

April 7, 2022

DEVELOPMENT SERVICES BUILDING 150 BEAVERCREEK ROAD | OREGON CITY, OR 97045

Board of Commissioners Clackamas County

Members of the Board:

Approval to apply for a RAISE Discretionary Transportation Grant to replace the bridge across the Bull Run River- \$11,509,700 in grant funds will be requested. Matching funds in the amount of \$2,877,425 (20%) will be provided from County Road Use Funds. Weyerhaeuser will contribute \$10,000 towards this project.

No General Funds

| Purpose/          | Approval to apply for a RAISE Discretionary Transportation Grant to replace the        |  |  |
|-------------------|--|--|--|
| Outcomes          | bridge across the Bull Run River on Bull Run Road.                                     |  |  |
| Dollar Amount     | \$11,509,700 in grant funds will be requested. Matching funds in the amount of         |  |  |
| and Fiscal Impact | \$2,877,425 (20%) will be provided from County Road Use Funds. Weyerhaeuser            |  |  |
| -                 | will contribute \$10,000 towards this project.   |  |  |
| Funding Source    | Federal Highway Administration and Clackamas County Road Use Funds.                    |  |  |
|                   | Weyerhaeuser will contribute \$10,000. No county general funds will be involved.       |  |  |
| Duration          | Grant award would occur no later than October 2022. Project development would          |  |  |
|                   | begin in 2022 and be complete no later than September 2026.                            |  |  |
| Previous Board    | -The Board previously approved a similar grant application for funding from the        |  |  |
| Action            | same federal program last year in a Business Session on June 11, 2021.                 |  |  |
|                   | -Discussion item at issues on April 5, 2022.   |  |  |
| Strategic Plan    | -This project will help meet the goal to provide travelers safe roads that are in good |  |  |
| Alignment         | condition.   |  |  |
|                   | -This project aligns with the Performance Clackamas Goal that by 2026 100% of          |  |  |
|                   | county residents and businesses have access to safe and affordable infrastructure      |  |  |
|                   | including multimodal transportation facilities.  |  |  |
| Counsel Review    | This items does not require Counsel Review. Finance has reviewed the lifecycle         |  |  |
|                   | form.  |  |  |
| Procurement       | Was this item processed through Procurement? No  |  |  |
| Review            | 2. If no, provide brief explanation: This project is a grant application. If funds are |  |  |
|                   | awarded it will be processed through procurement.                                      |  |  |
| Contact Person    | Stephen Williams, Principal Transportation Planner - 742-4696                          |  |  |

The US Department of Transportation annually offers discretionary grants for vital transportation improvements through the RAISE Grant program. Full replacement of the bridge over the Bull Run River on Bull Run Road is a strong candidate for RAISE funding. The bridge is over 129 years old and has a sufficiency rating of 2 (out of 100), the second worst rating among over 8,000 publicly owned bridges in Oregon. The bridge is a vital connection to the Bull Run community (population 360) for emergency response and access to services in Sandy. It is also a critical connection for the Portland Water Bureau to access the Bull Run Reservoirs for operations and maintenance. Applications are due on April 14, 2022.

### **RECOMMENDATION:**

Staff respectfully recommends approval to apply for the BUILD grant in the amount of \$11,509,700 and submit the attached Letter of Support.

Respectfully submitted,

Stephen Williams

Stephen Williams- Principal Transportation Planner

## **Financial Assistance Application Lifecycle Form**

Use this form to track your potential award from conception to submission

Sections of this form are designed to be completed in collaboration between department program and fiscal staff.

#### \*\* CONCEPTION \*\* Direct Appropriation (no application) Section I: Funding Opportunity Information - To be completed by Requester Award type: Subrecipient Award Direct Award Lead Department & Fund: Award Renewal? No If renewal, complete sections 1, 2, & 4 only. If Direct Appropriation, complete page 1 and Dept/Finance signatures only. If Disaster or Emergency Relief Funding, EOC will need to approve prior to being sent to the BCC Name of Funding Opportunity: Funding Source: Federal State Local Requestor Information (Name of staff person initiating form): Requestor Contact Information: Department Fiscal Representative: Program Name and prior project # (please specify): Brief Description of Project: Name of Funding Agency: Agency's Web Address for funding agency Guidelines and Contact Information: OR Application Packet Attached: Yes No Completed By: Date \*\* NOW READY FOR SUBMISSION TO DEPARTMENT FISCAL REPRESENTATIVE \*\* Section II: Funding Opportunity Information - To be completed by Department Fiscal Rep Non-Competing Application Competitive Application Other Funding Agency Award Notification Date: CFDA(s), if applicable: Announcement Date: Announcement/Opportunity #: Grant Category/Title: Max Award Value: Allows Indirect/Rate: Match Requirement: Application Deadline: Other Deadlines: Award Start Date: Other Deadline Description: Award End Date: Completed By: Program Income Requirement: Pre-Application Meeting Schedule: Additional funding sources available to fund this program? Please describe: How much General Fund will be used to cover costs in this program, including indirect expenses? How much Fund Balance will be used to cover costs in this program, including indirect expenses?

# Section III: Funding Opportunity Information - To be completed at Pre-Application Meeting by Dept Program and Fiscal Staff

| Mission/Purpose:  1. How does the grant/funding opportunity support the Department and/or Division's Mission/Purpose/Goals?  |  |  |  |  |
|--|--|--|--|--|
|  |  |  |  |  |
| 2. What, if any, are the community partners who might be better suited to perform this work?   |  |  |  |  |
|  |  |  |  |  |
| 3. What are the objectives of this funding opportunity? How will we meet these objectives?   |  |  |  |  |
|  |  |  |  |  |
| 4. Does the grant/financial assistance fund an existing program? If yes, which program? If no, what is the purpose of the program?   |  |  |  |  |
|  |  |  |  |  |
| Organizational Capacity:  1. Does the organization have adequate and qualified staff? If no, can staff be hired within the grant/financial assistance funding opportunity timeframe?   |  |  |  |  |
|  |  |  |  |  |
| 2. Are there partnership efforts required? If yes, who are we partnering with and what are their roles and responsibilities?   |  |  |  |  |
|  |  |  |  |  |
| 3.If this is a pilot project, what is the plan for sunsetting the project and/or staff if it does not continue (e.g. making staff positions temporary or limited duration, etc.)?  |  |  |  |  |
|  |  |  |  |  |
| 4. If funded, would this grant/financial assistance create a new program, does the department intend for the program to continue after initial funding is exhausted? If yes, how will the department ensure funding (e.g. request new funding during the budget process, supplanted by a different program, etc.)? |  |  |  |  |
|  |  |  |  |  |

| Collaboration  1. List County departments that will collaborate on this award, if any.   |
|--|
|  |
|  |
| Reporting Requirements  1. What are the program reporting requirements for this grant/funding opportunity?   |
| and the program of th |
|  |
|  |
| 2. How will performance be evaluated? Are we using existing data sources? If yes, what are they and where are they housed? If not, is it feasible to develop a data source within the grant timeframe?   |
|  |
|  |
| 3. What are the fiscal reporting requirements for this funding?  |
| 5. What are the Jiscan reporting requirements for any funding.   |
|  |
| Fiscal   |
| 1. Will we realize more benefit than this financial assistance will cost to administer?  |
|  |
|  |
| 2. Are other revenue sources required, available or will be used to fund the program? Have they already been secured? Please name other sources, including General Fund or Fund Balance and amounts.   |
|  |
|  |
|  |
| 3. For applications with a match requirement, how much is required (in dollars) and what type of funding will be used to meet it (CGF, In-kind, Local Grant, etc.)?  |
|  |
|  |
| 4. Does this grant/financial assistance cover indirect costs? If yes, is there a rate cap? If no, can additional funds be obtained to support indirect expenses and what are those sources?  |
|  |
|  |
|  |
| Program Approval:  |
| Karen Buehrig  |
| Name (Typed/Printed) Date Signature  |
| ** NOW READY FOR PROGRAM MANAGER SUBMISSION TO DIVISION DIRECTOR**   |

# **Section IV: Approvals**

| DIVISION DIRECTOR (or designee, if applicable)  |                                   | $\Omega$ 1   |  |
|---|-----------------------------------|--|--|
|   |                                   | / Me la  |  |
| Name (Typed/Printed)                            | Date                              | Signature  |  |
| DEPARTMENT DIRECTOR (or designee, if applicable | le)                               |  |  |
|   | 03/28/22                          | Dude   |  |
| Name (Typed/Printed)                            | Date                              | Signature  |  |
| FINANCE ADMINISTRATION                          |                                   |  |  |
| Elizabeth Comfort                               | 3.29.2021                         | Elizabeth Comfort  |  |
| Name (Typed/Printed)                            | Date                              | O Signature  |  |
| EOC COMMAND APPROVAL (DISASTER OR EMERC         | GENCY RELIEF APPLICATIONS ONLY)   |  |  |
|   |                                   |  |  |
| Name (Typed/Printed)                            | Date                              | Signature  |  |
| Section V: Board of County Commission           | ners/County Administration        |  |  |
|   |                                   | neir weekly consent agenda regardless of amount per local budget law 294.338.) |  |
| For applications less than \$150,000:           | , ,                               |  |  |
| COUNTY ADMINISTRATOR                            | Approved:                         | Denied:  |  |
|   |                                   |  |  |
|   |                                   |  |  |
| Name (Typed/Printed)                            | Date                              | Signature  |  |
|   |                                   |  |  |
| For applications greater than \$150,000         | or which otherwise require BCC ap | proval:  |  |
| BCC Agenda item #:                              |                                   | Date:  |  |
| OR  |                                   | bacc.  |  |
|   |                                   |  |  |
| Policy Session Date:                            |                                   |  |  |
|   |                                   |  |  |
|   |                                   |  |  |
| Count   | v Administration Attestation      |  |  |

County Administration: re-route to department contact when fully approved. Department: keep original with your grant file.

4

Office of Infrastructure Finance and Innovation
Office of the Secretary of Transportation
1200 New Jersey Ave, SE
Washington, DC 20590

# Re: 2022 RAISE Application for Replacement of the Bull Run Bridge in Clackamas County, Oregon

Dear RAISE Application Review Committee:

The Clackamas County Board of County Commissioners wishes to express their strong support for the 2021 RAISE Transportation Discretionary Grant for \$11.5 million to replace the Bull Run Bridge in Clackamas County, Oregon. At our March 31, 2022 Business Meeting, the Board of County Commissioners approved the submission of a RAISE grant application for this important project. Through this approval we also authorized the use of county road funds to provide the required \$2.9 million match. We are pleased to note that the project is a Public Private Partnership project which includes a contribution of \$10,000 by Weyerhaeuser Corporation in support of the project. The replacement of the Bull Run Bridge is critical need for the following reasons:

- The 129 year old Bull Run Bridge is a vital facility for the residents of the Bull Run watershed, the economy of Clackamas County and the Portland region that may need to be closed to traffic in the next 5 to 10 years due to structural deterioration. The Bull Run Bridge has a Sufficiency Rating of 2 out of 100, and is the second lowest rated bridge out of over 8,000 public bridges in Oregon.
- Residents of this area of Clackamas County experience an enviable quality of life in a rural upland location in the foothills of the Cascade Mountains with access to Sandy, Oregon, a very attractive community, just 15 minutes away. If the Bull Run Bridge is closed, the quality of life of local residents will be seriously impacted.
- Closure of the bridge will add at least 1½ hours to each round trip to Sandy, Oregon by area residents for work, services, schools and medical facilities.
- The closure of Bull Run Bridge will also result in an additional 7.9 million annual vehicle miles traveled.
- Based on existing crash rates, the closure of Bull Run Bridge will result in 1 additional crash
  fatality per year, 6 additional crashes resulting in personal injuries and 14 crashes resulting in
  property damage
- The longer trip required to meet all of life's needs would not only cost time, but also money. At the current price of gas in Clackamas County (\$4.89), each family in the Bull Run area would experience an increase in their annual fuel costs of over \$8,628.
- In addition, closure of the Bull Run Bridge will result in additional greenhouse gas generation of 3.22 tons per day and 1,042 tons per year.
- The Bull Run Bridge is also the only route available for use by logging trucks and equipment into the Bull Run watershed. The timber industry is one of the most important employers in the area, but if the Bull Run Bridge is closed, access to the area for timber harvest will end resulting in the loss of many jobs in the area.
- The Bull Run Bridge is also the main access route for the Bull Run River Reservoirs #1 and #2. The reservoirs are the water source for Portland and the surrounding cities, and if the bridge is closed, maintenance and the water system will be impeded and the cost of water system operations would increase due to increased travel by Portland Water Bureau vehicles.

The Bull Run Bridge is vital to the health, safety and welfare of residents of the upland area of Clackamas County and the Portland area. Replacement of the bridge is the only way to avoid closure of this important access route, possibly within the next 5 to 10 years. We urge that the Bull Run Bridge replacement project be selected for funding through the US DOT RAISE Discretionary Grant program.

Thank you for your time and consideration of this project proposal.

Sincerely

## **CLACKAMAS COUNTY BOARD OF COMMISSIONERS**

Tootie Smith, Chair On Behalf of the Clackamas County Board of Commissioners