

CLACKAMAS COUNTY BOARD OF COUNTY COMMISSIONERS

Policy Session Worksheet

Presentation Date: 9/14/21 **Approx. Start Time:** 3 p.m. **Approx. Length:** 30 minutes
Presentation Title: Performance Clackamas Update - Sunrise
Department: Department of Transportation and Development
Presenters: DTD – Dan Johnson (Director), and DTD - Jamie Stasny (Principal Planner)
Other Invitees: Sunrise Implementation Team Members

WHAT ACTION ARE YOU REQUESTING FROM THE BOARD?

The Board of County Commissioners (BCC) will receive an update on the Performance Clackamas goal relating to the Sunrise Corridor.

EXECUTIVE SUMMARY:

Early in 2020, Implementation Teams were formed to address each of the Boards' Strategic Initiatives. Teams consist primarily of staff from multiple departments who are involved with planning and implementation.

These update sessions provide an opportunity for the Board to review progress towards achieving the Initiatives including:

- discussing activities to date
- identifying what's working and any barriers
- recommending changes, if needed, and
- describing plans for the 12 months.

This session will provide an update on the below initiative from the Board's Build a Strong Infrastructure priority:

- By 2024, funding for the next Phase (from 122nd-172nd) of the Sunrise Gateway multimodal corridor improvements will be committed from federal, state, and/or regional funding sources.

FINANCIAL IMPLICATIONS (current year and ongoing):

This project will substantially be funded by a \$4 Million Dollar ARPA grant as described in House Bill 5006. Departments and external partners will contribute through in kind match of staff time.

STRATEGIC PLAN ALIGNMENT:

- This item aligns with all five of the county's Performance Clackamas goals:
 - Build public trust through good government;
 - Grow a vibrant economy;
 - Build a strong infrastructure;
 - Ensure safe, healthy, and secure communities; and
 - Honor, utilize, promote, and invest in our natural resources.
- This session directly addresses one of the Board's Performance Clackamas goals

LEGAL/POLICY REQUIREMENTS:

N/A

PUBLIC/GOVERNMENTAL PARTICIPATION:

Involves several departments and external partner agencies. Will include extensive public engagement.

OPTIONS:

N/A

RECOMMENDATION:

N/A

ATTACHMENTS:

- Sunrise Corridor Community Visioning Info Sheet
- Sunrise Corridor Community Visioning Project Update Presentation
- Sunrise Strategic Goal Board Update
- Sunrise Draft Desired Outcomes

SUBMITTED BY:

Division Director/Head Approval _____

Department Director/Head Approval *Dan Johnson*

County Administrator Approval _____

For information on this issue or copies of attachments, please contact Dan Johnson @ 503-742-4325



Sunrise Gateway Corridor Community Visioning Concept

The Sunrise Corridor is one of the most essential transportation routes in the State of Oregon. It provides freight access between I-205 and U.S. 26, serving as a critical link between the Portland region and central Oregon. Not only does it serve a larger purpose connecting east and west, it's home to one of the state's busiest and most critical freight distribution centers, the Clackamas Industrial Area. The Sunrise Corridor is the gateway to the Rock Creek Employment Center, an area brought into the Urban Growth Boundary in 2002 that is expected to provide thousands of new jobs in the coming years. Currently, OR 212/224 is not capable of handling the expected increase in traffic that will result from significant housing and employment growth in the corridor.

Beyond serving as a critical link for the traded sector economy, the Sunrise Corridor provides a gateway between the vibrant Portland metropolitan area and the premier recreation resources available in the county, including the Clackamas River corridor and the Mt Hood National Forest. It is home to over 7,500 residents, 800 businesses and 14,000 employees that are reliant on a failing transportation system.

Previous plans for this corridor are outdated and don't meet the multi-modal and livability metrics we've all come to expect from our land use and transportation plans. The future of this corridor must be founded in equitable development, through meaningful partnerships with the people living and working in the area, especially people of color and other vulnerable groups. In addition, the current work underway to create a climate action plan for the county and the current housing policies will inform this plan. Together they will create the foundation for bold strategies and clear actions that will shape land use and transportation systems in this area for the next 50 years.

The future viability of this community is dependent on critical and long overdue public engagement and planning to encourage and support needed investments in the Sunrise Gateway Corridor.

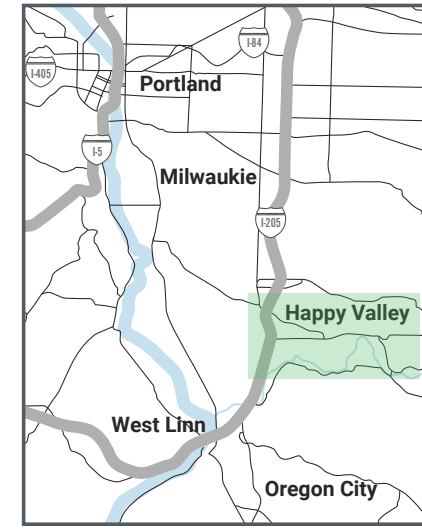
Join us to advance a visioning process that ensures the communities, businesses, and stakeholders dependent on this corridor can thrive!

-  **Improve safety and create transit options**
-  **Prioritize equitable community engagement**
-  **Support regional and state transportation system**
-  **Reduce congestion**
-  **Improve critical regional evacuation route**
-  **Identify housing, open space investment opportunities**
-  **Protect clean air and reduces carbon emissions**
-  **Support economic growth and evolving trends**
-  **Accomodate Metro population growth projections**

The Ask

Clackamas County and our regional partners will contribute matching funds for this two-year project.

- **Requesting: \$4 million**
- **Local match: \$1.5 million**
- **Total: \$5.5 million**



This Equitable Development Plan will:

- Fund community visioning process that encompasses economic, land use, health and recreation trends to ensure the community will grow and thrive.
- Develop anti-displacement strategies that respond to community and stakeholder needs so that residents and businesses may remain within the community and benefit from the developments.
- Recommend a community supported preferred transportation and development alternative.
- Result in clear actionable steps to achieve implementation.



Performance Clackamas

Grow a Vibrant Economy by investing in the future of our businesses.

Build a Strong Infrastructure by listening to the transportation needs of the area, resolving congestion, and securing a dependable emergency evacuation route.

Honor, Utilize, Promote and Invest in our Natural Resources by connecting to the river and understanding climate goals for the businesses in the area.

Ensure, Safety, Health, and Secure Communities by exploring needs in walkability, open space, recreation, and childcare.

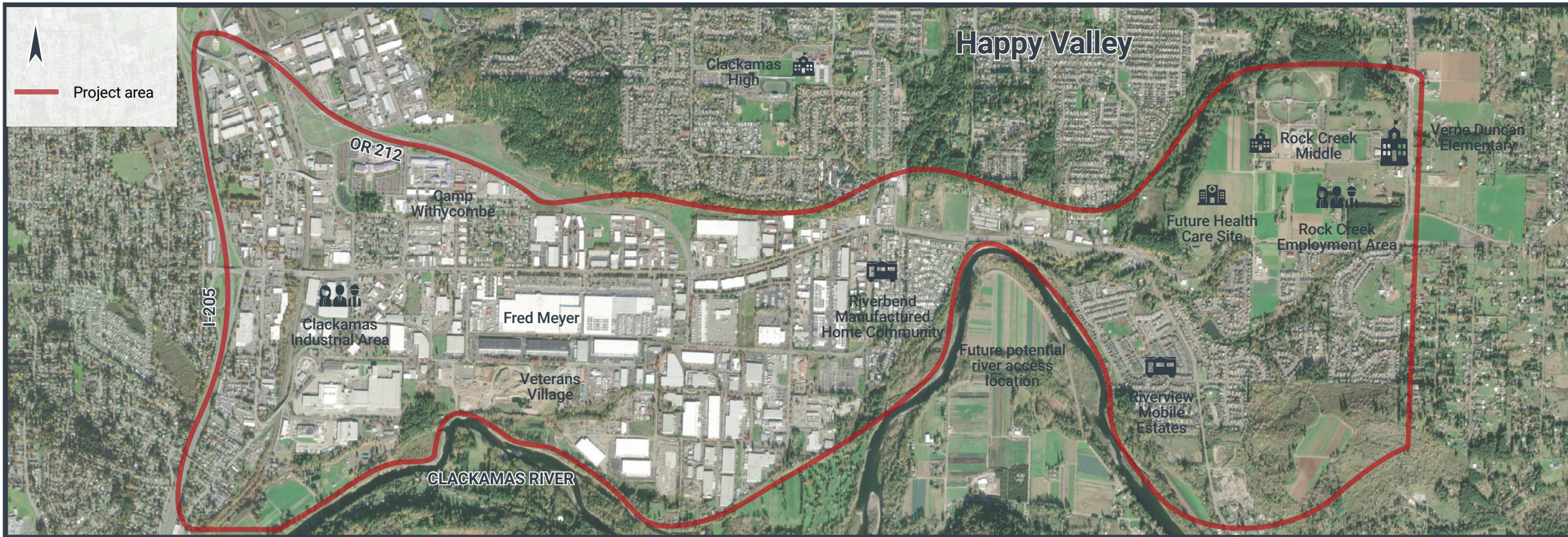
Build Public Trust by working with the community first and leading with equity.



Contact

Chris Lyons, Government Affairs Manager
clyons@clackamas.us
971-202-3007

Sunrise Gateway Corridor Community Visioning Concept



Equitable Development Principles

Identify residents, business owners, employees and other potential community partners.

Collaborate with the community and partners to build trust and identify challenges and opportunities in the corridor that impact well-being.

Compile existing plans in this area including the Sunrise Corridor study, the Rock Creek Employment Area Plan, Clackamas to Columbia Corridor, Pleasant Valley North Carver Plan and others to build synergy and foundation for the visioning process.

Inventory community strengths and resources such as parks, active community groups, public infrastructure and natural areas.

Study the existing conditions and develop an Economic Opportunities Analysis, Community Health Assessment, Infrastructure Assessment, Land Use Assessment and finally an environmental re-evaluation of proposed transportation improvements.

Create a clear master plan centered on equity with actionable policies that will guide future decision making to support a vibrant, safe, affordable corridor that serves existing and future community members and the region as a whole.

Accept the master plan by a public process.

Implement anti-displacement strategies in conjunction with other investments needed to support the plan.

Sunrise Corridor Issues	Challenges	Opportunities
Limited understanding of community strengths, needs and challenges.	10 year old community engagement plan not centered on equity.	Prioritize inclusive community engagement leading with racial equity. Establish partnerships with community leaders to champion a shared visioning process for the future of this area.
The regionally significant industrial area is surrounded by underutilized lands.	The current land use designations, especially those close to the transportation corridor, may not support the Climate Action Plan or changing economic needs.	Review land use and infrastructure needs in partnership with the community to create opportunities for workforce housing and meet changing employment land needs while protecting the regionally significant industrial area.
Unable to accommodate Metro's population growth projections without significant infrastructure investment.	Needed infrastructure investments may create displacement pressures on the disadvantaged communities.	Develop and implement anti-displacement strategies created jointly with community members.
Dangerous and underperforming state highways (OR 212 and OR 224) used for state, regional, and local trips with few mode options and a lack of safe pedestrian and bicycle routes.	Lack of understanding of community needs, lack of funds to construct needed infrastructure improvements.	Develop transportation solutions that result in safe access for all modes, reduced congestion, emissions and air pollution exposure. Update environmental assessment. Develop funding plan.
Lack of transit options and infrequent service.	Limited transit ridership.	Work with transit providers, businesses, and community to identify solutions that will support transit ridership and increase demand for service.
Some industrial land is underutilized including two opportunity zones.	Market and employment land needs have drastically changed.	Develop an economic opportunities analysis to analyze the community's economic patterns, potentialities, strengths, and deficiencies.
The area is a primary gateway to key recreation resources in the county.	Limited access to green space and the Clackamas River.	Develop a community-led vision including considerations to increase access to open space.

Sunrise Corridor

Strategic Goal Update

Board of Commissioners Policy Session

September 14th, 2021



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Agenda:

- Board Strategic Result
- Update: Since last we met
- Visioning Plan: Review Legislative Proposal
- Desired Outcomes: Review Draft
- Next Steps

Goal:

Board Strategic Result:

By 2024, funding for the next phase (from 122nd-172nd) of the Sunrise Gateway multimodal corridor improvements will be committed from federal, state, regional and local funding sources. (adopted March 2021)



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Update:



Since Last We Met

- April 2021: BCC adopted the Sunrise Corridor Community Visioning Plan as a legislative priority
- June 2021: The legislature voted to approve HB 5006 which included \$ 4 Million in funding for the Sunrise Corridor Community Visioning Plan
- July 2021: Staff developed a strategy for next steps and convened a series of internal partner meetings to develop and refine desired outcomes for the study
- August 2021: Staff confirmed internal consensus with Implementation Team members and other internal partners on the desired outcomes & agreed upon next steps

Legislative Proposal



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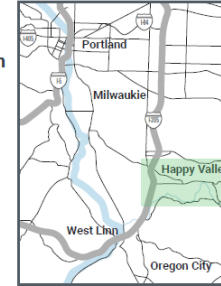
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- | | | |
|--|---|---|
| <input checked="" type="checkbox"/> Improve safety and create transit options | <input checked="" type="checkbox"/> Prioritize equitable community engagement | <input checked="" type="checkbox"/> Support regional and state transportation system |
| <input checked="" type="checkbox"/> Reduce congestion | <input checked="" type="checkbox"/> Improve critical regional evacuation route | <input checked="" type="checkbox"/> Identify housing, open space investment opportunities |
| <input checked="" type="checkbox"/> Protect clean air and reduces carbon emissions | <input checked="" type="checkbox"/> Support economic growth and evolving trends | <input checked="" type="checkbox"/> Accommodate Metro population growth projections |

The Ask

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Ensure, Safety, Health, and Secure Communities by exploring needs in walkability, open space, recreation, and childcare.

Build Public Trust by working with the community first and leading with equity.



Contact
Chris Lyons, Government Affairs Manager
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971-202-3007

Desired Outcomes *Approach*

Overarching Outcome:

Create a master plan centered on equity with actionable policies that will guide future decision making to support a vibrant, safe, affordable corridor that serves existing and future community members and the region as a whole.

- We'll accomplish this by:
 - Identifying stakeholders
 - Collaborating with the community & other partners to build trust and identify challenges and opportunities
 - Compiling existing plans
 - Inventorying community strengths and resources
 - Studying the existing conditions
 - Developing the plan
 - Accepting the plan by public process
 - Implementing the strategies to support the plan



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Desired Outcomes *Overview*

Overarching Outcome:

Create a master plan centered on equity with actionable policies that will guide future decision making to support a vibrant, safe, affordable corridor that serves existing and future community members and the region as a whole.

- **Equity-forward community engagement that results in long-term, mutual trust.**
- **Economic Competitiveness & Employment Land Analysis & Implementation Plan**
- **Land Use Assessment & Implementation Plan**
- **Community Health Assessment & Implementation Plan**
- **Infrastructure Assessment & Implementation Plans that include:**
 - **Transportation**
 - **Drinking Water**
 - **Sanitary and Storm Water**
 - **Parks and Open Space**



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Funding Details

- ARPA Funds
- Awarded through ODOT
- Awaiting Fund Guidance & Timing information



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Next Steps:

In Coming Months:

Meet with External Partners & Build Alignment on Desired Outcomes

- Happy Valley
 - ODOT
 - Water Service Providers
 - Metro
 - Trimet & other Transit providers
-
- Form internal working group
 - Determine procurement path & begin to develop RFP/ RFQ



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BCC GOAL:

Strategic Result(s)

By 2024, funding for the next phase (from 122nd-172nd) of the Sunrise Gateway multimodal corridor improvements will be committed from federal, state, regional and local funding sources. (adopted March 2021)

Team Members/Department (*Chair)

Transportation and Development	Dan Johnson *	Mike Bezner	Jamie Stasny
Development Agency	Dave Queener		
Public and Government Affairs	Sue Hildick	Chris Lyons	Trent Wilson
H3S	Rod Cook	Abe Moland	Derek Reinke
Water Environment Services	Greg Geist	Chris Storey	
Business and Community Services	Sarah Eckman		
Board Representatives	Tracy Moreland		

Key Strategies -

Coordinate - Internal Partners Coordination – Build alignment on desired outcomes of the Sunrise Corridor Community Visioning Project
Inform and Get Feedback – Update the BCC, Present internal team desired outcomes for acknowledgement/acceptance, get feedback
Coordinate – External Partners Coordination – Build alignment on the desired outcomes of the Sunrise Corridor Community Visioning Project
Communications – Provide information to the public on the website
Government Relations – Monitor opportunities and develop strategies to obtain funding at regional, state and federal levels

Related Metrics

By 2024, funding for the Interstate 205 (I-205) Widening and Seismic Improvements Project, including the Abernethy Bridge, will be committed from federal, state, and/or regional funding sources. (PGA)
By 2024, 80% of businesses that pay family wage jobs seeking to locate or expand in Clackamas County will find serviceable commercial or industrial properties which meet their particular business needs. (BCS)
<i>By 2025, 1,500 affordable housing units will be developed. Those units will be stratified across Area Medium Income (AMI) ranges as shown above.</i>
<i>By January 2022, a Climate Action plan is adopted for our community with specific recommendations to reach the goal of being carbon neutral by 2050.</i>
<i>Policy Lens: Carbon Neutrality, including developing and implementing a Climate Action Plan.</i>
<i>Policy Lens: Healthy and Active Lifestyle, guiding housing, transportation, and land use policies and decisions.</i>
<i>Policy Lens: Equity, Diversity, and Inclusion</i>

Congestion Relief

Activities Completed to Date

Get Moving 2020 - Project Advisory Board– Successful inclusion of Sunrise Complete Street and Local Connections Project and full design funding included in measure (\$180m)
C2C Corridor Project – Steering Committee (Commissioner Savas) – Successful prioritization of Sunrise Complete Street and Local Connections Project and Design for entire corridor as well as regional consensus around high rankings for the next phases of Sunrise including construction of the 212/224 round about and Sunrise itself.
Get Moving 2020 – Metro Coordination (Mike Bezner/Jamie Stasny)
Get Moving 2020 - Project Coordination (Stephen Williams/Karen Buehrig/Jamie Stasny) A robust coordinated staff effort was required to manage, evolve and refine the project so that it better addressed the needs of the community.
Get Moving 2020 – Communications (Ellen Rogalin/Cameron Ruen) Materials created and updated to articulate the need for the project and the evolving details. A website created to share information.
Regional Coordination (Dan Johnson/Mike Bezner/Jamie Stasny)
Developed Legislative concept for Sunrise Gateway Corridor Community Visioning Concept (Chris Lyons, Trent Wilson, Jamie Stasny)
Revised and approved concept (full implementation team)
Reviewed and approved concept as part of the County wide state legislative priorities (Full Board)
Developed and implemented legislative campaign and coordination strategy for concept (Chris Lyons, Trent Wilson, Jamie Stasny)
Prioritized and advocated for concept (Clackamas Caucus)
Approved the 4 Million Dollar earmark for concept (Oregon Legislature)
Began initial project concept development process (Dan Johnson, Mike Bezner, Jamie Stasny with coordination and support of full Implementation Team)
Updated and established internal department/staff alignment around desired outcomes of the project (Dan Johnson, Mike Bezner, Jamie Stasny with coordination and support of full Implementation Team)
Sunrise Gateway Corridor Community Visioning Concept – New website created & published, updates forthcoming (Cameron Ruen, Ellen Rogalin, Trent Wilson, Chris Lyons, Jamie Stasny)
Initiated initial external partners meetings to discuss the concept and concept development (Dan Johnson, Mike Bezner, Jamie Stasny with coordination and support of full Implementation Team)

Activities Planned for FY 21/22

Funding Source	Q1: July-September	Q2: October-December	Q3: January-March	Q4: April-June
General	Concept Development Process	Finalize Desired Outcomes & Begin drafting scope Understand funding timeline	Begin to draft RFQ/P (anticipated funding allocation)	Let RFQ/P & Select Consultant team

		Coordinate with external partners Form Internal Project Work Group & Establish regular meetings		
State	STIP Coordination	STIP Coordination	STIP Coordination	STIP Coordination
State	Oregon Toll Program Development	Oregon Toll Program Development	Oregon Toll Program Development	Oregon Toll Program Development
Federal	Continued development - Infrastructure Bill	Continued development - Infrastructure Bill	Pass – Infrastructure Bill	Development of Infrastructure Bill Guidance

Overall Status/Progress

What's Working Well	Barriers/Challenges
Funding strategy – successful pivot from Get Moving 2020 toward state funds	ARPA funding timeline uncertain
Built strong internal & legislative consensus on need for broad, equitable, cohesive planning effort	Broad planning effort will require internal alignment and external partner alignment on all project elements
Local Coordination - Evolving relationships with partners like Happy Valley through joint participation in the Clackamas to Columbia Corridor Plan	Need to address near term development needs in the Rock Creek Employment District, while planning for the long-term investment.
Emerging discussions around equity, both regionally and locally, have influenced the project design and approach.	We continue to work on how we measure and articulate “transportation equity” and require refined policy definition to better support outreach in the future

Changes recommended due to COVID or other factors

Recommended Change	Reason
N/A	

Draft 9.9.21

Overarching Outcome:

Create a clear master plan centered on equity with actionable policies that will guide future decision making to support a vibrant, safe, affordable corridor that serves existing and future community members and the region as a whole.

Community Engagement:

Equity-forward community engagement that results in long-term, mutual trust:

1. Create an inclusive project advisory framework that allows for community and stakeholder involvement to inform and guide project recommendations
2. Partner with community-based organizations to seek feedback from community leaders, residents, property owners, business owners and other stakeholders
3. Remove barriers and create opportunities for broad community participation (by providing childcare, translation services, etc.)

Economic Competitiveness & Employment Land Analysis & Implementation Plan:

1. Analyze existing conditions including barriers & opportunities to economic growth
2. Identify emerging economic opportunities for the corridor consistent with local, regional, and state market trends and planning policies

Land Use Assessment & Implementation Plan:

1. Analyze existing conditions and local and regional plans
2. Evaluate land use designations
3. Assess existing housing stock and identify opportunities
4. Using input from the economic opportunities analysis and land use assessment identify potential land use changes
5. Develop and begin to implement strategies that respond to community needs so that residents and businesses may remain within the community and benefit from future investments (i.e. Anti-Displacement Strategies)
6. Identify zoning and comprehensive plan changes

Community Health Assessment & Implementation Plan:

1. Understand positive and negative health status of the community (what is important for health, how quality of life is perceived, and what assets are available to improve community health)
2. Analyze existing conditions to identify priority health issues, including area demographics and social and environmental conditions that influence health; evaluated through a racial equity lens.
3. Embed health, equity, and safety findings into decision-making points throughout the vision development process
4. Incorporate health, equity, and safety findings into community vision policies and programs

Infrastructure Assessment & Implementation Plan:

Transportation:

1. Analyze existing conditions & summarize existing plans
 - Auto, Transit, Bicycle, Pedestrian
 - Trails
2. Gather feedback from community on lived experience
3. Identify barriers and opportunities
4. Integrate feedback into TSP update process
5. Conduct an environmental re-evaluation of proposed transportation improvements to prepare for the EIS Update
6. Develop phasing plan for arterial network within the corridor
7. Update the Sunrise Concept Plan
8. Create a funding plan
9. *Update the RTP to match community supported plan*

Infrastructure Assessment and Implementation Plan:

Drinking Water:

1. Analyze existing conditions
2. Coordinate with service providers
3. Determine or confirm service provision

Sanitary & Storm Water:

1. Analyze existing conditions
2. Coordinate with service providers
3. Determine or confirm service provision
4. Select a preferred alternative (if needed)
5. Create a funding plan (if needed)

Parks & Open Space:

1. Analyze existing conditions
2. Coordinate with service providers
3. Determine or confirm service provision
4. Get community feedback
5. Use feedback as input to Parks Master Planning effort