estimate.
4	DTD	Gladstone Library	\$6,000,000	\$200,000	Underserved populations who fall within the Qualified Census Tract. Also provides services to assist in education/literacy to student populations facing negative impacts from COVID. Provides broadband centrality to enhance education for those underserve. (FR page 88) Some items will need further capital investigation to ensure eligible.	Building of Gladstone Library to serve community with services including broadband, computer accessibility and educational services.	Serving communities most impacted by COVID	State ARPA (Dollars must be spent by December 2024)	\$500,000	\$200,000 of gap funding approved by BCC in November 2021. Amount requested is estimated.
5	DTD	Oak Lodge Library	\$8,600,000		Underserved populations who fall within the Qualified Census Tract. Also provides services to assist in education/literacy to student populations facing negative impacts from COVID. Provides broadband centrality to enhance education for those underserve. (FR page 88) Some items will need further capital investigation to ensure eligible.	Building of the Oak Lodge Library to provide services to the community including broadband access, computer access, and educational activities.	Serving communities most impacted by COVID			Amount Requested is estimate.
6	WES/DTD	Thiessen Culvert Replacement & Kellogg Creek Restoration	\$801,635		Eligible under Water and Sewer Infrastructure in FR starting on page 264.	Replace an undersized culvert where SE Thiessen Road crosses Kellogg Creek. The creek currently passes through a 6-foot diameter round culvert which creates a backwater and floods the roadway and private property upstream.	Provides flood relief to homeowners in the area of the project.			

ARPA Construction Requests

	A	B	C	D	E	F	G	K	L	M
1	ARPA Construction Requests									
2	Organization	Project	Amount Requested	Amount Approved	Final Rule Compliant	Explanation of Program	Community Served/EDI Lens	Other funding sources	If so, how much?	Staff Notes
7	WES/DTD	WES/DTD Storm Water Repairs - Aldercrest Culvert Replacement & Kellogg Creek Restoration	\$508,400		Eligible under Water and Sewer Infrastructure in FR starting on page 264.	Reduce flooding of properties near the SE Clackamas Road-Kellogg Creek crossing without replacing the culvert or disrupting the wetland upstream of the crossing. Landowner cooperation and an easement will be required for replacement of the storm pipe across private property.	Provides flood relief to homeowners in the area of the project.			
8	WES/DTD	Clackamas Road Drainage Infrastructure	\$1,865,013		Eligible under Water and Sewer Infrastructure in FR starting on page 264.	Project would reduce flooding of properties near the SE Clackamas Road-Kellogg Creek crossing without replacing the culvert or disrupting the wetland upstream of the crossing. Landowner cooperation and an easement will be required for replacement of the storm pipe across private property.	Provides flood relief to homeowners in the area of the project.			Dollar amount may have increased with rising costs.
9	H3S	WIC Clinic Relocation (Courthouse Impact)	\$900,000		If services are moved to a location that is more accessible to the population being served. Adaptations to facilities is covered under FR in capital improvements.	WIC Clinic must be moved due to the building of the Courthouse and to provide better accessibility to clients.	Low income families			
10	H3S	Behavioral Health Center Relocation (Courthouse impact)	\$2,000,000		If services are moved to a location that is more accessible to the population being served. Adaptations to facilities is covered under FR in capital improvements.	Behavioral Health Clinic must be moved due to the building of the Courthouse.	Vulnerable populations/hardest hit by COVID			Courthouse support.
11	OSU Extension Center Facility	Construction of the OSU Extension Center to include classrooms, commercial kitchen, etc.	\$2,500,000		Use of commercial kitchen and broadband installation is eligible. May be able to support activities so that other dollars are allowed to go toward construction.	Construction of the OSU Extension Center to include classrooms, commercial kitchen, etc.	Provides services to underserved communities and communities of color	Savings	\$9,000,000	Amount Requested is estimate.

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1	ARPA Construction Requests									
2	Organization	Project	Amount Requested	Amount Approved	Final Rule Compliant	Explanation of Program	Community Served/EDI Lens	Other funding sources	If so, how much?	Staff Notes
12	C800	C800 Communications - Tower Projects	\$1,500,000		Support of law enforcement.	Assist in the completion of Whalehead and Memaloose radio towers for increased life-saving radio coverage.				
13										
14										
15		Total ARPA Construction Requests	\$27,475,048							