

Sunrise Corridor Community Visioning

Steering Committee Meeting #3

June 5, 2024



Clackamas County



Happy Valley



Metro



ODOT

Hybrid meeting logistics

- The meeting is being broadcast via Zoom.
- Public participants will be able to listen to meeting content but will not be visible.
- Committee members and project staff on Zoom will be visible.
- If committee members on Zoom would like to speak, please alert Brittany. We will also check in with committee members on Zoom.
- We have 5 minutes for public comment toward the end of the meeting.

Agenda

1. Welcome and Introductions
2. Project and community engagement updates
3. Goals and objectives
4. Scenario development approach
5. Public comment
6. Next steps



Meeting Agreements

Ground rules

- Have an open mind.
- Come prepared to participate.
- Listen to and recognize the diverse concerns and interests of other members.
- Share discussion time, encouraging everyone to participate fully.
- One person speaks at a time.
- Ask questions of each other to gain clarity and understanding.
- Avoid speaking on behalf of others or the group.
- Treat each other with mutual respect.

Expectations

- Patience with today's tech and differences in attendance.
- The meeting will start and end on time.
- Members and facilitator will work to hold to the agenda.
- If a topic is not on the agenda, we'll put it on a list for future discussion.



Introductions



Project Updates

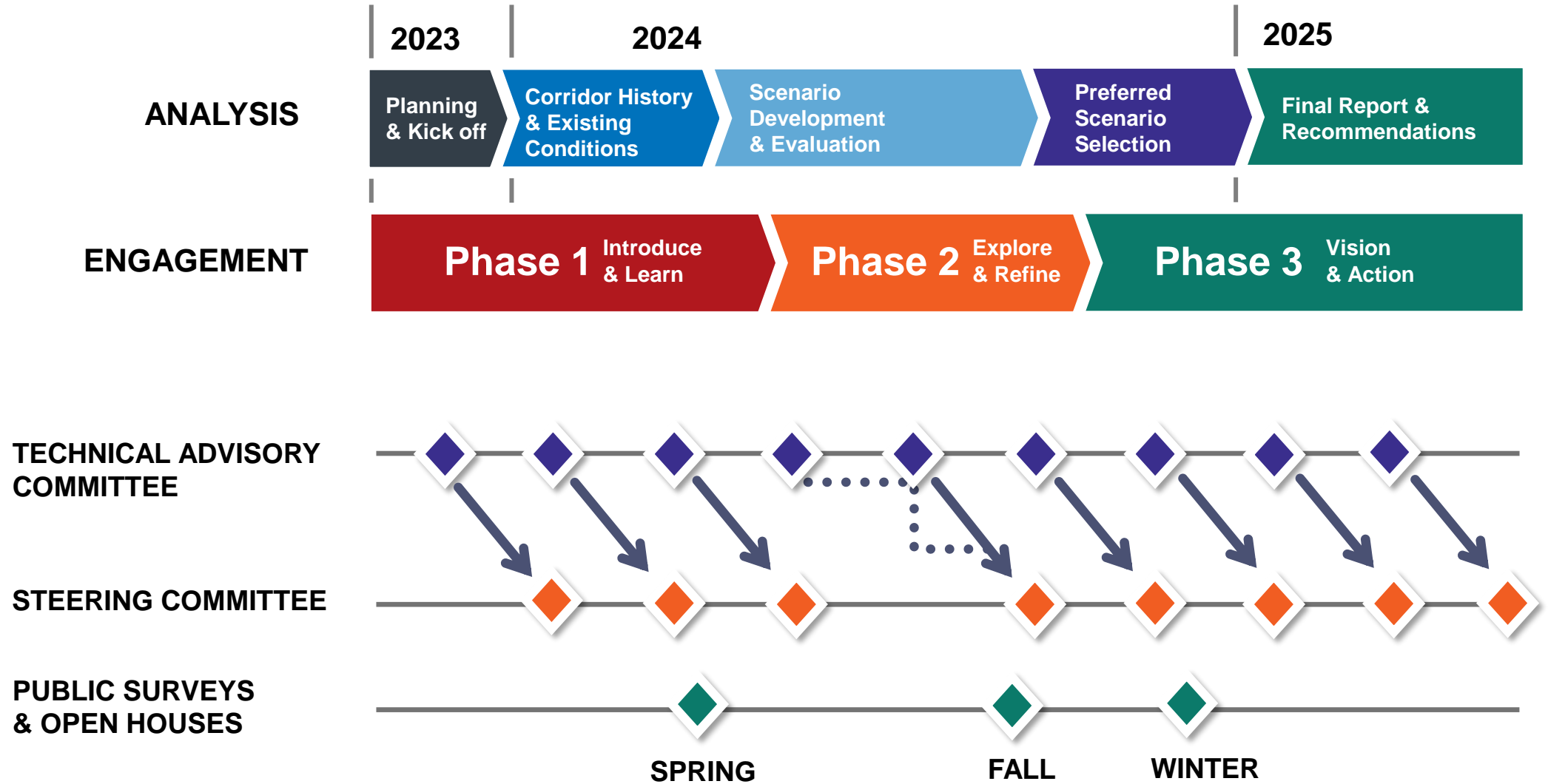
Community Engagement

Leadership Cohort

Agency Coordination



Committees Timeline



Engagement Update – Spring 2024

Objectives

- Visioning goals, needs and opportunities, ideas for the future

April/May

- Open house and online survey
- In-language focus groups (3)
 - Spanish, Russian, Vietnamese
- Leadership Cohort meeting
- Business focus group

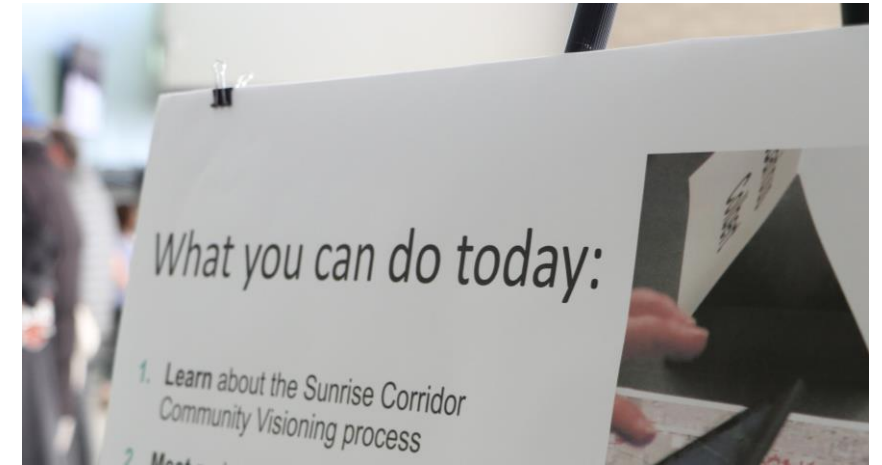
June

- Steering Committee meeting #3
- LEDIC presentation
- Happy Valley Council update
- Pop-up events: Farmers Mkt, Oak Acres
- Leadership Cohort meeting #2



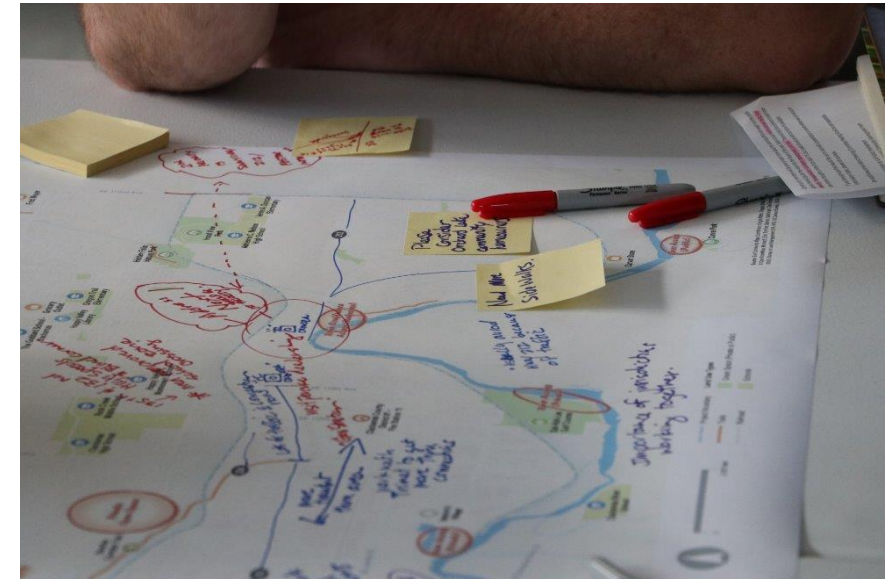
Engagement Update

- More than 300 people engaged
- Open house, online, tailored outreach
- Continued interest in participating this fall
- Goals covered most topics; many people focused on challenges and ideas



Incorporating participant feedback into project

- Findings and survey results are captured in a sharable report
 - Spring 2024 Engagement Summary (posted on project website in early June)
- Goals and Objectives were drafted and revised based on feedback
- Scenario development will look at feedback we hear on needs, challenges, ideas
 - Incorporate community feedback
 - Incorporate existing planning documents from various agencies

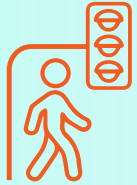


Goals and Objectives

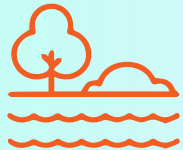
Refinements since 3/20/24 Steering Committee Meeting



Revised community goals for confirmation today



Create a **safe and resilient** transportation network for everyone that improves travel opportunities for **pedestrians, bicyclists, transit-riders** and **drivers**.



Enhance **health, well-being** and **sustainability**.



Promote complete communities to meet the **basic needs of all residents**.

Support **economic development**.



Preserve and **enhance local identity**, including historical and cultural assets.



Create **lasting improvements** through agency coordination and **partnership**.



Revisions based on what we heard

Committee feedback led to revisions on wording and adding some missing elements, such as :

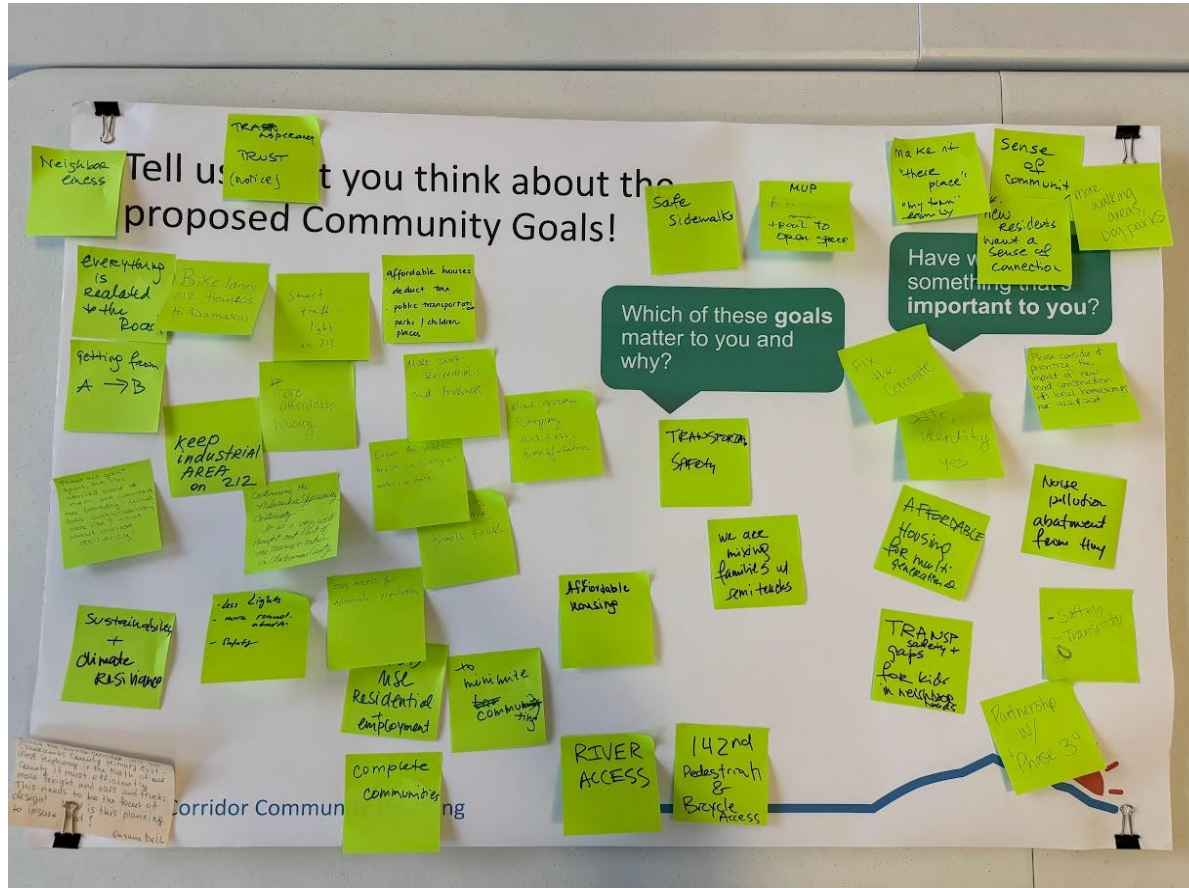
- Drivers and freight
- Final Environmental Impact Statement purpose
- Safe Routes to School
- Emergency access
- Sustainability
- Economic opportunities for students
- Attracting businesses with livable wages
- Anti-displacement strategies
- Sustainability
- See the comparison document with highlights

Community feedback

- The goals and objectives captured topics important to the community.
- Consistent with feedback; nothing missing



Community feedback consistent with goals



Confirm goals and objectives

Goals and objectives:

- Provide guidance for drafting scenarios
- Allow us to create measures for evaluating scenarios or actions
- Help us with conversations this fall

Is the group comfortable moving forward with the goals and objectives?



Scenario Development



Scenario Development Timeline



Planning framework (March-June)

- Goals and Objectives
- Performance Measures
- Process

Scenario development (April – July)

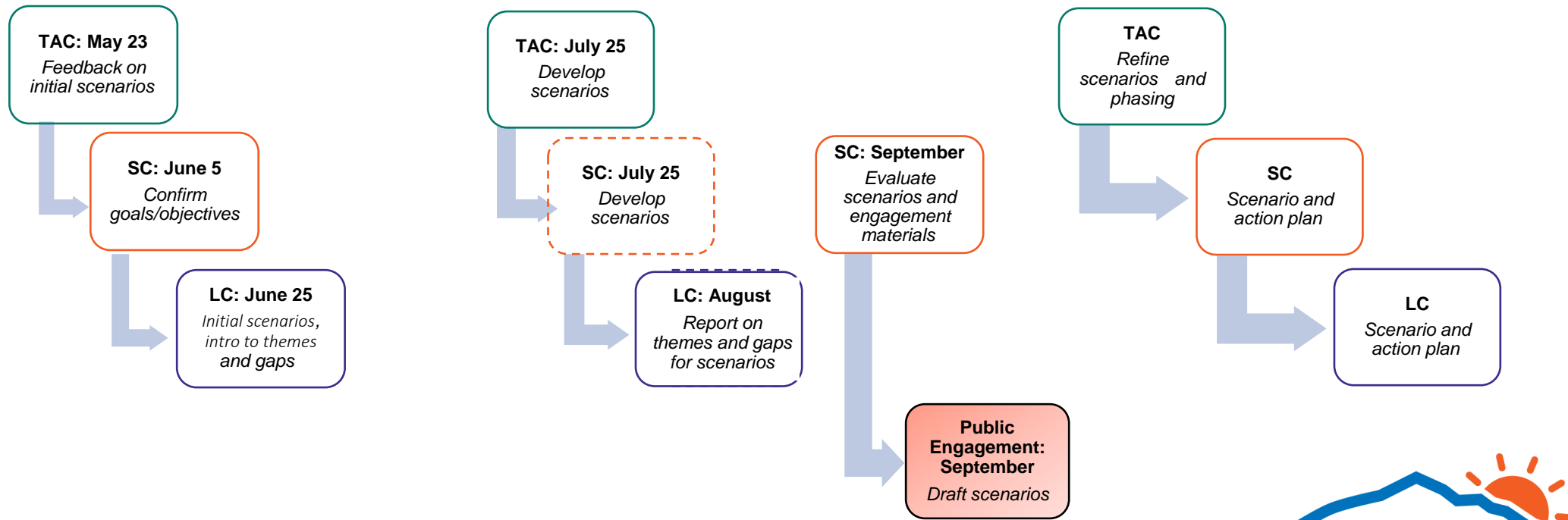
- How to meet project goals and objectives
- Area wide: programs, policies, corridors
- Focus areas: projects, local actions and fit

Evaluation (July-September)

- Communicate benefits and costs of actions or sets of actions
- Use to tune actions
- Use to prioritize and phase actions

Preferred scenario (October- December)

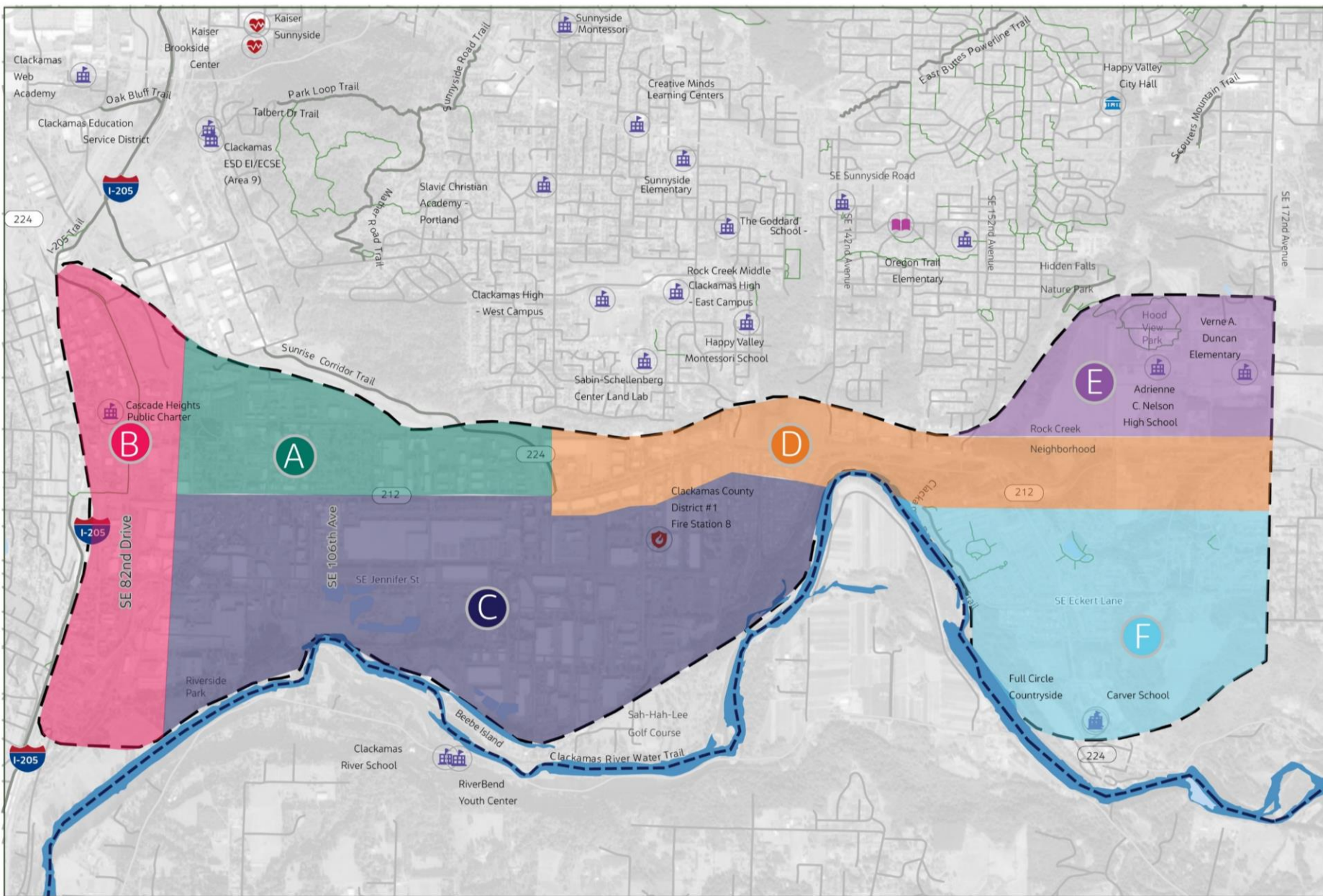
- Improve scenarios and actions
- Clarify benefits and costs
- Set phasing and priority in implementation plans



Map Focus Areas

Characteristics and existing conditions

- A** Light industrial and residential area between Sunrise Expressway and OR 212. Includes Camp Withycombe and two mobile home housing areas.
- B** Light industrial, commercial, and residential area between I-205 and Union Pacific railroad. Western gateway to the Sunrise Corridor.
- C** Light industrial area between OR 212 and the Clackamas River. Major local freight and employment access.
- D** Sunrise transportation corridor. Lower density light industrial and commercial uses. Includes low density residential areas and limited river access.
- E** Employment, education, and residential area with transportation gaps that need funding. Nature trail access around Hidden Falls and Hood View Park.
- F** Newly-built residential area at the split between OR 212 and OR 224. Includes some commercial and educational uses in the Carver community.



Scale: 1:30,000

1 in = 2,500 ft

0 2,500 ft



Project Boundary
 Streets

Landmarks

- Schools
- Library
- Hospital
- City Hall
- Fire Station

Trails

- Existing trail
- Existing trail (non-regional)
- Existing water trail (kayak/float)

For the entire area, we're looking at the goals, including:

- **Anti-Displacement** – Risks to residential and businesses
- **Economic Development** – Opportunities to bring about economic prosperity. Strong job stability over recent past and expected diversification. Industrial district provides base for growth.
- **Mobility & safety for all travelers** – Area has incomplete infrastructure, such as lack of shoulders, sidewalks, etc.
- **Access & Accessibility** – Transportation facilities not keeping pace with current growth.
- **Equitable Engagement** – Balance between residents and business owners (through commuters' voices also important)
- **Land Use & Housing** – Industrial and residential conflicting uses. Some underutilized, aging properties in industrial districts.

For each scenario, we'll start with:

- **Adopted and past plans** – Transportation System Plans, Utility plans, etc.
- **Existing conditions** – Current land uses and development, topography, area needs, etc.
- **Community feedback** – Community members have shared specific locations for challenges and ideas.
- **Best practices in planning** – Transportation safety best practices, economic development strategies, etc.



Map Focus Area A: What we heard

- Transportation concerns related to OR 212 – connections, safety, etc.
- High commercial and industrial potential – visibility from Sunrise Expressway.
- Mix of Industrial and Residential
- Industrial identity can be highlighted
- Anti-displacement is a big issue: two residential parcels in the middle of industrial and commercial activity with no buffer zones.
- Potential for expanded community facilities like school facilities, libraries and fire stations.
- All voices are important – residents, business owners and commuters through the area.



Map Focus Area B: What we heard



- Transportation facilities growth is needed – traffic congestion is an issue, and infrastructure growth not keeping up with community growth.
- Lack of pedestrian and bicycle facilities – bike lanes and sidewalks are needed, as well as safe highway crossings.
- Community identity is important – focus on maintain identity while making improvements.
- Improve freight traffic and facilities – add parking and queueing areas for trucks.
- Safety concerns: no shoulders on road, no room for error when driving, ditches on both sides.
- Need for mixed zoning – including healthcare delivery services and increased residential with proximity to services.
- Major businesses are shutting down or moving, and the community is not gaining any businesses.
- More access to parks and natural areas.



Map Focus Area C: What we heard

- High commercial and industrial use.
- Manufacturing, distribution, and warehousing industries are growing.
- Transportation facilities are not keeping pace with community growth.
- Tree canopy around industrial/warehouse buildings is important – air quality continues to be an issue.
- Clackamas Industrial Shuttle – needs more frequency, sidewalks, and bike routes.
- Increased green space and access to the river – waterfront parks, trails, boardwalks.
- Balance housing, parks, other community spaces with industrial areas.
- Need for pedestrian and bicycle facilities.



Map Focus Area D: What we heard

- Improvements to reduce congestion and increase flow of traffic are needed on OR-212. Increase the number of vehicle lanes, signals, and turn lanes.
- Improve movement of traffic onto OR-212. Connecting highways and side roads are experiencing traffic, congestion, and can't access OR-212.
- Concerns about pedestrian and bicycle safety. Build facilities along and over OR-212, especially connections from residential areas to the high school.



Along OR-212



Map Focus Area E: What we heard

- Limited access to schools is an issue – the single access point to Adrienne Nelson High School causes significant congestion. Need more access to schools beyond SE Rock Creek Blvd.
- Safety for drivers, but especially for people crossing highway and kids needing to get to school and around neighborhoods is an issue. OR-212 is a barrier between the community and schools.
- Pedestrian and bicycle infrastructure is needed.
- Workforce development programs to connect employers to middle/high school through training programs.
- Develop more community infrastructure, including a community center, a middle school, and youth focused recreation and businesses.
- Increase access to trails and green spaces.



OR-212 and 162nd Ave



Map Focus Area E



Map Focus Area F: What we heard

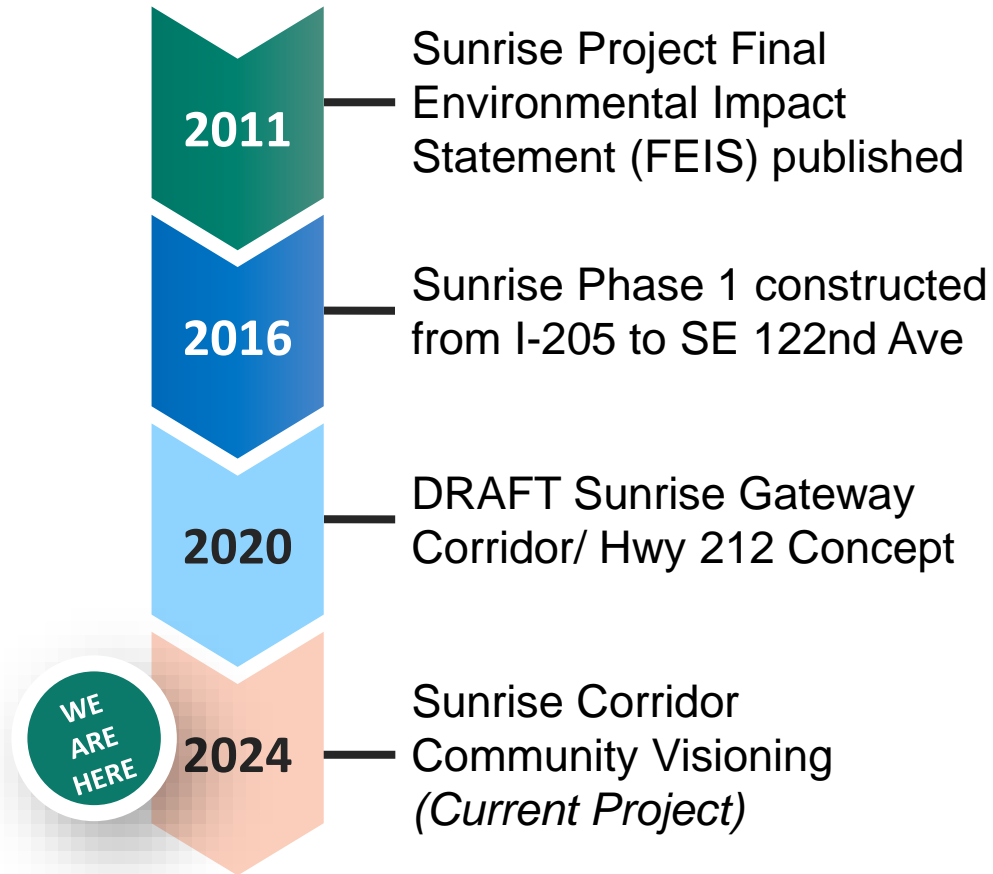
- Add sidewalks and bicycle facilities to improve multimodal options, helping to remove cars from the road.
- More pedestrian and bicycle crossings to improve safety.
- Need mixed commercial and residential developments.
- Preserve and enhance the scenic and natural qualities of the area's forests and open space.
- Need more parks and green spaces that are connected.
- Environmental restriction areas.
- Limited community resources and facilities – need community destinations.
- Reduce congestion and traffic.
- Area has grown quickly.
- Housing affordability concerns.



Gateway Concept



Sunrise Project (OR-212)



Sunrise Corridor Community Visioning will propose options to improve the 2020 Sunrise Gateway Concept that will:

- **Build on FEIS** and 2020 Sunrise Gateway Concept
- **Gather public input** on potential improvements and updates to the design
- **Partner with** ODOT, Happy Valley, Metro, and community to refine the concept for all users.



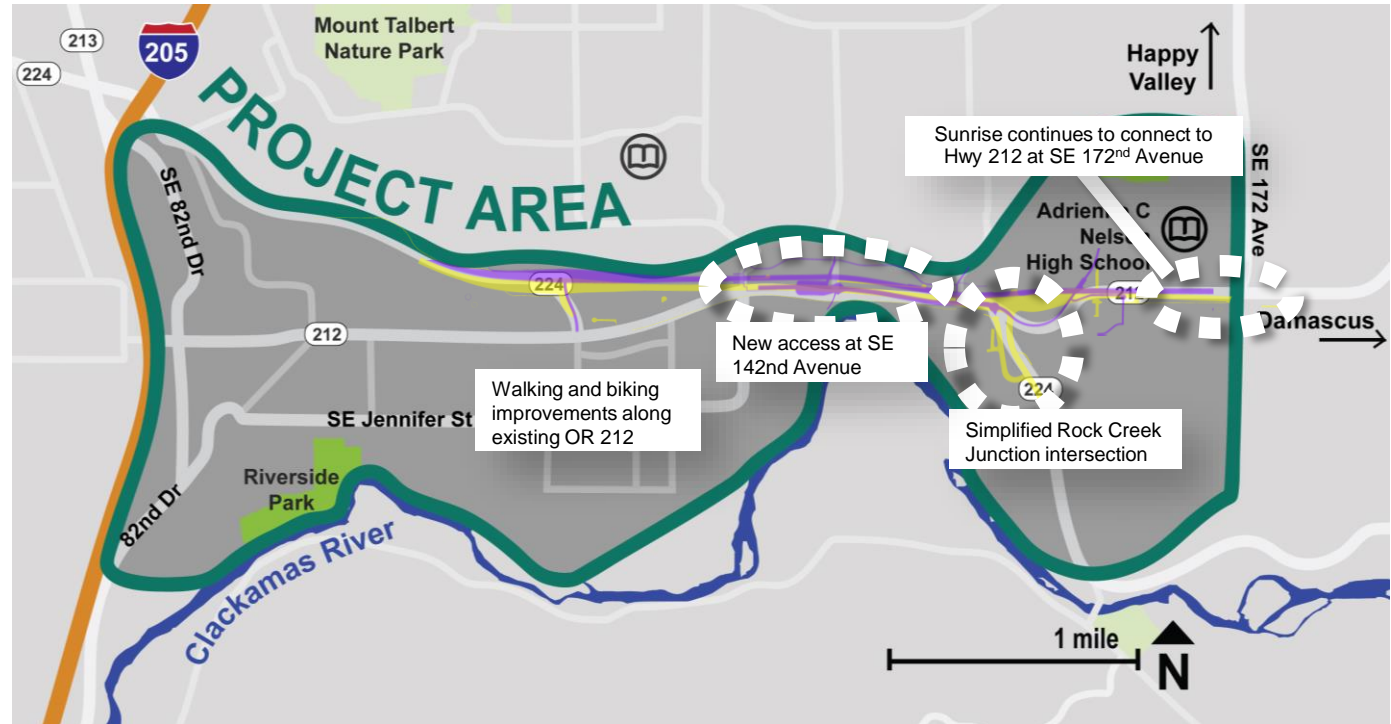
2020 Sunrise Gateway Concept



Clackamas County designed a preliminary Sunrise Gateway Concept for a regional transportation funding measure.

The **Sunrise Gateway Concept**:

- Meets the original project (FEIS) safety and congestion goals
- Lowers environmental and property impacts
- Reduces cost

The **Sunrise Corridor Community Vision** will bring the concept forward for partner agency and public feedback in fall of 2024.



-  Federal Environmental Impact Statement (FEIS) Footprint
-  Sunrise Gateway Concept Footprint



DRAFT Gateway Concept 122nd Tie-In



The 122nd Tie-in is designed to preserve the long-term diamond interchange footprint and allow phased construction of the ultimate mainline expressway and bridge over the crossroad.

135th/142nd/152nd Tie-In



This tie-in allows the consolidation of left-turn access to/from OR 212/224 through the development of a grade-separated overcrossing of the highway and new Sunrise Gateway Corridor and provides a gateway to the industrial site.

Rock Creek Junction

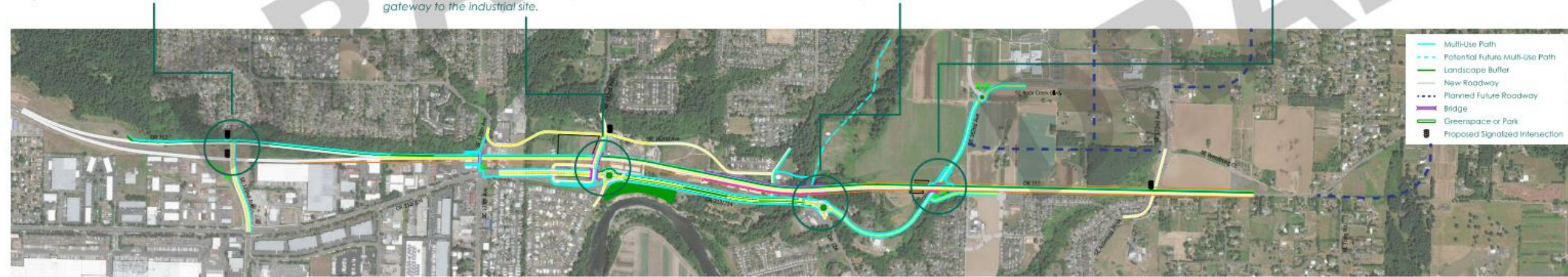


Rock Creek Junction will be converted into multi-lane roundabout to improve safety and provide adequate capacity following the development of the Sunrise Gateway Corridor.

Rock Creek Junction/ 162nd to 172nd Tie-In



This improvement minimizes right-of-way impacts and provides access to the Rock Creek Employment area via OR212, OR224, and the Sunrise (at 172nd Avenue) corridor.



Fall 2024 Engagement

Share and seek feedback on the scenario development and refinement that took place during the summer with input from project committees and staff.



Discussion: Typologies, what we heard

- Anti-Displacement Strategy (housing and jobs)
- Connected, safe freight routes
- Public Clackamas River access
- Connected local open spaces
- Safe pedestrian crossings
- Complete on street sidewalk and bike network
- Mixed land uses (e.g. food service + light industrial)
- Improve traffic congestion and safety
- Connected residential areas with mitigated conflicts
- Public health monitoring
- Connected bus stops
- Complete parking connections
- Enable electric transition
- Multiuse path and trail connections
- Workforce development and training
- Preserve / improve environmental quality
- Community identity and arts



Public Comment

Public attendees:

- Thank you for coming: In-person and Zoom audience
- Anything you'd like to share about the project or project area?



Next Steps

- Community presentations and pop-up events – June
- Leadership Cohort meeting – June 25th
- Incorporate feedback into scenario development
- TAC Meeting #8 – July 25th
 - TAC will work on scenario development
- Opportunity for Steering Committee members to engage in scenario development process – July
- Next Steering Committee meeting – September





Thank you!

<http://www.clackamas.us/sunrise>



Clackamas County



Happy Valley



Metro



ODOT



ADDITIONAL SLIDES NOT USED



Sunrise Corridor Community Visioning

Analysis

Project Planning & Kick off

Set up and introduce the project to team

Document History & Existing Conditions

How we got to where we are today. Information to understand needs, opportunities and constraints. Technical, social, and political sideboards. Planning framework – goals and objectives.

Scenarios

Develop & Screen

Collect feedback on proposed scenarios through screening process. Build on past plans.

Evaluate

Evaluate scenarios and give stakeholders information so they can provide input on approach, benefits and priority.

Preferred Scenario Selection

Use feedback to combine the best of the top 3 scenarios into a Preferred Scenario.

Final Report & Recommendations

Create an Implementation Action Plan with stakeholder and partner buy-in.

Engagement

Project Planning & Preparation Learn

What is the project? What should the vision include? Who are the people and what are the key places of the corridor community? What are the communities' preferred methods of engagement?

Phase 1: Introduce & Learn

Introduce project to stakeholders and the public. What are we building on? How does the community use the corridor today? What does the community envision for the future? What are the needs, opportunities, goals, and concerns?

Phase 2: Explore & Refine

How do we meet the needs and build on opportunities, measure our goals, and build upon past work?

What parts of these scenarios best fit the needs of the corridor community? Which were preferred by the community and why? What components should be kept or removed?

Phase 3: Vision & Action

Does this scenario match what the community told us? Does it balance the tradeoffs we heard from communities and businesses? Does it have key stakeholder buy-in and support?

What do we need to do next to make the vision become reality?

TAC Meetings 6-7



Scenario Development Timeline

Analysis

Engagement



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- Goals and Objectives
- Performance Measures
- Process

Scenario development (April – July)

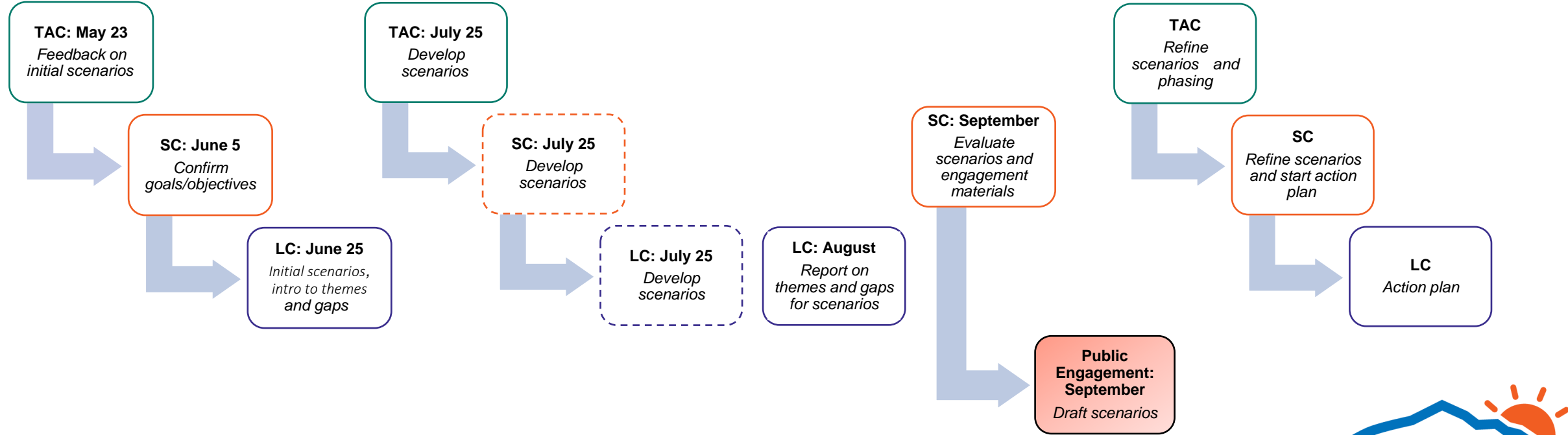
- How to meet project goals and objectives
- Area wide: programs, policies, corridors
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Evaluation (July-September)

- Communicate benefits and costs of actions or sets of actions
- Use to tune actions and ensure relevance
- Use to prioritize and phase actions

Scenario Selection Preferred scenarios (October-December)

- Improve scenarios and actions
- Clarify benefits and costs
- Set phasing and priority in implementation plans



Map Focus Area A: Key Issues and Goals



- **Anti-Displacement** – Risks to the two existing residential parcels north of OR-212 due to industrial and commercial nature of the area.
- **Economic Development** – Utilize unused abundant infrastructure to bring about economic prosperity. Strong job stability over recent past and expected diversification. Industrial district provides base for growth.
- **Mobility & Safety** – Lack of shoulders on roads, ditches on both sides, and trucks exiting off I-205 into the industrial area.
- **Access & Accessibility** – Transportation facilities not keeping pace with current growth.
- **Equitable Engagement** – Balance between residents and business owners (through commuters' voices also important)
- **Land Use & Housing** – Industrial and residential conflicting uses, impacting livability and leading to displacement and economic development concerns. Some underutilized, aging properties in industrial districts.



Map Focus Area B: Key Issues and Goals



- **Economic Development** – The area is largely built out and stable. There may be opportunity for higher density uses on commercial corridors to leverage transportation and transit access, and increase value.
- **Anti-displacement** – residential and commercial properties may face pressure from new development, though the area provides stable and affordable facilities.
- **Zoning and land use** – The mix of residential, commercial and light industrial can create conflicts for residents and workers.
- **Public health** – The area is bounded by a major freeway and industrial uses, with need to mitigate air, noise and other pollution. Access to neighborhoods without driving is limited.
- **Mobility & safety** – The highway, rail lines and streets isolate some areas from neighboring open space, neighborhoods and services. The existing streets – including internal circulation on large properties – create risks for travel.



Map Focus Area C: Key Issues and Goals



- **Access & Accessibility** – There are access issues to address for all modes, non-motorized, freight and motor vehicles, to ensure safe and efficient movement.
- **Anti-Displacement** – Displacement issues here are largely commercial and industrial related, to ensure affordable work spaces are maintained.
- **Economic Development** – there are opportunities for commercial and industrial growth and diversification, though aging facilities and conflicting uses can create barriers.
- **Health** – the area is largely paved with air, noise and water pollution risks. There is good potential access to natural areas to facilitate outdoor recreation opportunity.
- **Mobility & Safety** – The local street network has gaps on streets such as missing sidewalks, and conflicting mobility uses create risk for non-motorized modes. Some issues have been addressed on OR-212, with space for road safety measures beyond.



Map Focus Area D: Key Issues and Goals



- **Mobility & Safety** – The segment of OR-212 presents safety and capacity issues for the future to support the mix of residential and business uses for statewide trips.
- **Equitable Engagement** – Existing transportation plans require transparent communication and equitable engagement with local communities.
- **Health and Environment** – the area proximity to slopes and Clackamas river present challenges and opportunity.
- **Economic Development** – Areas near OR-212 offer opportunities to support economic opportunity, and maintaining safe movement is critical to business stability.
- **Land Use & Housing** – The highway plans present development opportunities that may require zoning changes.



Map Focus Area E: Key Issues and Goals



- **Zoning and land use** – Area as employment center is envisioned out through Rock Creek Employment Center plan and supplemented by Gateway Concept. Major developments in near term.
- **Economic development** – Area growth planned and included in planning forecasts. Transport access for students and employees is a key component for successful growth.
- **Health and Environment** – Area bound by accessible natural areas offering connections to Clackamas River and providing important access for residents, students, employees.
- **Mobility & Safety** – Safety for drivers and people traveling to schools is a key issue. The RCEC and Gateway plans present significant changes in the area.



Map Focus Area F: Key Issues and Goals



Map Focus Area F



- **Access & Accessibility** – Congestion and safety issues on OR-224. Realign OR-224 to allow traffic movement along the edge of the ‘district’. Provide a safe and interconnected pedestrian system for the walking mode of travel, especially short trips.
- **Climate & Environment** – Environmental issues include steep slopes and floodways. Wetlands and habitat areas should be conserved.
- **Economic Development** – Mixed-use growth opportunities are abundant along OR-224. Clackamas River offers riverfront development opportunities (within floodplain constraints). Goal is to create a unique, mixed-use riverfront district.
- **Health** – There are few developed parks in the area and a need for developed parkland. Goal is to create a connected system of parks and open space.
- **Land Use & Housing** – Much of the land south of the Happy Valley residential area is vacant and constrained due to steep slopes and wetlands.
- **Mobility & Safety** – OR-212 is seen as a barrier, creating unsafe conditions for kids needing to get to school. OR-224 has no sidewalks. Bike lanes are narrow and speeds high. OR-212/OR-224 intersection is congested and unsafe.



Transportation Outcomes from Past Work

- The County and partner agencies recognize that previous studies didn't provide the right answer for the corridor and today's surrounding community.
- Future transportation outcomes need to learn from past work and collaborate with community members to:
 - Right-size infrastructure improvements
 - Focus on community needs
 - Provide equitable access



Sunrise Phase 1 construction event

