



# COMMUNITY ROAD FUND

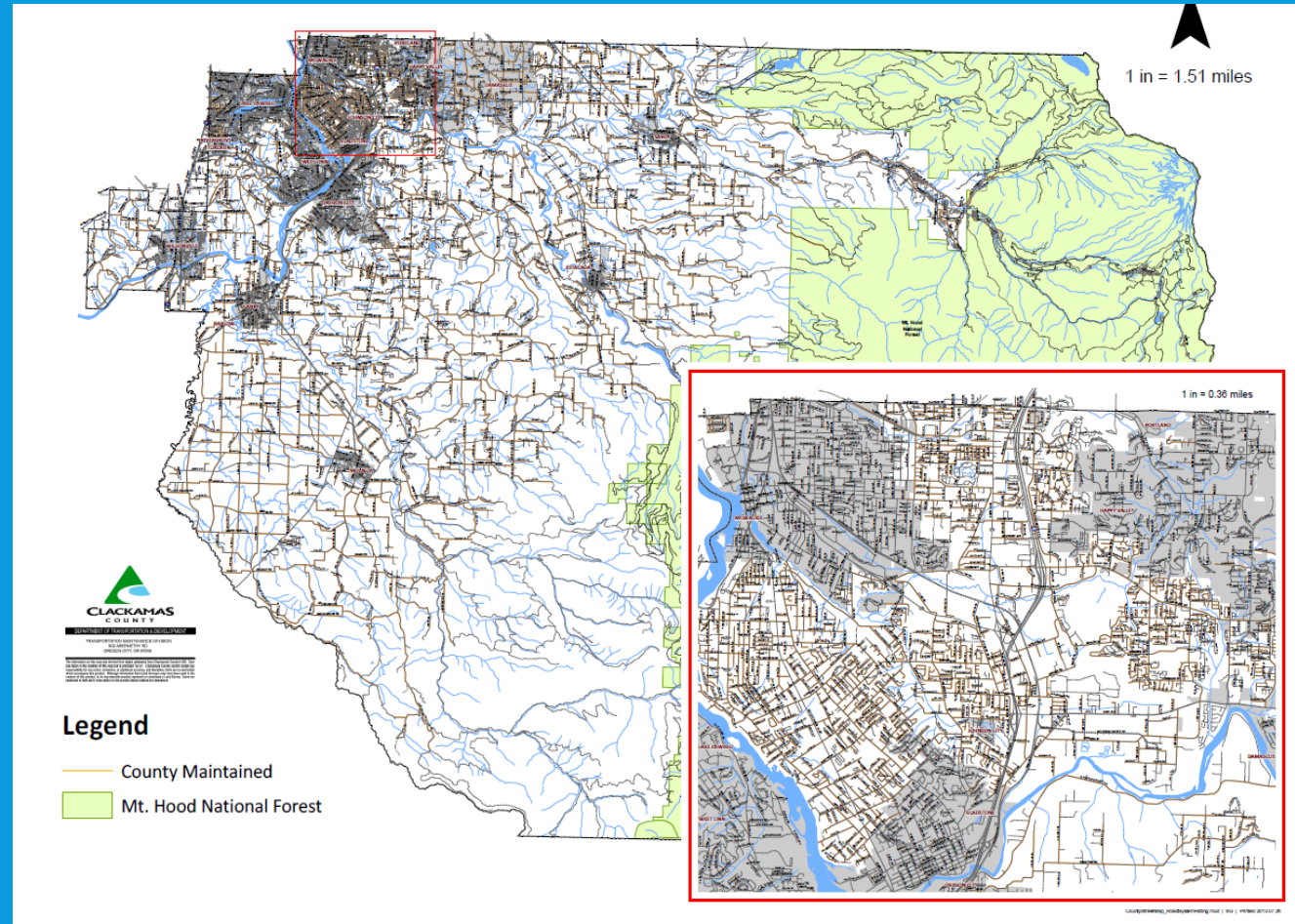
Funded by local vehicle registration fee



Board of County Commissioners  
Policy Session – March 2, 2021

# Our Road System...By the Numbers

- 1,400 road miles (40+ miles in cities)
- 180 bridges
- 700 miles of road striping
- 1,900 manholes
- 2,400 miles of gravel shoulder
- 8,100 culverts
- 9,300 catch basins
- 27,000 traffic signs
- 111,000 linear feet of guardrail
- 1 Canby Ferry



# Clackamas County:

## How our roads used to be funded

### Maintenance

- State Highway Fund (Road Fund)
- Timber Receipts/Secure Rural Schools



### Capital Projects (Historic)

- Federal/State/Other – 46%
- Urban Renewal – 33%
- Transportation System Development Charges– 16%
- Road Fund – 5% (Match)

# Clackamas County

Road funding with HB2017 when fully funded (9 years)

## Maintenance

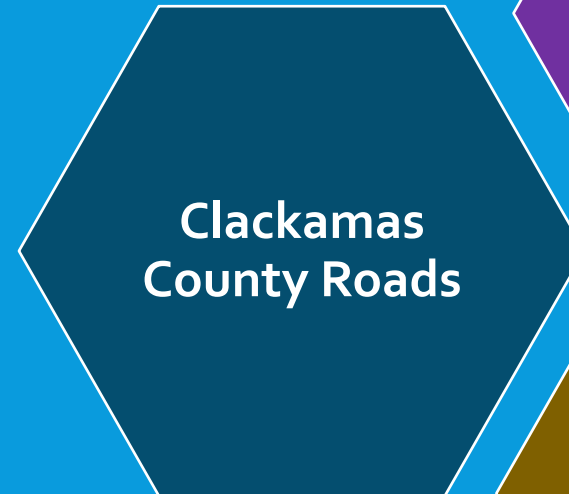
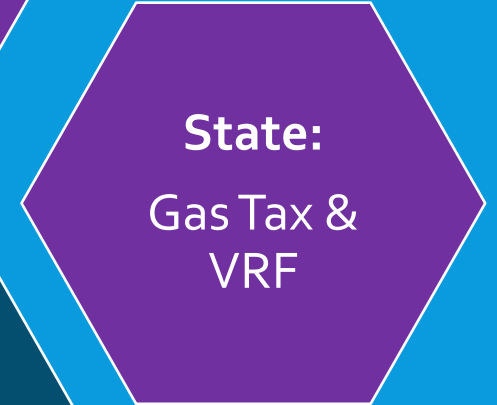
- Arterial/Collector Paving (annual average)  
Increase from \$3 million to \$8.5 million
- Local Road Paving (annual average)  
\$0
- ADA Improvements  
Increase from \$180,000 to \$500,000
- Safety  
Increase from \$260,000 to \$1.5m

## Capital Projects

- \$0



# Transportation Funding Options



Through Dec. 31, 2019

## Road Funding by County – Portland Metro Region

For years, residents in neighboring counties have voted in additional local funding to support road maintenance in their communities. These local sources supplement state and federal funds. (The year each fee was established is shown for each fee.)



9/18/2018



# We talked with business leaders... community leaders...cities...residents

We interviewed 29 community and business leaders; talked with our cities and community groups throughout the county

They supported priorities for the next 5 years:

- Congestion relief
- Local road maintenance
- Safety projects

They supported the idea of a *strategic "investment" fund* for local transportation needs.

They supported the idea of a *vehicle registration fee*.



# We talked with C4....

## Clackamas County Coordinating Committee

### *We asked:*

- Is there interest in moving forward with a vehicle registration fee (VRF) adopted by the BCC? **Yes**
- If so, what is a reasonable VRF rate? **\$30**
- Is there interest in a *strategic investment fund*? **Yes**
- If so, what for, how much and decided by whom? **10%**

# SIF (Strategic Investment Fund): Capital Projects and Road Transfers

## What:

Capital projects for congestion relief/safety, that benefit multiple jurisdictions  
Transfer jurisdiction of county-maintained roads in city boundaries to the cities

## Who and How: County and cities:

- Identify *cross-jurisdictional projects* on their TSPs, compile a list
  - Determine feasibility, set priorities, establish timelines
  - Staff gathers data
- Review and identify list of roads to transfer based on need
  - Transfers approved by BCC and city council



# Community Road Fund (CRF) Advisory Committee

The 15-member CRFAC made up of residents from throughout unincorporated Clackamas County met six times from July to October 2019 to, as charged:

- Develop criteria to analyze potential capital congestion relief projects to be funded with countywide VRF revenue;
- Apply that criteria to the high priority congestion relief projects identified in the adopted Transportation System Plan and to any additional top priority congestion relief projects that might result from community input, and
- Recommend the order in which capital congestion relief projects should be constructed
- Review and affirm recommended safety improvements identified in the Transportation Safety Action Plan
- Review and affirm local road paving packages

# CRF: Congestion Relief Projects

## 7 projects on approved list

- Canby-Marquam Highway / Lone Elder Intersection Improvements – **CONSULTANT HIRED**
- Redland Road Turn Lanes at Ferguson and Bradley – **CONSULTANT HIRED**
- Barlow Road at 99E Intersection Study
- Stafford Road (Pattulo Way to Rosemont Road) Improvements (includes intersections with Childs and Johnson) – **CONSULTANT HIRED**
- Johnson Creek Blvd (82<sup>nd</sup> Ave to end-of-county maintenance) Improvements
- Amisigger Road at OR224 Intersection Improvements
- Welches Road Bike/Pedestrian Improvements

# CRF: Safety Projects

## 7 projects on approved list

- Johnson Creek Blvd at Bell Ave – **UNDER CONSTRUCTION**
- Johnson Creek Blvd at Linwood – **UNDER CONSTRUCTION**
- 282<sup>nd</sup> at Haley
- Bob Schumacher at Causey – **UNDER CONSTRUCTION**
- Bluff at 327<sup>th</sup>
- Johnson Creek Blvd at 74<sup>th</sup>
- King Rd at 66<sup>th</sup>
- *AND... New projects will be identified with a new software package*

# CRF: Local Paving Projects

## 7 projects on approved list

- Carus Road - **COMPLETE**
- Ferguson Road - **COMPLETE**
- Arista Area
- Thiessen Area
- Boyer/King Area
- McLoughlin Neighborhood
- Webster Area
- AND... *hired consultant to develop methodology to select next priorities*

# CRF: Strategic Investment Fund (SIF) Projects

- *Transfer jurisdiction of county-maintained roads within city boundaries to the cities within which they are located*
  - Working with Canby to transfer almost 1.5 miles of roads this year.
  - Multi-year plan to transfer roads with 6 additional cities.
- *Plan to design/construct 4 projects with city partners*
  - 362<sup>nd</sup> Ave. Paved Shoulders and Safety Improvements
  - Duus Rd / Eagle Creek Road Intersection
  - Bear Creek Bridge and Molalla Ave Shoulders
  - Borland Road Bike/Ped Path



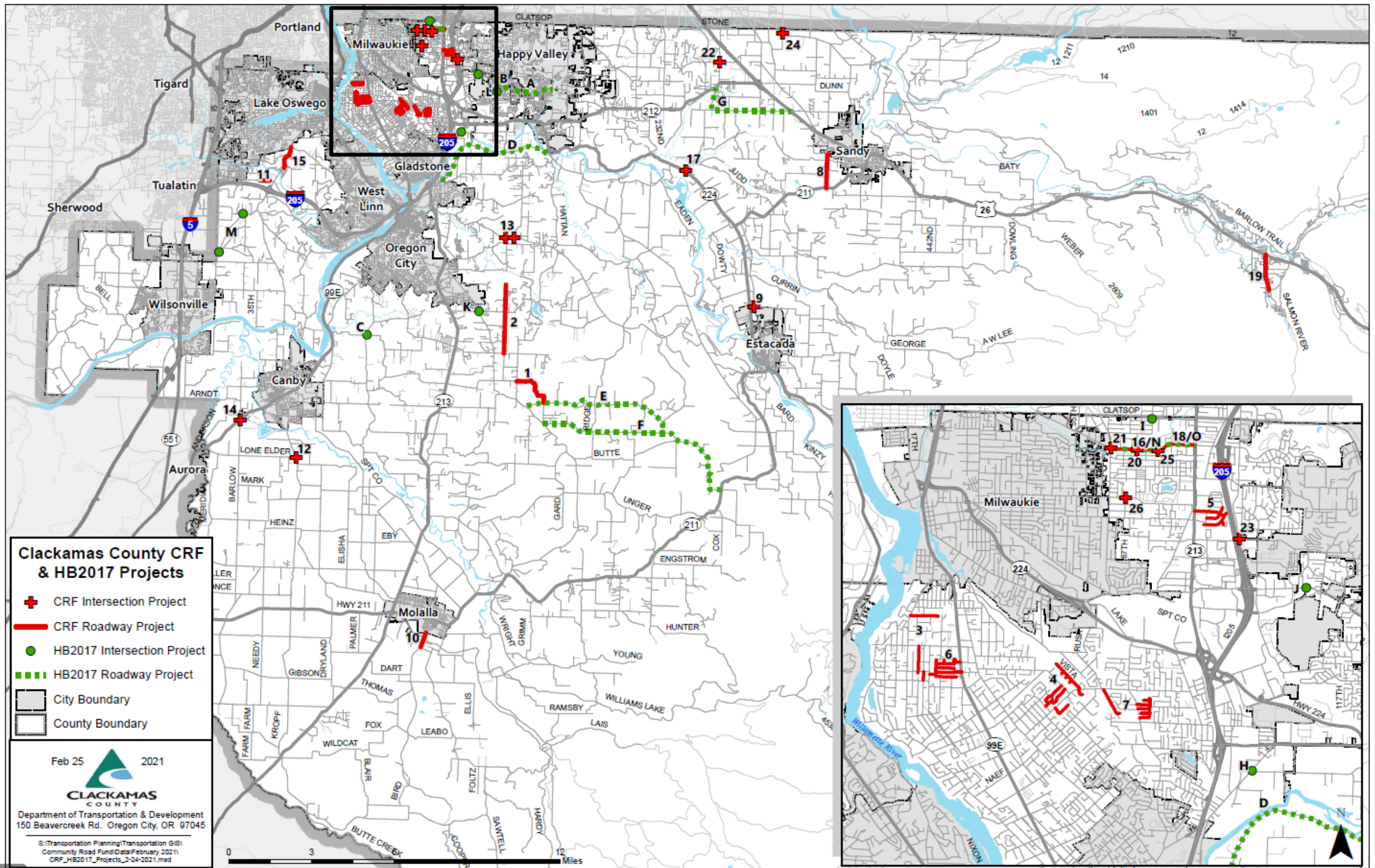
# CRF: IN ADDITION...

## CRF funds leverage other funds, including:

- \$4.8 million in system development charges (SDCs)
- \$635,000 in urban renewal funds
- \$1.5 million in state revenue
- \$75,000 in private contributions

## CRF funds support road needs in urban and rural areas

*Includes Leveraged Funds	Completed and Programmed Projects	
	Urban	Rural
CRF	\$16 million	\$28 million
HB2017	\$17 million	\$8 million
<b>CRF + HB2017</b>	<b>\$33 million</b>	<b>\$36 million</b>



**Clackamas County CRF & HB2017 Projects**

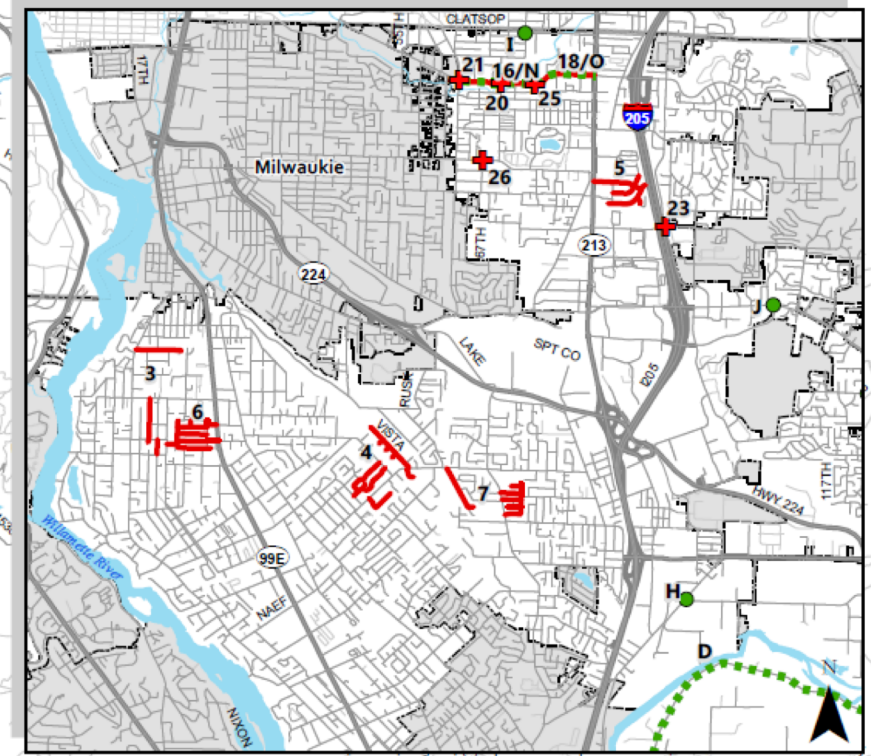
- + CRF Intersection Project
- CRF Roadway Project
- HB2017 Intersection Project
- - - HB2017 Roadway Project
- City Boundary
- County Boundary

Feb 25 2021

**CLACKAMAS COUNTY**

Department of Transportation & Development  
 150 Beaver Creek Rd. Oregon City, OR 97045

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## Community Road Fund (CRF) Projects

1. Carus Rd – Paving
2. Ferguson Rd – Paving
3. Arista Area Package – Paving
  - Lee Ave
  - Arista Dr
  - Silver Springs Rd
4. Thiessen Area Package – Paving
  - El Centro Way
  - El Centro Ct
  - La Mesa Way
  - Sierra Vista Dr
  - Harmon Ct
  - Vista Ln
  - Anaconda Ct
  - Bantam Ct
  - Cornish Ct
5. Boyer/King Rd Area Package – Paving
  - Owen Dr (85<sup>th</sup> to King Rd)
  - King Rd (82<sup>nd</sup> Ave to Owen Dr)
  - King Rd (Owen Dr to Spencer Rd)
  - Spencer Dr
  - Owen Dr (King Rd to Owen Dr)
  - Spencer Ct
6. McLoughlin Neighborhood Package – Paving
  - Woodland Way
  - Park Rd
  - Chestnut St
  - Laurel St
  - Pine Ln
  - Bunnell St
  - Maple St
  - Walnut St
  - Park Entrance Rd
7. Webster Area Package – Paving
  - San Marcos Ave
  - Antigua Ave
  - Cypress Ave
  - Renada St
  - Eldorado Ct
  - Delray Ave (Cypress Ave to Antigua Ave)
  - Delray Ave (Cypress Ave to dead end)
  - Aldercrest Ct
  - Kern Ct

8. 362<sup>nd</sup> Ave – Paved Shoulders & Safety Improvements
9. Duus Rd & Eagle Creek Rd Intersection – Relocation/Turn Lanes
10. Bear Creek Bridge & Molalla Ave – Shoulders
11. Borland Rd – Bike/Ped
12. Canby-Marquam Hwy & Lone Elder Rd Intersection Improvements
13. Redland Rd at Ferguson Rd and Bradley Rd – Turn Lanes
14. Barlow Rd & OR 99E Intersection Study
15. Stafford Rd Improvements
16. \*Johnson Creek Blvd (82<sup>nd</sup> Ave to Milwaukie Limits) Improvements
17. Amisigger Rd & OR 224 Intersection Improvements
18. \*Johnson Creek Blvd (79<sup>th</sup> Pl to 82<sup>nd</sup> Ave)
19. Welches Rd
20. \*Johnson Creek Blvd & Bell Ave – Safety Improvements
21. \*Johnson Creek Blvd & Linwood Ave – Safety Improvements
22. 282<sup>nd</sup> Ave & Haley Rd – Safety Improvements
23. Bob Schumacher Rd & Causey Ave – Safety Improvements
24. Bluff Rd & 327<sup>th</sup> Ave Intersection Enhancements
25. \*Johnson Creek Blvd & 74<sup>th</sup> Ave – Safety Enhancements
26. King Rd & 66<sup>th</sup> Ave Intersection – Safety Enhancements

### Countywide Projects (not on map)

27. Community Road Fund – SIF Jurisdictional Transfers

*\* This is one of several components of the overall Johnson Creek Blvd Improvements project*

## HB 2017 Projects

- A. Sunnyside Rd (132<sup>nd</sup> Ave to 162<sup>nd</sup> Ave) – Paving
- B. Sunnyside Rd (122<sup>nd</sup> Ave to 132<sup>nd</sup> Ave) – Paving
- C. Central Point Rd & New Era Rd – Intersection Realignment
- D. Clackamas River Dr – Paving
- E. Lower Highland Package – Paving
- F. Upper Highland Road Package – Paving
- G. Kelso Rd & Richey Rd Package – Paving
- H. Jennifer Rd & Evelyn Rd – Safety Improvements
- I. 72<sup>nd</sup> Ave & Luther Rd Intersection – Safety Improvements
- J. Sunnyside Rd & Sunnybrook Blvd – Safety Improvements
- K. Beavercreek Rd & Henrici Rd – Safety Improvements
- L. 122<sup>nd</sup> Ave & Mather Rd – Intersection Control Feasibility Study
- M. Stafford Rd & Gage Rd/Schatz Rd – Intersection Safety Improvements
- N. \*Johnson Creek Blvd (82<sup>nd</sup> Ave to Milwaukie Limits) Improvements
- O. \*Johnson Creek Blvd (79<sup>th</sup> Pl to 82<sup>nd</sup> Ave)

### Countywide Projects (not on map)

- P. Guardrail System Upgrades – Systemic
- Q. Recessed Reflectorized Pavement Markings
- R. Radar Sign Project

*\* This is one of several components of the overall Johnson Creek Blvd Improvements project*

# LOCAL ROAD FUNDING BY COUNTY – PORTLAND METRO REGION (AS OF JAN. 1, 2021)

For years neighboring counties have had additional local funding to support road maintenance in their communities. These local sources supplement state and federal funds. (The year each fee was established is shown for each fee.)

<p><b>WASHINGTON COUNTY</b> Annual collections: \$48.6 M</p>	<p>Road miles: 1,300</p>	<p>Local Gas Tax (\$0.01) 1977   \$2.1M/yr</p>	<p>Local Property Tax 1986   \$35M/yr</p>	<p>Road Maint. District 1987   \$3.7M/yr</p>	<p>Vehicle Reg Fee (\$30/yr) 2018   \$7.8M/yr</p>
<p><b>MULTNOMAH COUNTY</b> Annual collections: \$41.1 M</p>	<p>Road miles: 230</p>	<p>Local Gas Tax (\$0.03) 1976   \$6.8M/yr</p>	<p>Vehicle Reg Fee* (\$56/yr) 2021   \$34.3M/yr</p>	<p><i>*This replaces the \$19 VRF that was in place from 2009-20.</i></p>	
<p><b>CLACKAMAS COUNTY</b> Annual collections: \$5.5 M</p>	<p>Road miles: 1,400+</p>	<p>Vehicle Reg Fee (\$30/yr) 2020   \$5.5M/yr</p>			



# Legal/Policy Requirements

The VRF is implemented through County Code Chapter 7.07

- **To repeal the VRF:**
  - BCC must hold two public readings and two public hearings, not less than 13 days apart
    - It is possible for the BCC to repeal an ordinance in one reading provided there are emergency circumstances and the vote of the BCC is unanimous
  - BCC must terminate Intergovernmental Agreement (IGA) with Oregon Department of Transportation



# Other legal implications...

- Current / pending contracts with consultants, contractors
- Planned expenditures (project scope)
- SIF: Road transfer negotiations are underway with cities
- Cities entitled to 40% of VRF revenue
  - Sandy – bonding for capital road projects
  - Happy Valley, Lake Oswego, Molalla – road maintenance and repairs
  - Oregon City – road safety improvements
  - Wilsonville – intersection, safety and pedestrian improvements

# Next steps to considering repeal...

- **Seek Input**
  - City coordination
  - C<sub>4</sub>
  - Community Road Fund Advisory Committee (CRFAC)
  - Traffic Safety Commission
  - Business and community leaders
- **Assess financial impact of canceling projects**



# QUESTIONS?

[www.clackamas.us/transportation/crf](http://www.clackamas.us/transportation/crf)

