## **School Action Plan for**

## **River Grove Elementary School**

**Principal:** Dan Draper, Ed.D. **Grades:** K-5

**Enrollment:** 539 **Address:** 5850 McEwan Rd.

First bell: 8:20 a.m., 8:30 a.m. Lake Oswego, OR 97035

**Last bell:** 2:50 p.m. (Early release Thursdays

2:10 p.m.)

This report summarizes existing conditions, observations, and recommended improvements and programs for River Grove Elementary School resulting from the Safe Routes to School (SRTS) walk audit conducted on March 14, 2018. A summary map on page 12 illustrates the audit location, area characteristics, and locations of infrastructure recommendations.

This audit supports the county-wide SRTS efforts of Clackamas County. For more information on the program, visit: <a href="www.clackamas.us/engineering/srts.html">www.clackamas.us/engineering/srts.html</a>.

## What is Safe Routes to School (SRTS)?

SRTS is a comprehensive program to **make school communities safer** by combining engineering tools and enforcement with education about safety and activities to enable and encourage students to **walk and bicycle to school**. SRTS programs typically involve partnerships among municipalities, school districts, community members, parent volunteers, and law enforcement.

Although most students in the United States walked or biked to school before the 1980s, the number of students walking or bicycling to school since has sharply declined in both urban and suburban areas.

The benefits of implementing a SRTS plan are farreaching and include improving safety, encouraging physical activity, and reducing traffic congestion and motor vehicle emissions near schools. Implementing

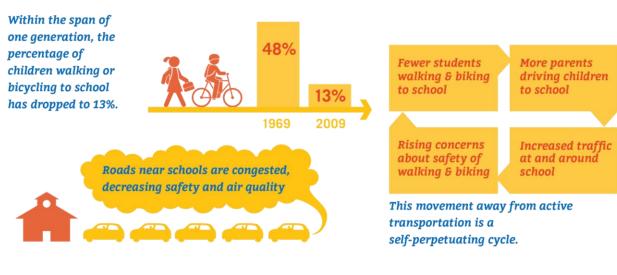


SRTS programs and projects benefit adjacent neighborhoods as well as students and their families.

Clackamas County SRTS has a Program Handbook that outlines activities and local resources that school and community members can use to encourage walking and biking and promote traffic safety in school areas. See <a href="https://www.clackamas.us/engineering/srts.html">www.clackamas.us/engineering/srts.html</a> for more information.



## Why Safe Routes to School for Clackamas County?



SRTS education & encouragement programs can result in a

A comprehensive SRTS program addresses reductions in walking and biking through a multi-pronged approach that uses education, encouragement, engineering and enforcement efforts to develop attitudes, behaviors, and physical infrastructure that improve the walking and biking environment.



## **How Do Students Get to School Now?**

As part of the Clackamas SRTS program, River Grove Elementary students and families participated in student hand tallies and parent surveys in March 2018.

#### **Student Hand Tallies**

Hand tallies are a standard way of tracking the different ways (modes) students used to get to school. Students are asked how they traveled to and from school over a 2-3 day period. Students raise their hand when the mode they took is called out, and the teacher or a volunteer records the findings. Twenty-two classrooms' hand tallies are included in this Action Plan.

Figure 1 shows the results of the March 2018 hand tallies. In the morning, most students get dropped off in a family vehicle (46%), while 40% take the school bus. In the afternoon, most students ride the school bus (58%) and 28% get picked up in a family vehicle. Consistently, about 10% of students walks to school and 1% rides their bike.

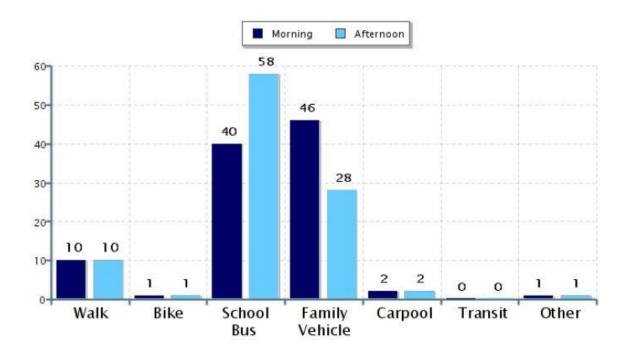


Figure 1. March 2018 Student Hand Tally Results, Morning and Afternoon Mode Split

Tracking the change in mode over time can indicate how successful the SRTS program is at addressing concerns and promoting walking and bicycling. Resources and best practice programs for conducting hand tallies include:

- The Oregon SRTS website provides evaluation resources.
- The National Center for SRTS has forms, data collection guidelines, data center, and automaticallygenerated reports.

## **Parent Surveys**

Parent surveys ask families about the barriers to walking or biking to/from school, health information, how children travel to and from school, and perception of crime and other social behaviors.

The Clackamas SRTS program collected 118 parent surveys in March 2018, from families with students in Kindergarten through 5th grade. The majority of respondents (67%) live under a mile from River Grove Elementary. Families who live under a ¼ miles from school generally walk to school (57% morning, 50% afternoon). Families who live 1/4 to 1/2 miles from school are by far the most likely to bike to school (12% morning and afternoon).

Figure 2 shows the main barriers for parents of students who did not walk or bike. Safety concerns for intersections and crossings are the most common barrier for students walking to school, followed by a lack of sidewalks or pathways and traffic. These findings indicate that infrastructure improvements would likely encourage more families to bike and walk.

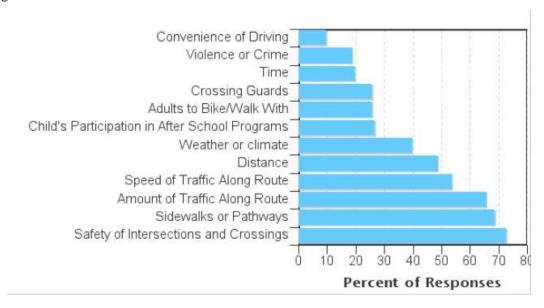


Figure 2. Barriers to Allowing a Child to Walk or Bike to/from School

Resources and best practice programs for conducting parent surveys include:

- The Oregon SRTS website provides evaluation resources.
- The National Center for SRTS has forms, data collection guidelines, and data center.

## **Walk Audit Summary**

Walk Audit March 14, 2018 **Meeting Time:** 7:30-9:00 a.m.

Date:

Day of Week: Wednesday Weather: Cold and cloudy

#### **Attendees:**

Mallorie McDowell, Clackamas County

Carolyn Bahrman, City of Rivergrove

• Nicole Perry, The Street Trust

Scott Hoelscher, Clackamas County

Christian Snuffin, Clackamas County

Shaun Wanford, parent

• Alice Bayless, parent

• Hannah Day-Kapell, Alta Planning + Design

Maria Sipin, Alta Planning + Design

## **Existing Conditions**

## **School Layout**

River Grove Elementary School is located on SW McEwan Road in the City of Lake Oswego, in the Lake Oswego School District. The campus has a playground and is mostly enclosed by fences and trees. On the southern end, a fence separates the school from Pilkington Park.

Students enter the school through two main entrances: at the front of the school and the southeast gate at Pilkington Park.

#### SITE CIRCULATION

Vehicles: Students are primarily dropped off at the front of the school. To get closest to the school

> door, vehicles enter the driveway at SW McEwan Road. Vehicles can enter this area only after the buses have left. The Pilkington Park lot is another drop-off area. Students

are dropped off then walk along a path to the back of the school.

**School Buses:** Buses load and unload students in the parking lot on SW McEwan Road, north of River

Grove Elementary School at the main entrance.

**Pedestrians:** Most students walking to River Grove Elementary School must cross SW McEwan

> Road, Pilkington Road, SW 65th Avenue, and SW Childs Road. Crossing guards are stationed along SW McEwan at several crosswalks: Kristi Way, Benfield Avenue, Reao

Court, and Pilkington Road.

**Bicyclists:** Pilkington Road is a collector street with intermittent pavement sharrow markings. The

nearest bike lane is about a half-mile west on SW McEwan Road. Ample bike parking is

available at the front of the school.

## Walk Audit Observations and Infrastructure Recommendations

Key locations at and near River Grove Elementary are described below, including issues identified during audit observations and discussions. Project numbering refers to the Improvements Map on page 12. The party responsible for implementing each recommendation is in parentheses (i.e., City of Rivergrove or Lake Oswego School District).

## 1. School Parking Lot and Grounds

Student drop-off and pick-up circulation operates relatively smoothly. Buses drop students off in front of the main doors. Families dropping students off from vehicles face minimal congestion on school grounds or at Pilkington Park. Teachers stationed near the school entrance direct traffic and help students cross the parking lot from vehicles to the school entrance. There is a wide sidewalk where students are dropped off at the entrance, which is lined with ample bike parking. However, the bike parking is an older style, which does not support a bicycle with two points of contact, and when bikes are parked properly they can block the sidewalk.



The school has a back gate off of Benfield Avenue and some families walk from there or from the Pilkington Road parking lot through the park to the school. Parents expressed concerns about personal safety and lack of lighting throughout the park.

#### RECOMMENDATION

- a. Replace old bike racks and reposition to eliminate sidewalk obstruction when bikes are parked.
- b. Install lighting in Pilkington Park from the school to Benfield Avenue and to Pilkington Road.
- c. Upgrade existing dirt path at northeast corner of school grounds from SE McEwan Road to school parking lot.

#### 2. SW McEwan Road

Along the front of the school, SW McEwan Road is an entry point to the main driveway. Students are dropped off at several unofficial locations along the road. Although SW McEwan Road has school zone



signs and speed humps, speeding and low visibility of crossing students are safety concerns. Crossing guards are stationed at crossings near Kristi, SW Benfield Avenue, and Pilkington Road. Much of the road lacks sidewalks, so families walk along the roadway shoulder.

#### **RECOMMENDATIONS**

- a. Install sidewalks on the south side of McEwan Road from the school driveway (west of Kristi Way) to Longfellow Avenue.
- b. Install sidewalks on the south side of McEwan Road from Longfellow Avenue to SW 65th Avenue.
- Install sidewalks on the north side of McEwan Road from SW 65th Avenue to SW Benfield Avenue.
- d. Restripe crosswalks at Benfield Avenue and at Kristi Way.
- Post "Do not Block Driveway" sign at the school driveway egress.
- f. Install a three-way stop at Kristi Way with advance stop bars.



## 3. Pilkington Road

Pilkington Road is a two-lane road with a mostly-complete pedestrian walkway on the west side and shared lane markings. The road is posted at 30 mph but poor vehicle speed compliance was observed on Pilkington Road. Crossing guards are present at SW McEwan Road. A Korean United Methodist Church just north of SW McEwan Road could potentially serve as a temporary drop-off area for students, with a shared use agreement for the parking lot.

#### **RECOMMENDATIONS**

- Construct sidewalk from Korean
   United Methodist Church to crosswalk
   at SW McEwan Road and consider
   parking lot as additional drop off/loading zone.
- Post radar speed signs between SW
   Dawn Street and Red Leaf Street, and between SW Fernbrook Way and Red Leaf Street.
- c. Install a Rectangular Rapid Flashing Beacon (RRFB) across Pilkington Road at McEwan Road.
- d. Install sidewalks on east side of Pilkington Road from Jean Road to SW Childs Road.
- e. Stripe crosswalk at Kenny Street with advance pedestrian warning signs.
- f. Install a Rectangular Rapid Flashing Beacon (RRFB) across Pilkington Road at SW Dawn St.
- g. Pave path through Pilkington Park.
- h. Construct pedestrian pathway on west side of Pilkington Road from SW Childs Rd. to Dawn St.



### 4. SW Childs Road

There are speed enforcement concerns along SW Childs Road and safety issues associated with the absence of sidewalks and poor visibility of stop signs. The intersection with Pilkington Avenue has a three-way stop and a crosswalk is marked on the west leg, leading to a sidewalk on the south side of the road. The City of River Grove plans to install a speed reader board on SW Childs Road near Pilkington Avenue. At 65<sup>th</sup> Avenue, a bush blocks visibility of the stop sign.

#### **RECOMMENDATIONS**

a. Trim vegetation to improve stop sign visibility at 65th Ave.

- b. Stripe crosswalk on SW Childs Rd. at Indian Creek Ave.
- c. Install a Rectangular Rapid Flashing Beacon (RRFB) at Megly Ct. and Woodcrest Lane.
- Formalize existing pedway (current wide shoulder with no parking signs) from SW 65th Ave. to SW Terry Ave into a raised sidewalk with curb and gutter or a separated pedestrian path.
- Reconstruct existing pedway from SW Terry Ave. to Pilkington Rd into a raised sidewalk with curb and gutter.
- f. Consider installing a Rectangular Rapid Flashing Beacon (RRFB) across SW Childs Road at SW Benfield Ave.

## 5. SW 65th Avenue

SW 65th Avenue and SW McEwan Road is one of the busier intersections surrounding the school, with nearby businesses generating traffic here in addition to school drop-off and pick-up activity passing through. The intersection has a four-way stop, although a slight skew of the roads results in inconsistent sign and stop bar placement. SW 65th Avenue lacks pedestrian facilities and is not currently a comfortable environment for people walking. In the future, as volumes of people walking, biking, and driving along 65th increase, pedestrians should be accommodated via a raised sidewalk with curb and gutter or a formalized pedway.

#### **RECOMMENDATIONS**

- Relocate stop signs at SW McEwan Road to improve visibility and straighten intersection.
- Stripe crosswalks across all lanes and adjust stop bars to tighten turning radius.

## **Cost Estimates**

Table 1 summarizes recommendations for River Grove Elementary School, provides order-of-magnitude cost estimates, and places the projects in priority tiers.

**Table 1. River Grove Elementary School Recommended Improvements** 

		LEAD	PLANNING -LEVEL		
RE	COMMENDATIONS	AGENCY	COST	PRIORITY	
	1. School Parking Lot and Grounds				
a.	Replace old bike racks and reposition to eliminate	Lake Oswego			
	sidewalk obstruction when bikes are parked.	School District	\$	Medium	
b.	Install lighting in Pilkington Park from the school to	City of Lake			
	Benfield Avenue and to Pilkington Road.	Oswego	\$	High	

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			PLANNING	
		LEAD	-LEVEL	
RECOMMENDATIONS		AGENCY	COST	PRIORITY
c.	Upgrade existing dirt path at northeast corner of school	Lake Oswego		
	grounds from SE McEwan Road to school parking lot.	School District	\$\$	Low
	2. SW McEwan Road			
a.	Install sidewalks on the south side of McEwan Road from			
	the school driveway (west of Kristi Way) to Longfellow	City of Lake		
	Avenue.	Oswego	\$\$\$	High
b.	Install sidewalks on the south side of McEwan Road from	City of Lake		
	Longfellow Avenue to SW 65 <sup>th</sup> Avenue.	Oswego	\$\$\$	Medium
c.	Install sidewalks on the north side of McEwan Road from	City of Lake		
	SW 65 <sup>th</sup> Avenue to SW Benfield Avenue.	Oswego	\$\$	Low
d.	Restripe crosswalks at Benfield Avenue and at Kristi	City of Lake		
	Way.	Oswego	\$\$	High
e.	Post "Do Not Block Driveway" sign at the school	City of Lake		
	driveway egress.	Oswego	\$	High
f.	Install a three-way stop at Kristi Way with advance stop	City of Lake		
	bars.	Oswego	\$\$	Medium
	3. Pilkington Road			
a.	Construct a sidewalk from Korean Methodist Church to			
	crosswalk at SW McEwan Road consider parking lot as	City of Lake		
	additional drop-off/loading zone.	Oswego	\$\$	High
b.	Post radar speed signs between SW Dawn Street and Red			
	Leaf Street, and between SW Fernbrook Way and Red	City of Lake		
	Leaf Street.	Oswego	\$\$	High
c.	Install Rectangular Rapid Flashing Beacon (RRFB)	City of Lake		
	across Pilkington Road at McEwan Road.	Oswego	\$\$	Medium
		City of Lake		
	Totalla' la alla anno da' la a CD'll' antan Dan I Como	Oswego and		
d.	Install sidewalks on east side of Pilkington Road from	Clackamas	<b>ዕ</b> ቀቀ	TT: -1-
_	Jean Road to SW Childs Road.	City of Lales	\$\$\$	High
e.	Stripe crosswalk at Kenny Street with advance pedestrian warning signs.	City of Lake	\$\$	High
f.	Install a Rectangular Rapid Flashing Beacon (RRFB)	Oswego City of Lake	<b>D</b>	High
1.	across Pilkington Road across at SW Dawn St.	Oswego	\$	Цigh
	across Flikington Road across at SW Dawn St.	City of Lake	φ	High
G	Pave path through Pilkington Park	Oswego	\$	Low
g. h.	Construct pedestrian pathway on west side of Pilkington	City of Lake	Ψ	LOW
11.	Road from SW Childs Rd. to Dawn St.	Oswego	\$\$	Medium
	Road from 5 tr Clinds Rd. to Dawn 5t.	Oswego	ΨΨ	Micalulii
	4. SW Childs Road			
a.	Trim vegetation to improve stop sign visibility at 65 <sup>th</sup>	Clackamas		
	Ave.	County	\$	High
b.	Stripe crosswalk on SW Childs Rd. at Indian Creek Ave.	Clackamas		
		County	\$	Low
c.	Install a Rectangular Rapid Flashing Beacon (RRFB) at	Clackamas		
	Megly Ct. and Woodcrest Lane.	County	\$\$	Low
d.	Formalize existing pedway (current wide shoulder with			
	no parking signs) from SW 65 <sup>th</sup> Ave. to SW Terry Ave			
	into a raised sidewalk with curb and gutter or a separated	Clackamas		
	pedestrian path.	County	\$\$\$	Medium

RE	COMMENDATIONS	LEAD AGENCY	PLANNING -LEVEL COST	PRIORITY
e.	Reconstruct existing pedway from SW Terry Ave. to	Clackamas		
	Pilkington Rd into a raised sidewalk with curb and gutter.	County	\$\$\$	Medium
f.	Consider installing a Rectangular Rapid Flashing Beacon	Clackamas		
	(RRFB) across SW Childs Road at SW Benfield Ave.	County	\$\$	Low
	5. SW 65 <sup>th</sup> Avenue			
a.	Relocate stop signs at SW McEwan Road to improve	City of Lake		
	visibility and straighten intersection.	Oswego	\$	High
b.	Stripe crosswalks across all lanes and adjust stop bars to	City of Lake		
	tighten turning radius.	Oswego	\$\$	High

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# Legend Crossing Guard Proposed Radar Speed Sign Proposed Reduced Curb Radius Existing Bike Parking Proposed Sidewalk Proposed "Do Not Block" Sign Proposed Crosswalk / Restriping

Proposed Flashing Beacon

Proposed Paved Path





Proposed

Lighting

## River Grove Elementary School





#### 1 School Parking Lot and Grounds

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#### SW Childs Road

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#### SW 65th Avenue

- a. Relocate stop signs at SW McEwan Rd to improve to improve visibility and straighten intersection.
- Stripe crosswalks across all lanes and adjust stop bars to tighten turning radius

Figure 3. River Grove Elementary School Improvements Map

Student Loading

Pathway

Proposed Pedestrian

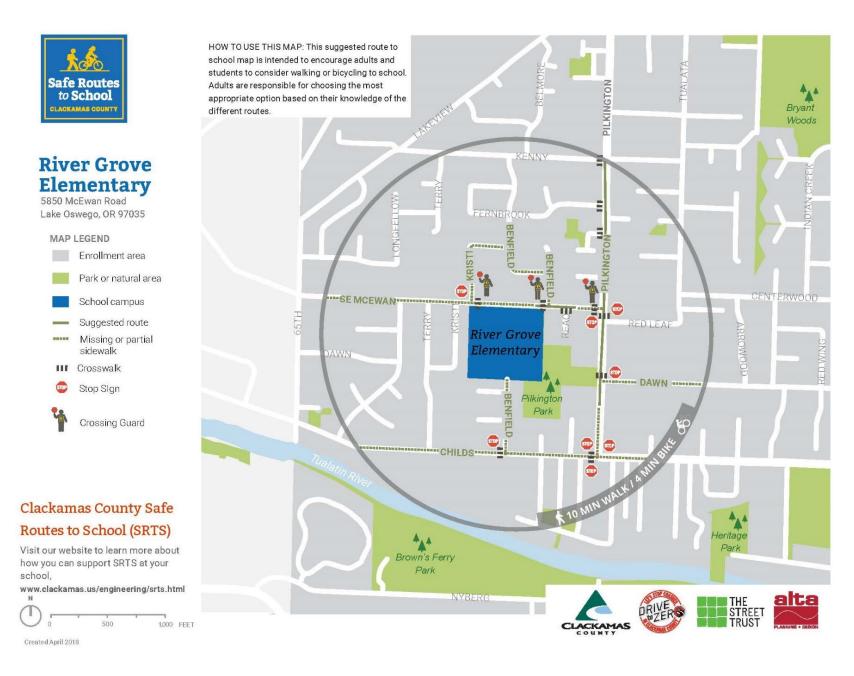


Figure 2. River Grove Elementary School Suggested Route Map

## **Programmatic Recommendations**

Programmatic activities and events complement infrastructure improvements by empowering students and their families to try walking and bicycling, and by making it safer for them to do so.

River Grove Elementary School currently promotes transportation safety by sending information to parents about student drop-off and pick-up patterns, as well as reminders about driving safely.

The activities below are recommended for River Grove Elementary School to improve and promote safe

walking and bicycling to and from school and in the community. They can be implemented by school administrators, teachers, parents, or even school clubs.

## **Education Programs**

## **BICYCLE AND PEDESTRIAN SAFETY EDUCATION**

Pedestrian and bicycle safety education teaches students basic traffic laws and safety rules.

Resources and best practice programs for elementary school students include:



- ♦ The Street Trust's <u>SRTS Curriculum</u> includes a flexible in-class and on-bike curriculum and pedestrian safety lesson plans.
- Oregon SRTS provides classes and train-the-trainer programs. Oregon-based service providers are listed at: www.oregonsaferoutes.org/bike-ed-service-providers
- The National Highway Traffic Safety Administration offers a child pedestrian safety curriculum and Cycling Skills Clinic Guide to help organizations plan bike safety skills events.
- ♦ The Girls in Gear curriculum is a girlsspecific bicycling program designed to empower adolescent girls by creating selfreliance and building confidence. It is also the first program to creatively integrate STEM — Science, Technology, Engineering and Mathematics — activities, physical exercise and nutrition education by way of the bicycle.

#### PARENT EDUCATION AND OUTREACH

Parents are the primary decision-makers about how their children get to school. Informing parents about

their options for walking and bicycling, as well as communicating the benefits of active transportation,

can encourage more families to walk and bike. This can occur through school e-news or announcements, and other informational resources. Suggested route maps can show parents the best walking or biking route to the school, overcoming concerns about barriers.

Resources and best practice programs:

- Oregon SRTS provides materials, handouts, and theme ideas for Monthly Walk and Bike events as well as Back to School messages.
- The National Center for SRTS has several tip sheets for parents on safe walking and bicycling behaviors.

## **Encouragement Programs**

#### WALK + BIKE TO SCHOOL CHALLENGE

The Oregon Walk + Bike to School Challenge celebrates students walking and bicycling to school. International Walk to School Day is held the first Wednesday in October and Bike to School Day takes place the second week in May. Parents can set up a table on the event day to provide refreshments and small rewards for families who participate, as well as maps, lights, and safety information to encourage more students and families to join in the fun.

Even families who live too far from school to walk and bike can participate by driving to a designated central location and walking together from there. Coffee and breakfast can be provided, and students can dress up or hold posters to make a fun, parent-supervised parade to school.

Resources and best practices:

- Schools in Oregon can order incentives to support and promote Walk + Bike Challenge Day and Month.
- Walk Bike to School suggests event ideas and planning resources for encouraging active transportation at schools.
- The National Center for SRTS maintains a national database of walk and bike to school day events as well as event ideas and planning resources.

## STUDENT CLUBS AND YOUTH LEADERSHIP **PROGRAMS**

Clubs and leadership programs allow older students to form groups to support the causes they care about most. Older elementary school student clubs can host Walk + Bike Challenge events, organize a competition, or work with their peers to promote walking and bicycling. Student clubs can offer excellent ideas and provide exceptional energy and drive to get things done.

Resources and best practice programs:



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- ♦ Marin County SRTS's <u>Teens Go Green</u> program partners with teens interested in the environment to bring reduced CO2 and healthy lifestyles to their schools.
- Create a cycling league or club. Leagues can introduce student riders to the sport of mountain biking or road racing, with a focus on skills, fun, fitness, and responsibility.

## **Enforcement Programs**

#### AAA SCHOOL SAFETY PATROL

Older elementary school student volunteers can signup to become a certified AAA School Safety Patroller. With support and leadership from school faculty and parents, student patrollers help fellow students develop a better understanding of pedestrian and vehicular traffic hazards.

Resources and best practice programs:

♦ AAA has <u>School Safety Patrol membership</u> information and descriptions of student, teacher, and parent roles.

