

Water Environmental Services

Sanitary and Stormwater Rules and Standards Workshop #2

August 21 | 2018

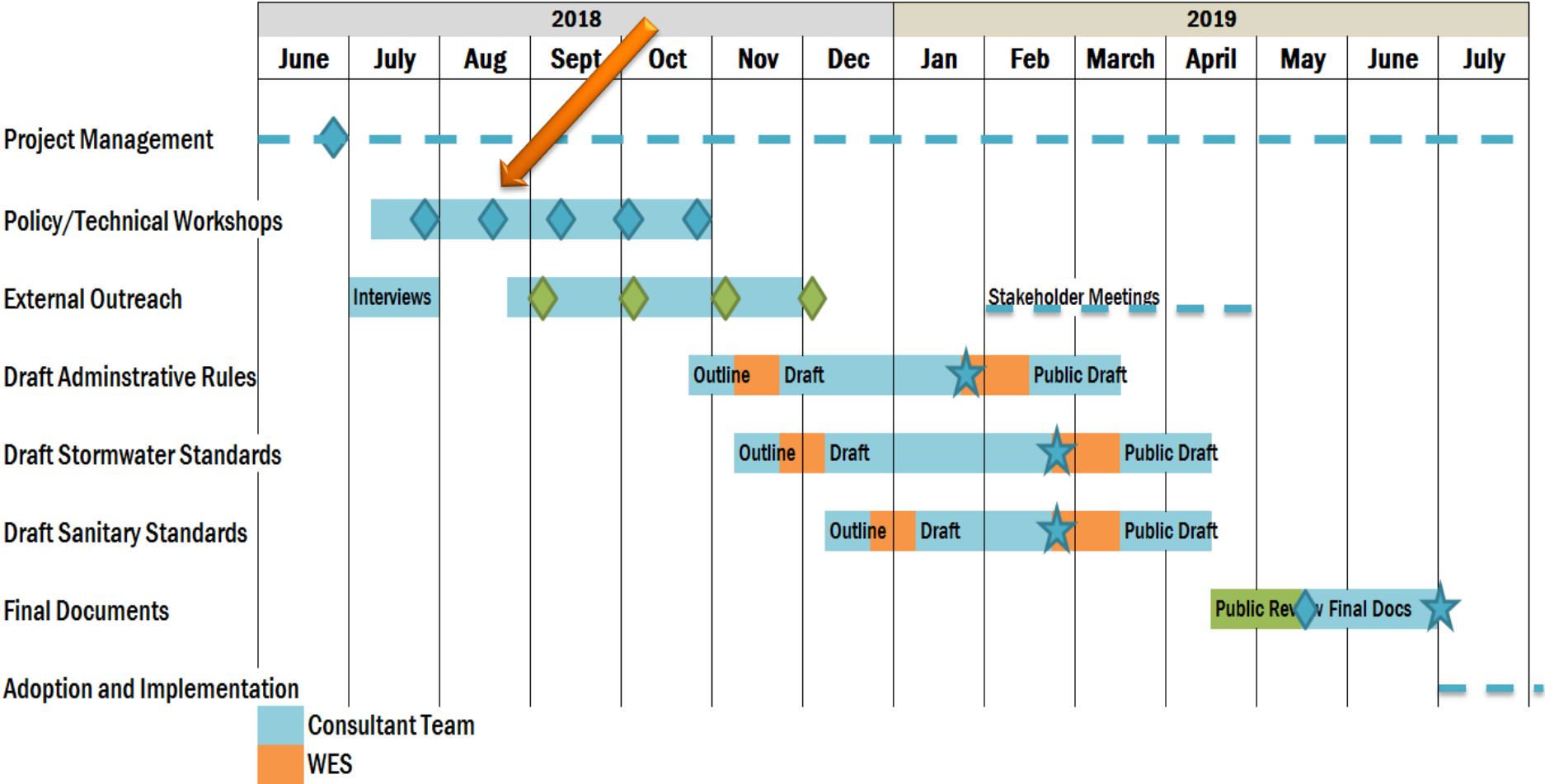


Today's Plan

- Project Update
- Workshop #1 Recap
- Policy and Technical Questions
 - LID/Green Infrastructure Approach
 - Site Planning
 - Facility Design
 - Stormwater Facility Selection and Use Guidelines
- Wrap-Up

Project Update

Process Overview



Public Outreach Update

- Stakeholder Interviews
 - All developers, engineers, others contacted multiple times
 - About half scheduled or completed interviews
- Task Force Meetings
 - Will schedule kick-off for mid September
 - WES participant list

Workshop Plan

#1	Thresholds and Stormwater Management Strategy	#4	Sanitary Sewer Regulations and Fiscal Policies
Key Question	<i>What is the overall management approach in designing stormwater controls?</i>	Key Question	<i>What is the overall management approach for sanitary sewer? What changes need to be made to the sanitary sewer fiscal policies?</i>
Topics	<ul style="list-style-type: none"> • Stormwater management thresholds • Flow control standard – infiltration, peak flows, flow durations, retention • Definitions – pre-development, redevelopment, retrofit • Exemptions • Allowable sizing tools (present options) 	Topics	<ul style="list-style-type: none"> • Sanitary Connections • Pretreatment Requirements • SDC Calculations and Credits • Shared Laterals • Sanitary bonds and acceptance requirements • Reimbursements
#2	Stormwater Facility Selection and Design Criteria	#5	Ownership/Maintenance and Miscellaneous Topics
Key Question	<i>What facilities will be used for stormwater management?</i>	Key Question	<i>What topics or spillover from 4 previous work-</i>
Topics	<ul style="list-style-type: none"> • Allowable sizing tools • All 	Topics	<ul style="list-style-type: none"> • Document Layout – division of content between Rules and Standards documents
#3	Stormwater Facility Selection and Design Criteria	Other	Additional Discussion Items – Internal or Individual Meetings
Key Questions	<i>What credits and incentives are available to review and approve stormwater design?</i>		<ul style="list-style-type: none"> • Stormwater conveyance standards • Stormwater facility typical sections • Stormwater Facility Design Requirements – detail items • Standard details for sanitary and storm • Other - TBD
Topics	<ul style="list-style-type: none"> • Credits or incentives for using green infrastructure strategies • Downspout disconnection – requirements, criteria, credits • “Fee in Lieu” program for system development charge vs. onsite facility? • Site Planning Process and Development Guidelines – rural SWM Plan? • Submittal, review, and approval process • Downstream analysis requirements 		

Today:
What is the LID/GI Strategy?
What facilities will be used for stormwater management?

Policy and Technical Issues



Workshop #1 Recap

Workshop #1 Recap

- Decisions Reached
 - Impervious threshold at 5,000 SF for new and redevelopment
 - Threshold to cover phased developments
 - Identify exempt project types
 - Flow Control Strategy
 - Exemption for direct discharge
 - Require use of infiltration when feasible
 - Use a flow duration matching standard
 - Consider fee-in-lieu options
- Further follow-up needed for
 - Definition of pre-development
 - Exempt Project Types
 - Flow Control Exemptions
 - Definitions

Proposed Language

Impervious Surface

- No change from existing standards.

That surface area which prevents or retards the entry of water into the soil mantle and/or causes water to run off the surface in greater quantities or at an increased rate. Impervious surfaces may include, but are not limited to, rooftops, concrete or asphalt paving, walkways, patios, driveways, parking lots, oiled macadam, gravel, or other surfaces which similarly resist infiltration or absorption of moisture.

Proposed Language

Replaced Impervious Surface

- Excludes maintenance practices.

The removal of an impervious surface that exposes soil followed by the placement of an impervious surface. Replacement does not include repair or maintenance activities on structures or facilities taken to prevent decline, lapse or cessation in the use of the existing impervious surface as long as no additional hydrologic impact results from the repair or maintenance activity.

Proposed Language

Exempt Project Types

- Projects in the following categories are generally exempt from the requirements of these standards:
 - Residential structures being re-built following fire damage, flooding, earthquake, or other natural disaster, as long as the structure is re-built at the same scale and discharging to the same disposal point. Expansions to the original footprint, such as an addition or alteration to the original structure, trigger stormwater management requirements for the new impervious area.
 - Interior remodeling projects and tenant improvements.
 - Stream enhancement or restoration projects approved by the County
 - Farming practices as defined by Oregon Revised Statutes (ORS) 30.930 and farm use as defined in ORS 214.200, except that buildings associated with farm practices and farm use are subject to the requirements of these standards
 - Actions by a public utility or any other governmental agency to remove or alleviate an emergency condition
 - Road and parking area preservation/maintenance projects such as pothole and square cut patching, surface sealing, replacing or overlaying of existing asphalt or concrete pavement, provided the preservation/maintenance activity does not expand the existing area of impervious coverage above the thresholds listed in Section XXX.
 - Pedestrian and bicycle improvements (sidewalks, trails, pathways, and bicycle paths/lanes) where no other impervious surfaces are created or replaced, built to direct stormwater runoff to adjacent vegetated areas
 - Underground utility projects that replace the ground surface with in-kind material or materials with similar runoff characteristics
 - Maintenance or repair of existing utilities

Proposed Language

Flow Control Exemption

- Flow control is not required for projects that discharge directly to the Willamette River, the Tualatin River, or the Clackamas River, provided that the following conditions are met:
 - The project site is drained by a conveyance system that is comprised entirely of man-made conveyance elements (e.g., pipes, culverts, outfall protection, etc.) and extends to the ordinary high water line of the exempt water body; and
 - The flow path distance from the project site to the exempt water body is less than one half mile; and
 - The conveyance system between the project site and the exempt receiving water shall have sufficient hydraulic capacity to convey discharge from the proposed development of the site, and the existing development condition from the remaining drainage area contributing to the conveyance system, based on the conveyance standards outlined in Chapter 5; and
 - Any erodible elements of the man-made conveyance system must be adequately stabilized to prevent erosion under the conditions noted above.

Low Impact Development/ Green Infrastructure Strategy

LID/GI Requirements NPDES Permit

“3) Prioritize and include implementation of Low-Impact Development (LID), Green Infrastructure (GI) or equivalent design and construction approaches.”

(Schedule A.4.f.i)

“...the co-permittee must develop or reference an enforceable post-construction stormwater quality manual or equivalent document... [that] includes the following:

“3) Applicable LID, GI, or similar stormwater runoff reduction approaches, including the practical use of these approaches.

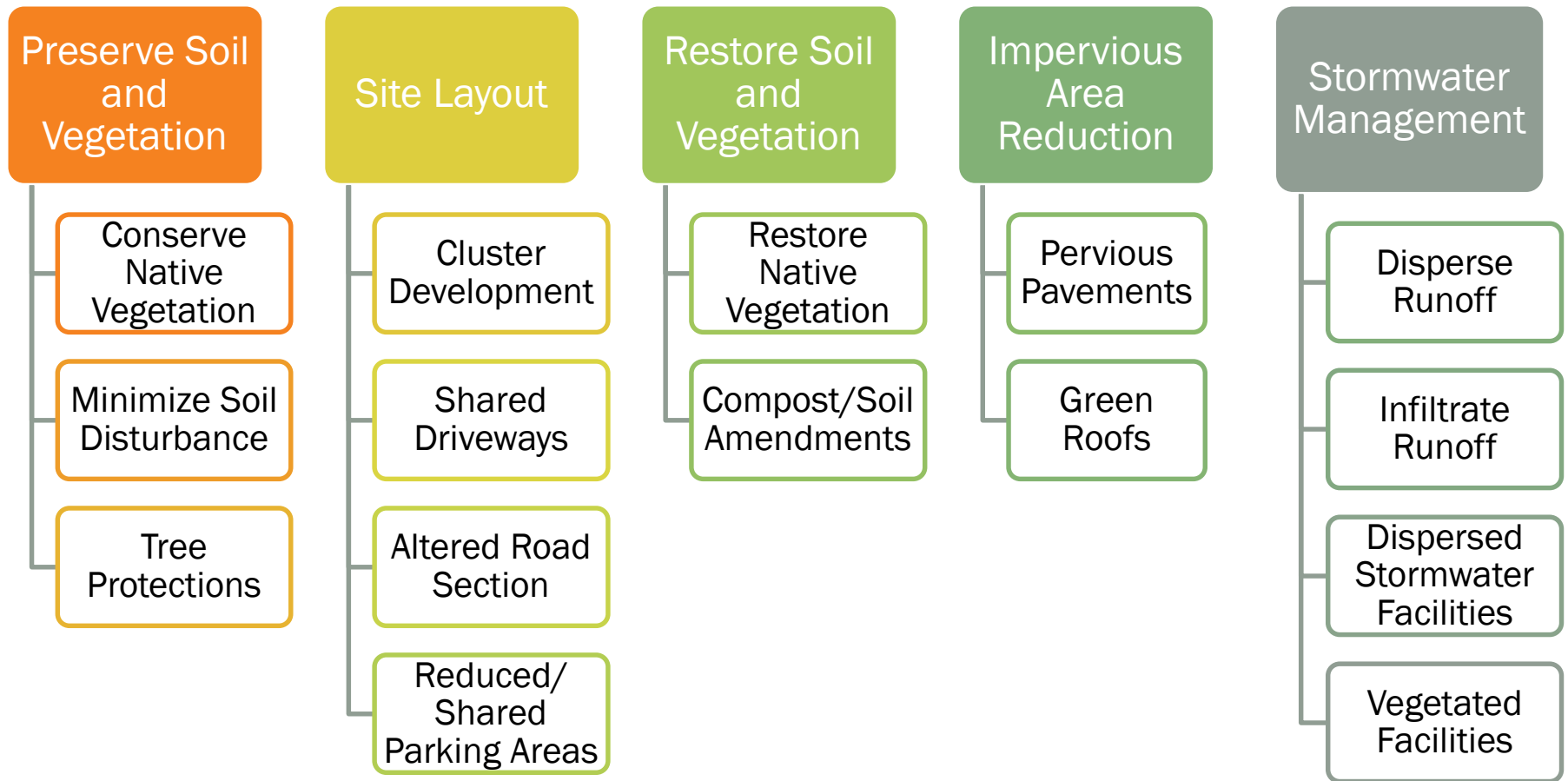
“4) Conditions where the implementation of LID, GI, or equivalent approaches may be impracticable.”

(Schedule A.4.f.iii)

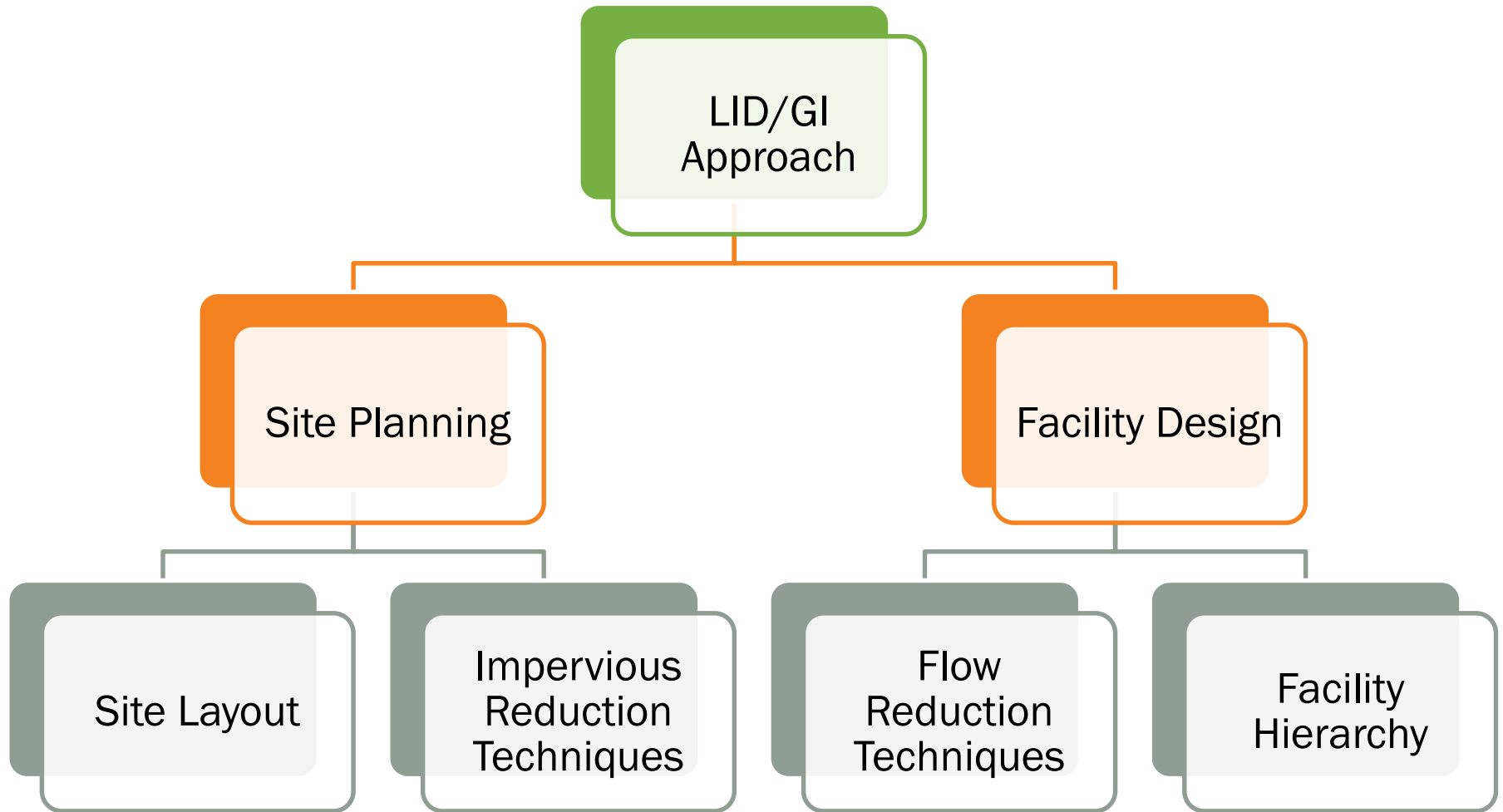
“Identify, and where practicable, minimize or eliminate ordinance, code and development standard barriers that inhibit design and implementation techniques intended to minimize impervious surfaces and reduce stormwater runoff (e.g. Low Impact Development, Green Infrastructure).”

(Schedule A.4.f.ii)

LID Approaches



Site Planning vs. Facility Design



LID/GI Requirements Comparison Jurisdictions



	Site Design Requirements	GI Facilities Included	Facility Selection Hierarchy
Portland		X	X
CWS	X	X	
Salem	X	X	X
Oregon City	X	X	X
Lake Oswego	X	X	X
Clark County	X	X	X

LID Strategy

City of Portland

- Site Planning
 - Site Planning Guidelines covers multi-step process to locate stormwater facilities.
 - Infiltration testing is required.
- Facility Design
 - “Infiltration and discharge” requirements hierarchy for soils that infiltrate >2 in/hr
 - Category 1: Total onsite infiltration with vegetated facilities.
 - Category 2: Total onsite infiltration of 10-year event with vegetated facilities that overflow to subsurface infiltration facilities.
 - Category 3: Onsite detention with vegetated facilities that overflow to a drainage way, river, or storm-only pipe.
 - Category 4: Onsite detention with vegetated facilities that overflow to the combined sewer system.

LID Strategy

City of Salem

- Site Planning
 - Site assessment must cover 10 required elements
 - Site planning recommendations focus on LID principles (through LID is not specifically mentioned).
- Facility Design
 - All projects must apply GSI to the MEF
 - GSI to the MEF = as a facility equal to 10% of the new and replaced impervious surface –OR–
 - A facility that mitigates runoff from 80% of the new and replaced impervious surface.
 - Facilities that manage less than 80% of the impervious surface must document limiting factors (site constraints or financial impacts).

LID Strategy Oregon City

- Site Planning:

- Site Planning Checklist required for submittal with land use application
- 4 minimum requirements

1. *Preserve existing resources*
2. *Minimize site disturbance*
3. *Minimize soil compaction*
4. *Minimize imperviousness*

- Facility Design

- Flow chart requires surface infiltration to the MEP
- MEP defined as full infiltration of the 10-year storm OR facility surface area equal to 10% of contributing imperious area
- Few sites have adequate infiltration
- Result: most developments can choose from any approved BMP types

LID Strategy

Lake Oswego

- Site Planning
 - Site Assessment and Feasibility Analysis required for all projects.
 - Extensive documentation of site planning recommendations
 - No minimum performance measures
- Facility Design
 - All projects must provide Onsite Stormwater Management
 - Defined as infiltrating the 10-year storm to the MEP or using sheet flow dispersion
 - No facility selection hierarchy

LID Strategy

2010 Draft Manual

- Site Planning Checklist with five minimum principles
 - Required Elements
 - Optional Elements
- Infiltration requirement:
 - Attempt to retain and infiltrate the 10-year storm event.
 - MEP defined as having 6% of the impervious area dedicated to infiltration with a minimum storage depth of 2 feet.
 - For soils where infiltration is not adequate, the design will be required to include an underdrain.
 - Roof runoff for residential lots must be infiltrated and is not counted towards the site's impervious area.
- Exceptions for slopes, high groundwater, well head protection areas, and contaminated soils

Site Planning Requirements

Questions to Consider



- Should the rules and standards include LID/GI site planning elements?
- Will site planning elements be required or encouraged?
- How will applicants document site planning elements?

Site Design Requirements

NPDES Permit

Site Development Guidelines: “If a project site is characterized by factors limiting on-site stormwater management methods (such as high water table, shallow bedrock, poorly-drained or low permeable soils, contaminated soils, steep slopes, or other constraints), the standards must require equivalent pollutant reduction measures.”

(Schedule A.4.f.v)

Submittal Guidelines: “The co-permittee must review, approve and verify proper implementation of post-construction site plans for new development and re-development projects applicable to this section.

(Schedule A.4.f.iv)

Encouraging LID Standards Include Examples

- LID Handbook Example (WSU, Pierce County, AHBL)
 - Compares Conventional and LID Site Plan using an actual site
 - Shows significant reduction in infrastructure costs & increase in marketability



	Detention storage reduced (ft ³)	Detention storage required (ft ³)
Conventional development		270,000
Low impact development		
• reduce development envelope	-149,019	
• use bioretention	-40,061	
• use minimal excavation foundation	-7,432	
• use 20' wide permeable road	-29,988	43,500

Encouraging LID Imperious Area Reduction Credits

Type	Oregon City	Lake Oswego	2010 WES	Portland	Salem
Porous Pavement	1:1	1:1	1:1	1:1	1:1
Green Roof	1:1	1:1	1:1	1:1	1:1 for treatment ½ credit for flow control
Preserve Trees	N/a	In process of removing	1:1 at drip line Non SFR only	N/A	50 sf/tree Drip line w/in 10 ft pavement
New Trees	N/A	In process of removing	100 sf/tree Non SFR only	100 sf/deciduous 200 sf/evergreen Public streets only Plant w/in 25 ft of pavement	20 sf/tree Trunk w/in 10 ft of pavement
Rainwater Harvesting	N/A	1:1	N/A	As shown through analysis	1:1

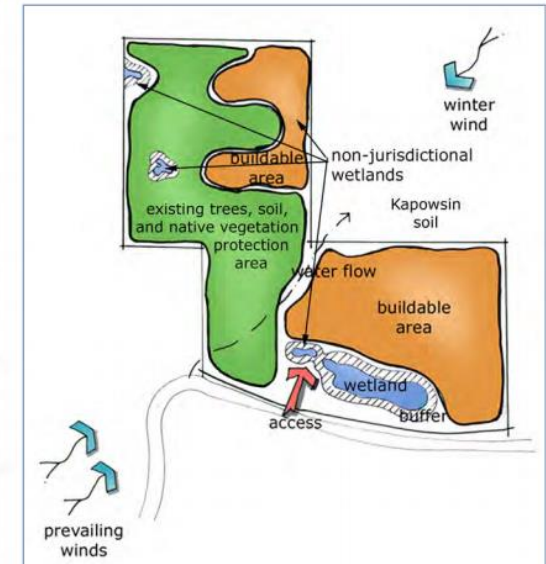
Requiring LID

Clean Water Services LIDA Handbook

- Site Analysis
 - Topography, Soils, Hydrology, Vegetation/Habitat, Water Quality Sensitive Areas, Land Use/Zoning, Access, Utilities
- Site Planning
 - Conserve Existing Resources
 - Minimize Disturbance
 - Minimize Soil Compaction
 - Minimize Imperviousness
 - Direct Runoff from Impervious Areas to Pervious Areas



Chapter 2: Site Planning for LIDAs



CWS LIDA Handbook

Table 1: LIDA Selection for Site Conditions

	Green Roof	Porous Pavement	Flow-through Planter	Infiltration Planter/ Rain Garden	Vegetated Filter Strip	LIDA Swale	Street Side LIDA Planter
Reduce imperviousness	✓	✓					
Infiltrate		✓		✓	✓	✓	✓
Detention/ flow control		✓		✓			✓
Provide Habitat			✓	✓	✓	✓	✓
Near Vegetated Corridor			✓	✓	✓	✓	✓
Private property	✓	✓	✓	✓	✓	✓	✓
Private street		✓	✓	✓	✓	✓	✓
Public Street/ROW*			✓	✓	✓	✓	✓
On or next to building	✓		✓				
Parking lot		✓	✓	✓	✓	✓	✓
Landscaped area			✓	✓	✓	✓	
Steep slope	✓		✓				✓
Soils with low infiltration rate	✓	✓	✓		✓	✓	✓
High GW table	✓		✓		✓	✓	
Contaminated soils	✓		✓				

* Check with local jurisdiction about use in ROW

Requiring LID 2010 WES Draft Manual

Site Assessment and Planning Checklist

✓	Information Needed	Fill in blanks as required, and attach materials as needed
2.2.1 Site Information		
Applicant Contact Information		
Project Location		
Project Type		
Size of site (acres) and number of existing/proposed tax lots		
2.2.2 Site Assessment (Attach engineered scale)		
Topography Evaluate site and map slopes: Flat (0-10%), Moderate (10-20%), Steep (20%+)	Attach aerial intervals for s based mappi attach geolog Slope inform:	
Soils and Groundwater Research and map site soil hydrologic group, depth to groundwater	NRCS Hydrol Attach seaso floodplain an District.	
Infiltration Assessment Determine soil capacity for onsite infiltration	If an infiltrati (Basic/Profes testing meth Test Type:___	
Hydrology - Conditions and Natural Features Map site floodplains, wetlands, streams, and location of outfalls	Clearly label (Sensitive Are (pipes, ditche Sensitive Are. Floodplain ___	
2.2.3 Site Planning Design Objectives (Attach engineering plan)		
1. Preserve Existing Resources	Required: Show enhancement p associated buffi Optional: Delin protection metf	
2. Minimize Site Disturbance	Optional: Delin during construc	
3. Minimize Soil Compaction	Required: Delin facilities, other under trees to b	
2.2.4 Proposed Infiltration Strategy (Identify)		
Proposed Onsite Infiltration Strategy (See Chapter 4 for additional information)	<input type="checkbox"/> All on <input type="checkbox"/> Maxim <input type="checkbox"/> No infil the M applic	
Minimum Facility Size Required for Infiltration	Calculate n impervious	
2.2.5 Preliminary Facility Selection/Sizing (check all that apply, attach output from District BMP Sizing Tool, and show facilities on Preliminary Site Plan)		
Proposed Facility Type(s)	Vegetated Stormwater BMP's: <input type="checkbox"/> Infiltration Stormwater Planter <input type="checkbox"/> Filtration Stormwater Planter <input type="checkbox"/> Infiltration Rain Garden <input type="checkbox"/> Filtration Rain Garden <input type="checkbox"/> Vegetated Filter Strip <input type="checkbox"/> Vegetated Swale <input type="checkbox"/> Constructed Wet Pond Other Stormwater Facilities as approved: <input type="checkbox"/> Drywell <input type="checkbox"/> Infiltration Trench <input type="checkbox"/> Manufactured Treatment Technology <input type="checkbox"/> Detention Pond <input type="checkbox"/> Underground Detention Tank	
Infiltration Requirement Check	Calculate total surface area of infiltration BMP's proposed: _____ SF	

Requiring LID

2010 WES Draft Manual

1. Preserve Existing Resources

- Required: Show sensitive areas and buffers on site plan; Denote buffer areas requiring enhancement; Show areas of buffer encroachment and mitigation areas
- Optional: Delineate additional areas for permanent preservation

2. Minimize Site Disturbance

- Optional: Delineate protection areas on site plan for areas to remain undisturbed during construction

3. Minimize Soil Compaction

- Required: Delineate and note temporary fencing for infiltration areas, vegetated BMPs, revegetation areas, and drip line under preserved trees.

4. Minimize Imperviousness

- Required: Complete Impervious Area Threshold Determination Form, documenting use of pervious pavement, green roof, and/or tree credits
- Optional: Adjust site layout to minimize total impervious area allowed by local planning and zoning codes

5. Infiltration, Water Quality, and Flow Control for Impervious Areas

- Required: Document amount of impervious area requiring treatment

Discussion



- Should the rules and standards include LID/GI site planning elements?
- Will site planning elements be required or encouraged?
- How will applicants document site planning elements?

BREAK?

Facility Design

Flow Reduction Techniques

Facility Selection Hierarchy

Questions to Consider

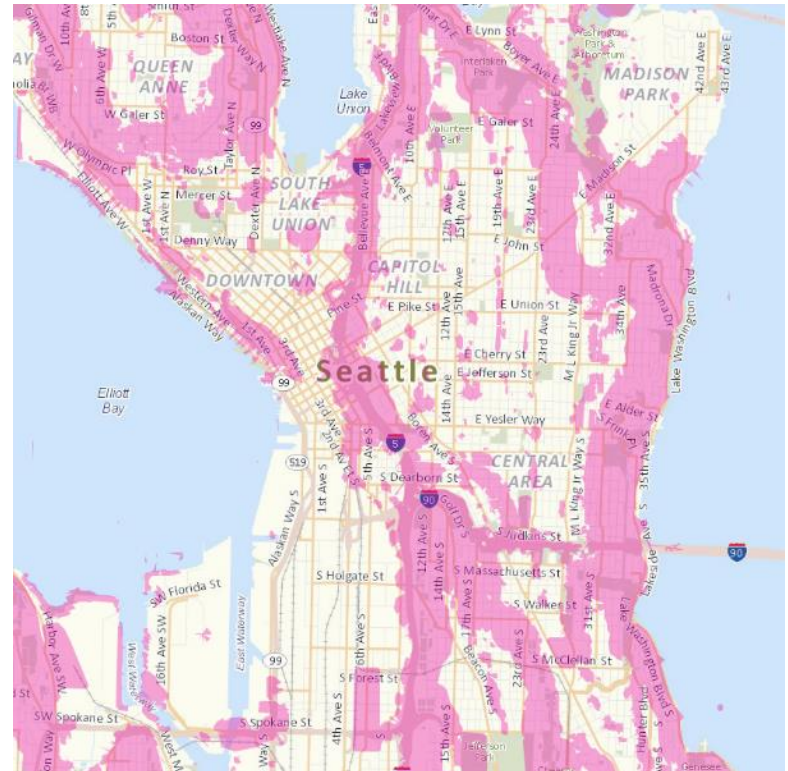


- Should there be a hierarchy of flow reduction strategies and stormwater BMPs?
- Will there be a defined MEP?
- Will applicants be required to prove infeasibility?
- Are there specific conditions that would warrant a different facility type?

Facility Selection Hierarchy

City of Seattle 2016 Stormwater Manual

- Requires infiltrating BMPs when feasible
- City provides baseline map to show where GSI is not required
- Establishes infeasibility process for applicants to demonstrate where LID is not feasible on a specific site



Facility Selection Hierarchy

City of Seattle 2016 Stormwater Manual

- Design and selection process
 - Infiltration testing (if feasible)
 - Calculation of Areas by Surface Type
 - Lists of BMPS (On-site Management)
 - Category 1: Full dispersion, Infiltration Trench, Drywell
 - Category 2: Rain Garden, Infiltrating Bioretention, Rainwater Harvesting, Permeable Paving
 - Category 3: Sheet Flow Dispersion, Concentrated Flow Dispersion, Splashblock Downspout Dispersion, Trench Downspout Dispersion, Non-Infiltrating Bioretention, Vegetated Roofs, Cisterns (SFR)
 - Category 4: Perforated Stub-out Connections, New Trees

Facility Selection Hierarchy

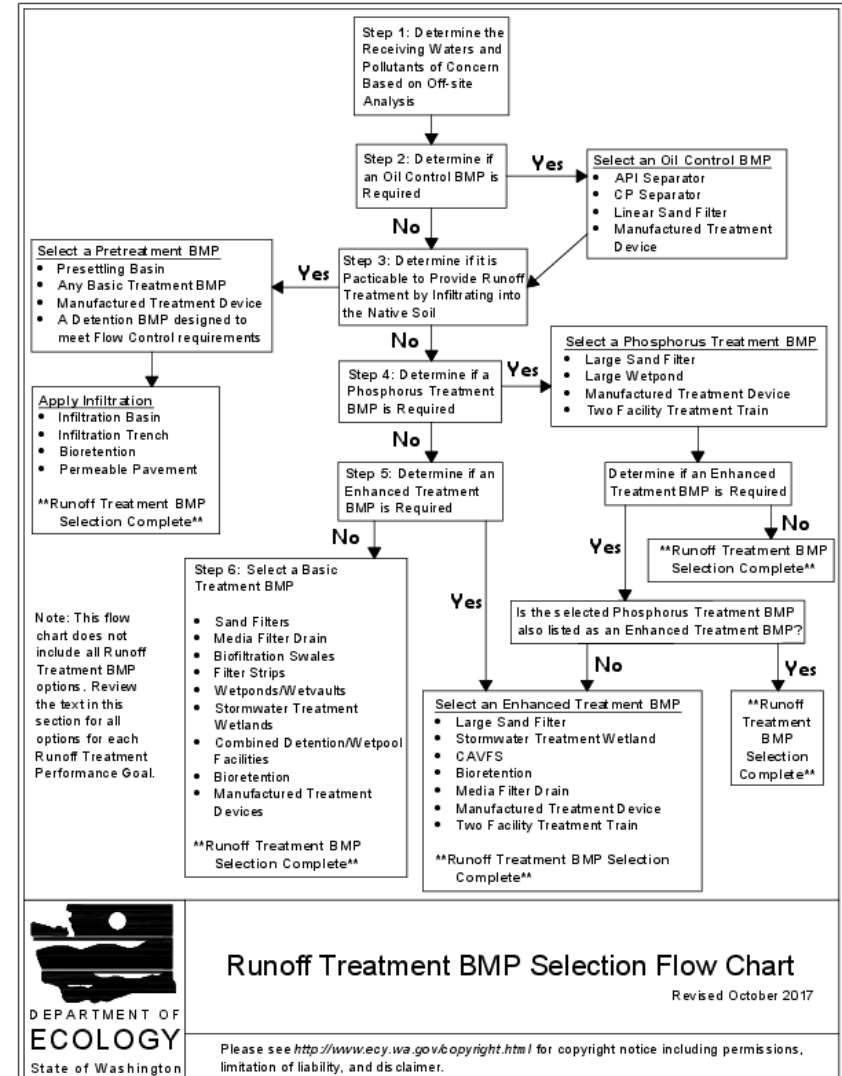
City of Seattle...

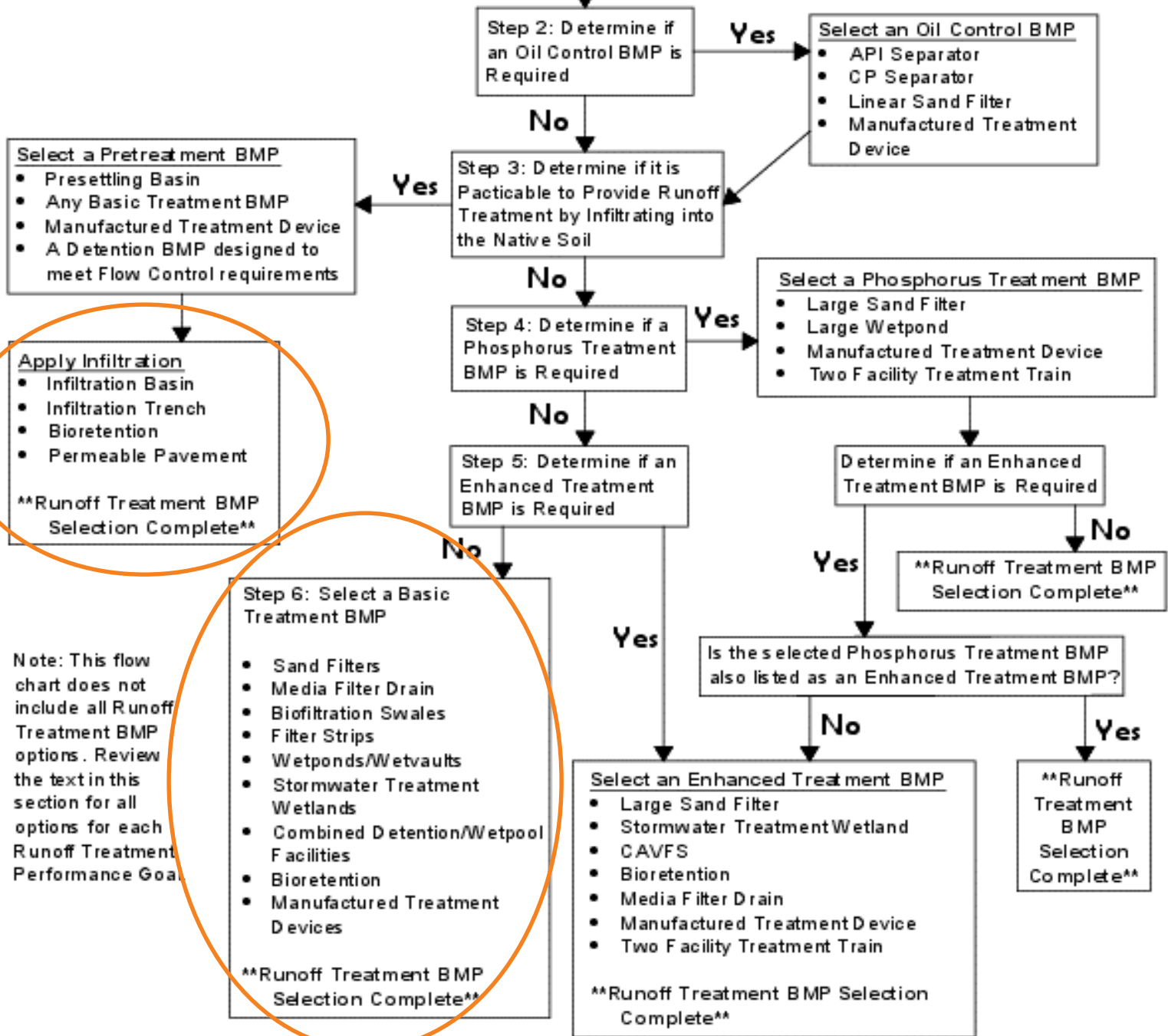
- Infeasibility Process
 - Environmentally Critical Area
 - Slope instability
 - Would require tree removal
 - Lack of Infiltration/Low perc rates
 - Setbacks
 - Contaminated Soils/Groundwater
 - Others issues like historic preservation, health & safety standards, lack of available room (too small for min. facility size)

Facility Selection Hierarchy

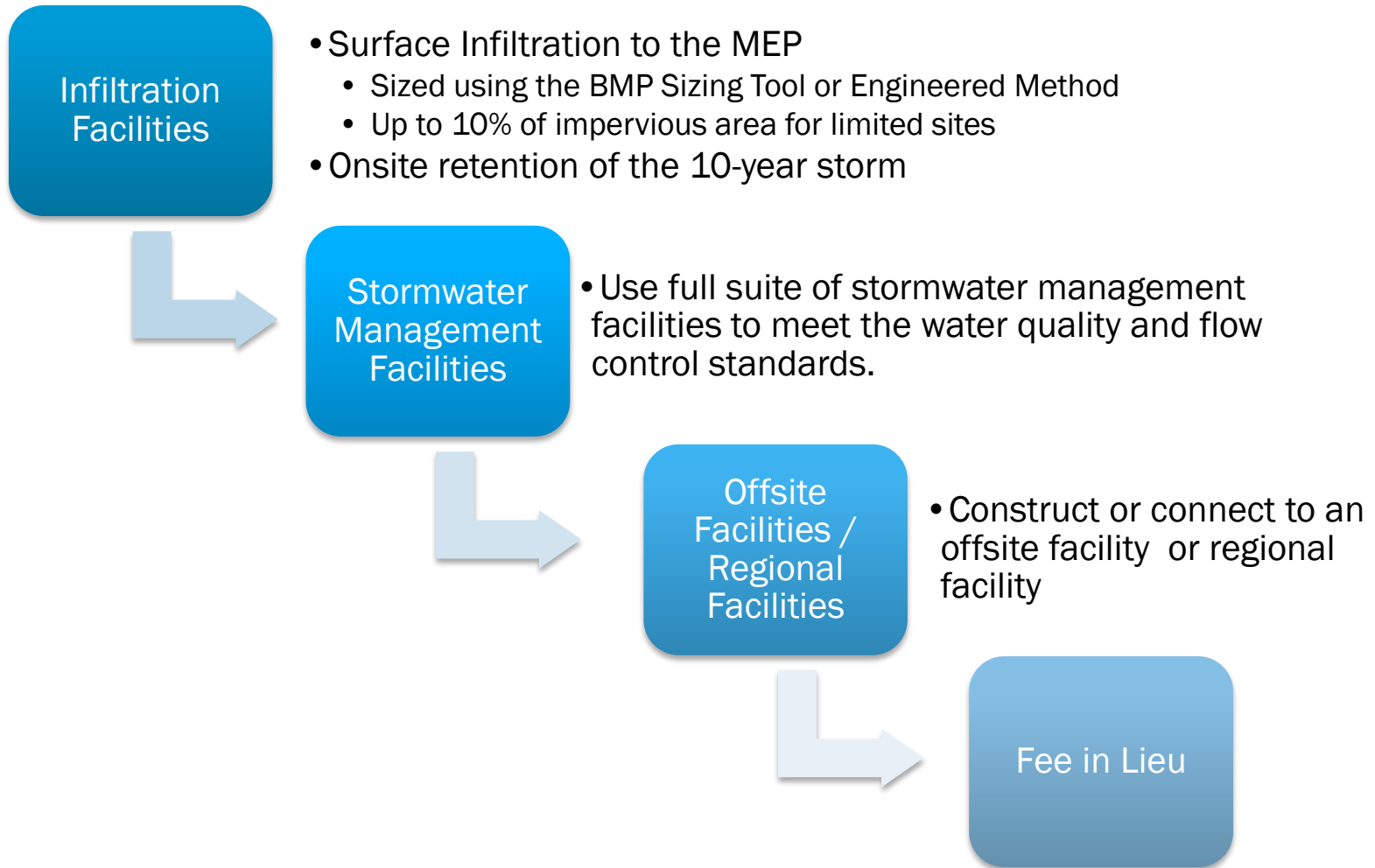
Western Washington 2019 SWMM (Draft)

- BMP Selection Flowchart
 - Infiltration options first
 - Basic and Enhanced BMP options for non-infiltrating sites
 - Alternative facility requirements for Oil Control, Phosphorous Removal, other special conditions





Facility Selection Hierarchy Oregon City



Discussion



- Should there be a hierarchy of flow reduction strategies and stormwater BMPs?
- Will there be a defined MEP?
- Will applicants be required to prove infeasibility?
- Are there specific conditions that would warrant a different facility type?

BREAK?

Stormwater Facility Types and Use Guidelines

Allowable Facilities

Design Guidelines

Questions to Consider



- Which BMPs will be included as “standard” use?
- Should certain facilities only be allowed as part of a modification or variance request?
- Which facilities should be used for
 - Impervious Area Reduction
 - Infiltration
 - Water Quality Treatment
 - Flow Control
- What site conditions would limit the use of each facility?

Allowable Facilities

	Portland	Salem	Oregon City	Lake Oswego	WES Draft
Stormwater Planter	X	X	X	X	X
Rain Garden	Basin	X	X	X	X
Vegetated Swale	X	X	X	X	X
Filter Strip	X	X	X	X	X
Drywell	X	Private Only	X	X	
Infiltration Trench	Soakage Trench	Private Only	X	X	SFR Roofs
Sand Filter	X			X	
Constructed Wetland		X		X	
Ponds		Parking Lot only	X	X	X
Structural Detention	X	X		X	
Manufactured Treatment	X	X	Private Only	Private Only	X
Sheet Flow Dispersion		X		X	
Pervious Pavement	X	X	X	X	X
Green Roof	X	X	X	X	X
Rainwater Harvesting				X	

Facility Selection and Use Guidelines

Impervious Area Reduction

Infiltration

Water Quality Treatment

Flow Control

Public Street/ROW

Private Property

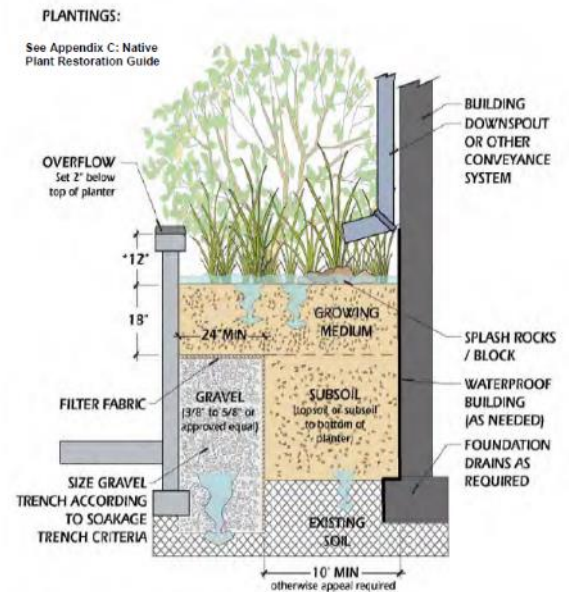
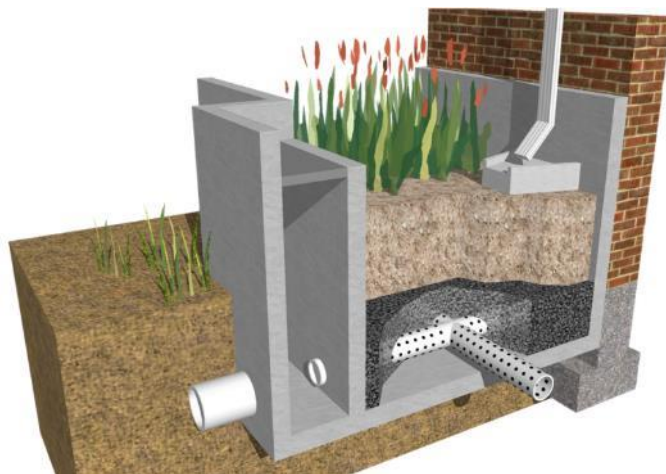
Steep Slopes

Design Notes

Maintenance Notes

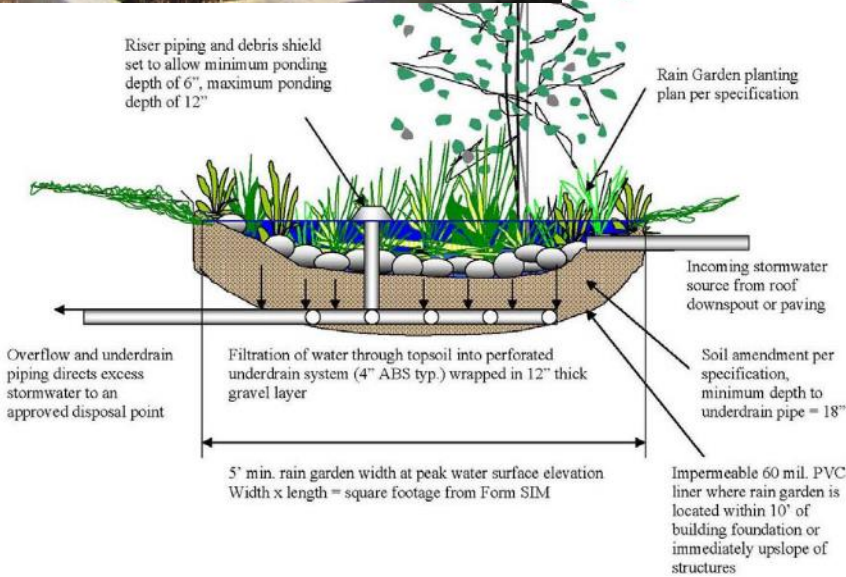
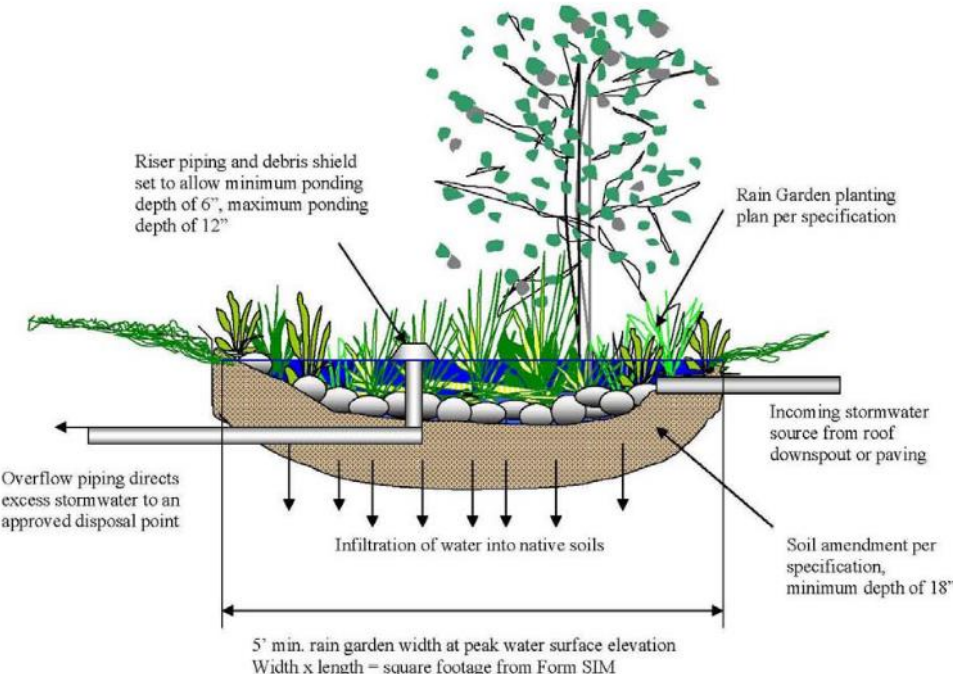
Other

Stormwater Planter

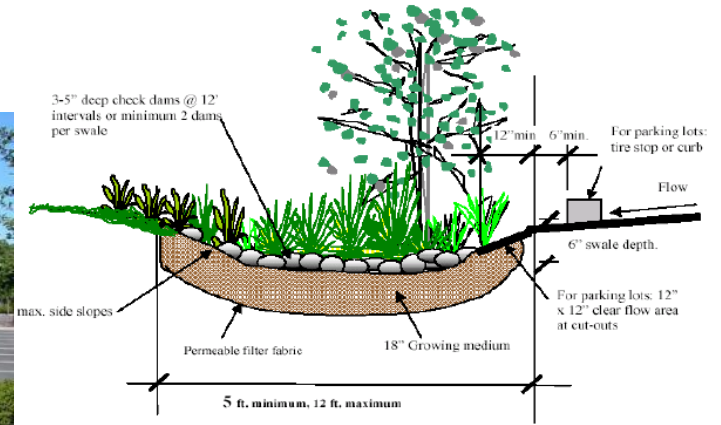
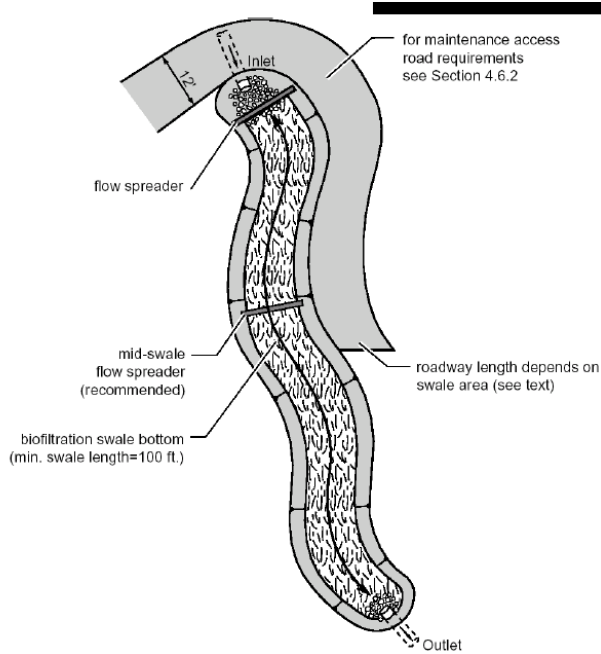


*Water reservoir depth may be reduced if planter surface area is increased.

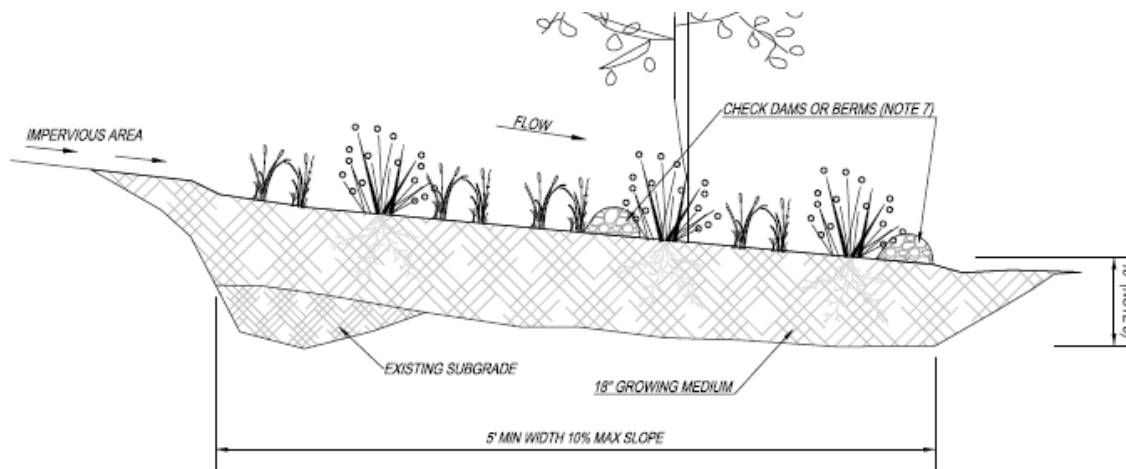
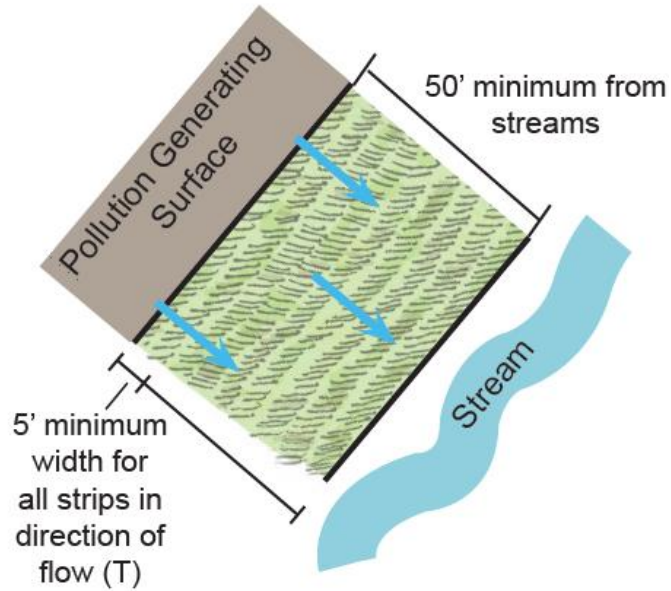
Rain Garden



Vegetated Swale



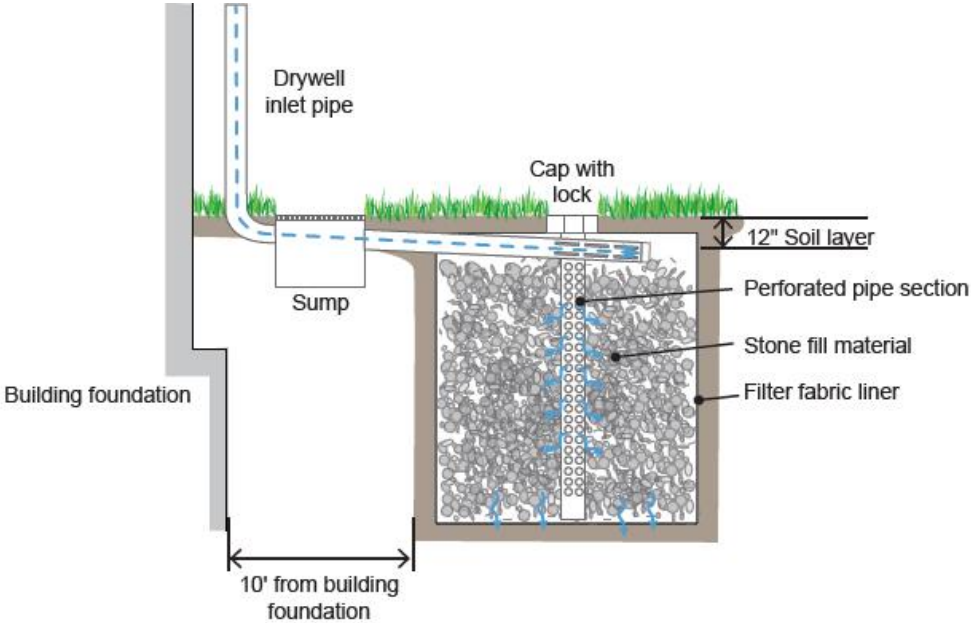
Filter Strip



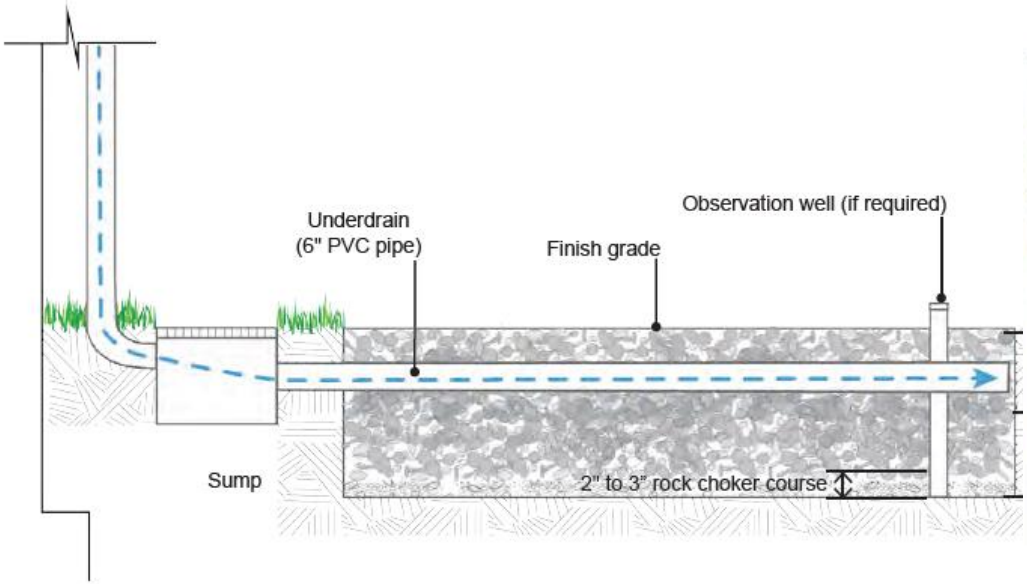
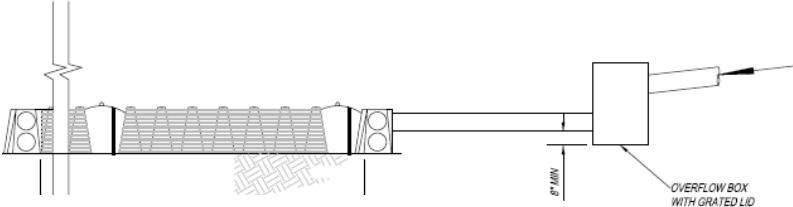
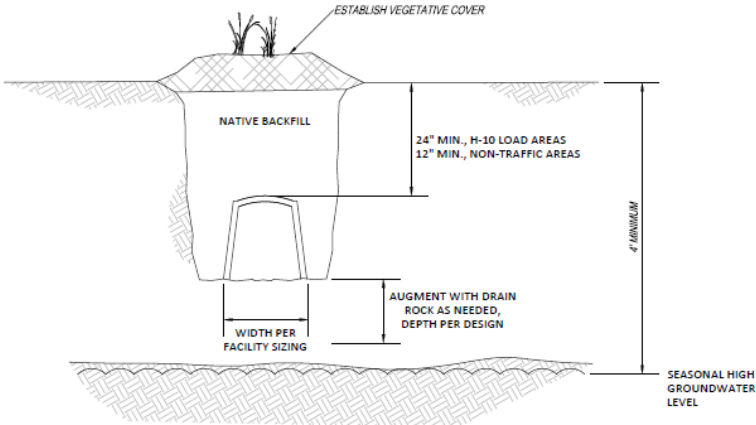
LENGTH OF IMPERVIOUS AREA FLOW PATH (30' MAX)

SLOPE OF FILTER STRIP	LENGTH OF IMPERVIOUS AREA FLOW PATH (30' MAX)			
	5'	10'	20'	30'
2%	5'	5'	5'	5'
5%	5'	5'	7'	9'
10%	5'	7'	10'	14'
15%	5'	9'	13'	16'

Drywell

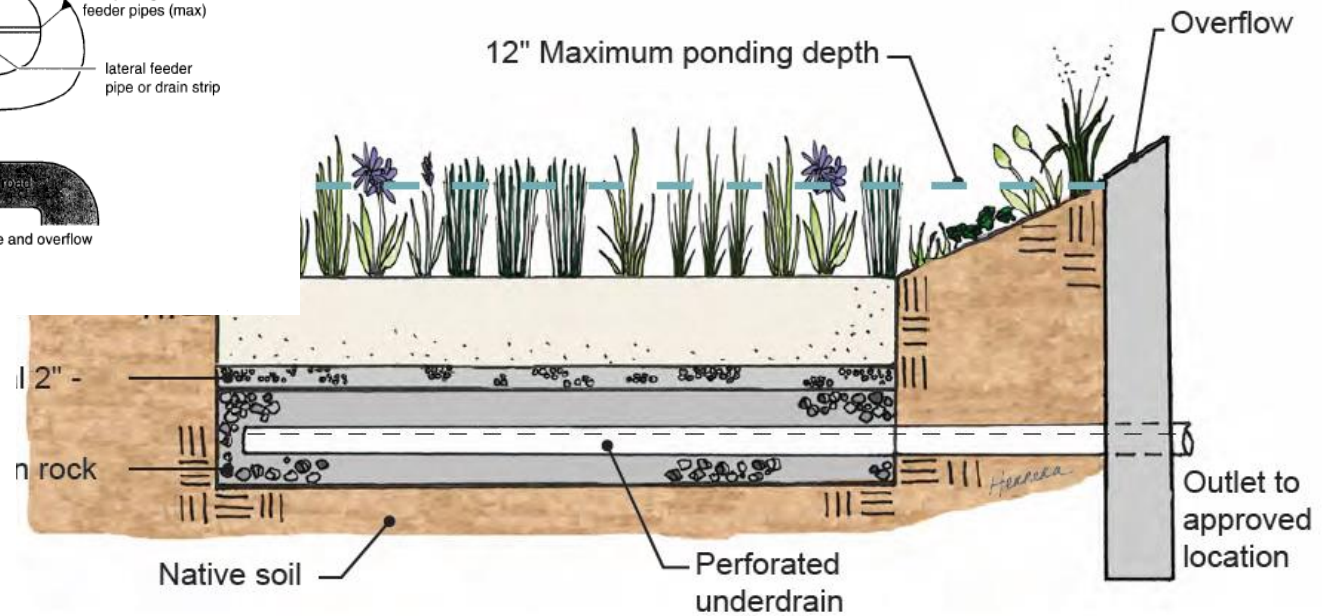
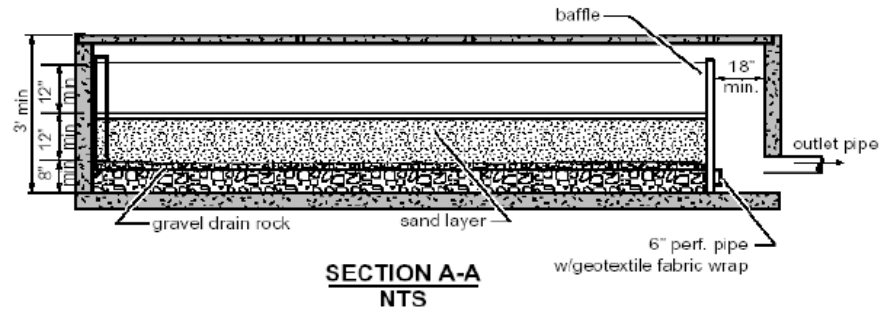
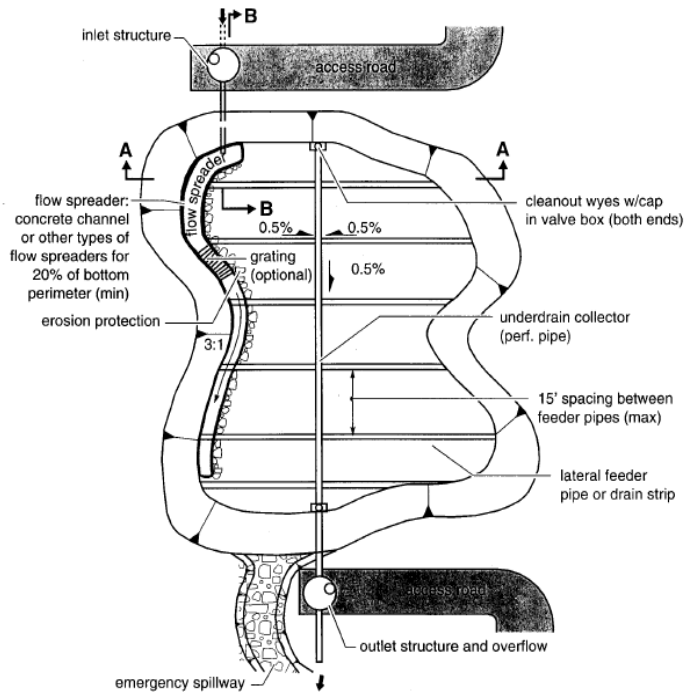


Infiltration Trench



Infiltration trench also serving as an outdoor gathering space.

Sand Filter



Constructed Wetland

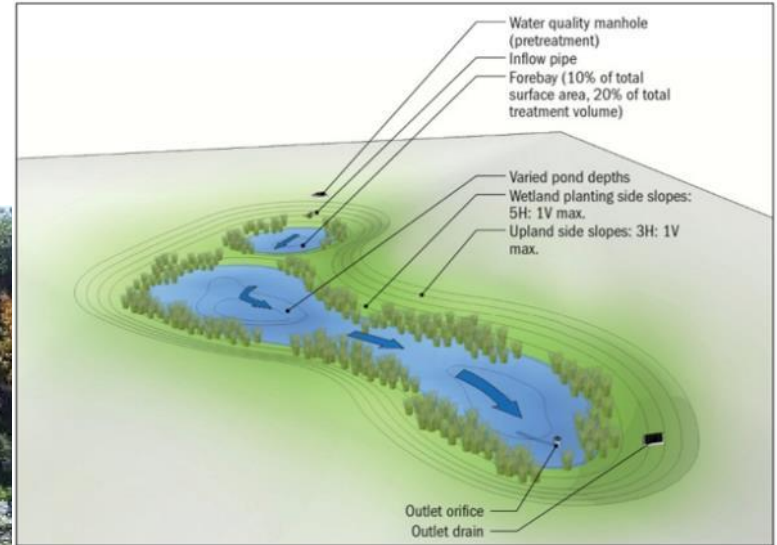
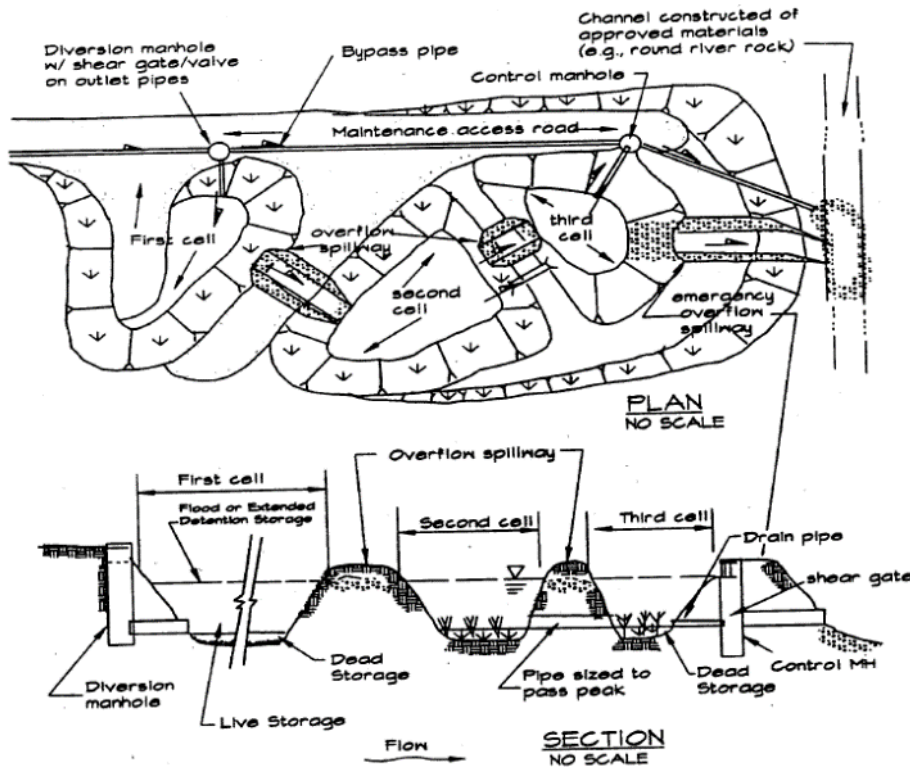


Image from Clean Water Services LIDA Handbook

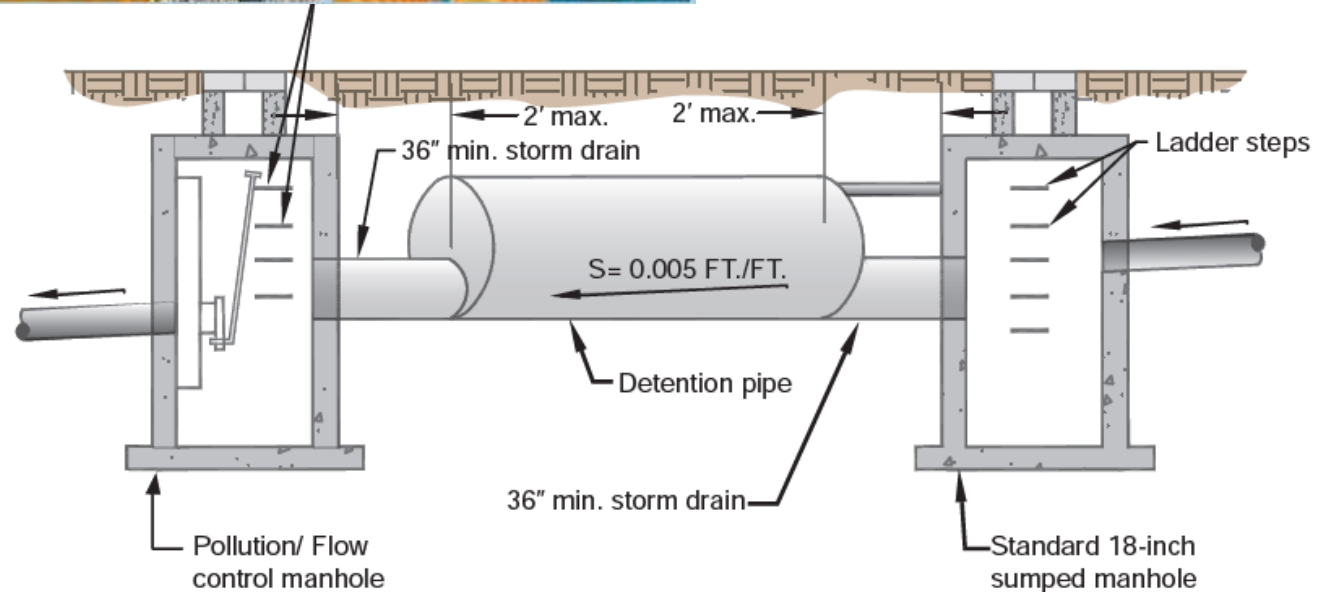


Washington County

Ponds – Detention, Infiltration, Wet



Structural Detention



Manufactured Treatment Technologies

- Two Options:
 - Identify a specific list of facilities that will be allowed
 - Portland and Gresham developed a list of approved systems in 2005
 - Salem allows 10 different systems, with a table of allowable uses
 - Reference another jurisdiction's approved list (i.e. Department of Ecology, City of Portland)

Manufactured Treatment Systems

Example Approval List

Portland
Gresham

Currently Approved List as of April 2005

Approved for use in <u>Public Right-of-Way</u> (systems maintained by the City)	Approved for use on <u>Private Property</u> (systems maintained privately)
1. Stormwater Management Stormfilter (vault-type w/multiple filter cartridges). Approved for stand-alone ¹ use at 15 gpm treatment flow per cartridge.	1. Stormwater Management Stormfilter (vault-type w/multiple filter cartridges). Approved for stand-alone ¹ use at 15 gpm treatment flow per cartridge.
2. Stormwater Management Stormfilter (precast 48" manhole w/2 filter cartridges). Approved for stand-alone ¹ use at 15 gpm treatment flow per cartridge.	2. Stormwater Management Stormfilter (precast 48" or 60" manhole designs). Approved for stand-alone ¹ use at 15 gpm treatment flow per cartridge.
3. Stormwater Management Stormfilter (precast 60" manhole w/3 filter cartridges). Approved for stand-alone ¹ use at 15 gpm treatment flow per cartridge.	3. Stormwater Management Stormfilter (catch basin model). Approved for stand-alone ¹ use at 15 gpm treatment flow per cartridge.
4. CDS Technologies. Approved for pretreatment ² as a component of a treatment train.	4. CDS Technologies. Approved for pretreatment ² as a component of a treatment train.
5. Downstream Defender. Approved for pretreatment ² as a component of a treatment train.	5. Downstream Defender. Approved for pretreatment ² as a component of a treatment train.
6. Vortech Vortechs System. Approved for pretreatment ² as a component of a treatment train.	6. Vortech Vortechs System. Approved for pretreatment ² as a component of a treatment train.
7. Stormceptor. Approved for pretreatment ² as a component of a treatment train.	7. Stormceptor. Approved for pretreatment ² as a component of a treatment train.
	8. Jensen Precast Stormvault. Approved for pretreatment ² as a component of a treatment train.

Sheet Flow Dispersion

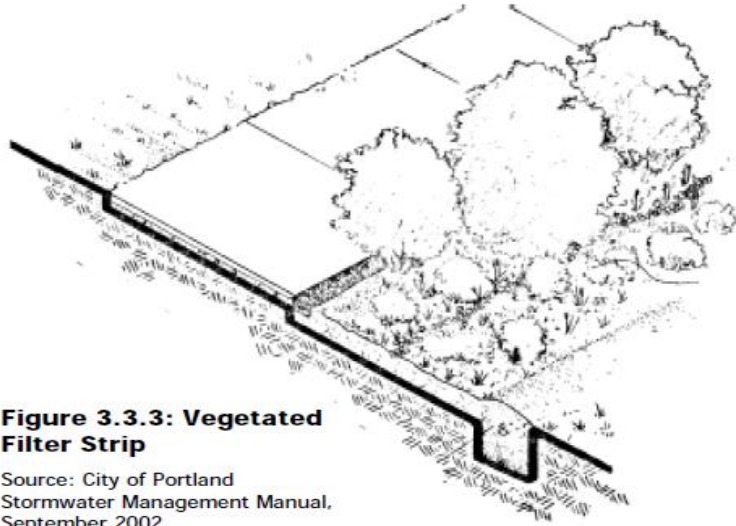
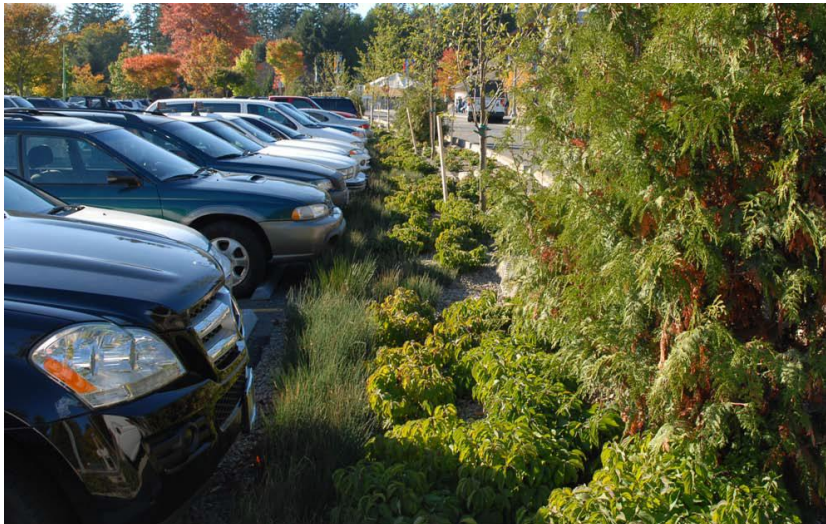
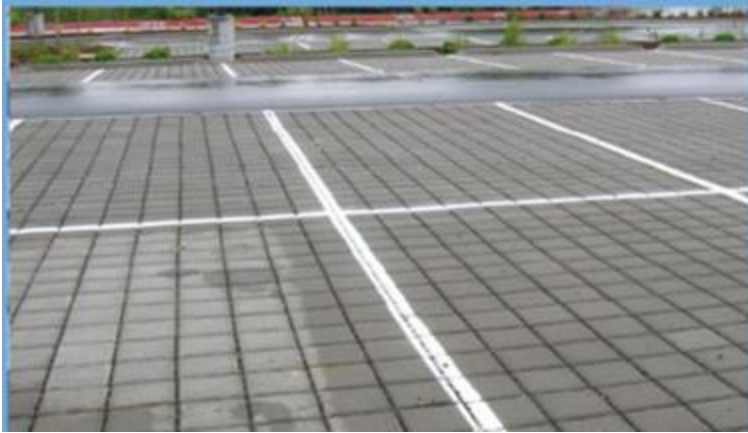


Figure 3.3.3: Vegetated Filter Strip

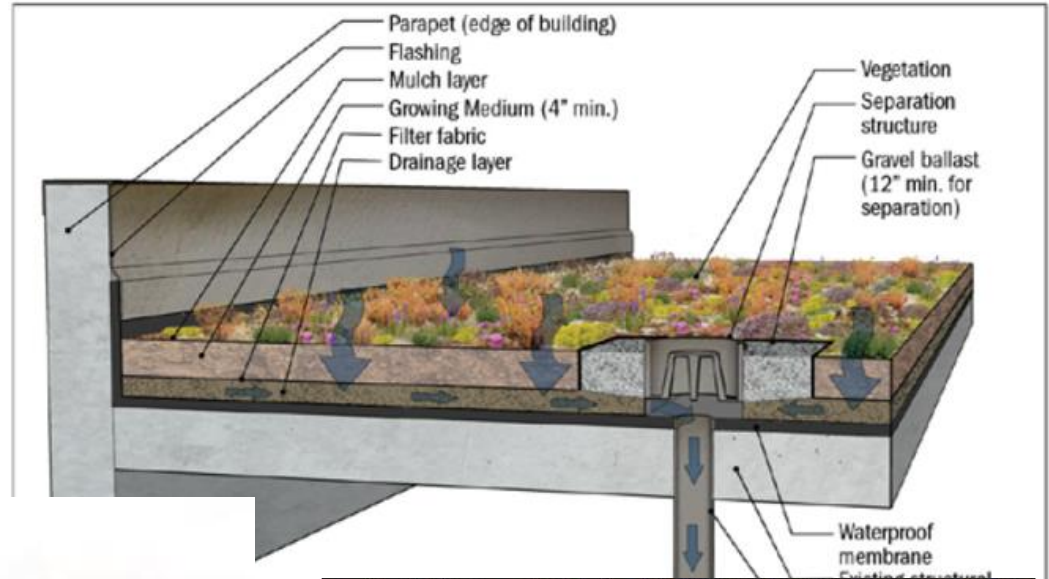
Source: City of Portland
Stormwater Management Manual,
September 2002



Pervious Pavement



Green Roof



Rainwater Harvesting



Photo provided by RainBank



Photo provided by RainBan



Wrap Up

Summarize Decisions



- LID/Green Infrastructure Approach
 - Site Planning
 - Facility Design
- Facility performance criteria and design requirements
- Follow-up Assignments
- Workshop #3