# Clackamas County Development Agency

(A Component Unit of Clackamas County, Oregon)





# **Comprehensive Annual Financial Report** For the Fiscal Year Ended June 30, 2016

Comprehensive Annual Financial Report

For the Fiscal Year Ended June 30, 2016

Prepared by:

Clackamas County Department of Finance Marc S. Gonzales, Director of Finance Christa Bosserman Wolfe, Assistant Finance Director, CPA David Bodway, Finance Manager

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# **INTRODUCTORY SECTION**



#### **DEVELOPMENT AGENCY**

**DEVELOPMENT SERVICES BUILDING** 150 BEAVERCREEK ROAD | OREGON CITY, OR 97045

November 15, 2016

To the Citizens of Clackamas County:

The Comprehensive Annual Financial Report of the Clackamas County Development Agency (the Agency), an Urban Renewal Agency, for the fiscal year ending June 30, 2016 is hereby submitted as mandated by state statute. State statute requires that the Agency issue a report annually on its financial position and activity, and that an independent firm of certified public accountants audit this report. Responsibility for both the accuracy of the data, and the completeness and fairness of the presentation, including all disclosures, rests with the Agency's management and is based upon a comprehensive framework of internal controls that it has established for this purpose. Because the cost of internal controls should not exceed anticipated benefits, the objective is to provide reasonable, rather than absolute, assurance that the financial statements are free of any material misstatements. To the best of our knowledge and belief, the enclosed data is accurate in all material respects and reported in a manner designed to fairly present the financial position and results of operations of the Agency and its various funds. All disclosures necessary to enable the reader to gain an understanding of the Agency's financial activities have been included.

This report includes all funds of the Agency. The Agency oversees the activities of four urban renewal districts in unincorporated Clackamas County. These districts are the Clackamas Town Center Development Area, the North Clackamas Revitalization Area, the Clackamas Industrial Development Area and the Government Camp Village Revitalization Area. Each area has differing needs that drove the decision to form the district in which urban renewal programs are applied.

Oregon Municipal Audit Law, as contained in the Oregon Revised Statutes, requires an annual audit by independent certified public accountants. The firm of Moss Adams, LLP, was selected to perform the audit for the fiscal year ending June 30, 2016. The auditor's report on the general purpose financial statements is included in the financial section of this report.

Management's discussion and analysis immediately follows the report of the independent auditors and provides a narrative, introduction, overview and analysis of the basic financial statements. The management discussion and analysis, complements this letter and should be read in conjunction with it.

# Profile of the Development Agency

The Agency is a component unit of Clackamas County, Oregon; the Clackamas County Board of Commissioners serves as its governing body. It has a budget committee, composed of the County Commissioners and five citizens, which reviews and approves the fiscal year budget. The level of budgetary control (the level at which expenditures cannot legally exceed the appropriated amount) is established by expenditure category within an individual fund. Budgeted funds include capital projects and tax increment funds for the urban renewal areas discussed below. The Director of Clackamas County's Department of Transportation and Development oversees the activities of the Agency and reports to the County Administrator and the Board of County Commissioners.

The Agency operated four urban renewal areas through fiscal year 2016. Three of these areas are located in one of Oregon's fastest growing regions -- the urbanized northeast portion of Clackamas County.

The **Clackamas Town Center Development Area** (**CTC**), which currently encompasses approximately 819 acres, was the first urban renewal program in Clackamas County. With a primary focus on the area around the intersection of I-205 and SE Sunnyside Road, this district focused on the community's need for new and expanded road systems to support the opening of the Clackamas Town Center shopping mall, and to meet the needs of the growing residential neighborhoods, and expanding health care facilities and businesses. In June of 2013, the tax levy within the CTC area was terminated. While the district is not receiving any tax increment revenues, remaining funds are programmed over the upcoming years to complete remaining projects within the plan area.

Just to the northwest of the Clackamas Town Center Area is the Agency's newest urban renewal area, the **North Clackamas Revitalization Area** (**NCRA**). The Plan for this area was adopted in May 2006 and the area began receiving tax revenue in November 2007. Area residents helped develop the long-range plan for the district and its component projects. This 1,008-acre, primarily residential area is bordered by the County line to the north, the city of Milwaukie to the west, Monroe Street on the south and I-205 to the east. The NCRA was formed to help revitalize an area that had been historically depressed and blighted. While initial projects have focused on expanded sewer service and accessibility to these services in the area, future projects and programs will emphasize improving housing, reducing crime, upgrading the transportation system and generally increasing livability for current residents.

The **Clackamas Industrial Area** (**CIA**) is a major regional distribution, warehousing and wholesale trade center. Industry is attracted to the area for a variety of reasons, including access to the interstate freeway system and the international airport, and a large diversified labor force living nearby. The primary goals of the CIA are to reduce traffic congestion, control flooding and improve drainage, promote economic development and create new jobs for local residents. In 2006, the Agency terminated its tax levy in the CIA. Remaining projects are being completed with carryover funds that remain in the district's budget.

The **Government Camp Village Revitalization Area**, in the village of Government Camp on Mt. Hood in far eastern Clackamas County, straddles U.S. Highway 26, the major roadway from the Portland metropolitan area to central and eastern Oregon, and is surrounded by Mt. Hood National

Forest. The objective of the Government Camp Plan was to target public investment to revitalize this mountain community into a recreation destination and to encourage private developments such as resorts, hotels, condominiums, retail, restaurants, recreational facilities and single-family homes. Government Camp now has a wide range of year-round recreational opportunities (including close proximity to the only year-round Alpine skiing in the lower 48 states) and scenic vistas. As a result of urban renewal investments, Government Camp has become the retail and recreational center of Mt. Hood. With most major projects completed, the Agency terminated the tax levy in Government Camp in 2009. During fiscal year 2015-16, remaining projects were completed with carryover funds that remained in the district's budget. These are the Area's final financial statements.

# Local Economy

As a whole, Clackamas County has experienced steady growth in population and development. County population increased from 313,000 in 1997 to an estimated 397,000 in 2015.

- In the **Clackamas Town Center Area**, assessed values were \$32 million in 1980 when the area was adopted. Assessed values in 2013 of over \$584 million reflect the fact that this has been the region's fastest growing business center with development of high quality office, retail and multi-family projects. Increases in assessed values attest to the overall success of urban renewal area planning and development. In June 2013, the urban renewal levy within the Clackamas Town Center Area was terminated, adding over the life of the plan an additional \$704 million of assessed value to the tax rolls. (The area of the plan was reduced in 1988 adding \$90 million to the tax rolls, and in 2005, adding \$48 million back. The final assessed value of \$584 combined with the value of the plan reduction areas totals \$704 million).
- The North Clackamas Revitalization Area was valued at \$539 million in 2015, up from \$397.7 million when the district was formed in 2006. Further development is expected now that sewers have been installed, and programs to revitalize housing and streetscape improvements are in progress.
- The original assessed value of the **Clackamas Industrial Area**, adopted in 1984, was \$300 million. After making improvements that increased property values, in 2001 the Agency added \$253.5 million to the general tax rolls and reduced the size of the district by 50 percent. In 2006 when the tax levy was ended, the assessed value of the remaining district was \$323 million.
- Assessed property values in the **Government Camp Area** have increased greatly, from \$24 million when the urban renewal plan was adopted in 1989 to \$160 million when the tax levy was terminated in 2009. Improved infrastructure and support for façade improvements and private development have resulted in the community becoming a popular year-round vacation destination.

The Agency's work has fostered over \$1 billion of increased assessed value in and around the aforementioned urban renewal areas. With the termination of three of the four urban renewal areas, the majority of this assessed value has been added back to the tax rolls to assist overlapping taxing districts in the provision of services to the citizens of Clackamas County.

The business base of Clackamas County is chiefly retail, warehousing and tourism, with metals manufacturing, machinery, healthcare, forestry, and agriculture also holding important places in the economic mix.

Along with the rest of the country, Oregon has been experiencing significant recovery since the recession of 2008 and currently ranks fourth in the nation for job growth. Over the past year the job growth rate has risen to 3.5%, adding 50,000 jobs (Oregon State Office of Economic Analysis). The industries that are currently seeing the most growth are healthcare, leisure and hospitality, financial services and manufacturing (Oregon Employment Department).

The Portland area and Clackamas County have exceeded the rest of the state in terms of job growth. In terms of unemployment, Oregon ranked eighteenth highest in the nation with a rate of 5.2%, at the end of the fiscal year (U.S. Dept. of Labor). Clackamas County's rate fell from 5.9% at the end of the last fiscal year, to a rate of 5.3% in Sept. 2016. Portland's rate was just slightly higher at 5.4%, and both were just slightly higher that the National average of 4.9%.

The housing market is booming due to a shortage in supply but high demand. Median home prices in the County are approximately \$352,000. Home values continue to climb with an increase of approximately 12% over the past year.

# Long-Term Financial Planning

Throughout the past decade, residential development has outpaced both commercial and industrial development in Clackamas County. This creates an imbalance for communities as the revenue collected by ad valorem property tax is less than the cost of providing services. A greater mix of commercial and industrial development is needed to restore the balance, and Agency activities have and are continued to expect to play an important role in this long-term effort.

Agency projects are developed in conjunction with the community at large to solve specific problems, to bring in new jobs and to promote a positive image, with resulting increases in assessed values that also support infrastructure development. Over the long run, urban renewal accomplishes what other funding streams cannot because it provides a framework for planning, sequencing and implementing long-term projects that provides for community-wide development of infrastructure and the related stability needed to attract private sector growth and investment.

# **Relevant Financial Policies**

The urban renewal philosophy is to revitalize "blighted areas" as defined by Oregon law. Projects in each urban renewal area plan are designed to remove or correct those blighting influences, which then allows for new development and/or redevelopment. Policies set forth within each urban renewal plan determine the use of Agency funds.

• The **CTC Development Area** was formed originally to provide transportation and community facilities. The Clackamas Regional Center Plan of 1998, which is part of the County's Comprehensive Plan, also provides for the intensification of Class A office facilities.

- The NCRA Plan addresses improved public health and safety in a mix of affordable housing types and mixed-use neighborhoods that provide retail, economic, educational, transportation and recreational opportunities.
- Goals established in the **CIA Plan** called for the reduction of traffic congestion, improved drainage, flood control, economic development and creation of new jobs.
- The **Government Camp Village Revitalization Plan** called for enlivening the mountain community through enhancement of infrastructure and overall appearance, especially in the retail core, diversification of recreational uses, improved local access and circulation, and increased winter parking.

# **Major Initiatives**

The Agency encourages high quality development and economic prosperity in the County and administers its four urban renewal areas accordingly. The areas are:

- Clackamas Town Center Development Area a regional retail and business center.
- Clackamas Industrial Development Area the largest wholesale distribution and manufacturing area in the County.
- North Clackamas Revitalization Area a residential neighborhood community in need of improved public services and community investment.
- Government Camp Village Revitalization Area a mountain residential and tourist community with historical significance and numerous recreation opportunities.

Typically the Agency supports economic growth by providing needed public improvements to promote orderly and attractive development. This new development brings jobs, an improved image and an increase in assessed real property value. Urban renewal projects are formed to revitalize "blighted areas" as defined in Oregon statute.

Funding for urban renewal projects is raised primarily through tax increment financing (TIF). The assessed value of property in an urban renewal district is divided into two parts:

- 1) The assessed value before the district is formed. The taxes from this assessed value pay for education and other local government services.
- 2) The increase in assessed value after the district is formed. The taxes on this increase, which occurs as development improves the area, pay for urban renewal projects.

# CLACKAMAS TOWN CENTER AREA (CTC)

Adding Back: An important component of any urban renewal plan is the ability to, through new development, increase assessed value to the tax rolls for use by overlapping taxing districts in the area. Throughout the life of this plan, the Agency continued to be responsive to the needs of its overlapping taxing partners. This focus led to two key amendments of the plan area, one in 1988 and one in 2005, which reduced the size of the district and added \$138 million of assessed value to the general tax rolls for use by our taxing partners. In June 2013, the urban renewal levy within

the Clackamas Town Center Area was terminated, adding \$566 million to the tax rolls, and \$704 million over the life of the plan. This is value that would not have been realized without the presence of urban renewal to prioritize and fund needed infrastructure improvements that fostered new development in the area.

**Clackamas Regional Center Working Group:** Prior to the June 2013 termination of the Clackamas Town Center levy, there was an intensive assessment of the remaining needs of the community. In May 2012 the Clackamas Regional Center Working Group was formed to discuss and identify the local community's priorities and recommend the projects to be implemented with the remaining funds available to the district. The Working Group was comprised of representatives from area businesses, community organizations, local service districts, neighboring jurisdictions and residents. The effort included open house events and web-based surveys to vet the findings and project recommendations with the community. Projects were identified, and the Committee worked with staff to develop a final work program for the Board of County Commissioners that identified the highest priority projects to benefit the community and promote economic growth in the area. This work program was designed to provide staff with a more refined focus to assist with future budgeting and scheduling of construction activity within the district. The work program was presented to the Board of County Commissioners for consideration. The following projects were prioritized by the Board for design or construction:

**Monterey Extension (82<sup>nd</sup> to Fuller):** The construction of a westerly extension of Monterey Avenue that will continue from 82<sup>nd</sup> Avenue to Fuller Road began in May 2015. This project will provide much-needed east-west connectivity, which is a priority of the Clackamas Regional Center Working Group. Construction was completed in December of 2015.

**Sunnyside/Stevens Intersection:** The intersection currently experiences frequent queuing and congestion issues, and serves as the primary access to Kaiser Hospital. The project will include lane and signal modifications that may include additional turn lanes, extensions or realignments. Design is scheduled to be completed by spring 2017, with construction to begin shortly thereafter.

**Boyer Drive Extension:** Design is complete on an extension of Boyer Drive from 82<sup>nd</sup> Avenue to Fuller Road in order to provide improved east-west connections in the area. The intersection at Fuller/King will also be modified to address safety issues as part of this project. Construction is scheduled to begin in spring 2017.

**Otty Street Realignment:** Currently, the intersection of Otty at  $82^{nd}$  Avenue is offset, creating safety and circulation issues. Construction is underway that will realign Otty west of  $82^{nd}$  to the existing intersection of Otty to the east of 82nd. The project is expected to be complete by December 2016.

**Public Partnerships:** This project will focus on implementing remaining goals of the Clackamas Town Center Plan and will be completed in partnership with other public entities in the Clackamas Regional Center Area.

**Disposition and Development Agreements:** The Agency owns a number of properties throughout the Town Center area that were primarily acquired for right-of-way. The Agency continues to actively market these sites for development.

# CLACKAMAS INDUSTRIAL AREA (CIA)

Adding Back: As in the Clackamas Town Center Area, in the Clackamas Industrial Area the Agency remains focused on the needs of our overlapping taxing partners. In 2001, when most of the projects in the area had been completed, a major amendment reduced the total area of the district by 50 allowed percent and property with an assessed value of \$263 million to be added to the general tax rolls. In 2006, the Agency terminated its tax levy in the area and by doing so added \$436 million of additional assessed value to the general rolls. The Agency's focus on removing blighting influences that limited the local community created an environment for private investment and increased assessed value. In return, this additional assessed value has provided a significant increase in operating revenue for service providers in the area to continue to meet the needs of the community. The Area is working on the following projects:

**Sunrise Corridor Construction:** With the passing of House Bill 2001 by the Oregon Legislature in 2009, construction funding became available for the early phases of the Sunrise Project, also known as the Sunrise Mainline Project. Over the past decade the Agency has been instrumental in moving this project from concept to construction. Through advanced right-of-way acquisition, the Agency placed the first building blocks to realize construction of a regional asset of this nature. Over the following year, the Agency coordinated with the Oregon Department of Transportation (ODOT) during construction and conveyed of real property assets to ODOT for right-of-way purposes. The Sunrise Corridor opened July 1, 2016.

**Northwest Pipe and Casing Site**: In fiscal year 2005-06, the Agency acquired the Northwest Pipe and Casing site; a 32-acre Superfund site in the Sunrise Corridor alignment. The Agency and the Oregon Department of Transportation are continuing negotiation for the conveyance of sizable portions of the site for the construction of Minuteman Way, a local connection between Mather and Lawnfield Road, and Phase 1 of the Sunrise. While these transactions will reduce the Agency's overall real property interest in the site, the Agency continues to monitor the soil remediation program implemented by the federal Environmental Protection Agency (EPA).

**Clackamas Industrial Area Opportunity Site:** The Agency has been actively marketing a 70-acre industrial site in the Capps Road area south of Highway 212. The Agency is targeting sustainable industries that will provide family wage jobs and increase the tax base in the area. A master plan for the site was completed in fiscal year 2010-11 and the site received certification from the State of Oregon that it is "shovel-ready" to support industrial development. The Agency completed construction of an extension of SE 120<sup>th</sup> Avenue in the fall of 2015.

# NORTH CLACKAMAS REVITALIZATION AREA (NCRA)

**Added value:** The North Clackamas Revitalization Area project has increased assessed property value from \$392 million in 2006 to \$539 million in fiscal year 2014-15, a \$141 million growth in value. Projects like local transportation and sewer improvements have improved economic vitality in the area and are expected to increase the value of the tax rolls.

**Street Improvements:** The Agency held several open houses last fiscal year to receive input from NCRA residents to help establish priorities for street improvement projects. Discussions have included projects to improve streets by repairing the road base, repaving, installing sidewalks and bicycle lanes, adding safety and storm water facilities, and landscaping. Several high priority projects were pinpointed to be carried out in the near term:

**Bell Avenue Improvements:** Previously bicycle lanes and sidewalks were only available on a portion of Bell Avenue. This project will provide complete sidewalks and bicycle lanes the entire length of Bell between SE King Road and Johnson Creek. Local drainage improvements will also be part of the project. Phase 1 of the project was completed in 2015. Phase 2 began in Spring of 2016 and will provide pedestrian and safety improvements, as well as storm water facilities between Sandview and SE Brehaut.

**Sewer and Street Improvements:** Annexation of the portions of the NCRA without sewer service into Clackamas County Service District No.1, the first step toward providing sanitary sewer service to all residents in this community, was approved in 2008. Design for the sewer system began in fall 2008, construction began in fall 2009, and all three phases of construction were completed by fall 2012. The Agency supported these efforts by providing capital funding in the amount of \$2,200 per eligible property to residents to help offset the cost of connecting to sewer, and providing an additional contribution toward sewer construction costs to reduce assessments by \$1,250 per eligible property. The Agency also implemented a grant program in 2013 to assist eligible residents in the area by paying the principal on their annual sewer assessment fees. The program will be run on an annual basis and will continue through the 20-year assessment installment payment period.

**Housing Assistance:** Housing rehabilitation and down payment assistance loan programs have been established. The first owner-occupied rehabilitation loan was awarded and completed in 2008. Since the program's inception, a total of thirteen home buyer down-payment assistance loans, twenty-five owner occupied rehabilitation loans, and one rental rehabilitation loan have been granted.

# **GOVERNMENT CAMP VILLAGE REVITALIZATION AREA**

Adding Back: As in the Clackamas Town Center Area and Clackamas Industrial Area, the Agency was proactive in terminating the district and adding value to the tax rolls. In 2009, the Government Camp levy was terminated, which added approximately \$136 million to the tax rolls. This is the final financial report for the Area.

**Fire Safety Improvements**: The Agency is partnered with the Hoodland Fire District to complete a remodel of the Fire Station in Government Camp. The Agency provided funds

for design and construction. The Fire District will manage all aspects of the project and the improvements are the assets of the District.

# Awards and Acknowledgements

For the 22<sup>nd</sup> year in a row, the Government Finance Officers Association of the United States and Canada (GFOA) awarded its prestigious Certificate of Achievement for Excellence in Financial Reporting to the Clackamas County Development Agency for its Comprehensive Annual Financial Report for the fiscal year ending June 30, 2015. In order to receive this award, a government must publish an easily readable and efficiently organized comprehensive annual financial report that satisfies generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current Comprehensive Annual Financial Report continues to meet the Certificate of Achievement Program's requirements and we are submitting it to the GFOA to determine its eligibility for another certificate.

The preparation of the Comprehensive Annual Financial Report on a timely basis was made possible by the assistance of the staff of the Clackamas County Department of Finance, Division of Financial Management. Each member of the Financial Accounting and Reporting team has our sincere appreciation for the contributions made in the preparation of this report.

Grateful acknowledgment is also made to the Board of County Commissioners and the County Administrator, whose leadership and support made the preparation of this report possible.

Sincerely,

CLACKAMAS COUNTY DEVELOPMENT AGENCY

Dan Johnson Assistant Director of Development Services

Marc S. Gonzales Finance Director of Clackamas County



Government Finance Officers Association

# Certificate of Achievement for Excellence in Financial Reporting

Presented to

# **Clackamas County Development Agency**

Oregon

For its Comprehensive Annual Financial Report for the Fiscal Year Ended

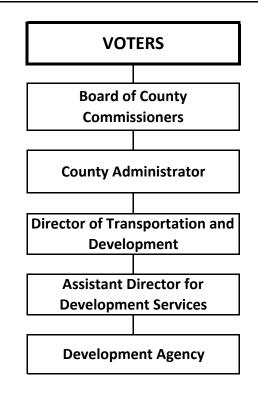
June 30, 2015

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Executive Director/CEO

# Department of Transportation & Development Development Agency

# FY 2015-2016



### GOVERNING BODY UNDER ORS 451.485 BOARD OF COUNTY COMMISSIONERS CLACKAMAS COUNTY, OREGON

Public Services Building 2051 Kaen Road Oregon City, Oregon 97045

### COMMISSIONERS AS OF JUNE 30, 2016

Name	Term Expires
John Ludlow, Chair Public Services Building	December 31, 2016
Jim Bernard, Commissioner Public Services Building	December 31, 2018
Paul Savas, Commissioner Public Services Building	December 31, 2018
Martha Schrader, Commissioner Public Services Building	December 31, 2016
Tootie Smith, Commissioner Public Services Building	December 31, 2016

#### **ADMINISTRATIVE OFFICES**

Department of Transportation and Development Clackamas County, Oregon 150 Beavercreek Road Oregon City, Oregon 97045

#### LEGAL COUNSEL AND REGISTERED AGENT

Stephen Madkour 2051 Kaen Road Oregon City, Oregon

## **FINANCIAL SECTION**

**REPORT OF INDEPENDENT AUDITORS** 



#### **REPORT OF INDEPENDENT AUDITORS**

Board of County Commissioners of Clackamas County, Oregon, as Governing Body of Clackamas County Development Agency Oregon City, Oregon

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities and each major fund, of Clackamas County Development Agency (the Agency), a component unit of Clackamas County, Oregon, as of and for the year ended June 30, 2016, and the related notes to the financial statements, which collectively comprise the Agency's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.



# $MOSS\text{-}ADAMS_{\texttt{LLP}}$

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and each major fund of the Agency as of June 30, 2016, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Other Matters**

#### **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 4 through 8 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance.

#### Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Agency's basic financial statements. The individual fund schedules on pages 28 through 33 and schedule of property tax transactions on page 34 are presented for purposes of additional analysis and are not a required part of the basic financial statements.

This supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. This information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the individual fund schedules and schedule of property tax transactions are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Agency's basic financial statements. The introductory and statistical sections are presented for purposes of additional analysis and are not a required part of the basic financial statements.

# $MOSS\text{-}ADAMS_{\texttt{LLP}}$

The introductory section and statistical section have not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on it.

#### **Reports of Other Legal and Regulatory Requirements**

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated November 15, 2016 on our consideration of the Agency's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Agency's internal control over financial reporting and compliance.

#### Other Reporting Required by Minimum Standards for Audits of Oregon Municipal Corporations

In accordance with the Minimum Standards for Audits of Oregon Municipal Corporations, we have issued our report dated November 15, 2016, on our consideration of the Agency's compliance with certain provisions of laws and regulations, including the provisions of Oregon Revised Statutes as specified in Oregon Administrative Rules. The purpose of that report is to describe the scope of our testing of compliance and the results of that testing and not to provide an opinion on compliance.

James ( layanotta

Eugene, Oregon November 15, 2016

MANAGEMENT'S DISCUSSION AND ANALYSIS

This discussion and analysis of Clackamas County Development Agency offers readers a narrative overview of financial activities for the fiscal year ended June 30, 2016. Please read it in conjunction with the accompanying transmittal letter, the basic financial statements, and the notes to the basic financial statements.

#### FINANCIAL HIGHLIGHTS

- Assets of the Agency exceeded liabilities at the close of the fiscal year by \$119,131,766. Of this amount, \$50,046,070 is available to meet the Agency's ongoing obligations. The remainder is invested in capital assets.
- Overall, the Agency reported a decrease in net position of \$1,363,809, or 1.1%, for the year. General revenues for the year were \$4,851,686, an increase of 9.5%, due to an increase in the property taxes and earnings on investments. Public ways and facilities reports \$6,166,297 as program-specific expenses in excess of direct program revenues.
- The governmental funds reported a combined ending fund balance of \$53,764,837. The ending fund balance also includes a decrease from operations of \$8,583,171, which is primarily due to the Agency working on projects that were budgeted for and using the existing fund balance since they have terminated three of four tax levies.
- Total assets entity-wide decreased \$2,300,468, or 1.8%, over the prior year. The net decrease is due primarily to the spending of cash on projects.

#### OVERVIEW OF THE FINANCIAL STATEMENTS

The Statement of Net Position and the Statement of Activities provide government-wide information for the Agency. These statements include all assets and liabilities of the Agency using the accrual basis of accounting, which is similar to the accounting methodology used by private sector entities. Current year revenues and expenses are taken into account regardless of when cash is received or paid.

The Statement of Net Position and the Statement of Activities report agency-wide net position and change from the prior year. Net position is the difference between assets and liabilities and represents a measurement of financial health. Over time, increases or decreases in Net Position indicate whether financial health is improving or deteriorating. The focus of the Statement of Activities is to match program costs to revenues. To the extent that program costs exceed program-specific revenue, those costs are paid from general Agency resources.

Following the government-wide financial statements are governmental fund financial statements. The statements are prepared using the current financial resources measurement focus and modified accrual basis of accounting. All funds are Major funds and are reported individually. A reconciliation of the fund financial statements to the agency-wide statements explains the differences in the two methods of reporting.

#### **GOVERNMENT-WIDE FINANCIAL ANALYSIS**

As noted earlier, net position of the Agency decreased 1.1%, from the prior year due to increased spending on projects for the urban renewal areas. Decreases arise from the excess of expenses over revenues in the Statement of Activities and flows to the Statement of Net Position. This decrease in net position is directly related to a significant drop in charges for services due to the termination of three of four tax levies.

#### **Statement of Net Position**

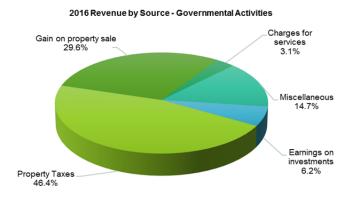
A condensed version of the Statement of Net Position for fiscal years ended June 30, 2016 and 2015 follows:

	2016	2015
Assets:		
Current assets	\$ \$47,906,624	\$ 54,217,528
Property held for sale	7,596,782	9,756,958
Capital assets	 69,085,696	 62,915,084
Total assets	 124,589,102	 126,889,570
Liabilities		
Current liabilities	1,402,336	1,978,995
Liabilitis due after one year	 4,055,000	 4,415,000
Total liabilities	 5,457,336	 6,393,995
Net position:		
Investment in capital assets	69,085,696	62,915,084
Restricted for public ways and facilities	 50,046,070	 57,580,491
Total net position	\$ 119,131,766	\$ 120,495,575

Current assets decreased \$6,310,904, or 11.6%, during the year, due primarily to a decrease in cash of \$8,696,951, or 16.1% over the prior year. The significant decrease in cash was spending on capital projects. Capital assets increased by \$6,170,612 or 9.8%. The total change in net position is discussed in the financial highlights section.

#### **Statement of Activities**

Total general revenues increased \$420,362, or 9.5%, during fiscal year 2016, primarily due to the increase in property taxes charges for services and earnings on investments.



#### GOVERNMENT-WIDE FINANCIAL ANALYSIS (Continued)

#### **Statement of Activities (Continued)**

During the year, program expenses for public ways and facilities decreased by \$5,520,624, or 47.7%. The decrease can be attributed to slightly less activity in capital projects. Overall, the decrease in program expenses along with a large drop in total revenues contributed to the decrease in net position of \$1,363,809, or 1.1%, during fiscal year 2016.

A schedule follows showing revenues and expenses by function and activity:

	2016			2015		
Revenues:						
Program revenues:						
Charges for services	\$	153,285		\$	1,139,716	
Operating grants and contributions		-			23,812	
Total program revenues		153,285			1,163,528	
General revenues:						
Property taxes levied for debt service		2,320,685			1,942,513	
Earnings on investments		312,338			269,025	
Gain on property sale		1,483,198			2,170,383	
Miscellaneous		735,465			49,403	
Total general revenues		4,851,686			4,431,324	
Total revenues		5,004,971			5,594,852	
Expenses:						
Public ways and facilities		6,166,297			11,563,486	
Interest and fiscal charges		202,483			217,304	
Total expenses		6,368,780			11,780,790	
Change in net position		(1,363,809)			(6,185,938)	
Net position, beginnning of year		120,495,575			126,681,513	
Net position, end of year	\$	119,131,766		\$	120,495,575	

#### FUND ANALYSIS

The Statement of Revenues, Expenditures and Changes in Fund Balance is presented for the governmental funds. Budget to actual schedules for the governmental funds are included in the supplemental information. This section will discuss fund balance changes.

As of the end of the current fiscal year, the Agency's combined ending fund balance is \$53,764,837. Approximately 86% of this total (or \$46,168,055) constitutes restricted fund balance, which is available for all approved projects within each of the Agency's four urban renewal districts. The remaining 14% of total fund balance (or \$7,596,782) is reported as non-spendable fund balance. This represents items not spendable in form, such as property held for sale (also known as redevelopment properties).

#### FUND ANALYSIS (Continued)

The Clackamas Town Center Development Area Fund balance decreased by \$6,203,688, or 37.8%, mainly due to ongoing capital projects expenditures during this fiscal year. However, the Fund has sufficient operating reserves remaining in fund balance to complete the projects identified by the Board.

The Clackamas Industrial Development Area Fund reports a decrease in fund balance of \$1,828,936, or 18.3%, mainly due to sales of land parcels during this fiscal year. The Fund has sufficient operating reserves remaining in fund balance to complete the projects identified by the Board.

The North Clackamas Revitalization Fund balance decreased by \$2,220,210, or 67.3%, mainly due to ongoing capital projects expenditures during this fiscal year. However, the Fund has sufficient operating reserves remaining in fund balance to complete the projects identified by the Board.

The Government Camp Development Area Fund balance decreased by \$292,107, or 100%, mainly due to program expenses for fire safety improvements and has no remaining fund balance. This is the final financial report for the Government Camp Development Area as the urban renewal area has completed its lifecycle.

The Clackamas Town Center Tax Increment Fund balance increased by \$202,230, or 0.6%, due to interest earnings. The fund holds significant operating reserves for the Agency.

The North Clackamas Revitalization Area Tax Increment Fund reports an increase in fund balance of \$1,759,540, or 576.2%, mainly due to property tax revenues in excess of debt payments.

#### **CAPITAL ASSETS**

As of June 30, 2016, the Agency had \$69,085,696 in capital assets net of depreciation. Net capital assets increased by \$6,170,612 due to the addition of assets and depreciation as seen in the notes to the basic financial statements. Please see Notes 1 and 7 to the notes to the basic financial statements for the Agency's capital asset policies and activity.



#### **DEBT ADMINISTRATION**



In 2012, new Urban Renewal Bonds were issued to finance sewer development projects in the North Clackamas Revitalization Area. Principal and interest are payable from the tax increment revenues generated in the North Clackamas Revitalization Area. The total outstanding balance at June 30, 2016 for bonds payable was \$4,415,000. Please see Note 8 in the notes to basic financial statements for more detail.

#### **ECONOMIC FACTORS**

The Clackamas County Development Agency is the urban renewal agency for Clackamas County responsible for implementing the County's Urban Renewal program. The Agency has four urban renewal tax increment financing (TIF) districts: Clackamas Town Center Development Area (CTC), Clackamas Industrial Development Area (CIA), Government Camp Development Area (GC) and the North Clackamas Revitalization Area (NCRA). Each TIF district levies a property tax on the new growth (or incremental assessed value) within the District since its formation. The levy is comprised of the total consolidated tax rate of all overlapping taxing districts times the incremental assessed value in thousands. Tax revenues are pledged to developing and completing projects contained in each area plan. Projects are designed to remove or resolve the influences that inhibit or slow growth in the plan area. For those levies that have terminated (CTC in 2013, GC in 2009, and CIA in 2006), work continues with the remaining funds to complete the projects already in process for each area plan. Although there are funds available for previously planned projects, no action will be taken unless the Agency receives concurrence from the Agency's Board to advance these projects. The TIF's are reaching the end of their respective lives, and final projects as approved by the Board are being completed.

In December 2001, the Oregon Supreme Court issued its Shilo v. Multnomah County et. al. decision. The effect of the decision was that all revenues received by TIF programs are considered "Other Government" revenues regardless of levy origin and are subject to compression testing under Measure 5 at \$10 per \$1,000 of taxable assessed valuation. Impacts vary from one jurisdiction to the next depending on the local government tax rate and amount of TIF collections. To date, there is no material compression loss to Agency TIF revenues due to the Shilo decision.

Future revenues will be derived from existing incremental assessed value and growth in each plan area. The Agency is responsible for developing infrastructure projects which will influence or lead growth. Hence, future revenues should increase based on assessed value growth (presuming tax rates are not decreased or the property tax system modified) for those districts which still actively levy.

#### FINANCIAL CONTACT

The financial statements are designed to present users (citizens, taxpayers, customers, investors and creditors) with a general overview of the Agency's finances and to demonstrate accountability. If you have any questions about the report or need additional financial information, please contact the Clackamas County Department of Finance at 2051 Kaen Road, Oregon City, Oregon 97045-4035.

# **BASIC FINANCIAL STATEMENTS**

#### CLACKAMAS COUNTY DEVELOPMENT AGENCY (A Component Unit of Clackamas County, Oregon) STATEMENT OF NET POSITION JUNE 30, 2016

	Governmental Activities
ASSETS:	
Cash and investments	\$ 45,309,958
Property taxes receivable	117,999
Grants receivable	743
Accounts receivable	2,347,100
Loans receivable	130,824
Property held for sale	7,596,782
Capital assets:	
Capital assets not being depreciated	45,153,858
Capital assets being depreciated, net	23,931,838
TOTAL ASSETS	124,589,102
LIABILITIES:	
Accounts payable	759,070
Accrued interest payable	89,036
Due to Clackamas County	174,944
Deposits	19,286
Noncurrent liabilities	
Bonds payable within one year	360,000
Bonds payable after one year	4,055,000
TOTAL LIABILITIES	5,457,336
NET POSITION:	
Investment in capital assets	69,085,696
Restricted for public ways and facilities	50,046,070
TOTAL NET POSITION	\$ 119,131,766

#### CLACKAMAS COUNTY DEVELOPMENT AGENCY (A Component Unit of Clackamas County, Oregon) STATEMENT OF ACTIVITIES FOR THE YEAR ENDED JUNE 30, 2016

ACTIVITIES		Expenses	Cł	Program Revenues narges for Services	R	et (Expense) evenue and nange in Net Position
Public ways and facilities Interest and fiscal charges	\$	6,166,297 202,483	\$	153,285 -	\$	(6,013,012) (202,483)
Total	\$	6,368,780	\$	153,285		(6,215,495)
GENERAL REVENUES:						
Property taxes levied for debt Earnings on investments Gain on property sales Miscellaneous	servic	e				2,320,685 312,338 1,483,198 735,465
TOTAL GENERAL REVENU	ES					4,851,686
CHANGE IN NET POSITION						(1,363,809)
NET POSITION, July 1, 2015						120,495,575
NET POSITION, June 30, 2016					\$	119,131,766

#### CLACKAMAS COUNTY DEVELOPMENT AGENCY (A Component Unit of Clackamas County, Oregon) BALANCE SHEET GOVERNMENTAL FUNDS JUNE 30, 2016

				Capital Pro	ojec	ts Funds		Debt Service Funds				
	D	ckamas Town Center evelopment Area Fund	D	Clackamas Industrial evelopment Area Fund	R	North Clackamas evitalization Area Fund	Government np Development Area Fund		ckamas Town Center Tax Increment Fund	Re	th Clackamas evitalization Area Tax rement Fund	Total
ASSETS: Cash and investments Property taxes receivable Accounts receivable Grants receivable Note and loans receivable, net Due from other funds Property held for sale	\$	6,973,510 - 2,347,100 743 - 182,751 1,706,993	\$	2,324,229 - - - - - 5,889,789	\$	1,671,370 - - 130,824 - -	\$ 38,982 - - - - - -	\$	32,248,038 - - - - - -	\$	2,053,829 117,999 - - - - -	\$ 45,309,958 117,999 2,347,100 743 130,824 182,751 7,596,782
TOTAL ASSETS	\$	11,211,097	\$	8,214,018	\$	1,802,194	\$ 38,982	\$	32,248,038	\$	2,171,828	\$ 55,686,157
LIABILITIES DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES:												
LIABILITIES: Accounts payable Due to other funds Due to Clackamas County Deposits	\$	282,767 - 51,199 7,500	\$	6,218 - 15,921 11,786	\$	431,103 182,751 107,824 -	\$ 38,982 - - -	\$	- - -	\$	- - -	\$ 759,070 182,751 174,944 19,286
TOTAL LIABILITIES		341,466		33,925		721,678	 38,982		-		-	 1,136,051
DEFERRED INFLOWS OF RESOURCES: Unavailable revenue - property sale Unavailable revenue - property taxes		678,312 -		-		-	 -		-		- 106,957	 678,312 106,957
TOTAL DEFERRED INFLOWS OF RESOURCES		678,312				-	 -		-		106,957	 785,269
FUND BALANCES: Nonspendable Restricted		1,706,993 8,484,326		5,889,789 2,290,304		- 1,080,516	 -		- 32,248,038		- 2,064,871	 7,596,782 46,168,055
TOTAL FUND BALANCES		10,191,319		8,180,093		1,080,516	 -		32,248,038		2,064,871	 53,764,837
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES:	\$	11,211,097	\$	8,214,018	\$	1,802,194	\$ 38,982	\$	32,248,038	\$	2,171,828	\$ 55,686,157

#### CLACKAMAS COUNTY DEVELOPMENT AGENCY (A Component Unit of Clackamas County, Oregon) RECONCILIATION OF THE STATEMENT OF GOVERNMENTAL FUNDS BALANCE SHEET TO STATEMENT OF NET POSITION JUNE 30, 2016

TOTAL FUND BALANCES	\$ 53,764,837
Total net position in the Statement of Net Position is different because:	
Capital assets, net of depreciation, are not resources for budgetary purposes and therefore are not reported in the governmental funds.	69,085,696
Long-term liabilities, are not reported as governmental fund liabilities not payable in the current year are not reported as governmental fund liabilities. Interest on long-term debt is not accrued in the governmental funds, but rather is recognized as an expense whent it is due. These non-governmental fund liabilities consist of: Accrued interest Bonds payable (4,415,000)	(4,504,036)
The Agency's sale proceeds are collected after year-end, but are not collected soon enough to be available as financial resources for the current year. The revenues related to these receivables are deferred and not reported in the governmental funds.	678,312
A portion of the Agency's property taxes are collected after year-end, but are not collected soon enough to be available as financial resources for the current year. The revenues related to these receivables are deferred and not reported in the governmental funds.	 106,957
TOTAL NET POSITION	\$ 119,131,766

#### CLACKAMAS COUNTY DEVELOPMENT AGENCY (A Component Unit of Clackamas County, Oregon) STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES FOR THE YEAR ENDED JUNE 30, 2016

	Capital Projects Funds			Debt Serv			
	Clackamas Town Center Development Area Fund	Clackamas Industrial Development Area Fund	North Clackamas Revitalization Area Fund	Government Camp Development Area Fund	Clackamas Town Center Tax Increment Fund	North Clackamas Revitalization Area Tax Increment Fund	Total
REVENUES:	<b>^</b>	¢	<b>^</b>	¢	<b></b>	¢ 0.000.004	¢ 0.000.004
Property taxes	\$- 153,285	\$ -	\$ -	\$ -	\$ -	\$ 2,302,204	\$ 2,302,204
Charges for services Interest	59,799	18.938	18,402	- 1,193	202,230	- 11,776	153,285 312,338
Miscellaneous	488,410	144,592	102,451	12	202,200	-	735,465
Miscellaneous	400,410	144,392	102,431	12			735,405
TOTAL REVENUES	701,494	163,530	120,853	1,205	202,230	2,313,980	3,503,292
EXPENDITURES: Public ways and facilities:							
Materials and services	487,007	249,484	471,631	14,088	-	-	1,222,210
Expenditures for urban renewal	343	7,795	26,438	240,242	-	-	274,818
Capital outlay	4,875,655	1,735,187	1,753,068	- 38,982	-	-	8,363,910
Special payments Debt service:	2,347,063	-	89,926	30,902	-	-	2,475,971
Principal	_	_	_			345,000	345,000
Interest and fiscal charges	_	_	_	_	_	209,440	209,440
interest and hood onlarges	·	·				200,440	200,440
TOTAL EXPENDITURES	7,710,068	1,992,466	2,341,063	293,312		554,440	12,891,349
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	(7,008,574)	(1,828,936)	(2,220,210)	(292,107)	202,230	1,759,540	(9,388,057)
OTHER FINANCING SOURCES: Gain on property sales	804,886	<u> </u>	<u>-</u>				804,886
TOTAL OTHER FINANCING SOURCES (USES):	804,886						804,886
NET CHANGE IN FUND BALANCES	(6,203,688)	(1,828,936)	(2,220,210)	(292,107)	202,230	1,759,540	(8,583,171)
FUND BALANCE, June 30, 2015	16,395,007	10,009,029	3,300,726	292,107	32,045,808	305,331	62,348,008
FUND BALANCE, June 30, 2016	\$ 10,191,319	\$ 8,180,093	\$ 1,080,516	\$	\$ 32,248,038	\$ 2,064,871	\$ 53,764,837

#### CLACKAMAS COUNTY DEVELOPMENT AGENCY (A Component Unit of Clackamas County, Oregon) RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED JUNE 30, 2016

NET CHANGE IN FUND BALANCES	\$ (8,583,171)
The change in net position reported in the Statement of Activities is different because:	
Government funds report capital outlay as an expenditure. However, in the Statement of Activities the cost of those assets are capitalized. Their value is allocated over their estimated useful lives and reported as depreciation expense. Depreciation Capital asset additions Loss on disposal of assets	\$ (1,837,341) 8,363,910 (355,957)
Property taxes that do not meet the measurable and available criteria are not recognized	6,170,612
as revenue in the current year in the governmental funds. In the Statement of Activities they are recognized as revenue when levied or earned.	18,481
Receivables that do not meet the "measurable and available" criteria are not recognized as revenue in the current year in the governmental funds. In the Statement of Activities they are recognized as revenue when levied or earned.	678,312
Long-term debt principal payments are recorded as expenditures in the governmental funds and issuance of long-term debt is recorded as an other financing source. In the Statement of Activities issuance of long-term debt reduces net assets and the payment of long-term debt principal increases net assets.	
Payment of long-term debt principal	345,000
Interest expense is accrued on long-term debt, whereas in the governmental fund, it is recorded as an interest expenditure when due.	6,957
CHANGE IN NET POSITION	\$ (1,363,809)

NOTES TO BASIC FINANCIAL STATEMENTS

# 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

### The Agency

Clackamas County Development Agency (the Agency), a blended component unit of Clackamas County, Oregon (the County), was organized in 1977 under the provisions of ORS 457 as the urban renewal agency of the County. The Agency has no potential component units. As provided by ORS 457.035 the Clackamas County Board of Commissioners (the Board) is the governing body of the Agency. The Agency's purpose is to implement programs that provide for economically, socially and environmentally sound development and redevelopment to revitalize blighted areas; building the County's property tax base and creating jobs for the citizens of Clackamas County. The Agency's current activities include the Sunnyside Projects to reduce traffic congestion, the development of the Sunrise Corridor, the revitalization of Government Camp, and the planning for revitalization in North Clackamas. Personnel of the Clackamas County Finance Department provide fiscal and accounting functions. Since the County is financially accountable for and significantly influences the operations of the Agency, the Agency is included in the financial statements of the County.

## Basis of Presentation, Measurement Focus, and Basis of Accounting

## **Government-wide Financial Statements**

The Statement of Net Position and the Statement of Activities display information about the Agency, including all of its financial activities. Governmental activities are financed primarily through property taxes and earnings on investments.

The Statement of Activities presents a comparison between direct expenses and program revenues for the Agency's program. The Agency does not allocate indirect expenses. Program revenues include grants and contributions that are restricted to meeting operational requirements. Revenues that are not classified as program revenues, including property taxes and earnings on investments are presented as general revenues.

Net Position is reported as restricted when constraints placed on them are either externally restricted, imposed by creditors (such as through debt covenants, grantors, contributors, or laws), or are imposed through constitutional provisions or enabling legislation.

### **Fund Financial Statements**

The fund financial statements provide information about the Agency's funds. The emphasis of fund financial statements is on major funds, each displayed in a separate column. The Agency reports all funds as major funds. These funds account for the general administration of the Agency's urban renewal areas and for the acquisition and rehabilitation of blighted and deteriorated areas within the designated urban renewal areas.

# 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

# Basis of Presentation, Measurement Focus, and Basis of Accounting (Continued)

## Fund Financial Statements (Continued)

The Agency reports the following major funds:

Capital Project Funds:

- Clackamas Town Center Development Area Fund This fund accounts for project related capital outlay and the Public Ways and Facilities Program in the Clackamas Town Center Urban Renewal District. Activities include road network upgrades and capacity improvements.
- Clackamas Industrial Development Area Fund This fund accounts for project related capital outlay and the Public Ways and Facilities Program in the Clackamas Industrial Area Urban Renewal District.
- North Clackamas Revitalization Area Fund This fund accounts for project related capital outlay and the Public Ways and Facilities in the North Clackamas Area Urban Renewal District.
- Government Camp Development Area Fund Accounts for project related capital outlay and the Public Ways and Facilities Program in the Government Camp Area Urban Renewal District.

Debt Service Funds:

- Clackamas Town Center Tax Increment Fund This fund accounts for property tax increment revenues for the Clackamas Town Center Urban Renewal District. When debt is outstanding this fund records the payment of principal and interest on long-term indebtedness for the District.
- North Clackamas Revitalization Area Tax Increment Fund This fund accounts for property tax increment revenues for the North Clackamas Revitalization Area. When debt is outstanding this fund records the payment of principal and interest on long-term indebtedness for the District.

# 1. <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)</u>

# Basis of Presentation, Measurement Focus, and Basis of Accounting

### **Measurement Focus and Basis of Accounting**

Government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which the taxes are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

The District funds programs by a combination of restricted resources such as grant agreements and property taxes, as well as unrestricted resources (i.e. general revenues). Thus, when program expenses are incurred, there are both restricted and unrestricted Net Position available to finance the program. It is the District's policy to first apply restricted resources to such programs and then unrestricted resources.

Governmental fund financial statements are reported using the current financial resources measurement focus and modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible in the current period or soon enough to pay the liabilities of the current period. For this purpose, the Agency considers revenues to be available if they are collected within sixty days of the end of the current fiscal period. Capital asset acquisitions are reported as expenditures. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are only recorded when payment is due.

Property taxes and interest associated with the current fiscal period are considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the Agency.

# Fund Balances and Net Position

The government-wide *Statement of Net Position,* is segregated into restricted and unrestricted balances. Restrictions are limitations on how the net position may be used. Restrictions may be placed on net position by an external party that provided the resources, by enabling legislation or by the nature of the asset. The *Net investment in capital assets* component of net position represents total capital assets less accumulated depreciation less debt directly related to capital assets. This amount is reported on the Statement of Net Position.

# 1. <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)</u>

#### Fund Balances and Net Position (Continued)

Certain revenues derived from specific taxes or other earmarked revenue sources are considered restricted net position. Such revenues include dedicated property taxes, intergovernmental grants, and charges for services which are legally restricted to finance particular functions or activities. In addition, proceeds from general obligation bonds, revenue bonds, and full faith and credit bonds are restricted to support the specific purpose for which the debt was issued. Net position in these resources is reported as restricted on the *Statement of Net Position* and is recorded in separate funds supporting the specific function or operation.

In the financial statements, assets in excess of liabilities and deferred inflows of resources are presented as either fund balances or net position, depending on the measurement focus used for financial reporting in the fund.

Governmental funds report assets in excess of liabilities as fund balances and will be reported in the classifications that comprise a hierarchy based on the extent that the Agency is bound to honor those constraints on the specific purposes for which amounts in those funds can be spent.

Fund balance is reported as *Non-spendable* when the resources cannot ever be spent, whether due to legal restrictions (such as a permanent fund) or items not spendable in form such as land held for resale or interfund loans/receivables.

Fund balance is reported as *Restricted* when the resources have legal externally enforceable restrictions, representing a spending constraint such as grants or contracts, fines and forfeitures, lender requirements, or laws and regulations of other governments.

Fund balance is reported as *Committed* when the Board of County Commissioners passes a resolution, the formal action of the Agency's highest decision-making level of authority, to establish a specific spending constraint on how the resources may be used. The Board can also modify or rescind the resolution through the passage of another formal resolution.

Fund balance is reported as *Assigned* by County policy when the County Administrator and Finance Director or designee assign portions of revenue sources or ending fund balance which are not determined to be non-spendable, restricted or committed by formal written notice. Authority is granted to the individuals by the Board of County Commissioners and such authority may only be established, modified or rescinded by the Board.

When both restricted and unrestricted fund balance is available for use, the purpose for which that is restricted, it is the Agency's policy to use restricted fund balance first, then unrestricted fund balance as needed. When unrestricted fund balance is spent, the Agency will consider that committed amounts will be reduced first, followed by assigned amounts.

### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

### Fund Balances and Net Position (Continued)

Fund balances by classification for the year ended June 30, 2016 were as follows:

	Clackamas Town Center Development Area Fund	Clackamas Industrial Developmen t Area Fund	North Clackamas Revitalization Area Fund	Clackamas Town Center Tax Increment Fund		North Clackamas Revitalization Area Tax Increment Fund		Total	
Nonspendable:									
Property held for sale	\$ 1,706,993	\$5,889,789	\$-	\$	-	\$	-	\$ 7,596,782	
Restricted for:									
Public ways and facilities	8,484,326	2,290,304	1,080,516		-		-	11,855,146	
Debt service reserve			-		32,248,038		2,064,871	34,312,909	
Total fund balances	\$10,191,319	\$8,180,093	\$ 1,080,516	\$	32,248,038	\$	2,064,871	\$53,764,837	

### Use of Estimates

The preparation of the basic financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the basic financial statements and reported amounts of revenues and expenses during the reporting period. Actual results may differ from those estimates.

### Cash and Investments

ORS 294.035 authorizes the Agency to invest in general obligations of the United States and its agencies, debt obligations of the state of Oregon, California, Idaho, and Washington and their political subdivisions, banker's acceptances, corporate indebtedness, commercial paper, repurchase agreements, time certificates of deposit, fixed or variable life insurance contracts, and the State Treasurer's Local Government Investment Pool (LGIP).

Cash and investments comprise funds held and invested by the County Treasurer and the State of Oregon Treasurer's Local Government Investment Pool. Financial information required by Governmental Accounting Standards Board Statements (GASB) No. 3, No. 31, and No. 40 and No.72 regarding the accounting and financial reporting for the Agency's pooled cash and investments, held by the County Treasurer, has been disclosed in the County's Comprehensive Annual Financial Report for the year ended June 30, 2016.

# <u>Receivables</u>

All accounts receivable are shown net of an allowance for uncollectable accounts.

Real and personal property taxes are assessed and become a lien against the property as of July 1, each year, and are payable in three installments on November 15, February 15, and May 15. Discounts are allowed if the amount due is received by November 15, or February 15. Taxes unpaid and outstanding are considered delinquent on May 15. All property taxes receivable are due from property owners within the Agency.

# 1. <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)</u>

#### Property Held For Sale

Property held for sale is acquired in connection with urban development projects and is held for resale and also consists of real property acquired for the purpose of sale to other governmental units. All property held for sale is valued at the lower of cost or market.

### Capital Assets

Purchased or constructed capital assets, including infrastructure (road network), right of ways and easements are reported at cost or estimated historical cost in the governmentwide financial statements. The Agency defines capital assets as assets with an initial cost of more than \$5,000 and an estimated life in excess of one year.

Additions or improvements that significantly extend the useful life of an asset, or that significantly increase the capacity of an asset are capitalized. Expenditures for furniture and equipment, real property acquisitions, improvements and infrastructure are recorded as capital outlay. Donated assets are recorded at their fair market value at the date of donation. Maintenance and repairs of a routine nature are charged to expenses/expenditures as incurred and are not capitalized.

Capital assets are depreciated using the straight-line method over the following estimated useful lives:

Buildings and Improvements Road Network Easements 20 to 50 years 10 to 20 years stipulated life of the easements

### **Deferred Outflows/ Inflows of Resources**

In addition to assets, the balance sheet reports a separate section for *deferred outflows* of *resources*, which represents a consumption of net position that applies to future periods and so will not be recognized as an outflow of resources (expense/expenditure) until that time.

In addition to liabilities, the balance sheet reports a separate section for *deferred inflows* of *resources*, which represents an acquisition of net position that applies to future periods and so will not be recognized as an inflow of resources (revenue) until that time. Unavailable revenue – property taxes, are a portion of the District's property taxes that are collected after year-end and meet the recognition in future periods requirement of deferred inflows of resources.

# 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

### Pension Plan

The Agency's personnel are employees of the County. Substantially all of the County's employees are participants in the Oregon Public Employees Retirement Fund (OPERF), a state-wide agent multiple-employer defined benefit pension plan administered by the Oregon Public Employees Retirement System. No pension costs are attributable to the Agency. The Agency is paying for contracted services from the County that includes the amount to cover employee benefits. Since Agency personnel are employees of the County, the Agency has no obligation for related personnel expense accruals not currently reimbursed through the contracted rate.

## 2. STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

### **Budgetary Information**

A budget is prepared and legally adopted for all funds generally on the modified accrual basis of accounting, except for property taxes and the sale of land held for resale, which are recognized on the cash basis. The budget is adopted by the Board, appropriations made, and the tax levy is declared no later than June 30. The resolution authorizing appropriations for each fund sets the level by which expenditures cannot legally exceed appropriations. Appropriations at the principal object level - materials and services (including contractual payments), capital outlay, debt service, special payments, operating contingency, reserve for future expenditures, and operating transfers - are the levels of control established by the resolution. The detail budget document, however, is required to contain more specific, detailed information for the above mentioned expenditure categories.

The budget is adopted on a modified accrual basis with the exception of the following:

- Property taxes susceptible to accrual are recognized on a cash basis
- Property held for sale is not recognized on a budgetary basis

Management may make transfers of appropriations within object levels. However, transfers of appropriations between object levels require the approval of the governing body. Unexpected additional resources may be added to the budget through the use of a supplemental budget. The Board at a regular Board meeting may adopt supplemental budgets less than 10% of the fund's original budget. A supplemental budget greater than 10% of the fund's original budget requires hearings before the public, publication in newspapers and approval by the Board. Original and supplemental budgets may be modified by the use of appropriation transfers between the levels of control and require approval by the Board. The Board adopted one supplemental budget during the year. Appropriations lapse as of year-end.

### Excess of Expenditures over Appropriations

The Government Camp Development Area Fund had \$38,982 of excess special payment expenditures over appropriations for the fiscal year-end.

# 3. CASH AND INVESTMENTS

Cash and investments are comprised of the following:

Cash and cash equivalents with the County Treasurer	\$ 22,334
Investments with the County Treasurer	31,433,147
State of Oregon Treasurer's Local Government Investment Pool	13,854,477
	\$ 45,309,958

Investments with the County Treasurer represent the Agency's equity in pooled accounts maintained by the County Treasurer. Investments with a remaining maturity of more than one year, at the time of purchase, are stated at fair value, which approximates cost. Fair value is determined by the quoted market price, if available; otherwise, the fair value is estimated based on the amount at which the investment could be exchanged in a current transaction between willing parties, other than in a forced liquidation sale. State statutes authorize the Agency to invest in general obligations of the U.S. Government and in its agencies, certain bonded obligations of Oregon municipalities, bank repurchase agreements and bankers' acceptances, among others. Reference should be made to the June 30, 2016 Comprehensive Annual Financial Report of Clackamas County for compliance with these statutes.

Investments in the LGIP are stated at fair value, which approximates cost. The Oregon State Treasury administers the LGIP. The LGIP is an open-ended no-load diversified portfolio offered to any agency, political subdivision or public corporation of the State who by law is made the custodian of, or has control of, any fund. The LGIP is commingled with the State's short-term funds. In seeking to best serve local government in Oregon, the Oregon Legislature established the Oregon Short-Term Fund Board, which is not registered with the U.S. Securities and Exchange Commission as an investment company. The purpose of the Board is to advise the Oregon State Treasury in the management and investment of the LGIP. The Oregon Short-Term Fund financial statements and its portfolio rules can be obtained at www.ost.state.or.us. The LGIP is not rated by any national rating service. The LGIP is stated at fair value, which approximates cost. Fair value is the same as the Agency's value in the pool shares.

Various inputs are used in determining the fair value of investments. These inputs to valuation techniques are categorized into a fair value hierarchy consisting of three broad levels for financial statement purposes as follows:

Level 1 - unadjusted price quotations in active markets/exchanges for identical assets or liabilities, that each Fund has the ability to access.

Level 2 - other observable inputs (including, but not limited to, quoted prices for similar assets or liabilities in markets that are active, quoted prices for identical or similar assets or liabilities in markets that are not active, inputs other than quoted prices that are observable for the assets or liabilities (such as interest rates, yield curves, volatilities, loss severities, credit risks and default rates) or other market-corroborated inputs).

# 3. CASH AND INVESTMENTS (Continued)

Level 3 - unobservable inputs based on the best information available in the circumstances, to the extent observable inputs are not available (including each Fund's own assumptions used in determining the fair value of investments)

The hierarchy gives the highest priority to unadjusted quoted prices in active markets for identical assets or liabilities (Level 1 measurements) and the lowest priority to unobservable inputs (Level 3 measurements). Accordingly, the degree of judgment exercised in determining fair value is greatest for instruments categorized in Level 3. The inputs used to measure fair value may fall into different levels of the fair value hierarchy. In such cases, for disclosure purposes, the fair value hierarchy classification is determined based on the lowest level input that is significant to the fair value measurement in its entirety.

The categorization of a value determined for investments is based on the pricing transparency of the investments and is not necessarily an indication of the risks associated with investing in those securities.

# 4. ACCOUNTS RECEIVABLE

Accounts receivable in the amount of \$2,347,100 consists of proceeds from the sale of property to a developer during the year held in an escrow account at year end. The provisions of the underlying Disposition and Development Agreement (DDA) as amended, provided for the distribution of the sale proceeds to the developer to assist the Agency in meeting its objectives for the ultimate development of the property. The DDA contained several conditions the developer had to meet and the dates those conditions had to be satisfied before distribution of the escrow account balance would be made, or the sale proceeds would retained by the Agency. The deadline for those conditions to be met had lapsed prior to year end, however, the Agency had not yet requested the sale proceeds from the escrow account pursuant to the terms of the DDA.

### 5. NOTES AND LOANS RECEIVABLE

Notes and loans receivable at June 30, 2016, including the applicable allowance for uncollectible accounts are as follows:

	Note	Gross s and Loans eceivable	Uncollectible Allowance Rate	 collectible llowance	Notes and Loans Receivable, net		
Governmental Activities:							
Owner-Occupied rehab loans receivable Homebuyer Assistance Program	\$	489,608	89%	\$ 435,751	\$	53,857	
loans receivable		125,571	59%	73,604		51,967	
Rental rehab							
loans receivable		25,000	0%	 -		25,000	
Total notes and loans receivable	\$	640,179		\$ 509,355	\$	130,824	

# 5. NOTES AND LOANS RECEIVABLE (Continued)

Loans receivable, net of an allowance, represent uncollected amounts of loans to qualified borrowers for rehabilitation and restoration of single and multi-family residences which are collateralized by real property. The loan loss allowance is comprised of historical evidence of past uncollectible amounts based upon each program offered.

# 6. PROPERY HELD FOR SALE

Property held for sale activity for the year ending June 30, 2016, is as follows:

	June 30, 2015		Increases		Decreases		Ju	ne 30, 2016
Clackamas Town Center Development Area Fund	\$	3,867,169	\$	-	\$	(2,160,176)	\$	1,706,993
Clackamas Industrial Development Area Fund		5,889,789		-		-		5,889,789
	\$	9,756,958	\$	-	\$	(2,160,176)	\$	7,596,782

# 7. CAPITAL ASSETS

Capital asset activity for the year ended June 30, 2016, was as follows:

	Balance June 30, 2015	Increases	Decreases	Transfers	Balance June 30, 2016
Capital assets not being depreciated: Land & right of way Construction in progress	\$ 32,164,183 4,789,138	\$- 8,363,910	\$ (163,373) 	\$ - -	\$ 32,000,810 13,153,048
Total capital assets not being depreciated	36,953,321	8,363,910	(163,373)		45,153,858
Capital assets being depreciated and amortized:					
Building & Improvements	28,156,563	-	(196,009)	-	27,960,554
Road network	8,012,210	-	-	-	8,012,210
Easements	592,633	-	-	-	592,633
Total capital assets being					
depreciated and amortized	36,761,406		(196,009)		36,565,397
Less accumulated depreciation and amortization for:					
Buildings & Improvements	(9,716,997)	(1,407,950)	3,425	-	(11,121,522)
Road network	(873,574)	(400,612)	-	-	(1,274,186)
Easements	(209,072)	(28,779)			(237,851)
Total accumulated depreciation and amortization	(10,799,643)	(1,837,341)	3,425		(12,633,559)
Total capital assets being depreciated and amortized, net	25,961,763	(1,837,341)	(192,584)		23,931,838
Total capital assets, net	\$ 62,915,084	\$ 6,526,569	\$ (355,957)	\$-	\$ 69,085,696

Depreciation expense of \$1,837,341 was charged to public ways and facilities.

# 8. LONG-TERM DEBT

### Bonds Payable

In 2011, the Agency issued \$6,000,000 of urban renewal bonds with an interest rate of 4.40% to finance sewers from the main lines through the trunk lines, laterals, connectors, and on to the hookups to the homes, businesses, and other establishments, including the related road restoration and repaving, and road projects.

# 8. LONG-TERM DEBT (Continued)

### **Bonds Payable**

Bonds payable transactions for the year are as follows:

	 Orignal Amount	Outstanding June 30, 2015		Increases			D	ecreases	Outstanding June 30, 2016	
Urban Renewal Bonds, Series										
2011, Interest 4.40%	\$ 6,000,000	\$	4,760,000	\$		-	\$	(345,000)	\$	4,415,000
	\$ 6,000,000	\$	4,760,000	\$		-	\$	(345,000)		4,415,000
Current portion										(360,000)
Non-current portion									\$	4,055,000

Future maturities of bond principal and interest at June 30, 2016, are as follows:

	Urban Renewal Bonds									
	Series	2011								
Year Ending June 30,	Principal	Interest								
2017	\$ 360,000	\$ 194,260								
2018	375,000	178,420								
2019	395,000	161,920								
2020	410,000	144,540								
2021	430,000	126,500								
2022-2026	2,445,000	331,760								
	4,415,000	\$ 1,137,400								
Less current portion	360,000									
Non-current portion	\$ 4,055,000									

### 9. RISK MANAGEMENT

The Agency is exposed to various risks of loss related to errors and omissions; vehicles; damage to and destruction of assets; and bodily injury for which the Agency carries commercial insurance. The Agency makes payments to the County's self-insurance internal service funds based on historical cost information estimates of the amounts needed to pay prior year and current year claims, claim reserves, premiums, and administrative costs of the program.

All personnel of the Agency are contracted from the County and the County bears all risk of loss. The County is fully self-insured for unemployment benefits and short-term disability benefits. The County is also partially self-insured for medical and dental benefits, workers' compensation and general liability claims. General liability claims are limited by state statute at \$500,000 per occurrence. The County carries coverage in excess of \$1,000,000 with an outside insurer for workers' compensation claims. There have been no significant reductions in insurance coverage from the prior year for any category of risk and settled claims have not reached the level of commercial coverage in any of the past three fiscal years.

# 10. DUE TO/FROM OTHER FUNDS AND TRANSFERS TO/FROM OTHER FUNDS

Interfund due to/from balances at June 30, 2016 are comprised of the following:

Fund	Due From Other Funds	Due To Other Funds			
Clackamas Town Center Development Area Fund	\$ 182,751	\$	-		
North Clackamas Revitalization Area Fund	-		182,751		
Total Due From / To	\$ 182,751	\$	182,751		

Interfund balances are due to timing differences. Cash is owed to the Clackamas Town Center Development Area Fund for temporary borrowings from North Clackamas Revitalization Area Fund for materials and services at June 30, 2016. This is a temporary, interest free loan, with a due date of October 31, 2016.

Transfers are routinely made for the following purposes:

- To move revenues from which statute or budget requires them to be collected to the fund from which statute or budget requires them to be expended;
- To move receipts restricted to debt service from the funds collecting the receipts to the debt service fund as debt service payments become due;
- To move revenues collected from restricted sources to other funds to pay for direct expenses.

During fiscal year 2016, there were no routine, nor non-routine, transfers made.

# 11. RELATED-PARTY TRANSACTIONS

Amounts totaling \$782,665 for labor and fringe benefit costs, administrative costs for accounting, occupancy, administration, and other professional services, and property taxes were paid to various County departments. At June 30, 2016, the Agency owed the County \$174,944 for such services. The Agency received \$123,435 in fees charged to various County departments and component units for services. Internal County department allocate their expenses to all county departments including the Agency. Labor and fringe benefit costs for the Agency are based on actual costs and all other administrative costs are based on historical actual costs and allocated based on a "cost driver."

# 12. COMMITMENTS

The Agency has commitments under various construction contracts for approximately \$3,255,600 at June 30, 2016.

### 13. SUBSEQUENT EVENTS

The interfund balance of \$182,751 due to Clackamas Town Center Development Area Fund was repaid in full on September 1, 2016.

# SUPPLEMENTARY INFORMATION

# MAJOR FUND BUDGETARY SCHEDULES

# Capital Projects Funds

**Clackamas Town Center Development Area Fund** – This fund accounts for the acquisition and rehabilitation of blighted and deteriorated areas within the designated Clackamas Town Center urban renewal area. The primary funding sources are intergovernmental revenues, interest on investments, proceeds from the sales of property, and transfers of revenues from other funds.

**Clackamas Industrial Development Area Fund** – This fund accounts for the acquisition and rehabilitation of blighted and deteriorated areas within the designated Clackamas Industrial urban renewal area. The primary funding sources are intergovernmental revenues, interest on investments, proceeds from the sales of property, and transfers of revenues from other funds.

**North Clackamas Revitalization Area Fund** – This fund accounts for the acquisition and rehabilitation of blighted and deteriorated areas within the designated North Clackamas urban renewal area. The primary funding sources are intergovernmental revenues, interest on investments, proceeds from the sales of property, and transfers of revenues from other funds.

**Government Camp Development Area Fund** – This fund accounts for the acquisition and rehabilitation of blighted and deteriorated areas within the designated Government Camp urban renewal area. The primary funding sources are transfers of revenues from other funds and interest on investments. With its projects completed, this fund closed during fiscal year ending June 30, 2016.

### **Debt Service Funds**

**Clackamas Town Center Tax Increment Fund** – This fund accounts for the payment of principal and interest on long-term indebtedness related to the Clackamas Town Center urban renewal area. The principal source of revenue is interest on investments.

**North Clackamas Revitalization Area Tax Increment Fund** – This fund accounts for the payment of principal and interest on long-term indebtedness related to the North Clackamas urban renewal area. The principal source of revenue is property taxes and interest on investments.

#### CLACKAMAS COUNTY DEVELOPMENT AGENCY (A Component Unit of Clackamas County, Oregon) CLACKAMAS TOWN CENTER DEVELOPMENT AREA FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL FOR THE YEAR ENDED JUNE 30, 2016

		Bud	get			Variance
		Original		Final	Actual	with Final Budget
REVENUES:		Oliginal		1 mai	 , lotadi	 Baagot
Intergovernmental	\$	10,000	\$	10,000	\$ -	\$ (10,000)
Charges for services		115,000		115,000	153,285	38,285
Interest		25,000		25,000	59,799	34,799
Miscellaneous		177,000		177,000	 488,410	 311,410
TOTAL REVENUES		327,000		327,000	 701,494	 374,494
EXPENDITURES:						
Current:		4 000 000		4 000 000	407.007	500 070
Materials and services Capital outlay		1,086,683 10,570,000		1,086,683 10,570,000	487,007 4,875,998	599,676 5,694,002
Special payments		5,190,000		5,190,000	2,347,063	2,842,937
Contingency		527,302		527,302	2,347,003	527,302
						 ,
TOTAL EXPENDITURES		17,373,985		17,373,985	 7,710,068	 9,663,917
EXCESS (DEFICIENCY) OF REVENUES						
OVER EXPENDITURES		(17,046,985)		(17,046,985)	 (7,008,574)	 10,038,411
OTHER FINANCING SOURCES (USES)						
Land sale proceeds		1,300,000		1,300,000	1,296,938	(3,062)
Transfers in		5,200,000		5,200,000	-	 (5,200,000)
TOTAL OTHER FINANCING						
SOURCES (USES)		6,500,000		6,500,000	1,296,938	(5,203,062)
NET CHANGE IN FUND BALANCE		(10,546,985)		(10,546,985)	(5,711,636)	4,835,349
		10 546 095		10 546 095	10 507 000	1 000 052
FUND BALANCE, June 30, 2015		10,546,985		10,546,985	12,527,838	 1,980,853
FUND BALANCE, June 30, 2016	\$	-	\$	-	6,816,202	\$ 6,816,202
ADJUSTMENT TO ACCOUNTING PRINCIPLES GENERALLY ACCEPTED IN THE UNITED STATES OF AMERICA (US GAAP BASIS)						
Accounts receivable for funds in escrow					2,346,436	
Property held for sale					1,706,993	
Unavailable revenue - property sales					 (678,312)	
FUND BALANCE (US GAAP BASIS), June 30, 201	6				\$ 10,191,319	

#### CLACKAMAS COUNTY DEVELOPMENT AGENCY (A Component Unit of Clackamas County, Oregon) CLACKAMAS INDUSTRIAL DEVELOPMENT AREA FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL FOR THE YEAR ENDED JUNE 30, 2016

	Budget					Variance	
		Original		Final	Actual		with Final Budget
REVENUES:		<u> </u>					
Intergovernmental	\$	500,000	\$	500,000	\$ -	\$	(500,000)
Interest		10,000		10,000	18,938		8,938
Miscellaneous		3,049,960		3,049,960	 144,592		(2,905,368)
TOTAL REVENUES		3,559,960		3,559,960	 163,530		(3,396,430)
EXPENDITURES:							
Current:							
Materials and services		374,173		374,173	249,484		124,689
Capital outlay		4,793,460		4,793,460	1,742,982		3,050,478
Special payments		650,000		650,000	-		650,000
Contingency		738,266		738,266	 -		738,266
TOTAL EXPENDITURES		6,555,899		6,555,899	 1,992,466		4,563,433
EXCESS (DEFICIENCY) OF REVENUES							
OVER EXPENDITURES		(2,995,939)		(2,995,939)	 (1,828,936)		(1,167,003)
NET CHANGE IN FUND BALANCE		(2,995,939)		(2,995,939)	(1,828,936)		1,167,003
FUND BALANCE, June 30, 2015		2,995,939		2,995,939	 4,119,240		1,123,301
FUND BALANCE, June 30, 2016	\$		\$		2,290,304	\$	2,290,304
ADJUSTMENT TO ACCOUNTING PRINCIPLES GENERALLY ACCEPTED IN THE UNITED STATES OF AMERICA (US GAAP BASIS)							
Property held for sale					 5,889,789		
FUND BALANCE (US GAAP BASIS), June 30, 2016					\$ 8,180,093		

#### CLACKAMAS COUNTY DEVELOPMENT AGENCY (A Component Unit of Clackamas County, Oregon) NORTH CLACKAMAS REVITALIZATION AREA FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL FOR THE YEAR ENDED JUNE 30, 2016

	Budget							Variance
		Original		Final		Actual	``	with Final Budget
REVENUES: Interest Miscellaneous	\$	1,000	\$	1,000 -	\$	18,402 48,675	\$	17,402 48,675
TOTAL REVENUES		1,000		1,000		67,077		66,077
EXPENDITURES: Current: Materials and services Capital outlay Special payments		709,705 3,225,000		709,705 2,875,000 350,000		471,631 1,779,506 89,926		238,074 1,095,494 260,074
Contingency TOTAL EXPENDITURES		606,885 4,541,590		606,885 4,541,590		2,341,063		606,885 2,200,527
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES		(4,540,590)		(4,540,590)		(2,273,986)		2,266,604
OTHER FINANCING SOURCES (USES) Transfers in		1,400,000		1,400,000				(1,400,000)
TOTAL OTHER FINANCING SOURCES (USES)		1,400,000		1,400,000	1	-		(1,400,000)
NET CHANGE IN FUND BALANCE		(3,140,590)		(3,140,590)		(2,273,986)		866,604
FUND BALANCE, June 30, 2015		3,140,590		3,140,590		3,223,678		83,088
FUND BALANCE, June 30, 2016	\$		\$			949,692	\$	949,692
ADJUSTMENT TO ACCOUNTING PRINCIPLES GENERALLY ACCEPTED IN THE UNITED STATES OF AMERICA (US GAAP BASIS) Notes and loans receivable						130,824		
FUND BALANCE (US GAAP BASIS), June 30, 201€					\$	1,080,516		

### CLACKAMAS COUNTY DEVELOPMENT AGENCY (A Component Unit of Clackamas County, Oregon) GOVERNMENT CAMP DEVELOPMENT AREA FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL FOR THE YEAR ENDED JUNE 30, 2016

		Buc	lget			-	ariance	
	Orig	ginal		Final	Actual		with Final Budget	
REVENUES: Interest	\$	100	\$	2,500	\$	1,193	\$	(1,307)
Miscellaneous		12		12		12		<u> </u>
TOTAL REVENUES		112		2,512		1,205		(1,307)
EXPENDITURES: Current:								
Materials and services Capital outlay		15,748 286,321		54,357 240,263		14,088 240,242		40,269 21
Special payments		-		-		38,982		(38,982)
TOTAL EXPENDITURES	3	802,069		294,620		293,312		1,308
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	(3	801,957)		(292,108)		(292,107)		1
NET CHANGE IN FUND BALANCE	(3	801,957)		(292,108)		(292,107)		1
FUND BALANCE, June 30, 2015	3	801,957		292,108		292,107		(1)
FUND BALANCE, June 30, 2016	\$	-	\$	_	\$		\$	

#### CLACKAMAS COUNTY DEVELOPMENT AGENCY (A Component Unit of Clackamas County, Oregon) CLACKAMAS TOWN CENTER TAX INCREMENT FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL FOR THE YEAR ENDED JUNE 30, 2016

	 Bud	get				Variance
	 Original		Final	 Actual		with Final Budget
REVENUES: Interest	\$ 75,000	\$	75,000	\$ 202,230	\$	127,230
TOTAL REVENUES	 75,000		75,000	 202,230		127,230
EXPENDITURES: Contingency	 1,545,279		1,545,279	 	1	1,545,279
TOTAL EXPENDITURES	 1,545,279		1,545,279	 		1,545,279
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	 (1,470,279)		(1,470,279)	 202,230		1,672,509
OTHER FINANCING SOURCES (USES) Transfers out	 (5,200,000)		(5,200,000)	 		5,200,000
TOTAL OTHER FINANCING SOURCES (USES)	 (5,200,000)		(5,200,000)	 		5,200,000
NET CHANGE IN FUND BALANCE	(6,670,279)		(6,670,279)	202,230		6,872,509
FUND BALANCE, June 30, 2015	 6,670,279		6,670,279	 32,045,808		25,375,529
FUND BALANCE, June 30, 2016	\$ _	\$	-	\$ 32,248,038	\$	32,248,038

#### CLACKAMAS COUNTY DEVELOPMENT AGENCY (A Component Unit of Clackamas County, Oregon) NORTH CLACKAMAS REVITALIZATION AREA TAX INCREMENT FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL FOR THE YEAR ENDED JUNE 30, 2016

	 Buc	lget			Variance
	 Original		Final	 Actual	 with Final Budget
REVENUES: Property taxes Interest	\$ 1,935,000 5,000	\$	1,935,000 5,000	\$ 2,303,809 11,776	\$ 368,809 6,776
TOTAL REVENUES	 1,940,000		1,940,000	2,315,585	 375,585
EXPENDITURES: Debt service:					
Principal Interest and fiscal charges	 345,000 209,440		345,000 209,440	 345,000 209,440	 -
TOTAL EXPENDITURES	 554,440		554,440	 554,440	 -
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	 1,385,560		1,385,560	 1,761,145	 375,585
OTHER FINANCING SOURCES (USES) Transfers out	 (1,400,000)		(1,400,000)		 1,400,000
TOTAL OTHER FINANCING SOURCES (USES)	 (1,400,000)		(1,400,000)	 -	1,400,000
NET CHANGE IN FUND BALANCE	(14,440)		(14,440)	1,761,145	1,775,585
FUND BALANCE, June 30, 2015	 14,440		14,440	 292,684	 278,244
FUND BALANCE, June 30, 2016	\$ -	\$	-	2,053,829	\$ 2,053,829
ADJUSTMENT TO ACCOUNTING PRINCIPLES GENERALLY ACCEPTED IN THE UNITED STATES OF AMERICA (US GAAP BASIS) Property taxes				11,042	
FUND BALANCE (US GAAP BASIS), June 30, 201€				\$ 2,064,871	

# **OTHER FINANCIAL SCHEDULE**

#### CLACKAMAS COUNTY DEVELOPMENT AGENCY (A Component Unit of Clackamas County, Oregon) SCHEDULE OF PROPERTY TAX TRANSACTIONS YEAR ENDED JUNE 30, 2016

Tax Year	Uncollected June 30, 2015	Levy as Extended by Assessor	Discounts	Interest	Adjustments	Collections	Uncollected June 30, 2016
2015-16	\$-	\$ 2,377,317	\$ (61,075)	\$ 848	\$ (3,400)	\$ (2,261,644)	\$ 52,046
2014-15	46,406	-	12	1,659	(820)	(22,598)	24,659
2013-14	21,439	-	2	1,445	(127)	(8,083)	14,676
2012-13	13,613	-	16	1,741	(94)	(6,811)	8,465
2011-12	8,596	-	2	971	(34)	(3,290)	6,246
2010-11	6,232	-	2	216	(31)	(619)	5,800
2009-10							
and prior	4,837		-	339	1,695	(764)	6,107
	\$ 101,123	\$ 2,377,317	\$ (61,041)	\$ 7,220	\$ (2,811)	\$ (2,303,809)	\$ 117,999

# STATISTICAL SECTION

This part of the Agency's Comprehensive Annual Financial Report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and supplemental information says about the Agency's overall financial health.

#### **Contents**

#### **Financial Trends**

These schedules contain trend information to help the reader understand how the Agency's financial performance and well-being have changed over time.

#### **Revenue Capacity**

These schedules contain information to help the reader assess the Agency's most significant local revenue source, the property tax.

#### **Debt Capacity**

These schedules present information to help the reader assess the affordability of the Agency's current levels of outstanding debt and the Agency's ability to issue additional debt in the future.

#### Demographic and Economic Information

These schedules offer demographic and economic indicators to help the reader understand the environment within which the Agency's financial activities take place.

#### **Operating Indicators**

These schedules contain service and infrastructure data to help the reader understand how the information in the Agency's financial report relates to the services the Agency provides and the activities it performs.

Sources:

Unless otherwise noted, the information in these schedules is derived from the Comprehensive Annual Financial Reports for the relevant year.

### CLACKAMAS COUNTY DEVELOPMENT AGENCY (A Component Unit of Clackamas County, Oregon) NET POSITION BY COMPONENT LAST TEN FISCAL YEARS (Accrual Basis of Accounting)

Fiscal Year Ended June 30,	_	 Net Investment in Capital Assets	 Restricted		tal Governmental Activities Net Position
2007 <sup>(1)</sup>		\$ 103,265,725	\$ 44,365,337	\$	147,631,062
2008 <sup>(2)</sup>	(restated)	108,382,724	41,575,079		149,957,803
2009		109,450,923	47,272,353		156,723,276
2010		112,673,168	49,663,032		162,336,200
2011 <sup>(3)</sup>	(restated)	66,023,114	45,713,741		111,736,855
2012 <sup>(4)</sup>	(restated)	64,934,116	56,136,145		121,070,261
2013		63,344,867	66,189,024		129,533,891
2014		61,305,020	65,376,493		126,681,513
2015		62,915,084	57,580,491		120,495,575
2016		69,085,696	50,046,070		119,131,766

### Notes:

 (1) Construction of the Tri-met Clackamas Green line and the Clackamas Town Center Redevelopment began in fiscal year 2007. These project costs were approximately \$55 million dollars and were financed both by net assets and urban renewal bonds.
 (2) Net position was restated by \$1,194,015 to record property held for sale and rental income that was not previously reported.

(3) Net position was restated by \$46,097,493 for transfers and disposals of capital assets that were not previously recorded.

(4) Net position was restated by \$278,352 for the reclassification of assets to property held for sale and for land and rights of way owned by the Agency but not previously recorded as capital assets.

### Source:

**Clackamas County Finance Department** 

#### CLACKAMAS COUNTY DEVELOPMENT AGENCY (A Component Unit of Clackamas County, Oregon) CHANGES IN NET POSITION LAST TEN FISCAL YEARS (Accrual Basis of Accounting)

	Fiscal Year											
				(Restated)								
		2007		2008 <sup>(2)</sup>		2009		2010				
Expenses:												
Public ways and facilities	\$	40,165,157	\$	10,990,999	\$	5,802,458	\$	7,766,476				
Interest and fiscal charges		-		1,598,163		1,403,205		1,496,025				
Total Expenses		40,165,157		12,589,162		7,205,663		9,262,501				
Program Revenues												
Charges for services		335,635		178,604		187,298		15,575				
Operating grants and contributions		1,701,092		180,202		426,024		456,127				
Total program revenues		2,036,727		358,806		613,322		471,702				
Net (Expense)/Revenue		(38,128,430)		(12,230,356)		(6,592,341)		(8,790,799)				
General Revenues:												
Property taxes levied for debt service		9,640,220		9,801,576		11,493,853		13,109,932				
Earnings on investments		4,167,421		3,271,279		1,551,376		700,625				
Gain (loss) on disposition of assets		1,255,320		96,686		-		-				
Miscellaneous		157,843		193,541		312,585		593,166				
Total general revenues		15,220,804		13,363,082		13,357,814		14,403,723				
Commulative effect of correction of error				1,194,015								
Change In Net Position		(22,907,626)		1,132,726		6,765,473		5,612,924				
Total Change In Net Position	\$	(22,907,626)	\$	2,326,741	\$	6,765,473	\$	5,612,924				

Notes:

(1) All detail reported for changes in net assets represents governmental activity, as the Agency engages in no business-type activities.

(2) Net position was restated by \$1,194,015 to record property held for sale and rental income that was not previously reported.

(3) Net position was restated by \$46,097,493 for transfers and disposals of capital assets that were not previously recorded.

(4) Net position was restated by \$278,352 for the reclassification of assets to property held for sale and for land and rights of way owned by the Agency but not previously recorded as capital assets.

#### Source:

**Clackamas County Finance Department** 

			Fiscal `	Year				
 (Restated) 2011 <sup>(3)</sup>		(Restated) 2012 <sup>(4)</sup>	 2013		2014	 2015	2016	
\$ 18,521,355 621,057	\$	4,819,574 844,855	\$ 5,135,196 530,974	\$	4,843,852 231,467	\$ 11,563,486 217,304	\$	6,166,297 202,483
 19,142,412		5,664,429	 5,666,170		5,075,319	 11,780,790		6,368,780
- 126,321		- 1,015,970	84,073 65,110		693,417 109,002	1,139,716 23,812		153,285
 126,321		1,015,970	 149,183		802,419	 1,163,528	_	153,285
 (19,016,091)		(4,648,459)	 (5,516,987)		(4,272,900)	 (10,617,262)		(6,215,495)
13,508,355		12,851,079	13,242,827		867,290	1,942,513		2,320,685
400,568		344,132 -	302,819 (211,753)		228,499	269,025 -		312,338 1,483,198
605,316		529,102	625,924		324,733	2,219,786		735,465
14,514,239		13,724,313	 13,959,817		1,420,522	 4,431,324		4,851,686
(46,097,493) (4,501,852)		278,352 9,075,854	 8,442,830		(2,852,378)	(6,185,938)		(1,363,809)
\$ (50,599,345)	\$	9,354,206	\$ 8,442,830	\$	(2,852,378)	\$ (6,185,938)	\$	(1,363,809)

#### CLACKAMAS COUNTY DEVELOPMENT AGENCY (A Component Unit of Clackamas County, Oregon) FUND BALANCES, GOVERNMENTAL FUNDS LAST TEN FISCAL YEARS (Modified Accrual Basis of Accounting)

	Fiscal Year												
				(Restated)									
		2007		2008		2009		2010					
Reserved for land held for sale Reserved for interfund	\$	13,699,841	\$	13,348,012	\$	12,370,848	\$	12,370,848					
loan receivable		4,450,000		450,000		414,205		335,247					
Nonspendable for land held for sale (1)		- -		_		· _		_					
Nonspendable for interfund loan receivable		-		-		-		_					
Restricted for public ways and facilitie	S	-		-		-		-					
Unreserved, reported in <sup>(2)</sup> :													
Capital projects funds		10,608,935		20,709,569		22,651,574		25,294,802					
Debt service funds		49,580,098		36,742,859		35,829,450		30,264,271					
Total	\$	78,338,874	\$	71,250,440	\$	71,266,077	\$	68,265,168					

Notes:

(1) GASB 54 was implement in fiscal year ending June 30, 2011. This changed the reporting of fund balance.

(2) The Agency is structured such that it reports only Capital Projects and Debt Service funds. No general fund is reported.

Source:

**Clackamas County Finance Department** 

Fiscal Year													
 2011		(Restated) 2012		2013		2014		2015	2016				
\$ -	\$	-	\$	-	\$	-	\$	-	\$	-			
-		-		-		-		-		-			
7,953,143		10,395,126		10,383,024		10,271,338		9,756,958		7,596,782			
252,278 55,836,824		- 57,386,848		- 60,424,327		- 60,218,385		- 52,591,050		- 46,168,055			
 -		-		-		-		-		-			
\$ 64,042,245	\$	67,781,974	\$	70,807,351	\$	70,489,723	\$	62,348,008	\$	53,764,837			

#### CLACKAMAS COUNTY DEVELOPMENT AGENCY (A Component Unit of Clackamas County, Oregon) CHANGES IN FUND BALANCES, GOVERNMENTAL FUNDS LAST TEN FISCAL YEARS (Modified Accrual Basis of Accounting)

	Fiscal Year										
		2007		2008		2009		2010			
Revenues: Property taxes Charges for services	\$	9,819,028 844,608	\$	9,693,299 31,884	\$	11,310,127 16,000	\$	13,097,986 -			
Intergovernmental		1,701,092		806,592		1,021,841		859,092			
Interest		4,167,421		3,271,279		1,551,376		700,625			
Land sale proceeds Other revenues		5,074,049 137,543		230,023 186,961		- 312,530		- 593,166			
Total revenues		21,743,741		14,220,038		14,211,874		15,250,869			
Expenditures: Public ways and facilities											
Materials and services Capital expenditures for urban renewal		37,795,671		8,321,289		1,651,842		1,820,040			
Capital outlay		37,677,335		7,283,607		4,630,017		9,554,312			
Special payments Debt service:		-		-		-		-			
Principal		37,961		5,315,526		5,569,599		5,738,508			
Interest Total expenditures		1,597 75,512,564		1,582,065 22,502,487		1,367,615		1,138,918 18,251,778			
Total expenditules		75,512,504		22,502,407		13,219,073		10,231,776			
Excess (deficiency) of revenues over expenditures		(53,768,823)		(8,282,449)		992,801		(3,000,909)			
Other financing sources (uses): Issuance of debt		35,333,000		-		-		-			
Gain on property sales		- 35,333,000		-		(977,164)		-			
Total other financing sources (uses)		35,333,000		-		(977,164)					
Net change in fund balances	\$	(18,435,823)	\$	(8,282,449)	\$	15,637	\$	(3,000,909)			
Debt service as a percentage of noncapital expenditures		0.1%		45.3%		80.8%		79.1%			

Source: Clackamas County Finance Department

			Fiscal	Year					
 2011		2012	 2013		2014	2015			2016
\$ 13,519,292	\$	12,725,803	\$ 13,113,891	\$	1,656,850	\$	1,933,455	\$	2,302,204
-		-	65,110		693,417		1,139,716		153,285
126,321		1,015,970	481,921		109,002		23,812		-
400,568		344,132	302,819		228,499		269,025		312,338
-		-	-		205,689		-		-
938,523		873,159	 625,924		119,044		2,219,786		735,465
 14,984,704		14,959,064	 14,589,665		3,012,501		5,585,794		3,503,292
3,762,568		1,741,820	2,517,919		1,304,859		5,764,456		1,222,210
-		-	1,534,292		822,249		3,271,273		274,818
14,537,673		4,252,673	99,524		650,201	4,137,821			8,363,910
-		-	-		-		-		2,475,97
5,999,610		6,562,592	6,862,995		315,000		330,000		345,000
907,776		864,275	549,558		237,820		223,960		209,440
25,207,627	_	13,421,360	 11,564,288		3,330,129		13,727,510		12,891,34
(10,222,923)		1,537,704	 3,025,377		(317,628)		(8,141,716)		(9,388,057
6,000,000		-	-				-		
-		-	 -		-		-		804,886
 6,000,000		-	 -		-		-		804,886
\$ (4,222,923)	\$	1,537,704	\$ 3,025,377	\$	(317,628)	\$	(8,141,716)		(8,583,17
64.7%		81.0%	64.7%		20.6%		5.8%		12.29

#### CLACKAMAS COUNTY DEVELOPMENT AGENCY (A Component Unit of Clackamas County, Oregon) ASSESSED VALUE AND ACTUAL VALUE OF TAXABLE PROPERTY LAST TEN FISCAL YEARS

Fiscal Year Ended June 30,	 Clackamas Town Center Development Area	Clackamas Industrial Development Area		Government Camp Development Area		North Clackamas Revitalization Area		<u> </u>	Total Taxable Assessed Value Before Exempt Property
2007 <sup>(3)</sup>	\$ 529,014,380	\$	-	\$	145,847,118	\$	N/A	\$	674,861,498
2008	556,110,506		-		154,436,109		437,892,734		1,148,439,349
2009	626,259,370		-		180,772,900		456,338,586		1,263,370,856
2010	637,286,403		-		-		475,179,133		1,112,465,536
2011	723,719,341		-		-		485,274,293		1,208,993,634
2012	694,098,768		-		-		503,999,445		1,198,098,213
2013	713,675,190		-		-		516,819,892		1,230,495,082
2014	-		-		-		534,489,027		534,489,027
2015	-		-		-		558,344,837		558,344,837
2016	-		-		-		587,672,926		587,672,926

#### Notes:

- (1) A property tax limitation measure became effective in fiscal year 1998. The measure limited taxes on each property by reducing the 1997-98 assessed value of each property to 90% of its 1995-96 value. The measure also limits growth of taxable value to 3% per year with certain exceptions, as well as establishing permanent tax rates for Oregon's local taxing districts, which replace the former tax base amounts of the districts. Because of the tax limitation, taxable assessed value is significantly below true cash value, which is the comparative measure tracked by the County and reported in this schedule.
- (2) Tax rates vary between tax codes and between the urban renewal areas which comprise the Agency for 2003 - 2009. Rates are lowest in the Government Camp Area and higher in the Clackamas Town Center and Industrial Areas.
- (3) Increased incremental assessed value due to project development and implementation, capital construction, and property development and redevelopment is a typical measure for an Urban Renewal District. As an urban renewal area nears plan termination, assessed value is returned to overlapping taxing districts. The Clackamas Town Center returned assessed values to regular tax roles during 2007 and the Clackamas Industrial Area ceased tax collection. Growth reported for these areas in prior years has been passed on to overlapping districts.
- (4) The total direct rate is from the Direct and Overlapping Property Tax Rates

#### Source: Clackamas County Department of Assessment and Taxation

 Less: Tax-Exempt Property	Total Taxable Assessed Value	Total Direct Tax Rate (4)		 Estimated Actual Market Value	Assessed Value as a Percentage of Market Value
\$ 105,025,599	\$ 569,835,899	\$	0.69	\$ 1,003,031,858	56.81 %
117,483,752	1,030,955,597		0.69	1,981,961,268	52.02
125,931,981	1,137,438,875		0.74	2,199,346,692	51.72
104,379,693	1,008,085,843		0.84	1,765,617,801	57.10
103,994,405	1,104,999,229		0.85	1,364,126,347	81.00
140,529,045	1,057,569,168		0.80	1,417,412,597	74.61
144,900,842	1,085,594,240		0.79	1,396,001,589	77.76
16,818,635	517,670,392		0.11	627,214,181	82.53
18,894,028	539,450,809		0.12	687,680,813	78.44
20,345,877	567,327,049		0.12	785,056,834	72.27

#### CLACKAMAS COUNTY DEVELOPMENT AGENCY (A Component Unit of Clackamas County, Oregon) DIRECT AND OVERLAPPING PROPERTY TAX RATES<sup>(1)</sup> LAST TEN FISCAL YEARS (Rate per \$1,000 of Assessed Valuation)

		Developm	nent Agency	,								
Year	General Operations	Special Revenue	Debt Service	Total Direct Rate	Clackamas County	County Component Units	Cities	Schools	College/ ESD	Fire	Other Special	Total Direct & Overlapping
2007	\$-	\$-	\$ 0.69	\$ 0.69	\$ 2.87	\$ 1.19	\$-	\$ 5.75	\$ 1.09	\$ 2.39	\$ 0.53	\$ 14.51
2008	-	-	0.69	0.69	3.11	1.18	-	6.59	1.10	2.38	0.71	15.76
2009	-	-	0.74	0.74	3.09	1.18	-	6.52	1.10	2.37	0.63	15.63
2010	-	-	0.84	0.84	3.11	1.61	-	6.51	1.08	2.37	0.66	16.18
2011	-	-	0.85	0.85	3.11	1.61	-	6.58	1.06	2.36	0.62	16.19
2012	-	-	0.80	0.80	3.12	1.61	-	7.22	1.04	2.36	0.51	16.66
2013	-	-	0.79	0.79	3.11	1.61	-	6.78	1.06	2.36	0.55	16.26
2014 <sup>(3)</sup>	-	-	0.11	0.11	2.97	1.31	2.19	7.03	1.07	2.09	0.77	17.53
2015	-	-	0.12	0.12	2.97	1.31	2.24	6.75	1.07	2.09	0.75	17.30
2016	-	-	0.12	0.12	2.96	1.31	2.22	7.16	1.11	2.12	0.68	17.70

Notes:

(1) Overlapping rates are those of local governments that apply to property owners within Agency geographical boundaries. Not all overlapping rates apply to all property owners. Rates shown are those charged to the majority of the taxpayers within the district and are stated in dollars and cents.

(2) Property tax levies may only be approved by a majority vote in elections in which a majority of voters cast a ballot. In November elections in even numbered years, a majority vote in favor of a tax levy is sufficient to enact a levy, regardless of voter turnout.

(3) The urban renewal levy within the Clackamas Town Center was terminated in June 2013, adding assessed value back to the tax rolls.

#### Source:

Clackamas County Department of Assessment and Taxation

#### CLACKAMAS COUNTY DEVELOPMENT AGENCY (A Component Unit of Clackamas County, Oregon) PRINCIPAL PROPERTY TAX PAYERS JUNE 30, 2016 AND NINE YEARS AGO

		:	2016	2007				
_Taxpayer		Taxable Assessed Value	Rank	Percentage of Total District Taxable Assessed Value	Taxable Assessed Value	Rank	Percentage of Total District Taxable Assessed Value	
Fred Meyer Stores Incorporated	\$	30,622,758	1	5.21 %				
RIO Company		19,628,694	2	3.34	18,272,001	2	3.21	
Clackamas Court-270 LLC		17,273,289	3	2.94				
Sterling RIty Orgnztion Co		16,062,437	4	2.73				
Gibson Funn & Crutcher LLP		11,258,283	5	1.92				
Portland Paving Co Inc		10,251,586	6	1.74				
Portland General Electric		8,943,000	7	1.52				
Mayes William E Trustee		8,755,088	8	1.49				
PCC Structurals, Inc.		7,963,070	9	1.36				
Crosswhite Entrpr Inc		6,336,016	10	1.08				
CH Realty III/Clackamas LLC					37,432,583	1	6.57 %	
EMC4 LLC					16,191,935	3	2.84	
Costco Wholesale Corp					14,988,877	4	2.63	
Cooper Mountain Trust Co.					14,390,335	5	2.53	
Macy's Department Stores Inc.					14,284,112	6	2.51	
Overlook Causey LP					13,649,374	7	2.40	
Clark & White LLC					13,388,123	8	2.35	
Berkshire MultiFamily Reit Inc.					12,020,321	9	2.11	
RLK Co.	-				11,450,183	10	2.01	
Total	\$	137,094,221		23.33 %	\$ 166,067,844		29.16 %	

Source:

Clackamas County Department of Assessment and Taxation

#### CLACKAMAS COUNTY DEVELOPMENT AGENCY (A Component Unit of Clackamas County, Oregon) PROPERTY TAX LEVIES AND COLLECTIONS <sup>(1)</sup> LAST TEN FISCAL YEARS

	Taxes Levied			ected within the Year of the Levy			Collections		Total Collections to Date			
Fiscal Year Ended June 30,	 for the Fiscal Year	Amount		Percentage of Levy		in S	Subsequent Years	Amount			Percentage of Levy	
2007	\$ 10,083,641	\$	9,553,560		94.74 %	\$	268,040	\$	9,821,600		97.40 %	
2008	10,030,959		9,434,717		94.06		328,148		9,762,865		97.33	
2009	11,772,933		10,967,549		93.16		420,750		11,388,299		96.73	
2010	13,552,689		12,692,945		93.66		409,399		13,102,344		96.68	
2011	13,941,942		13,046,454		93.58		325,656		13,372,110		95.91	
2012	13,124,714		12,330,904		93.95		209,248		12,540,152		95.55	
2013	13,581,806		12,803,001		94.27		33,682		12,836,683		94.51	
2014 (2)	1,696,068		1,607,597		94.78		27,076		1,634,673		96.38	
2015	1,989,738		1,889,474		94.96		20,938		1,910,412		96.01	
2016	2,377,317		2,260,795		95.10		-		2,260,795		95.10	

Notes:

(1) Clackamas Industrial Area and portions of Clackamas Town Center urban renewal areas were returned to regular tax roles during 2007.

(2) The urban renewal levy within the Clackamas Town Center was terminated in June 2013, adding assessed value back to the tax rolls.

#### Source:

Clackamas County Department of Assessment and Taxation

#### CLACKAMAS COUNTY DEVELOPMENT AGENCY (A Component Unit of Clackamas County Oregon) RATIOS OF OUTSTANDING DEBT LAST TEN FISCAL YEARS

Fiscal Year	Url	ban Renewal Bonds	Contract Payable	Percentage of Personal Income	Per Capita	Percentage of Taxable Assessed Value of Property
2007	\$	35,333,000	\$ 120,884	5.10 %	2,212 %	6.22 %
2008		30,057,474	80,884	4.15	1,831	2.92
2009		24,568,705	-	3.49	1,467	2.16
2010		18,830,197	-	2.65	1,125	1.87
2011		18,830,587	-	2.30	1,024	1.70
2012		12,267,995	-	1.36	640	1.16
2013		5,405,000	-	0.62	290	0.50
2014		5,090,000	-	0.56	271	0.98
2015		4,760,000	-	N/A	250	0.88
2016		4,415,000	-	N/A	225	0.78

#### Notes:

Details regarding the Agency's outstanding debt can be found in the notes to the basic financial statements.

See pages 42 & 43 for property value data.

See page 51 for population data.

N/A - Not available

Sources:

Clackamas County Department of Assessment and Taxation Department of Human Resources, State of Oregon, Employment Division Population from 2006 Claritas Inc. Site Report, based on 2000 census and projections thereafter

#### CLACKAMAS COUNTY DEVELOPMENT AGENCY (A Component Unit of Clackamas County Oregon) DIRECT AND OVERLAPPING GOVERNMENTAL ACTIVITIES DEBT JUNE 30, 2016

Governmental Unit	Debt Outstanding	Estimated Percentage Applicable	(	Estimated Share of Overlapping Debt
Debt repaid with property taxes:				
Clackamas County	\$ 101,775,136	1.4212 %	\$	1,058,054
Clackamas County Rural Fire Protection District #1	16,700,000	2.5260		421,842
Clackamas County School District #12 (North Clackamas)	306,389,340	3.6065		11,049,932
Clackamas Community College	62,061,012	1.4204		881,577
Mt Hood Community College	23,735,000	0.0013		309
Metro	199,855,000	0.2548		509,231
Clackamas County Education Service District	425,637	1.0945		4,658
Clackamas County School District #46 (Oregon Trail)	105,330,487	0.0115		12,113
Other debt:				
Clackamas County	1,400,000	1.4212		14,554
North Clackamas Parks and Recreation District	9,220,000	3.5879		330,804
Clackamas County Rural Fire Protection District #1	17,645,340	2.5260		445,713
Clackamas Community College	26,930,000	1.4204		382,540
Port of Portland	63,760,760	0.2345		149,519
Metro	28,835,000	0.2548		73,471
Clackamas County Education Service District	22,535,000	1.0945		246,646
Mt. Hood Community College	39,107,792	0.0013		508
Subtotal overlapping debt			\$	15,581,471
Agency direct debt			\$	4,415,000
Total direct and overlapping debt			\$	19,996,471

Note:

(1) Overlapping governments are those that coincide, at least in part, with the geographic boundaries of the Agency. This schedule estimates the portion of the outstanding debt of those overlapping governments that is borne by the residents and businesses of the Agency. The State of Oregon provides overlapping debt data based on real market valuation of properties for each jurisdiction.

Source:

Municipal Debt Advisory Commission, State of Oregon, Office of the Treasurer

#### CLACKAMAS COUNTY DEVELOPMENT AGENCY (A Component Unit of Clackamas County Oregon) LEGAL DEBT MARGIN LAST TEN FISCAL YEARS

	2007	2008	2009	2010	
Debt limit *	\$ 231,140,600	\$ 273,321,300	\$ 273,321,300	\$ 273,321,300	
Total net debt applicable to limit	160,442	35,453,884	30,138,358	24,568,705	
Legal debt margin	\$ 230,980,158	\$ 237,867,416	\$ 243,182,942	\$ 248,752,595	
Total net debt applicable to the limit as a percentage of debt limit	0.07%	12.97%	11.03%	8.99%	

Note:

ORS 457.190 notes for urban renewal plans that maximum indebtedness "shall be based upon good faith estimates of the scope and costs of projects" and specified in plan documents.

\* The limit is calculated as the maximum debt the Agency can incur as outlined in its approved budget document.

#### Source:

Clackamas County Finance Department

 2011	 2012	 2013	 2014 2015		2015		2016
\$ 273,321,300	\$ 273,321,300	\$ 273,321,300	\$ 87,000,000	\$	87,000,000	\$	87,000,000
 18,830,587	 12,267,995	 5,405,000	 5,090,000		4,760,000		4,415,000
\$ 254,490,713	\$ 261,053,305	\$ 267,916,300	\$ 81,910,000	\$	82,240,000	\$	82,585,000
6.89%	4.49%	1.98%	5.85%		5.47%		5.07%

## CLACKAMAS COUNTY DEVELOPMENT AGENCY (A Component Unit of Clackamas County, Oregon) DEMOGRAPHIC AND ECONOMIC STATISTICS LAST TEN FISCAL YEARS

Year	Population	Personal Income	Per Capita Personal Income (1)	Clackamas County Unemployment Rate (3)
	i			
2007 <sup>(2)</sup>	16,025	\$ 694,507,475	\$ 43,339	4.6 %
2008	16,456	726,104,544	44,124	4.7
2009	16,743	703,306,458	42,006	8.4
2010	16,743	710,773,836	42,452	10.4
2011	18,384	817,720,320	44,480	9.5
2012	19,181	903,616,910	47,110	8.4
2013	18,633	876,738,549	47,053	7.5
2014	18,778	914,732,714	48,713	6.4
2015	19,025	N/A	N/A	5.6
2016	19,594	N/A	N/A	4.7

Notes:

- (1) Figures are for calendar year for Clackamas County from Bureau of Economic Analysis-U.S. Dept of Commerce.
- (2) The North Clackamas Development Area was added in 2007.
- (3) This number has been updated to reflect rates specific to Clackamas County per the State of Oregon Employment Department.

N/A - Not available.

Sources:

Department of Human Resources, State of Oregon Employment Department Population for 2007-2015 from Claritas, Inc. Site Report, based on 2000 census and projections thereafter. Population 2016 estimate based on a 3% increase as estimated by the Portland State University Office of Metropolitan Studies.

Bureau of Economic Analysis, U.S. Department of Commerce

U.S. Department of Labor, Bureau of Labor Statistics

## CLACKAMAS COUNTY DEVELOPMENT AGENCY (A Component Unit of Clackamas County, Oregon) PRINCIPAL EMPLOYERS<sup>(1)</sup> JUNE 30, 2016 AND NINE YEARS AGO

		2016			2007	
			Percentage			Percentage
Employer	Employees	Rank	of Total <sup>(2)</sup>	Employees	Rank	of Total <sup>(2)</sup>
Intel Corp.	18,600	1	.02 %	16,740	1	.02 %
Providence Health & Services	16,139	2	.01	14,639	2	.01
Oregon Health & Sciences University	14,963	3	.01	11,500	3	.01
Kaiser Permanente Northwest	11,898	4	.01	8,221	5	.01
Fred Meyer	10,813	5	.01	8,500	4	.01
Legacy Health System	8,700	6	.01	8,196	6	.01
Nike Inc.	8,500	7	.01	7,648	8	.01
Portland Public Schools	6,135	8	.01			
Multnomah County	5,995	9	.01			
City of Portland	5,481	10	.00	7,996	7	.01
State of Oregon				7,180	9	.01
Beaverton School District				5,000	10	.00
Total	107,224		0.11 %	95,620		0.10 %

Sources:

(1) Statistics are the latest available data published in the Portland Business Journal *Book of Lists 2016*, and *Book of Lists 2007*. The Business Journal Book of Lists ranks Portland Metropolitan Area employers.

(2) Total Portland Metropolitan Area employment used to calculate percentages is from the United States Department of Labor Bureau of Labor Statistics.

# CLACKAMAS COUNTY DEVELOPMENT AGENCY (A Component Unit of Clackamas County, Oregon) FULL-TIME EQUIVALENT EMPLOYEES BY FUNCTION LAST TEN FISCAL YEARS

Fiscal Year Ended June 30,	Function Highways & Streets
2007	6.10
2008	6.50
2009	6.50
2010	6.50
2011	5.00
2012	5.00
2013	5.00
2014	5.00
2015	5.00
2016	5.00

Source:

Clackamas County Finance Department

#### CLACKAMAS COUNTY DEVELOPMENT AGENCY (A Component Unit of Clackamas County, Oregon) OPERATING INDICATORS LAST TEN FISCAL YEARS

	2007	2008	2009	2010
Assessed value Clackamas Town Center Development	\$ 471,591,571	\$ 539,232,358	\$ 532,829,346	\$ 546,838,520
Change from prior year	(3,840,138)	67,640,787	(6,403,012)	14,009,174
Percentage change	(0.81) %	14.34 %	(1.19) %	2.63 %
Assessed value Government Camp Development Area	\$ 133,929,445	\$ 160,228,796	\$ 159,612,783	-
Change from prior year	33,135,141	26,299,351	(616,013)	N/A
Percentage change	32.87 %	19.64 %	(0.38) %	N/A %
Assessed value North Clackamas Revitalization Area <sup>(2)</sup> Change from prior year Percentage change	N/A N/A	\$ 446,425,950 446,425,950 N/A	\$ 444,996,746 (1,429,204) (0.32)	\$ 461,247,323 16,250,577 3.65 %
Assessed value all areas	\$ 605,521,016	\$ 1,145,887,104	\$ 1,137,438,875	\$ 1,008,085,843
Change from prior year	29,295,003	540,366,088	(8,448,229)	(129,353,032)
Percentage change	5.08 %	89.24 %	(0.74) %	(11.37) %

Notes:

(1) Increased incremental assessed value due to project development and implementation, capital construction, and property development and redevelopment is a typical measure for an Urban Renewal District. As an urban renewal area nears plan termination, assessed value is returned to overlapping taxing districts. The Clackamas Town Center returned assessed values to regular tax roles during 2007 and the Clackamas Industrial Area ceased tax collection. Growth reported for these areas in prior years has been passed on to overlapping districts.

(2) Board of County Commissioners approved creation of the North Clackamas Revitalization Area at their May 25, 2006 meeting.

N/A - Not available

Source:

Clackamas County Department of Assessment and Taxation

### CLACKAMAS COUNTY DEVELOPMENT AGENCY (A Component Unit of Clackamas County, Oregon) OPERATING INDICATORS- CAPITAL ASSET STATISTICS LAST TEN FISCAL YEARS

Capital projects in process during the year:	2007	2008	2009	2010
Clackamas Town Center Development Area: Property redevelopment Street and highway improvements	1 -	1 -	1 -	:
<b>Clackamas Industrial Development Area:</b> Property redevelopment Street and highway improvements	-	-	- 1	- 1
<b>Government Camp Development Area</b> (2): Cultural centers Easements taken for redevelopment Fire safety improvements	1 1 -	1 1 -	1 1 -	1 1 -
North Clackamas Revitalization Area <sup>(1)</sup> : Neighborhood parks Street and highway improvements	-	-	-	1

#### Note:

(1) North Clackamas Revitalization Area created at the end of FY 2007

(2) Government Camp Development Area closed at end of FY 2016.

Source:

**Clackamas County Finance Department** 

2011	2012	2013	2014	2015	2016
-	_	_	-	-	-
-	-	-	-	4	5
1	-	_	_	_	_
2	2	2	2	1	1
1	1	-	-	-	-
-	-	- 1	- 1	- 1	- 1
1 -	1 -	1 -	1 -	- 2	- 2

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REPORT OF INDEPENDENT AUDITORS ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPILANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

# REPORT OF INDEPENDENT AUDITORS ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

Board of County Commissioners of Clackamas County, Oregon, as Governing Body of Clackamas County Development Agency Oregon City, Oregon

MOSS ADAMS LLP Certified Public Accountants | Business Consultants

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities and each major fund of Clackamas County Development Agency (the Agency), a component unit of Clackamas County, Oregon, as of and for the year ended June 30, 2016, and the related notes to the financial statements, which collectively comprise Agency's basic financial statements, and have issued our report thereon dated November 15, 2016.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered Agency's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Agency's internal control. Accordingly, we do not express an opinion on the effectiveness of Agency's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.



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#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Agency's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Moss Adams, LLP

Eugene, Oregon November 15, 2016 REPORT OF INDEPENDENT AUDITORS ON COMPLIANCE AND ON INTERNAL CONTROL OVER FINANCIAL REPORTING BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE <u>WITH OREGON MINIMUM AUDIT STANDARDS</u>

# REPORT OF INDEPENDENT AUDITORS ON COMPLIANCE AND ON INTERNAL CONTROL OVER FINANCIAL REPORTING BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH OREGON MINIMUM AUDIT STANDARDS

Board of County Commissioners of Clackamas County, Oregon, as Governing Body of Clackamas County Development Agency Oregon City, Oregon

MOSS ADAMS LLP Certified Public Accountants | Business Consultants

We have audited, the basic financial statements of Clackamas County Development Agency (the Agency) as of and for the year ended June 30, 2016, and have issued our report thereon dated November 15, 2016. We conducted our audit in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, and the provisions of the *Minimum Standards for Audits of Oregon Municipal Corporations*, prescribed by the Oregon Secretary of State. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the basic financial statements are free from material misstatement.

### Compliance

As part of obtaining reasonable assurance about whether the Agency's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, grants, including provisions of Oregon Revised Statutes as specified in Oregon Administrative Rules (OAR) 162-10-000 to 162-10-330, as set forth below, noncompliance with which could have a direct and material effect on the determination of financial statement amounts:

- The use of approved depositories to secure the deposit of public funds.
- The requirements relating to debt.
- The requirements relating to the preparation, adoption and execution of the annual budgets for fiscal years 2016 and 2017.
- The requirements relating to insurance and fidelity bond coverage.
- The appropriate laws, rules and regulations pertaining to programs funded wholly or partially by other governmental agencies.
- The statutory requirements pertaining to the investment of public funds.
- The requirements pertaining to the awarding of public contracts and the construction of public improvements.



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However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. Except as discussed below, the results of our test disclosed no instances of noncompliance that are required to be reported under Minimum Standards for Audits of Oregon Municipal Corporations, prescribed by the Secretary of State.

#### **Excess of Expenditures over Appropriations**

As described in Note 2, *Stewardship, Compliance and Accountability*, the results of testing indicated one instance of non-compliance related to excess expenditures over appropriations.

### **Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Agency's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Agency's internal control. Accordingly, we do not express an opinion on the effectiveness of Agency's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with the provisions of the *Minimum Standards for Audits of Oregon Municipal Corporations* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

James C. Layarotta

Eugene, Oregon November 15, 2016